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GOVERNMENT OF THE DISTRICT OF COLUMBIA Office of Zoning Board of Zoning Adjustment

PUBLIC MEETING
9:30 a.m. to 1:43 p.m.
Wednesday, March 1st, 2017

441 4th Street Northwest

Jerrily R. Kress Memorial Room

Second Floor Hearing Room, Suite 220 South

Washington, D.C. 20001

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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Board Members: FREDERICK L. HILL, Chairperson CARLTON HART, Board Member LESYLEE WHITE, Board Member ROBERT MILLER, Zoning Representative CLIFFORD MOY, Secretary SARA BARDIN, director JOHN NYARKU, Staff Office of Attorney General: MARY NAGELHOUT, Esquire Office of Planning: EVELYN ISRAEL JOEL LAWSON MAXINE BROWN-ROBERTS	PROCEEDINGS CHAIRPERSON HILL: All right, good morning everyone. The hearing will please come to order. We're located in the Jerrily R. Kress Memorial Hearing Room at 4414th Street Northwest. This is the March 1st public hearing of the Board of Zoning Adjustment for the District of Columbia. My name is Fred Hill, Chairperson. Joining me today is Carlton Hart to my right, Chair Lesylee White, board member, and representing the Zoning Commission is Rob Miller. Copies of today's hearing and agenda are located in the wall by any of the doors. Please be advised this proceedings is being recorded by a court reporter and is also webcast live. Accordingly, we must refrain you from making any disruptive noises or actions in the hearing room. Before presenting to the Board, please turn on and speak into the microphone, first stating your name and home address. When you're finished speaking, turn off your microphone so that your microphone is no longer picking up sound or background noise. All persons planning to testify either in favor or in opposition must have raised their hand and have been sworn in by the secretary. Also, each witness must fill out two witness cards; these cards are located on the table near the door and near the witness table.
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	CONTENTS PAGE Introductory Remarks A.M. SESSION 19450	Upon coming forward to speak to the Board, please give both cards to the reporter sitting at the table to my right. If you wish to file written testimony or additional supporting documents today, please submit one original and 12 copies to the secretary for distribution. If you to not have the requisite number of copies, you can reproduce copies on an office printer in the Office of Zoning located across the hall. The order to proceed for special variances and also appeals is also listed in the bin to my left there by the door. The record shall be closed at the conclusion of each case except for any material specifically requested by the Board. The more that is testified in the hearing is exactly as is expected the date the person is to submit the evidence to the Office of Zoning. After the record is closed no other information shall be accepted by the Board. The District of Columbia Administrative Proceedings Act requires a public Hearing on each case be held pursuant to Section 405(b) and 406 of that act. The Board may consistent with its rules and procedures of the act as to a closed meeting on a case for the purposes of seeking legal case on a case pursuant to D.C. official code 2-575(b)(4) and/or deliberating on a case pursuant to D.C. official code 2-475(b)(13). But

б 8 1 only after filing the necessary public notice and in the 1 I'm kind of letting those people know that if you're 2 case of an emergency closed meeting after taking a role 2 here for those cases, I think it will be a few hours 3 3 call vote. The decision of the Board in cases must be before we get to you, so you might want to plan 4 based exclusively on the public record. To avoid any 4 accordingly. 5 appearance to the contrary, the Board requests the 5 That being the case, Mr. Moy, I think we're 6 6 ready to call our first case. persons present not engage the members of the Board in 7 conversation. Please turn off all beepers and 7 SECRETARY MOY: All right, Mr. Chairman, I 8 cellphones at this time so as not to disrupt the 8 believe that would be application No. 19450 of D.C. 9 9 proceedings. Department of General Services, amended caption and 10 Preliminary matters are those which relate 10 advertised for special exception relief under the 11 to whether a case will or should be hear today, such as 11 department requirements of subtitle C, section 703.1, 12 request for a postponement, continuance, or a 12 and the R80 mutual requirements and subtitle 13 withdrawal, or whether proper and adequate notice of the 13 requirements section 420.1(f), and variances from a 14 hearing has been given. If you're are not prepared to 14 number of primary structure requirements section 03.2, 15 go forward with the case today or if you believe that 15 the living requirements of subtitle C section 901.1, 16 16 the Board should not proceed, now is the time to raise height and number of stories requirements subtitle F of 17 17 such a matter. 3.0.1, which would allow the construction of the 18 Mr. Secretary, do we have any preliminary 18 six-story short-term family housing facility RA10 3320 19 19 matters? Idaho Avenue Northwest, square 1818 lot 49. We ask, 20 20 SECRETARY MOY: Good morning, Mr. Chairman, Mr. Chair, that the applicant clarify their revised 21 21 Members of the Board. relief to add temporary relocation of accessory parking 22 The only matters I have before the Board 22 under which I believe is section U202.1(j). Although 23 relate to the docket for today. And for the record, the 23 under Exhibit 108 there's a revised self cert which 24 appeal in the application to Shahid Qureshi, there is a 24 denotes a different section, but I just need clarity for 25 consent motion to continue and reschedule. This is 25 the record. 9 1 application No. 19385, and the appeal of 19334. So 1 CHAIRMAN HILL: Would the applicant like to 2 that's being reset, rescheduled to April 5th, 2017. 2 come forward? If you could just go ahead and introduce 3 Finally, we do have one case application yourself from my right to left. And just push the 4 which is scheduled for March the 8th, 2017, and I want 4 microphone button there until the green glowing light 5 5 to announce for the record that that's being postponed comes on. 6 and rescheduled to April the 5th, also 2017. 6 MR. BROWN: David Brown, counsel for 7 7 neighbors responsive to the Government. That's it, Mr. Chairman. 8 8 CHAIRMAN HILL: Okay, great. CHAIRMAN HILL: Introduce yourself please. 9 With that, if anyone is here to present 9 MS. WHITE: Nicole White, Symmetra Design, 10 10 testimony either in favor or opposition, if you wouldn't transportation consultant 11 mind please standing and taking the oath as administered 11 MS. GILLIS: Greer Gillis, director of the 12 12 by the secretary. Department of General Services. 13 13 MS. ZEILINGER: Good morning. Laura (Whereupon the participants are sworn in) 14 14

by the secretary.

(Whereupon the participants are sworn in)

CHAIRMAN HILL: All right. Mr. Moy, just for everyone here that's in the audience, we're going to go kind of a little bit out of order as to what we normally do. We're going to go ahead and do our meeting cases after we've done our hearing cases. And also, as far as the order with which the hearing cases are going to be heard, they are in the order with which they are on the agenda as you come in through the door. However, as we go through this, there is the possibility that we're going to move up 19410 of ANC 6A and 19412 of ANC

-- misprint there -- 1941 we're and 19412, we might move

those up right after our first three hearing cases. So

Department of General Services.

MS. ZEILINGER: Good morning. Laura
Zeilinger, director of Department of Human Services.

MS. MOLDENHAUER: Good morning. Meredith
Moldenhauer, counsel from the Law Firm of Griffin Murphy
Moldenhauer and Wiggins on behalf of the Applicant.

MR. YOUNG: Rashad Young, the administrator
of the District of Columbia.

MR. McNAMARA: John McNamara, Aters Saint
Gross.

CHAIRMAN HILL: Okay. All right. Thank
you. Before we start, actually, since I know probably a
lot of people are here for the next three cases, I just
thought I'd kind of go over the order so that it's a

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10 12 1 little helpful possibly for everyone here in the 1 homelessness and managing and operating those types of 2 2 audience and also just to clarify for myself to be quite facilities. And then we have Nicole White as our 3 3 honest. So we're going to go ahead and have the traffic consultant being qualified as an expert in that 4 applicants speak first and then the testimony of any 4 field. We have submitted all of these as part of the 5 5 witnesses. At that time also the board is able to ask record. We'd like to get that resolved before we jump 6 6 any questions at any point, but however you can ask into that. 7 7 questions at that time. Then there'll be an opportunity CHAIRMAN HILL: Sure. So I've reviewed all for the parties status to cross-examine the witnesses. of your submittals for the expert testimony, and I don't 9 9 have particularly any questions. Does the board have Then we're going to go ahead and turn to mic to the 10 10 Office of Planning. Also, then, there'll be any questions? 11 cross-examination of the applicant, party in opposition, 11 (No response.) 12 and the ANC, if the ANC is here. Then we're going go 12 I'm fine with allowing them in as experts. 13 ahead and hear from any other government agencies: 13 MS. MOLDENHAUER: Does opposition have any 14 DDOT, MTD, et cetera. Also have an opportunity for more 14 opposition? 15 questions and then cross-exam by applicants right after 15 CHAIRMAN HILL: Mr. Brown, do have any 16 the ANC. Then we'll go ahead and turn to the ANC 16 opposition to those experts being submitted? 17 themselves and see what they would like to present and 17 MR. BROWN: I would just like clarification 18 18 also have an opportunity for cross-examine. Then we're on what Ms. Zeilinger's expertise is. 19 going to after that ask individuals that are here in the 19 MS. MOLDENHAUER: Sure. Ms. Zeilinger, can audience that would like to speak in support of the 20 20 you just provide a brief description of your personal 21 application, and also have an opportunity to cross-exam. 21 background and your expertise? 22 Afterwards, then, there would be the parties in 22 MS. ZEILINGER: Sure. MR. BROWN: My question is not about her 23 23 opposition applications, that's when you'll get a chance 24 24 to present, Mr. Brown. And then afterwards we'll, background. My question is: What expert area is being 25 25 again, here from anyone that's in the audience wishing claimed for her --11 13 1 1 to speak in support of the opposition, and then, MS. ZEILINGER: I think the expertise that's 2 2 actually, I guess there's time for anyone who's being claimed is on homeless services and more than ten 3 undeclared. If you haven't decided, you'll be able to 3 years experiences working on the issue of ending 4 come up and speak at that time as well. And then there 4 homelessness with the district Government, with the 5 will be rebuttal by the applicant, we're going to have 5 Department of Human Services as a deputy director, and 6 rebuttal by the party status, and then we're going to 6 then with the Obama administration at the United States 7 have closing statements -- I'm sorry, rebuttal by the Interagency Council on homelessness where I served as 8 8 applicant, cross-exam by the parties in opposition, the President's lead official on preventing and ending 9 9 closing statement by the party in opposition, and then homelessness before, then, joining Bowser's 10 closing statement by the applicant. So I'm going to 10 administration to direct the Department of Human 11 11 have to refer back to my sheet every now and again, but Services. 12 12 MR. BROWN: Do I understand that you claim

that's basically my overall thoughts. So everyone can 13 know what you're going to be up for here when you're 14 time is coming. 15 So that being the case, Ms. Moldenhauer, how 16

much time would you like me to put on the clock? MS. MOLDENHAUER: We will need the full 60

minutes allotted under the regulations. First, though,

preliminary matters on all expertise of the witnesses. We had submitted in the record resumes for our architect Joe McNamara from Ayers Saint Gross, qualify him as an

23 expert in architecture. I don't know you want to go one 24 by one. We also, then, have Director Zeilinger

before we start our I would like to go through

qualifying as an expert based on her experience with

expertise in the size and configuration of homeless shelters as well?

MS. ZEILINGER: I claim expertise in best practices related to delivering crisis services for families, including the way that shelters are set up and operated too.

CHAIRMAN HILL: And Mr. Brown, I think she's answering your question as to what she's an expert in. I mean, we're not in any kind of area right now where we're asking cross-examination questions. We haven't even got into the case.

