## GOVERNMENT

OF
THE DISTRICT OF COLUMBIA

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ZONING COMMISSION

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## PUBLIC HEARING

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IN THE MATTER OF: ○
Zoning Regulations Rewrite: ${ }^{\circ}$ Case No.
Waterfront
o 08-06-11
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Thursday, January 7, 2010 Hearing Room 220 South

441 4th Street, N.W. Washington, D.C.

The Public Hearing of Case No. 08-06-11 by the District of Columbia Zoning Commission convened at 6:30 p.m. in the Office of Zoning Hearing Room at 441 4th Street,
N.W., Washington, D.C., 20001, Anthony J. Hood, Chairman, presiding.

ZONING COMMISSION MEMBERS PRESENT:
ANTHONY J. HOOD, Chairman
KONRAD SCHLATER, Commissioner
MICHAEL G. TURNBULL, FAIA, Commissioner (AOC)
PETER MAY, Commissioner (NPS)
Neal R. Gross \& Co., Inc.

## OFFICE OF ZONING STAFF PRESENT:

JAMISON WEINBAUM, Director of the Office of Zoning

SHARON S. SCHELLIN, Secretary

DONNA HANOUSEK, Zoning Specialist
ESTHER BUSHMAN, General Counsel

OFFICE OF PLANNING STAFF PRESENT:

JENNIFER STEINGASSER
JOEL LAWSON

TRAVIS PARKER
STEPHEN VARGA

The transcript constitutes the
minutes from the Public Hearing held on January 7, 2010.

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Neal R. Gross \& Co., Inc.
202-234-4433

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2
6:32 p.m.

4 to go ahead and get started. Ready?

6 gentlemen. This is a public hearing of the
7 Zoning Commission of the District of Columbia
8 for Thursday, January 7th, 2010.

21 have too many disruptive noises from what I

$$
P-R-O-C-E-E-D-I-N-G-S
$$

CHAIRMAN HOOD: Okay. We're going

Good evening, ladies and

My name is Anthony Hood. Joining me this evening are Commissioner Peter May, Commissioner Konrad Schlater and Commissioner Michael Turnbull. We're also joined by the Office of Zoning Staff under the leadership of Director Weinbaum, the Office of Planning Staff under the leadership of Ms. Steingasser.

This proceeding is being recorded by a court reporter and is also webcast live. Accordingly, we must ask you to refrain from any disruptive noises or actions in the hearing room. I don't think we're going to see in the hearing room.

1

2 is Zoning Commission Case Number 08-06-11.
3 This is a request by the Office of Planning
4 for the Commission to review and comment on
5 proposed concepts for text amendments to the
6 Zoning Regulations. This is one in a series
7 of hearings on various subjects currently
8 under review as part of a broader review and
9 rewrite of the Zoning Regulations.

21 have about ten minutes, reports of other
The subject of tonight's hearing

Tonight's hearing will consider regulations applicable to the waterfront. Notice of that hearing was published in the D.C. Register on November 20th, 2009 and copies of that announcement are available to my left on the wall near the door.

The hearing will be conducted in accordance with the provisions of 11 DCMR 3021 as follows: preliminary matters, presentation by the Office of Planning, we expect them to Government agencies, report of the ANCs,

1 organizations and persons in support,
2 organizations and persons in opposition.
The following time constraints
4 will be maintained in these proceedings:
5 ANCs, Government agencies and organizations,
6 five minutes; Individuals, three minutes.

The Commission intends to adhere to the time limits as strictly as possible in order to hear the cases in a reasonable period of time. The Commission reserves the right to change the time limits for presentations if necessary and notes that no time shall be ceded.

All persons appearing before the Commission are to fill out two witnesses cards. These cards are located to my left on the table near the door.

The decision of the Commission in this case must be based exclusively on the public record. To avoid any appearance to the contrary, the Commission requests that persons present not engaged members of the Commission

1 in conversation during any recess or anytime.
2 The staff will be available throughout the
3 hearing to discuss procedural questions.

4

5 cell phones at this time so not to disrupt
6 these proceedings.

21 questions.
At this time, the Commission will consider any preliminary matters. Does the staff have any preliminary matters? Not hearing any. Okay. Okay.

Okay. Who's going to start us?
MR. PARKER: Sure.
CHAIRMAN HOOD: Okay. Mr. Parker.
MR. PARKER: Good evening. My
name is Travis Parker with the Office of Planning. I'm here with Steve Varga who led our Waterfront Working Group. I'm just going to run through the highlights of our six recommendations tonight and try and keep it short and then we'll have some time for

> We're here to talk about

1 waterfront zoning tonight. Specifically, the
2 areas in red on your map in front of you are
3 areas that are currently zoned waterfront.
4 Over 90 percent of the city's actual
5 waterfront is federally owned right now and
6 that's the area in yellow.

8 recommendations took into account the blue
9 areas, Poplar Point and Boathouse Row.
10 They're currently federal owned, but are
11 likely sites for future transfer to the

Really quickly, the $W$ zone was not
an original zone. Created in 1974
specifically for Georgetown.
COMMISSIONER MAY: Can I just
correct something for the record?
MR. PARKER: Sure.
COMMISSIONER MAY: Boathouse Row has been transferred.

MR. PARKER: Thank you.
COMMISSIONER MAY: And Poplar

1 Point absolutely will be. The Congress has
2 said it will. We just got to finish the
3 process.

4

6 district was as a transition zone.
7 Transitioning from industrial -- from
8 Georgetown's industrial past to a more modern
9 commercial mixed-use zone. It was designed to
10 revitalize blighted declining industrial areas 11 along the river. It was originally created in

MR. PARKER: Thank you.
The original intention of this $W-1,2$ and 3.

