True Reformer Building 1200 U Street, NW Washington, DC 20009 (202) 328-5500 www.legalelinie.org

Boand John R. Jacob President Susan M. Hoffman Vice President James E. Rocap, III Treasurer Easily Whiting Secretary Ionathan LaAbram Joan Alker Cherryl K. Barnes Teffrey D. Bauman Laurie B. Davis Wesley R. Heppler Sterling Morriss David E. Rogers Valorie E. Ross Tell Schwaber Stanley O. Sher Effic Smith John H. Stroud Masslu Tucker Laura Tuell David Wittenstein

Semper Nobiscum Mary Ann Luby 1940 - 2010

Staff Patricia Mullaby Fugere Executive Director Renata Aenilera l'Itus Folunteer Coordinator Lahian Brooks Administrative Assistant Amber W. Harding Stall Attorner David M. Booth Disability Rights Initiative Dea C. Lott Stall Altorner **Kristi** Matthews Kressky Fellow for Grassroots Advocacy Scott McNeilly Stall Attornet William R. Metrifield, Jr. Staff Auorney Vassim Moshinee Stall Anorney Breky O'Brien Staff Auorney Leslie Plant Administrator Ann Marie Staudennialer Staff Attornet Max 'Lipping' Figual Instice Works Fellow Sponsored by Greenberg Traurig, LLP and Steptor & Johnson LLP

admitted only in Florida

The Washington LEGAL CLINIC for the Homeless A Voice for Housing and Justice

February 9, 2017

Filed Via IZIS

SERVICE VIA ELECTRONIC AND MAIL DELIVERY

Sharon Schellin, Secretary D.C. Zoning Commission Office of Zoning 441 4th Street, N.W., Suite 200-S Washington, D.C. 20001

RE:

Case 14-18A: The Brookland Manor/Brentwood Village Residents Association Form 140 Party Status Request in Opposition to the Applicant's Application for Approval of a Second-Stage Planned Unit Development for Square 3953, Lots 1,2 and 3 and modification of the First Stage PUD Order in Z.C. Case No 14-18A, effective November 6, 2015, (the Application).

Dear Ms. Schellin:

On behalf of the Brookland Manor/Brentwood Village Residents "Association" (the Association), enclosed please find a copy of the Association's Form 140 Party Status Request in Opposition of the above referenced application. The enclosed document was filed electronically through the District of Columbia Interactive Zoning Information System on Feb. 9, 2017.

Please feel free to contact Will Merrifield at 202-328-5502 if you have any questions regarding this document.

Sincerely,

Will Merrifield

Staff Attorney for the Affordable Housing Initiative The Washington Legal Clinic for the Homeless 202-328-5502 Attorney for the Brookland Manor/Brentwood Village Residents Association



Certificate of Service

The undersigned hereby certifies that copies of the foregoing document will be delivered by first class mail, e-mail or First class mail to the following addresses on February 9, 2017.

Jennifer Steingasser (2 copies via First Class Mail) Office of Planning 1100 4th Street, SW, Suite 650E Washington, DC 20024

Mid-City Financial Corporation (Via e-mail) c/o Paul Tummonds 1999 K Street NW, Suite 500 Washington DC 20006

Regina James, ANC 5C05 (1 copy via first class mail) 1363 Adams Street, NE Washington DC 20018

LaMonica Jeffrey, ANC 5C06 (Via e-mail and first class mail) 2413 14th Street NE Washington DC 20018

ANC 5C (1 copy, via first-class mail) PO Box 91902 Washington DC 20090

ANC 5B (1 copy, via first class mail) 1920 Irving Street NE Washington DC 20018

Will Merrifield

NO.14 M			
* * * BEFORE THE ZONING COMMISSION OR * * * BOARD OF ZONING ADJUSTMENT OF THE DISTRICT OF COLUMBIA * * *			
FORM 140 - PARTY STATUS REQUEST			
Before completing this form, please go to www.dcoz.dc.gov > IZIS > Participating in an Existing Case > Party Status Request for instructions. Print or type all information unless otherwise indicated. All Information must be completely filled out.			
PLEASE NOTE: YOU ARE <u>NOT</u> REQUIRED TO COMPLETE THIS FORM IF YOU SIMPLY WISH TO TESTIFY AT THE HEARING. COMPLETE THIS FORM <u>ONLY</u> IF YOU WISH TO BE A <u>PARTY</u> IN THIS CASE.			
Pursuant to 11 DCMR Subtitle Y § 404.1 or Subtitle Z § 404.1, a request is hereby made, the details of which are as follows:			
Name: The Brookland Menor/Brentwood Village Resilents Ass.			
Address: 1305 Suratoga Ave. NE Apt. 2 Washington DC 20018			
Phone No(s) .: 202-299-6647 E-Mail: MEllio+1031@gmail.com			
I hereby request to appear and participate as a party in Case No.:			
Signature: Mumle Illest, Im Date: Feb. 9,20107			
Will you appear as a(n) Proponent Opponent Will you appear through legal counsel? Yes No			
If yes, please enter the name and address of such legal counsel.			
Name: William Merifield			
Address: WLCH 1200 U Street NW WDC 20009			
Phone No(s).: 202-328-5502 E-Mail: Will miniful @ loga (cluic.org.) ADVANCED PARTY STATUS CONSIDERATION PURSUANT TO: Subtitle Y § 404.3/Subtitle Z § 404.3:			
I hereby request advance Party Status consideration at the public meetings scheduled for: Feb. 23, 2017@6:30pm			
PARTY WITNESS INFORMATION: On a separate piece of paper, please provide the following witness information:			
1. A list of witnesses who will testify on the party's behalf;			
2. A summary of the testimony of each witness;			
 An indication of which witnesses will be offered as expert witnesses, the areas of expertise in which any experts will be offered, and the resumes or qualifications of the proposed experts; and 			
4. The total amount of time being requested to present your case.			
<u>PARTY STATUS CRITERIA:</u> Please answer <u>all</u> of the following questions referencing why the above entity should be granted party status:			
1. How will the property owned or occupied by such person, or in which the person has an interest be affected by the action requested of the Commission/Board?			
2. What legal interest does the person have in the property? (i.e. owner, tenant, trustee, or mortgagee)			
3. What is the distance between the person's property and the property that is the subject of the application before the Commission/Board? (Preferably no farther than 200 ft.)			
4. What are the environmental, economic, or social impacts that are likely to affect the person and/or the person's property if the action requested of the Commission/Board is approved or denied?			
5. Describe any other relevant matters that demonstrate how the person will likely be affected or aggrieved if the action requested of the Commission/Board is approved or denied.			
 Explain how the person's interest will be more significantly, distinctively, or uniquely affected in character or kind by the proposed zoning action than that of other persons in the general public. 			

Form 140 Party Status Request Form

RE ZC Case No. 14-18A

Feb. 9, 2017

Name: The Brookland Manor/Brentwood Village Residents Association will be appearing as OPPONENT. William Merrifield from the Washington Legal Clinic for the Homeless will be acting as legal counsel.

PARTY WITNESS INFO

- 1. Witnesses:
 - a. Minnie Elliott: Tenant Brookland Manor, will testify about the concerns she has with the current redevelopment proposal. Ms. Elliot will testify about changes she would like to see in the proposal moving forward so that Brookland Manor remains inclusive and family friendly.
 - b. Yvonne Johnson: Tenant Brookland Manor, will testify about the need to preserve large bedrooms at Brookland Manor and highlight concerns with respect to the potential loss of affordable housing if the Stage 2 and subsequent Stage PUD's are approved.
 - c. Valerie Scott: Tenant Brookland Manor, Ms. Scott will testify about issues related to her tenancy and the redevelopment at Brookland Manor.
 - d. Perry Barnes: Mr. Barnes will testify about his impressions of the redevelopment process to date and the need to preserve affordable housing.
 - e. One to three additional Brookland Manor residents may testify with respect to their experiences with management/security through the redevelopment process to date.
 - f. Nooree Lee: Attorney with Covington @ Burling LLP. Mr. Lee's testimony will focus on the discriminatory impact caused by the current redevelopment plan which will affect a protected class (families) by effectively eliminating much of the family sized housing. This claim is the basis of a lawsuit filed jointly by the Washington Lawyer's Committee and Covington & Burling LLP.
 - g. Shaina Lamchick Hagen: Attorney with Neighborhood Legal Services. Ms. Hagen's testimony will focus on legal issues associated with current and former Brookland Manor residents as it relates to the overall redevelopment process.
 - h. Catherine Cone: Fair Housing Staff Attorney of the Washington Lawyers' Committee for Civil Rights and Urban Affairs. Ms. Cone will offer testimony regarding the reasons why the District of Columbia's certifications that it is in compliance with the Fair Housing Act and will affirmatively further fair housing made in conjunction with the District's submission of its Consolidated Plan to the United States Department of Housing and Urban Development fall short of the District's obligations. Through the lens of the Brookland Manor redevelopment, Ms. Cone will testify that the Zoning Commission's approval of the currently proposed second-stage Planned Unit Development is an example of an action through which the District is failing to fully address impediments

previously identified by the District in its prior Analyses of Impediments (AIs) to Fair Housing Choice. In this case, the District is failing to take actions identified in its AIs by permitting: (1) a drastic reduction or elimination of three-, four-, and five-bedroom units, (2) a loss of affordable housing, and (3) the likely end result that families who are left without housing through the redevelopment will move to racially concentrated neighborhoods, thus perpetuating racial segregation.

