GOVERNMENT OF
THE DISTRICT OF COLUMBIA
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ZONING COMMISSION
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PUBLIC HEARING
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IN THE MATTER OF: COMPREHENSIVE ZONING REGULATIONS REVIEW: PLANNED UNIT DEVELOPMENT
Monday, October 4, 2010 Hearing Room 220 South 441 4 th Street, N.W. Washington, D.C. The Public Hearing of Case No. 08-06- 12 by the District of Columbia Zoning Commission convened at 6:30 p.m. in the Office of Zoning Hearing Room at 441 4 th Street, N.W., Washington, D.C., 20001, Anthony J. Hood, Chairman, presiding.
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ZONING COMMISSION MEMBERS PRESENT:

ANTHONY J. HOOD, Chairman KONRAD W. SCHLATER, Vice Chairman GREG M. SELFRIDGE, Commissioner PETER G. MAY, Commissioner (NPS) MICHAEL G. TURNBULL, FAIA, Commissioner (AOC)

OFFICE OF ZONING STAFF PRESENT:

JAMISON L. WEINBAUM, Director SHARON S. SCHELLIN, Secretary DONNA HANOUSEK, Zoning Specialist ESTHER BUSHMAN, General Counsel

OFFICE OF PLANNING STAFF PRESENT:

JENNIFER STEINGASSER TRAVIS PARKER MAXINE BROWN-ROBERTS ARLOVA JACKSON STEVEN COCHRAN

The transcript constitutes the minutes from the Public Hearing held on October 4th, 2010.

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P-R-O-C-E-E-D-T-N-G-S 6:34 p.m. CHAIRMAN HOOD: Good evening ladies and gentlemen. This is a public hearing of the Zoning Commission of the District of Columbia for Monday, October 4th, 2010. My name is Anthony Hood. Joining me Chairman Commissioners Vice Schlater, are Selfridge, May and Turnbull. We are also joined by the Office of Zoning staff under the leadership of Mr. Weinbaum. Also the Office of Planning staff under the leadership of Ms. Steingasser. This proceeding is being recorded by a

This proceeding is being recorded by a Court Reporter and is also webcast live. Accordingly, we must ask you to refrain from any disruptive noise or actions in the hearing room.

The subject of tonight's hearing is Zoning Commission Case No. 08-06-12. This is a request by the Office of Planning for the Commission to review and comment on proposed

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concepts for text amendments to the zoning regulations. This is one in a series of hearings on various subjects currently under review as part of the broader review of the zoning regulations. Tonight's hearing will consider general rules applicable to PUDs. Notice about hearings published in D.C. Register on September 10th, 2010, and copies of the announcement are available to my left on the ç wall near the door. 10 hearing will be conducted 11 The in accordance with the provisions of 11 DCMR 3021 as 12 13 follows: Preliminary matters; 14 Presentation by the Office of Planning; 15 16 Reports of other Government agencies; Report of the ANCs; 17 18 Organizations and person in support; Organizations 19 and persons in 20 opposition. The following time constraints will be 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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maintained in these hearings. The ANCs, Government agencies and organizations, five minutes, individuals three minutes. The Commission intends to adhere to the time limits as strictly as possible in order to hear the case in a reasonable period of time.

All persons appearing before the Commission are to fill out two witness cards. These cards are located to my left on the table near the door. When you are finished speaking, please

turn your microphone off so that your microphone 11 is no longer picking up sound or background noise. 12 13 To avoid any appearance to the contrary, the 14 Commission requests that persons present not engage members of the Commission in conversation 15 during a recess or at anytime. The staff will be 16 17 available throughout the hearing to discuss 18 procedural questions.

And I guess I will just go ahead and introduce them, because I'm looking we don't have a lot of witnesses.

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Let me just introduce the Office of Zoning staff. Ms. Sharon Schellin, Ms. Donna Hanousek, Ms. Esther Bushman. The Office of Zoning staff Mr. Travis Parker, Mr. Steven Cochran, Ms. Jackson and Ms. 5 Brown-Roberts. Please turn off all beepers and cell phones at this time so as not to disrupt these 8 proceedings. 9 this time the Commission will 10 At. consider any preliminary matters. 11 Does the staff have any preliminary 12 13 matters? 14 SECRETARY SCHELLIN: No, sir, not at this time. 15 16 CHAIRMAN HOOD: And I will just ask again. From time-to-time we move our heads away. 17 18 Sometimes I can hear myself when I turn my head. So if you're not able to hear us, just raise your 19 20 hand and we'll get back in the mic. Okay. 21 Okay. Let's go to Mr. Parker. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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Good evening.

MR. PARKER: Good evening, Mr. Chairman, Members of the Commission. My name is Travis Parker with the Office of Planning.

In addition to Ms. Steingasser, you mentioned that I'm joined by three other members of the Office of Planning, Mr. Cochran, Ms. Jackson and Ms. Brown-Roberts. These are the 8 three people that are responsible for a lot of the ç work behind the PUD recommendations tonight 10 SO they're going to be here to assist and help me 11 regarding 12 answer questions tonight's 13 recommendations.

Just as a little background. 14 Our PUD working group met, I believe it was earlier this 15 16 year. We had five meetings. We started with a meeting looking at the history of PUDs in D.C. and 17 18 identifying issues. We looked at how other jurisdictions handled PUD-type processes around 19 20 the country and we're going to talk a little bit about that in some of our recommendations. 21

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And then we got into identifying the goals of the PUD process and the issues involved and discussing different options. And ultimately at meeting five the Office of Planning presented a series of recommendations that we're going to 5 present to you tonight. We presented these to the Task Force two months ago and have made a few changes based 8 on working group and task force input and tonight ç we have 12 recommendations. 10 Each of the recommendations will be 11 preceded by the issue that was raised by the 12 13 working group that that recommendation was trying to solve. We identified a long series of issues, 14 things like creating different processes 15 for of applications, making bonus 16 different types 17 density more predictable, clarifying the 18 relationship between public benefits and the PUD flexibility. 19 20 On the next page, another big one was

20 On the next page, another big one was 21 establishing a clearer process for community

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input. And as I mentioned all of the recommendations that we present tonight directly respond to these issues that were identified by the working group in this PUD process.

right So, I'11 qet into the a note if you recommendations. Just have as clarifying questions as we go along, please feel free to interrupt me. I think I'll just 8 qo through all 12 because there's lot of 9 а interrelation the different 10 between recommendations, but please stop me if you have 11 particular questions as we go through. 12

13 So, the first recommendation comes from a need identified to create and to find different 14 different 15 types of processes for types of applications. Right now the existing practice in 16 17 the city is we have one PUD process, whether I'm 18 applying for 10,000 square foot lots without any bonus density, just a use change, all the way up 19 20 to a massive multi-acre, you know, brand new 21 development complete with a zone change. These

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processes have the exact same set of meetings, exact same requirements for submission. And in our look around how other cities dealt with these issues around the country, we noticed that all of the other cities that we looked at had different types different of processes for types of applications. And first recommendation our tonight is talking about doing that in D.C.

And as a result of the working group we avoided going down the road of having way too many 10 applications but certainly found that the single 11 type of process that we have now isn't sufficient 12 13 for all our needs. So, our recommendation here is 14 to take the existing PUD process and divide it into three processes. And I'm going to describe 15 each one of these individually, but one thing I 16 17 want you to keep in mind is I want you to avoid 18 in the context thinking about these of our existing PUD process. None of these three will be 19 20 exactly like our existing PUD process. And I 21 think in order to emphasize that point we've

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avoided calling these processes PUDs, you know. For the lack of anymore creative name, we've now tentatively called them Type 1, Type 2 and Type 3. We hope to have better names in the future. But the point is, I want you to think of these are new processes as I describe them rather than PUDs as we treat them now.

So, the first type of process that we're talking about is the simplest, the least ç review. You know, it's basically a design review 10 This is for projects that don't 11 only process. require any additional density, don't require a 12 13 map amendment. These are projects that will have limited flexibility available to them. 14 Some flexibility in height and yards, lot occupancy, 15 how you site the building on a lot. 16

In exchange for that flexibility, the developer comes through the Zoning Commission for a design review. This is a process that would be available anywhere in the city. Any project could go through it. We'll talk about, you know, lot

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size requirements later. But any project can go through it.

Some areas of the city that have a requirement to do this now, this process would be required. Places like Capitol Gateway and H Street Northeast already have a requirement for design review. Those existing design review requirements would be lumped into this Type 1 process.

second type that we're talking 10 The about is the middle ground. This is projects that 11 are a little bit bigger. These are processes that 12 13 are requesting some FAR increase or requesting a 14 minor increase in bonus density. These are not map amendment cases. But they do include the same 15 16 design review. They can get the same dimensional flexibility as a Type 1. The difference with Type 17 18 is they're requesting extra density and 2 in exchange for that density, they're providing some 19 20 public benefits.

And we'll talk a little bit in

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Recommendation 2 about what is minor density and what is major density.

So, then for the larger projects, the major density increases, we're proposing a Type 3 process. This process also includes the design review and the flexibility that's available through a Type 1 but this is for projects that are requesting large amounts of additional density and that are requesting a PUD-related map amendment basically. This is analogous to what we currently do now with the PUD and a map amendment combined.

So, an applicant could request bonus density above what's available through a Type 2 and provide public benefits commensurate with that additional density.

Through the subsequent recommendations you're going to get a lot better picture about each of these and how they work and how they differentiate. But this is the basic premise of our recommendations tonight is creating these

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three new processes.

COMMISSIONER TURNBULL: Mr. Parker, before you go on could I just ask one question? MR. PARKER: Absolutely.

COMMISSIONER TURNBULL: The Type 1, how close is that to being matter-of-right?

MR. PARKER: Well, those projects would have to follow matter-of-right FAR. One good way 8 to think about that Type 1 in terms of our current system would be, this would be like creating a 10 special exception for flexibility on how you place 11 your building on your lot: Yards, lot occupancy, 12 13 Right now, the only way to get that height. 14 relief often is through a variance where а developer has to say because of the circumstances 15 on my lot, I can't meet my side yard. This is 16 17 offering the city and developers a different way 18 a positive test saying look at Ι could to technically meet my 60 percent lot occupancy but I 19 20 can actually make a better project if I'm at 75 21 percent and a shorter building, or if I'm higher

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and at 40 percent. It's offering the developer to being able to come in and say, D.C., I can make a better project if you waive these and here's how. So, it's offering design review on the part of the Zoning Commission in exchange for flexibility on various bulk standards. COMMISSIONER TURNBULL: Okay. Thank you. COMMISSIONER MAY: Could I follow that, I mean, while we're on this topic. 10 So, a purely theoretical example of my 11 own house where I have a one-story garage in the 12 13 back, right. I have a two-story house and it's an R-4 neighborhood. I can't achieve the density 14 that I'm theoretically entitled to but I'd like to 15 put a second floor on the garage. And because 16 there's no minimum lot size, you're telling me I 17 18 can do a PUD for my house? There is a minimum lot 19 MR. PARKER: 20 size, and in low and moderate that's a subsequent 21 recommendation. We will get into that. NEAL R. GROSS

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Т	COMMISSIONER MAY: Okay. I thought it
2	was oh, it's not all residential. It's
3	MR. PARKER: Low and moderate, you know
4	R-1 to R-4, R-5-A basically are two acres or more.
5	
6	COMMISSIONER MAY: Oh, there are two
7	acres or more. Okay.
8	MR. PARKER: Yes.
9	COMMISSIONER MAY: All right. That's
10	good because I didn't want to do a PUD.
11	MR. PARKER: You didn't want to do a
12	PUD.
13	COMMISSIONER MAY: No. Thanks.
14	COMMISSIONER SCHLATER: I'll follow up
15	since we're stuck on that particular one.
16	So, you've got developers under this
17	new system having an option of whether to go the
18	BZA route or the Zoning Commission route. Are you
19	afraid this could trigger a flood of cases through
20	the Zoning Commission that normally otherwise
21	would have gone through BZA?
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MR. PARKER: Well, I think what it's doing is it's separating the BZA. The BZA is still appropriate for when my site configuration or my topography or some circumstance on my lot makes it impossible for me to meet my standard. That's the variance test. This is for cases that we see all the time that now have to go to the BZA that could 8 meet those standards. You know, they could design a project that meets that standard. But it's 10 actually a better project if they do it 11 in a different way. And this is offering a process for 12 13 developers to make that case. 14 COMMISSIONER SCHLATER: I quess if you feel like you can't meet the variance test or the 15 special exception test --16 17 MR. PARKER: Right. 18 COMMISSIONER SCHLATER: -- you would just say this gives you a third alternative which 19 20 is: I don't meet either of those, I'm probably 21 going to get denied by BZA. I can go to the **NEAL R. GROSS**

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Zoning Commission and try to convince them I have a project of special merit.

MR. PARKER: Well, actually, this is similar to a special exception. There are not special exceptions for yards and height, and lot This is basically creating a occupancy now. special exception except there are not particular review criteria. This is design review. This is 8 saying this project will result in a better design. 10

The Zoning Commission will have to find this project results in a better design because it's narrow and high or short and wide or, you know, whatever it is that's not allowed.

15 COMMISSIONER SCHLATER: So, there's 16 less flexibility available than under the current 17 PUD process, under this Type 1?

18MR. PARKER: Type 1 is no density19available.

20 COMMISSIONER SCHLATER: But all the 21 other flexibility is available?

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MR. PARKER: Right. COMMISSIONER SCHLATER: Roof structures and all the other stuff. MR. PARKER: Right. Correct. So, going back to what we talked about with Type 2 and Type 3. In our current system, again, one size fits all. We have one process so a PUD without a map amendment goes through the 8 exact same process as a PUD with a map; there's no functional difference. 10 We're talking about with these three 11 having different levels of review. 12 So a Type 3 13 has a stricter level of review or a more involved level of review, let's say, than a Type 2. 14 In need to define what 15 creating that, we the difference is, what the distinction is. What 16 constitutes a small change in density and what 17 18 constitutes a large change in density. And that's the basis of our Recommendation 2. 19 20 We took a look at the Comprehensive 21 Plan at our existing bonuses available within each **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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1	zone in order to try and set a common standard for
2	what could be accomplished through a PUD within a
3	zone and what would require a zone change. And
4	the basic recommendation here is that for
5	residential projects in exceeding your residential
6	matter-of-right, you could go up 20 percent above
7	your matter-of-right including IZ through this
8	Type 2 project. More than 20 percent would be a
9	Туре 3.
10	For commercial projects which have a
11	lower FAR in our mixed use zones, you could
12	increase that lower FAR by 30 percent on the Type
13	2. More than 30 percent would put you to a Type
14	3.
15	So, one thing to keep in mind this
16	isn't a bridging of what people can ask for or
17	increasing what people can ask for. It's just
18	defining which process you go through: Type 2 or
19	Туре 3.
20	And the way that we came up with these
21	numbers in looking at the residential, our
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available density through a PUD process by zone is incredibly variable now. It's all the way from nothing to 66 percent bonus density available. And when you throw IZ in there the range of density available through a PUD is all the way from negative to 43 percent.

So, what we found is that the average, the mean number was around 20 percent. We further 8 then looked at the Comprehensive Plan and found that within each zone increasing the density by 20 10 percent zone within 11 kept that its land use category, within its generalized land use plan 12 13 category.

14 So, an example was R-5-D is a medium density category. Raising the R-5-D by 20 percent 15 kept that within moderate density FAR limits. 16 So, is a number that is consistent with 17 this the 18 average available now by zone and it avoids any zone going through a Type 2 process from requiring 19 20 a look at the Comprehensive Plan to see if it's 21 consistent because it's staying within the

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existing land use classification.

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2	In terms of commercial, again, we did
3	the same analysis. The existing commercial
4	bonuses through a PUD in the current code are
5	anywhere from 122 to 40 percent. The standard
6	here was around 30 percent. And so, again, we're
7	proposing that when you develop an all-commercial
8	project and those matter-of-right FARs are much
9	lower than the residential ones, you could
10	increase that number to 30 percent through a Type
11	2. More than 30 percent would require zone change
12	to a different zone.
13	COMMISSIONER TURNBULL: When you say
14	"standard," is that a maximum?
15	MR. PARKER: That would be the maximum
16	to go through the Type 2 process, yes. And more
17	than that you'd have to change your zone.
18	So, Recommendation 3 gets back to the
19	earlier question we examined lot size
20	requirements. And one thing that we did decide to
21	do was leave the low density and moderate density

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zones alone. Those have a two acre minimum to go through a PUD now. In the future we propose a two acre minimum.

Really only the Type 1 applies here to these zones because we don't measure FAR in our 1 to R-4 zones, so there's no bonus density that can be applied for. So, large new developments coming in as R-1-A or R-3 or R-4 if they wanted to go through a process, would go through the Type 1 process.

The higher level zones, the moderate 11 or the medium and high density zones and all the 12 13 commercial zones we're talking about keeping the existing 15,000 square foot limit for what are now 14 PUDs and PUDs with map amendments. And for this 15 process of design review, this would be 16 new available and would actually guite frankly be most 17 18 useful on the smaller and odd-shaped lots. So, this we're proposing no minimum lot size for the 19 20 Type 1 on them.

Fourth recommendation. In looking at

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lot size criteria we saw that there was not enough quidance the criteria that the Zoning on Commission could look at to waive those minimum lot sizes, so right now the Zoning Commission can waive them by 50 percent. We propose that that 5 continue but we propose to add to your available criteria for granting that 50 percent redevelopment of projects consistent with small 8 area plans, government projects and compatible in-9 fill development. So, these are things that would 10 be added to the list of things that the Zoning 11 Commission could 12 take into account when 13 determining whether to grant a waiver from the minimum lot size. 14

The next big Recommendations 5 and 6 go 15 together. And these are another major paradigm 16 shift in how we look at PUDs in the city. 17 One 18 thing that all of our best practice cities did and when we talked to other jurisdictions around the 19 20 country they uniformly said they all had a way for 21 the Zoning Commission to value amenities. Ιt

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wasn't just a throw amenities up on the board and see if they stick or a peer negotiation. All the cities that we looked had a list of things that they wanted. They had a way to rate them. We looked at three different main types of ratings:

A direct proportional. You get five percent for doing "X" amenity. You get 10 percent for doing "Y" amenity.

ultimately The that have one we recommended is done in Minneapolis and a couple of 10 other smaller cities is a point system where the 11 city defines all of the amenities that it find 12 13 acceptable, that it finds rises to the level of a public benefit and creates a point value for each 14 And developments that go through 15 one. these processes are required to hit a certain point 16 threshold. 17

So, our Recommendation 5 is actually to
codify a list of benefits. And our Recommendation
6 then is to put a point value on each one.

In terms of codifying a list of

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benefits, again, we looked at our best practice cities and took a bunch of lessons from them.

First, benefits needs to be things that are measurable and specific. They need to be things that the Zoning Administrator after the fact can determine this has been met or can tell on a building plan whether it's been provided.

One thing again, uniformly across the country, other jurisdictions did not take monetary ç contributions public benefits. 10 And the as officials in other cities that we actually talked 11 to were quite shocked that we had. So, one other 12 13 principle would be our list would not include just 14 open contributions or monetary contributions. They would actually have to result in physical or 15 measurable benefits. 16

We did put one exception on this to the existing District housing for the Housing Protection Trust Fund because that's part of our current code.

And, finally, you know, as much as

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possible our benefits should --

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COMMISSIONER MAY: Just on that one point on the monetary.

Are you saying that if someone says that they would put \$10,000 toward a particular improvement, that that would not be viable?

MR. PARKER: The provision of the improvement is what we're looking at. So --

9 COMMISSIONER MAY: So, in other words 10 they have to provide the entire improvement or --11 MR. PARKER: Yes.

12 COMMISSIONER MAY: -- if it's a 13 neighboring park, for example. They can't just 14 say they'd put \$10,000 toward renovating the park. 15 They'd say they'd have to renovate the park.

MR. PARKER: Correct.

