

**GOVERNMENT OF THE DISTRICT OF COLUMBIA**  
**Zoning Commission**



**ZONING COMMISSION ORDER NO. 02-50**

**Case No. 02-50**

**(Consolidated Planned Unit Development and Amendment to the Zoning Map for St. Luke's Condominiums, LLC)**  
**September 8, 2003**

Pursuant to notice, the Zoning Commission for the District of Columbia held a public hearing on June 30, 2003 to consider an application from St. Luke's Condominium, LLC for the consolidated review and approval of a planned unit development and an amendment to the Zoning Map of the District of Columbia within the Naval Observatory Precinct Overlay ("NO") District from NO/R-1-B to NO/R-5-B for Lot 815 in Square 1935 located at the intersection of Wisconsin Avenue and Calvert Street, N.W, pursuant to Chapter 24 and § 102, respectively, of the District of Columbia Municipal Regulations (DCMR) Title 11 (Zoning). The public hearing was conducted in accordance with the provisions of 11 DCMR §3022.

**FINDINGS OF FACT**

1. The property that is the subject of these applications, located at the intersection of Wisconsin Avenue, N.W. and Calvert Street, N.W. (Lot 815, Square 1935), is owned by the St. Luke's United Methodist Church (hereinafter the "Church"). St. Luke's Condominiums, LLC (hereinafter the "applicant") and the Church have entered into a contract for the applicant to purchase the property. The applicant filed an application with the Zoning Commission ("Commission") on December 12, 2002 for review and approval of a planned unit development ("PUD") and a related amendment to the Zoning Map of the District of Columbia.

2. The Zoning Commission unanimously agreed to set the case down for a public hearing at its February 24, 2003 public meeting. The Zoning Commission held a public hearing on the above-mentioned applications on June 30, 2003, which was conducted in accordance with the provisions of 11 DCMR §3022.

3. At the June 30, 2003 public hearing, the Commission granted party status to Advisory Neighborhood Commission ("ANC") 3B, the ANC adjacent to the property, and to the Massachusetts Avenue Heights Citizens Association ("MAHCA"), as a party in

support. ANC 3C, in which the property is located, is automatically a party to this application.

4. The project site is Lot 815 in Square 1935 (the “Subject Property”). The Subject Property is located in the Glover Park/Massachusetts Avenue Heights neighborhood of Ward 3. It consists of approximately 78,000 square feet of land and is located in the low-density residential land use category as shown on the District of Columbia Generalized Land Use Map. The Subject Property is generally situated at the northeast corner of Wisconsin Avenue and Calvert Street, N.W. The Subject Property includes 118 feet of frontage along Wisconsin Avenue and 322 feet of frontage on Calvert Street. The Subject Property exhibits a ten-foot change in grade from the northern edge of the site to the southern edge of the property. (Exhibit 20, Pre-Hearing Statement of the Applicant (“Statement”) pp. 1, 4.)

5. The general area surrounding the Subject Property includes large apartment buildings and the Russian Embassy on the western side of Wisconsin Avenue, across Wisconsin Avenue from the property, which are located in a R-5-B District. The Savoy Hotel, located immediately to the north of the Subject Property, is a non-conforming use and structure under the current NO/R-1-B Zone District. Single-family homes are located to the north and east of the Subject Property. The Guy Mason Recreation Center and playing fields are located to the south and east of the Subject Property, and a two-story office building for the International Union of Operating Engineers, Local 99 is located directly across Calvert Street from the Subject Property, on the southeast corner of the intersection of Wisconsin Avenue and Calvert Street. A neighborhood serving commercial area is located immediately south of the Subject Property on Wisconsin Avenue. (Exhibit 20, Statement p. 5.)

6. The Subject Property is currently improved with the St. Luke’s United Methodist Church building and parking lot on the eastern portion of the Subject Property. The Church contains approximately 14,348 square feet of gross floor area and cellar area. (Exhibit 20, Statement p. i). The Church building and parking lot will remain, and the parking lot will receive enhanced landscaping as a result of the PUD.

7. The applicant seeks to construct a residential project on the Subject Property that will have four stories plus an English basement and be oriented along the street frontages. The measured height of the project will be 40 feet and will comply with the height restrictions of the Naval Observatory Precinct Overlay District. The project will include a maximum of 44 residential units with a mix of one, two, and three bedroom units ranging in size from 800 – 2,300 square feet. (Exhibit 20, Statement p. 6., Testimony of Bill Hellmuth, Transcript of June 30, 2003 Zoning Commission Public Hearing (“Tr.”) pp. 19-22, 56.)