- 2. Currently there are no expert witnesses retained.
- 3. Request the maximum time allowable.
- 4. Attached as Exhibit A please find the Brookland Manor/Brentwood Village Residents Association Resolution of Feb. 8, 2017. Along with that Resolution, please find the Association's Certificate of Good Standing from the Department of Consumer and Regulatory Affairs.

- 1. How will the property owned or occupied by such person, or in which the person has an interest be affected by the action requested of the commission/Board?
 - The Brookland Manor/Brentwood Village Residents Association is comprised of tenants a. from the Brookland Manor Apartments who live on the property subject to the proposed PUD. The Commission/Board's approval of Mid-City's proposed First Stage PUD modification and Second stage PUD will result in the demolition of the current apartment buildings in Block 7. Currently, there are tenants living in buildings set to be demolished. These Tenants have an interest in staying in their homes, being appraised of a relocation plan, and possibly exercising their TOPA options. Further, the requested modification of the first Stage PUD order and Second Stage PUD for Block 7 is where the Applicant is proposing a significant amount of the PUD's affordable housing be built. All current Brookland Manor tenants- as represented by the Brookland Manor/Brentwood Village Residents Association- have an interest in the process. Lastly, the Applicant's current proposal is part of a larger redevelopment plan to demolish all the existing apartments that currently make up Brookland Manor. Thus, the Brookland Manor Tenants, through the Brookland Manor/ Brentwood Village Residents Association will be directly affected.

2. What legal Interest does the person have in the property?

- a. The Applicants First Stage PUD modification and Second stage PUD are part of the larger redevelopment plan to demolish all the buildings that currently exist on the Brookland Manor site. The tenants have an obvious property interest in that they live in the buildings owned by the Applicant and set for demolition- both in block 7 specifically-and in the larger redevelopment area overall. Further, many residents of Brookland Manor reside in subsidized units which raises additional legal issues with respect to both their tenancy and property rights. The Tenants also have a legal interest in the opportunity to purchase to which they would be entitled at the time of the issuance of any demolition notice. Further, tenants have a right to engage in the PUD process as residents that will be affected by the demolition of their homes in order to preserve their rights to appeal a PUD approval if they disagree with the Commission's ultimate decision.
- 3. What is the distance between the person's property and the property that is subject of the application before the commission/board?
 - **a.** The tenants reside in the Brookland Manor Apartments, consisting of nineteen apartment buildings with approximately 535 units bounded by Rhode Island Avenue to

the north; Montana Ave to the east; Downing Street and Saratoga Ave to the South; and Brentwood Road to the West- an area which both the First Stage PUD modification and the Second Stage PUD are subject to. The tenant's apartments will be demolished as part of this process.

- 4. What are the environmental, economic, or social justice impacts that are likely to affect the person and/or aggrieved if the action requested of the communication/board is approved or denied?
 - a. There are a variety of social and economic impacts that are likely to result as a consequence of the commission/board's approval of the applicant's requested action. The increased density will add to the traffic on Rhode Island Ave. and strain the infrastructure of the community. Further, the second stage of the PUD is part of the larger process of redeveloping the entire Brookland Manor community. The overall loss of affordable housing associated with the redevelopment, in the midst of an affordable housing crisis, will negatively impact both the Brookland Manor and surrounding community. Some tenants will be faced with the challenge of finding affordable/comparable housing in the District's high rent market. The challenge is intensified by the current PUD. Lastly, the destabilization of the surrounding land values caused by the proposed PUD could impact affordable housing in the community more generally.

5. Describe any other relevant matters that demonstrate how the person will likely be affected or aggrieved if the action requested of the commission/board is approved or denied.

- a. The Brookland Manor Apartments currently consists of units ranging from one to five bedrooms. The Applicant has not committed to replacing large bedroom units. There is a pending lawsuit filed against the Developer which highlights the discriminatory impact caused by the current redevelopment plan which will affect a protected class (families) by effectively eliminating much of the family sized housing. Thus, approval of the Second PUD would cause irreparable harm if the plan is ultimately found to discriminate against large families as is alleged in the lawsuit. I have attached a copy of the Complaint to the above mentioned lawsuit to this application marked as Exhibit B.
- 6. Explain how the person's interest will be significantly, distinctively, or uniquely affected in character or kind by the proposed zoning action that of other persons in the general public.
 - a. Unlike members of the general public, the Brookland Manor/Brentwood Village Residents Association has a direct stake in the proposed zoning action. The tenants have a significant interest in the conversation about the demolition and redevelopment of their community.

Resolutions of the Members of the Brookland Manor/Brentwood Village Residents Association Adopted February 8, 2017

Background

The Brookland Manor/Brentwood Village Residents Association (the "Association") has been actively engaged in the process surrounding the proposed redevelopment of their community. The Association participated as a party opponent in the First Stage PUD process. The Association is a registered Non-Profit Corporation in the District of Columbia and is in good standing. See Exhibit A attached.

Resolutions

The Members of the Association adopt the following resolutions:

- The Association Re-affirms its long standing demands that the proposed redevelopment of Brookland Manor be inclusive and equitable. Specifically the Association demands:
 - a. The preservation of all 535 units of affordable housing at the same bedroom sizes and current subsidy levels that currently exists on the property;
 - b. That Brookland Manor residents remain on the property during the process of redevelopment and are not displaced;
 - c. That Brookland Manor residents be able to access employment opportunities through the rebuilding of their own community, which they have a fundamental right to be a part of.
- 2) The Association will participate in the February 23rd zoning hearing as a party opponent. This means that the Association will oppose Mid-City's current redevelopment plans and instead fight for the above stated demands.
- 3) The President of the Association, Minnie Elliott, is authorized to act on the Associations behalf and bind the entity at the hearing.

The undersigned officer of the Association certifies that the forgoing resolutions were duly adopted by the Members of the Association at a meeting held on February 8, 2017 for which proper notice was given, at which time quorum was present, in accordance with the Bi-laws of the Association.

Name:

Title: President of the Brookland Manor/Brentwood Village Residents Association.

Exhibit A

GOVERNMENT OF THE DISTRICT OF COLUMBIA DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS CORPORATIONS DIVISION



CERTIFICATE

THIS IS TO CERTIFY that all applicable provisions of the District of Columbia Business Organizations Code (Title 29) have been complied with and accordingly, this *CERTIFICATE OF GOOD STANDING* is hereby issued to

BROOKLAND MANOR/BRENTWOOD VILLAGE RESIDENTS ASSOCIATION

WE FURTHER CERTIFY that the domestic filing entity is formed under the law of the District on 10/20/1998; that all fees, and penalties owed to the District for entity filings collected through the Mayor have been paid and Payment is reflected in the records of the Mayor; The entity's most recent biennial report required by § 29-102.11 has been delivered for filing to the Mayor; and the entity has not been dissolved. This office does not have any information about the entity's business practices and financial standing and this certificate shall not be construed as the entity's endorsement.

IN TESTIMONY WHEREOF I have hereunto set my hand and caused the seal of this office to be affixed as of 2/2/2017 5:17 PM



Muriel Bowser Mayor

Tracking #: 9T9SmYY3

Business and Professional Licensing Administration

PATRICIA E. GRAYS Superintendent of Corporations Corporations Division

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

Adriann Borum, 1318 Saratoga Avenue, Apartment 6, Northeast, Washington, D.C. 20018

LORRETTA HOLLOMAN, 1285 BRENTWOOD ROAD, APARTMENT 4, NORTHEAST, WASHINGTON, D.C. 20018

Individually and on Behalf of All Others Similarly Situated,

And

ORGANIZING NEIGHBORHOOD EQUITY IN SHAW AND THE DISTRICT OF COLUMBIA, A NOT-FOR-PROFIT 614 S. STREET, NORTHWEST, WASHINGTON, D.C. 20001

Plaintiffs,

Va

BRENTWOOD VILLAGE, LLC, 2822 DEVONSHIRE PLACE, NORTHWEST, WASHINGTON, DC 20008

BRENTWOOD ASSOCIATES, L.P., 7200 WISCONSIN AVENUE, SUITE 903, BETHESDA, MARYLAND 20814

EDGEWOOD MANAGEMENT CORPORATION, 20316 SENECA MEADOWS PARKWAY, GERMANTOWN, MARYLAND 20876

MID-CITY FINANCIAL CORPORATION, 20316 SENECA MEADOWS PARKWAY, GERMANTOWN, MARYLAND 20876

Defendants.