17 COMMISSIONER MAY: So, how do we know 18 what that's worth? 19 MR. PARKER: We don't necessarily. 20 MS. STEINGASSER: But they could

provide something, like they'll put in the

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sprinkler system, they'll replace the sod. They it down \$10,000 value can narrow to а of improvement. And that's been the practice of the Commission for about the last six years where you want to know exactly when go out there how was that money spent, that it just wasn't just left with a nonprofit, without a --

COMMISSIONER MAY: Right.

9 MS. STEINGASSER: -- how it came 10 through.

11 COMMISSIONER MAY: Well, I mean saying 12 that they'll put \$10,000 toward something that we 13 know is going to cost more than that. Writing a 14 check is a pretty specific and measurable thing.

STEINGASSER: is, 16 MS. Ιt but the Commission's rejected that. 17 And I think it 18 started in about 2004 where the Commission began to hear back from the communities and the ANCs 19 what happens if that park nonprofit dissolves? 20 21 The developer made their contribution, they've got

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a receipt. They've check it off. They're good to go. But the amenity is never provided. And the Commission became quite uncomfortable with that and started saying, okay. We want the inspectors to be able to go out and say, there's the sod. There's the park bench. There's the sprinkler system. The Housing Production Trust fund is the one exception that we've been making.

COMMISSIONER MAY: Okay.

And one thing that 10 MR. PARKER: we should make clear about this is first, this needs: 11 If the city goes through the process of creating a 12 13 list of benefits that's acceptable in PUD process, this needs to be a living document. 14 It needs to regularly, updated 15 be reviewed regularly as standards change, as green building standards 16 change, as other technology changes 17 this list 18 needs to be updated.

The other point we'd like to stress here is that there is the opportunity certainly to add to this list local priorities. ANCs could

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come and say, you know, we want to add more points for benefit X or we want to propose new benefit Y. You know, this needs to be done not as part of a particular PUD but as part of a text amendment to update the list.

So, the list doesn't change on particular PUDs but the list should be changing on a regular basis. And we'd like to make sure that it is at least reviewed every two to three years.

So, I think in the packet you saw a 11 tentative list of benefits identified by the 12 13 working group. We're certainly going to continue 14 to work on this. We're going to continue to work on evaluation of these. But they include things 15 like: Environmental, housing, 16 parks and 17 recreation. transportation, public art and the 18 like.

And, again, Recommendation 6 has to do with clarifying the relative value of these benefits. Putting a point total on them. Then,

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you know, once we have a relative value of each of these, setting a threshold that would have to be accomplished. So, a Type 2 might have to achieve 10 points. to just throw a number out there. Α Type 3 might have to achieve 20 points. And then it's completely up to the developer and their negotiations with ANC as to how that point total is met. 8 Actually I probably will stop here. Ι think this is a good stopping point to delve more 10 into this issue of the benefits list, if you'd 11 like. 12 CHAIRMAN HOOD: Okay. I think what 13 14 we're going to do, we're going to go back to the first recommendation and start with 1 though 6. 15 16 MR. PARKER: Okay. CHAIRMAN HOOD: And they go up to 6, I 17 18 believe. 19 MR. PARKER: Yes. CHAIRMAN HOOD: Right. And what we're 20 21 going to do, colleagues, is we're going to put **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 (202) 234-4433 WASHINGTON, D.C. 20005-3701

eight minutes on the clock because we do want to hear from the audience. So, we're going to do eight minutes and then after that if we need another round, then we'll put some additional But let's try to stick to that eight. minutes. If we need another amount, it will be a lesser time. But we want to make sure we get to the audience before 11:00. 8 Okay. Who would like to go first? Well, maybe we're going to get there 10 quicker than I thought. Okay, Commissioner May. 11 COMMISSIONER MAY: I'm always happy to 12 13 go first but I like to leave people time to, you know, Vice Chairman --14 actually can 15 CHAIRMAN HOOD: I go first. I just never go first because I yield to 16 my colleagues, but if you need some more time I 17 have a few questions. 18 I'm happy to go 19 COMMISSIONER MAY: No. 20 anytime. CHAIRMAN HOOD: Okay. Go right ahead. 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 (202) 234-4433

COMMISSIONER MAY: Okay. The first question I have is when you referred to under the Type 2 as minor density, 20 and 30 percent being minor density, I mean, is that just a way of differentiating it from the additional density that comes with a map amendment? MR. PARKER: Yes. And minor may not be minor on a large project. Yes, I was just trying 8 to differentiate a Type 2 from a Type 3. ç COMMISSIONER MAY: Okay. Yes. I think 10 a better term might be, you know well you might 11 find a better term based, you know, increase of 12 13 density, or something. But 20 percent is not 14 minor, at least in my view. MR. PARKER: Understood. 15 Can we get a chart of the existing 16 17 densities and bonuses? I mean, you had provided 18 the pie chart, if you will, that had --It should be in the 19 MR. PARKER: 20 report. COMMISSIONER MAY: But do you have the 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 (202) 234-4433

numbers that go with them all? You reported the range --MR. PARKER: Certainly. Yes, we can provide that. COMMISSIONER MAY: Yes. Okay. Because I would just like to see it through the zone-byzone to see what the numbers actually were. MR. PARKER: Yes. COMMISSIONER MAY: I mean, something like that, yes. Maybe it doesn't need to be in 10 that excruciating level of detail but just getting 11 some sense of --12 13 MR. PARKER: What matter-of-right is 14 and what 20 percent over that is. And what the IZ 15 COMMISSIONER MAY: density is. 16 17 MR. PARKER: Okay. 18 COMMISSIONER MAY: And not necessarily what the 20 percent is. I mean, I'm just trying 19 20 to get a comparison if you look at a particular zone, what the current state of affairs is, what 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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it might be.

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MR. PARKER: So, like this with the numbers filled in?

COMMISSIONER MAY: Yes. I mean, a chart.

MR. PARKER: Yes, yes. Understood. COMMISSIONER MAY: With the actual numbers, not the -- Okay.

9 I'm not totally convinced about why 10 there's not some minimum lots size even under the 11 first type of PUD. And I'm wondering, I mean 12 there are going to be some zones that are like a 13 R-5-B. You may well have individuals with single-14 family homes coming in for PUDs in order to get 15 the things that they want. Is there a reason I 16 don't have to fear that?

MR. PARKER: No. Again, keep in mind, these aren't PUDs. The Type 1 is not what we think now as a PUD. It's basically a special exception.

COMMISSIONER MAY: And maybe it

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actually needs to be called something different.

MR. PARKER: I think they all do. I think we should differentiate all three of these from what we now call as a PUD to avoid that confusion.

COMMISSIONER MAY: Maybe that's а recommendation is that you should come up with a new terminology for the three types of -- I mean, 8 it's just doing a Type 1, Type 2, Type 3. But the 10 real reason to be concerned about this is not so much what you call it, it's what's the volume of 11 work going to be? I mean, if people have the 12 13 option of going to the Zoning Commission with a PUD just to be more creative in the development of 14 their home, that might be more attractive and it 15 might be more than we could handle workload-wise. 16

MS. STEINGASSER: The volume will also be balanced by the filing fee. While they may get more, the filing fee and the process for the Zoning Commission will also be more workload

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involved.

COMMISSIONER MAY: Okay. But are we talking about -- I mean, for the folks who I might imagine would be doing this, they're not going to be building inexpensive homes. MS. STEINGASSER: That's correct. COMMISSIONER MAY: So, a \$10,000 filing fee may be a drop in the bucket. 8 MR. PARKER: This really isn't going to be a single family home issue. I mean, even in 10 the R-5-B, we'll talk more in our recommendations 11 in a month or two on the R-5, but the R-5-B in the 12 13 future we're imagining to be more the apartment zone as it is and taking a lot of the rowhouse 14 character of the existing R-5-B, it belongs more 15 16 in the moderate zone classification. So, this really is for apartment zones 17 18 and commercial zones. COMMISSIONER MAY: Okay. I'm not sure 19 how to sort of solve the question. 20 I can see it 21 being applied in that way but I'm not sure that **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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39 it's going to necessarily work out that way. So, maybe if there's another way to--MS. STEINGASSER: Put some use restrictions on it. COMMISSIONER MAY: Yes. Like a single-family MS. STEINGASSER: home would not qualify under a Type 1. COMMISSIONER MAY: Yes. MS. STEINGASSER: They're got available to them already Section 223 which is a special 10 exception with limited, very much in the same 11 range as what we're doing. 12 13 COMMISSIONER MAY: Right. 14 MS. STEINGASSER: So, we're distinguishing between those two, and we need to 15 16 put some restrictions. 17 COMMISSIONER MAY: And maybe there needs to be maybe the deal with -- well, maybe we 18 need to look at 223 and to see whether that's 19 20 allowing flexibility in the right ways too. Ι 21 mean, because maybe there should be other NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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flexibility.

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2	Okay. This is something that was
3	brought up in one of the testimony. I'm sure
4	we'll talk about this later. But we won't talk
5	about the emphasis of the public benefits
6	benefitting these specific affected area as there
7	is now. We're supposed to be watching to make
8	sure that most of the benefit or a major portion
9	of the benefit actually accrues to the affected
10	area. And there is no mention of that in your
11	recommendations and I'm wondering why.
12	MR. PARKER: Well, yes. We
13	concentrated on flexibility, but we concentrated
14	on identifying benefits that we as a city and we
15	as a collective neighborhoods want to see. And
16	some of these like, you know, donation of ANC
17	space definitely accrued to that area.
18	Others like, you know, Silver LEED
19	score or platinum LEED score, you know, benefit
20	the city as a whole.
21	I mean, we could certainly start saying

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this one accrues the neighborhood and this one accrues to humanity as a whole. But we wanted to avoid going down that path of segregating them in that way. But that's certainly something we could look at if you wanted to.

6 It's not how anyone has done it before. 7 COMMISSIONER MAY: But it's one of 8 those things that's very important in the current 9 PUD process, at least it's supposed to be. And if 10 going to walk away from that, I at least want to 11 understand why it's a good thing to walk away from 12 it. Because I'm not sure that it necessarily is.

Well, keep in mind we're 14 MR. PARKER: not necessarily walking away from it anymore. 15 It's not codified now. There's no codification of 16 zoning regs that says 50 percent of your amenities 17 18 must accrue to the surrounding property owners. Amenities are now negotiation with OP and the ANC. 19 20 The ANC isn't cut out of this process. 21 This is a list that the Zoning Commission will

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approve. A lot of people have input on what's on this list. And then when a developer comes in, we'll see in recommendation the first stop that they make before they even come to file their application is with the ANC. 5 So, the local neighborhood is going to have input on how this 10 points or 20 points is met. You know, the developer is going to get the first say but --8 COMMISSIONER MAY: All I can say is that I've sat through many, many PUD hearings and 10 I've heard it from members of the community on 11 several occasions about the importance of making 12 13 the benefit package benefits sure that the 14 community that's impacted by the project. And, you know, again if we're going to 15 approach that issue differently or say that it's 16 not quite as important or will be handled in a 17 18 different way, there needs to be a more specific policy statement about that to address it. 19 20 MS. STEINGASSER: We're definitely not 21 writing the ANC out but I want to be clear. **NEAL R. GROSS**

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There's a way that PUDs have evolved and there's what the regulations actually say. And right now the regulations say that the public benefits benefit the surrounding neighborhood or the public in general. And that's what codified now in Chapter 24, and so we kind of stayed with that theme. Not reducing the ANC, not over-empowering. Just keeping the general context of what the regulations say.

So we haven't really delved down any further as to how we would allocate which ones are benefits to the public in general and which ones are the ANC. We like to think that everything that's of benefit to the public in general also benefits the ANC.

COMMISSIONER MAY: Okay.

MS. STEINGASSER: And obviously
mitigation of any adverse impacts would also be
written into all three types.

20 COMMISSIONER MAY: All right. I know 21 my time is up. I don't view this as exclusively

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1	an ANC versus the rest of the world kind of a
2	situation. And I'm just not comfortable with
3	CHAIRMAN HOOD: Okay. Thank you.
4	Who would like to follow and go next?
5	Mr. Turnbull.
6	COMMISSIONER TURNBULL: Thank you, Mr.
7	Chairman.
8	I just have a couple of questions here.
9	Mr. Parker, when you were talking about
10	when you had the chart up a little while ago for
11	ratio by zone-residential. And I thought at the
12	time and you said that the R-5-D, but even with
13	the increase it would still be in moderate
14	density.
15	MR. PARKER: Medium. R-5-D is a medium
16	density zone so
17	COMMISSIONER TURNBULL: I guess I
18	misheard. I thought you said moderate zone.
19	MR. PARKER: No. It is a medium
20	density zone and so even with the 20 percent
21	increase through a PUD it stays within that range
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of medium density.

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COMMISSIONER TURNBULL: Okay. My mistake.

On your point system, how did you develop? Was this task force meetings or --

Well, the point system is MR. PARKER: actually it came from our best practices. The main example of this around the country 8 is Minneapolis has a system similar to this. We ç 10 looked at a bunch of different ways that cities quantify their benefits and we talked with the 11 working group about the different ways. 12 This is 13 the one that had the most resonance with the 14 working group.

15 COMMISSIONER TURNBULL: Well, you know, 16 I see one here which is park maintenance for the 17 life of the development. You want the developer 18 to --

MR. PARKER: If the developer has a nearby park and they proffer maintenance of that park --

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COMMISSIONER TURNBULL: Is that a dollar amount or actually doing the work?

MR. PARKER: Doing the work. Aqain, I think what we learned from how other cities operate around the country is we as the Office of Planning, we as the city don't get into dollar amount. If the developer wants to go out there and carry a shovel himself, he can do it for free. 8 So, it's about getting the work done. Doesn't matter whether they spend a million dollars or 10 have his family go out and do it. 11

12 COMMISSIONER TURNBULL: But is the park 13 maintenance, is that a program that they set up or 14 is that a program that's given to them?

I mean, if you tell me to maintain that park, I may go out and cut the grass and that's it. But if you want me to do --

MR. PARKER: Right.

COMMISSIONER TURNBULL: -- aerating and a lot of other things and get an arborist and everything else, that went beyond the scope of

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1	what I'm thinking that I'm providing.
2	MR. PARKER: Well, DPR actually has an
3	adopted a park program.
4	COMMISSIONER TURNBULL: Okay.
5	MR. PARKER: And so it would involve
6	membership in that program and meeting the
7	requirements of that program.
8	COMMISSIONER TURNBULL: Okay. I mean,
9	I'm getting back to the thing where they're going
10	to say we're putting aside \$15,000 a year for the
11	next 20 years to maintain a park.
12	MR. PARKER: Right.
13	COMMISSIONER TURNBULL: I mean, that's
14	kind of I'm just trying to figure out how they
15	figure that out and how we would look at that and
16	try to
17	MR. PARKER: I think the goal is that
18	we don't look at that. They proffer maintenance
19	of the park based on X guidelines.
20	COMMISSIONER TURNBULL: Okay.
21	MR. PARKER: And we accept that and
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whatever it ends up costing then it ends up costing them.

COMMISSIONER TURNBULL: Now, this list you have here is just your first shot out of the box at this.

MR. PARKER: We're open to suggestion.

7 COMMISSIONER TURNBULL: Well, I didn't 8 see anything like space for a senior center or 9 something elderly in the list so far. I mean, 10 that's just one thing that's out there, or a 11 shelter, or a homeless shelter. I'm just throwing 12 that out since it's come up recently.

MR. PARKER: We're open to suggestionsfrom you and from the public.

COMMISSIONER TURNBULL: Okay.

Mr. Chair, I'll relinquish the mic.

CHAIRMAN HOOD: Thank you.

Anybody else have additional questions?

Vice Chairman Schlater.

COMMISSIONER SCHLATER: Thank you, Mr.

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Chairman.

I guess I'll pick up where I left off on this Type 1 non-PUD, whatever we're going to call it, special exception.

Maybe the concern that I would put out there is that it's going to shift the workload I think significantly between BZA and the Zoning Commission. In your task force meetings did you 8 talk with, I don't know, the Office of Zoning? Has that been raised as an issue? 10 Because it 11 seems like people could be shopping for jurisdiction based on wherever they think they 12 13 might have it easier.

MR. PARKER: Yes. We have been talking 14 about that. And, again, there will be separate 15 tests for each. Right now people are submitting 16 for variances even if they can't meet the test 17 18 because that's the only option open to them and it's up to the BZA to decide well, you know, this 19 20 is really a better product. We're trying to 21 create, you know, we've already got the negative

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test in the BZA and the positive test in the Zoning Commission. I understand what you're

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saying that we need to try and estimate workload impacts on the Zoning Commission. Absolutely.

I don't think the shopping around is going to be a problem. Obviously, you know, OP is going to get involved in all these cases and we're going to make a recommendation that this should be a variance or this should be a Type 1.

I think in terms of 10 But, yes, the workload, we need to take a look at this whole 11 I think other recommendations that we're 12 issue. 13 making outside of this PUD process will have an effect on both BZA and Zoning Commission workload 14 And so I think we need to take all of 15 as well. that into account together. 16

COMMISSIONER SCHLATER: 17 Okay. And I'm 18 not Ι understand why there needs sure to necessarily be a difference between -- what we're 19 really talking about, I don't have any problem 20 21 with categorizing the various types of PUDs. Ι

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think that's helpful in everybody's mind to understand what the category is.

But what we're talking about is sending them down different processes. So, I just don't understand why a Type 2 and a Type 3 would need different processes. Can you explain that?

MR. PARKER: Well, we'll get into I think in some of the subsequent recommendations, but the idea is that there's more involvement, more review of a Type 2. Not that there's less review, but Recommendation 7 we're adding, you know, new community involvement. Actually to both Type 2 and to Type 3.

So, the idea is a Type 2 is going to go through a similar level of review as an existing PUD. A Type 3 is actually probably going to go through a little bit more than what an existing PUD does now.

19 One difference I think that we'll see 20 is also, you know, what we're proposing with 21 setdown. You know, based on what we have shown

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here if we make a prejudgment as to what about of density is acceptable within your existing land use category, then we don't need a prejudgment by OP or the Commission on whether something is in conformance with the Comp Plan. So, a Type 2 may 5 not have to go through a setdown process. That's one difference that we could talk about and that we propose, whereas a Type 3 definitely needs that 8 review. ç 10 COMMISSIONER TURNBULL: So, you're saying you think in current cases where we've got 11 a PUD that doesn't have a map amendment there 12 13 shouldn't be --14 MR. PARKER: Well --15 COMMISSIONER TURNBULL: -- a setdown. MR. PARKER: unfortunately, 16 it - -17 doesn't work that way now because we have such a 18 huge variety of how much density is available without a map amendment. There's no consistency 19 20 right now. 21 What we're proposing is, is а **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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structured system where a C-1-A zone can go up 20 percent, a C-2-A zone could go up 20 percent, a CM-1 zones can go up 20 percent. So that if you're going through this lesser Type 2 process, you're limited by how much density you can request and you're limited to an amount that's still consistent with your land use designation.

8 If you want to go higher, you're going 9 through a more significant process, complete Comp 10 Plan review, the whole works.

11 COMMISSIONER SCHLATER: Okay. I quess my point on this is that the process changes are 12 13 the important part, not the classification from my 14 perspective. And so it's going to be hard for any of us up here to weigh in on whether this new 15 categorization is appropriate unless we know what 16 17 the actual process changes are going to be.

18 MR. PARKER: And that's what it's 19 about. You're absolutely right. And, yes, I'm 20 happy to go through the next six recommendations 21 as well, and we'll get more into that.

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COMMISSIONER SCHLATER: I couldn't be supportive of getting rid of more monetary contributions. They make me feel uncomfortable sometimes when they go to neighborhood groups. And I understand some of them are appropriate, but 5 I think we should get out of the business of directing monetary contributions. I think that's a great recommendation. I think they should be 8 measurable and specific. And where we can, they 9 should last the life of the project. 10 I think those are all very good recommendations. 11

As for the point system, I think one 12 13 thing that might concern me a little bit about 14 that is the current PUD standard speaks to the measure of relief, and that's not entirely density 15 That also has to do with there's a lot of 16 based. 17 other relief that you can get through the zoning 18 process if you go through the BZA or the Zoning Commission. And I think you're just saying that's 19 20 sort of a design issue and not an applied amenity 21 or benefit issue. And I'm not sure I agree with

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that.