MR. BROWN: That's true. CHAIRMAN HILL: Thank you.

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14 16 1 All right. Does the board have any other 1 plan to replace the use of the former D.C. General 2 2 questions? (No, response.) Hospital as an emergency shelter for homeless families. 3 3 Ms. Moldenhauer, so you need an hour. Her plan called for replacing the 270 units of D.C. 4 Correct? 4 General with six smaller shelters scattered throughout 5 5 MS. MOLDENHAUER: Yes. We need an hour but the City with up to 50 units in each. 6 6 I actually see that Councilman Mendelson is present. I At the time, there was considerable anxiety 7 7 believe that he may wish to testify in general on the that any proposal for new neighborhood shelters would 8 8 meet stiff opposition. But council members endorsed the 9 9 CHAIRMAN HILL: Sure. mayor's approach, and I'm going to read an excerpt from 10 MS. MOLDENHAUER: So I would concede the 10 the Council of Legislative Report: "The council, the 11 floor to his testimony, allow for questions from the 11 current and previous mayors, advocates, stakeholders, 12 board and by cross, And then we would then start our 12 and district residents from across the city have, since 13 13 it first opened as a shelter, sought to have D.C. presentation. 14 CHAIRMAN HILL: That's fine with us. 14 general closed and a more humane shelter or system of 15 15 Chairman Mendelson, welcome. Chairman Mendelson, if you shelters established for district families experiencing 16 16 homelessness. Though in the past some residents and just have a seat there over there on the left. And 17 17 council members have voiced opposition to the prospect Mr. Chairman, I apologize, this is new for me. I don't 18 18 of having shelter facilities in their neighborhoods due know if you have to be sworn in or not. 19 19 to unfounded concerns, consensus has developed within Mr. Secretary? 20 the council and across the City that sheltering families 20 SECRETARY MOY: Would you do me the honor of 21 21 experiencing homelessness in small service-enriched swearing you in today? 22 22 facilities in each of the wards is the best approach. (Whereupon the witness is sworn in.) 23 Spreading shelters throughout the City also 23 CHAIRMAN HILL: Thank you so much, 24 helps to discourage the creation of large concentration 24 Mr. Chairman. 25 of poverty in just a few wards. And although residents 25 Mr. Chairman, I was told that attorneys 15 17 1 don't have to swear in. 1 and council members have raised important concerns about 2 CHAIRMAN MENDELSON: And I'm not an 2 various aspects of the plan as proposed in the 3 attorney. I don't know if that's good or bad, but I'm 3 introduced version of the bill, the committee as a whole 4 not an attorney. 4 agrees that developing smaller, better run shelters 5 CHAIRMAN HILL: So Ms. Moldenhauer, as has 5 throughout the City is the right approach." And again, 6 been the custom, the board has done its best to 6 that's a from the Committee report. 7 accommodate elected officials. So we're very pleased to 7 However, the council disagreed with three of 8 8 have the time to go ahead and take your testimony from the seven sites proposed by the mayor and disagreed with 9 9 the economics of the mayor's plan, namely that five of 10 MS. MOLDENHAUER: Chairman Mendelson is not 10 the seven sites would be leased and the construction of 11 part of our case-in-chief, but he will testify as part 11 the five leased shelters would be paid for by the 12 12 of the process. I believe it'll be helpful in district, and that after 15 to 30 years, each lease 13 13 being different, the leases would end and the assets discussing some issues that the board may have questions 14 14 would revert to the lessors. Further, appraisals on 15 15 CHAIRMAN HILL: Thank you. obtained by the council determined that four of the five 16 Mr. Mendelson, whenever you'd like speak. 16 pieces ranged from slightly above market to 17 CHAIRMAN MENDELSON: Thank you, Mr. 17 extraordinarily above market. 18 18 Chairman, and good morning. I'm Phil Mendelson, The council held a public hearing lasting 19 chairman of the Council of the District of Columbia. My 19 almost 12 hours on March 16th, 2016 and over 80 citizens 20 20 purpose in testifying is simple: To explain the registered to testify. At the hearing and subsequently

council members received suggestions for alternative

sites. Approximately, a dozen alternative sites were

alternative sites were proposed for ward 3, and there

placed on the record for ward 5. At least three

were several alternatives for ward 6 as well.

council's support for the location of a new emergency

shelters -- for the location of new emergency shelters

is titled the Homeless Shelter Replacement Act 2016.

Early last year Mayor Muriel Bowser announced a bold

for homeless families pursuant to D.C. law 21-141, which

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1 On May 17th, the Council voted unanimously 2 to direct the major to change three of the sites in 3 wards 3, 5, and 6, and to change the economic structure 4 of the plan so that all of the sites would be owned, not leased, by the City. At the same time, the council 5 6

appropriated a 125 million dollar capital budget for the 7 8 With regard to ward 3, the council 9 considered a number of suggested locations. These 10 included: The mayor's proposed site at 2619 Wisconsin 11 Avenue, a former diplomatic residence at 3101 Albemarle 12 Street, a vacant church at 4100 River Road, Fort Reno, 13 and 3320 Idaho Avenue. Idaho Avenue was considered the 14 best for various reasons: Most important, site 15 acquisition would be the easiest since 3320 Idaho is 16 already city owned. And this, in turn, meant site 17 acquisition would be least expensive. There were other 18 factors as well: Except for the Telly Town properties, 19 Idaho Avenue has the best access to public 20 transportation, grocery, and other stores. And 3320 21 Idaho Avenue is the largest of the various sites except 22 fort Reno, but Fort Reno was believed to be unavailable. 23 Further, although most of the sites are approximate to 24 single family homes, the Idaho Avenue site involves

questions. And since that was mentioned before you know that. So Mr. Brown, do you have any questions for Chairman Mendelson?

4 MR. BROWN: Just a few. 5

Good morning, Mr. Chairman.

CHAIRMAN MENDELSON: Good morning.

MR. BROWN: I'm looking at your testimony regarding other suggested locations for ward 3. Were these suggestions discussed on the public record by the council?

CHAIRMAN MENDELSON: Some of them were discussed at the public hearing. They were all included in the general public discussion that goes on whenever the council's considering legislation.

MR. BROWN: Do you happen to know what particular dates the alternative locations were considered other than May 17 and March 17?

CHAIRMAN MENDELSON: As I said, there was considerable public discussion about different sites. As I'm sitting here, I could not tell you specific dates or specific meetings. I know that that was discussed in the litigation with regard to -- it was recently dismissed with regard to whether notice was adequate or in accordance with the law. I know the council member chairs, the ward council member was talking with members

sites. When all of the factors, including the ones just enumerated, are taken together, all of the suggested locations, including the mayor's proposal, were less reasonable than 3320 Idaho Avenue.

fewer such homes than the Wisconsin Avenue or Albemarle

My purpose in testifying today is not to get into the intricacies of the zoning relief being sought, but rather to prevent the public policy underlying the City's request before you, to explain the process behind our decision, and to state the council's support for these sites for emergency shelters. I'm happy to answer any questions. Let me just note that the statement that I submitted speaks to all three wards: Wards 3, 5 and 6, which I believe are before you today. And so I intend, before I leave the building, to be sure that this statement is included in the record for each of the cases. And if I can, I will come back for the ward 5 case so that I can be cross-examined. I'm happy to answer questions now.

CHAIRMAN HILL: Thank you, Mr. Chairman. Does the board have any questions? (No response.)

Well, Chairman Mendelson, thank you very much for your testimony.

As is the protocol and procedure now, the party's status in opposition has an opportunity to ask 1 of the community throughout the ward with regard to the 2 mayor's proposal and possible sites. 3

MR. BROWN: My question is: Whether or not there was a public meeting of the council at which the River Road site, the Fort Reno site, and the Albemarle site were discussed on public record?

CHAIRMAN MENDELSON: I could not tell you specifically what was said or which sites would have been mentioned at the March 17th hearing. Otherwise, no, the council did not have a public meeting other than May 17th when it voted and on March 17th when it had the public hearing. So there would not have been other public meetings, I think that was your question, of the council

MR. BROWN: Do you know whether or not any requests for proposals for alternative sites was sent out?

CHAIRMAN MENDELSON: You'd have to ask the executor.

MR. BROWN: And that would also be true for any solicitations of offers regarding acquisition of private property as well. Is that right?

CHAIRMAN MENDELSON: If you're speaking of solicitations, yes, you would have to ask the executor.

MR. BROWN: All right. Thank you. I have

6 (Pages 18 to 21)

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22 24 1 1 MR. YOUNG: Good morning, Chairperson Hill, nothing further. 2 CHAIRMAN HILL: Thank you, Mr. Brown. 2 members of the Board of Zoning Adjustment. I am Rashad 3 3 Again, as is in the regulation, the ANC Young, city administrator for the District of Columbia. 4 would have an opportunity to cross with anyone who is 4 I'm pleased to be here today to request special 5 providing testimony. Is the ANC here? 5 exception and variance relief from the board for 6 6 development and operation of an emergency shelter in (Motion.) 7 7 Would you like to come forward, please? ward 3 located at 3320 Idaho Avenue Northwest, which 8 Could you please introduce yourself for the record? will help advance the sheriff agenda of Mayor Bowser, 9 9 MS. LAKE: I'm Nancy Lakewood, chair of ANC the Council of the District of Columbia, and many 10 3C. 10 district residents, advocates, and stakeholders closing 11 CHAIRMAN HILL: Hello, commissioner, how you 11 D.C. General, the largest family shelter in the 12 doing? Nice to see you here. Good morning. Do you 12 district. I am joined today by a team of subject matter 13 have any questions for the chairman? 13 experts who will each speak to their skill area: 14 MS. LAKE: No, we have no questions for 14 Director of the Human Resources Laura Zeilinger and 15 15 Director of the Department of General Services Grier Chairman Mendelson. 16 CHAIRMAN HILL: Well, thank you so much. I 16 Gillis. The principal architect and traffic engineer 17 17 think Ms. Moldenhauer has a question. for this site will also provide testimony. 18 18 MS. MOLDENHAUER: Just one question. One of the highest priorities of the Bowser 19 19 administration is to make homelessness rare, brief, and Chairman Mendelson, the council endorsed 3320 Idaho 20 Avenue and found that there were no other reasonable 20 nonrecurring. More than 7,000 men, women, and children 21 21 sites in ward 3. Is that correct? experience homelessness on any given night. On the 22 COUNCILMAN MENDELSON: Correct. 22 campaign trail and throughout her transition, Mayor 23 MS. MOLDENHAUER: Thank you. 23 Bowser promised district residents that she would 2.4 CHAIRMAN HILL: Does the board have any more 24 develop smaller shelter alternatives and ultimately 25 questions? close D.C. General. 25 23 1 (No response.) 1 We know what it takes to end homelessness in 2 Chairman Mendelson, thank you very much for 2 the district, and we have a roadmap to get us there. 3 coming down. 3 The Inner Agency Council on Homelessness for which I 4 CHAIRMAN MENDELSON: Thank you and thank you 4 serve as chair is charged with informing and guiding 5 5 district strategies and policies for meeting the needs for accommodating my schedule. As I indicated, I will 6 try to come back for the ward 5 site. 6 of individuals and families who are homeless or at 7 CHAIRMAN HILL: All right, sir, thank you. 7 imminent risk of becoming homeless. 8 8 In March of 2015, ICH along with CHAIRMAN MENDELSON: Thank you. 9 9 CHAIRMAN HILL: All right. Ms. Moldenhauer. administration officials and community members developed 10 MR. BROWN: Chair? 10 Homeward D.C., the district's strategic plan to end 11 11 CHAIRMAN HILL: Yes. homelessness. In both the fiscal year of 2016 and 2017 12 12 MR. BROWN: How much time is that again? budgets, the Bowser administration with support from the 13 13 CHAIRMAN HILL: Ms. Moldenhauer asked for an Council has made historic and unprecedented investments 14 14 in proven solutions to end homelessness and provide a hour, so we're going to go ahead and give her an hour, 15 15 robust services, investment, and permanent support of which we are also going to give to party status, an 16 housing in our rapid rehousing program. Over that past 16 individual Mr. Brown, who earlier when we went through 17 17 two years, the Department of Human Services has this, I didn't think he was going to get an hour. But 18 undergone major system reform in alignment with the 18 Mr. Brown's here. Appellant has an hour and you have an 19 strategic plan. 19 hour. 20 We are starting to see the results of both 2.0 MR. BROWN: I'm going to try to stay under 21 the system reforms and the investments. In 2015, we 21 an hour. Thank you. 22 assisted 1,075 families exit from shelter, which is a 29 CHAIRMAN HILL: Oh, that's great. Thank 2.2 23 percent increase from the prior year. In 2016, there 23 you. 24 were 1,259 exits resulting in a 49 percent increase from 24 MS. MOLDENHAUER: We will turn to City 25 25 the prior year. We also reduced the number of families Administrator Young to provide his testimony.