In 2004, the Commission added a W0 zone. This is a significantly different zone than in the other three. The other three are generally just commercial zones, mixed use, commercial and residential zones. The W0 is actually an open-space zone designed to limit development and protect more natural waterfront areas in the city and generally only allows open space and recreation as a matter of right.

2 summer. As I mentioned, Mr. Varga led that
3 group and we looked mainly at the policy
4 guidance. Documents that we took guidance
5 from were from the Comp Plan and the AWI and
6 we took away seven aspects that led us to our
7 recommendations. Public access along the 8 waterfront, connectivity to -- excuse me,

9 public access to the waterfront, connectivity
10 along the waterfront, mixed used, visual
11 access, open space and environmental.
Our working group met over the

Really quickly, public access is just being able to get to and front the water for regular people avoiding buildings and other types of development that block that access. Connectivity involves trails or other access along the riverfront. Visual access isn't necessarily, you know, being able to walk to and front the river, but being able to see to and front the river even between buildings and along view of corridors and open space is open space. Our recommendations

1 focus on how to achieve these things in
2 waterfront zones.

6 but they really didn't address waterfront
7 issues. So, we identified those issues in our
8 guidance documents and our recommendations try
9 to address these seven issues.

11 one -- actually, recommendation one and two 12 deal with PUDs in waterfront zones. Three 13 through six are dealing with matter-of-right 14 development. So, that's how they're broken 15 down.

21 recommendation here is that these zones should 22 allow PUDs.

Recommendation one is to basically
allow PUDs in W zones. Right now, the $\mathrm{W}-2$ and 3 zones don't allow any extra height and density for planned-unit developments and W-1 allows limited height and density. The

1
2 density through the PUD process. If that's
3 needed, that can be achieved by changing the
4 zone, but extra height and what this can
5 result in is more open space in these areas.
6 Taller, narrower buildings with more open
7 space on the ground and this speaks to a lot
8 of the planning guidance that we have for
9 areas along the waterfront and allows the type
10 of development that a lot of these areas have
11 been looking for.

18 lower lot occupancy and it uses the PUD
19 process and our existing design review to 20 insure that we get the types of development we 21 want and recommendation two speaks more to 22 that as well.

2 seven policy guidance items that we found in
3 the Comp Plan and in the AWI Plan and would
4 make them standards by which PUDs in the
5 waterfront would be reviewed. So, PUDs would
6 be able to achieve greater height in the
7 waterfront, but waterfront PUDs would be
8 reviewed based on these seven criteria:
9 public access to the water, connectivity, 10 mixed use, visual access, open space,

11 environmental considerations and parking

21 of surface parking. Our recommendation is
22 that these zones permit surface parking only

1 through a special exception. Obviously, PUDs
2 could go through this process as well.
policies of limiting surface parking and
5 limiting runoff and out fall and it's a --
6 provides us a flexible way to provide it when
7 it needs to be provided, but certainly limit
8 surface parking in these areas.

21 limiting them through outdated standards.
This speaks to our Comp Plan

Recommendation four is updating
performance standards for light industrial. As I mentioned, waterfront was designed as a transition zone. It still has the remnants of that by allowing light-industrial uses as special exceptions. We want to update those special exception criteria and update the current standards much like we talked about in the industrial hearing, but also make sure that those standards address potential green industries and make sure that we're encouraging green industries rather than

Recommendation five has to do with

1 visual access for matter-of-right projects and
2 what we did on this recommendation is take a
3 look at the street grids around the waterfront
4 areas. The report also shows the southwest I
5 think and Boathouse Row. This is a picture of 6 the southeast.

21 street grid if it exists or 500 feet width if

2 to this recommendation was that we don't have
3 any regulations that protect or promote visual
4 access and we want to visually integrate our
5 existing neighborhoods with waterfront
6 development and with the waterfront itself.
The problem that we found that led
development and with the waterfront itself.

Finally, recommendation six has to do with a setback along the water. In both the Southeast Federal Center and the Capitol Gateway which are the two existing overlays along the waterfront, the Zoning Commission has previously approved respectively a 100foot and a 75 -foot setback continuous along the waterfront. We're recommending that for matter-of-right projects this standard be continued throughout the waterfront zones of a 75-foot passive area setback. Twenty-five feet of that we're recommending be reserved for DDOT trail connections. We think that all of these matter-of-right recommendations could be varied through a special exception process where necessary and, of course, PUDs would be

1 just reviewed to insure that they do have this
2 connectivity and wouldn't necessarily be held
3 to a strict 75 -foot standard.

4

5 in the report and we're here and happy to
6 answer further questions you may have. 8 very much, Mr. Parker. Who would like to

9 start us off? Mr. Turnbull.
COMMISSIONER TURNBULL: Thank you,
11 Mr. Chair.

So, those are the recommendations

CHAIRMAN HOOD: Okay. Thank you
in Exhibit 6, I see -- one of their big concerns is number -- is recommendation one. They, of course, mention the Height Act again, but nothing you're proposing obviously negates the Height Act.

MR. PARKER: The Height Act would
still be the absolute limit on height. Absolutely.

COMMISSIONER TURNBULL: The only other concern -- well, they get -- they refer

1 to what they're calling Exhibit A. It's their
2 letter on January 5th, 2009 and on page 7, no.
3 Well, it's actually the second page of the
4 letter, they're concerned -- "A long standing
5 concern of our agency has been the possibility
6 that a combination of site topography on
7 through lots adjacent to streets of different
8 widths could result in buildings with heights
9 that are significantly higher than adjacent
10 development and potentially high enough to
11 negatively impact the horizontal character of 12 the city."

What are the widths that we're
looking at for street down there? I mean actually your one diagram that you showed of the buildings short of showed a series of like three buildings that are of much differing height.

MR. PARKER: Right. Just the
blocks. Yes, I'm sorry. So, your question is what potential street widths?