Civil Action No. 16-cv-1723

JURY TRIAL DEMANDED



CLASS ACTION COMPLAINT

Nearly 150 low- and moderate-income families are facing displacement from their homes and community solely because of their family status and size. The owners and operators of Brookland Manor Apartments ("Brookland Manor") have deemed large families "not consistent with the creation of a vibrant new community." These families will be forcibly displaced from Brookland Manor because many three-bedroom and all four- and five-bedroom apartments that can accommodate them will be eliminated. As a result, larger families will be forced to find housing elsewhere in the District of Columbia or surrounding states, most likely in neighborhoods that lack the diversity of Brookland Manor and the surrounding areas, or will be rendered homeless. This redevelopment plan violates federal and District of Columbia fair housing laws that protect tenants from discrimination based on their "familial status."

Among those who face displacement from Brookland Manor are residents Adriann Borum and Lorretta Holloman and their families. Because of the discriminatory effect that the proposed redevelopment will have on them and similarly situated families, Mses. Borum and Holloman, joined by Organizing Neighborhood Equity in Shaw and the District of Columbia ("ONE DC"), bring this action under federal and state fair housing laws to challenge the discriminatory redevelopment of Brookland Manor and ensure an inclusive community of which they can be a part.

INTRODUCTION

1. Plaintiffs Adriann Borum, Lorretta Holloman, and ONE DC seek to remedy violations of the Fair Housing Act, 42 U.S.C. § 3601 *et seq.* ("FHA"), and the District of Columbia Human Rights Act, D.C. Code § 2-1401 *et seq.* ("DCHRA"). Plaintiffs Adriann Borum and Lorretta Holloman bring this action on their own behalf and on behalf of more than

- 2 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 3 of 38

one hundred similarly situated families who reside at the Brookland Manor property and will be displaced by Defendants' proposed redevelopment that will disproportionately harm households with minor children.

2. In revising the federal fair housing law to include protections for families, Congress specifically recognized that "[t]he American dream of having the ability to provide safe and decent housing for one's family is quickly becoming just that—a dream. One-third of the homeless population nationwide are families, a proportion that is rising. Families, the backbone of American society, are turned away from houses and apartments simply because they have children." 134 Cong. Rec. H4603-02 (daily ed. June 22, 1988) (statement of Rep. Pepper).

3. Plaintiffs Holloman and Borum are residents of Brookland Manor, an affordable housing apartment complex located in Ward 5 of Northeast Washington, D.C., owned and operated by Brentwood Village LLC, Brentwood Associates, L.P., Edgewood Management Corporation, and Mid-City Financial Corporation (collectively, "Defendants"). Mses. Holloman and Borum rent and reside in four-bedroom apartment units at Brookland Manor. They live in their apartments with their minor children or with their minor children and extended family members, and these larger-size apartments are necessary to accommodate their families.

4. The families at Brookland Manor want to remain part of an inclusive community—one that welcomes families and people from all backgrounds—whether at Brookland Manor or a future redevelopment of the property. Unfortunately, a proposed redevelopment of Brookland Manor is threatening to displace hundreds of families who currently live at Brookland Manor and transform Brookland Manor into a community where families are unwelcome. As part of the proposed redevelopment of Brookland Manor, Defendants have

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 4 of 38

adopted a policy or practice of eliminating the vast majority of larger apartment units, which will disproportionately cause the displacement of Plaintiffs and other families.

5. As Defendants' redevelopment plans submitted to the District of Columbia Zoning Commission ("the Zoning Commission") make clear, Defendants intend to eliminate all four- and five-bedroom apartment units and significantly reduce the number of three-bedroom apartments in the redevelopment. Whereas Brookland Manor currently has 209 apartments of three bedrooms or more, the redeveloped property would have zero four- or five-bedroom apartments and only 64 three-bedroom apartments. Based on Defendants' public filings, these large-size apartments are home primarily to families, and therefore families at Brookland Manor are far more likely to be displaced from their homes due to the redevelopment, as compared to non-families who do not have minor children in their households.

6. If the redevelopment of Brookland Manor goes forward as planned by the Defendants, the families who live in larger-size units at Brookland Manor will struggle greatly to find affordable housing for their families due to the gross scarcity of affordable and available three-, four-, and five-bedroom apartments in the District of Columbia ("D.C."). Some of these families will become homeless. Others will be forced to move far away from the neighborhood in which they have lived for decades in order to find housing for their families.

7. Many families at Brookland Manor have been a part of the community for generations. If forcibly displaced from the property and offered no replacement housing of their unit type in the redevelopment, numerous families at Brookland Manor will lose their long-standing support structures, including access to their jobs, assistive or social service-related programs, and their children's local schools.

- 4 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 5 of 38

8. Defendants purport to justify their policy of eliminating and reducing larger-size units through a series of discriminatory statements against large families. Defendants have publicly stated that they will not build four- or five-bedroom apartment units in the redeveloped property because Defendants believe that allowing large families to reside in large units at apartment complexes is unsuitable for such families, has an "adverse" impact on residential quality of life, and is inconsistent with the new community Defendants seek to create.

9. Defendants have unlawfully discriminated against the families of Brookland Manor under the FHA and DCHRA by implementing a policy to eliminate all four- and fivebedroom units and significantly reduce three-bedroom units at the redeveloped property, and by making public statements that large families who reside in apartment complexes harm the quality of life of the residential community.

10. As a result of Defendants' discriminatory policy, families at Brookland Manor will be disparately impacted by the redevelopment. The proposed redevelopment of Brookland Manor is threatening to displace hundreds of families and transform Brookland Manor into a community where families are unwelcome. For those displaced families able to find replacement housing in D.C., these families will likely be forced to migrate to neighborhoods that are majority-minority and/or areas where there is existing concentrated poverty. A 2015 study from the Urban Institute indicates that the larger-sized rental units these families need are extremely limited in number and largely restricted to Wards 7 and 8, which are affected by poverty more than any other area in D.C. and have high concentrations of African American and Latino communities. *See* Peter Tatian et al., Urban Institute, *Affordable Housing Needs Assessment for the District of Columbia, Phase II* (May 2015). The redevelopment's displacement of families will likely lead to more intensified patterns of segregation and/or concentrated poverty in D.C.,

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 6 of 38

results that will adversely impact these families by limiting their access to opportunities and integrated communities. And for those families who are unable to find housing, the redevelopment will bring these families closer to homelessness.

11. If forcibly displaced from the property and offered no replacement housing of their unit type in the redevelopment, numerous families at Brookland Manor will lose access to long-standing support structures, including access to jobs, assistive or social service-related programs, and local schools. The harm to these families is difficult to quantify, and as a D.C. Fiscal Policy Institute report has observed, "[s]table . . . housing is a critical foundation to stable families and communities." Wes Rivers, D.C. Fiscal Policy, *Going, Going, Gone: DC's Vanishing Affordable Housing* 5 (March 12, 2015).

12. These families have suffered and will continue to suffer substantial injury unless this Court enjoins Defendants from moving forward with its discriminatory redevelopment plan. In addition, so long as Defendants' FHA and DCHRA violations continue, ONE DC will continue to suffer injury by having to engage in activities to identify and combat Defendants' discriminatory conduct, requiring ONE DC to divert its scarce organizational resources and frustrating its mission to create and preserve racial and economic equity in the District.

JURISDICTION AND VENUE

13. This Court has subject matter jurisdiction over this action pursuant to 28 U.S.C. §§ 1331 and 1343 as Plaintiffs assert claims under a federal civil rights statute, the Fair Housing Act, 42 U.S.C. § 3601.

14. This court has supplemental jurisdiction under 28 U.S.C. § 1367 over Plaintiffs' District of Columbia law claims, which are so related to Plaintiffs' federal claims that they form part of the same case or controversy.

15. Declaratory and injunctive relief is sought, as authorized by 28 U.S.C. §§ 2201-02.

16. Venue is proper in this district under 28 U.S.C. § 1391(b)(2), as a substantial part of the events or omissions giving rise to this action occurred in this district.

PARTIES

17. Plaintiff Adriann Borum is a Brookland Manor tenant residing at 1318 Saratoga Ave. NE, Apt. 6, Washington, D.C. 20018 with her minor children. Ms. Borum lives in a fourbedroom unit at Brookland Manor.

18. Plaintiff Lorretta Holloman is a Brookland Manor tenant residing at 1285 Brentwood Road NE, Apt. 4, Washington, D.C. 20018 with her minor children, disabled brother, and elderly mother. Ms. Holloman lives in a four-bedroom unit at Brookland Manor.