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in our emergency family shelters by 17 percent from January 2016 to January 2017.

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Homeward D.C. also calls for the development of smaller scale service enriched community-based shelters in the closure of D.C. General Family Shelter. In the district and across the country, best practices show that families can be more successful when shelter is provided in smaller neighborhood-based settings where programming can be tailored to meet the needs of clients and where the clients can more readily access services and support networks in the community. In a city as prosperous ours, we can and must do better by children and families experiencing homelessness. It is the right thing to do.

D.C. General is not a place for families. Continuing to house families at this facility does not reflect the values that we share or how to serve and support our most vulnerable resident, especially families with children many of whom are under the age of four.

When Mayor Bowser was elected, she heard loud and clear from the community that closing D.C. General was a priority. We wanted the entire community to be part of the solution so we searched for one site in every single ward. In order to close D.C. General,

the existing MPD station. This is a change from the

2 original proposal to build two levels of parking that

3 would have simply replaced in kind any MPD parking lost

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to the site development. The revised proposal for a

5 parking deck will alleviate existing on-street parking

6 conditions and restore any on-street parking currently

7 used by police staff to the community. Importantly, the

parking deck will also create enough parking spaces for

9 shelter employees to satisfy the minimum parking

10 requirements. During construction of the parking deck,

11 a portion of MPD parking will be temporarily displaced.

12 We will continue to work with the community to minimize 13

any effect of the temporary parking arrangement. 14

This proposal to construct a six-story emergency shelter at this site is a critical element of the district's eight-ward initiative to developing a more effective crisis response system. On February 9, 2016, Mayor Bowser shared her plan with the council and the public. Two days later, the Bowser administration fanned out across the district, holding community meetings at all eight wards to share some site plans with residents and respond to questions and concerns. This was the first step in a multiyear community engagement process.

25 As I mentioned earlier in my testimony, the

we needed a minimum of 280 units across all eight wards

2 that are economically feasible and able to be developed 3

within a 24- to 30-month timeline. The sites needed to be close to Metro Bus transportation and other services

and amenities. We started by looking at district-owned

5 properties in the city's inventory. Once we had

6 7 exhausted that inventory based upon our criteria, we

looked for properties to purchase or lease.

8 9 On June 13th, 2016, the Council of the

District of Columbia amended the law and changed three of the selected sites in wards 3, 5, and 6 to district-owned property. Prior to action by the

12 13 council, the proposed ward 3 site was located at 2619

14 Wisconsin Avenue Northwest. The site before you today,

15 which is located at 3320 Idaho Avenue Northwest, was

16 selected after a rigorous process to identify a site

17 that met all of the criteria I mentioned. The proposed

18 ward 3 emergency shelter is on the site of the MPD

19 Second District Police Station and will include 50

> residential units based on on-site wraparound services, administrative offices, and appropriate recreational

space for the residents.

In response to community concerns for providing parking, the district has proposed to construct three levels of parking located at the rear of 1 wards 3 emergency shelter site as well as the site for

ward and 5 and 6 were changed as a result of the

3 council's legislation last June 13th requiring new site

4 plans and designs. Since the time that the three new

5 sites were selected, members of the administration had

6 met with neighborhood leaders, conducted neighborhood 7

safety walks, participated in subsequent community

meetings, shared designs, and responded to hundreds of

9 e-mails and phone calls to answer questions, discuss 10 concerns, and resolve issues. At these sites, we also

11 had the opportunity to form community advisory teams,

12 which have coordinated community feedback and input, and

13 shared information on issues and concerns related to the

14 development of the program and weighed in on building

15 design to help ensure that they reflected the character

16 of each neighborhood. On our website,

17 mayor.dc.gov/homewarddc, we have included information

18 about our plan to close D.C. General, as well as

19 responses to council and written responses to 20

neighborhood concerns.

The work of our community advisory teams will not dim after today's BZA hearing. There are ongoing discussions about specific concerns in each community that will continue, and they will also provide feedback on concerns related to resident quality of life

8 (Pages 26 to 29)

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during construction and help develop good neighborhood agreements for each program. The good neighbor agreements will address maintenance of property, community safety, neighborhood codes of conduct, and communication and mutual respect.

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The council held a public hearing on the mayor's legislation on March 17th, 2016, and on May 15th, 2016, announced and voted on several revisions to the original plan, including changing three of the eight sites. The council finalized the plan, which included their revisions, by unanimous vote on May 31st, 2016. The plan was then submitted to the mayor on June 6th, 2016, and was returned to the council to be enacted on June 13th, 2016.

Recognizing their critical role in site selection ward representation, we have invited council members to participate in the advisory team and all have hopes that their own community conversations about the program.

We came to you over the summer to seek relief for the sites in wards 4, 7, and 8. Because you granted us this relief, I'm excited to share that we're on track to begin construction on these sites this summer. The site before you today is the site we have selected in ward 3. The relief requested for this site

spent significant time making sure that this housing 2 will be great for the families living there but also 3 making sure it will fit into each neighborhood. We have 4 hired architects who have developed high quality designs and will ensure that the construction is also high quality.

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The district has set this precedent. Many of you are probably familiar with La Casa, a permanent support housing site in Columbia Heights for formerly homeless men. La Casa is sandwiched in between upscale condos and apartments and has won several architectural awards in the past several years; it is an asset in the community. We hope to achieve the same since these new sites, our good neighbor agreements with the residents that live nearby will help us to ensure that we're living up to our collective expectations.

This is an exciting time. All of the pieces are in place. We have a clear plan, we have committed the funds, we have worked with the community, and we have a political will to make this happen. We have begun efforts to continue in extensive community engagement process. It is critical that the BZA approve the relief we seek today so that we can move this plan forward to close D.C. General because our residents deserve better.

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is very similar to that requested for wards 4, 7, and 8. For ward 3, we requested the board grant us variance relief for building height greater than 40 feet and three stories, loading, and number of primary structures on one lot, as well as special exception relief to allow construction of emergency shelter in the RA-1 zone

Additionally, we request special exemption relief for the temporary parking use during construction of the parking deck. The architect traffic engineer and zoning department for the ward site will delve into the specifics on the details of the special exceptions and variance request for this emergency shelter. As a collective, we have worked to achieve minimum if any substantial detriment to the public good or zone plan, while working to meet the administration's, council's, and district resident's goal of creating an achievable and tangible plan to close D.C. General in the foreseeable future and replace it with smaller, safe, and dignified short-term family housing access across all eight wards.

I want to take a moment to address from a high level neighborhood impact: Research suggests that adding a facility of this type to a neighborhood rarely impacts property values or crime. Furthermore, we have

Importantly, the specific relief we are seeking for the ward 3 shelter is a vital aspect to the goal of closing D.C. General. In particular, relief from the height and stories requirements is needed to create the 50-unit capacity into ward 3 shelter. Without BZA's approval, we will not be able to achieve the goal of closing D.C. General by winter of 2018. Thank you the opportunity to speak today. I will now turn to Director Zeilinger to talk about the programmatic aspects of the facilities. I'm also happy to take any questions.

CHAIRMAN HILL: Great. Thank you, Mr. Young.

Just before I move over there, does the board have any questions for the city administrator? (No response) No, okay.

Do you have a question? You're concerned about your car?

SPEAKER: Yes.

CHAIRMAN HILL: Okay. Thanks. I'll keep an eye on it too, but thanks.

Please go ahead, Ms. Moldenhauer.

23 MS. MOLDENHAUER: I just want to make sure 24 that the board confirmed that Ms. Zeilinger --

CHAIRMAN HILL: So you're saying you're

9 (Pages 30 to 33)

going to need all 60 minutes. Is that what you're saying here?

MS. MOLDENHAUER: We want to make sure that the record is full.

CHAIRMAN HILL: I'm sure it's going to be full, it is full. But thank you. Please go ahead.

MS. MOLDENHAUER: We just want to make sure that the board confirmed on the record that Ms. Zeilinger was qualified as an expert.

CHAIRMAN HILL: Yeah, I believe we did state that even after the questions that Mr. Brown had but thank you, thank you.

MS. ZEILINGER: Good morning Chairperson
Hill and members of the Board of Zoning Adjustment. I'm
Laurie Zeilinger, director of the District Department of
Human Services. I'm pleased to be here this morning to
request relief from the board for the Short-term Family
Housing Program at 3220 Idaho Avenue Northwest, which
will help advance the shared agenda of Mayor Bowser, the
Council of the District of Columbia, and many, many
district residents, advocates, and stakeholders closing
D.C. General. I'm here to testify on behalf of my
agency but also to provide my expert opinion on issues
of homelessness and emergency shelter programming for

families with minor children.

belongings, but any large furniture must be placed in storage or with another person.

Closing and replacing D.C. General is one critical component of a larger reform effort that has included creating a robust homelessness prevention program, enhanced standards for case management and service delivery across program times, and an expansion of programs that support families to exit homelessness to permanent housing. Through these initiatives in just the last two years, we have prevented more than 2700 households from entering shelters and increased the number of families who are exiting homelessness to permanent housing by 50 percent. The need for these services supports in shelters, however, is only growing and the only way we will be successful in creating a system that works is if we are able to see the reform all the way through.

In D.C. the families who experience homelessness are overwhelmingly young mothers with infant children. Close to 50 percent of the families we serve in emergency shelters are headed by a parent 24 years of age or younger. Often a pregnancy or birth of a child is the event that precipitates homelessness because what was likely a precarious living situation to begin with now becomes untenable with a small child or

One of Homeward D.C., the district's strategic plan to prevent and end homelessness, many important strategies is to close D.C. General and replace it with smaller more dignified emergency shelters where families can reside safely and securely and be better supported to move into permanent housing quickly. We need approximately 280 family units to accomplish this goal. The city's goal is to close D.C. General by the 2018 hypothermia season, 2019/2020 at the latest, and we have a plan to achieve that goal. The temporal aspect of this goal is critical in implementing for plan from a cost perspective, as well as the immediate need to provide daily for the children who are experiencing the crisis of homelessness with suitable shelter.