8. The project will have a total gross floor area of approximately 85,000 square feet. The density of the Subject Property will be approximately 1.27 FAR (which includes the Church building that has approximately 14,348 square feet of gross floor area, excluding cellar area). The project will have a lot occupancy of approximately 36%. The project will include two levels of below-grade parking that will contain 104 parking spaces for the residents of the project and their guests. The parking spaces and loading areas will be accessed from Calvert Street. The loading areas will be located inside the building, as will the HVAC compressor units for each dwelling unit. Trash and refuse will be stored within the building on the below-grade parking levels. The project will also include an environmentally sensitive “green” roof area that will consist of approximately 5,000 square feet. The “green” roof will reduce the heat island effect of the project and will provide a more visually appealing view for residents of the project visiting the roof top terrace, as well as neighboring property owners who will be able to see the roof of the project. (Exhibit 20, Statement pp. 6-7, Testimony of Bill Hellmuth; Tr. p. 21, Testimony of J. Bolton, Tr. p. 24.)

9. The applicant also proposes to amend the Zoning Map in order to change the Zone District of the Subject Property from NO/R-1-B to NO/R-5-B. The Naval Observatory Precinct Overlay District is mapped in combination with the underlying zoning district and was “established to promote the public health, safety, and general welfare on land adjacent to or in close proximity to the highly sensitive and historically important Naval Observatory”. (Exhibit 20, Statement p. 1.) The NO/R-1-B District permits a maximum height of 40 feet (3 stories) and a maximum lot occupancy of 40%. There is no established maximum floor area ratio (“FAR”) for the NO/R-1-B District, but a lot must have a minimum area of 5,000 square feet and a minimum width of 50 feet. The NO/R-5-B District permits a maximum height of 40 feet, a maximum lot occupancy of 60% and a maximum density of 1.8 FAR. (Exhibit 20, Statement pp. 5-6.)

10. The proposed project is fully consistent with and fosters the goals and policies stated in the elements of the District of Columbia Comprehensive Plan. The project is consistent with the following major themes of the Comprehensive Plan:

- Stabilizing the District’s neighborhoods;
- Respecting and improving the physical character of the District; and
- Preserving and ensuring community input. (Exhibit 20, Statement p. 21-22.) The project is also consistent with many Major Elements of the Comprehensive Plan, including: the Housing Element, the Urban Design Element, and the Ward 3 Element. (Exhibit 20, Statement pp. 22-26.)

11. The Generalized Land Use Map includes the Subject Property in the low density residential land use category. The Commission notes that the Generalized Land Use Map is intended to serve as a “general” map and is not intended to serve as a parcel by parcel limitation on permitted development. The Commission agrees with the Office of Planning’s statement that, “The proposed moderate density residential use is not inconsistent with the Map, which outlines the predominant uses for the area but does not preclude the existence of other residential unit types if appropriate. (Exhibit 15, OP set-down report at p. 3.)

12. The applicant offered testimony and evidence from Robert R. Montagne, Jr. and John Wood Bolton, Jr., on behalf of St. Luke’s Condominiums, LLC, and Anne Yarbrough, Pastor of the St. Luke’s United Methodist Church. Bill Hellmuth, of Hellmuth, Obata, Kassabaum, one of the project architects testified as an expert in the field of architecture and the Commission also heard testimony from Rostand Edwards and Craig Studdert, of Niles Bolton Associates, members of the project architectural team.

13. Robert Montagne addressed the applicant’s development process with respect to this project and the early and significant outreach that was made to ANC 3C and ANC 3B, various neighborhood organizations (including MAHCA and the Glover Park Citizens Association (“GPCA”)), and adjacent property owners. Mr. Montagne noted that as a result of that process, the project received the support of MAHCA, GPCA, and ANC 3C; ANC 3B did not object to the project. (Testimony of R. Montagne, Tr. pp. 13-15.)

14. Pastor Yarbrough discussed the Church’s role in the neighborhood, the process that Church undertook in selecting a developer to develop a portion of the Church’s property and the benefits that the project will provide, not only to the Church, but also to the neighborhood and the District of Columbia. As a result of this development, the Church will have the necessary financial resources to continue funding for the following programs and ministries:

- St. Luke’s Shelter – The first small transitional shelter for homeless men in Ward 3. This ministry of the Church provides a dinner meal 365 days a year that is served by neighbors, members of nearby churches and synagogues, and several Wisconsin Avenue restaurants and grocers.
- St. Luke’s Kitchen – a new program that will begin in 2004 that will provide job training in restaurant skills for homeless men and women. This program has been strongly embraced and supported by the community.

- Grate Patrol – Once a month the Church prepares and distributes 150 meals to men and women living on D.C. streets.

(Exhibit 20, pp. 16-17, Testimony of A. Yarbrough, Tr. pp. 15-17.)