19. Plaintiff Organizing Neighborhood Equity in Shaw and the District of Columbia ("ONE DC") is a community-based non-profit organization with its principal place of business at 614 S Street NW, Washington, D.C. 20001. ONE DC seeks to create and preserve racial and economic equity in the District. As part of its broader mission, ONE DC's Right to Housing campaign supports long-time District of Columbia residents by advocating for safe and affordable housing and organizing, educating, and training tenants to resist punitive and harmful displacement tactics.

20. Defendant Brentwood Village, LLC ("Brentwood Village") is a limited liability company with its principal place of business at 2822 Devonshire Place NW #206, Washington, D.C. 20008. Brentwood Village owns the Brookland Manor property.

21. Defendant Mid-City Financial Corporation ("Mid-City") is incorporated in the District of Columbia and has its principal place of business at 20316 Seneca Meadows Parkway,

- 7 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 8 of 38

Germantown, MD 20876. Mid-City owns Brentwood Village and is Brentwood Village's authorized representative before the D.C. Zoning Commission for the proposed redevelopment of Brookland Manor.

22. Defendant Brentwood Associates, LP ("Brentwood Associates") is a limited partnership with its principal place of business at 7200 Wisconsin Avenue, Suite 903, Bethesda, MD 20814. Brentwood Associates manages Brookland Manor's federally assisted (*i.e.*, affordable) housing contracts with federal housing authorities, described *infra* at paragraphs 27 and 34.

23. "Brookland Manor Apartments" is a registered trade name of Brentwood Associates, LP.

24. Defendant Edgewood Management, Corporation ("Edgewood") is incorporated in Maryland and has its principal place of business at 20316 Seneca Meadows Parkway, Germantown, MD 20876. Edgewood manages numerous rental complexes throughout the District of Columbia, Virginia, and Maryland, including the residential property known as Brookland Manor.

25. Upon information and belief, when Defendant Edgewood sends written correspondence to tenants at Brookland Manor, it uses and conducts business under the name Brookland Manor Apartments.

FACTUAL ALLEGATIONS

A. Brookland Manor Property

26. Brookland Manor is an apartment complex situated on twenty acres of land at the intersection of Rhode Island Avenue, NE and Montana Avenue, NE, Washington, D.C.

- 8 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 9 of 38

27. Since 1977, Brentwood Associates has managed Brookland Manor pursuant to two U.S. Department of Housing and Urban Development Project-Based Section 8 Housing Assistance Payment contracts ("HUD HAP contracts" or "project-based Section 8").

28. Upon information and belief, Mid-City has oversight over Brentwood Associates' management of the Brookland Manor HUD HAP contracts.

29. Brentwood Associates additionally accepts District of Columbia Housing Authority ("D.C. Housing Authority") administered tenant-based Housing Choice Vouchers ("Vouchers") for residents on the property.

30. The Brookland Manor property currently includes 535 apartment units that range in size from one- to five-bedroom apartments.

31. Many families who reside at Brookland Manor have a long history in the community, with family members born and raised on the property.

32. The current configuration of the Brookland Manor property is broken down into the following bedroom size units:

Unit Type	Number of Units	
1BR/1BA	280	
2BR/1BA	46	
3BR/1BA	75	
4BR/2BA	113	
5BR/2BA	21	

33. 373 units at Brookland Manor are governed by two HUD HAP contracts.

34. As of April 2015, 490 of the 535 apartment units at Brookland Manor were occupied. In addition to the 373 apartments governed by HUD HAP contracts, 117 of these apartments available to tenants were "market" rate units that Defendants maintain at affordable rents and for which the majority of tenants qualify for Vouchers. A minority of the residents at

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 10 of 38

Brookland Manor pay full, market-rate rent without public assistance. A small number of apartments are used by Defendants to house management and security offices.

35. Brookland Manor last reported the demographics of its residents in June 2015. At this time, 486 households continued to reside in apartments at the property.

36. As of June 2015, minor children resided in 253 of these 486 households.

37. As of June 2015, 116 households resided in four- and five-bedroom apartment units. An additional 67 households resided in three-bedroom units. Of the 183 households in apartment units of three or more bedrooms, 149 households included minor children and therefore qualify as "families" under the FHA and DCHRA.

38. D.C. Housing Authority occupancy standards mandate that these large families cannot reside in smaller apartment units. *See* D.C. Mun. Regs. tit. 14, § 5205.3 (2012).

39. Under these occupancy guidelines, Plaintiffs Borum and Holloman, as well as many similarly situated families that currently live at Brookland Manor, including many ONE DC members, require four- or five-bedroom apartments to accommodate their families.

40. Under these occupancy guidelines, many similarly situated families who currently live at Brookland Manor, including many ONE DC members, require at least three- bedroom apartments to accommodate their families.

41. If forced to relocate to smaller units based on Defendants' eradication of units of adequate size to safely house these families pursuant to D.C. Housing Authority occupancy standards, these families would suffer a deprivation of privacy and safe living conditions.

42. Brookland Manor is one of very few residences in Northeast Washington, D.C. that offers affordable three-, four-, and five-bedroom apartments.

- 10 -

B. Defendants' Zoning Commission Disclosures

43. The D.C. Municipal Regulations ("DCMR") set forth the rules governing the PUD process. Specifically, the DCMR provides that in the case of a two-stage PUD, the first stage involves, among other things, a review of the "appropriateness, character, scale, mixture of uses, and design of the uses proposed," as well as of "the compatibility of the proposed development with city-wide, ward, and area plans of the District of Columbia, and other goals of the PUD process." D.C. Mun. Regs. tit. 11, § 2402.2.

44. On October 1, 2014, Mid-City, acting as a duly authorized representative of Brentwood Village, filed an application for a First-Stage Planned Unit Development and Related Zoning Map Amendment (the "First-Stage PUD") with the Zoning Commission.

45. In conjunction with the First-Stage PUD, Defendants provided a detailed overview of their proposed redevelopment plan for Brookland Manor. This overview included a proposal that identifies the number of different sized apartment units that would be available at the property after the redevelopment.

46. As the Defendants' First-Stage PUD application states, the redeveloped property would have zero four- or five-bedroom apartment units.

47. As the Defendants' First-Stage PUD application states, the redeveloped property would have only 64 three-bedroom apartment units, as compared to the 75 three-bedroom units that are currently available for residents at Brookland Manor.

48. Defendants' proposed redevelopment will include 373 designated affordable housing units out of the total 1,760 units of which 1,646 will be apartments. Defendants claim that these affordable units will be preserved through renewal of the current HUD HAP contracts.

- 11 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 12 of 38

49. Defendants have not informed the Zoning Commission if any of the remaining 64 three-bedroom units on the redeveloped property will be affordable.

50. According to Defendants' submissions to the Zoning Commission, 183 households—of which 149 are "families" as defined in the FHA and DCHRA—currently reside in three-, four-, or five-bedroom units at Brookland Manor. The vast majority of families residing in four- and five-bedroom units at Brookland Manor could not adequately house their families in a unit with three or fewer bedrooms.

51. Even if these families could safely reside in three-bedroom units without violating D.C. Housing Authority occupancy standards, an adequate total number of three bedroom apartments will not be available to accommodate them. Under the current redevelopment plan, all 183 households currently living in three-, four-, or five-bedroom apartments at Brookland Manor would be forced to vie for 64 three-bedroom units at the redeveloped property.

52. On information and belief, many of these three-bedroom units will not be affordable, further reducing the available housing for larger families.

53. At a minimum, the redevelopment will forcibly displace 119 households who currently reside in larger-size apartments at Brookland Manor.

54. On May 11, 2015, Mid-City's Executive Vice President Michael Meers testified before the Zoning Commission. Meers testified to the Zoning Commission that "all residents in good standing shall have the opportunity to return [to the redeveloped property]. And when relocations do occur ownership will pay for all packing and moving expenses, and will make sure that it's done in a first class manor [sic] with as few inconveniences as possible." Meers further testified that Defendants were "committed that anyone with a [D.C. Housing Authority] Housing Choice Voucher . . . will have the opportunity to remain."

- 12 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 13 of 38

55. Citing a public report focused on issues of housing redevelopment in D.C., however, Meers additionally testified that Defendants "'do[] not intend that replacement units will mirror the demolished units by bedroom size. . . . Nor can the mix of new housing be built to fit the households in the current population." Rather, Meers testified that Defendants would "work with . . . families" that cannot be accommodated in the redevelopment "to determine what their needs and preferences may be."¹

56. The Zoning Commission approved Defendants' First-Stage PUD on June 29,2015 and its subsequent order became final on November 6, 2015.

57. Based on the approval of a first-stage PUD, a PUD applicant may file an application for a second-stage PUD approval. One a second-stage application is approved, Defendants may immediately seek building permits and begin demolition. D.C. Mun. Regs. tit. 11, §§ 2408.1, 2408.8, 2408.9; *see also id.* § 2409.1.