The district is only one of a handful of jurisdictions in the United States that has as a legal requirement and policy that ensures access to emergency shelter for families who become homeless. This means that if a family no longer has a safe place to live they can come to the district Virginia Williams Family Resource Center, and after completing the eligibility process, the district will provide safe shelter to them on an emergency basis right then and there. Residents found to be eligible are able to bring personal

multiple children to care for.

We have seen time and time again first with D.C. Village and now with D.C. General that large facilities or campuses congregated hundreds of our families simply do not work. Generally, these types of facilities are inefficient, chaotic, and often do little to alleviate the trauma that families experience upon becoming homeless. More specifically, D.C. General is an aging hospital building that is not an appropriate place to have a family. The unpredictability that comes with sharing space with so many people can exacerbate trauma and necessitates exceedingly strict control to maintain safety. These factors produce an environment that can lead to toxic stress and have lasting negative impacts on the healthy development of children and the well-being of the family as a whole.

We know that while people across the community have differences of opinion on a great many things, there is an overwhelming sense of shared responsibility to right this wrong and serve families experiencing homelessness in an environment that supports them to thrive.

The plan to close D.C. General and replace it with smaller service-enriched emergency family shelters in every part of the city is born from best

10 (Pages 34 to 37)

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1 practices that have been incorporated into D.C. laws.

- 2 As experts in this field, be know from research and
- 3 experience that families do better when they can now
- 4 receive the crisis of homelessness in places that are
- 5 purposefully designed to feel dignified, predictable,
- 6 and safe. Instead of being isolated, programs should be
- 7 incorporated into the surrounding community and
- 8 reinforce the hope and aspirations parents have for
- 9 themselves and their children. Each project presented

10 here today helps us achieve these goals, spreading the 11 program across all eight wards will demonstrate the

12 city-wide sense of solidarity with these families and

13 permits families to more actively participate in

14 community life.

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The opposition council's filing has attempted to blur the definition of this program, the zoning regulations, and the Homeless Services Reform Act to assert a faulty argument. The project before you fits clearly into the zoning definition of emergency shelter. As the director of DHS, all the social service programs that I administer are governed not under zoning regulations but under the Homeless Services Reform Act or HSRA. The HSRA is the district legislation that

1 general or for specific populations of the homeless in

2 which does not require occupants to sign leases or 40

- 3 occupancy agreements. The zoning regulations's
- 4 definition of emergency shelter similarly includes a
- 5 facility providing temporary housing designed by the
- 6 HSRA. The proposed use of the project before Idaho

7 Avenue is a facility providing temporary housing under

HSRA and fits only into the zoning definition despite 9

the publicized name of short-term family housing.

The purpose of an emergency shelter is to provide immediate safety and to quickly support families to end an episode of homelessness by accessing stable housing. We also know that families have better outcomes when they are able to access permanent housing more quickly when services and supports are colocated in emergency shelter buildings. To provide on-site services, we need space. The Short-Term Family Housing Programs will included dedicated spaces for private meetings for onsite wraparound services that provide connections to permanent housing program, housing

- 20
- 21 searches assistance, credit counseling, and budgeting.
- 22 Each program will employ social work staff who will also 23
- help parents navigate a range of needs such as 24 childcare, healthcare, training, and employment
- 25 services. Programs seeks a multigenerational approach

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1 services we're providing fit the legal and technical

establishes the requirements for the delivery of

publicly funded homeless services. Although the

- 2 definitions of emergency shelter for zoning purposes and
 - temporary housing under HSRA, we have publicized these
- 4 facilities and the program as "Short-term family
- 5 housing." We do this for two reasons: First, to reduce
- 6 the stigma that families, especially children, can
 - experience when living in a shelter, and to convey that
- 8 we are offering a supportive program for residents that
 - is respectful and harmonious with a variety of housing

10 types in the surrounding community.

> The district's continuous care for people experiencing homelessness is funded and governed by local and federal authorities. THS's short-term family housing programs are subject to had HSRA requirement related to temporary shelter for families. In the HSRA the district establishes a heightened standards for the provision of shelter services for families. The term

- 17 18 "Temporary shelter" is intended to establish standards
- 19 that are different from what the district low barrier
- 20 shelter programs offer. Both the temporary shelter and
- 21 low barrier shelter fall within the umbrellas of the
- 22 federal law under U.S. Department of Housing and Urban
- 23 Development, HUD's definition of emergency shelter, 24 which includes any facility the primary purpose of which
 - is to provide temporary shelter for the homeless in

bringing in services that provide early childhood

2 screenings and supports administered by the Office of

State Superintendent for Education School Liaison, as 4

well as support that strengthen parenting and help

families to overcome trauma.

To adequately meet the da-to-day needs of program participants there will be space for computer labs, laundry, common living room, and microwave. Means are delivered in vans twice daily. The program facilities are necessarily designed to provide much more than just simple sleeping and living accommodations. The prior approved projects in wards 4, 7, and 8 have located these service areas on the ground floor, which provides natural light through windows, which is conducive to creating and maintaining a warm and

welcoming environment in which to engage families.

In order to accomplish the city's goal of providing quality emergency shelter programs, the proposed smaller scale is a critical factor so that services and supports can be delivered more effectively and with each unique family and family member. The scale of the proposed site between 46 and 50 families offer the right balance between effective and efficient service delivery in creating a quiet, familial setting where families can thrive. Also the size of the

11 (Pages 38 to 41)

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proposed site is necessary chief of legislative goal of replacing D.C. General with a sufficient number of units. We have found that emergency shelters of this size harmonize and integrate with the community.

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In D.C., we have other smaller scale family programs roughly the size and scale of the application that you see before you today that integrates seamlessly into the surrounding community. Many neighbors have instant pride for the program in their community and play a part in their success. And in total, there's many people who don't even realize that a homeless program is operating just down the street or right around the corner from their homes or offices.

We are excited by this opportunity to develop a project before you today because programs will allow us to structure design details with our families's needs in mind. Each design element in this concept is a critical piece of the array of services needed to empower our families and assist them in locating and moving to permanent housing.

I'd like to briefly mention some of the key design guidelines that we use in planning this program: Limiting the number of families per floor to ten or fewer allows families to have more privacy, less noise, less turbulence in the hallways, and a more predictable

1 congregate dormitory-style bathroom and instead planned 2

for locking hallway bathrooms that only accommodate one

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3 person or family at time. This is at least one private

4 full bathroom for every two family units with some rooms

5 including in suite private bathrooms to accommodate

6 families with special needs. For families that do not

7 have an in-room bathroom, that bathroom access is

available through the hallway in immediate proximity and 9

within sight lines of family's room. This allows for 10 more flexibility, meaning that families are not tied to

11 specific restrooms so then open restroom will be

12 available when it's needed, while also allowing parents 13 to keep a watchful eye on their children.

> With a security desk on each floor 24 hours per day, staff will be present to monitor activities and common areas in the hallway and ensure that only persons who are living on a floor are actually on the floor. The families have access to common areas as they need and are able to maintain an overall peaceful environment.

No I'm going to shift to the community engagement. Following D.C. Council legislation determining procedure on replacement sites, DHS working partnership with council members and ANC's to establish membership information that represented community

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1 environment and an opportunity for an appropriate

2 community feel. Also, a maximum ten units per floor is

3 ideal to allow families to provide the proper amount of

4 attention to young children, who now have a great deal 5

of energy. This scale also permits the common rooms on

6 each floor to feel more like community living than 7

anonymous cafeterias or auditoriums. Further, our 8 families come into emergency shelter and exit emergency

shelter with very few belongings so sleeping units and

10 common spaces are fully furnished. Each floor will

11 ideally be designed to have a direct line of sight

12 between the floor's single central hallway. The choice

13 is intentional and keep personal safety at the forefront

14 of the building plan by removing corner hiding places.

15 This allows the program operator to ensure safety while

16 also mitigating the need for other more intrusive

17 feeling security measures. In addition, building

18 residents will have limited access to other floors.

19 They will only be issued keys for their particular

floor. Again, this reinforces the goal of security and 21 predictability of environment for the families by

22 ensuring only persons residing on the floor may access

23 the floor.

> In an effort to balance both cost and personal and personal safety, we opted against

1 stakeholder bodies community advisory teams. Ward 3's

2 community advisory team began meeting in September 2016

to ensure the community's voice was represented

4 beginning with the design phase of the emergency

shelter. Each advisory team is coshared by the ANC

chair or his or her designee along with a senior

representative from the administration.

Ward 3 has served as the administration

cochair with many stakeholders from around the country.

10 Since the city administrator also spoke about the

11 advisory teams, I'll just add that in addition to the 12 advisory team meetings, we've cochaired and participated

13 in more than a dozen meetings in Ward 3 to share

14 information or respond to community concerns, including

15 but not limited to six well-attended public meeting and

orientation for new ANC commissioners, multiple visits

17 to the program sites, and a site visit to another

18 program in our continuum of care. We're pleased through

19 this outreach a majority of the ANC members were able to

20 support the shelter use on the proposed site. When

21 residents raised concern about the siting of short-term

22 family housing programs and any potential negative

23 impact of the district's ability to respond quickly in

24 emergency, then Interim Metropolitan Chief Peter Newsham

and Homeland Security and Emergency Management Agency

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1 Director Chris Geldart joined public advisory team 2

meetings to address these issues. When residents raised

3 concerns about the personal vehicles of MP officers 4

being parked in the neighborhood, DGS responded to those

5 concerns by providing an additional level of parking to 6 be added to the parking deck, eliminating the district's

7 need to parking relief and adding a benefit to the 8 community by reducing a long standish community concern

9 about parking in the neighborhood.

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In response to community concerns about the location of the shelter's onsite playground, the architect has also revised designs to move the playground and trash away from the adjacent single-family homes. We have heard the concerns regarding the height of the project and the project architect was able to reduce the size from 72 feet down to 69 feet. While we have been able to compromise on many elements, the six stories and size of the project before you is critical to meeting the city's goals, complying with the programmatic needs of DHS, and accomplishing the objective to making homelessness rare, brief, and nonrecurring in the district.

The relief we seek today is one of multiple steps in the phase process to complete these facilities. Next week the advisory team will meet with the District then we can have questions. And then also, Mr. Brown, you'll have an opportunity to cross, and then also the ANC will have an opportunity as well. Thank you.

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Good morning, Chairperson Hill and members and staff of the Board of Zoning Adjustment. I am Greer Gillis, director of the department of general services for DGS. Thank you for the opportunity to testify today about our efforts to support Mayor Bowser's goal to close the family shelter at D.C. General by 2018. We are here today before the BZA seeking zoning relief for approval of 3320 Idaho Avenue Northwest as an emergency shelter for more than 25 persons.

Section U-420.1 F identifies conditions for approving an emergency shelter use. The BZA may approve more than 25 persons if there is no other reasonable alternative to meet the program needs of that area of the district. As director of DGS, I can state that no other reasonable alternative is practical to meet the needs of the district.

The Department of General Services start a property search by looking at district owned properties in the city's inventory nearly two years ago. We looked for properties to purchase or lease only after we had exhausted our inventory. We worked in partnership with the Department of Human Services to develop relevant

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1 of Columbia Public Schools Chief Operating Officer Carla 2 Watson and the principal of the in-boundary elementally 3 school Eaton. DCPS has expressed its confidence in the 4 ability of each of its schools to serve every child no

matter their circumstance. As referenced by the city

6 administrator, we will be developing good neighbor 7 agreements very shortly with community.