15. As addressed in the applicant's pre-hearing statement and through the testimony of Mr. Bolton, the following public benefits and project amenities will be created as a result of this project.

- Housing – The project will create 44 for-sale residential units on the subject property. In addition, the applicant will make a contribution of \$150,000 to the District of Columbia Affordable Housing Production Trust Fund for the creation of affordable housing units throughout the District of Columbia. (Exhibit 20, p. 12; Testimony of J. Bolton, Tr. p. 24.)

- Urban Design and Architecture – The proposed project has been carefully designed to provide both a gateway to the Massachusetts Avenue neighborhood and to act as an appropriate transition between the higher density development along Wisconsin Avenue and the single-family houses to the east. The building façade has been designed to incorporate the most attractive attributes of houses and townhouse buildings in the District of Columbia. The degree of articulation and treatment of the façade are appropriate for this site. The proposed project also includes significant landscaping enhancements for the Church and Church parking lot, as well as an interior landscaped courtyard for the residents of the new building and their guests. (Exhibit 20, pp. 13-14; Testimony of B. Hellmuth, Tr. pp. 18-22; Testimony of J. Bolton, Tr. pp. 24-25.)

- Site Planning – The proposed project has been carefully designed and oriented to the western third of the Subject Property at the intersection of Wisconsin Avenue and Calvert Street and will create a sense of vitality along its street frontages. The project has been designed to maintain an appropriate lot occupancy for the NO/R-5-B Zone District. (Exhibit 20, pp. 14-15, Testimony of B. Hellmuth, Tr. pp. 18-22.)

- Effective and Safe Vehicular and Pedestrian Access – The proposed project will not increase traffic volumes beyond capacity at the Calvert Street/Site Driveway, Calvert Street/36<sup>th</sup> Street, Wisconsin Avenue/Calvert Street, or Wisconsin Avenue/Davis Street intersections. The applicant's traffic expert concluded that vehicle queues will not interfere with traffic entering or exiting the driveway to the parking garage and loading area of the project. Moreover, the applicant has agreed with MAHCA to provide two parking spaces per residential unit, as well as 16 spaces for visitors and staff. All parking is provided below grade. (Exhibit 20, pp. 15-16, Exhibit E.)

- Uses of Special Value – The applicant has agreed to landscape the traffic island at the intersection of Wisconsin Avenue, Calvert, and 37<sup>th</sup> Streets to create a definitive “entry” into the Glover Park neighborhood. Further, the applicant has agreed to replace and supplement the existing streetscape in the neighborhood. The applicant has also agreed to make the following financial contributions:

MAHCA-\$100,000 (\$50,000 for improvements to Guy Mason Recreation Center – to be determined by The Friends of Guy Mason organization; \$50,000 for MAHCA designated neighborhood improvements); and

ANC 3B Area-\$50,000 Prior to the issuance of a certificate of occupancy for the project, the Applicant will donate \$25,000 for streetscape improvements within the boundaries of ANC 3B, and will contribute an additional \$25,000 as grants to non-profit organizations, selected by ANC 3B, that provide service within the ANC.

(Exhibit 20, p. 19; Testimony of J. Bolton, Tr. p. 25.)

- Revenue for the District – The addition of 44 new households will result in the generation of significant additional tax revenues in the form of property, income, sales, use, and employment taxes for the District, compared to the current use, which provides no real estate tax revenue to the District as church property is exempt from real estate taxes. (Exhibit 20, pp. 17-18, Testimony of J. Bolton, Tr. p. 33.)

- Consistency with the Comprehensive Plan – The project fosters and furthers numerous elements of the Comprehensive Plan as well as numerous major themes of the Comprehensive Plan. (Exhibit 20, pp. 20-26.)

- Environmental Benefits – At the request of various neighborhood organizations, the compressors for the HVAC units will be located below grade in the parking structure. Further, the project will contain a 5,000-square-foot “green” roof surface, which was requested by ANC 3C. (Exhibit 20, p. 17; Testimony of J. Bolton, Tr. p. 25, Testimony of B. Hellmuth, Tr. p. 36.)

- Employment and Training Opportunities – The applicant has entered into a First Source Employment Agreement with the Department of Employment Services (DOES) and will enter into a Memorandum of Understanding with the Local Business Opportunity Commission (LBOC). (Exhibit 20, p. 18, Exhibits 26, 36.)

- Construction Management Agreement – The Applicant entered into a construction management agreement, entitled the “Development and Construction Agreement,” with ANC 3B, ANC 3C, and GPCA to guide construction activity on the Subject Property. This agreement was also submitted into the record. (Testimony of J. Bolton, Tr. p. 25, Exhibit 37.)