58. Based on representations by Mid-City, the second-stage PUD approval process for Defendants' proposed redevelopment is to commence imminently. Defendants are expected to file their second-stage PUD application with the Zoning Commission any day now and a Commission hearing on and approval of the second-stage PUD application will follow shortly thereafter.

¹ Similarly, Edgewood organized and held a meeting on March 4, 2015 at the Israel Baptist Church. Upon information and belief, with the express or implied consent of Brentwood Associates, Edgewood used the registered trade name "Brookland Manor Apartments" in written notices to tenants about this meeting. At this meeting, Mid-City informed tenants of Brookland Manor, including Plaintiffs Holloman and Borum, that all tenants would have the opportunity to return to Brookland Manor. However, at the same meeting, Mid-City stated that it would not build any four- or five-bedroom units.

C. Defendants' Statements About and Actions Against Larger Families

59. Defendants have stated publicly—including in their Zoning Commission submission and at related hearings, in correspondence to Brookland Manor tenants, and in meetings with the same tenants—that Defendants' planned redevelopment does away with or dramatically reduces larger size apartment units because Defendants do not want larger families to reside at the redeveloped property.

60. For example, on April 10, 2015, Mid-City, as a duly authorized representative of Brentwood Village, made the following statement to the Zoning Commission: "Communities and organizations throughout the country are in agreement that housing very large families in apartment complexes is significantly impactful upon the quality of life of households as well as their surrounding neighbors. Therefore, the Applicant does not propose to construct four or five bedroom units in the project."

61. Further, in a December 2014 letter to the Brookland Manor/Brentwood Village Residents Association, Mid-City stated that "practical experience has demonstrated that [four or five bedroom apartments are] not an ideal housing type for larger families and there are adverse impacts on the remainder of the community."

62. Similarly, in a January 20, 2015 letter to all Brookland Manor residents, Mid-City stated that "the new community will not include new 4 and 5 [bedroom] units as these large units are not consistent with the creation of a vibrant new community."

63. Defendants have not yet obtained the necessary second-stage approval for their redevelopment plan from the Zoning Commission. Nonetheless, Defendants are already engaging in efforts to force larger families to move away from Brookland Manor. These

- 14 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 15 of 38

ongoing actions will result in disrupting these families' support structure and eliminating their current housing.

64. As early as July 2015, Edgewood sent letters to leaseholders with large families stating or suggesting that, due to the redevelopment, they must relocate from their homes starting in August 2015. These tenants were informed by Edgewood that households residing in HUD HAP contract units would move first, followed by Voucher holder households, and finally by market-rate residents.

65. In October 2015, Edgewood sent letters to large families who use Vouchers to pay their rent, indicating that they had to move out of their homes. These letters stated or suggested that the transfer was required by the D.C. Housing Authority, even though the decision to transfer to another unit is a voluntary one that only the tenant or family is entitled to make.

66. Edgewood has also told leaseholders with larger families that there are no available alternative larger-size apartment units at the property and has required many larger households to downsize to inappropriately small units or break up their families into multiple units.

67. Upon information and belief, residents of Brookland Manor who do not require three-, four-, or five-bedroom apartments have not received similar letters from Edgewood to encourage them to leave their current units or have not been forced to relocate apartments in order to facilitate Defendants' redevelopment plans.

68. Upon information and belief, Edgewood used the name "Brookland Manor Apartments" in its communications with larger families about the alleged need for relocation. Upon further information and belief, Brentwood Associates knew or approved use of its

- 15 -

registered trade name when communicating with larger families about the alleged need for them to relocate off the property.

D. Disparate Impact of the Redevelopment on Families

69. Defendants' proposed redevelopment, which eliminates all four- and fivebedroom apartments and significantly reduces the number of three-bedroom apartments, will adversely affect and have a substantial disparate impact on families who currently live at Brookland Manor.

70. In 2015, in conjunction with the First-Stage PUD, Mid-City publicly disclosed a range of demographic information about the residents who live in each of the 486 occupied units at Brookland Manor, including the relevant number of bedrooms in each unit and the ages of the residents in each unit. That information is attached to the Complaint as Exhibit A ("Demographics Disclosure").

71. In the Demographics Disclosure, Mid-City identified 486 occupied units at Brookland Manor, including 261 one-bedroom units, 42 two-bedroom units, 67 three-bedroom units, 99 four-bedroom units, and 17 five-bedroom units.

72. Among the 486 occupied units at Brookland Manor, Mid-City identified 253 units that are occupied by "families" within the meaning of the FHA and DCHRA, *i.e.*, those who have one or more minor children living in the household.

73. Defendants' own public filings demonstrate that larger units (three-, four-, and five-bedroom units) are far more likely to be occupied by families than the smaller units at Brookland Manor (one- and two-bedroom units).

- 16 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 17 of 38

74. For example, only 104 of the 303 (34.3%) one- and two-bedroom units at Brookland Manor are occupied by families. In comparison, 149 of the 183 (81.4%) three-, four-, and five-bedroom units at Brookland Manor are occupied by families.

75. The following chart identifies for each bedroom unit size the number of occupied units at Brookland Manor, the number of such units that are occupied by families and the percentage of such units that are occupied by families.

	# Occupied Units at	# Units Occupied by	% of Unit Type
Unit Size	Brookland Manor	Families	Occupied by Families
1 Bedroom	261	83	31.80%
2 Bedrooms	42	21	50.00%
3 Bedrooms	67	47	70.15%
4 Bedrooms	99	87	87.88%
5 Bedrooms	17	15	88.24%
Total	486	253	

76. Because families are far more likely than non-families to currently live in three-, four-, or five-bedroom units at Brookland Manor, and because most of the households who live in three-, four-, and five-bedroom units will be displaced from Brookland Manor under Defendants' redevelopment plan, the redevelopment will have a severely disparate impact on families. In other words, families at Brookland Manor are far more likely than non-families to be adversely impacted by the proposed redevelopment.

77. Based upon Defendants' public filings, 149 of the 253 (58.89%) families at Brookland Manor will be subject to being displaced by the proposed redevelopment, whereas only 34 of the 233 (14.59%) non-families at Brookland Manor will be subject to being displaced by the proposed redevelopment.

78. The following chart identifies the number and percentage of families and nonfamilies who will be adversely affected by the proposed redevelopment:

	Non-Families	Families
# Units Overall in Brookland Manor	233	253
# Units Adversely Affected (3, 4 or 5		
bedroom units in Brookland Manor)	34	149
	14.59%	58.89%

79. Accordingly, families are more than four times as likely as non-families to be adversely affected by the proposed redevelopment and elimination or reduction of their respective unit types.

INDIVIDUAL ALLEGATIONS

Lorretta Holloman

80. Plaintiff Lorretta Holloman has resided in a four-bedroom unit at Brookland Manor for five years.

81. Ms. Holloman lives with her 62-year-old mother Lenora, her 33-year-old brother Dereck, and her three children, Dionna, Quentin, and Autumn, who are ages 17, 11, and 3, respectively.

82. Ms. Holloman's 33-year-old brother Dereck is severely autistic and attends a day program for special needs adults. This program is able to provide Dereck transportation to and from Brookland Manor.

83. Ms. Holloman's son, Quentin, is mildly autistic, and attends a special-needs program at Eliot-Hine Middle School, located in close proximity to Brookland Manor.

84. Ms. Holloman's 3-year-old daughter Autumn attends a daycare located in Israel Baptist Church, located alongside the Brookland Manor complex.

85. Ms. Holloman's mother Lenora recently began a daytime computer training class that is located within walking distance of Brookland Manor.

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 19 of 38

86. Ms. Holloman's mother and brother came to live with her when she moved in to Brookland Manor, after her mother lost her home in southeast D.C.

87. Ms. Holloman does not live in a project-based Section 8 unit or receive a Housing Choice Voucher. Ms. Holloman pays \$1,675 in rent for her Brookland Manor apartment each month. She previously participated in a one-year transitional housing program under which she paid \$600 per month and that ended in April 2014.

88. Due to the ages of the members of her family, the size of her family, and the special needs of her family members, Ms. Holloman requires at least a four-bedroom apartment.

89. If the redevelopment is implemented as proposed, Ms. Holloman and her family will be involuntarily displaced from the family's apartment and will not be able to reside at the redeveloped property.

90. Ms. Holloman will have an extremely difficult time finding an adequately sized apartment in D.C. for her family because of the scarcity of affordable housing of her unit type, which Ms. Holloman reported to be the case in June 2016 when she began exploring available housing options in the event that she and her family are forcibly displaced from their fourbedroom unit at Brookland Manor.