> As you can see the community engagement process in Ward 3 was robust. The ANC and advisory team was thoughtful and the district was responsive to concerns raised by the community. We have also submitted a schedule of community engagement for the record. We are excited by this opportunity to transfer industry standards and human empowerment into practice by proposing building designs that will enable D.C. to support our families to accomplish the city's goals and objectives.

Thank you for this opportunity to present the project and ask this board to grant the relief, because without the requested relief we cannot fulfill our goals and families will unfairly have to endure at D.C. General longer than anticipated.

CHAIRMAN HILL: Thank you.

Just before we move on, I just want to let the board know we'll hear testimony from everyone and 1 criteria and release the solicitation for offers based

2 on those metrics in late 2014 to get viable proposals

3 from the community. In December of 2015, we hired a

4 broker to help us identify sites and wards where we had

5 not yet identified feasible sites such as ward 3. We

6 executed the SFO process as an open solicitation. Those

sites were evaluated when they were brought forward. 8 All responses to the solicitations were directed to DGS.

9 Upon receipt of the developer's submission proposals

potential sites were forwarded to DHS for evaluation.

In order to close D.C. General, it is

necessary to secure a total of 280 total units. The district sought roughly 12,000 to 30,000 square feet per site, preferably close to public transportation and other services and amenities, and sites that are economically feasible and able to be developed within a 24 to 30 month timeline.

In ward 3, we received six proposals with one site. 2619 Wisconsin Avenue Northwest identified to be of adequate size and within close proximity to public transportation and having the capacity to satisfy the program requirements. However the D.C. Council voted to locate these shelters on district-owned properties. The D.C. Council conducted their own search of D.C.-owned properties and the Homeless Shelter Replacement Act of

13 (Pages 46 to 49)

2016 designated 3320 Idaho Avenue Northwest, a district-owned site as the ward 3 shelter location. In October 2016, Ayers Saint Gross was awarded a contract for architectural and engineering services leading the efforts for the ward 3 site.

Over the next several months both DGS and DHS held weekly design meetings with the architects in order to move the concept design phase forward. We required the new team to conduct the number of design charrettes to ensure the proper project design for the existing structures and the surrounding community. We notified the team of our expectation to design distinguished facilities in which families experiencing homelessness will feel safe and maintain a sense of pride. As the team reached significant mile stones, we integrated them within the advisory team and design overview meetings with the ward 3 residents. This allowed us to gather immediate feedback and to incorporate suggestions made by the community. The district has and will continue to meet with the members of the community through the design and construction process that will provide monthly updates. To date we have held over a dozen meetings, which include the ANC, council members, district leaders, as well as several stakeholders and advocacy groups.

facilities will be secure and sustainable for both uses.

As the city administrator indicted, D.C. General is not a place for families. Continuing to house families at this lotion does not reflect the values that we share for how to serve and support our most vulnerable residents, especially families with children. As the implementing agency, DGS leads the effort to design, entitle, construction, deliver, and manage the emergency shelter facilities. Each day that passes equates to families unfairly being subjected to D.C. General's shelter system.

The council's legislation last June required DGS to have teams develop preliminary designs, cost estimates, and delivery schedules sufficiently. Though every effort has been made to maintain the initial 2018 delivery, after careful evaluation the team has committed to delivering the ward 3 site in the summer of 2019. The following is the timeline of the anticipated delivery schedule: Design start, October 2016; DCRA submission, June 2017; construction start, November 2017; construction delivery, summer 2019. Any alternatives that delays entitlement, construction, and opening the new emergency shelters extends our use of D.C. General, an old, poorly adapted hospital building beyond its useful life.

Shortly after the start of 2017, we held a special meeting to present the proposed design to the newly elected ANC members. Continuous dialogue between the district and the ANC allowed for us to propose various parking solutions that would meet the needs of the emergency shelter site, the adjacent police station, as well as the immediate community. While the end vote of the ANC was a split vote, all Commissioners supported the emergency shelter use and necessary special exception relief at this location.

DDS remains steadfast in its commitment to

engage the community and stakeholders in the multiphase elements of this project. Based on community comments, we request flexibility to work with the communities to refine exterior designs and non-programmatic elements. Such features include but are not limited to landscaping and exteriors and other elements that will be immediately impactful to the neighborhood. Our design teams have engaged the district fire and emergency medical services as well as the Metropolitan Police Department as consultants during the concept development to ensure safety and security is adequately incorporated in the early stages of the design process. Based on conversations with MPD, we are confident that collocating the emergency shelters and the two DMPD

We understand that the opposition party and some members of the ANC believe a shorter, fewer unit shelter is feasible. As director of DGS and reliance upon our team of experienced professionals, the city's goals and objectives cannot be achieved by a facility of fewer, which will require that the need be met by more facilities. And a shorter facility would create a practical difficulty for accomplishing this great public need for the city.

In conclusion, on behalf of the mayor, I thank you for the opportunity to testify today. We are ready, willing, and eager to close D.C. General and deliver smaller, dignified, and safe community-based shelters for the city's most vulnerable population. We appreciate your time and your consideration and I am now available to answer any questions at the end of our presentation.

MR. MCNAMARA: Thank you, Director Gillis.

CHAIRMAN HILL: Thank you.

Again, my name's Joe McNamara. I'm with Ayers Saint Gross, Architects and Planners and I'll talk a little bit about the project now. The property at 3320 Idaho Avenue is a fairly large property. It's located in an RA-1 zone near three large PD's across the street and in

close proximity to a higher density NC-1 zone at

14 (Pages 50 to 53)

Wisconsin Avenue.

So we're showing here a site plan with the existing conditions for a large site approximately 200,000 square feet. It's bifurcated by this L-shaped --

CHAIRMAN HILL: Mr. McNamara, if you could just try to speak clearly into the microphone. That might be helpful. You're doing fine, I'm just saying try to speak more clearly into the microphone. Thank you.

MR. MCNAMARA: The site is bifurcated by this -- let me try this one. Good to know it's not me. So it's are large site approximately 200,000 square feet bifurcating by an L-shaped retaining wall you can see on this slide here. There are two access points on the east side of the site to the north and the south. The north access is for MPD access to their parking lots, as well as two other missed vehicles, two other refuelling stations on the north portion the site, as well as the prisoner transport sally port on the north edge of the MPD building you see in the middle of the slide there. There's approximately 18 feet slope difference from the north end of the site to the south from top to bottom from Newark Street down to the south end of our site. And the current south end of the site is the parking

images is the existing conditions and the right side
 being the proposed. The red line that's overlaid on
 both images is that existing retaining wall, which is
 remaining in place throughout the construction. And so

we wanted to give that as a touchstone so you can see

where our work is taking place completely to the east of
 that retaining wall.

The site constraints, again, the refueling station on the north end of the site and the prisoner transfer sally port on the north edge of the MPD headquarters building, and then the gardens to the west side of the wall. These factors -- you know, we needed to maintain the north end of the site so MPD operations can remain in full effect as well as municipal vehicle refueling. And then on the left side of the wall there's, obviously, the community garden lots which are adjacent to Newark Street. So that left the south portion of the site as the most reasonable location for the short-term family housing. You can see on the right we have the parking deck proposed directly west of the MPD building between the MPD headquarters building and the retaining wall, and the emergency shelter site to the south of the MPD building.

So this is a site plan of our original site plan that we brought to the community and we received

area but it ends in currently the temporary impound lot used by MPD, which is essentially a temporary junkyard of vehicles. And there's also a trash area pick up adjacent to that.

There's a few photos from around the site. The first shot here, shot No. 1 in the top left, this is from the garden area to the west of the retaining wall, and this is the view you see at that point: It's a brick wall that expends up above the site there. And then the remaining shots are from Idaho Avenue looking across the street. You can see it's fairly well treed area. Photograph No. 3 is looking at the modernist MPD building that's currently on the site.

This slide is just showing the topography of the site. You can see there's a two-foot interval, so a contour line so that's 18 feet from York Street at 362 feet down to 344 feet elevation at the south end of the site. Although it's somewhat level on the east side of the wall -- this plan is rotated to the left so north is left on this shot. Although it's somewhat level on the south end of our site, on the west side of the wall the slope does drop off considerably at the south end of the site.

So this is a side-by-side site plan to show you and how we're developing this area. The left side

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feedback from the community about concerns for the playground being to the south of the building and noise

concerns with the adjacent neighbors. We took that back
 and made some changes to our site plan. You can see now

our play area is located to the west of the emergency
 shelter, and we've moved the trash pickup and delivery

area to the north side of the building as well. And so now we have a fairly significant side yard to the south

of the building between the emergency shelter and the adjacent neighbors. It's approximately 63 feet from our building to the property line, which results in a nearly one-to-one ratio of horizontal to vertical with our

sixth-nine foot tall building.Let me give you some

Let me give you some of the floor plans.

The basement level is primarily utility space, but it's also some storage space for materials of the DHS as well permanent bike storage. The entry level includes the administrative wing on the lower right of this floor plan, that's intended to be near the lobby to foster relationship building between the case workers and the residents. We've also got all of the service components on this level. The bottom left area is the dining area with a warming kitchen adjacent to a multipurpose room and an indoor play area. And the north wing includes staff lounges and maintenance areas, as well as a

15 (Pages 54 to 57)

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service, which is computer room and the medical clinic.

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This is our typical residential floor. The building is set up based upon this layout, which allows for line of sight from the monitor at the east end of the hall on the right where our community spaces are located, which are the most public portions of the building along Idaho Avenue, the study space to the south and the community space to the north. And then the residential units are set up as Director Zeilinger mentioned, four bathrooms shared by eight units, and then there are two more units with private baths. And two of the units have adjoining doors to accommodate larger families when needed.

And our roof plan's here just to show you that this is not intended for resident access. It's just roof top equipment with a screen for that equipment to hide it from view.

Looking at our building elevations, you can see the two-bar scheme we have organized about that central corridor. We have on the north side, the right side of this image, a terra cotta cladding with a brick masonry cladding on the south bar divided by a vertical glass element on both this facade and the back of the facade, which will light the corridor with natural light. The single-story admin wing, which is on the

the terra cotta you see on the right side of the image and wrapping around the base. We're also looking a using a softer underskin type of material like a wood HPL panel along the base that we'll try to introduce into the interior of the building as well.

And, again, this is the west facade, nearly a mirror image of the front facade, although this doesn't have as many public spaces here, But again, the terra cotta and the brick cladding. And then the north facade, which will face towards the MPD building, is primarily the terra cotta cladding.

This next image is a site section through Idaho Avenue facing west looking at the site. The purpose here is to show the surrounding context and fit. As previously mentioned, the 18 feet from Newark Street down to the bottom of our site, this topographical variance virtually aligns the emergency shelter with the WTOP building just to the north of Newark Street. This helps to support the degree of relief we're seeking for height and stories and minimizes the impact on the adjacent properties. And as you can see in these photos of these building just to the north on Idaho Avenue the six-story emergency shelter is not out of character with this area.

Our sun studies show the shading impact of

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lower left portion of this, reaches out from the six-story element building towards the street to humanize the entry sequence.

