GOVERNMENT OF THE DISTRICT OF COLUMBIA
DEPARTMENT OF PUBLIC WORKS

OFFICE OF TRANSPORTATION PLANNING

MEMORANDUM

TO: Jerrily R. Kress, FAIA
Director, Office of Zoning

FROM: Kenneth G. Laden
Associate Director for Transportation Planning

DATE: July 3, 2001

SUBJECT: Edmond Burke School
BZA Application # 16611

At the May 22, 2001 Board of Zoning Adjustment hearing on the above referenced application, the Department of Public Works, Division of Transportation was requested to provide additional information, including the following:

1. **When and why was the southern portion of the alley between Van Ness and Upton Street made one way southbound? Did the Fire Department comment on the one way designation?**
   The southern portion of the alley east of Connecticut Avenue NW, between Van Ness and Upton Street was designated one way in April 1977. Typically, the Department does not coordinate each street or alley designation with the Fire Department, but instead publishes the change in the newspaper and DC Register. Our records regarding this particular alley do not show any comments from the Fire Department.

2. **What are the federal government requirements for placing a traffic signal at an intersection?**
   The federal warrants for placing a traffic signal at an intersection are attached to this memorandum and include traffic volume counts, pedestrian volume counts, accident records and other information. A special warrant is provided for school crossings.

   It is our understanding that under the most recent traffic management plan prepared by the Edmund Burke School, that a greater emphasis on transit use and shuttle bus service would reduce vehicular traffic on Upton Street, NW and eliminate the need for a traffic signal at the intersection of Upton Street and Connecticut Avenue, NW.

BZA Case No. 16611 Exhibit No. 215

Board of Zoning Adjustment
District of Columbia
CASE NO.16611
EXHIBIT NO.215

3. Would shuttle buses be allowed to idle near the school?

Under District air quality regulations, shuttle buses must meet District bus idling requirements. Buses empty for 3 minutes or more must shut off their engines. Buses are exempted from this requirement and may run their engines for up to 15 minutes if 12 or more passengers are on the bus. Buses are allowed to idle for any amount of time if the temperature is below freezing.

4. How many accidents have there been at the intersections near the school?

The following table summarizes the number of accidents/injuries near the Edmund Burke School during the past five years, as reported by the Metropolitan Police Department. Accidents not reported to the police are not included in the data base. There are no accident records available for 1996. Accident records for 2000 are not yet available.

Intersection	**1995**	**1996**	**1997**	**1998**	**1999**
Connecticut and Veazy Terrace	3/1	No record	7/3	2/0	3/1
Connecticut and Van Ness	7/3	No record	10/5	3/2	2/1
Connecticut and Upton	4/2	No record	4/1	5/1	8/3
Connecticut and Tilden	14/6	No record	20/7	3/2	7/7

Attachment

C. WARRANTS

4C-1 Advance Engineering Data Required

A comprehensive investigation of traffic conditions and physical characteristics of the location is required to determine the necessity for a signal installation and to furnish necessary data for the proper design and operation of a signal that is found to be warranted. Such data desirably should include:

1. The number of vehicles entering the intersection in each hour from each approach during 16 consecutive hours of a representative day. The 16 hours selected should contain the greatest percentage of the 24-hour traffic.
2. Vehicular volumes for each traffic movement from each approach, classified by vehicle type (heavy trucks, passenger cars and light trucks, and public-transit vehicles), during each 15-minute period of the two hours in the morning and of the two hours in the afternoon during which total traffic entering the intersection is greatest.
3. Pedestrian volume counts on each crosswalk during the same periods as the vehicular counts in paragraph (2) above and also during hours of highest pedestrian volume. Where young or elderly persons need special consideration, the pedestrians may be classified by general observation and recorded by age groups as follows:
   (a) under 13 years
   (b) 13 to 60 years
   (c) over 60 years.
4. The 85-percentile speed of all vehicles on the uncontrolled approaches to the location.
5. A conditions diagram showing details of the physical layout, including such features as intersectional geometrics, channelization, grades, sight-distance restrictions, bus stops and routings, parking conditions, pavement markings, street lighting, driveways, location of nearby railroad crossings, distance to nearest signals, utility poles and fixtures, and adjacent land use.
6. A collision diagram showing accident experience by type, location, direction of movement, severity, time of day, date, and day of week for at least one year.

The following data are also desirable for a more precise understanding of the operation of the intersection and may be obtained during the periods specified in (2) above:

1. Vehicle-seconds delay determined separately for each approach.

2. The number and distribution of gaps in vehicular traffic on the major street when minor-street traffic finds it possible to use the intersection safely.

3. The 85-percentile speed of vehicles on controlled approaches at a point near to the intersection but unaffected by the control.

4. Pedestrian delay time for at least two 30-minute peak pedestrian delay periods of an average weekday or like periods of a Saturday or a Sunday.