COMMISSIONER TURNBULL: Well, I'm

1 just getting back to their -- I think their
2 concern is that we're somehow negatively
3 changing the horizontality of the Washington
4 skyline or of what you see.

6 allow, you know, buildings that are higher
7 than nearby buildings that go up to the Height
8 Act and as a matter of fact, these areas are
9 going to be lower. These areas are near the 10 water. So, they're among the lowest elevation

11 in the city. So, they certainly aren't going
12 to impact the horizontality of the city.

MR. PARKER: Break up the visual and actual site lines to the -- yes, the

1 visual barriers to the water.

3 talking now, what are the street widths around
4 there? Are they looking like 50/60 or --

6 top of my head. Yes, the majority of them are 7 probably 90.

9 other thing then is on the -- I'm again, going 10 back to the NCP response with surface parking.

11 I'm sort of reading in what they're saying is
12 that they'd like some further definition of
13 how long we would grant a special exception or
14 for -- I mean how many times does a surface
15 lot get renewed and I think they're just 21 time. We are certainly open to your guidance

COMMISSIONER TURNBULL: Well, just

MR. PARKER: I don't know off the

COMMISSIONER TURNBULL: Okay. The concerned that once we grant it it's going concerned that once we grant it it's going to stay that way for awhile.

MR. PARKER: The intent is
certainly that special exceptions for surface parking in these areas would be limited by on what that time limit should be. Whether

1 it's two years, five years. We're certainly
2 looking for your input. COMMISSIONER TURNBULL: Okay.

4 Thank you.
CHAIRMAN HOOD: Okay. Who'd like
6 to go next? Commissioner May.

11 So, we're -- what we're really talking about
12 is the Anacostia Waterfront in the Capitol
13 Gateway area for lack of another term for it
14 and the Southwest Waterfront. Because
15 Georgetown is either built out or it's Federal
16 land. Children's Island is not going to be
17 built with anything other than what's planned
18 in your plan right now. Poplar Point is
19 likely to get different zoning. Right? Is
20 there going to be some W in Poplar Point do
21 you think?
MS. STEINGASSER: It's hard to say

1 whether Poplar Point will come in as a
2 comprehensive PUD or whether we'll write
3 zoning specific to the development response.
4 COMMISSIONER MAY: Yes, I mean I'm
5 imagining that it's going to be something --
6 may not be form based, but it'll be something
7 close to what we went through with Reservation
8 13. No?

MS. STEINGASSER: We really don't
know.
COMMISSIONER MAY: Yes. Okay.
MS. STEINGASSER: We really don't know.

COMMISSIONER MAY: Or even
Southeast Federal Center where there was, you know, a sort of comprehensive mapping of multiple zones.

MS. STEINGASSER: It'll be guided
by its development plan in that same regard.
COMMISSIONER MAY: Right.
MS. STEINGASSER: Yes.
COMMISSIONER MAY: Yes. Okay.

1 And then when it comes to the Boathouse Row,
2 by the way, you are including some Federal
3 land in your map there that's showing up as
4 blue. The area that's immediately or that's
5 between the waterfront and Congressional
6 Cemetery is actually still Federal land.
7 That's park land and it will stay that way.
8 MR. PARKER: Can't blame us for
9 trying.

11 No, I won't. So, just out of curiosity, when
12 it comes to the neighboring street grid, the
13 street grid that exists at Congressional
14 Cemetery right now, which I think may actually
15 still include some real right of ways, I mean
16 is it imagined that that's what would be the
17 basis for defining Boathouse Row?

18
19

22

MR. PARKER: Are these actual
original L'Enfant right of ways? I mean -COMMISSIONER MAY: They might be. MR. PARKER: I would assume so. Then that's sort of what we're looking at. Is

1 protecting those original --

5 as far as I recall, I mean it's a pretty tight
6 grid and pretty narrow blocks relatively
7 speaking. Okay.

8

9

21 keep it from being developed for at least
22 another seven to 12 years.

1

2

3
4 6 not too concerned about -- the plan for the

7 Boathouse zone has gotten, you know, way ahead 8 of things here.

COMMISSIONER MAY: Right.
MS. STEINGASSER: So, right now, we're looking at a very kind of preliminary stage of zoning.

COMMISSIONER MAY: Right. And I'm

MS. STEINGASSER: Um-hum. Yes.
COMMISSIONER MAY: I'm just curious. Is it -- in terms of the forms, is it going to be something that's kind of going to work with this principle if you were to -if, in fact, we were to protect these right of ways.

Let's talk about the width -- the 500-foot width that goes along with that provision. How long are the average buildings along the Southwest Waterfront right now?

MR. PARKER: Buildings or blocks?
COMMISSIONER MAY: The buildings. The 500-foot width is a maximum block width or

1 a maximum building width.

21 is the wall between people or between
22 mainstreet I guess and the waterfront along

1 the southwest waterfront and I think those
2 buildings are probably approaching 500 feet.
3 Maybe they're smaller, but it's still -- you
4 still feel very, very much separated. Now,
5 there are other things that contribute to that
6 I recognize.

8 to try to create a sort of porous building
9 edge as you show in some of the diagrams, I
10 think 500 feet is too big. Particularly when
11 you start looking at things and angles and how
12 they hit the waterfront.
And all right. I think I need to think about some of the other things. I might have more questions.

CHAIRMAN HOOD: Okay. That's
fine.
COMMISSIONER MAY: Thanks.
CHAIRMAN HOOD: You want to go next, Commissioner Schlater or --

COMMISSIONER SCHLATER: Evening, Mr. Parker.

3 with most of the recommendations. So, I'm not

5 with. Particularly the idea of allowing
6 flexibility on height. I think you can get
7 better architecture. Definitely better
8 planning.