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2	MR. PARKER: I don't think we're saying
3	that's just a design issue. I think what we're
4	trying to do is quantify the value to the city of
5	design review. I think design review is a cost
6	that developers go through and it's a benefit to
7	the city when we weigh in on how buildings fit in
8	their surroundings and how they meet our standard
9	of development.
10	So, I think what we're saying is that
11	design review is a benefit that's commensurate
12	with the non-density-related relief.
13	COMMISSIONER SCHLATER: Okay.
14	MR. PARKER: And throughout Type 1, 2
15	and 3 that would be the case. And then density
16	would results in other benefits.
17	COMMISSIONER SCHLATER: I think if
18	that's the case, I think you need to look at ways
19	to improve the design review process as well.
20	It's not an imperfect tool and I don't get the
21	feeling that we're getting as much out of it as we
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could in the limited stuff that I've seen on the CG overlay. It doesn't feel like the process is correct. I don't see developers changing, you know, coming in with an open mind on those things. It's sort of a fait accompli.

So, we need to figure out how to improve that.

And the last point on the point system is I'm a little concerned just looking over it quickly and I realize it's not a finished product, 10 but I know how I would look at this if I were 11 coming before the Zoning Commission. 12 I would 13 pretty much try to cherry-pick those benefits that are least expensive to the project. And I 14 can point out five of them on this list that I would 15 go to first in order to meet my 20 percent to get 16 to my 20 percent. So, I'm a little worried about 17 18 how the points are being determined.

I don't know if we're being asked to weigh in or are going to be asked to weigh in on this specific point system, but I have concerns

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about it.

2	And the other thing is I'm not sure it
3	should be prescriptive. I think it should be
4	perhaps a guideline. Because not all cases are
5	equal. There are special circumstances and I
6	think we should have an opportunity to look at
7	these things on a case-by-case basis.
8	CHAIRMAN HOOD: Okay. Commissioner
9	Selfridge.
10	COMMISSIONER SELFRIDGE: Thank you, Mr.
11	Chairman. I just have two brief questions.
12	Would you adjust filing fees for the
13	different types?
14	MR. PARKER: I think we'd have to look
15	to the Office of Zoning on that, but likely.
16	COMMISSIONER SELFRIDGE: You'd
17	recommend that? Okay.
18	And then on the point system, is 20
19	points kind of your recommendation now or is that
20	just a plug number? What are you thinking on
21	that?
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1	MR. PARKER: No. I threw out random
2	numbers. That's going to come after we have all
3	of these benefits weighted relative to each other.
4	We don't yet have a firm idea of whether these
5	numbers are right and some of them are still yet
6	to be determined. I think once we've got all the
7	benefits weighted relative to each other, we'll
8	come back when we come with tax with a proposal of
9	how many points you should achieve for a Type 2
10	and a Type 3.
11	COMMISSIONER SELFRIDGE: Is there a
12	sense that, and I guess I'm not sure this question
13	is relevant any more, but if 20 point is your
14	number, is there a sense that that's a higher
15	standard or lower standard than what's being met?
16	Is it just all over the board now or
17	MR. PARKER: It is all over the board
18	now and we don't have a sense. We can try and get
19	a sense of that as we come forward. I mean, yes.
20	We have a lot of things that aren't quantifiable
21	now. And we're trying to go towards a system of

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quantifying things that aren't necessarily quantifiable. But we can try to come up with a sense of that as we move forward.

COMMISSIONER SELFRIDGE: Okay. Thank you.

CHAIRMAN HOOD: Okay. Mr. Parker, on page two of your report and if you haven't got there yet and it's going to come up in the next six, just let me know.

On page 2 it says "Establishing a clear process for obtaining community input." When I was reading this I put a question mark. What is going to be the clear process? What ideas do we have that we're going to have a clear cut process? MR. PARKER: That's a great segue onto Recommendation Number 7.

17 CHAIRMAN HOOD: Okay. But hold off.18 I've got some other questions.

So, I assume the next one which I have is a question mark, "Increasing the assurance that projects will be built in a timely manner is

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coming up."

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coming up.
MR. PARKER: Yes.
CHAIRMAN HOOD: All right. Let me hold
off. I'll save this for the next round.
Let's look at Recommendation 1. And I think
it was referenced that recommendation I'm
sorry, Type 1, Design Review, is similar to our
Capitol Gateway, the way we do it now. So, that
would not be tied into any benefits, am I correct?
There's no benefits that will go along with that?
MR. PARKER: Not from the list. Again,
I think the fact there is the relief is being
offered in exchange for design review as a
benefit.
CHAIRMAN HOOD: Okay. Design review,
architecturally the innovative way. I think one
of the ways we might want to look at is also
saying, and I know there are other laws out there
which require certain developers to do certain
things, but we also need to say I think
architecturally and environmentally innovative.

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So, some kind of way. Right now those two words are synonymous with each other. so we may want to look at that.

I want to associate myself with some of the comments of the letter we got, which is Exhibit 5 from Ms. Barbara Kahlow. And I also want to disassociate myself with some of her comments. So, I'm letting you know up front what I'm expecting when she comes with her testimony.

But let me ask you. The discussion that Commissioner May is having about the ANC space and whatnot, but I think right now there's a requirement. And this also I think goes to what Ms. Kahlow was talking about.

There's a requirement that the administration, the mayor's office, is supposed to have. and Mr. May may know a little more about this than I do, but they are supposed to provide ANCs with space if they don't have it.

20 So, I'm just trying to figure out, you 21 know, with this whole amenities package. To me,

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that's already a requirement and I see it here on the list. I'm not sure. I know the points are not relevant, but those are some of the things that we need to look at. And Case in point, I know a nonprofit that wanted to fix the lights in 5 a public park. And that money could not be used because there's already capital improvement money already that's supposed to be out there for that. 8 think that we're doing our city Ι just and ourselves an injustice when we are asking 10 the developers to do certain things that are already 11 in the public dollars. So, that's something I 12 13 think we need to balance that. Now, the life of the project, I like 14

that. Well, I liked it until last Thursday. 15 The life of the project when I hearing certain things 16 17 only go so far. But I still like it, and I know 18 that a few people have some questions about the life of the project. But for me I think when we 19 20 look at this, we need to balance it. And I 21 understand we're trying to take away some things

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that are associated with certain groups. But I want to read from -- this is where me and Ms. Kahlow I think are on the same page.

This is what she says on page 3: "This list includes monetary contributions most of which 5 would not last the life of the project but which enhance the area surrounding the project and other positive developments." 8 attract And I looked at the list that was supplied back then. Case in point. Six of 18 examples 10 And it says: \$100,000 for prescription drugs 11 are for the elderly at St. Mary's Court." If that's what 12 13 we're looking to eliminate, I mean I'm not sure, 14 but if that's what we're looking to eliminate, that will I think help supplement and help out 15 with folks who really need it. 16

17 So, I just think we don't want to just 18 throw that all the way out the window. I think 19 that still should be an objection.

20 But now back to what Ms. Steingasser 21 was saying about the Commission in 2004. I think

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I was here. But the reason that we have, because we wanted to make sure it was getting there. I mean, this was being completed.

Now, how do we do that? I don't know so that's what we're going to have to look at. I'm not in agreement with just totally getting rid of that.

what MS. STEINGASSER: But we're looking at, using this as an example, would be ç perhaps \$100,000 of prescription cards that would 10 be distributed to the residents. 11 So, there's a tangible thing that a zoning inspector could go 12 13 out and say "Here's a stack worth a \$100,000 of 14 prescription cards," or rather than \$50,000 for the van, the van is dropped off, it's parked, the 15 title is given. That kind of thing is what we're 16 looking for. 17

18 CHAIRMAN HOOD: And that's kind of too 19 what we were trying to look at, making sure 20 something was getting done as you said. So, I 21 would like to just necessary get away with that.

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but you say, Ms. Steingasser, qive the as prescription cards. There's some ball teams out there. We don't want put them to in а disadvantage. They get \$50,000 for equipment. Other than that, they wouldn't have anything. MS. STEINGASSER: Okay. Get them the equipment. Give HOOD: them the CHAIRMAN equipment. ç MS. STEINGASSER: Right. 10 11 CHAIRMAN HOOD: Okay. So, we we're o target with that. 12 13 And I think Commissioner May was right. I thought that the benefits and amenities were 14 supposed to be, and no maybe this is just how it's 15 16 always been said, was supposed to be immediate to that immediate neighborhood. They're the ones who 17 18 is most affected. They're the ones that come down and who have to endure whatever that we approve. 19 And I thought that's how we always have done that. 20 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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MR. PARKER: The top two benefits that the Zoning Commission has accepted over the past decade have been environmentally sustainable buildings and affordable housing. And those are both city-wide, or even larger benefits. I mean, 5 there are often contributions or park day; there are often certain benefits. But I would say as a practice the Zoning Commission 8 has accepted benefits that broadly beneficial in are more projects than locally beneficial. 10

That doesn't mean that they shouldn't look at that issue and I think still will, but just not always been the practice.

14 CHAIRMAN HOOD: Right. But I think also when we had that \$100,000 that went to the 15 Housing Construction Trust Fund, we also had some 16 other benefits that went along with that to where 17 18 we can kind of balance that out. It wasn't just everything to the Housing Construction Trust Fund. 19 Something went to that immediate neighborhood. 20

MS. STEINGASSER: There's always

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landscape site improvements. There's usually trees and sidewalk improvements and those kind of things which we'll be happy to make sure that those get reincorporated. Remember, we're not writing regs here. We're just getting your guidance on the stuff. So that's certainly something we can take a look at. But I do want to point out OP believes that affordable housing is in the best interest of 10 the public and neighborhoods. 11 It's not at the expense of. 12 13 CHAIRMAN HOOD: The Recommendation 5 where it says "Should last the life of the project 14 unless specified," I wholeheartedly agree with 15 16 that. We're coming closer I think than we have in far as getting those kind of project 17 1998 as 18 benefits to a community. let me ask. In Recommendation 19 And 20 Number 3. When I ask this I think I'm done. Recommendation Number 3 21 have we **NEAL R. GROSS**

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Commission to consider minimum lot size waivers for additional categories or projects including redevelopment consistent," and you see what it says there. How is a joint effort like the government and a private industry effort, how does that fall into that recommendation? If you have public/private? That's a good guestion. MR. PARKER: We can look into that. Do you have an example in mean, something that's funded by the 10 mind? Ι 11 government but managed by a private? CHAIRMAN HOOD: I'm trying to remember. 12 I'm not sure. I don't want to -- but if you can 13 14 look into that. I want to say the Securities and I'm trying to think of some 15 Exchange Commission. cases where we had something like that. 16 had some public/private? 17 Haven't we Maybe I thought it was public/private. Okay. 18 Ι may be wrong, but let's look into that. 19 Just --20 MR. PARKER: We'll clarify that. 21 CHAIRMAN HOOD: All right. Good. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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All right. Second round. How many minutes, Commissioners, five minutes?

Let me ask the audience, how many minutes do you all want us to have for the second round? Let's go for five minutes and we'll go from there.

All right. Commissioner May.

COMMISSIONER MAY: Okay. We didn't talk about this specifically and it's not covered ç 10 in one of the points. But the issue of providing mitigation for any of the impacts of a specific 11 I assume that that's still going to be 12 PUD. 13 addressed and it's going to be separate from any kind of benefit. 14

MR. PARKER: Yes.

COMMISSIONER MAY: And I think actually 16 17 that's been an area that's been a little too gray 18 in the past and I'm not sure how we make it more explicit. But I do think that that's something 19 20 that we need to define very clearly or at least, 21 know, make statement within the you some

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regulations about if there's an impact, it has to be mitigated and it doesn't count against your benefit points.

MR. PARKER: Okay.

COMMISSIONER MAY: I'm trying to decipher from my own notes.

You obviously did some study of PUDs between 2003 and 2009 and I'm just curious about if you went back and looked at those and tried to divide them into Type 1, Type 2, Type 3, where would they fall out? Have you done that kind of analysis?

13 MR. PARKER: We divided them into map 14 amendment and non-map amendment. And I don't 15 recall off the top of my head.

16 COMMISSIONER MAY: Okay. Well, I mean, 17 if you have the information about divvying then up 18 between the three categories, I think that might 19 be a helpful piece of information if it's not too 20 difficult to obtain.

I think that looking at the list of

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potential benefits there are a number of areas where you may actually be overlapping with requirements and I think that that was brought up in the case of -- well, I mean things specifically about stuff like LEED requirements. I mean, LEED is part of the new green building law in the District and are you suggesting that if somebody is simply complying with the law and gets to a 8 certain LEED level, they're also going to get benefit points? 10 11 MR. PARKER: No. This is only for exceeding requirements. 12 13 COMMISSIONER MAY: Above and beyond. 14 Above and beyond. And that's true in every one of the benefit points if there's any other --15 16 MR. we'll PARKER: And put some expressive language even if it isn't clear in the 17 18 table that you don't get credit for meeting requirements. 19 Even 20 COMMISSIONER MAY: Right. if 21 they're not required specifically by Zoning, if **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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they're required by other law or even whether it may be Federal law, for example.

When it comes to Adopt-A-Park Program, Ι think that we ought to looked at the possibility that the National Park Service sites I mean because the National Park be included. Service has more money than the District, so right?

actually in the past the Now improvements to NPS sites have been proffered as 10 benefits in PUDs. The Park Service may need to 11 take some steps to try to codify that to make it a 12 13 little bit friendlier. But there's certainly 14 plenty of our triangle parks and things that would be ideal for adoption in some manner. 15

MR. PARKER: Okay.

Along those lines, I 17 COMMISSIONER MAY: 18 think there's a flat three points for Adopt-A-Park much effort is involved and how in 19 а park? Adopting a park can vary widely, depending on 20 where it is and what the use is and what the size 21

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of it is and so on. So, at the very least it ought to be a sliding scale kind of thing. And that's probably true in a number of areas over the whole list where we probably should be looking at sliding scales and not just a specific amount.

And I think that's true, many of these things could be construed as sort of a small effort and get you a certain amount of points. But if do the same thing on, it's just not in parks where it might be a bigger area that's affected or a greater cost involved. So, I think the sliding scale is important.

13 And then the one thing that I have seen 14 frequently in benefit lists in the past have been traffic improvements that were not specifically 15 mitigation, so traffic signals or other changes or 16 17 improvements and Ι think that those kinds of 18 things I think they mean a lot to the community and ought to be considered for benefits. 19

> And I concede my remaining 35 seconds. CHAIRMAN HOOD: Okay. Anyone else?

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Commissioner Turnbull.

COMMISSIONER TURNBULL: Thank you, Mr. Chair.

I think I'd like to continue on with what Mr. May was talking about. We talk about 5 mitigation, transportation demand, management plans. We've qotten into of even sort construction management, although we've kind of 8 been very careful about what we're asking. We've been worried about the impact. We've had some 10 projects where they were going to go in and take 11 pictures of the homes to make sure that there's no 12 13 cracks for adjacent townhouses and all that. Ι think that those kinds of things ought to be -- a 14 lot of times we've had them done for -- I'm trying 15 to think of -- I think we've had them done on the 16 last several ones where we've had the developer 17 18 has said that he would go in and either take photographs of it, he monitored the site just to 19 20 make sure that there's nothing from what they're 21 doing, they've moved the project back a few feet.

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We've had a lot of impact results on a lot of these projects when we get into it at the hearings. And I think Mr. May's got a good point about mitigation measures.

So, I don't know how you couch that inside this or how you weigh that as a point system. That's not readily that measurable, I But it is one of those I don't know. 8 quess. intangible things of a PUD that comes out and is 9 something sought after the neighborhood, 10 by especially the residents that are right adjacent 11 to the project. 12

So, I just want to throw that out there, just say that is something that I think is critical in a PUD.

16 the other thing the Ι quess is measurable aspect and who actually does the final? 17 18 Is the ZA responsible for going out and looking at the project and seeing whether these conditions 19 20 have all been met?

MR. PARKER: I believe so. That's

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where the enforcement responsibility lies now. COMMISSIONER TURNBULL: Okay. MR. PARKER: And that would not change. Well, I might COMMISSIONER TURNBULL: have some more comments as we get into the next part because we often talk about modifications that the ZA can approve and cannot approve. 8 MR. PARKER: Okay. COMMISSIONER TURNBULL: Okay. 10 Thank 11 you. CHAIRMAN HOOD: Any other? Vice 12 13 Chairman Schlater. 14 COMMISSIONER SCHLATER: On the point system, how do you think having these various 15 amenities with points associated with them will 16 impact the interplay between the developer and the 17 18 ANC in terms of creating a benefits package? Is the developer, do they have entire flexibility? 19 20 Is it a menu that they get to pick from and 21 whichever ones they want they get? **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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1	MR. PARKER: It is a menu. Now, as
2	you're going to see in the upcoming
3	recommendations, there's going to be a lot more
4	required interaction between the developer and the
5	ANCs. So, the ANC will certainly be able to
6	express their opinions on which ones they'd like
7	to see. But it is a menu that the developer can
8	pick from and it's ultimately Zoning Commission's
9	determination whether to approve the list that's
10	been determined.
11	I think the main benefit of this is it
12	levels the playing field. It sets a ground where,
13	you know a framework for discussion. Right now,
14	ANCs run the complete gamut of being very involved
15	and very informed to not at all involved, not at
16	all informed. And the same with developers. And,
17	you know, this puts everybody on the same playing
18	field, saying this is the menu that we're working
19	from and starts the discussion there.
20	COMMISSIONER SCHLATER: Okay. And
21	speaking of leveling the playing field, I think

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one major problem with a point system like this is the value of density downtown that is verv different from the value of density in the outer reaches of town. So, if I'm trying to buy an FAR square foot downtown, I may pay \$200 an FAR square 5 If I'm trying to get a dollar of FAR square foot. footage in Ward 5, it may be less than that. Ιt may be less than \$50. So, the question is 8 is these point systems seem to value your FAR in the 10 same way. So, there's two things. You're under-11 valuing downtown FAR. And the second thing is 12 13 you're almost penalizing projects in developing parts of the city where they have to actually 14 offer more benefits as a percentage of the value 15 project you in 16 of the than do а downtown development. And I'd rather see that relationship 17

18 reversed.

19

MR. PARKER: Right.

20 COMMISSIONER SCHLATER: Where you're 21 having to provide more benefits if you are in a

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part of town where you're getting much more benefit out of the FAR that you're receiving.

So, I think there's a flaw in the system and I'd like to see ways in which that can be addressed.

I think that's fair. MR. PARKER: Т think one way that we tried to get that that you'll see in a lot of these is one point per 8 percent of building space that you dedicate. And I think that evens the playing field a bit in that 10 your percent of -- if you're giving up five 11 percent of your building downtown, that's worth 12 13 commensurately more than five percent of your 14 building in commerce.

But if I'm a 15 COMMISSIONER SCHLATER: developer working downtown, I'm going 16 to go directly to the ones that I think fulfill with a 17 18 fixed dollar value. I'm going to go for the \$10,000 piece of art. I'm going to go for the 19 20 bicycle share station. I'm going to go for taking 21 care of the median. I'm going to do things that

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are discreet but I know how much they cost, and you're going to be able to skirt right through that. I mean, I think it's a little disconcerting.

5 It's hard to come up with a point 6 system that works for all projects and it can be 7 applied equally. And I'm not saying that you guys 8 did a poor job of it, I just think it's a 9 difficult talk to undertake and I'm skeptical that 10 you're ever going to get to a place where it works 11 equally for all projects across the city.

12 MR. PARKER: I hope you won't judge us 13 by that standard but by the standard of whether 14 it's better than the existing system.