16. Bill Hellmuth, recognized by the Commission as an expert in architecture, addressed the thought process that resulted in the proposed building and design. Mr. Hellmuth noted the transitional nature of this site from the commercial areas along Wisconsin Avenue to the south and the more residential sections of Wisconsin Avenue and the Massachusetts Avenue Heights neighborhood to the north and east. Mr. Hellmuth noted that the design of the building sought to incorporate the best aspects of houses and townhouses in the area and thus the building's façade was designed into a series of townhouse-scaled elements, with materials of cast stone, rusticated brick, and French balconies as the building moves from the ground floor to the upper levels. (Testimony of B. Hellmuth, Tr. pp. 18-22.)

17. In response to issues raised by Commissioners during the June 30, 2003 public hearing, the record of the case was left open for the applicant to provide the following materials and information:

- A revised roof plan that would allow residents of the project and their guests access to more of the roof area;
- A site circulation plan;
- A fully dimensioned site and roof plan;
- Copies of photographs of townhouse residences in the neighborhood near the subject property that were presented at the public hearing;
- Information regarding the calculation of the project's FAR if the area of the Church and Church parking lot were not included;
- Information regarding an analysis of NO/R-1-B matter-of-right single-family dwellings on the property; and
- Information regarding an agreement between the applicant and the Department of Public Works for the landscaping and maintenance of the traffic island at the intersection of 37<sup>th</sup> Street, Calvert Street, and Wisconsin Avenue, and the streetscape along Wisconsin Avenue from Calvert Street to Whitehaven Parkway.

18. The applicant submitted the post-hearing information and materials requested by the Commissioners on July 11, 2003. In this submission, the applicant noted:

- The area of the site that includes the Church and the Church parking lot is an integral part of the PUD application. In fact, the Development Agreement between MAHCA, the applicant, and the Church expressly prohibits the Church from any further development on its portion of the property for a period of 40 years. Thereafter, between the 40<sup>th</sup> and 65<sup>th</sup> years following the date that the PUD is approved, only single-family homes are permitted to be constructed on the Church property.

Nonetheless, if the FAR for the PUD project is calculated using only the area of the property on which the PUD project is located, the density would be 2.78 FAR (85,000 s.f./30,607 s.f.).

- In regards to an analysis of development potential for constructing NO/R-1-B matter-of-right single-family dwellings on the property, early in the due diligence stages of the potential development of the property, it became clear to the applicant that a matter-of-right single-family development on this property was not economically feasible. Thus, the applicant did not engage an architect to design a single-family dwelling development on this site. However, the applicant noted that the 78,000-square-foot property could be developed with 15 single-family homes (78,000 s.f./5,000 s.f.). These 15 houses could, if built to their full envelope, total 93,600 square feet in area, or an effective density for the site of 1.2 FAR. The PUD project has a density (including the Church) of 1.27 FAR.
- The applicant continues to work with the Department of Public Works Public Space Management Division to enter into an agreement regarding the landscaping of the traffic island at the intersection of 37<sup>th</sup> Street, Calvert Street, and Wisconsin Avenue, as well as the streetscape along Wisconsin Avenue from Calvert Street to Whitehaven Parkway. In the event that the applicant is not able to finalize such an agreement by the end of this month, the applicant requests that the Commission make it a condition of any Order approving this application.

(Exhibit 43.)

19. The Office of Planning (OP), in its report dated June 20, 2003 and through its testimony at the public hearing, recommended approval of the project with conditions. The OP report noted that the proposed PUD and related map amendment is not inconsistent with the requirements of the Comprehensive Plan and will bring needed housing to the District. The OP report also noted that the proposed rezoning promotes a sound land use pattern in the area. (Exhibit 31.)

20. The OP Report states: “The proposed development of the site is not contrary to the purpose of the Naval Observatory Overlay. The proposed R-5-B District permits a flexibility of design and all types of urban residential developments at a moderate height and density. The applicant is requesting a rezoning to the R-5-B zone with a PUD to accommodate a multi-dwelling use on the site in keeping with the urban nature of Wisconsin Avenue.” In addition, the OP Report notes: “The R-5-B District on the property will allow the development to be at a scale that does not negatively impact the existing residences and is consistent with the intensity of the adjacent neighborhood. The proposed map amendment coupled with the accompanying PUD is intended to

facilitate a site-specific project and the assurance of a quality development.” (Exhibit 31 at p. 3, Testimony of M. Brown-Roberts, Tr. pp. 63-64.)

21. The OP report concluded that the PUD fully satisfied the purpose and standards for a PUD outlined in 11 DCMR Chapter 24. The OP report noted that the proposed development will be constructed on a property that is currently underutilized and will aid in the objective to increase the number of residents in the City. The OP report also noted that the building itself will contribute to improving the character of the community as well as providing amenities that will benefit the community directly. (Exhibit 31, p. 4, Testimony of M. Brown-Roberts, Tr. p. 64.)