11 have a park and I think there's places where
MR. PARKER: Good evening.
COMMISSIONER SCHLATER: I agree going to go through the ones that I agree

One thing I would say is I think there are places where it's appropriate to it's appropriate to have a building and so, the idea that every waterfront parcel should have some waterfront open space connected to it, $I$ don't think that necessarily makes a better waterfront. I think there is a lot of waterfronts around the world where you've got building hugging the water and then occasional places where you have for active and passive open space. But, the idea that every single parcel should be encouraged to have open space on it, I don't necessarily agree with.

1
2 to have that 25 -foot area for a path along the
3 water and I like the idea of using zoning to
4 enforce that possibility, but I would say that
5 the minimum setback of 75 or 100 feet seems
6 excessive to me. It seems like a one-size
7 fits all. Somebody has a vision of what the
8 waterfront should be, but I don't know if
9 that's necessarily right, correct. There's 11 my head, Boston, they have buildings that go

12 right to the water and it's got a nice 21 existing two overlays. The Capitol Gateway

Likewise, I think it's important plenty of places I think of. Off the top of character with a boardwalk on it. Buenos Aires also does the same thing.

So, I would just encourage you to look at that, think about it in that context of is that necessarily the right solution and where did you come up with that?

MR. PARKER: Well, there's a couple of things. It is the precedent in the has 75 foot. Southeast Federal Center has 100

1 feet.

> When we looked at the waterfronts
that are available or that are going to be available for development in the future, so excluding Georgetown, we looked at Southwest. We looked at Southeast. We looked at Boathouse Row. We looked at Poplar Point. All of those with the possible exception of the Southeast, the Capitol Gateway area, are likely to be coming in as larger developments, as planned unit developments. In which case, they would be reviewed for their connectivity which could include buildings up to the water and connectivity in other ways.

So, the idea is for projects that aren't reviewed under that standard, for matter-of-right projects, the 75 foot will meet that need. So, projects that come in as a matter of right must provide the 75 feet. Anything that's reviewed either through a special exception or through a PUD can meet that same need in some more creative or

1 different way.

3 need, I'm just curious, the 25 feet seems to
4 meet the need. So, what's the need from 25 to
$5 \quad 75$ or 100 feet?

6

7 the Comp Plan look at this setback along the
8 water. I think the 75 feet was originally
9 from the AWI Plan.
COMMISSIONER SCHLATER: Okay.
MR. PARKER: So, our planning guidance is calling for this type of setback and we agree with you that it's not appropriate to have a full 75 foot in every place and we think a lot of these places are going to do it -- accomplish it in different ways. But, it's important that it exists -that that connectivity exists in some way, shape and form and this is our strategy for insuring that that happens on the matter-ofright developments.

COMMISSIONER SCHLATER: On the

1 recommendation number five on encouraging
2 visual access to the water along the street
3 grid which I support, I just wonder if the way
4 you've recommended it with this 500 square
5 foot limit on blocks, are there other tools
6 that you could use? Maybe more forceful tools
7 to insure that that connectivity is insured?

21 of other ways that it's done successfully.
MR. PARKER: That the visual
access is insure?
COMMISSIONER SCHLATER: Yes.
MR. PARKER: We looked at several
things. We looked at yards. The problem there was that lot lines can be moved.

In looking at our best practice cities, this is the standard. Either limiting access along these street lines or limiting it by square footage. So, both of these are common practice and are generally the best practice for how this is accomplished.

We didn't find a lot of examples

MS. STEINGASSER: I just want to

1 add. We chose 500 feet knowing it was a very
2 lenient standard compared to what the average
3 block width was. As more of a balloon. Where
4 do people want us to go?

6 narrower or a smaller level with a relief
7 valve if somebody has a spectacular project.
We're very comfortable with a MR. PARKER: And keep in mind that number is designed for areas that a street grid doesn't exist.

COMMISSIONER SCHLATER: Right.
MR. PARKER: So, where the street grid does exist in Southeast, Southwest, other places, that's intended to rule. The 500 feet is just for those areas where we don't have that guidance.

COMMISSIONER SCHLATER: Like
Southwest -- Southwest has it. Where is the 500 for -- where does the 500 feet apply?

MR. PARKER: It would apply at
places that don't have -- potentially Poplar Point, Boathouse Row. Other places that don't

1 have that street grid. That existing access.
2 Visual access.
COMMISSIONER SCHLATER: I think
4 that's it, Mr. Chairman. Thank you.

6 your recommendation number one has already
7 been alluded to by both -- I think most of my
8 colleagues. I would agree.
I like the fact of the height and
10 low density. Again, it reminds me -- I think
11 I said this when we were looking at the W 12 zoning. I like the fact that it makes me 13 think about Atlantic City. I don't know why. 14 Because it's slim and, you know, the density. 15 So, I do like that.

21 Columbia. I know Peter knows whether the
Let me ask this question. I was a little disappointed, Mr. Parker, when I turned to three and maybe it's just because I don't understand right now the relationship between the Federal Government and the District of land's been transferred on it. So, I was glad

CHAIRMAN HOOD: Let me just say

1 he brought that to the table.

3 that's getting ready to do into the way the 4 city's going, what they own by the waterfront

5 and I'm sorry. I think it's Mr. Oberlander
6 who's not here. Because he would know what
7 the Federal Government's doing. I'm just
8 wondering how all that -- I'm just trying to
9 visualize. Here the District is coming with 10 certain setbacks and requirements that the

11 Federal Government is not bound by and I'm But, I'm looking at all this work
not the Federal Government s doing. I'm just just trying to figure out how all this is going to work and I'm looking at your map. In particular on page 3, the red areas and you said the yellow areas are the Federal and I know we can only control what's in the District jurisdiction. But, I just -- is there any coordination between Peter's -- I mean, excuse me, the Federal Government and the District? Any coordination?