15 COMMISSIONER SCHLATER: Well, I think 16 it would go to my point that I think it shouldn't 17 necessarily be prescriptive and that it may be 18 advisory so that you've got something and you say, 19 you know, the advisory list of amenities says you 20 would produce a package like this. And then we'd 21 look at other factors based on what kind of relief

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they're getting, what part of town it's in and you could make assessment as to whether the an appropriate balance has been made. MR. PARKER: The problem with advisory is it almost never works to the advantage of the 5 city in my experience. COMMISSIONER SCHLATER: Or a floor, how about that, might be one way to put it. 8 But you don't want to create a system that is to the detriment of your developing areas. 10 MR. PARKER: Understood. 11 COMMISSIONER SCHLATER: And it doesn't 12 capture all the value that it should. 13 14 COMMISSIONER TURNBULL: Mr. Chair, just wondering if I could ask one question following up 15 16 on Mr. Schlater's. If a developer comes before us with a PUD and he got his 20/30 points that he 17 18 needs or whatever, and we look at it as a point project and we look around and we say we don't 19 20 like the points. No. We look at basically what 21 he said and said we don't like the way you've gone

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and picked your points. We don't like the way that you fit it in with the neighborhood that these 20 to 30 points that you've picked out, we don't think they're appropriate. I mean, is there a I've met my 20, 30 points, you have to give me this.

MR. PARKER: No, ultimately, the decision of whether to approve or not is yours. 8 Now, we're creating a system where they have to meet 30 points so in some manner they have to meet 10 30 points. They could change how they meet that 11 30 points at your request. I don't think that it 12 13 would pass a legal test for you to require them to meet 40 points when everybody else has to meet 30, 14 15 but--

16 COMMISSIONER TURNBULL: No, I'm just 17 saying what kind of legal battles are we going to 18 get into if we say the 30 points, you've picked 19 the low-hanging fruit.

MR. PARKER: Right.

COMMISSIONER TURNBULL: But this low-

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1	hanging fruit doesn't do anything for the
2	neighborhood or for the community at large.
3	MR. PARKER: You'll definitely have
4	some discretion there. I think the crux of it is
5	getting to Mr. Schlater's point of that the onus
6	is on us, the city and the Zoning Commission, to
7	set these, you know to update them constantly to
8	make sure that we avoid the problems that he
9	raised.
10	COMMISSIONER TURNBULL: Okay. Thanks.
11	CHAIRMAN HOOD: Okay. Commissioner
12	Selfridge.
13	COMMISSIONER SELFRIDGE: Thank you, Mr.
14	Chairman.
15	I want to go back to the idea of
16	Recommendation 5, we cannot include monetary
17	contributions. I find myself agreeing with Vice
18	Chairman Schlater, but then Chairman Hood makes
19	some good points and I read through Ms. Kahlow's
20	letter. And it seems to me that everybody wants
21	to see that the funds are used or the benefits are

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received as they were intended. But there's going to be times when some of these private groups are just more efficient at allocating the funds.

The one that jumps out at me from Ms. Kahlow's letter, and perhaps she can speak to this 5 as well. Condition 8B, \$100,000 for D.C. Central Kitchen which feeds the homeless and we're going to go out and buy knives? You know, how do you 8 more efficiently allocate that money to what is obviously a benefit to the community? 10 MR. Well, I mean, there's always an argument 11 PARKER: to be made that the private sector can do things 12 more efficiently. I think the counter argument 13 14 here is we have to balance between efficiency in some cases and losing that benefit in other cases. 15 We've got examples in the city, multiple examples 16 17 of money that was never spent or wasn't spent 18 efficiently.

So, for every example we can find of somebody that can do it efficiently we've got a counter example of money that was lost or that's

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spent poorly. So, ultimately it comes down to certainty and basically bricks and mortar: Getting things delivered by the developer in the first place and avoiding the city or the neighborhood having to follow up to make sure that things were spent.

7 COMMISSIONER SELFRIDGE: Yes. And I'm 8 really struggling on which way is better. I think 9 in general doing away with the monetary benefits 10 makes a lot of sense. But I can see where there 11 would be problems.

And then just a follow up thought on Commissioner Turnbull. I mean, is it possible to break these amenity categories down even farther? It's like getting a license. You know, you need two from category A, two from category B and maybe cobbled together minimum points that way.

18 MR. PARKER: It certainly is. I think 19 it gives more flexibility to you and the developer 20 and the ANC not to do it. Yes, I mean we could 21 certainly say you have to have at least 30 percent

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of your benefits from the environmental category and at least 20 percent from some other category. I think we erred on the side, and other places that have done this, erred on the side of flexibility both for the developer and for you to

say "No. In this particular neighborhood you should do eight of your nine points in this category."

COMMISSIONER SELFRIDGE: Okay.

10 CHAIRMAN HOOD: Okay. I guess anymore 11 questions? We can continue.

12 MR. PARKER: Okay. Under 13 Recommendation 7, And this gets to the Chairman's 14 question about establishing a clear process for 15 community input.

We had a lot of discussion about this in the working group and, again, we turned to our best practice cities on how do other cities encourage interaction with the developer and the community. And a lot of other cities this isn't such a formal process. This is a lot more

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interactive. And the best practice that we ultimately turned to in this respect was Portland. And we basically copied, you know, their pre-PUD application process which basically it requires a public meeting between the developer and the affected ANC prior to filing the PUD.

So, a developer notifies the affected ANC that they're going to file a PUD and that ANC has 45 days to schedule and hold a public meeting. The developer then can submit their application 45 days after that notification but if the ANC has held a duly noticed meeting, then the developer will attend that meeting.

OP would certainly also attend that meeting as a facilitator, as a resource for both the community and the developer.

And we proposed that this preapplication process be required for both Type 2 and Type 3 projects. And then ultimately the filing of the applicant would include copies of the correspondence with the ANC and could also

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include an ANC letter that supports or suggests changes to the project.

The applicant could also in their application identify changes that were made or improvements that were made to the project based on ANC input.

Recommendation 8 gets to the issue as increasing the assurance that the project will be 8 built in a timely manner. And we talked here about defining duration of PUD approvals and the 10 criteria for extension. Right now 11 PUDs are approved, have a two-year time limit. 12 We've 13 talked for Type 2 and Type 3 we've talked about retaining that existing time limit offering up to 14 two two-year extensions, and we've provided a list 15 of proposed criteria for extensions. 16

Type 1 we're talking about no limit. These are again, it's basically more in the lines of what we think of a special exception. So there's not density being added so there's no time limit and the extensions are applicable.

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Recommendation 9 we got to meeting the need of greater clarity to enforcement and to the administration process. We talked here about adding filing requirements for clarity after the project is approved and clarity of enforcement by the Zoning Administrator.

And what this would mean is two things: Prior to proposed action on a PUD the applicant must provide a table to the Commission 9 10 to the city showing the proposed benefits, the number of points earned and how each the standards 11 of all the benefits are met. So, basically, you 12 13 know, this is after the hearing, after the Zoning Commission, everyone has weighed 14 in on which This is basically ratifying that 15 points we met. agreement and showing how they'll meet that. 16

And then prior to final action, providing the full documentation, a completely updated set of plans based on what the Zoning Commission approved which may be different from what they sat down and debated. Table showing all

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the benefits and any other documents. So, ultimately that way the Zoning Administrator has a set of documents that were approved rather than a set of documents that were amended by the Zoning Commission.

Recommendation 10. Our identified need here was improving consistency between the project approved and the benefits that were 8 that was actually built. here talked about And we ç specifically defining the process for enforcement 10 of conditions. 11

The basic rule would be that all of the 12 benefits are provided prior 13 to the Zoning 14 Administrator issuing a C of Ο. There are sometimes extenuating circumstances. 15 You know, weather prevents trees from being planted or 16 17 something along those lines. In that case if 18 there are particular benefits that haven't been met at the time of the C of O, the Zoning 19 20 Administrator can issue a temporary C of O for 6 21 to 12 months that's conditioned on meeting those

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remaining benefits. If those benefits aren't met by the expiration of that temporary C of O, the developer comes back to the Zoning Commission for another hearing on changing the benefit to something else, providing an equivalent benefit or point value benefit.

So, that's the end of our recommendations. This slide basically is a review of the proposed process for each one.

As you can see the Type 1 very simple. Just submit it. It goes straight to a public hearing.

Type 2 and Type 3 both have this new process of meeting with the ANC prior to filing. They both then have a public hearing.

NCPC review only comes in where the zoning changed. So the difference between Type 2 and Type 3 falls in two places: The setdown, need for a setdown and the need for NCPC review.

And then both Type 2 and Type 3 have that post-approval review that we just talked about

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with the benefit review by the Zoning Administrator, whereas Туре doesn't have 1 benefits. So, I think this is a good summary of the differences in process between the Type 1, 5 Type 2 and Type 3. That concludes the recommendations and I will take questions on the remaining one. 8 CHAIRMAN HOOD: Okay. I'm going to 9 I just have one question. 10 start. five-minute rounds, 11 We'll do Ms. Schellin, on this one. We'll do five-minute 12 13 rounds on this one. Okay. 14 Let's qo back to the notification process. In this city all the ANCs, 15 16 and probably one or two may be, I don't want to 17 say dysfunctional but not operating like thev 18 should, when we're going to require a meeting 19 between the developer and the ANC? A lot of times 20 what we hear down here is I don't attend my ANC 21 meeting. I don't go to those meetings. I don't,

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you know, you know the story.

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2	So, I guess if you're impacted and you
3	live within 200 any kind of way, and I know
4	what the regulations say about the ANC law and
5	everything. But is there any way in this
6	perspective in the zoning law that we can look at
7	maybe including those people who we do anyway
8	within, I think, 200 feet? That way, if you're
9	talking about a meeting and the ANC commissioner
10	lives six blocks away and the people within 200
11	feet away are right there, those are the ones who
12	are most impacted.
13	So, I think sometime we lose that. Even
14	by law we retain our requirements but we also need
15	to look at those who don't necessarily maybe
16	attend their ANC meeting.
17	MR. PARKER: Well, fortunately or
18	unfortunately, I think that responsibility is
19	going to fall on the ANC. Because if you keep in
20	mind, this interaction happens before the
21	applicant comes to the Office of Zoning, before

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they file. So, this is a requirement that they notify the ANC and that they meet.

So, ultimately it's going to be incumbent on the ANC to notify the respective people.

I think it makes total sense to allow comment at the hearing or earlier on whether affected property owners got proper notice and heard. But I don't know that there's much that we can do to ensure that the ANC is informing them.

11 CHAIRMAN HOOD: I think that most 12 developers -- Mr. Parker, this is where you and I 13 probably part ways. I think most developers would 14 like to know up front what kind of problems 15 they're going to have as opposed to waiting until 16 they get down here, which is a given.

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MR. PARKER: Right.

18 CHAIRMAN HOOD: But I just think that 19 to put that on the ANCs which is a voluntary 20 group, I think that if we ask or we encourage 21 developers to do that, I think they'll do it.

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MR. PARKER: Have the developer notify the 200 -- yes.

CHAIRMAN HOOD: 200 feet prior. When they do that, and that will save them I think a lot of headache or a lot of problems, or a lot of the unknown when they get here. Now, they still may not come down here all on the same page but at least the opportunity has been made available to 8 those who don't attend those ANC meetings. So, we need to find a way to do it. I don't what the 10 legal requirement and I'm not sure, but I think 11 that's something we need to look at. 12

MR. PARKER: Okay.

CHAIRMAN HOOD: Ms. Steingasser.

I was just going to 15 MS. STEINGASSER: say we could certainly encourage the developer to 16 17 do so and to provide some evidence to the 18 Commission that they've made some kind of outreach but it supplement for 19 cannot the required 20 notification that OZ will be sending out once the 21 application. So, hopefully there will be a double

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bite at that apple.

CHAIRMAN HOOD: Okay.

MS. STEINGASSER: But I think we can do that.

5 CHAIRMAN HOOD: And I like your words 6 "strongly encourage." Because I don't think 7 there's a law to make us do it. But I think that 8 we would know, "Hey look, this is an opportunity 9 for you to get those who may not attend those 10 meeting and get those in and it may save you some 11 time on the back end."

MS. STEINGASSER: And it puts the developer on notice that the Commission is not going to be happy coming straight in off the block if they haven't reached out to the neighborhood.

16 CHAIRMAN HOOD: Right. Because it 17 makes the Commission's hearings a lot longer. 18 Okay.

Mr. Turnbull.

COMMISSIONER TURNBULL: Thank you, Mr.

Let's open it up. Commissioners?

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Chair.

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Parker, qoinq back Mr. to Recommendation Number 9. The second part of this. This is getting back to what we are now; that the best and final offer OAG has from the this basically in applicant? Is that same criteria?

MR. PARKER: Yes.

COMMISSIONER TURNBULL: Okav. On number 10, you talk about process for a condition 10 and proposed post 11 enforcement approval audit You haven't really touched 12 process. on 13 modifications as yet in any of this. And what you talk about the ZA has the authority to issue a 14 temporary C of O if all the benefits have not been 15 16 provided.

Now, a couple of months ago I was going
through sua sponte, a BZA case that we had where
the ZA had issued a C of O for a project, for a
PUD, and basically put it into an escrow account.
And that was made reference to another escrow

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account that had been set up at GW years before for -- I'm assuming that money is still in that escrow account.

But what was disturbing to me was that when we say "the developer shall provide," "has been provided," to me that means it's been done. But it was meant, they said, "Well, it's in the works and it's going to happen at some point."

Well there was a community group that said this 10 raised that on appeal and isn't happening. Things aren't happening according to 11 what the amenity is in the written order was being 12 13 as written. But the ZA still said, no, I think it is and I'm going to issue a C of O and we're going 14 to put the money in an escrow account. 15 And the appeal was that the amount of money that is there 16 does not match what was in the amenity or match 17 18 what's in the documents of the order.

And so it gets back to, I guess, 2409 implementation. That implementation says the ZA can do four things. After that he's supposed to

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bring it back to a modification to the Zoning Commission. And I'm concerned. I mean, what you haven't addressed here and I'm concerned that the ZA -- you know, the ZA does a fine job for what he But I'm concerned about when he gets into can. interpretation of the zoning order and the amenities that are proffered especially with the community group, that he's not -- to me a lot of 8 those things need to come back here and be discussed with the Zoning Commission and whatever 10 parties were involved in setting those amenities 11 and approving it. 12

So, I'm just a little bit concerned about how far the ZA can go in modifying a Zoning Commission order and -- because it's going to have an effect on the neighborhood.

MR. PARKER: I think that really gets to the point of not getting into the cost of these things. So, let's say our PUD proffered planting 10 trees in a park. Now, under the current -under what you just said, the ZA could take

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\$20,000 in escrow --

COMMISSIONER TURNBULL: Right. -- to pay that. MR. PARKER: What we're proposing is money is never an amenity. So, if they proffered 10 trees in a park and the weather comes and the park is under water for a season, they can't plant those trees, the Zoning Administrator can offer them a temporary C of O. But the time that temporary C of O runs out they either have to have planted those trees or come 10 11 back to you. There's not the option to accept money in escrow. So, they can come back in and 12 13 say, the park --14 COMMISSIONER TURNBULL: So, in the 15 future an escrow account is not in the picture for anything? 16 17 MR. PARKER: Not in --18 COMMISSIONER TURNBULL: As far as you envision it now that's it work completed or work 19 20 that will be provided? 21 MR. PARKER: Yes. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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COMMISSIONER TURNBULL: Okay. Thank you.

CHAIRMAN HOOD: Any other questions? Mr. May.

COMMISSIONER MAY: Yes. I assume we can get a copy of your PowerPoint because you've got information in there that's not in our report and that chart of the different -- all the yeses and nos, I like that.

Along those lines maybe I missed it when you said it, but NCPC does not have to sign off on a PUD unless it is a map amendment; is that what the law is now?

14 MR. PARKER: They have to sign off on 15 all map amendments.

16 COMMISSIONER MAY: That's what it is, 17 okay.

On Recommendation Number 8 the PUD time extension summary table. Why are you suggesting that there be no time limit for a Type 1? What's the logic there?

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MR. PARKER: No time limits for special exceptions, variances. The Type 2 and Type 3 you're having a project approved that has more density than would be a matter-of-right. Type 1 does not. It may be different configuration but there's not more there than they could have gotten otherwise. So, the need for a sunset doesn't seem as pressing. COMMISSIONER MAY: But I mean there are 10 time limits on some BZA actions, right? I mean 11 are they only when they're imposed by the BZA? 12 Ι 13 mean, isn't there normally a duration, you have to file for a building permit if you get a 14 variance, for example? 15 MS. STEINGASSER: There's a two year 16 limitation to a building permit. 17 18 MR. PARKER: On variances. COMMISSIONER MAY: On variances. 19 But 20 not for special exceptions? Okay. MR. PARKER: I don't know. 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 (202) 234-4433 WASHINGTON, D.C. 20005-3701

COMMISSIONER MAY: Yes. I'm not sure. I mean I think there are some time limits and I think that, frankly, I think that there should be even if there aren't. So, I think you need to look more closely at that. MR. PARKER: Okay. MS. BUSHMAN: Can I insert something here? 8 COMMISSIONER MAY: Sure. MS. BUSHMAN: There is a time limit. 10 Special exceptions and variances, any case where 11 the BZA is dealing with construction. 12 in Similarly, if it's a matter of a C of O that has 13 to be reached within six months. 14 COMMISSIONER MAY: Okay. I think 15 that's about it. That's all I have. 16 CHAIRMAN HOOD: Thank you, Ms. Bushman, 17 for clarification. 18 Any other questions? Hold on. Let me 19 20 go to Vice Chairman Schlater and then we'll hear from Director Weinbaum. 21 NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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COMMISSIONER SCHLATER: In Recommendation Number 7 it says: "Require applicant to document community participation." What does that mean? What is that going to look like?

MR. PARKER: Document their notification to the ANC their attendance at a meeting and any other correspondence that happened between them and the ANC.

MR. COCHRAN: There is one other thing which is the applicant would be required to say "Here's the project I was contemplating before I met with the ANC or the community groups. And here are the changes that were made or not made as a result of that consultation."

16 COMMISSIONER SCHLATER: Okay. I think 17 that would be helpful. It's also, it would be 18 helpful. I don't know if you can get to it but 19 and I guess this is more of the burden of the 20 ANCs. But I don't think we always get this level 21 of detail to understand what issues were raised at

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these community meetings in terms of what were the concerns that were raised, and whether they were ignored or incorporated into the revised plan.

MR. PARKER: I think ideally, yes. The ANC would then issue a letter that would be submitted with the application. And if the applicant doesn't submit it, it would be submitted concurrently with the application that detailed their issue.

10 COMMISSIONER SCHLATER: Along the lines 11 of something the Chairman raised which is just 12 proper notification. I know it doesn't belong 13 exactly here but I'm going to reiterate it. I 14 said it before.

I think we need to do a better job of 15 postings terms of the visibility of 16 in the 17 posting. Sometimes they're put in windows that are on private property fairly far away from the 18 sidewalk. And we just need to figure out a better 19 way for it to be exclusively clear that there's 20 21 going to be a hearing on some major zoning action.

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And maybe that depends on which type you're going for. But I think we need to be a little bit better job. I think other jurisdictions a better job than we do on that.

the time On PUD extension, Recommendation Number 8, I'm not sure I understand the logic why there would be no limit on Type 1 don't it. time extensions. I see Ι think 8 projects can get stale over time and you'd want to be able to review it again, not be able to pull 10 out a plan from 1982 and say all right. 11 I'm moving forward. I've got my special exception. 12 13 Those things need to be looked at every once in awhile. 14

So, maybe it's a different time. Icould buy that.

I think on the other things I'm fully in support. Could you just go to the table that you included at the end of your presentation on the process summary? This was not included in our packet, correct?