22. The OP report also noted the project’s consistency with the Comprehensive Plan. OP concluded:

“The proposed moderate density residential planned unit development is not inconsistent with the Comprehensive Plan, which outlines the predominant uses for the area but does not preclude the existence of other residential unit types if appropriate. OP believes that single-family detached units would be an inappropriate use for this location based on the fact that it is an infill site, oriented to Wisconsin Avenue, and is surrounded by high-density residents and commercial uses.”

“Further, this location is more appropriate for apartments because of its orientation with Wisconsin Avenue, a busy thoroughfare. A multi-unit building at this location will be more compatible to the adjacent retail, office, and high-rise residential uses at this intersection. The proposed apartment will be of a lower scale and elevation than the existing apartment building across Wisconsin Avenue and the adjacent Savoy Hotel. The proposed building and church will provide a transition to the single-family residences to the east.” (Exhibit 31, p. 4.)

The OP report also highlighted the project’s compliance with the Major Themes of the Comprehensive Plan, including: stabilizing the neighborhood; respecting and improving the physical character of the neighborhood; and preserving and ensuring community input. The OP report also noted consistency with numerous provisions of the Housing Element and the Ward 3 Element of the Comprehensive Plan. (Exhibit 31, pp. 5-6, Testimony of M. Brown-Roberts, Tr. pp. 64-65.)

23. The District Department of Transportation (DDOT) submitted a report dated June 18, 2003, which concluded that the project would have a negligible impact on existing traffic conditions while providing substantial amount of parking. In this report, DDOT also stated that:

- the number of peak-hour trips anticipated to be generated by the proposed development would have a negligible impact on the existing traffic conditions;

- the developer's estimate that 20% of all AM and PM peak hour external person-trips will be made by means other than private automobiles, such as Metrobus, Metrorail, or walking was appropriate; and
- the applicant's provision of two parking spaces for each residential unit and additional spaces for guests of the residents will result in minimal, if any, parking impact on the surrounding neighborhood. (Exhibit 29.)

24. The DDOT report also noted that it had requested that the developer study the possibility of adding a traffic lay-by lane on Calvert Street for drop-off and pick-up of residents of the project and their guests, as well as for deliveries to the residents of the project. DDOT concluded that such a lay-by was impractical for the following reasons:

- such a lay-by would misalign the sidewalk;
- the lay-by would have to be constructed too close to Wisconsin Avenue and cause queues of two or more cars to block access to the lane;
- left-turns onto southbound Wisconsin Avenue would be required to make an abrupt maneuver that is potentially unsafe; and
- deliveries can be made from the loading dock driveway that is located a short distance to the east of the potential lay-by lane.

For all of these reasons, DDOT advised that the lay-by not be constructed. (Exhibit 29.)

25. ANC 3C adopted a unanimous resolution in support of the project at its March 24, 2003 public meeting. The ANC resolution noted the support that the project received from MAHCA and GPCA, the Agreement between MAHCA and the applicant, and the provision of a 5,000-square-foot "green roof" as benefits of the project. The ANC resolution also recommended that a lay-by on Calvert Street be approved to minimize any traffic congestion on Calvert Street that may result from vehicles discharging visitors to the building. Finally, the ANC resolution noted that it would consult with the applicant and other interested parties to create a construction management agreement to submit into the record. (Exhibit 18.)

26. The Massachusetts Avenue Heights Citizens Association (MAHCA), a party in support of the application, by written submission and testimony at the June 30, 2003 public hearing, supported the project. Paul Cunningham, on behalf of MAHCA, noted that, in the 20 years he has lived in this neighborhood, this was the first project that he was able to support. Mr. Cunningham noted the negotiation process that occurred between MAHCA and the applicant, and he commended the applicant for listening to the community's concerns. Mr. Cunningham stated that the design of the project will be beneficial to the neighborhood, that it establishes an appropriate transition between the

more dense housing and commercial activity to the south and west and the Massachusetts Avenue Heights neighborhood, and the amount of parking spaces provided is appropriate. (Testimony of Paul Cunningham, Tr., pp. 72-76.)

27. ANC 3B, by written submission, noted that it adopted a resolution on March 13, 2003 of no opposition to the project. In written testimony to the Commission, ANC 3B noted that it has great concerns regarding the failure to provide an adequate driveway for short-term parking and delivery. (Exhibits 17 and 42.)

28. The proposed action of the Zoning Commission to approve the application with conditions was referred to the National Capital Planning Commission (NCPC), under the terms of the District of Columbia Self-Government and Governmental Reorganization Act. The NCPC found that the proposed PUD would not affect the federal establishment or other federal interests in the National Capital, nor be inconsistent with the Comprehensive Plan for the National Capital.