MS. STEINGASSER: Absolutely. The city has four or five -- four seats out of

1 nine, four seats out of nine on the National
2 Capital Planning Commission. We're involved
3 in all coordinated land use planning both from
4 the Federal elements of the Comprehensive Plan
5 to the local elements of the Comprehensive
6 Plan. All of our zoning and PUDs go through
7 National Capital Planning Commission.

8
9

21 terms of uniformity. Say if the Federal
We meet with them on a regular basis to coordinate larger initiatives throughout the city such as our retail initiative, our arts initiative.

I know most of their phone numbers
by memory. I mean we deal with these people on a day-to-day basis. We're all on a firstname basis. We have a very strong working relationship. We come from different points of view and we have different interests, but the over-arching interest is a successful city and we do coordinate quite a bit.

CHAIRMAN HOOD: I'm thinking in

Government decided to build somewhere on the

1 waterfront, I guess since we have NCPC they
2 would -- everybody knows what the city's
3 doing. So, I guess we would try to have a
4 uniform plan.

6 -- the Federal Government has their own review
7 requirements through Section 106 for
8 environmental impact. Part of that involves
9 looking at impacts on local plans and development policies. So, we on several occasions have weighed in on -- through the NEPA process, National Environmental Protection Act, on the impacts of security barriers in our public streets, in our public spaces and how that relates.

So, the Federal Government has their review processes even though they're not subject to zoning. They can't unilaterally come in and, you know, close our streets and put all their security barriers in our street. The National Capital Planning Commission staff and the Commission itself is very forceful in

1 reinforcing that same public space, public
2 active streets. You know, an active
3 functioning city both for living and working. CHAIRMAN HOOD: Okay. I think I

5 have one other question and I can't remember
6 exactly when we did the $\mathrm{W}-0$. Is it $\mathrm{W}-\mathrm{O}$ or W -
7 0? I know that was a discussion one time.

21 We're going around 75 feet and the setback,
22 what are we trying to accomplish with the

1 setback? Are we trying to accomplish people
2 who want to be walking the trail or running
3 the trail? What are we trying to accomplish
4 with those setbacks?

6 mean that's a big part of it. DDOT's got
7 plans along the entire Anacostia and Potomac
8 for a walking/biking trail. So, that's a big
9 part of it and for that, they need, you know, 25 feet for the trail and the areas around it.

But, I mean the plan also talks about a lot of things. It talks about, you know, protecting these repairing areas. It talks about having active and passive recreation in these areas. So, I mean all of that comes into play.

CHAIRMAN HOOD: The reason I ask because I actually agree with the setback because I believe the more you do by the water and the furthest setback. I'm in favor of more setback than less and I just want to make sure. I don't know if anybody disagrees with

1 me, but I just want to make sure.

3 agree with everybody here on the issue.
4 Because the setback in the AWI plan calls for
5 an active activated waterfront and that can be
6 any level of things.

8 Rock PUD, where we finally ended up is there's
9 a large piece that's 75 feet, but there's a
10 lot of it that's a lot closer. That's in the
1140 and 50-foot range because it's got
12 restaurants in there and it's got a lot of its
MS. STEINGASSER: Well, I think we

As you remember with the Florida own plaza and retail that's pushed up taking advantage of being a water adjacent use.

So, that's why we built
flexibility in there. We understand the 75
feet that the AWI's trying to get at, activating. But, that activating can be
structural as well as a passive bike trail. So, it's just allowing for that full range.

We've also then required that if
you go within that 75, it comes before the

1 Commission so that you can review and insure
2 that it is consistent with the plans, that it
3 is good design, good architecture and meets
4 all those goals.

6 that's all the questions that I have. Anybody
7 else?
8

21 off the page.

1 copy for the moment.

4 looking at it.

6 wondering -- and some of this we've already
7 discussed and I will commend ANC-6B. They did
8 a great job. Especially the polls and, you
9 know, I'm not sure --
MS. SCHELLIN: It's Exhibit 4.
CHAIRMAN HOOD: Oh. Okay. Thank you. Exhibit 4.

MR. PARKER: Yes, we have it.
CHAIRMAN HOOD: Okay. I think the recommendation at least for me that stood out is number four. For some reason, industrial.

It says the Commission is not in favor of sitting any industrial facilities in Boathouse Row and it's not clear how this recommendation would impact $W$-0 districts.

MR. PARKER: W-0 district doesn't allow any development without a special

1 exception. So, it's really not a concern. W-
20 really is an open-space zone. So --

4 trying to see if we can talk about some of
5 their concerns. Recommendation six, I think
6 we're saying 500. Five hundred feet for some
7 reason seems to be that number, but I see here
8 that they're saying lesser setbacks for an
9 area like Boathouse Row that may only be a 10 100-feet side at some points and contains

11 small size buildings such as clubhouses and 12 could be built closer to the water.

Anyway, they have submitted their recommendations and I would just ask that, you know, before you -- I guess when you get ready to come back, we kind of take some of this under consideration.

MR. PARKER: Um-hum.
MS. STEINGASSER: Yes,
unfortunately, we're not -- it's been probably a year since I've looked at the Boathouse Row plan. So, I don't want to answer since that

1 seems to be their focus. Is they're concerned
2 only of the Boathouse Row and how these would
3 impact that.

4

5 make sure on the record that we did
6 acknowledge and respond to some of their
7 concerns and take it into consideration and
8 advisement.

10 had. Okay.

11
12

20 Mr. Greene. Ms. Zartman, yes.

Well, I see we have a crowd in the audience. So, what I'll just do is anybody wanting to testify in support or opposition I'll just call you up at this time.

Mr. Greene and Ms. Zartman, if you can just come on to the table. Both of you.