91. Ms. Holloman has been unable to find housing large enough to accommodate her family size as the only available affordable housing in D.C. consists of units of three- or fewer bedrooms. As a result, if forcibly displaced, Ms. Holloman believes she may be required to move her family outside of D.C., including to Hyattsville, Fort Washington, or Columbia, Maryland.

92. Ms. Holloman has already witnessed how Defendants' conduct has forced other families at Brookland Manor to move due to the redevelopment.

- 19 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 20 of 38

93. Ms. Holloman's family, who attends school, daycare, and other programs in close proximity to Brookland Manor, will be negatively impacted if they are involuntarily displaced from the property and are unable to find appropriate substitute housing in the area of Brookland Manor.

Adriann Borum

94. Plaintiff Adriann Borum grew up on the Brookland Manor property. She has resided in her current four-bedroom unit, or other units on the Brookland Manor property, for approximately 25 years.

95. Ms. Borum lives with her children Donta Borum, Trayvon Borum, Demante Borum, Garey Freeman Jr., and Taylor Borum, ages 21, 20, 18, 13, and 7, respectively.

96. All of Ms. Borum's children have lived at Brookland Manor since they were born.

97. Ms. Borum has been a member of the neighborhood Israel Baptist Church for 18 years, and depends on the membership for religious and communal support.

98. Ms. Borum's 7-year-old daughter, Taylor, attends an after school program at the Boys and Girls club, located near Brookland Manor at 2500 14th St NW, Washington, DC 20009, every weekday. Ms. Borum depends on this program to provide afterschool care for her young child while she is at work.

99. Ms. Borum's school-age children all attend schools in close proximity to Brookland Manor. Demante Borum and Gary Freeman Jr. attend Kingsman Academy public Charter School, which is a short drive from Brookland Manor. Taylor Borum attends Noyes Education Campus, which is a short walk from Brookland Manor.

100. Ms. Borum's sons participate in recreational activities and programs at the neighboring Brentwood Recreational Center.

- 20 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 21 of 38

101. Ms. Borum's place of employment is within walking distance of Brookland Manor. Ms. Borum chose this place of employment in order to reduce her commute time and allow her to spend more time caring for her children.

102. Ms. Borum is a participant in the project-based Section 8 program at Brookland Manor.

103. Due to the ages of her children, the size of her family, and the needs of her family,Ms. Borum requires at least a four-bedroom apartment.

104. If the redevelopment moves forward as planned, Ms. Borum and her family will be involuntarily displaced from their apartment.

105. Ms. Borum will have an extremely difficult time finding an adequately sized apartment in D.C. for her family because of the scarcity of affordable housing of her unit type.

106. Ms. Borum has already witnessed how Defendants' conduct has forced other families at Brookland Manor to move due to the redevelopment, including families who have moved off the property.

107. Ms. Borum's family, who attends school and other programs in close proximity to Brookland Manor, will be negatively impacted if they are involuntarily displaced from the property.

ONE DC

108. Plaintiff ONE DC is a community-based organization comprised of members who include tenants of affordable housing properties that are seeking to avoid displacement, preserve affordable housing, ensure fair housing, and further equitable development in D.C.

109. ONE DC brings this action on its own behalf and as a representative of its members, including members who are residents of Brookland Manor and have minor children,

- 21 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 22 of 38

whose fair housing rights are being violated and who wish to ensure an equitable redevelopment of the Brookland Manor property that preserves affordable housing and maintains a familyinclusive community.

110. The participation of individual ONE DC members in the action is not required to resolve the claims at issue or to formulate appropriate relief.

111. ONE DC also brings this case because Defendants' discriminatory conduct has damaged ONE DC by frustrating its mission of creating and preserving racial and economic equity in D.C. for all and by causing ONE DC to divert scarce organizational resources that it would have used to raise community awareness of the structural causes of poverty and injustice, increase membership and the organization's political influence around issues of racial and economic equity, and invest in members' empowerment and training in methods for building ownership and equity with respect to employment and housing, among other goals.

112. ONE DC has a limited operational budget and only two full-time staff members and an intern. Accordingly, when ONE DC takes on a new organizing project, this project necessarily diverts both money and human resources from ONE DC's other organizational activities and community initiatives.

113. Instead of providing services to its members and the community, ONE DC has been forced to divert its scarce resources to identifying, investigating, and combating Defendants' discriminatory policies and practices, and to counseling, organizing, and reassuring tenants who have been forcibly moved or have feared imminent displacement under Defendants' proposed redevelopment plan of Brookland Manor.

114. On or around July 2014, ONE DC received reports from residents and its own organizers that Defendants planned to redevelop Brookland Manor through a PUD process and

- 22 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 23 of 38

that tenants were fearful of the possible outcomes of such a redevelopment, including tenant displacement and the loss of their current affordable housing.

115. Given these reports, ONE DC was compelled to further investigate the tenants' concerns about the redevelopment.

116. As a result of its investigation, in 2014 and 2015, ONE DC undertook organizing efforts to investigate and resist the redevelopment of Brookland Manor, which led to a series of "Outreach Days" at the property. ONE DC conducted six Outreach Days in 2015.

117. These Outreach Days were paired with phone calls to tenants, door knocking and canvassing efforts at the property, and a series of tenant association and related tenant-focused meetings and gatherings. ONE DC appeared before the Tenant's Association on April 23, 2015 and has continued to remain involved with the Tenant's Association monthly meetings, making frequent appearances at these and other redevelopment-related meetings organized for residents.

118. Because of the impact of the redevelopment, ONE DC has redirected and continues to redirect significant resources to "crisis organizing" and tenant counseling and development-resistance training efforts, work that would not have been done in the absence of Brookland Manor's proposed redevelopment and efforts to force families to vacate their units.

119. ONE DC has also allocated resources to meet with other organizations regarding Brookland Manor, including members of the D.C. organized labor community.

120. ONE DC has participated in various government-related meetings and hearings to raise awareness about the proposed redevelopment of Brookland Manor and how it will unfairly impact families.

121. As of July 28, 2016, ONE DC has diverted approximately 640 hours of its staff members' time to identify and combat Defendants' discriminatory conduct through outreach,

- 23 -

organizing, advocacy and tenant counseling efforts, among other activities. ONE DC will continue to divert it scarce resources to identify and combat such discrimination until Defendants cease their violations of the FHA and the DCHRA.

VI. CLASS ALLEGATIONS

122. Plaintiffs bring this action on behalf of themselves and all others similarly situated pursuant to Rule 23(a) and 23(b)(3) of the Federal Rules of Civil Procedure, or in the alternative as a hybrid class under Rule 23(a) and 23(b)(2) and (3) or under Rule 23(a) and (b)(2) and (c)(4), on behalf of the following class:

All households who reside or have resided at Brookland Manor in a three-, four-, or five bedroom unit with one or more minor child, and (i) have been displaced from a three-, four-, or five-bedroom unit at Brookland Manor since October 1, 2014 (the date that Defendants proposed their First Stage PUD to the Zoning Commission), or (ii) are at risk of being displaced from a three-, four-, or five-bedroom unit at Brookland Manor.

123. Plaintiffs seek permanent injunctive relief for all members of the proposed Class so that all members of the proposed Class will have a future opportunity to reside at Brookland Manor or the redeveloped property in a three-, four-, or five-bedroom unit. Plaintiffs, further seek damages for individuals who have already been displaced from a three-, four-, or fivebedroom unit at Brookland Manor since October 1, 2014 or are so displaced at a later date, insofar as their displacement causes distinct and additional harms separate from their loss of housing, including but not limited to monetary costs related to moving services or apartment brokerage fees and increased transportation costs to school and work.

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 25 of 38

124. This action is properly maintainable as a class action, because the requirements of Rule 23(a) and Rule 23(b) of the Federal Rules of Civil Procedure can be satisfied.

125. The class is so numerous that joinder of all members is impracticable. Upon information and belief, at least 149 families in Brookland Manor are members of the Proposed Class.

126. There are numerous questions of law and fact that are common to each member of the Proposed Class.

127. Defendants' proposed redevelopment will have the same impact on all class members, as Defendants' uniform policy and practice of eliminating four- and five-bedroom units and significantly reducing three-bedroom units as part of its redevelopment of the property will make the property unavailable to the class members. In particular, common questions of law and fact that apply to each class member include, but are not limited to:

- a) Whether Defendants' policy or practice of eliminating four-, and five-bedroom units and reducing the number of three-bedroom units will make class members' housing unavailable by impacting class members' ability to remain residents of Brookland Manor once it is redeveloped;
- b) Whether Defendants' decision to eliminate four-, and five-bedroom apartments and reduce the number of three-bedroom units from the Brookland Manor redevelopment has a disparate impact on families at Brookland Manor;
- c) Whether Defendants have a legitimate non-discriminatory reason for their policy or practice;
- d) Whether Defendants could have adopted an alternative policy or practice that would have had a less discriminatory impact on families.