### **CONCLUSIONS OF LAW**

The PUD process is an appropriate means of controlling development of the site in a manner consistent with the best interests of the District of Columbia. Pursuant to the Zoning Regulations, the PUD process is designed to encourage high-quality developments that provide public benefits, 11 DCMR § 2400.1. The overall goal of the PUD process is to permit flexibility of development and other incentives, provided that the PUD project “offers a commendable number or quality of public benefits, and that it protects and advances the public health, safety, welfare, and convenience.” 11 DCMR § 2400.2. The application is subject to compliance with D.C. Law 2-38, the Human Rights Act of 1977. The proposed PUD meets the minimum area requirements of 11 DCMR § 2401.1.

Under the PUD process of the Zoning Regulations, the Zoning Commission has the authority to consider this application as a consolidated PUD and amendment to the Zoning Map of the District of Columbia. The Commission may impose development conditions, guidelines, and standards that may exceed or be less than the matter-of-right standards identified for height, density, lot occupancy, yards, or courts. The final project presented to the Commission does not request any areas of flexibility from the strict application of the Zoning Regulations.

The development of this PUD project carries out the purposes of Chapter 24 of the Zoning Regulations to encourage well planned developments that will offer a variety of building types with more attractive and efficient overall planning and design not achievable under matter-of-right development. The Commission finds that this PUD project provides a significant public benefits and community amenities package. The Commission believes that this project does in fact provide superior features that benefit the surrounding neighborhood to a significantly greater extent than a matter-of-right development on the Subject Property would provide. Approval of the PUD and the related change in zoning from NO/R-1-B to NO/R-5-B is not inconsistent with the

Comprehensive Plan for the National Capital and the purposes of the Zoning Act. Moreover, the Commission finds that the project is in fact entirely consistent with numerous themes and elements of the Comprehensive Plan.

This residential development will contribute vitality and help strengthen the Glover Park/Massachusetts Avenue Heights neighborhood. The Commission concludes that the mass of the project is appropriately oriented to the portion of the Subject Property, the intersection of Wisconsin Avenue and Calvert Street, that is best suited for additional development. The proposed height and massing of the project will complement and be compatible with the existing mix of uses along Wisconsin Avenue. The project provides an appropriate transition from the major arterial of Wisconsin Avenue, with high-rise apartment buildings, to the Church building and single-family homes to the east. The Commission commends the applicant for its extensive outreach to the community during the development process for this project.

The Commission concludes that approval of the application will promote orderly development of the site in conformity with the entirety of the District of Columbia zone plan as embodied in the Zoning Regulations and Map of the District of Columbia. The development of this PUD is compatible with citywide goals, plans, and programs and the development patterns in the area. The proposed PUD will allow for appropriate residential development of underutilized property along a major thoroughfare. The production of multi-family housing on the Subject Property is fully consistent with the City's goals of increasing housing opportunities in the City.

The Commission takes note of Advisory Neighborhood Commission (ANC) 3C's resolution in support of the project and has accorded to the ANC's decision the "great weight" consideration to which it is entitled. In addition, the Commission notes the support that the project has received from MAHCA and the general lack of opposition to the project.

The Commission also recognizes that ANC 3B, the adjacent ANC, adopted a resolution of no opposition to the project, yet has concerns regarding the lack of a lay-by lane on Calvert Street. Based on the DDOT Report, the Commission has determined that the proposed lay-by lane on Calvert Street is not appropriate and will not require the inclusion of such a lay-by lane for the project.

### **DECISION**

In consideration of the Findings of Fact and Conclusions of Law contained in this order, the Zoning Commission for the District of Columbia **ORDERS APPROVAL** of these applications for consolidated review of a Planned Unit Development and a related amendment of the Zoning Map from NO/R-1-B to NO/R-5-B for Lot 815 in Square 1935. The approval of this PUD and change in zoning is subject to the following guidelines, conditions, and standards:

1. The PUD shall be developed in accordance with the plans and materials submitted by the applicant marked as Exhibits 38 and 43 of the record, as modified by the guidelines, conditions, and standards of this order.

2. In accordance with the plans and materials noted above, the approved PUD shall consist of a residential project that includes 44 residential units occupying 85,000 square feet of gross floor area with a density of approximately 1.27 FAR, a building height of 40 feet, and 104 total parking spaces, with two parking spaces conveyed with each residential unit (for a total of 88 parking spaces) and 16 parking spaces for guests.

3. The terms of the Development and Construction Agreement between the applicant, GPCA, ANC 3C, and ANC 3B, submitted into the record as Exhibit 37, are incorporated herein.