MR. GREENE: Shall I start?
CHAIRMAN HOOD: Go right ahead,

MR. GREENE: Let me say good evening to members of the Commission and also

1 staff and staff on this side.

3 much as I guess I'm getting in at the end of
4 this and is there a report, a comprehensive
5 zoning regulation rewrite waterfront report?
6 I have not seen one. I see Travis is raising
7 it.
8
9 do we go from here? Will there be specific 10 regulations that come out -- proposed

11 regulations that come out of this process and 12 will come back to the public and also to the 13 Commission for review and comment? I guess 14 that's my main question and I see a lot of 15 nods, but Mr. Chairman, I have not heard 16 anything from the Chair. Okay.

18 have a statement. I really didn't come here 19 to testify. I have very seldom, if any, come 20 to a Zoning Commission hearing in which I am 21 one of two and that's a fact and I've been to 22

I guess I'm concerned about where Oh, no, I don't -- I don't really a lot of Zoning Commission hearings.

2 What was your comment or question?
MR. GREENE: My question has to do with where do we go from here. Is this a blanket approval of these concepts or will specific regulations follow and be advertised and scheduled for public hearing and review and et cetera?

CHAIRMAN HOOD: Well, what we -and I'll let Travis tell you more.

MR. GREENE: Okay.
CHAIRMAN HOOD: What we've tried to do though is this is just concept, you know, and the concept actually may change.

MR. GREENE: Okay.
CHAIRMAN HOOD: We're just trying
to get some direction. We may get halfway down the street and say okay, well, let's do an about face and come back up the street.

MR. GREENE: Okay.
CHAIRMAN HOOD: To make an analogy of what is happening and then at that point,

CHAIRMAN HOOD: And I'm sorry.

1 then that gives Office of Planning and the
2 powers to be to try to make some text for the
3 Commission to come back and look at.

4

MR. GREENE: Great. So --
CHAIRMAN HOOD: And --
MR. GREENE: Great and I think that's good and I notice that as a working group -- has been a working group. Is that group still active? Is it still --

CHAIRMAN HOOD: Mr. Parker.
MR. GREENE: Is not?
MR. PARKER: The working group met over the summer and --

MR. GREENE: Okay.
MR. PARKER: -- actually resulted in these recommendations.

MR. GREENE: Okay. And I missed it.

And my next point is Jennifer mentioned the Florida Rock PUD and as you know, I'm involved with that project and I would be concerned about what happens to

1 existing PUDs if there was a -- and I see her
2 shaking her head. Nothing?
MS. STEINGASSER: There would be
4 no impact on approved PUDs.

6 say, Jennifer, you brought up the 75-foot
7 setback. You describe extremely well.
8
9 about a promenade, a green ribbon connecting
10 the yards, the Navy Yard, the yards, the FRP
11 PUD and perhaps down the river. Is that
12 concept out of the -- is that something you
MR. GREENE: Okay. None. I would

During our PUD process, we talked guys have given up?

MS. STEINGASSER: No, sir. No, that's still --

MR. GREENE: Okay.
MS. STEINGASSER: -- envisioned
through the AWI and the Comp Plan and would be implemented through the Zoning Regs and any future PUDs.

MR. GREENE: Okay. And I guess my last question, $I$ keep saying my last one --

1

2 right.

CHAIRMAN HOOD: No, that's all

MR. GREENE: -- has to do with
uses that exist. For example, there are some industrial uses there. Perhaps not on the side where the Florida Rock project, but there are a number of concrete operations on the other side of the South Capitol Street and I assume they will become somehow grandfathered.

MS. STEINGASSER: They would be
legally nonconforming.
MR. GREENE: Legally
nonconforming.
MS. STEINGASSER: And not -- yes.
MR. GREENE: Okay.
MS. STEINGASSER: Um-hum.
CHAIRMAN HOOD: Mr. Parker, could
you also add to the process. I know I may
have kind of gave Mr. Greene the slight version, but a quick version. Could you also explain the process again?

MR. PARKER: The way that we've

1 been proceeding is for each subject in our
2 Zoning Regulations be it waterfront or
3 commercial or parking, what have you, we've
4 held a public working group and collected
5 ideas and shared thoughts and each one of
6 those working groups has resulted in a series
7 of conceptual recommendations like this which
8 have been brought to the Zoning Commission.

11 forward with those recommendations, alter them
12 or, you know, change them completely and
The Zoning Commission has then
given us guidance whether to, you know, move , you know, change then conlete and that'll be the next step here. Is that we'll have a decision making on this subject and they'll give us guidance on these six recommendations.

When we've gone through that
process further, we'll start returning to the Zoning Commission with proposed text based on what we hear from them and so, sometime in 2010 probably, we'll be back with text based on these recommendations.

1
2 you have like a schedule or what you consider
3 a schedule that would outline which comes on
4 first? Do you know that?

5
6
7
8
9
10
11
12

21 could say you were probably in support with
22
MR. PARKER: Not exactly.
MR. GREENE: Okay.
MR. PARKER: The best way to keep
track of that is we've got a website --
MR. GREENE: Okay.
MR. PARKER: -- process that sets out what meetings are coming up and all of the reports are available and as new work is done, it becomes available there.

MR. GREENE: Great and is that website set up yet or is your --

MR. PARKER: It sure is. It's www.dczoningupdate.org.

MR. GREENE: Okay. Great. It's very good.

CHAIRMAN HOOD: Mr. Greene, I some questions.