We mentioned earlier about the height of the building. The originally submitted 72-foot height was based upon a corridor ceiling height of 8 foot 6, and then going through the organization of the systems above the ceiling result in an 11 foot 4-inch floor-to-floor height. We've since gone back and reorganized the systems to minimize and eliminate all crossings, and so we were able to lower our floor-to-floor height to 10 foot 8. And that 8-inch interval is purposeful in that we have a brick masonry building so we need to maintain that 8-inch module to support the brick at every level. So that moved to bring it down to 10 foot 8 allowed us to lower our building height to 69 feet. If we were to try to lower it any further, we would need to do it in another 8-inch increment. Our current ceiling height of 8 foot 4 would have to be lowered to 7 foot 8. Now, although that's technically legal, that is not a height that's recommended for a public space, it's something that's more typical for a utility closet or a storage room.

I just walked around the building, this is the south side is primarily brook masonry with some of

the emergency shelter and parking have on the
surrounding area. These views are during the spring and
fall equinox along the top images and the summer
solstice along the bottom. As you can see there's zero
impacts upon nearby residences with shadow remaining
within the confines of our property boundary. The shade

within the confines of our property boundary. The shade present at the gardens is during the morning hours only,

and the garden area is already designated in these areas for shade planting due to nearby tree cover. And lastly, we have a few bird's eye renderings with the

emergency shelter setting and the garage setting to the view. These provide the best view of the context we are building within and show how the building's architecture

is congruent with the surrounding area. The view is from the east-southeast with gardens visible to the we

from the east-southeast with gardens visible to the west of the emergency shelter. And this view from the

northeast looks down Idaho Avenue with lawn placed in the foreground of the emergency shelter located in the center of this image. And this last view is over the

center of this image. And this last view is over the gardens with the cathedral in the background provides

the best view of the treatment of the west facing garage facade that will overlook the gardens. The intent here

is to plant the base of this facade with vines, which will carry a very soft green wall edge. Essentially,

obscuring the concrete structure behind it.

16 (Pages 58 to 61)

Thank you very much and I'll have Nicole White to talk about the transportation issues.

MS. WHITE: Good morning Chairman Hill and members and staff of the BZA. My name is Nicole White. I'm a principal with Symmetra Design. Our firm prepared the transportation assessment for the project. Our study was coordinated with District Department of Transportation and received no objection from DDOT. I'll skip past the -- I know you wanted me to go fast. The project is less than a mile from two Metro rail station and within closer proximity there are a number of bus lines on Wisconsin Avenue and Wisconsin Avenue is a high priority bus corridor.

You've already heard about the existing points of access to the site. I will reiterate that the southern most access point will shift to the north, and that will be a shared point of access for the project and for MPD in the future.

In terms of traffic generation -- in terms of traffic generation, just to talk about the characteristics of the residents and the staff, residents are projected to have very low vehicle ownership, and so they wouldn't generate traffic trips. And in terms of staff, more staff are expected to drive, however, given the shift times their arrival would be

project will provide a service and delivery space, and

we believe that will be adequate to serve the needs, the

loading needs, of the project. Given the nature of the

proc, residents will not require moving truck's for moves in, and daily food delivery, as you've already

heard, will be accommodated in vans. So we believe the service delivery space will be adequate to accommodate

8 the needs of the project.

Also, I'll talk about the temporary parking: There's a special exception before you that was not initially included in our transportation study because that was brought about as a result of being responsive to some community concerns. So we have taken a look at that special exception in terms of the access point, and we have no objection to the temporary use of the tennis courts and the access point for the project. I will note that it will have to go through public space process so there will be further review and coordination with DDOT that's required as part of that process. And that concludes my presentation.

MS. MOLDENHAUER: Thank you very much.
Despite I will provide a brief and a legal
summary of the relief that we are seeking, we are
seeking a variance under three areas: One for the
height and story requirements, one for the number of

early in the morning and later in the evening as the peak times, and that would not coincide with the peak times of traffic for the adjacent street.

In terms of parking, you've already heard about the parking garage. I'll just reiterate that the project will meet the zoning requirements and provide 23 spaces. In addition, the project will provide an opportunity to increase parking for MPD. Although the project will meet requirements, zoning requirements for parking, we also did a parking survey in the area and found between 89 and 125 vacant spaces available. There are certainly some streets that are at about 90 percent or higher in terms of occupancy, but in the broader study area there were available on-street spaces. But again, the project will meet parking requirements onsite. The Cathedral Commons parking garage is also located a block away from the site and there's ample parking there.

The project will meet requirements for bicycle parking and will provide bicycle storage on the ground floor, which will be used by staff and can also be used by residents. And there will also be a bicycle rack near the front door for short-term bicycle parking.

In terms of loading, the project will require a variance from the loading requirements. The

primary structures for a single lot, and loading. Under

these variances, Office of Planning has supported all three of the variances. The ANC has supported the number of structures of a single lot and the loading relief.

We are also seeking special exception relief to construct an emergency shelter in the RA-1 zone with Office of Planning and ANC support on that element of relief. And we are seeking temporary parking use for the use of the tennis courts during construction. We can elaborate a little bit more on that; that relief is only being sought as an alternative option. We have been pursuing diligence work and Director Phillips can elaborate on that report's questions in regards to providing additional alternatives. So that would be only required or needed if these other alternatives are not finalized, but we believe we are very excited that they will. So I will walk through.

Then just confirm, as specifically stated in our briefing, that the board will be reviewing these cases under a more flexible standard that is articulated under Monaco, that has then been confirmed with the National Black Children's Development Institute cases and has also been confirmed in board cases both in area variances and in use variance cases. The Court of

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66 68 from the D.C. Public School Systems.

Appeals confirmed that for a nonprofit, as occurred with the NRC in Monaco, that they differentiated a commercial developer, a market rig developer, from that a nonprofit organization or the needs of the City, and indicated that the board may apply a more flexible assessment and that the public need is an important factor in granting or denying a variance.

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The characterization of a use of a public service and its need for expanding facility is a significant factor. As you heard testimony, the goals and the needs of the city that have both been elaborated in the ICH and in legislation are critical in order to accomplish those goals. This is really a numbers game: There is an obligation to provide 280 units, and in order to do that, the facilities need to have 50 units per project in order to accomplish those throughout the entire city. So in order to do that, this site requires 50 units and 10 units per floor.

The variance standard is indicated there must be an exceptional condition that must impact a practical difficulty and show that there is no substantial detriment to the public good. We have shown, as has been testified to, that there is exceptional condition on the site, both the existing location of the MPD station, the refueling station, the 2 The zoning will have a substantial setback 3 from nearby single family homes. The board has to 4 consider, obviously, impacts on community light and air, 5 however, we deem that the zoning regulations dictate 6 certain requirements. Here, as indicated, we are 7 actually providing nearly a one-to-one setback providing more than enough distance between single family homes 9 and this proposed site, even given the variance relief

that we are seeking on height and stories.

The play area was moved and the trash area was moved based on community dialogue and request, that was moved now to be more insular into the site, taking that away from some of the abutting single-family home properties, the one single-family home property and also relocating the trash, that is an improvement as in the case kind of on the existing condition of the site. The existing condition has a junkyard or the impound lot butting the single-family home currently, as well as trash currently abutting that property. And so the improvement of this design is actually moving that and moving that away onto the other side of an attractive building, maintaining the existing retaining wall.

We are seeking special exception relief as indicated first for the emergency shelter use and then

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additional services on the facility, as well as the existing community gardens and the topography in conjunction with the programmatic needs. One designates where the site would most likely be located on a reasonable level, and then two, indicates that the need for ten units per floor plus a floor of wraparound services determines the six story requirements at the site.

As indicated, just going through this, we also have the fact that there is a refueling station in the parking lot. We have no substantial detriment to the pubic all good. The project aligns with the building's plan and the surrounding area, which includes a mix of buildings and types, as Mr. McNamara went through, this is built into the context of the community that does have single family homes but also has five story and nine story and other buildings around the community, and we believe that the architecture has taken into effect that requirement, as well as the unique condition of the foliage and the trees that are around the community that provide some shade and some privacy in that regard. We do not believe this will infringe on the capacity of MPD, rely upon the evidence in the record in regards to the documentation from letters from MPD, letters from FEMS, and also letters

1 for the temporary parking use as Director Zeilinger went 2 through. The emergency shelter use is the appropriate 3 use, this is not a use variance, this is not a variance 4 at all for the special exception use here for the 5 emergency shelter use. And in that regard, we also have 6 in the record a letter from the zoning administrator 7 confirming that the emergency use is the appropriate use 8 for the site, and also confirming that the relief from 9 the two primary structures on a single lot is also an 10 area variance, not a use variance.

> We believe that the project has been designed with high quality considerations from Ayer Saint Gross and is in harmony with the general purpose and intent of the zone plan and the community and will not have a adverse effect on the community. As I indicated, we believe that the colocation of the facility, as well as the surrounding neighborhood, does lead this project to comply with all of the zoning standards. We will open ourselves up for questioning and would request that the board review the application and support the relief for questions.

CHAIRMAN HILL: Thank you, Ms. Moldenhauer. So Mr. Brown, what I'd like to do now is give you an opportunity to cross, and then also ask the ANC if the ANC commissioner has any questions.

18 (Pages 66 to 69)

70 72 Commissioner? If the ANC commissioner has 1 MR. BROWN: So it's no more than 40,000 1 2 2 any questions also that they'd like to ask at this time square feet? 3 3 in terms of cross for the Applicant. And then the board MR. MCNAMARA: It's somewhere in that 4 will also have some questions and then also afterwards 4 neighborhood, correct. MR. BROWN: And was your judgment 5 5 we're going to hear from the different various 6 6 architecturally that in order to accomplish the departments here, and then also the ANC will have a chance to present, so this is just kind of any questions 7 7 programmatic needs of getting 50 homeless shelter units 8 8 in this project, you had to design the building that that you have in terms of cross. 9 9 And Mr. Brown, again, this is just for cross went up six stories? 10 in terms of you also have an opportunity to present. I 10 MR. MCNAMARA: Yes, to me the programmatic 11 am going to start with you, Mr. Brown. 11 needs stated by DHS not to exceed ten units per floor, 12 MR. BROWN: Yes, chairman, certainly. 12 yes, it required a six-story building. 13 MR. MILLER: The board will have an 13 MR. BROWN: Given the size of the area that 14 opportunity to ask questions of the Applicant after the 14 you had to work with? 15 15 MR. MCNAMARA: Given the size of the -- I'm cross examination? 16 CHAIRMAN HILL: Yes. I'm sorry I'm kind of 16 not sure I understand your question. 17 17 going a little out of order as I originally mentioned. MR. BROWN: Well, if you had the entire 18 18 Yeah, we're going go ahead and do the cross first and 200,000 square foot area to work with, to design the 19 19 then if anyone has questions. building, perhaps you might have come up with a design 20 MR. BROWN: Thank you. I'd like to start 20 that didn't go up to six stories. 21 with Mr. McNamara. I hope there's no particular order 21 MR. MCNAMARA: That used more than ten units 22 22 per floor? Is that what you're asking? 23 MR. BROWN: Well, let me ask you this 23 CHAIRMAN HILL: No, go ahead. 24 24 MR. BROWN: Mr. McNamara, basically, you question: Have you had a chance to read the Comission 25 have to work what you described as the southeastern 25 on Fine Art's review of this project? 71 73 1 1 MR. MCNAMARA: Yes. portion of this site because there's also existing 2 facilities on the other part of the site. Right? 2 MR. BROWN: All right. I am going to read 3 MR. MCNAMARA: That's correct. 3 you a statement from that letter. This is Exhibit 206 4 MR. BROWN: Can you give me an approximate 4 in the record: "The commission suggested more 5 size of the area that you have to work with? In terms 5 flexibility in the programmatic guidelines for the 6 6 of square feet? building itself commenting that other configuration, 7 7 MR. MCNAMARA: For the site development? such as a two-wing floor plate with clusters of seven to 8 8 MR. BROWN: Basically, you have the fifth ten units separated by common spaces could allow for a lower building with a larger footprint. As the 9 and sixth-story building into an area of how many square 9 10 feet? 10 architectural character of the project is developed, 11 11 MR. MCNAMARA: Well, originally, we had they cautioned against creating the appearance that is 12 parking included in that site development. And I 12 more institutional than residential. So if you had the 13 13 believe the site area -- I'd have to be taking a guess 200,000 square foot area to work with, could you not 14 14 at the site area, and I'd rather have to look that up have created a homeless shelter design that meets the 15 15 for you rather than -programmatic needs with two wings on three floors, and 16 MR. BROWN: Well, it's a small fraction of 16 perhaps a more residential appearance? 17 the 200,000 square feet of the overall property. 17 MR. MCNAMARA: We discussed those types of 18 18 Correct? options with DHS at the outset of the project, and their 19 MR. MCNAMARA: Yes. 19 feeling was the programmatic needs of the project 20 MR. BROWN: Just give me a ballpark estimate 20 limited the number of units to ten units per floor, even 21 21 of the fraction of that overall property. Can you do it creating separated wings because that starts to, you 22 22 by eyeball from your diagrams? know, feeling more like a sprawling facility like D.C. 23 23 CHAIRMAN HILL: It's all right. You can General and what they wanted to do was to maintain a 24 24 just take a guess. complex floor plate and foster a sense of community 25 25 MR. MCNAMARA: 20 percent. among each floor of residents, and not have large wings