- e) Whether Defendants' statements regarding the impact of large families on the quality of life of tenants who reside in apartment buildings and inconsistency of housing larger families with the creation of vibrant new community reveals a preference to not provide housing to families in violation of the FHA and the DCHRA.
- f) Whether Defendants' actions and statements violate § 3604(a) and (c) of the Fair Housing Act and the equivalent provisions of the DCHRA.
- g) Whether Defendants may be enjoined from proceeding with their proposed redevelopment that will have an unjustified disparate impact on families.

128. Members of the Proposed Class have been injured and will be injured by Defendants' failure to comply with the FHA and DCHRA.

129. The claims of the named Plaintiffs are typical of the claims of the other putative Class Members they seek to represent. Plaintiffs challenge a single policy and practice of Defendants through which Defendants have chosen to purposefully eliminate four- and fivebedroom units in the redevelopment and significantly reduce the affordable, three-bedroom units as part of the redevelopment of Brookland Manor, as well as to justify the instant policy or practice through a series of discriminatory statements made against families. Plaintiffs' civil rights were accordingly violated in the same manner as all other Class Members, who were subjected to Defendants' same policy or practice and Defendants' same discriminatory statements.

130. The named Plaintiffs will fairly and adequately protect the interests of the proposed Class. The named Plaintiffs are aware of no conflict with any other member of the Class. The named Plaintiffs understand their obligations as proposed Class Representatives,

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 27 of 38

have already taken steps to fulfill them, and are prepared to continue to fulfill their duties as proposed class representatives.

131. Defendants have no unique defenses against the named Plaintiffs that would interfere with them serving as Class Representatives.

132. Plaintiffs' counsel are experienced in federal court class-action litigation, including in the area of fair housing law.

133. This action may be maintained as a class action pursuant to Rule 23(b)(3) of because the questions of law and fact common to members of the class predominate over questions affecting only individual members, and a class action is superior to other available methods for the fair and efficient resolution of this controversy.

134. This action may alternatively be maintained as a hybrid class under Rule 23(b)(2) and 23(b)(3), in which the Court certifies a Rule 23(b)(2) class with respect to the claims for injunctive or declaratory relief and a Rule 23(b)(3) class with respect to the monetary claims, and grants the right to opt out to class members regarding monetary relief. Defendants' actions in uniformly eliminating four- and five-bedroom units and significantly reducing the number of affordable, three-bedroom units through the redevelopment applies generally to the members of the Class. Final injunctive or declaratory relief, therefore, is appropriate with respect to the class as a whole. The proposed Class can satisfy Rule 23(b)(3)'s requirements of predominance and superiority, and to the extent that some of the members of the Proposed Class have damages, their claims for damages can be adjudicated consistent with Rule 23(b)(3).

135. Finally, this action may alternatively be maintained as a hybrid class pursuant to Rule 23(b)(2) and (c)(4). Because final injunctive or declaratory relief is appropriate with respect to the class as a whole, the proposed Class may seek injunctive and declaratory relief

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 28 of 38

pursuant to Rule 23(b)(2). In addition, the Court may certify an issue class pursuant to Rule 23(c)(4), which states that "an action may be brought or maintained as a class action with respect to particular issues," while resolving on an individual basis the claims for damages that some of the proposed Class Members may have.

136. By resolving the common issues described herein through a single class proceeding, each member of the Class will receive a determination of whether Defendants' policy or practice of eliminating four- and five-bedroom units and reducing the number of three-bedroom units makes their housing unavailable and has a disparate impact on families in violation of the FHA and DCHRA, whether Defendants' statements revealed a discriminatory preference in violation of the FHA and DCHRA, and whether Defendants have a legal obligation to not adversely affect families in redeveloping Brookland Manor.

137. Members of the Proposed Class do not have a significant interest in controlling the prosecution of separate actions, as a single injunction will provide all Class Members the primary relief that they seek in this litigation.

138. There has been no prior litigation involving the redevelopment of Brookland Manor.

139. There are no difficulties in managing this class as a class action.

COUNT 1: DISPARATE IMPACT DISCRIMINATION (Familial Status Discrimination under the Fair Housing Act ("FHA"), 42 U.S.C. § 3604(a))

140. Plaintiffs incorporate by reference the allegations in all of the preceding paragraphs.

141. Plaintiffs Holloman and Borum bring this claim on behalf of all members of the proposed Class. Plaintiff ONE DC brings this claim on its own behalf and on behalf of its members who currently reside in three-, four-, or five-bedroom units at Brookland Manor.

- 28 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 29 of 38

142. The Fair Housing Act makes it unlawful, among other practices, to "otherwise make unavailable or deny[] a dwelling," to an individual on the basis of familial status. 42 U.S.C. § 3604(a).

143. Defendants violated the FHA, 42 U.S.C. § 3604(a), by creating, proposing, undertaking implementation of a redevelopment plan that will reduce the number of threebedroom apartment units and eliminate all four- and five-bedroom apartment units, and thus will have a disparate impact or disproportionate effect on families at Brookland Manor.

144. Section 3602(k) of the FHA defines familial status as one or more individuals under the age of 18 being domiciled with (1) a parent, legal custodian, or (2) the designee of such parent or legal custodian, with the written permission of such parent or legal custodian.

145. Under the FHA, "person" is defined to "include[] one or more individuals . . . associations . . . [or] unincorporated organizations." 42 U.S.C. § 3602(d).

146. Defendants, individually and through their agents, adopted a redevelopment plan that significantly reduces the number of three-bedroom units and entirely eliminates four- and five-bedroom units at Brookland Manor, thus making housing unavailable to families residing in these units.

147. The reduction in three-bedroom units and elimination of four- and five-bedroom units will have a disparate impact on families who live at Brookland Manor based on their familial status.

148. Defendants injured Plaintiffs Borum, Holloman, and other members of the Proposed Class, as well as ONE DC, by committing these discriminatory housing practices. Thus, Plaintiffs Holloman and Borum, similarly situated members of the Proposed Class, and ONE DC are "aggrieved persons" within the meaning of the FHA, 42 U.S.C. § 3602(i).

- 29 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 30 of 38

149. By reason of Defendants' unlawful acts or practices, Plaintiffs Borum, Holloman, and all members of the Proposed Class, including ONE DC members, have suffered violations of their civil rights. Most, if not all, members of the Proposed Class, will also suffer deprivation of the full use and enjoyment of their dwellings, and will suffer wrongful eviction and displacement from their dwellings and community.

150. By reason of Defendants' unlawful acts or practices, Plaintiff ONE DC has suffered direct harm by being forced to reallocate significant financial resources and man power to community organizing and training efforts intended to empower Brookland Manor tenants.

COUNT 2: DISPARATE IMPACT DISCRIMINATION (Familial Status Discrimination under the District of Columbia Human Rights Act ("DCHRA") (D.C. Code §§ 2-1402.21(a)(1), 2-1402.68)

151. Plaintiffs incorporate by reference the allegations in all preceding paragraphs.

152. Plaintiffs Holloman and Borum bring this claim on their own behalf and on behalf of all members of the Proposed Class. Plaintiff ONE DC brings this claim on its own behalf and on behalf of its members who live in three-, four, or five-bedroom units at Brookland Manor.

153. The DCHRA makes it an unlawful discriminatory practice to "refuse or fail to initiate or conduct any transaction in real property" when such refusal is "wholly or partially for a discriminatory reason based on the actual or perceived[] familial status . . . of any individual." D.C. Code § 2-1402.21(a).

154. The DCHRA specifies that "[a]ny practice which has the effect or consequence of violating any of the provisions of this chapter [Chapter 14. Human Rights] shall be deemed to be an unlawful discriminatory practice." D.C. Code § 2-1402.68.

155. Defendants injured Plaintiffs and Proposed Class members in violation of the DCHRA, D.C. Code §§ 2-1402.21(a) & 2-1402.68, by creating, proposing, and undertaking

- 30 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 31 of 38

implementation of a redevelopment plan that will reduce the number of three-bedroom apartment units and eliminate four- and five-bedroom apartment units, resulting in a disparate impact or disproportionate effect on families who live at Brookland Manor.

156. The DCHRA defines familial status as "one or more individuals under 18 years of age being domiciled with: (1) a parent or other person having legal custody of the individual; or (2) the designee, with written authorization of the parent, or other persons having legal custody of individuals under 18 years of age." D.C. Code § 2-1401.02(11A). Further, "[t]he protection afforded against discrimination on the basis of familial status [] applies to any person who is pregnant or in the process of securing legal custody of any individual under 18 years of age."

157. The DCHRA defines "person" to include any "individual," "association," or "organization." D.C. Code § 2-1401.02(21).

158. Defendants adopted a redevelopment plan that significantly reduces the number of three-bedroom units and entirely eliminates four- and five-bedroom units at Brookland Manor, which has the effect of making housing unavailable to families residing in these units.