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1	MR. PARKER: It may not have been. We
2	can make this available to you.
3	COMMISSIONER SCHLATER: Just let's walk
4	through the three types. I'll try to do it
5	quickly.
6	On Type 1, it would go immediately to a
7	public hearing without setdown?
8	MR. PARKER: Yes.
9	COMMISSIONER SCHLATER: And what's the
10	logic for not having setdown?
11	MR. PARKER: Again, setdown is review
12	for consistency with Comp Plan. This is something
13	that's not changing the density. It's not
14	changing the use. It's not changing the zoning.
15	So, by it's very nature it's consistent with the
16	Comp Plan.
17	The argument is the same for the Type
18	2. These are, Commissioner May doesn't like the
19	term "minor." but these are lesser bonus increases
20	that are predetermined within a range that keeps
21	everything within its Comp Plan land use category.
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So, that's the logic behind that. We're certainly open to your input on where you want a setdown but --COMMISSIONER SCHLATER: But you still proposed and final action 5 have or are you proposing it's not really in your process --MR. PARKER: I think that's а procedural given, but yes. MS. STEINGASSER: Type 1 would only 10 have one action. 11 COMMISSIONER SCHLATER: Okay. So that's not a procedural given? 12 13 MR. PARKER: I guess I was wrong. 14 MS. STEINGASSER: Type 1, if you think of it as a special exception; it's filed with the 15 16 Office of Zoning, it gets a hearing, it goes to 17 the BZA and it gets a vote. There's no referral, there's no setdown and there's no final action. 18 This is mirroring that process. 19 20 COMMISSIONER SCHLATER: Okay. Hand 21 over. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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DIRECTOR WEINBAUM: Just for clarification purposes. So, technically the decision could even be made on Type 1 by the Commissioners right at the end of the hearing. So, it wouldn't even have any kind of meeting, even a final action meeting.

MS. STEINGASSER: Right. Type 1 is basically a type of special exception and the same way the BZA can take action at the end of that hearing, if the Commission chooses to keep this. I'm reading between the lines that the Commission might want us to look at this being a BZA type of action. Okay. I'm just trying to --

14 COMMISSIONER SCHLATER: Don't read that in 15 my lines.

MS. STEINGASSER: Okay. I was just trying to spell out all the concerns. But it would be that same process that the Commission could take action that night, as they can in the Capitol Gateway.

CHAIRMAN HOOD: And if I can just tell

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my colleagues, if we look at our Capitol Gateway cases for the most part I think this would be very applicable. And then one action because really if I think back, most of them don't take long. Ι probably shouldn't have said that. But most of them actually those cases do not take us long. Ι mean, 15 to 20 minutes and we're out of here. COMMISSIONER MAY: Well, 30 minutes. CHAIRMAN HOOD: Well, okay, 30 minutes. I forgot. It depends on whether --10 COMMISSIONER MAY: Yes. 11 CHAIRMAN HOOD: Let's open it up. 12 I'm Are you finished? Director, are 13 sorry. you 14 finished? Okay. 15 DIRECTOR WEINBAUM: Yes. 16 COMMISSIONER SCHLATER: So, you 17 wouldn't have a setdown for a Type 2 where you're 18 getting additional density? Same logic, which is Comp Plan. I find the setdowns to actually be a 19 20 useful step in the process and would not 21 necessarily be supportive of doing away with it. **NEAL R. GROSS**

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It identifies issues before a hearing that can be raised.

We often get this stuff cold. And it's helpful to have that check in before the hearing to say these are the things that concern me and so that they can be vetted. I realize that that adds step in the process and we're trying to а streamline and be as efficient as possible. But I 8 think the setdown is helpful. Likewise, Ι think sometimes having the two readings is helpful 10 to get additional public input as well as to have 11 changes made that we've requested. 12 I don't know 13 if I want to do away with that.

14 And I'm not sure I buy into the fact that Type 2 is that much different that Type 3. 15 Ι understand the different categorization, but 16 Ι 17 don't know that they necessarily warrant different 18 processes. I don't even know that Type 1 warrants 19 а different process from Туре 2 or Type 3, 20 honestly. Because it's not just about density, I 21 quess, would be my argument. It's about all the

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other relief that you go through.

CHAIRMAN HOOD: Okay. Any other comments?

COMMISSIONER MAY: Mr. Chairman.

CHAIRMAN HOOD: Commissioner May.

6 COMMISSIONER MAY: Yes. Along the 7 lines of this, following on the same discussion. 8 I think it would be helpful to actually see the 9 decision, you know posted action final action 10 check off on this chart just so we see very 11 clearly the difference.

I'm pretty comfortable with the idea of 12 13 doing a Type 1 review along the lines of what 14 you're suggesting without a setdown and with a single decision making. But it is a matter of 15 16 defining what the limits are of what flexibility can be granted I think in that circumstance. 17 And 18 I think once we've define that we would hopefully get to the point where we all can be comfortable 19 20 with it.

As for Type 2. I agree with

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Commissioner Schlater that the setdown is very important even for Type 2. It's our first chance to see it and determine whether in fact a given project is ripe for a hearing. And so I think it's good to have a setdown discussion with that.

And then if I can just backtrack just a little bit. When it comes to documenting the preapplication meetings and whatever has been done, 8 I'm not really fond of the idea of getting a lot more paper or a lot more documentation of sort of 10 the development of the project over time. 11 I mean, I think to some extent that may help in deciding a 12 13 given case, but I don't think that's something I 14 want to see every single time. I think what I do want to see is some documentation of the fact that 15 it was discussed early and often with the ANC or 16 17 with anybody else. And so maybe there's some sort 18 of standard reporting we can get. You know, a single sheet of paper that says that it was this 19 20 box was checked off. They had the meeting with 21 the ANC on this date. I don't really want to hear

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every detail unless either the applicant or the ANC wants to bring that to us before the hearing. Because we frankly get a lot of information to read and if we start getting meeting notes from, the 10 ANC meetings that preceded the PUD hearing, 5 you know that's another 20 or 30 pages of material that we have to read. And we've got enough to So, anyway --8 read. CHAIRMAN HOOD: Director Weinbaum. Τf 10 DIRECTOR WEINBAUM: Yes. it's helpful if you go down that road for the office to 11 create a form that could be used for 12 those purposes, we could certainly work with the Office 13 14 of Planning on that point if that would kind of consolidate it. 15 16 COMMISSIONER MAY: Yes. Something like 17 that. Simple. 18 CHAIRMAN HOOD: Okay. Any other questions of the Office of Planning? Any other 19 20 questions? Okay. 21 want to thank you all for your Ι **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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presentation. Let's go to report of other government agencies.

What I want to do is -- let's see. I don't think we have any other reports. We have some submissions from ANC 6A, ANC 6B and I think 6C is asking us to leave the record open.

7 SECRETARY SCHELLIN: Actually all three 8 of them.

9 CHAIRMAN HOOD: All three of them are 10 asking. Okay. Well, all of them are asking to 11 leave the record open, which I think we're 12 probably to do anyway.

Let me ask for any ANC Commission. I have a list here. I'm going to call the two ANC Commissioners that I -- well, the one that I have here, and if we have someone else who is speaking on behalf of ANC or an ANC Commissioner, if you can come forward who wants to testify.

You know what? That person is an opponent. Let me call the proponents first as prescribed in the agenda.

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Organizations and person in support. ANC -- organizations and persons in support. Let me do this. Let me call Mr. Dennis Hughes. Do we have anyone else in the audience who is here in support of the recommendations presented to the Zoning Commission tonight? SECRETARY SCHELLIN: Chairman Hood, Mr. Ronneberg, do you have your laptop? If he could 8 just come to this table while Mr. Hughes is giving his presentation he could go ahead and set up his 10 11 laptop. Because he has а small PowerPoint 12 presentation. CHAIRMAN HOOD: Okay. 13 Good. 14 SECRETARY SCHELLIN: I don't think 15 he'll disturb Mr. Hughes. 16 CHAIRMAN HOOD: Okay. 17 COMMISSIONER MAY: Mr. Chairman, could 18 I ask a question about the ANC reports? We got several of them where they said that they didn't 19 20 receive the report in time to be able to meet and 21 talk. And was there some delay in getting the

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report out to them or did it just because of the timing of it being --

SECRETARY SCHELLIN: It's because this is a quidance hearing and so it doesn't require the typical 40 day notice period. So, for a lot of them, they didn't have enough time within that time period. It was more like 30 days or for some maybe even less. But I think it was more like 30 or 35. Parker, do you remember how many 10 Mr. I don't recall. 11 days that was? MR. PARKER: I don't remember. 12 SECRETARY SCHELLIN: I think it was 13 more like 30. 14 CHAIRMAN HOOD: It probably put them 15 out of sequence of the --16 SECRETARY SCHELLIN: It did. Like one 17 18 meets I think on the 14th or they meet tonight. Yes. 19 20 COMMISSIONER MAY: I mean, we don't have a lot more of these guidance hearings left, 21 **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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right? Do we have any?

MR. PARKER: Two or three.

COMMISSIONER MAY: Two or three.

MR. PARKER: Yes.

COMMISSIONER MAY: I would just suggest that in the future they get the 45 days notice because it's a lot better to have them prepared and in front of us with testimony than letters requesting we keep the record open.

10 CHAIRMAN HOOD: Okay. All right. Mr.11 Hughes, you may begin.

12 MR. HUGHES: Thank you, Mr. Chair. 13 Good evening, Mr. Chair, Members of the 14 Commission. For the record, my name is Dennis 15 Hughes with the law firm of Holland & Knight.

Thank you for allowing me a few minutes to offer comments upon the conceptual changes to the PUD process proposed by the Office of Planning.

20 At the outset, I'd like to offer my 21 appreciation to the Office of Planning staff that

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organized and led the numerous PUD working group sessions I had the opportunity to attend. I believe these sessions were quite helpful for OP to hear from property owners, developers, advisory neighborhood commissioners and other interested District residents in terms of the larger concepts in issue.

I also hope that the comments raised of those of us zoning and land use practitioners ç regarding certain of the peculiar mechanisms and 10 complexities of the PUD and related Zoning 11 Map further 12 amendment processes help to the 13 conversation and to inform OP's conceptual 14 proposal before you tonight.

While my personal experience with the 15 processing of PUDs leads me to believe that the 16 17 current system adequately allows the Zoning 18 Commission to fairly balance public benefits and project amenities against requested flexibility, I 19 20 can appreciate OP's objectives for revision to the I therefore wish to offer my general 21 process.

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support for the concepts presented for the proposed amendment to the PUD process and I certainly look forward to working with OP as the process continues to clarify how certain of these mechanisms will function.

With that support in mind I'd like to use my remaining short time to discuss and request clarification of certain aspects of OP's proposal as the Commission moves forward with its review.

With regard to Recommendations 1 and 6 10 in the final working group session discussions, I 11 understood that for Type 2 and Type 12 3 PUDs 13 involving density increases, one benefit of the new process is that an applicant could determine 14 the amount of additional density necessary or 15 desirable to move forward with a 16 particular 17 project, review а pre-established matrix of 18 benefits and amenities and make the necessary calculations to arrive at the package of benefits 19 20 and amenities needed to achieve the desired 21 density.

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1	For instance, in a nonresidential PUD
2	if an applicant is determined to proceed with a 15
3	percent additional density, that applicant would
4	arrive at a package of, say, 15 points from the
5	benefit amenities list. The role the Zoning
6	Commission would play in that process largely
7	would be to verify that the proposed amenities in
8	a PUD application satisfies the elements set forth
9	in the benefits matrix.
10	In a reviewing OP's hearing report and
11	listening to testimony tonight, it appears that a
12	different process is contemplated. One where in
13	order to proceed with either a Type 2 or a Type 3
14	PUD an applicant needs to meet a threshold of
15	benefit points that equals the maximum amount,
16	i.e., 20 points for up to 20 to 30 percent
17	additional density.
18	And I would refer you to page 14 of the
19	hearing report. That's the Recommendation 6 which
20	talks about as a bullet assigning a minimum point

threshold for Type 2 and 3 projects.

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If I understand the current approach, I'm concerned that it unfairly burdens certain applicants, especially those not seeking or unable to maximize density as well as developers of smaller properties and does not provide the level of clarity for the process that OP and the working group are seeking to achieve.

On a related issue, I'd like to note that certain projects under the proposed new 9 structure apparently may be thrown into the Type 3 10 process simply by virtue of the need for related 11 Zoning Map amendment in order to permit certain 12 13 uses not allowed in more restricted districts. 14 For example, moving from an R-4 to an R-5 zone to 15 allow apartment use.

16 I'd like to confirm that unless such a 17 map change also involves an increase of more than 20 percent additional density, it should 18 not require the most of the -- I'm going to quote this 19 20 from page 5 of the OP report. "Most of the 21 applicants in terms of provision of public

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benefits and amenities."

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With respect to the matrix of benefits and amenities I appreciate that a great deal of community discussion and economic analysis still needs to be undertaken by OP and the working group should the Commission indicate its preliminary approval with the proposed system.

8 When that further study occurs I'm 9 hopeful that the list of acceptable benefits and 10 amenities will be expanded beyond the current 11 topics and continue to include such currently 12 recognized benefits as historic preservation and 13 employment and training opportunities, among 14 others.

Just quickly. Regarding Recommendation Number 8, I believe it is, time periods for PUD orders. I'd simply caution that a bright line limit of two time extensions for Type 2 and 3 PUDs may not be prudent, especially given that one of the criteria for such extensions is existing or pending litigation and such a firm limit may allow

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a PUD to lapse while tied up in litigation.

And, finally, I want to confirm that this process does not negatively impact those Zoning Map amendments being pursued as consistent with the Comprehensive Plan and the Future Land Use Map. As I understand it those conforming map amendment applications would not be impacted by this new PUD process or rather could be processed as stand-alone applications.

In closing, I want to again commend OP for its efforts and continue to make myself available as OP proceeds to answer some of these details in the transition to a new program.

14 Thank you for your consideration of 15 these comments.

16 CHAIRMAN HOOD: Thank you very much, 17 Mr. Hughes.

Commissioners, any questions or
 comments for Mr. Hughes? Any questions?
 Vice Chairman Schlater.

COMMISSIONER SCHLATER: Mr. Hughes,

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1 thank you for your testimony.

1	thank you for your testimony.
2	Can you repeat your understanding on
3	conforming map amendment with respect to how that
4	would work?
5	MR. HUGHES: That a particular property
6	that is under the Future Land Use Map could be up-
7	zoned would not go through this process, it could
8	be stand-alone map amendment process.
9	COMMISSIONER SCHLATER: Oh, it would be
10	a stand-alone map amendment process, that would
11	happen before you go through the PUD process?
12	MR. HUGHES: Correct. That it could be
13	processed as a stand-alone map amendment.
14	COMMISSIONER SCHLATER: Okay. Okay.
15	Thank you.
16	CHAIRMAN HOOD: Any other questions?
17	All right. Thank you very much, Mr.
18	Hughes.
19	We're going to take about a five-minute
20	break and we'll resume in about five minutes.
21	(Whereupon, off the record from 8:28
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p.m. to 8:31 p.m.)

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CHAIRMAN HOOD: We're back in session. And we will begin. Let me just call a few others up to the table with you, but we'll start with you, Commissioner Ronneberg.

Am I pronouncing your name right?

COMMISSIONER RONNEBERG: Yes, you are.

8 CHAIRMAN HOOD: Okay. These are 9 opponents. We didn't have anyone else who is 10 here in support. These are the people in 11 opposition.

Ms. Barbara Kahlow, West End Citizen's Association, Ms. Marilyn Simon, Friendship Neighborhood Association, and Ms. Alma Gates, Committee of One Hundred and Ms. Laura Richards, Penn Branch.

Let me see. Do we have anyone else who is here to testify tonight? Okay. So, I think everybody can fit at the table. Anyone else who is here to testify tonight? Okay.

So, I think I have everyone at the

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table and we will actually want to start with Commissioner Ronneberg, ANC-6A02. MS. KAHLOW: Can I make a request first, Mr. Hood? Thank you. CHAIRMAN HOOD: Sure. We five discussed it and we would love if we could have a little flexible time. Thank you. How much time do you CHAIRMAN HOOD: want, Ms. Kahlow? 9 MS. KAHLOW: You know me, I'd like as 10 much as I can get. But I know I won't be able to 11 do what I want to do in five minutes. So, if you 12 13 could be flexible. 14 CHAIRMAN HOOD: I can tell you I already knew that. Especially, just knowing some 15 of my colleagues now. When we look out, we don't 16 17 have 100 people in the audience we want to hear 18 from you. We want you to have time. So, we want to stick with five but if you need to go over, 19 20 we'll work it. We're very accommodating. Don't 21 we look like five accommodating guys? NEAL R. GROSS

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128 COMMISSIONER SCHLATER: Well, we--CHAIRMAN HOOD: Okay. COMMISSIONER MAY: And I would also add that in Ms. Kahlow's case at least we've all read and studied her testimony so she can really skip to the high points. CHAIRMAN HOOD: All right. MS. KAHLOW: I might be adding things. COMMISSIONER MAY: That's fine. That's what I -- rather than repeating what we've already 10 read. 11 CHAIRMAN HOOD: Okay. So, we'll work 12 with you. No problem at least. 13 14 All right. Commissioner, if you would go ahead and get started. 15 16 COMMISSIONER RONNEBERG: Okay. Thank you, Chairman Hood and the rest of the Zoning 17 Commission. 18 I said I was in opposition. I actually 19 20 like a lot of the changes that have been made to 21 the proposed PUD regulations. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. (202) 234-4433 WASHINGTON, D.C. 20005-3701 (202) 234-4433

There is one, I do have one larqe problem the Type 3 PUDs. And I want to say our Commission will be voting on the recommendations of our Economic Development and Zoning Committee October 14th. you'll on SO qet an ANC recommendation at that point. So, just a little background. I'm sure most people know. Consolidated type PUDs are currently the most popular option to a developer because you get more density. With the zoning regulation rewrite, I think that it would become

have the density bonus especially in C-2-B zones.

even more popular because a normal PUD would not

Often these consolidated type PUDs turn 15 out larger than what was envisioned in Council 16 17 approved planning documents and they encourage 18 land speculation.

And here's the case study from Day 19 20 Street Northeast Neighborhood Commission - -21 Neighborhood Commercial Overlay. This is the

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Capitol Place PUD just south of Senate Square, just east of the SEC Building.

if qo and look at the And you regulations and overlays they say they're designed to limit the maximum permitted height of new buildings SO as to encourage а qeneral compatibility in scale between new buildings and older buildings.

And if you look at what got put in place, this is the only example we can find where 10 you had a C-3-C zone that was created through the 11 map amendment on the same square as R-4 zoning. 12 13 something that looks So, you see very 14 incompatible.

So how did this 6 to 8 story building 15 become a 10 story building? Well, it all comes 16 from the H Street Overlay which had an essential 17 compromise that the western end of the corridor 18 would be up-zoned in exchange for restricting 19 inappropriate uses, encouraging neighborhood scale 20 21 buildings historically compatible and

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architecture.

And the plan called for this site to have a development of a mid-rise six to eight story building. Unfortunately, the plan was ignored and a C-3-C map amendment was approved as part of this PUD.

This kind of gives you a sense of, we call it, the density creep at the site. As originally purchased by the developer is 190,000 square feet, the overlay up-zoning increases to 230,000. With the PUD without a map amendment, it was at 333,000 and with the map amendment it go tn extra 70,000.

14 And so how did this happen? Well, in negotiations with the developer, what essentially 15 happened was they valued the land not at what the 16 zoning was but at what other developers got for 17 18 their projects. So, they looked across the street what they got, which they actually owned too the 19 20 SEC Building, and they said "Oh, they got 5.9 FAR 21 there. How about at Senate Square they got 5.3

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FAR over there. We should get something similar." So, we don't care what the zoning is, we'll get it through a map amendment.

So the question is, is it the city's responsibility to make this land speculation profitable? It should be inherently risky but if we give them the density that they expected to get based on projects around it, then it's making a speculative thing a sure thing.