4. The applicant shall provide the following off-site amenities:

- Contribution of \$150,000 to the Housing Production Trust Fund, such contribution shall be made by the applicant prior to the issuance of a building permit for the construction of this project;
- Donation of \$50,000 to be used in the ANC 3B area of which \$25,000 will be for streetscape improvements and \$25,000 will be distributed as grants to non-profit neighborhood organizations that provide services in ANC 3B, such contribution shall be made by the applicant prior to the issuance of a certificate of occupancy for the project. ANC 3B will not receive any financial contribution directly, but will select the non-profit organizations that provide services in ANC 3B; and
- Donation of \$100,000 to MAHCA, of which \$50,000 will be for improvements to the Guy Mason Recreation Center with such improvements to be determined by the Friends of the Guy Mason organization, and \$50,000 for neighborhood improvements, such contribution shall be made by the applicant prior to the issuance of a certificate of occupancy for the project.

5. The applicant shall enter into an agreement with the Department of Public Works that addresses the manner in which the traffic island at the intersection of Wisconsin Avenue, Calvert Street, and 37<sup>th</sup> Street will be landscaped and maintained, as well as appropriate streetscape improvements to Wisconsin Avenue between Calvert Street and Whitehaven Parkway, costs of which shall not exceed \$25,000 in accordance with Condition No. 4 listed above.

6. The applicant shall enter into a Memorandum of Understanding with the Department of Human Rights and Local Business Development. Copies of all filings with the Department of Human Rights and Local Business Development shall be provided to the Office of Zoning.

7. The First Source Employment Agreement with the Department of Employment Services, submitted into the record as Exhibit 36, is incorporated herein.

8. The change of zoning from NO/R-1-B to NO/R-5-B for the Subject Property shall be effective upon the recordation of a covenant as required by 11 DCMR § 2409.3.

9. No building permit shall be issued for the PUD until the applicant has recorded a covenant in the land records of the District of Columbia, between the applicant and the District of Columbia that is satisfactory to the Office of the Corporation Counsel and the Zoning Division of the Department of Consumer and Regulatory Affairs (DCRA). Such covenant shall bind the applicant and all successors in title to construct and use the Subject Property in accordance with this order, or amendment thereof by the Zoning Commission.

10. The Office of Zoning shall not release the record of this case to the Zoning Regulations Division of DCRA until the applicant has filed a certified copy of the covenant with the Office of Zoning.

11. The consolidated PUD approved by the Zoning Commission shall be valid for a period of two years from the effective date of this order. Within such time, applicant must file for a building permit as specified in 11 DCMR §§ 2408.8 and 2409.1. Construction shall start within three years of the effective date of this order.

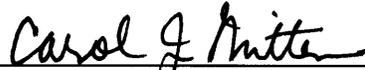
12. The applicant is required to comply fully with the provisions of the Human Rights Act of 1977, D.C. Law 2-38, as amended, and this order is conditioned upon full compliance with those provisions. In accordance with the D.C. Human Rights Act of 1977, as amended, D.C. Official Code § 2-1401.01 et seq., (Act) the District of Columbia does not discriminate on the basis of actual or perceived: race, color, religion, national origin, sex, age, marital status, personal appearance, sexual orientation, familial status, family responsibilities, matriculation, political affiliation, disability, source of income, or place of residence or business. Sexual harassment is a form of sex discrimination, which is also prohibited by the Act. In addition, harassment based on any of the above protected categories is also prohibited by the Act. Discrimination in violation of the Act will not be tolerated. Violators will be subject to disciplinary action. The failure or refusal of the Applicant to comply shall furnish grounds for denial or, if issued, revocation of any building permits or certificates of occupancy issued pursuant to this Order.

For the reasons stated above, the Commission concludes that the applicant has met the burden, it is hereby **ORDERED** that the applications be **GRANTED**.

On July 31, 2003, the Zoning Commission approved the applications by a vote 5-0-0 (Carol J. Mitten, James H. Hannaham, Anthony J. Hood, John G. Parsons, and Peter G. May to approve).

This order was adopted by the Zoning Commission at its public meeting held on September 8, 2003, by a vote of 5-0-0 (John G. Parsons, Peter G. May, Carol J. Mitten, Anthony J. Hood, and James H. Hannaham to adopt).