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1 expanding out on a shorter building.

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MR. BROWN: So I take it, then, you regard the concerns of the Commission of Fine Arts as misguided with regard to this project?

MR. MCNAMARA: I view -- their feelings are entirely their own and valid on their own, but they don't understand the needs that DHS has for these emergency shelters.

MR. BROWN: I'd like to ask Mr. Young a couple of questions.

Mr. Young, in your testimony you indicated that the council held a public hearing on the mayor's plans for all of the wards on March 17, 2016, and then on May 16th announced and voted on revisions to the plan including changing three of the eight cites. That included ward 3. Right?

MR. YOUNG: That's correct.

MR. BROWN: During the period between March 17th and May 16th, do you know whether or not the city as opposed to the council was looking at alternative sites?

MR. YOUNG: When you say "The city," you mean who exactly?

MR. BROWN: The executive branch rather than 25 the county's fault.

1 experts on child development, on homeless services. We

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2 consulted with families in our program, national

3 experts, and local experts. And that committee

4 recommended those guidelines that then DGS and the 5 department used as we moved forward to the development.

6 I think there is a great deal of thought and expertise,

7 and we also did have our architectural expertise on our 8 panel or on our committee that came up with those

recommendations and I absolutely stand by them one hundred percent.

MR. BROWN: If I understand your testimony then, the programmatic needs of putting a certain number of people together in a homeless shelter in the range of

13 14 46 to 50 is an essential part of your program? 15 MS. ZEILINGER: So there a number of

> things/interests that we need to balance in the homeless system: Our need to provide those emergency services to families at the time that they need them, as well as our ability to make sure we're able to resource the programs that help families exit homelessness to permanent housing. So in order to do that, we have to establish the right balance to operate a system that functions.

23 So we determined that the right number of units for the 24 emergency shelter part of our program is up to 50, that

25 we wouldn't want to exceed that. But that within 50

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MR. YOUNG: We had looked at alternative

sites at the conception of this initiative quite extensively. We looked at those again in response to the public hearing that was held on the matter and talked to council about what those sites were. In their intervening time, we continued to look through that

which we had already reviewed and talked internally: Were there any other sites that the council might have

under their own consideration?

MR. BROWN: When you looked at sites prior to the selection of the Wisconsin Avenue site, were you looking to lease property or to acquire properties or

MR. YOUNG: We looked at both alternatives.

MR. BROWN: And for Ms. Zeilinger, you heard my questions to Mr. McNamara. Do you agree with his assessment that the programmatic needs of ten units per floor would override the possibility of having two different wings of ten units per floor?

MS. ZEILINGER: No, I don't -- well, the CFA has a particular role that they play related to the appearance of the building. My job is to look at, programmatically, what we need to do to serve families. We went through a very robust process with a committee of Interagency Council on Homelessness and DGS with

units, we could create the right type of programmatic design and environment for families to improve that portion of the system.

MR. BROWN: I'm trying to understand whether or not this means, essentially, that all of these facilities essentially must be six-floor facilities, five- or six-floor facilities, in order to have ten units per floor and achieve the right economies of scale with all of these support services.

MS. ZEILINGER: Yes. And that's consistent with our design across the wards.

MR. BROWN: Can you say based on you experience that this is the solution all across the country for such homeless shelters?

MS. ZEILINGER: So, of course, different communities take different approaches to the issue; there is not a federal standard. But we've took into account what we've learned from the efforts across the country to prevent and end homelessness, to serve families experiencing homelessness, as well as the values of our community, which have very specific standards around how we provide services to families that go well above and beyond in districts law what is the case in most jurisdictions in our country, as I noted in my testimony. So the design requirements are

20 (Pages 74 to 77)

informed by knowledge of what works from across the country id the expertise we have locally, and the requirements we have in law.

MR. BROWN: One more question relating to your advisory teams that have been put together and be charged with coordinating community feedback and input into the program and relating issues and concerns: If I understand correctly, that community advisory team in ward 3 was formed after the decision was made that the ward 3 shelter would be on the police station site. Is that correct?

MS. ZEILINGER: Right because it needed to be comprised of members of the immediate neighborhood where the program would operate.

MR. BROWN: And so concerns that community may have had about whether or not this was an appropriate location for the facility, those concerns were not within the purview of this advisory community, were they?

MS. ZEILINGER: No, absolutely not, that's not the purpose of the advisory team. The advisory team is, once the site has been selected, to make sure that were able to operate it in a way that's informed by interests and concerns of the community, and operate and develop a program that is respectful of neighbors and

community made suggestions about alternative sites.

MS. MOLDENHAUER: I believe her testimony speaks for itself and you trying to state what she said -- if you have another question, I don't -- I object to counsel restating and trying to put his own words into what she just stated.

CHAIRMAN HILL: I appreciate your comment, Ms. Moldenhauer.

Mr. Brown, go ahead and finish asking your questions. Again, as I understand it, the answer that I think Director Zeilinger is giving is that it was at the council level that there was public participation. But please go ahead and ask your question again more concisely.

MR. BROWN: I think I've covered the point adequately. Let me just turn now to Director Gillis.

In your testimony, Director Gillis, you say that "To date we have held over a dozen meetings, which include the ANC council members, district leaders, as well as several stakeholders and advocacy groups."

Correct?

MS. GILLIS: That is correct.

MR. BROWN: My question to you is: With regard to community feedback, either from the individual level or at the ANC level, are you aware of any feedback

informed by all the different stakeholders.

MR. BROWN: Are you aware of any similar community advisory input program with regard to the decision to chose this particular site?

MS. ZEILINGER: Still I think that was answered by both the Chairman, who made the selection of the site, as well as the city administrator and Director Gillis in their testimony.

MR. BROWN: I am asking you if you are personally aware of any community involvement in site selection prior to the time that the police station site was selected?

MS. ZEILINGER: So when there was opposition to the Wisconsin avenue selection, I personally met with several of the people that were ANC Commissioners at the time. They brought three properties they wanted the district to look at, and one of which included the Idaho Avenue site for our consideration. As you are likely aware, they also submitted those recommendations to the council member. So those were additional sites that were taken into consideration and they had some -- they came from the ANC representatives, they had some input from the people that they represented.

MR. BROWN: If I understand your testimony, you're saying that certain interested members of the

or input process with regard to -- a formal process with regard to obtaining advice about site selection in this particular case?

MS. GILLIS: Could you expound on your question, please? I'm not understanding. Are you asking more so just community feedback, but then you asked about a formal process. I just need further explanation.

MR. BROWN: All right. I'll go back over it again.

MS. GILLIS: Thank you.

MR. BROWN: There is now a -- in the development process a formal process for community input. Correct?

MS. GILLIS: Yes, through the advisory team process.

MR. BROWN: Are you aware of any similar formal process for community input, including ANC input, with regard to the decision to choose the police station site?

MS. GILLIS: What I can comment on, sir, with regard to the decision to choose the police station site, that was a site that was chosen by the council. And once that site was chosen why the council, we moved forward with the AT meetings and then the discussions

21 (Pages 78 to 81)

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with the community wrapped around that other site.

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MR. BROWN: You talked extensively about -in your testimony about the search for sites for this property, for this project. My question is: Whether or not in the evaluation of other sites there was any evaluation of the amount of zoning relief that would be necessitated in order to put up a six-story building and meet the programmatic needs of the Government?

MS. GILLIS: So when we evaluated for available sites and other sites in this particular ward in the early stages, there was a preliminary assessment, because any site that we would come to we would have to look at whatever zoning relief that would be needed in order to build an emergency shelter. So there was a preliminary assessment.

MR. BROWN: Are there records of that preliminary assessment -- public records of that preliminary assessment?

MS. GILLIS: Yes, as part of the package to the council hearings, yes. They would be part of the council hearings and information that would be submitted as part of the council hearing, sir.

MR. BROWN: So that information about look at alternative sites and whether or not they would meet the zoning requirements, your testimony is that that

that process was already before us, it had nothing to do with what's coming before us right now. But you can please go ahead and ask your question.

MR. BROWN: You're entitled to that view. I respectfully disagree with it. As I will explain in our presentation: We believe the thoroughness of an alternative site selection process is critical to the proper zoning decision to be made in this case. But I'll get to that when it's my turn.

CHAIRMAN HILL: Okay.

MR. BROWN: But I have no further questions.

12 CHAIRMAN HILL: Okay. Commissioner -- and I 13 sorry, could you state you name again for me?

MS. MACWOOD: Certainly. Nancy Macwood. 15 CHAIRMAN HILL: Commissioner Macwood, you 16 know that in a little while you also have an opportunity 17

to present some testimony, so this is just basically any 18 kind of cross you might have for the Applicant. 19

MS. MACWOOD: Thank you very much. I only have one question and it's for Director Gillis.

21 Good morning, Director Gillis. Did DGS and 22 the architect meet with ANC commissioners on the design 23 the shelter per their request?

> MS. GILLIS: Good morning, Commissioner Wood [sic]. We met with the ANC commissioners, we held

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would be found in the council hearing records?

MS. MOLDENHAUER: Can I -- I would object again: Best evidence. If it's publicly available then it would be identified as publicly available. This is not a process to determine what's publicly available or not. We're here on a zoning issue and zoning relief.

CHAIRMAN HILL: So Mr. Brown, as far as, I guess, what Ms. Gillis -- I'm sorry, Gillis?

MS. GILLIS: Gillis.

CHAIRMAN HILL: -- is saying is that it was -- there is public information on that. It was on the website there, I guess, you just said before the council -- I forget what your answer just was now as far as where it was. Correct?