So, how could this be changed to make 10 I think for city-wide we have in the 11 it better? regulations now a two-stage PUD process that no 12 13 one utilizes. Everything comes through as а consolidated PUD. And for these I think it would 14 be useful to go back to that process where in 15 stage 1 you'd have to show that the proposed map 16 amendment is consistent with the City Council 17 18 approved plans and you'd have to justify the need for the additional density. And then you'd go on 19 20 to stage 2 where they design the building and so 21 on.

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And within neighborhood commercial I don't think Type 3 PUDs should be overlays, permitted at all because it goes against the spirit of keeping the neighborhood scale. And as far as potential restrictions in other zones I'll 5 leave that for you to contemplation. Thank you, and that's the end of my presentation. 8 CHAIRMAN HOOD: Thank you very much. 9 Why don't we just hear from everybody 10 and then we'll ask questions. Okay. 11 Okay. We'll go with you, Ms. Kahlow. 12 MS. KAHLOW: Thank you. 13 14 I, Barbara Kahlow, submitted my testimony in advance at the request of the Office 15 16 of Zoning. Because it was lengthy, I am testifying behalf of 17 today on the West End Citizen's Association, the oldest citizens organization, 18 Bottom/West End, the 19 Foqqy areas primarily 20 interested in maintaining and improving the quality of life for the existing residential 21

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community in Foggy Bottom/West End.

I spent 25 years at the Office of Management and Budget primarily involved in regulatory policy development. After that I served 7 years in Congress, retiring as a staff director of the only subcommittee work committee in Congress devoted to the regulatory process and policy.

recognized as I've been expert an witness in regulatory processes and it 10 is from that prospective that 11 Ι want to discuss the process the Office of Planning has invoked for the 12 13 rewriting the zoning regulations.

Since 1991 I have been involved in over a dozen PUDs in D.C. and I think I am unique in that respect having more experience than I think any of your other witnesses today or otherwise.

I want to start by saying that I've never been in a process with less respect, less respect for public comments. And that partially explains why you have only four or five public

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witnesses today and why you did on the height and all the others.

It started out with a lot of people and the Office of Planning was pushing what it wanted, didn't pay any attention to our recommendations. I would like to take a Q&A at the end, Mr. May, where I can explain some of the other ideas that were put forth on PUDs but were rejected and not mentioned in any of your stuff.

What you've got is the Office of Planning's plan, not what the community actually is in favor of.

13 And with respect to the PUDs one, the 14 two major issues we raised were not in any of your materials. One is omnibus PUDs which is a brand 15 new animal, for lack of a better term, that was 16 used in the G.W. Campus plan for 20 noncontiquous 17 18 squares to basically get around the requirements of the FAR cap for universities. They promised 19 20 Office of Planning that they would deal with it in 21 the university group in the Office of Planning,

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and the PUD group never happened. It's not going to be addressed. It needs to be addressed because other universities are looking at it now.

Second and more important than anything, regulations. 01d 5 law trumped regulations and regulations. Today's new discussion showed understanding that law no The City Council entered the field when 8 trumps. it first said for Ward 2 and then city-wide that a 9 substantial part of the amenities need to benefit 10 the immediately impacted community. That's not 11 discretionary. That's the law. And "substantial" 12 13 of anybody's definition with common sense should 14 be over 50 percent.

So, you need to go back to what Mr. May was asking and others, which is what does the immediate community want. And I provided lots of examples of what we were able to get for our community such as elderly people, and I will go through some of that.

Now, vis-à-vis the PUD recommendations

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in front of you. Recommendation 2, we're opposed to the standard 30 percent density increase for nonresidential FAR.

For Recommendation 5, that's the most important one. There are three kinds of things:

Benefits, which are for the public at large;

Amenities that immediately impact the community, and;

10 Mitigation for things that are actually 11 going to hurt the community directly.

The proposal in front of you is only 12 13 about the first. And, in fact, some of those 14 public benefits, as many of you pointed out today, are already law. And even if they put it a little 15 bit above, it's still not going to do it. 16 The main purpose of the PUD is to provide 17 amenities 18 immediate impacted to the community and There's nothing in this document that mitigation. 19 describes either of those. That's the process we 20 need to think about, what will work and what will 21

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work better. Because I agree, some ANCs, some communities are more sophisticated than others. But we need to have something. There is such a huge impact when you have a PUD on the immediate community especially if they're little townhouses.

I went through and So, Ι listed a document I prepared at the request of NCPC on some examples of what amenities are. They wanted to 8 understand what a PUD was all about and what are the amenities. So, I gave you some examples which 10 required money. Some didn't require money like 11 And when you say for the life of the 12 retail. 13 project, what happens when the retailer goes broke 14 or when a developer goes broke and he wants to 15 supposedly take care of a park?

You know, this isn't going to work this life of the project business. What we have to do is come up with things that actually will work and where there is a need.

20 Recommendations 9 and 10. We've been 21 extremely dissatisfied with the performance of the

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Zoning Administrator and we would like the Office Zoning, which is much more competent, of to actually assume responsibility for PUDs in terms of what amenities have been delivered, in auditing, etcetera.

should for if there And as be penalties, we think there should be penalties and we aren't sure exactly sure who should access 8 them, but there should be penalties for not giving 10 the amenities that were promised. And they would include things like fines, daily fines. 11

As for pulling a C of O, what happens 12 13 if people have already moved into the project? Ι mean, that sort of doesn't make a lot of sense. 14 creative thinking 15 But we have to be about penalties will make this process work better. 16

17 Now, to give an example, I used one 18 other example besides the big 2 of things we talked about that were really important to our 19 20 community. And that was, what about other 21 agencies providing their reports? When we had

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this omnibus PUD we desperately needed the Department of Transportation to tell us what the effect was on all of the streets. They never did. We weren't able -- they submitted some things. We couldn't cross examine them. We say hold up 5 the process until the rest of the city that is where it is essential fills their obligations. Another one we need the fire department to be involved. We need to have that. 9 Т 10 have six other examples of substantive issues like that that were raised in 11 the various meetings that were ignored in the 12 Office of Planning, and I would like you to ask me 13 14 about that in your questions. The bottom line, however, is we request 15 that you ask the Office of Planning to go back to 16 17 the drawing board and to deal with the major 18 issues at hand of what PUDs are all about in terms of benefits and mitigation and that they should 19 20 submit а revised proposal which more fully 21 the public comments reflects and comments

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expressed tonight.

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Thank you.

CHAIRMAN HOOD: Okay. Thank you very much, Ms. Kahlow.

Ms. Simon.

MS. SIMON: Thank you. My name is Marilyn Simon and I'm speaking on behalf of Friendship Neighborhood Association.

Zoning regulations have a critical role
as a contract between the citizens of the District
and their government. A contract that protects
homeowners and businesses that have invested in
the District and its neighborhoods.

Homeowners 14 rely on the protections provided by the zoning regulations when they 15 16 choose to live and invest in our neighborhoods. provide 17 Zoning regulations homeowners with 18 predictability about the development that would be allowed in their neighborhood and in the zones 19 20 near their neighborhood.

This critical function of our zoning

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regulations is primary if we are to improve our regulations for PUDs.

Some of the recommendations that you heard tonight remove the predictability about near-by development on which D.C.'s homeowners depend, reduce community input and fail to assure that these projects will be consistent with the Comprehensive Plan.

9 I'll outline these issues and more10 information is available in my testimony.

The efforts to item number 7. 11 On revise the pre-hearing process are a step in the 12 13 right direction, but there are several additional that are 14 measures necessary for the Zoning Commission to benefit from having 15 some issues resolved prior to the hearing and to benefit from 16 17 well-prepared presentations at the hearing on all the relevant issues. 18

First, the Zoning Commission should have access to input from the community prior to the setdown meeting. This should not be limited

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to the applicants or OP's summary of the community concerns. They should read the comments of the ANC, community organizations and individuals prior to the setdown meeting.

In the past this was possible and based on those comments, the Zoning Commission provided the applicant with guidance for preparing the prehearing submission. There's an example in my written testimony.

addition, in order to encourage 10 In parties to prepare informative presentations, the 11 Zoning Commission should determine party status 12 13 prior to the first hearing night. It's difficult 14 for neighborhood organizations to invest the time 15 and resources necessary to prepare a thorough evaluation of the issues if they are not certain 16 17 that they will be allowed to make their 18 presentation.

A good presentation requires hiring expert witnesses. It involves hundreds of hours of volunteer time and it's difficult to be able to

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do this without certainty about being able to use all this work.

On Recommendation 2, OP recommends a set percentage bonus density available across zones. This appears to be based upon a desire for simplicity rather than any analysis as to what bonus density might be appropriate for PUDs in any of the zones.

claim having different OP's that different 10 percentages in provides zones significant uncertainty about the intent of the 11 development that can occur with a PUD; obviously, 12 13 this is incorrect. Even without consistent 14 percentages there's a simple table in the zoning regulations that lists the maximum height 15 and density for each zone. In fact, the current 16 uncertainty about the intensity of the development 17 18 that can occur with a PUD, arises from allowing amendments the 19 associated map and not from 20 difference in percentage bonus density.

OP's proposal for a bonus density for

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PUDs above inclusionary zoning is excessive. Tn approving inclusionary zoning, the Zoning Commission provided a 20 percent bonus density with associated public benefit of an new affordable housing spread throughout the city. 5 IΖ allowed the increase in density and required a specific public benefit in exchange: The provision of affordable units. This preempted a 8 portion of the increase in density that might be 9 with Comprehensive 10 consistent the Plan and 11 appropriate for the area and it mandated the specific benefit rather than the menu of benefits 12 13 that would be provided as part of the PUD process.

14 So, the PUD process should only be used additional density 15 for that that might be appropriate and not for a fixed amount above what 16 17 has already been designated to provide incentives 18 to increase the supply of affordable housing.

Further, it is clear that the bonus density proposed is inconsistent with the Comprehensive Plan. For example, it would allow a

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floor area ratio of 3.5 in a C-2-A zone which it's listed in the Comprehensive Plan as one of the categories that can be designated for low density commercial.

On Recommendation 1, OP proposes dividing PUD applications into three categories with three separate processes. While there is some merit to having separate processes, we have concerns about OP's specific recommendations for each type.

11 For example, for PUDS that do not involve an increase in density, OP proposes an 12 13 extremely streamlined process that minimizes pre-14 hearing interaction, public notice and public Their analysis seems to describe 15 input. the process as simply design review and downplays the 16 importance of height, lot occupancy, side and rear 17 18 yards in the zoning regulations provide light and air and the impact of that dimensional flexibility 19 20 on neighboring properties.

For PUDs that do not involved the map

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amendment OP suggested eliminating a setdown meeting is appropriate. As noted below, the bonus density that OP provides is excessive and in some zones would be inconsistent with the associated category and the Future Land Use Map.

addition, there In many other are factors in the Comp Plan that need to be considered before setdown to establish if the application is appropriate for hearing.

For example, near a regional center there is a phrase, a policy that requires that the development be appropriate to the scale and the function of the adjoining neighborhood. That is not included in the simple little charts that you have seen tonight.

OP lists a third category, PUDs with project specific rezoning. In the working group, the majority of participants stated that we should not even be considering associated map amendments with PUDs. Including associated map amendments in the PUD process destroys any predictability that

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1	the homeowners have had about neighboring
2	development. Rather than adhering to the limits
3	of bonus height and density contemplated for PUDs,
4	the applicant simply picks the zone which provides
5	him with a heightened density that he desires.
6	My written comments have points about
7	the remaining several issues.
8	Thank you very much.
9	CHAIRMAN HOOD: Thank you, Ms. Simon,
10	and we may ask you questions on that back page
11	that you didn't finish, but thank you.
12	Okay. Ms Gates.
13	MS. GATES: Good evening, members of
14	the Commission. I am Alma Gates representing the
15	Committee of One Hundred, a group that has
16	advocated on behalf of intelligent and smart
17	planning and land use in Washington, D.C., since
18	it's founding in 1923.
19	The Committee of One Hundred's
20	testimony was drafted by Laura Richards and me.
21	Both of us are members of the Zoning Review Task
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Force and participated in the work groups on Planned Unit Developments.

On April 9th, 2009, the Commission was asked to provide guidance on the proposed changes for low to moderate density residential zones. At that hearing, concern was expressed regarding changes that would permit matter-of-right development, density and use in the height and lot occupancy beyond what currently is allowed.

Toniqht the Commission is asked 10 to provide guidance on conceptual changes regarding 11 PUDs. The timing of this particular chapter seems 12 13 sequence and would be more logically out of considered by the Commission after high density 14 15 residential and commercial chapters have been reviewed because the Commissioners 16 already 17 endorsed major changes in residential area 18 requirements that will allow additional density, making it difficult to conceive of a need for 19 20 further zoning relief or bonus densities that 21 wouldn't inappropriately alter the character of

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neighborhoods.

At a minimum, PUD bonus density should be calculated without consideration of the bonus density. Calculating PUD density on top of IZ density unnecessarily multiplies the affect of the IZ bonus.

The working group meeting notes contain this proposal from a participant who expressed a view joined by a number of participants. IZ is already giving bonus density in exchange for benefits. Should we be adding on top of these levels?

Additional density should be on top of base zones, not on top of IZ. What about 20 percent or IZ amount, whichever is higher. The Committee of One Hundred believes this suggestion has merit and urges the Commission to adopt it.

Skipping ahead.

The Committee of One Hundred notes that the working group discussed without resolution whether a fourth PUD tier was needed to deal with

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very large sites such as St. Elizabeths, the McMillan site and Poplar Point.

These sites allow the development of traditional cohesive neighborhood PUDs rather than the significantly smaller PUDs that prevail in the District. The Committee of One Hundred asks the Zoning Commission to consider whether proposed Type 3 PUDS are sufficient for very large sites.

9 OP proposes to retain the existing 10 provisions for lot size waiver which allows a PUD 11 as small as 7,500 square feet. Waivers would be 12 available for a wide range of uses including 13 development consistent with an approved small area 14 plan, in-fill development and government projects.

The broad availability waivers 16 of 17 creates the very uncertainty that the 18 recommendations are supposed to address. Waivers should be rejected. 19

I might note that 7,500 square feet is what is required in an R-1-A zone district for a

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lot.

The R-5-B problem. Currently PUDs in R-5-B residential districts are limited to one acre or 43,560 square feet. Under the proposed PUD regulations, the B-5 District would have the same standards as applied to the higher density 15,00 square feet or about one-third of zones. previously required for development what was depending on the amount and types of public benefits provided. 10

OP notes that the R-5-B zones offers significant development potential, even beyond what is now permitted as a matter-of-right for residential development under current inclusionary zoning allowance.

Setting a new matter-of-right density allowance under the PUD regulation might well encourage more PUDs in the R-5-B district as a developer could realize significantly more profit while the community is faced with considerably more density.

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At the first work group meeting a list of PUD issues was identified, and I've attached Probably the most consistent theme across those. the six meetings was the need for greater public participation throughout the PUD review process. Considerable discussion took place on returning to a previous practice which allowed input to the Zoning Commission prior to the setdown hearings. 8 It was felt this would provide ANCs with greater involvement in the PUD process. 10 inconsistent design review 11 More was also cited as important by the work group and was 12 an area cited by the task force as needing more 13 consideration and discussion. 14 review of 15 Α the issues list may encourage the Commission to postpone any decision 16 17 on this chapter until more comprehensive consideration is given to all aspects of PUDs. 18 Public benefits have proven a prickly 19 20 issue in PUD's negotiations. The preliminary list

drawn up by the Office of Planning appears to be a

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means of acquiring expanded public services through the zoning process. This is a slippery slope and one the Zoning Commission should consider carefully being mindful not to set in place benefits that encourage District agencies to support development projects that would result in budget savings to that agency. Required improvements associated with a particular development that are the responsibility the applicant should not of seque into the benefits column. 11 Also giving developers points for best 12

encourage less than 13 practices seems to best 14 practices for non-PUD developments. As a starting should be 15 point the District requiring best practices for every development project. 16 The manner in which the benefits list is presented 17 18 appears to remove choice from the community and place it in the hands of the developer. 19

20 In any event, points should be awarded only for benefits to the general public for the 21

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immediately surrounding neighborhood and no points should be awarded by amenities that affect only the project. That apparently is the intent of the recommendations, but clarification is needed.

Committee of One Hundred finds The merit in OP's recommendations that benefits must be measurable and specific, cannot include monetary contributions except to District Housing 8 Funds and should last for the life of the project unless otherwise specified. These recommendations 10 11 enjoyed nearly unanimous support from working group participants. We also support the provision 12 of the temporary Certificate of Occupancy until 13 14 proper benefits or equivalent substitutes are delivered. 15

The Committee of One Hundred urges that 16 the Zoning Commission provide draft and guidance 17 18 to OP that no points can be awarded for project features that are inherent to the project or that 19 20 owner/developer is required to provide by an 21 standards or regulations imposed outside the

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zoning regulations.

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The Committee of One hundred urges, in addition, that any regulations adopted require an owner/developer to demonstrate with specificity the ratio of the monetary value of proffered public benefits to the added value of the bonus density and that the regulations require benefits of not less than 10 percent of the added value.

specific few recommendations А are The Committee of One hundred agrees with 10 noted. significant 11 the number of working group participants who have opposed donating ANC office 12 13 space as a potential benefit because of the 14 inherent conflict of interest this poses, given ANC's mandatory party status and the great weight 15 accorded to its views. 16

I'm going to skip to the end now to design review, and Mr. Schlater you spoke to this.

The extensive reliance on design review requires the development of published standards or

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benchmarks. Again, OP souqht to create predictability but desiqn review without articulated standards risks decisions premised on principle, the principle of: I don't know much about art but I know what I like. for the opportunity Thank you to comment. CHAIRMAN HOOD: Thank you very much. Ms. Richards. Good evening. 10 MS. RICHARDS: I'm appearing on behalf of the Penn Branch Citizens 11 Civic Association in Ward 7. So, appreciate the 12 13 opportunity to give comments. 14 On public benefits we support the concept of the proposed point system, especially 15 16 the recommendations for measurable, specific benefits, inclusion of monetary contributions and 17 benefits that last the life of the project. 18 19 We also support the recommended 20 temporary Certificate of Occupancy pending delivery of promised benefits. However, we ask 21 **NEAL R. GROSS**

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the Zoning Commission to radically increase either the number of points necessary to get the requested zoning relief or else to insist that communities and the public get substantially more bang for the point than OP proposes in its suggested list.

We also object to the inclusion on the list of supposedly public benefits that are, in fact, project amenities. For instance, points can be awarded if a project gives residents free membership in a car-sharing program. That is not even a project amenity. It is a person subsidy to individuals that some many view as taxable income.

Points for bike racks are superfluous given the number of DDOT initiatives and mandates promoting this. A large rack was recently installed at the Penn Branch Shopping Center and numerous other racks now dot Southeast.

Other listed items are insultingly low. It is well documented that John Rockefeller passed out dimes as tips and souvenirs. That

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practice has been revised in OP's list. One point for ten square feet of garden space in exchange for 1,000 square feet of building space. Two points for Silver LEED certification, nothing for senior citizens. And I'm in that group now so I have a personal and vested interest in it.

We ask the Zoning Commission to direct OP to provide a point system that provides points 8 only for benefits to the general public or the immediately surrounding neighborhood and expressly 10 prohibits points for amenities that affect only 11 the projects, requires the monetary value of 12 13 benefits points to be equal to 20 percent of the lifetime value of the bonus density. We're poor 14 over in Ward 7 so we have to ask for a little bit 15 more than the Committee of One Hundred. 16

And finally, we want to prohibit points for development elements that are required by building codes, insurance standards, other regulations or that are the norm for a particular type of project. For instance, no points should

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be awarded for landscaping a Class A office building or high income condominiums.

One of the major problems with the existing PUD system is the arbitrary and uneven allocation community benefits. of Some well, others communities do are humiliatingly short-changed. The suggested list would solve that problem by treating neighborhoods of all PUDs equally poorly. Penn Branch urges the Commission to require benefits commensurate with the relief 11 granted.