Adequate roadway capacity at a signalized intersection is desirable. Widening of both the main highway and the intersecting roadway may be warranted to reduce the delays caused by assignment of right-of-way at intersections controlled by traffic signals. Widening of the intersecting roadway is often beneficial to operation on the main highway because it reduces the signal time that must be assigned to side-street traffic. In urban areas, the effect of widening can be achieved by elimination of parking at intersectional approaches. It is always desirable to have at least two lanes for moving traffic on each approach to a signalized intersection. Additional width may be necessary on the leaving side of the intersection, as well as the approach side, in order to clear traffic through the intersection effectively. Before an intersection is widened, the additional green time needed by pedestrians to cross the widened streets should be checked to ensure that it will not exceed the green time saved through improved vehicular flow.

4C-2 Warrants for Traffic Signal Installation

Traffic control signals should not be installed unless one or more of the signal warrants in this Manual are met. Information should be obtained by means of engineering studies and compared with the requirements set forth in the warrants. If these requirements are not met, a traffic signal should neither be put into operation nor continued in operation (if already installed).

For the purpose of warranting signalization, a wide-median intersection should be considered as one intersection.

When a traffic control signal is indicated as being warranted, it is presumed that the signal and all related traffic control devices and markings are installed according to the standards set forth in this Manual. It is further presumed that signal indications are properly phased, that roadways are properly designed, that adjacent traffic signals are properly coordinated, that there is adequate supervision of the operation and maintenance of the signal and all of its related devices, and that the traffic signal controller will be selected on the basis of engineering study and judgment.

An investigation of the need for traffic signal control should include where applicable, at least an analysis of the factors contained in the following warrants:

Warrant 1—Minimum vehicular volume.
Warrant 2—Interruption of continuous traffic.
Warrant 3—Minimum pedestrian volume.
Warrant 4—School crossings.
Warrant 5—Progressive movement.
Warrant 6—Accident experience.
Warrant 7—Systems.
Warrant 8—Combination of warrants.

4C-3 Warrant 1, Minimum Vehicular Volume

The Minimum Vehicular Volume warrant is intended for application where the volume of intersecting traffic is the principal reason for consideration of signal installation. The warrant is satisfied when, for each of any 8 hours of an average day, the traffic volumes given in the table below exist on the major street and on the higher-volume minor-street approach to the intersection. An "average" day is defined as a weekday representing traffic volumes normally and repeatedly found at the location.

MINIMUM VEHICULAR VOLUMES FOR WARRANT 1

Number of lanes for moving traffic on each approach		Vehicles per hour on major street (total of both approaches)	Vehicles per hour on higher-volume minor-street approach (one direction only)
Major Street	Minor Street		
1	1	500	150
2 or more	1	600	150
2 or more	2 or more	600	200
1	2 or more	500	200

These major-street and minor-street volumes are for the same 8 hours. During those 8 hours, the direction of higher volume on the minor street may be on one approach during some hours and on the opposite approach during other hours.

When the 85-percentile speed of major-street traffic exceeds 40 mph in either an urban or a rural area, or when the intersection lies within the built-up area of an isolated community having a population of less than 10,000, the Minimum Vehicular Volume warrant is 70 percent of the requirements above.

4C-4 Warrant 2, Interruption of Continuous Traffic

The Interruption of Continuous Traffic warrant applies to operating conditions where the traffic volume on a major street is so heavy that traffic on a minor intersecting street suffers excessive delay or hazard in entering or crossing the major street. The warrant is satisfied when,

for each of any 8 hours of an average day, the traffic volumes given in the table below exist on the major street and on the higher-volume minor-street approach to the intersection, and the signal installation will not seriously disrupt progressive traffic flow.

MINIMUM VEHICULAR VOLUMES FOR WARRANT 2

Number of lanes for moving traffic on each approach		Vehicles per hour on major street (total of both approaches)	Vehicles per hour on higher-volume minor-street approach (one direction only)
Major Street	Minor Street		
1	1	750	75
2 or more	1	900	75
2 or more	2 or more	900	100
1	2 or more	750	100

These major-street and minor-street volumes are for the same 8 hours. During those 8 hours, the direction of higher volume on the minor street may be on one approach during some hours and on the opposite approach during other hours.

When the 85-percentile speed of major-street traffic exceeds 40 mph in either an urban or a rural area, or when the intersection lies within the built-up area of an isolated community having a population of less than 10,000, the Interruption of Continuous Traffic warrant is 70 percent of the requirements above.

4C-5 Warrant 3, Minimum Pedestrian Volume

The Minimum Pedestrian Volume warrant is satisfied when, for each of any 8 hours of an average day, the following traffic volumes exist:

1. On the major street, 600 or more vehicles per hour enter the intersection (total of both approaches); or where there is a raised median island 4 feet or more in width, 1,000 or more vehicles per hour (total of both approaches) enter the intersection on the major street; and
2. During the same 8 hours as in paragraph (1) there are 150 or more pedestrians per hour on the highest volume crosswalk crossing the major street.