159. The reduction in three-bedroom units and elimination of four- and five-bedroom units will result in a disparate impact on families who reside at Brookland Manor on the basis of their familial status.

160. Defendants injured Plaintiffs Borum, Holloman, and other members of the Proposed Class, as well as ONE DC, by committing these discriminatory housing practices. Accordingly, Plaintiffs Borum and Holloman, all members of the Proposed Class, and ONE DC are "aggrieved persons" entitled to enforce the DCHRA against Defendants under the DCHRA, D.C. Code § 2-1403.16(a).

- 31 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 32 of 38

161. By reason of Defendants' unlawful acts or practices, Plaintiffs Borum and Holloman and members of the Proposed Class have suffered violations of their civil rights. Most, if not all of the Proposed Class Members will also suffer deprivation of the full use and enjoyment of their dwellings, and will suffer wrongful eviction and displacement from their dwellings and community.

162. By reason of Defendants' unlawful acts or practices, Plaintiff ONE DC has suffered direct harm by being forced to reallocate significant financial resources and man power to community organizing and training efforts intended to empower Brookland Manor tenants.

COUNT 3: DISCRIMINATORY STATEMENTS (Discriminatory Statements under the FHA, 42 U.S.C. § 3604(c))

163. Plaintiffs incorporate by reference the allegations in all preceding paragraphs.

164. Section 3604(c) of the FHA makes it unlawful to make a statement with respect to the sale or rental of a dwelling that indicates any preference, limitation or discrimination based on familial status, or an intention to make any such preference, limitation or discrimination on the basis of familial status. 42 U.S.C. § 3604(c).

165. Defendants have made public statements to the D.C. Zoning Commission that four- and five- bedroom units will not be constructed because "housing very large families in apartment communities is significantly impactful upon the quality of life of households as well as their surrounding neighbors."

166. Defendants have also publicly stated to the Brookland Manor Residents Association that "practical experience has demonstrated that [four or five bedroom apartments are] not an ideal housing type for larger families[,] and there are adverse impacts on the remainder of the community."

- 32 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 33 of 38

167. Further, Defendants have stated to Brookland Manor residents in a widelydistributed letter about the redevelopment that building four and five-bedroom units is "not consistent with the creation of a vibrant new community." Because the four- and five-bedroom units are effectively a proxy for the families who reside in these apartments, Defendants' statements about households who live in four- and five-bedroom units directly indicate that including families in the redevelopment would be inconsistent "with the creation of a new vibrant community."

168. Defendants injured Plaintiffs Borum, Holloman, and all members of the Proposed Class, as well as ONE DC, by making statements with respect to the rental of apartment units at Brookland Manor that expressed a preference against including families in the redeveloped property. Therefore, these statements expressed an unlawful preference, limitation, or discrimination —or at minimum, evidenced an intention to make such a preference, limitation, or discrimination—on the basis of familial status, in violation of 42 U.S.C. § 3604(c).

169. By reason of Defendants' unlawful statements, Plaintiffs Borum, Holloman, and members of the Proposed Class have suffered violations of their civil rights.

170. By reason of Defendants' unlawful acts or practices, Plaintiff ONE DC has suffered direct harm by being forced to reallocate significant financial resources and man power to community organizing and training efforts intended to empower Brookland Manor tenants.

COUNT 4: DISCRIMINATORY STATEMENTS (Discriminatory Statements under the DCHRA, D.C. Code § 2-1402.21(a)(5))

171. Plaintiffs incorporate by reference the allegations in all preceding paragraphs.

172. The DCHRA provides that it is an unlawful discriminatory practice "to make . . . or cause to be made[] . . . any statement . . . with respect to a transaction, or proposed transaction,

- 33 -

Case 1:16-cv-01723 Document 2 Filed 08/25/16 Page 34 of 38

in real property," that "indicates or attempts unlawfully to indicate any preference, limitation or discrimination based on . . . familial status." D.C. Code § 2-1402.21(a)(5).

173. Defendants have made public statements to the Zoning Commission that four- and five- bedroom units will not be constructed because "housing very large families in apartment communities is significantly impactful upon the quality of life of households as well as their surrounding neighbors."

174. Defendants have also publicly stated to the Brookland Manor Residents Association that "practical experience has demonstrated that [four or five bedroom apartments are] not an ideal housing type for larger families and there are adverse impacts on the remainder of the community."

175. Further, Defendants have stated to Brookland Manor residents in a widelydistributed letter about the redevelopment that building four and five-bedroom units is "not consistent with the creation of a vibrant new community." Because the units are a effectively proxy for the families who reside in these apartments, Defendants' statements about households who live in four- and five-bedroom units directly indicate that including families in the redevelopment would be inconsistent "with the creation of a new vibrant community."

176. Defendants injured Plaintiffs Borum, Holloman, and all members of the Proposed Class, as well as ONE DC, by making statements with respect to the rental of apartment units at Brookland Manor that expressed a dis-preference for including families in the redeveloped property. Therefore, these statements expressed an unlawful preference, limitation, or discrimination—or at minimum, evidenced an intention to make such a preference, limitation, or discrimination— on the basis of familial status, in violation of D.C. Code § 2-1402.21(a)(5).

177. By reason of Defendants' unlawful statements, Plaintiffs Borum, Holloman, and members of the Proposed Class have suffered violations of their civil rights.

178. By reason of Defendants' unlawful acts or practices, Plaintiff ONE DC has suffered direct harm by being forced to reallocate significant financial resources and man power to community organizing and training efforts intended to empower Brookland Manor tenants.

PRAYER FOR RELIEF

Based upon the foregoing, Plaintiffs respectfully request that the Court:

- (a) Certify this action as a class action on behalf of the Proposed Class pursuant to
 Rules 23(a) and (b)(2), and (b)(3) of the Federal Rules of Civil Procedure;
- (b) Designate the named, individual Plaintiffs as representatives of the Class, and designate Plaintiffs' counsel of record as Class Counsel for the Class;
- (c) Declare that in eliminating the number of four- and five-bedroom units and significantly reducing the number of three-bedroom units from the redevelopment of Brookland Manor, Defendants' proposed redevelopment plan violates the Fair Housing Act of 1968 and the District of Columbia Human Rights Act, as well as declare that Defendants are obligated, as a matter of law, to make housing available to families requiring three-, four-, and five-bedroom units as part of its planned redevelopment.
- (d) Order any and all injunctive relief that the Court may deem appropriate, including entering a preliminary and permanent injunction ordering Defendants to: (i) cease violating Plaintiffs' federally-protected rights and rights protected by the District of Columbia; and (ii) in particular, enjoining Defendants' implementation of the currently proposed redevelopment unless and until the redevelopment ensures that

housing will remain available for members of the Proposed Class who reside in current three-, four-, and five-bedroom units;

- (e) Enter judgment awarding Plaintiff ONE DC and members of the Proposed Class compensatory damages and punitive damages, where such damages are appropriate under the FHA and DCHRA;
- (f) Award Plaintiffs costs and reasonable attorneys' fees incurred in this action to the extent allowable by law; and
- (g) Grant such other relief to the Plaintiffs as the Court may deem just and proper.

August 25, 2016

Respectfully submitted,

/s/ Maureen F. Browne Maureen F. Browne (D.C. Bar No. 441440) (mbrowne@cov.com) Nooree Lee (D.C. Bar No. 1001687) (nlee@cov.com) COVINGTON & BURLING LLP One CityCenter 850 10th Street NW Washington, D.C. 20001 Telephone: (202) 662-6000

/s/ Matthew Handley Jonathan Smith (D.C Bar No. 396578) (jonathan_smith@washlaw.org) Matthew Handley (D.C Bar No. 489946) (mhandley@washlaw.org) Catherine Cone (D.C. Bar No. 1032267) (catherine_cone@washlaw.org) WASHINGTON LAWYERS' COMMITTEE

FOR CIVIL RIGHTS & URBAN AFFAIRS 11 Dupont Circle, NW, Suite 400 Washington, D.C. 20036 Telephone: (202) 319-1000

Counsel for Plaintiffs Adriann Borum, Lorretta Holloman, ONE DC, and all those similarly situated.

CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing Complaint will be hand delivered on August 25, 2016 to

the following:

CT Corporation System 1015 15th St. NW Suite 1000 Washington, D.C. 20005 Registered Agent of Defendants Brentwood Associates, LP; Mid-City Financial Corporation, and Edgewood Management Corporation

Mr. Leonard Harris 2822 Devonshire Place NW #206 Washington, D.C. 20008 Registered Agent of Defendant Brentwood Village, LLC

/s/ Matthew Handley

Matthew Handley Counsel for Plaintiffs Adriann Borum, Lorretta Holloman, ONE DC, and all those similarly situated.