MR. GREENE: Okay. Great. So, do

1
2 always in support of planning as you know and
3 I'm always in support of, you know, changes.
4 I think this is good and I say it in a more
5 current way because of my involvement with the
6 Florida Rock Project probably since 1997.
7 We've been going just along.
8
9 invited to be interviewed by an American

11 something down there in Buzzard Point. I
12 think it lasted about two or three days, a 13 workshop. You guys probably already know

14 about this. It was sponsored by the American
15 Planning Association. It was also sponsored
16 by the Waterfront BID, the BID. As well as
17 Councilmember -- OP was not? OP did not --
18 okay. As well as Tommy Wells. His office
19 sponsored as, you know, as well. Tommy Wells
MR. GREENE: I am. I am. I am

And then I'd say more recent I was

Planning Association group that started sponsored as well.

So, I would say yes, I do support
it and I'm looking forward to following it

1 because we do have two properties in the area.
2 We have Square 664E which for the most part is
3 vacant and we also have the Florida Rock
4 piece. Both are waterfront properties.

6 appreciate it.

21 look at Blake Ellis. That's the name you look 22
CHAIRMAN HOOD: Thank you.
MR. GREENE: Thank you.
CHAIRMAN HOOD: Any questions of
Mr. Greene? Any questions of Mr. Greene?
Thank you very much, Mr. Greene.
MR. GREENE: And let me just say
go Alabama.

CHAIRMAN HOOD: That's where we're trying to go.

MR. GREENE: Oh.
CHAIRMAN HOOD: So, we're trying to hurry up and get out of here.

MR. GREENE: Thank you.
CHAIRMAN HOOD: And I want you to for tonight.
With that, Mr. Chairman, I really

4 all.

6 name is Blake Ellis. I want you to look at
7 him. In the family.
8
9 like to begin. Now, let me ask you, Ms.
10 Zartman, I was trying to read -- that's why I
11 was caught off guard not paying attention to
12 Mr. Greene because I was really trying to see
13 if you were in support or opposition.

21 Ms. Zartman. It's the Committee of 100.
MR. GREENE: Alabama or Texas?
CHAIRMAN HOOD: Alabama.
MR. GREENE: I'm sorry. Thank you

CHAIRMAN HOOD: All right. His

Anyway, Ms. Zartman, would you

MS. ZARTMAN: As I will very shortly tell you, we have no choice but to be in opposition.

CHAIRMAN HOOD: Oh. Okay. So, Ms. Zartman's in opposition. Okay. You may begin.

MS. ZARTMAN: Actually, it's not

The Committee has long supported

1 the goals that are embodied in a number of the
2 recommendations advertised in the public
3 hearing notice for this hearing. However, too
4 many years experience with overdevelopment
5 through PUDs force us to oppose opening our
6 most protected waterfront lands to the
7 excesses that are possible through PUDs. The
8 almost universal consequence of PUD proposals
9 is upzoning and other special provisions that
10 result in greater burdens on the land.
I think we would have no objection in theory to establishing greater heights with the same lot coverage. That's not the issue. It's all of the other things that PuDs enable.

Particularly in light of the very small percentage of waterfront lands that are not in the control of local or Federal Government, adopting such sweeping provisions seems especially unwise. Therefore, we strongly oppose recommendations one and two. It's not clear whether recommendations five and six are intended as

1 freestanding provisions or how they would be
2 affected by PUDs. Would/could the proposed 3 75-foot setbacks be amended through PUDs? The

4 maximum building dimension of 500 feet, how 5 would that potentially be affected?

We do strongly recommend that the Commission direct OP to create a special rule that would control how W -zoned properties are measured. Which should be from the water side of the property as was discussed at meetings of the working group, but is not among the OP recommendations.

Particularly in light of changing elevations in $W$ zones, we seek clear proof that it's possible to construct 100-foot buildings on land zoned W -1. Which at the time carried a 40-foot maximum height. That would be the incinerator building on K Street.

Such consequences block views from the water to the land in addition to cutting off views to and of the water. Many concerns have been expressed about how much of this

1 will occur at the Maine Avenue Waterfront
2 including concerns about the Banicor Overlook 3 and the NCPC framework plan.

Similarly, special rules should
5 apply to penthouses at the water's edge where
6 their visual impact even at the current limits
7 can be most disruptive.

8

We support recommendation three with regard to special exception requirements for surface parking. Indeed it was leaders of the Committee of 100 who working through the then Zoning Advisory Committee wrangled through an amendment that made it permissible to use permeable paving at a time when it was illegal to use anything but impermeable surfaces. It use to be illegal, guys.

Similarly, recommendation four is inoffensive.

The bottom line is that we believe some of these proposals will cut off the waterfront from the views that we all say we're trying to reclaim and will reduce

1 enjoyment because of barricade-like buildings
2 providing impressive views for the privileged
3 few. That would be wrong.

4
5 questions you might have.

7 very much, Ms. Zartman, and again, you're
8 speaking on behalf of the Committee of 100.
9 I do apologize.

21 that. I don't understand.
MS. ZARTMAN: Well, the Federal

1 Government controls 90 percent of the
2 waterfront lands. The District Government
3 some additional percentage. The number of
4 privately-held lands that would be subject to
5 zoning is very small and I cannot believe that
6 this Commission can't handle it without having
7 to create the PUD possibility which is a whole
8 big bag of tricks. I mean this is Pandora's
9 Box for uncontrollable possibilities and it
10 seems to me it's just an awful lot smarter to
11 take them as they come either as individual
12 proposals for places like Boathouse Row or 13 Poplar Point.

Don't allow a PUD in the middle of other properties. That could really just blow the orderly development.

The established development, I mean somebody could come in for an established property and say well, now, we'd like to change the zoning to a PUD and do this other mega development on-site.

For this tiny number of

1 properties, that seems an excessive use of the
2 tools that are at your disposal.

4 kind of in line with what you were saying. I
5 just -- it's just that that's why I asked the
6 question about the coordination with NCPC and
7 it seems like they coordinated and I know
8 you're saying well, take them case by case,
9 but the way I see it is a structure.