When the 85-percentile speed of major-street traffic exceeds 40 mph in either an urban or a rural area, or when the intersection lies within the built-up area of an isolated community having a population of less than 10,000, the Minimum Pedestrian Volume warrant is 70 percent of the requirements above.

A signal installed under this warrant at an isolated intersection should be of the traffic-actuated type with push buttons for pedestrians crossing the main street. If such a signal is installed at an intersection within a signal system, it should be equipped and operated with control devices which provide proper coordination.

Signals installed according to this warrant shall be equipped with pedestrian indications conforming to requirements set forth in other sections of this Manual.

Signals may be installed at nonintersection locations (mid-block) provided the requirements of this warrant are met, and provided that the related crosswalk is not closer than 150 feet to another established crosswalk. Curbside parking should be prohibited for 100 feet in advance of and 20 feet beyond the crosswalk. Phasing, coordination, and installation must conform to standards set forth in this Manual. Special attention should be given to the signal head placement and the signs and markings used at nonintersection locations to be sure drivers are aware of this special application.

4C-6 Warrant 4, School Crossing

A traffic control signal may be warranted at an established school crossing when a traffic engineering study of the frequency and adequacy of gaps in the vehicular traffic stream as related to the number and size of groups of school children at the school crossing shows that the number of adequate gaps in the traffic stream during the period when the children are using the crossing is less than the number of minutes in the same period (sec. 7A-3).

When traffic control signals are installed entirely under this warrant:

1. Pedestrian indications shall be provided at least for each crosswalk established as a school crossing.

2. At an intersection, the signal normally should be traffic-actuated. As a minimum, it should be semi-traffic-actuated, but full actuation with detectors on all approaches may be desirable. Intersection installations that can be fitted into progressive signal systems may have pretimed control.

3. At non-intersection crossings, the signal should be pedestrian-actuated, parking and other obstructions to view should be prohibited for at least 100 feet in advance of and 20 feet beyond the crosswalk, and the installation should include suitable standard signs and pavement markings. Special police supervision and/or enforcement should be provided for a new non-intersection installation.

4C-7 Warrant 5, Progressive Movement

Progressive movement control sometimes necessitates traffic signal installations at intersections where they would not otherwise be warranted, in order to maintain proper grouping of vehicles and effectively regulate group speed. The Progressive Movement warrant is satisfied when:

1. On a one-way street or a street which has predominantly unidirectional traffic, the adjacent signals are so far apart that they do not provide the necessary degree of vehicle platooning and speed control, or

2. On a two-way street, adjacent signals do not provide the necessary degree of platooning and speed control and the proposed and adjacent signals could constitute a progressive signal system.

The installation of a signal according to this warrant should be based on the 85-percentile speed unless an engineering study indicates that another speed is more desirable.

The installation of a signal according to this warrant should not be considered where the resultant signal spacing would be less than 1000 feet.

4C-8 Warrant 6, Accident Experience

The Accident Experience warrant is satisfied when:

1. Adequate trial of less restrictive remedies with satisfactory observance and enforcement has failed to reduce the accident frequency; and
2. Five or more reported accidents, of types susceptible to correction by traffic signal control, have occurred within a 12-month period, each accident involving personal injury or property damage to an apparent extent of $100 or more; and
3. There exists a volume of vehicular and pedestrian traffic not less than 80 percent of the requirements specified either in the Minimum Vehicular Volume warrant, the Interruption of Continuous Traffic warrant, or the Minimum Pedestrian Volume warrant; and
4. The signal installation will not seriously disrupt progressive traffic flow.

Any traffic signal installed solely on the Accident Experience warrant should be semi-traffic-actuated (with control devices which provide proper coordination if installed at an intersection within a coordinated system) and normally should be fully traffic-actuated if installed at an isolated intersection.

4C-9 Warrant 7, Systems Warrant

A traffic signal installation at some intersections may be warranted to encourage concentration and organization of traffic flow networks. The Systems warrant is applicable when the common intersection of two or more major routes has a total existing, or immediately projected, entering volume of at least 800 vehicles during the peak hour of a typical weekday, or each of any five hours of a Saturday and/or Sunday.

A major route as used in the above warrant has one or more of the following characteristics:

1. It is part of the street or highway system that serves as the principal network for through traffic flow;
2. It connects areas of principal traffic generation;

3. It includes rural or suburban highways outside, entering or traversing a city;

4. It has surface street freeway or expressway ramp terminals;

5. It appears as a major route on an official plan such as a major street plan in an urban area traffic and transportation study.

4C-10 Warrant 8, Combination of Warrants

In exceptional cases, signals occasionally may be justified where no single warrant is satisfied but where two or more of Warrants 1, 2, and 3 are satisfied to the extent of 80 percent or more of the stated values.

Adequate trial of other remedial measures which cause less delay and inconvenience to traffic should precede installation of signals under this warrant.