The proposed list 12 perpetuates the 13 existing de facto policy that PUDs are matter-of-14 right and that in most cases a few crumbs are distributed to provide a fig leaf of compliance 15 16 with the rules.

Minimum lot size. Penn Branch was very 17 18 disappointed that OP recommended no increase in 19 minimum PUD lot sizes. I think that at the 20 beginning of this process, people thought everyone 21 agrees the PUD process is flawed. And the big

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things people thought was, well, maybe we'll get like real PUDs that are several acres. You know, and maybe we'll fix the benefits, and those were key and neither one of them happened.

Community groups generally expected that that would be increased. OPs 2007 PUD study acknowledges that the District's small PUD lot size, 15,000 square foot, is unique. The two acre 8 lot size for Type 1 PUDs in low density zones should be adopted as the city-wide standard. 10 At a minimum, the one acre lot formally applicable to 11 the R-5-B should be adopted outside low moderate 12 13 density zones.

We strongly object to dropping the minimum for R-5-B and we object also to the flexible standard for Type 1 PUDs that are located outside the low mod residential zones.

We cannot understand why an initiative that announced as a principle goal that increase of transparency and trust has turned instead to a discretionary zoning regime, it's executed behind

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closed doors. The recommendations by the principles underpinning the Zucker Report, Paul Zucker openly advocated combining planning and zoning functions and replacing the public adjudicatory process with informal discretion. The Council never adopted the Zucker Report but it would appear that OP intends to foist it upon the District by self-produced recommendations.

TOD and PUDs. The recommendations do not preserve the 2006 Comp Plan's provisions for a 10 case-by-case determination as to whether areas 11 surrounding a Metro Station is suitable for TOD 12 13 development. TOD and PUDs are integrally related. 14 PUDs are the primary tool for implementing TOD principles and PUD applicants often invoke TOD as 15 the basis for their proposal being granted. 16

17 The Comp Plan nevertheless provides that every site potentially designated for TOD 18 individually evaluated before 19 must be being 20 developed in this manner. The recommendations 21 PUD proposal that TOD assume that invokes а

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principles is self justifying without the need for further scrutiny or any consideration being given to neighborhood conformity. This is an especially alarming aspect of the recommendations in light of OP's proposed Comp Plan amendment presented to the Council.

As this Commission is OP aware, proposes to designate major bus routes and all 8 stations eliqible sites. streetcar as TOD Moreover, OP's oral testimony before the Council 10 stated that this change which is to be affected 11 through a glossary redestination did not require 12 13 Council approval, i.e., OP could speak it into 14 being. Such a major change without the benefit of 15 case-by-case scrutiny operates to up-zone the entire city. In this light, Penn Branch feels it 16 is imperative that the Zoning Commission require 17 18 regulations that preserve case-by-case review.

We now believe in IZ Other issues. 20 bonus density plus PUD bonus density, one or the 21 other. And we're pretty emphatic about that.

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Proposed Type 1 PUDs are special exceptions and should be treated as such. As proposed they are totally exempt from adverse impact review. That's just not, you know, fair. Desiqn review standards should be and published with public and expert adopted input. Thank you. have also submitted the Ι written testimony of Single Member District Representative 10 The testimony advocates Robert Richards, 7B07. 11 the retention of negotiated payments to community 12 13 groups and it cites a number of reasons why the 14 writer feels that these are valuable, community choice being the primary one. 15 16 The testimony of Mr. Richards also advocates strong enforcement tools, including the 17 18 right for third parties to bring law suits to enforce and the payment of penalties. 19 20 Thank you very much. 21 CHAIRMAN HOOD: Okay. I want to thank **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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1 you all for your testimony.

2	And I'm going to start very briefly and
3	ask questions. This first question could really
4	be a yes or no answer. I know you probably going
5	to say don't ask me to say yes or no. But I'll
6	tell you, Commissioner Ronneberg said that he was
7	supportive on some of the measures that were
8	presented. And I heard where we have some issues
9	or some difficulty supporting it. But is there
10	anything you don't have to get specific. You
11	can just yes or no. Is there anything in this
12	recommendation by the Office of Planning that we
13	do support?
14	Let me start with you, Ms. Kahlow, and
15	come on right down the line.
16	MS. KAHLOW: Very little.
17	CHAIRMAN HOOD: I can take that.
18	Wasn't yes or no, but very little. I'll take
19	that.
20	Ms. Simon.
21	MS. SIMON: Yes, there were several
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although there were some where we felt that they either didn't go far enough or went too far. CHAIRMAN HOOD: Ms. Gates. MS. GATES: Some, yes. CHAIRMAN HOOD: Okay. Ms. Richards. MS. RICHARDS: Some, yes and they are stated in testimony. 8 CHAIRMAN HOOD: You know, one of the things that Kahlow mentioned was 10 Ms. about consensus and about -- I think you mentioned, Ms. 11 Kahlow, the reason why nobody here is because 12 13 basically OP is pushing it and doing their own has actually come 14 thing. That up at our confirmation -- so many things there up. 15 But, no, that has actually come up 16 at our oversight hearings with Chairman Gray awhile back. 17 And we 18 tweaked and made changes. And let me just say that one of the 19 20 things that was mentioned to me at another hearing was that the reason we didn't -- I think it was 21 **NEAL R. GROSS**

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height. The reason we didn't have so many people here was because through all the work groups and the task force they were building more of a consensus. Is that an accurate statement? MS. KAHLOW: No. CHAIRMAN HOOD: Okay. MS. KAHLOW: I assume you want one word. 8 CHAIRMAN HOOD: Yes. Yes, okay. Well, I mean, not you all. I was talking about the 10 The reason the others weren't here is 11 others. because they were kind of going along or agreeable 12 13 to what the Office of Planning's recommending. 14 MS. KAHLOW: I can just say with respect to this and others, we as a community, a 15 16 variety of people across the city have gotten 17 together and expressed frustration with this 18 process. And we all know each other pretty well right now because we've all been in the same room 19 20 talking about this and, hey, thank goodness you 21 took it away, all the dangerous stuff out of that

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height line so then we didn't have to testify here. The dangerous stuff was in it.

CHAIRMAN HOOD: Okay. Ms. Kahlow, I guess personally you and I are just going to disagree about this life of the project. Maybe we just have a different understanding but I guess we're just going to disagree.

But let me just say this about the task When I was there the few meetings that I force. ç the folks who attended, 10 the whole came to participants of the task force, I strongly don't 11 believe that the Office of Planning can push any 12 13 of them away. I think it would be the other way 14 around. So that's just my belief. I may be But we have some folks in there who are 15 wronq. very convicted to the process. They will not let 16 17 the Office of Planning -- now somebody may tell me 18 they're discouraged. But to move them away; they wanted to have another bite of the apple and 19 20 they were coming either to the oversight hearing, Office of Planning. 21

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I don't know, Ms. Gates, you're disagreeing with me?

MS. GATES: Yes, I do. We're down to about five or six people now on a regular basis. very discouraging. It's very discouraging Tt's because the process is moving so quickly and not only is it moving, the Comprehensive Plan amendments were heard by Council last week. So, 8 we have I think a very serious situation that will have huge impacts in terms of change on this city 10 and the involvement continues to diminish. 11 It may be a time commitment. 12

13 It may be just being overwhelmed with I think the Office of 14 facts and work. But Planning would agree the numbers have been really 15 16 down. And as someone who has been there, it's 17 really hard because you don't have anybody, you 18 know, to sound off against so to speak, to compare notes with. 19

20 CHAIRMAN HOOD: Okay. I did not know 21 it got down to five or six.

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1	MS. GATES: And I want to say one more
2	thing if I might about ANCs. Having been an ANC
3	commissioner and having been before, not the
4	Zoning Commission so much but the BZA on a monthly
5	basis when I was the Chair, I'm very discouraged
6	with the amount of training ANCs are getting. So
7	they don't come because they don't know what
8	they're supposed to do. They don't know how to
9	put together a case. They don't know the purpose
10	of the zoning really. And I'm hoping that after
11	this election in November we will see a change
12	there and you will see more ANCs in front of you.
13	CHAIRMAN HOOD: Let me just say
14	something on this, Ms. Gates.
15	We've already talked to the Director,
16	the new Director of the Office of Zoning. I think
17	you're going to see that, kind of like what we
18	used to do with the ANCs. We just actually had
19	that discussion this week or last week. I think
20	that rest assured and even with the new
21	administration, we've already started that

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discussion. I think you're going to see that where, you know, everybody -- the ANCs are welcome to come down. The Office of Zoning's office is qoing to do a presentation to present. I think we're getting ready to go back to that. 5 So --MS. GATES: Thank you. CHAIRMAN HOOD: -- just hold tight. MS. GATES: Thank you. The party status at CHAIRMAN HOOD: That was discussed and I'm trying to 10 setdown. think of when that was discussed. But that was 11 something that has been tossed around for awhile. 12 13 And I can't remember where we left off but maybe, 14 Mr. Parker, you can help me? Where did we mention that previously? 15 anybody remember? it 16 Does But Ι know was 17 mentioned, I just don't know how long ago. T think it's been 18 MS. STEINGASSER: discussed in many forums. The BZA has had similar 19 20 issues of trying to offer some kind of equity to 21 the neighborhoods who are taking off work and

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using their vacation time and having to pay an attorney to come and sit through only to find the other cases have overflowed or they're not getting party status. So, they have to come fully prepared.

I don't know if there was a legal issue with why it couldn't be done. I know there will always still be appeal. Even if it were decided weeks in advance, it could still be appealed at the hearing and the applicants and the party status would still have to represent themselves.

12 Perhaps the Office of Zoning could 13 weigh in a little bit.

14 SECRETARY SCHELLIN: It would be difficult to do it at the time of setdown because 15 at the time of setdown there's no notice sent out. 16 17 So, therefore, there's no notice. So the only 18 people who would be notified or would be on notice would be those who happen to be in the know. 19

The time the notice is sent out is when the public hearing notice is sent out.

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1	CHAIRMAN HOOD: But apparently from
2	what the testimony, this was a process or practice
3	that was done prior. But I just don't remember
4	it. It must have been done some years ago.
5	MS. SIMON: Yes.
6	MS. STEINGASSER: Well, I think there's
7	two issues being discussed. There's the party
8	status at setdown and there's the ability of the
9	ANCs to weigh in, thus opening a written record at
10	setdown. And OAG's been very clear that the
11	written record should not be open until the
12	setdown has happened. And so that's why that
13	ceased.
14	CHAIRMAN HOOD: Okay. And I think, Ms.
15	Kahlow, you're talking about party status at
16	setdown?
17	MS. KAHLOW: Actually
18	MS. SIMON: I raised two issues.
19	CHAIRMAN HOOD: Oh, was that you? I'm
20	sorry?
21	MS. SIMON: Yes. In the past the
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Zoning Commission did read letters from the public prior to the setdown meeting and it informed discussion, and it was very useful.

The other issue is that in order to prepare in our presentation a community group has 5 to make a substantial investment. We usually hire a traffic expert. We hire a lawyer, sometimes a land use expert. We spend our nights and weekends 8 and take vacation days to prepare the case. And ç this is all to provide you with the best possible 10 11 information that you can use to evaluate the project. And it's a very difficult commitment to 12 13 make when you don't know in advance that you'll 14 actually be able to use it.

I don't think that it's ever been the 15 recollection 16 case in my that you actually 17 determined party status prior to the setdown. You 18 usually would have pretty good idea. а long-standing 19 Particularly, а very community 20 organization might know. But in some 21 neighborhoods there aren't long-standing community

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organizations. And when people see the danger of an inappropriate PUD in their neighborhood, they get together and they are less certain that they'll get party status.

So, I don't know if an additional meeting is necessary, whether it could be done on paper or mostly on paper. But something to relieve the uncertainty so people can feel comfortable making that investment.

MS. KAHLOW: I want to give one example 10 of the first of these which was input pre-setdown. 11 Everybody knows the Blackie's parking lot which 12 13 is now the Ritz in the West End. The first time it came to the Zoning Commission it was for 25 14 percent residential. We wrote various community 15 groups without the ANC, though, it didn't matter, 16 said that's ridiculous. Should be a minimum of 50 17 18 percent. You rejected it based on that.

Came back at 33 percent. You rejected it. No setdown at 33 percent. Finally, came back at 51 percent. You set it down. They ended up

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not building it, they ended up building the Ritz. But it was the input from the communities that showed you what was going on, and that was how I got persuaded to send you the stuff today in advance.

And it's the two points that Marilyn made, one about the setdown. We all feel that there's got to be an opportunity for us to help you to be able to sort through the issues presetdown.

And vis-à-vis the party status, I don't think we have the answer. We all know that we have to submit our letter 14 days in advance. So, you have 14 days to look at it. There should be some way that you can tell us before we hire all these people. And I don't know what it should be other than Marilyn's right.

CHAIRMAN HOOD: Okay. Let's --

19 COMMISSIONER RONNEBERG: Chairman, I'd20 like to address that point.

In the case I mentioned, that case

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1	actually took place in a neighboring ANC and we're
2	ANC-6A. And I'd made a huge personal investment
З	in time and requested party status because we
4	wanted to submit exhibits and all the things a
5	party does. And we were denied party status
6	without even and the rationale would be, we
7	both share one overlay together and that's what
8	makes our ANC unique from any others.
9	And we didn't get party status even
10	without any hearing or testimony. Even a minute
11	of hearing or testimony. So, it was a very
12	frustrating experience.
13	CHAIRMAN HOOD: Were you able to
14	present your case?
15	COMMISSIONER RONNEBERG: In the three
16	minutes.
17	CHAIRMAN HOOD: And we didn't give you
18	no additional time?
19	COMMISSIONER RONNEBERG: No.
20	COMMISSIONER MAY: Mr. Chairman, can I
21	ask a question? I'm not sure we answered this
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issue before. But I'm trying to understand OAG's issue with when a record begins. Does that happen when something is setdown? SECRETARY SCHELLIN: Correct. Technically, it's not a case until you guys set it 5 down, but we do create a record because otherwise where would we put anything? But technically, there's no file. 8 COMMISSIONER MAY: Okay. and that's the basis for advising against accepting 10 any information into the record is that there is no 11 record at that point? 12 SECRETARY SCHELLIN: Correct. There 13 14 really is no record. 15 COMMISSIONER MAY: Okay. And the setdown report that OP produces becomes part of 16 the record, does it not? 17 18 SECRETARY SCHELLIN: It does. COMMISSIONER MAY: Okay. So, if we're 19 20 establishing procedures now by which contact with ANC is mandated in advance of something coming 21

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before us, it seems that we could also mandate that there be a submission of an ANC report or something like that to the Office of Planning that would be included in the setdown report. Right? SECRETARY SCHELLIN: Correct. COMMISSIONER MAY: So, that way there's no sort of interpretation by OP or interpretation by the applicant or anything like that. It's simply OP including an attachment. SECRETARY SCHELLIN: Or you could allow 10 the ANC to weigh in. It's up to you. 11 COMMISSIONER MAY: Yes. 12 SECRETARY SCHELLIN: Or make it part of 13 14 OP's report, however you want to do it. 15 COMMISSIONER MAY: Okay. MS. KAHLOW: Mr. May, can I say though 16 that it should not just be the ANCs. 17 The civil 18 associations often spend the monies since they're the ones that can sue and they often have much 19 detailed information that 20 more should be 21 available. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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COMMISSIONER MAY: Okay. Well, I'm not sure what to do about that.

And when it comes to the process for determining parties, I mean it seems to me that given that we are now regularly holding meetings every two weeks, it seems like we could build in a process whereby party status applications for upcoming hearings are heard on a regular basis and that just becomes part of the agenda at regular meetings, you know.

11 CHAIRMAN HOOD: You know, I just can't 12 remember the discussion. We discussed this some 13 years ago at length. And I just can't remember 14 why --

15 COMMISSIONER MAY: We discussed it very 16 recently in the context of the consent calendar, 17 for lack of a better term, for BZA.

18 CHAIRMAN HOOD: But we also discussed 19 it at length at one time for the Zoning 20 Commission.

SECRETARY SCHELLIN: it would work for

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most hearings but not all because not every month do we have two hearings -- do we have two meetings like October, December.

COMMISSIONER MAY: But you can schedule things. Once something is setdown, you can schedule when the meeting would be, when party status applications would be taken up.

8 SECRETARY SCHELLIN: You can't 9 necessarily do it at setdown because the hearing 10 is not scheduled at that time because of --

11 COMMISSIONER MAY: But I don't mean at 12 the hearing. I mean once something has been 13 setdown, the next step is to set a hearing. 14 Right?

15 SECRETARY SCHELLIN: Right, which is we 16 wait until the applicant files a pre-hearing 17 statement.

18 COMMISSIONER MAY: Okay. So --19 SECRETARY SCHELLIN: So it's not on us. 20 COMMISSIONER MAY: All right. So, once 21 they file the pre-hearing statement, then we can

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establish a date for both a meeting to take up --SECRETARY SCHELLIN: Yes. COMMISSIONER MAY: -- party status applications and a hearing. SECRETARY SCHELLIN: Correct. COMMISSIONER MAY: Yes. Okay. CHAIRMAN HOOD: So, that's something we can look at. Maybe we'll look at Wednesday. No, I'm just joking. Last thing. I think a lot of good 10 I'm going to go to my colleagues, but I 11 points. think I've gotten to see a lot of points like 12 13 pitting the agency against agency for those dollars. I think a lot of good points have been 14 brought up by all of you. 15 16 me just say this to you, But let You know, I know this may not be 17 Commissioner. 18 beneficial to you, but I want to apologize about giving you just three minutes. 19 20 Typically, I don't normally do that. 21 Especially, if it's an ANC Commissioner. Even **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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though you were in another area, you might not have got -- I don't apologize for not giving party status because you might have been a mile away or something, I don't know. But, you know, not to give you more than three minutes and you're an ANC Commissioner, I don't know what the case was. Was I Chairing? I just want to know was I Chairing that hearing? 8 COMMISSIONER RONNEBERG: I don't want 10 to rat you out but you were. 11 CHAIRMAN HOOD: And I only gave you three minutes? 12 COMMISSIONER RONNEBERG: Possibly five. 13 14 I may be --15 CHAIRMAN HOOD: Okay. Now, that's the Oh, remember now, you're on the 16 difference. 17 record. Because I know Anthony Hood and Anthony 18 Hood doesn't usually do that. five minutes, and you 19 Now qot to 20 remember when you got your back turned to the 21 audience, so anyway. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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And let me ask this. Ms. Bushman, from a legal respective, can the City Council legislate zoning?

MS. BUSHMAN: No, it cannot.

CHAIRMAN HOOD: And somebody said the under Home law. We are the Rule Charter. Actually get in trouble for every time I mention it that the City Council cannot legislate zoning 8 with some Councilmembers. But that has been what 9 I've been advised of, it cannot legislate zoning. 10 And that goes to something, I think, Ms. Kahlow 11 had mentioned. 12

13Okay.Let me open it up to my14colleagues.Did you have something?

MS. RICHARDS: Oh, I just wanted to comment that I think Ms. Kahlow's point went to the Comp Plan.

> MS. KAHLOW: Yes, it did not go. CHAIRMAN HOOD: Okay. MS. KAHLOW: It was legalized --

CHAIRMAN HOOD: Okay. You know,]

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definitely not going to question your expertise. Okay.

> Let me open it up for any comments. Mr. May.

COMMISSIONER MAY: Yes. T don't have so much questions for the panel. But I was interested in hearing the Office of Planning respond to some of the issues that were raised. 8 And, in particular, Ms. Kahlow's issue with regard ç 10 to the omnibus PUDs, the G.W. case. And also the issue of benefits to the affected community. 11 And then also Ms. Simon's statement with regard to C-12 13 2-A FAR jumping all the way up to 3.5 in your 14 proposed scheme.

And then I'm not sure who made the statement, but the statement about lot size minimums or our minimum lot size of 15,000 being exceptionally low compared to other cities.

19So, if you can answer on any of those20now or later. Now, if you can do it.