11 good working relationship, they have each

21 very open. It's established. It's rigorous.
CHAIRMAN HOOD: You know, I was

1

2 get what we're trying to accomplish from what
3 I heard previously, it seems like it's
4 achievable as opposed to this -- okay. As
5 this comes, we'll deal with that on its
6 merits, on its own. It seems like this whole
7 concept of what we're trying to envision in
8 the waterfront from the great coordination, it
9 seems like it's achievable whether it's the
10 Federal or the local.

21 lot. Because if you look at the -- if you 22 look at page 3, it's not a whole lot.

MS. ZARTMAN: Stick with the rules
we have and if somebody has a really
spectacular project that comes along, there are vehicles. I mean the incinerator building got an additional floor granted by the BZA because, honest, this was the argument, Georgetown was under screened in movie theaters.

CHAIRMAN HOOD: Did you like what the BZA did or you did not like it?

MS. ZARTMAN: I thought the additional floor on a building that was already 60-feet taller than it was suppose to be was probably excessive.

CHAIRMAN HOOD: Oh. I will tell you. I have to give you full disclosure. I sat on that case.

MS. ZARTMAN: And you're allowed
your judgment.
COMMISSIONER MAY: Mr. Chairman --
CHAIRMAN HOOD: Okay.
COMMISSIONER MAY: -- can I follow

1 on this? Some -- a couple of things very
2 relevant to this.

First of that, that case you say was a BZA case.

MS. ZARTMAN: Um-hum.
COMMISSIONER MAY: So --
MS. ZARTMAN: It was not a PUD.
COMMISSIONER MAY: It was not a PUD?

MS. ZARTMAN: Correct.
COMMISSIONER MAY: So, I'm not sure how having -- I mean PUDs are one way of kind of resting control of that kind of -- you know, the over use of the variance or special exception process from, you know, the BZA side and putting it into the Zoning Commission's hands where the balance between the benefits of the -- you know, the added benefit of the design is weighed against the impact of whatever is increased. In this case, it would only be additional height.

So, I'm not sure why you're

1 opposing having it, you know, subject to PUDs?

18 very small. MS. ZARTMAN: PUDs can do a whole lot more than additional height. COMMISSIONER MAY: But, that's not what's being proposed here. What's being proposed here is an ability to increase the height as I understand it. Height only. MS. ZARTMAN: We haven't yet seen the proposal changes to PUD regulations.

COMMISSIONER MAY: This is the recommendation from -- I mean what is coming out of the Office of Planning is a recommendation that the current PUD capability which is limited to $\mathrm{W}-1$ zones and is limited to an extra 15 feet -- is there density available under that or is it just height?

MR. PARKER: If there is, it's

COMMISSIONER MAY: Okay. So, it's W-1 and it's only -- and it's an extra 15 feet of height and what they're proposing to do is to explore having that expanded to $\mathrm{W}-2$ and $\mathrm{W}-3$

1 and again, limiting it to only an increase in
2 height. In other words, you couldn't get any
3 extra FAR under a PUD.
4
5 kit of things available through PUDS.

7 all defined by the zones. I mean within a
8 given zone, there's a maximum amount of
9 additional FAR that can be granted and an maximum amount of additional height that can be granted.

What they're proposing is
something where only -- there would be no FAR and the only thing that could be granted would be additional height.

MS. ZARTMAN: I don't get that
from the reading of the report.
COMMISSIONER MAY: Okay. It's
pretty clear what the report says. To me it says --

MS. ZARTMAN: About two --
COMMISSIONER MAY: --

1 recommendation one, allow additional height
2 not density in $W-1,2$ and 3 through a PUD 3 process.

4

5 in development circumstances? PUDs are a
6 whole lot more than --

21 relief would be embodied or possible, that
22 would be another matter.

COMMISSIONER MAY: Okay. Well -MS. ZARTMAN: It doesn't say that. COMMISSIONER MAY: Okay. That is the clear message I'm getting from it. So, hopefully that will get clarified in the ultimate recommendations.

MS. ZARTMAN: It was sort of like the introduction of PUDs into campus plans.

COMMISSIONER MAY: What was that?
MS. ZARTMAN: It was like the interaction of PUDs into campus plans. It became a very destabilizing element because there were so many possible cures available through a PUD development and approval process.

COMMISSIONER MAY: Okay. Well, I don't think that's -- I think what's contemplated here is a lot more restrictive than I think you're imagining.

In recommendation two, it's -- I
mean I guess if you're statement is simply that there should never ever be a PUD in a $W$

1 zone, I can understand why you wouldn't want 2 to have --

7 glove.

9 However, I think you want to reexamine that 10 premise because I think that a lot of the

11 things that you would want to accomplish for MS. ZARTMAN: Right. COMMISSIONER MAY: -- waterfront specific criteria for PUDs.

MS. ZARTMAN: They go hand in

COMMISSIONER MAY: Right. the benefit of the community and not just for the developer would be accomplished through waterfront specific design review criteria and in PUDs on the waterfront.

In other words, I think you can
turn this to your advantage, to the community's advantage by embracing the -potentially by embracing the PUD and trying to define it more specifically so that it does the things you want it to do and not the things that you don't want it to do.

1

2
3 comment about recommendation four being
4 inoffensive. I think that sounds like a
5 ringing endorsement of recommendation four.
6 Yes, I guess so.

8 Ps.

21 person who's going with Texas, but I'm going
22 to stop running my mouth so we can get home to

1 see it.

2
3 else?
4
5
6 thank everyone for their participation in this
7 hearing tonight and with that, this hearing is 8 adjourned.

9
10 concluded at 7:30 p.m.)
11
12
13
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21
22
Ms. Schellin, do we have anything

MS. SCHELLIN: No, sir.
CHAIRMAN HOOD: Okay. I want to
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