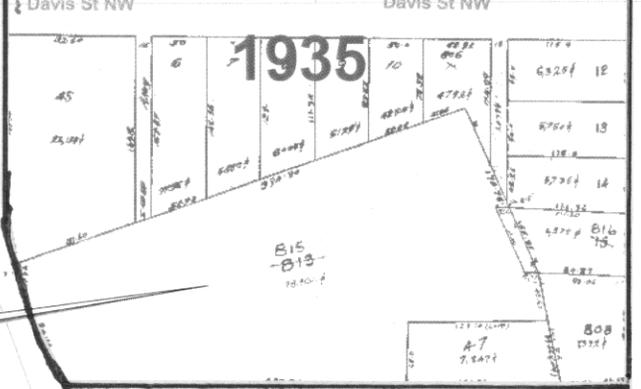
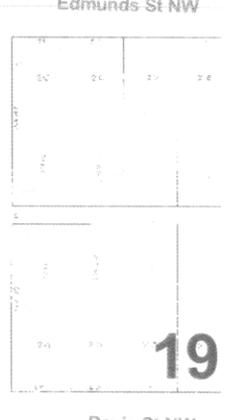
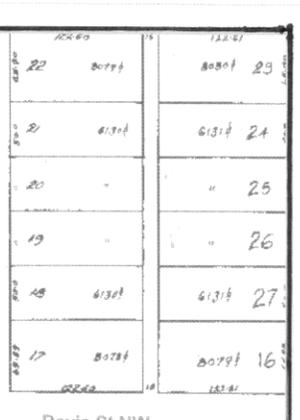
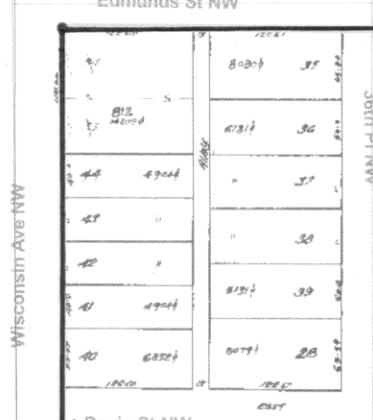
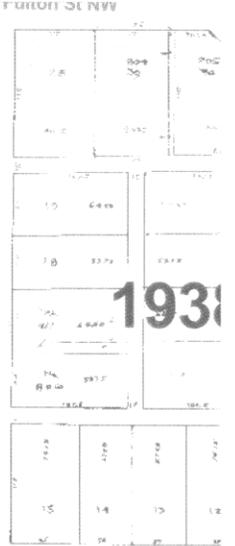
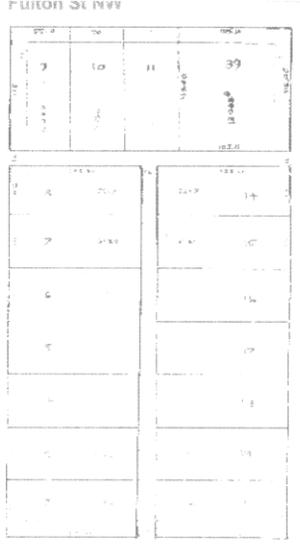
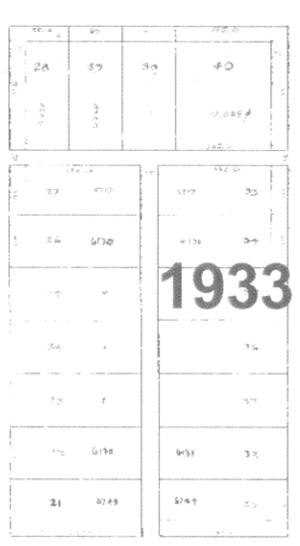
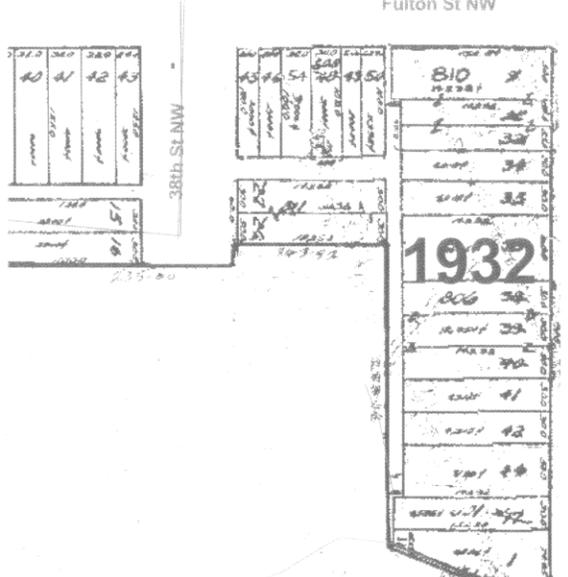
In accordance with the provisions of 11 DCMR § 3028, this order shall become final and effective upon publication in the D.C. Register on NOV 14 2003.



CAROL J. MITTEN  
Chairman  
Zoning Commission



JERRILY R. KRESS, FAIA  
Director  
Office of Zoning



Square 1935, Lot 815 - rezone from NO/R-1-B to NO/R-5-B per Z.C. Order No. 02-50 (PUD)