MR. PARKER: Yes. I can talk about a

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few of those.

Ms. Kahlow and I have had several discussions on omnibus PUDs. The issue is adjacency of property. The zoning regulations say that a PUD can be multiple properties that are adjacent, but it allows for crossing alleys and streets.

8 The issue with G.W. was that there was 9 a large swath of area. All of those properties 10 were adjacent in that they crossed alleys and 11 streets. The issue raised by Ms. Kahlow is that 12 there were also properties not owned by G.W. that 13 were within this area.

I think the judgment was at the time 14 that this didn't affect the adjacency of these 15 16 parcels. There have been multiple other examples Capper/Carrollsburg 17 of donut PUDs like in nearly 20 properties 18 Southeast. There were unowned by that development that were within that 19 20 larger PUD. And other examples of the same thing. 21 So, I think that we have a disagreement

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about what adjacency is. I think I agree with her point that unadjacent properties in two different parts, you know separated by other properties should not be. We disagree that G.W. falls into that category.

point the second of benefits То occurring to the community. I just did a count while we were sitting here. There are 25 possible 8 benefits on our proposed list and, based on my estimation of what benefits the local community, I 10 counted 16 of those. So about two thirds of the 11 ones on our list I would judge to have a benefit 12 13 to the surrounding community.

14 So, even though that there is a chance that a developer could pick most of their benefits 15 off the other thirds, we are providing a system 16 where the majority of benefits identified, 17 the 18 majority of benefits available have some benefit to the surrounding community. And I think that 19 20 setting up parameters saying 50 percent or two 21 thirds of every project must fall within these

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takes flexibility away from the Zoning Commission and even the neighborhood who may have a desire for an environmental building or something that has a broader impact.

And Mr. Cochran --

MR. COCHRAN: We imagine that it would also be possible for a neighborhood, an ANC, specific group to propose certain neighborhood-8 specific amenities that could then be rank ordered, valued with the same point system as long 10 11 as it's approved by you all, the Zoning Commission. 12

13 We've tried to do some of that in the 14 past when we've talked to particular neighborhoods and asked them to informally give us a list of 15 what they would consider amenities, benefits that 16 they would like to see PUD applicants proffer for 17 18 the neighborhood. But we, unfortunately, have been met with a fair amount of resistance on that 19 20 in the past.

MR. PARKER: Yes. I think Mr. Cochran

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brings up a great point that -- I lost my train of thought.

Yes. That we expect to and plan to amend the list regularly. That, again, is a living document. We want to have ANC contributions. We want to have regular updates to this list to keep the benefits local.

The other issues that you -- yes. Lot size. We'll look at our best practice cities to see what minimum lot sizes are available.

11Okay.Yes.Well, yes.I won't go12there.But we'll provide input.

13 MS. STEINGASSER: One of the things 14 I'll add just for context on minimum lot size is we're a confined and historic city. And because 15 of the L'Enfant plan we have a lot of odd-shaped 16 and we have a lot of historic landmark 17 lots 18 structures. And part of what we were trying to do is to allow either through the Type 1 or the Type 19 20 2 the redevelopment or re-adaptive reuse of those 21 sites. And having an overly large suburban scale

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PUD standard makes it impossible to get those things back in view. So, that was one of the angles we were trying to figure out.

COMMISSIONER MAY: My question was solely limited to the idea that whether this really is that exceptional. Because we're certainly not the only city that's old and historic and confined. We're confined in one way that other cities are not. So, but I mean that's basic question and you answered.

11 MS. STEINGASSER: And we have a 12 distribution that we can bring in and show you.

13 COMMISSIONER MAY: Okay. Then the last question I have which is sort of the overall tone 14 of this that I'd like the Office of Planning to 15 respond a little is this notion that over the 16 course of the various meetings with the working 17 groups, the specific concerns of neighbors 18 are being either ignored or beaten 19 down bv the 20 process. And to hear statements like that is kind 21 of discouraging because after the first couple of

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chapters when we received text, edited text, I was actually quite encouraged that the process seemed to be going very well because we went from highly attended, somewhat contentious discussions on relatively straightforward 5 certain issues to hearings on specific text. Now granted it took a couple of years between, you know, from one to the other and I don't know when this one is going to 8 come back with actual text. But I thought that the process was probably going reasonable well. 10 that, 11 То have it suggested in fact, no, neighborhoods are being routinely ignored 12 it's 13 kind of disheartening.

I can understand if you get to a point 14 where you listen to them and you simply came down 15 a different way, I would hope with some support 16 17 that goes beyond simply your office. But I get 18 the sense that people who we rely on to come and give us honest testimony and criticism all 19 the 20 time that their views would be listened to and 21 taken very seriously and addressed.

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1	MR. PARKER: I think you hit on two
2	important things there. First, you know, when we
3	had the first height guidance hearing back in 2008
4	there were a lot of people that came and said we
5	aren't happy. We haven't been heard. By the time
6	we got to the text last month we were in a better
7	place. And I think that this is the very first
8	time that you have seen anything about PUDs. In
9	another year when we see text, we may or may not
10	be in a better place, but I think we'll be closer.
11	The other thing is we hear from the
12	working group and the task force a variety of
13	opinions. There was no consensus on the working
14	group about one right way to go. There was no
15	consensus on the task force about one way to go.
16	We hear a lot of opinions. We take a
17	lot of opinions into account. We try to find the
18	best response that solves the problems that were
19	identified, that's respectful of the city's
20	existing practices and other constraints that
21	adopts the best practices. So, we take everything

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that we hear into account, certainly. We don't always agree with it. We don't always adopt it.

I mean, tonight we heard just on the one issue of the -- I lost my -- but anyway. On several different issues we've heard several different opinions from opponents. So, you see the position that we're in. We certainly hear the input and we weigh it the best we can.

9 COMMISSIONER MAY: I would agree. We 10 didn't hear unanimity on all the issues. But I 11 was interested in the sort of general theme about 12 what attention your paying to the views that are 13 being expressed.

I think one of the sort of general 14 theme that I would note that seem to be something 15 of a common thread is this concern about the 16 layering on of bonus density under a PUD with IZ 17 and the interaction between those and what that 18 does to the resulting zone. And how big that 19 20 makes things, makes projects within those 21 neighborhoods. And I think we need to understand

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that better.

I'm not saying that you're proposing is wrong but clearly some people think that it's too much. So somehow we need to understand that better before we're able to make ultimately decisions about that.

7 MR. PARKER: Well, I think the thing to 8 keep in mind here is that we're talking in this 9 process about discretionary projects. And making 10 a judgment about whether density is wrong or 11 right, in terms of PUDs is in your hands. Right? 12 I mean, if we're going --

13 COMMISSIONER MAY: We tend to operate 14 much better with some strict guidelines.

I'm sure you do. 15 MR. PARKER: But if we are setting new IZ guidelines at 40 percent, 16 we'd have to be a lot more firm about this 40 17 18 percent is appropriate in every neighborhood that it's being applied. We're setting a standard. 19 20 All we're doing is setting a standard for whether 21 you're going to go through Type 2 process or Type

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3 process.

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2	Someone can apply now under the current
3	rules, someone can apply under the future rules
4	for 100 percent bonus density. It's ultimately
5	down to the Commission to decide whether that's
6	appropriate in the neighborhood and the
7	surrounding.
8	All that we've done with our 20 and 30
9	percent is define the process to go through.
10	Does that make sense?
11	COMMISSIONER MAY: Well, I guess in
12	theory, but I'm not sure that really is that's
13	it's really. I think I want to see those charts
14	that we talked about before and I think I need to
15	understand better just how the IZ provisions work
16	or how they will work in conjunction with this.
17	CHAIRMAN HOOD: Okay. Any other
18	questions or comments for this panel?
19	COMMISSIONER TURNBULL: I just have one
20	comment. I would echo what Commissioner May has
21	said. I think and what's disheartening to the

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people who on the panel is that I think without charts and tables, I think there's this fear of what these numbers really are. What's this quantity of this additional zoning and the impact on the neighborhood?

It sounds like a very fearsome number that we're allowing developers to go to. And I think that's sort of our uncertainty too is that, you know, we need a little more explanation. We need a little bit more guidance as to how this -where these numbers are really going.

MR. COCHRAN: Commissioner, if I could mention it?

The approximate numbers can be ascertained in those charts given on the Y axis. Those numbers are there. But we'll certainly be following up on that.

One of the reasons that we proposed the density increase was our concern that with only two, possibly three zones giving enough bonus density after IZ to permit of a PUD, we were very

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concerned that that would encourage every PUD applicant to come in and ask for a zone change which would then give them even more possibility for a density increase.

looking So, what we were for was something that would comport with the classifications in the Comprehensive Plan on what types of land use categories fit with what types 8 of FAR that wouldn't go beyond that, but that would still give enough of a possibility of a 10 density increase for PUD to not make it necessary 11 for a developer to go and ask for a new zone. 12 13 Because we had a range from 7 to 43 percent on the 14 bonus density in the residential zones.

So, we did try to average that out at20 percent and accomplish --

17 COMMISSIONER TURNBULL: I think in 18 theory, you know, it is a way to go. I think what 19 you're hearing from the panel is that there's a 20 lot of uncertainty as to whether, you know, if 21 they really -- it sounds forbidding. It sounds

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like there's more to this than -- it sounds like you're trying to slip something over on them.

MR. COCHRAN: In terms of that I would invite you to go to the zoning review website. Summaries of each of the working group meetings, each of the task force meetings are on that website. So, you can judge for yourself whether we have listened to or not listened to the people who came to those meetings.

10 COMMISSIONER TURNBULL: There was one 11 comment made and I forget who made it about the 12 bus routes and streetcars which will be transit 13 oriented development, as I'm not sure.

14 MS. RICHARDS: It was my comment, sir, 15 and we're very concerned. We are very concerned. We've expressed this before the Council as well 16 17 and stated it here before about the interplay 18 between -- well, first TOD and TOD has proposed the expanded long bus routes and streetcar routes 19 20 and that change is proposed to be made to the 21 Comp Plan without Council oversight or vote.

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since everything that's And like designated, you know, a TOD then becomes ripe for PUD development. We very much would like to see the Comp Plan provisioned for case-by-case review of TOD sites preserved in the zoning regulations regarding PUDs. COMMISSIONER TURNBULL: Is that in the works? I mean, I --8 MR. PARKER: There will always be caseby-case review of PUD. And there isn't 10 any encouragement of PUDs in TOD versus non-TOD. 11 So, we have in our sustainability recommendations and 12 13 you've seen that we're going to be proposing TOD 14 zoning that will have, you know, standards for how to develop facing a Metro, different parking 15 standards --16 17 COMMISSIONER TURNBULL: Right. 18 MR. PARKER: -- etcetera. But the PUD recommendations don't make any distinction between 19 20 TOD and non-TOD zoning. 21 COMMISSIONER TURNBULL: Thank you. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS

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MS. RICHARDS: I'll be happy to follow up with that and provide additional written testimony.

CHAIRMAN HOOD: Okay. Vice Chairman Schlater.

COMMISSIONER SCHLATER: I just want to thank the panelists for coming out tonight. It's been a long night. You obviously put a lot of 8 thought and effort into your recommendations. And just want you to know that it's extremely 10 Ι helpful to this one Commissioner to have it. 11 Ι agree with a lot of your points. And we'll be 12 13 reiterating them when we give guidance on these recommendations. 14

So, thank you.

16 CHAIRMAN HOOD: Okay. Any other 17 questions, Commissioner May?

18COMMISSIONER MAY:No.I just wanted19to respond to something Mr. Cochran had said.

20 You know, if there are things that you 21 have, other materials that you have, summaries of

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1	meetings or whatever, that demonstrate the case
2	about the range of options that you've heard and
3	so on, I suggest that you all might just submit
4	something to that effect. Because, frankly, it's
5	much more reliable and consistent if we see that
6	information here at the Zoning Commission rather
7	than having to go out and do research on our own,
8	which generally is discouraged.
9	Thanks.
10	MS. GATES: Mr. May, may may
11	CHAIRMAN HOOD: Sure.
12	MS. GATES: Would it be safe to say the
13	question you're asking is why should a community
14	not be fearful of the density you're proposing?
15	COMMISSIONER MAY: That's not really
16	the question I was asking.
17	MS. GATES: Well, you were talking
18	about
19	COMMISSIONER MAY: I mean, but I was
20	just talking right now. What I just said or
21	earlier?
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1	MS. GATES: Earlier.
2	COMMISSIONER MAY: Okay. Yes. I mean
3	I want to understand better what they're proposing
4	versus what exists now. That was the purpose of
5	the chart.
6	MS. GATES: Well, I think it would be
7	very helpful, you or a member of the Zoning
8	Commission and deal with this on a regular basis.
9	Communities don't. And when they hear about the
10	density increase, when they've made the kind of
11	investment they have in their community, this
12	scares them.
13	So, the clearer the chart is, the
14	better for everyone.
15	COMMISSIONER MAY: I agree. Thank you.
16	MS. KAHLOW: Can I add something to Mr.
17	May's colloquy with Mr. Cochran?
18	Unfortunately, the Office of Planning's
19	lists do not include all of the issues that were
20	raised. I went through the first two and most of
21	the issues I raised were not listed. So, you have
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a problem in that they are not complete. COMMISSIONER MAY: Okay. But you provided some of that in your testimony, right? MS. KAHLOW: Some. I only had five minutes. But I have more I could write. I mean, I had a list of six things here that --COMMISSIONER MAY: We're going to have the record open for the ANC reports. What are we going to do about other information? I'm hearing, you only 10 CHAIRMAN HOOD: had five minutes and I heard earlier I only gave 11 somebody three minutes. I know good well tonight 12 13 I gave everybody more than five minutes. MS. KAHLOW: Yes, you did. You did, 14 15 Mr. Hood. Thank you very much but I'm saying I can go on and on. You were great. Thank you. 16 CHAIRMAN HOOD: Because I don't want 17 next month that I didn't do that because I know 18 how we operate. 19 MS. KAHLOW: You did. You did. 20 21 HOOD: Okay. CHAIRMAN And, NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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Commissioner May, you said you had a question. Were you asking something? COMMISSIONER MAY: No. I mean, we still have the open question of the ANC requests to keep the record open. 5 CHAIRMAN HOOD: Yes. We're still going to do it. Yes. COMMISSIONER MAY: And we should probably address the question whether we would 10 accept all information or just the reports from the ANCs who'd asked it. 11

CHAIRMAN HOOD: Someone else. I hard 12 13 people say they wanted to supplement two something, some of your questions. Maybe we could 14 just go with that. And the ANCs that requested --15 16 I guess, if we just -- I don't know. What do you all think? Leave it all open. Just leave it 17 18 open. SECRETARY SCHELLIN: Until October 19 20 25th?

CHAIRMAN HOOD: 25th. Let me do this

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205 first. Let me go back to Commissioner Ronneberg. Do you have anything else that you wanted to say? COMMISSIONER RONNEBERG: No, sir. Ι had very limited testimony. 5 CHAIRMAN HOOD: Was it three -- no, I'm just -- okay. So, that's it. Any other questions for this panel? as we've already stated by 10 Aqain, Commission -- Vice Chairman Schlater has already 11 mentioned. You all were very helpful. 12 You know, 13 your comments will not go on deaf ears, trust us. 14 So, I appreciate you all coming out and providing some other twists to things that we may be able to 15 look at. We greatly appreciate it. 16 17 Thank you. 18 Okay. Let's come up with a time factor before -- you say August 25th? 19 20 SECRETARY SCHELLIN: Right. 21 CHAIRMAN HOOD: I'm sorry, October NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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25th. It might be August.

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SECRETARY SCHELLIN: I was agreeing with you.

October 25th for the record to be open until 3:00 p.m. on that day for anyone to submit additional testimony including the ANCs. Actually, anyone. And then were you looking for the Office of Planning to provide responses to that plus additional information you requested?

10 CHAIRMAN HOOD: I'm not sure. 11 Commissioners, do we want responses from Office of 12 Planning or can we wait until we get our --

13 SECRETARY SCHELLIN: The next step for14 the Office of Planning is the worksheet.

15 CHAIRMAN HOOD: Worksheet. We usually16 get a worksheet.

17 COMMISSIONER MAY: I don't think there 18 was anything that I asked them that was unanswered 19 per se. There were a few extra pieces of 20 information that we asked for, charts and such.

SECRETARY SCHELLIN: Some charts.

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COMMISSIONER MAY: Ι mean, not responses per se, but just the additional material requested. SECRETARY SCHELLIN: So, when do you think you guys can provide that? MS. STEINGASSER: We could provide it within the week. Okay. So, the SECRETARY SCHELLIN: same day, October 25th? ç MS. STEINGASSER: 25th is fine. 10 11 SECRETARY SCHELLIN: Okay. HOOD: And I think 12 CHAIRMAN the information that was provided tonight by this 13 14 panel about -- by the panel tonight I think we can -- we can use what we have -- the materials we 15 have here in our deliberations. 16 SECRETARY SCHELLIN: Do we want to--17 18 CHAIRMAN HOOD: Except for whatever you're going to need. 19 20 SECRETARY SCHELLIN: -- put this on for 21 November 29th? Is that going to give you guys **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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208 enough time to -- isn't that Thanksgiving? CHAIRMAN HOOD: The 29th. MR. PARKER: We can have the worksheet on the 25th or on October 25th as well. SECRETARY SCHELLIN: So, you actually want to take it up at our November 8th meeting or the November 29th meeting? MR. PARKER: November 8th? SECRETARY SCHELLIN: November 8th? CHAIRMAN HOOD: The sooner the better. 10 11 SECRETARY SCHELLIN: The sooner the Okay. All right. I thought they might 12 better. 13 need more time because they need to work with OAG. So, November 8th? 14 MR. PARKER: Do we have to do anything 15 -- just the worksheet and --16 SECRETARY SCHELLIN: Just the worksheet 17 18 that you worked with OAG. MR. PARKER: No, we'll be fine. 19 20 SECRETARY SCHELLIN: Okay. So, I'll 21 put it on the November 8th meeting agenda then. **NEAL R. GROSS** COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W. WASHINGTON, D.C. 20005-3701

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CHAIRMAN HOOD: Is everybody here November the 8th? SECRETARY SCHELLIN: Let me check. CHAIRMAN HOOD: Do we have a lot of stuff already for November the 8th? 5 SECRETARY SCHELLIN: I'm not that scheduled out but right now I don't have a lot. But right now no one is scheduled to be out. So, if they are, they haven't told me. CHAIRMAN HOOD: Well, Mr. May will be 10 11 out. SECRETARY SCHELLIN: Mr. May is not 12 going to be here? 13 COMMISSIONER MAY: I think my wife would 14 understand if I missed her birthday for zoning. 15 16 CHAIRMAN HOOD: Mr. May is going to be in trouble. 17 COMMISSIONER MAY: I've missed so many 18 other things at this point. 19 20 SECRETARY SCHELLIN: First it was the 21 anniversary, now it's her birthday. NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS

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210 CHAIRMAN HOOD: Hopefully, she's not watching the webcast live. I can guarantee you that. COMMISSIONER MAY: She often works on her birthday and misses it too so --5 CHAIRMAN HOOD: Okay. SECRETARY SCHELLIN: So, we're good for the 8th. Maybe we should just have her come down and sit in the audience. We'll all celebrate her birthday. Okay. 10 11 COMMISSIONER MAY: You know, maybe I could get her to tune in and we could all sing to 12 13 her. 14 SECRETARY SCHELLIN: She may not enjoy 15 that. 16 CHAIRMAN HOOD: Okay. So, anything else, Ms. Schellin? 17 18 COMMISSIONER MAY: No, but my sons -my sons will definitely --19 20 CHAIRMAN HOOD: We just might do that. 21 Okay. I want to thank everyone for NEAL R. GROSS COURT REPORTERS AND TRANSCRIBERS 1323 RHODE ISLAND AVE., N.W.

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their participation tonight. And this hearing is adjourned.

(Whereupon, the above matter was concluded at 9:51 p.m.)

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