And, again, Mr. Brown, I mean, I'm not trying to dissuade you from asking the questions that you're asking. As far as site selection and how it got to site selection, that's not really what we're here for. I mean, we're here really for just the zoning relief that has been asked of the board. And this is actually for anyone who's going to testify as well, we're limited to just basically what is before us in terms of the zoning requirements for this relief and how it's been granted, not how site selection came about. And as you did hear from the chairman who first came in, 1 several meetings to talk about the concept, we held

several meetings, I think we had one meeting where we shared the design in a community meeting of the ward 3

site. I know that you have requested a meeting to

5 personally go through and walk through the design to be

6 able to talk about different aspects of the design. We

7 are still -- we'll work with you considering the

8 designs. We also, if you recall, held a meeting with

9 you with our entire team, actually, talked specifically 10 about some of the concerns that you addressed when we 11 were able to come back to you and actually make some

concessions on some of the requests that you provided to

13 us. 14

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MS. ZEILINGER: And I'd also like to just 15 add that we consulted with the ANC at the outset on a 16 membership and the advisor and neighborhood committees, 17 and when we -- advisory neighborhood communities and the 18 first question that we -- and there were several ANC

19 commissioners who participate and cochaired the 20 community advisory team. As soon as the architects were

21 hired and on board on their very first day, we held a

22 meeting of that team where we asked for input before the 23 architects even put pencil to paper on what they would

24 like to see in the design, how best could the architects 25

do their work in order to make the program blend well

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86 with the community, what were the design attributes. We 1

then brought those draft plans back to the advisory team before we brought them to the community to make sure that we were sharing with them and having an iterative process before we went out for additional public input.

So there was a very clear outreach to ANC to be part of our process and we did include the ANC's in that.

MS. MACWOOD: I can't testify at this time, so that concludes my questions.

CHAIRMAN HILL: All right. Commissioner, thank you.

So the board has questions for the Applicant?

Please go ahead.

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MS. WHITE: Good morning. For Mr. Young, you mentioned during your testimony that through your review process that there would be no adverse impacts to the community based upon the design of this particular project. I'd wonder if you could provide a little bit more detail regarding that opinion.

MR. YOUNG: Sure. What my intent was to convey is that we would work hard to minimize any impact, if any impact at all would occur. And so that's really why we spent the time in each of these ward locations with the community advisory teams talking

88 break down the -- how would you break down the family

kind of allocation? You have 50 families, if there are

10 per floor, then you're calling, you know, a certain

number of buildings that you have to actually construct to deal with that so.

5 6 MS. ZEILINGER: That's correct. So we

7 determined that we need approximately 280 units to 8 replace D.C. General and to make up the balance of what

9 is needed to operate an emergency system for families.

10 And so as I mentioned before there's a balance between

making sure that we're creating -- we're --

12 efficiencies, as well as that we can operate efficient

13 and effective programs in order to do that. And so to

14 do that, we have determined that not more than 50 units

15 per building and have worked in a strategy to spread out 16

those programs throughout the entire District of

17 Columbia. When we operate, we have to have a full

18 compliment of staff at each program. So the question

19 had come up during the council process or why wouldn't 20 the district just have a smaller building that maybe is

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-- and have more of them? And that would practically 22

double our operations' costs that would require we have 23 on-site facility maintenance at every program onsite

24 24-hour security, and security on each floor of the

25 building, as well as for the building as a whole. We

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1 extensively about the design elements, the siting of the

2 facilities, explaining the rationale for how the

programmatic needs translated to the building footprint,

4 if you'll will, and doing that which we can to minimize

5 the issues that are raised in this particular case, for

6 example, as has been testified to, moving the location

7 of the playground, the trash, working very hard on 8

having parking solutions that the community will support and can support have been part of that process to

minimize any impacts that they perceive to occur.

MS WHITE: Thank you.

MR. YOUNG: Yes, ma'am. SPEAKER: Who should I ask this question to? Maybe Director Zeilinger, can you talk a little bit about -- the opposition has asked a couple of questions about the possibility of multiple buildings. And the question is really -- and I think there was -- and I not sure if you actually gave this or Mr. McNamara did, but the question on how does multiple buildings -- how does that kind of work? If there are lower buildings you kind of spread that out. You talked about some of the operational and kind of maintenance issues that we're talking -- how many people do you need for a facility that -- how many staff do you need for a facility if

it's spread over multiple buildings, and how do you

1 have program staff at each site and we also -- social

2 workers, people who do housing assessments and a range

3 of other services and supports that address the needs of

4 all members of the family. So that would cause us --

not only would we have to cite and construct an entire 6 additional building, but we would also have increased

7 operating costs to operate more sites. And if we were

8 going to operate more sites in one particular ward, why

9 would we do that there and not in the rest of the

10 District of Columbia? So we've been consistent in our 11

standards across the city as we have in ward 3. Did I answer your question?

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CHAIRMAN HILL: It's quite helpful because it's kind of not clear to me how that would work out, you know, would work if you have 30-unit, you know, building and then a another 20-unit building, you know, how would you actually do that? And it seems that you would -- I would think you would see the cost would increase just to maintain them and to operate them.

MS. ZEILINGER: We would have a whole additional separate contract for each site, so the Department of Human Services will issue solicitations to select a service provider to operate each of our programs in each the wards. And we would have to have an additional service provider, additional contract for

23 (Pages 86 to 89)

90 any operations there that would encompass those 1 And we'll soon publish our numbers from January of this

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supportive services that I just described to you. We would also do additional meal delivery at each and every location, you know, all the operations' costs. And so the right economy of scale we believe to achieve is up to 50.

SPEAKER: Thank you.

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MR. MILLER: Thank you, Mr. Chairman. Thank you all for your presentation. I just want to thank the mayor and the council and the city administrator and Director Zeilinger for all of your efforts to try to prevent the crisis of homelessness in our city and the work you do every day to try to get positive outcomes. The -- and the Homeless DC initiative, in particular -the Homeward D.C. initiative; is that referring to the 280 families currently at the D.C. General?

MS. ZEILINGER: No. Homeward D.C. is the strategic plan, it was adopted by the District Interagency Council on Homelessness, which is chaired by our city administrator made up of government agencies, advocates, service providers, people who have experienced homelessness. It is a citywide plan that addresses homelessness among all populations with specific strategies for families that include repairing our crisis response system, a key action and component

year. But as of the last report, that was the number -unsheltered homelessness in the district is -- while our rates of homelessness are higher than every other jurisdiction in the country, meaning the number of people per capita who experience homelessness is high here in D.C., our unsheltered homelessness is one of the lowest in the districts because of our laws that provide that access to shelter.

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MR. MILLER: And you mentioned that this type of facility, these types of facilities in each ward that have been proposed including ward 1 and ward 3, this represents best practices, the ten units per floor no more than 50, approximately? Do we have -- if you could provide for the record maybe what the models are, if there are models, within the city for this type of facility and around the country? I don't think I need to hear on the record, but I'd appreciate having that. But related to that is, again, might be beyond the scope except for that standard of no reasonable alternative to meet the programmatic needs, why aren't we just building permanent supportive housing with wraparound services for these 50 --

MS. ZEILINGER: So we absolutely are building housing. The mayor not only put -- has put

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of that is closing and replacing D.C. General along with the prevention and rehousing of persons that I referenced in my testimony. So yes, sir.

MR. MILLER: I just had a couple questions that might go a little beyond what our scope is, but just to understand the context, and it may be in the record: What is the current homeless population in the district and how many of that population are in shelter hotel facilities and how many are on the street?

MS. ZEILINGER: So I will need to look up our last plane and town numbers, but I can tell you --

MR. MILLER: Can you provide that for the record?

MS. ZEILINGER: Yes. And I can get -- I think is was referenced, actually, in the city administrator's -- or referenced in the city administrator's testimony. We currently have 941 families in emergency shelter in the District of Columbia. Approximately, 600 of those families are staying in overflow hotels. There were over 7,000 overall men, women, and children experiencing homelessness in our last report after our last point in time. Our most recent point in time was January of this

year, and we are still D duplicating and working with

our continuum of care to finish reconciling that data.

1 \$100 million every year in the Housing Production Trust 2 Fund to create and preserve affordable housing. And

3 just for the specific strategies in Homeward D.C., we've allocated more than \$34 million in the first two budgets 4

5 alone, that's on top of what we're already spending in

6 homeless services. But when somebody gets kicked out,

evicted, has an incident of domestic violence that 8 they're fleeing, or the variety of things that happen

that cause somebody to present to us to say, "I have no 9 10 place to be and lay my children tonight to sleep," we

11 can't wait to look for a lease and sign an agreement in 12 order to -- we can't access permanent housing in that

13 moment. We have to have a crisis response system that 14 provides that access to safety immediately for people in

15 those situations, and then that quickly supports them 16 to -- if they need permanent supportive housing to

17 access that; if they need affordable housing, to access

18 affordable housing, but to make that appropriate match 19 to the housing that that need. So we will always need,

20 even when we reach our goal of ending homelessness, that 21 means homelessness is rare, brief, and nonrecurring, but

22 not that nobody ever experiences the crisis of "I don't 23 have a place to stay tonight."

24 MR. MILLER: And then the goal is that this 25 is the short-term crisis response?

24 (Pages 90 to 93)

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MS. ZEILINGER: Exactly, short-term crisis. MR. MILLER: And the time period is approximately 90 days?

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MS. ZEILINGER: That is the goal in our strategic plan. It's a five-year plan, and we're working hard at that. As I noted in my testimony, our exits to permanent housing in the last two years have increased by 50 percent, that we have launched a very robust prevention initiative where more than 2,700 families who came in seeking homeless services, we are able to help them remedy their crisis without a shelter stay, which are all important components of creating a system that works. But making sure that when families are in that crisis, that they have access to safety and in an environment that's really equipped to support them at that time of crisis, acknowledging that families are coming to us often who've experienced trauma and a whole host of challenges, that that matters a lot in being able to support them effectively to exit homelessness into permanent housing. And so it is that part of our strategic plan and our reform efforts that we're here about today: We are working in every single area of the plan, but this is also that critical component related to the crisis.

concept, there's a warming kitchen per floor or it's just one -- why isn't there a communal cooking kitchen so that people who can walk to Giant aren't going to maybe get something else?

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MS. ZEILINGER: So each family will have their own small refrigerator in their room for snacks, medications, things that they might need. There will be a microwave on each of the floors, and then we'll bring in hot meals and serve them from the warming kitchen. It's at temporary sites, but if we were to get into providing kitchens in each of the rooms, there's both an added cost, as well as just sort of efficiency that doesn't happen while navigating shared cooking facilities for a short-term stay is also difficult. It also then adds additional requirements in terms of the building, that my colleagues who specialize in that can speak to, in terms of it being a commercial kitchen in the standards based on the number of people there. So we're trying to acknowledge that this is a temporary but also meet the needs of families. We did extensive conversations was part of our design about what those requirements are, what families really need, and we think we able to achieve that with the refrigerators in every room, the microwaves on every floor, and the

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warming kitchen that serves the hot meals.

90-day drawl at D.C. General. I assume that average length of time is much longer.

MR. MILLER: I assume we are not meeting the

MS. ZEILINGER: No. For families who exited D.C. General in fiscal year '16, their average length of time was 142 days in shelter. For families that have not exited yet, who are still there, the average length of time is 171 days. So we're absolutely making progress in the right direction with all of the reforms that we're doing. But I think, you know, there's been a lot of questioning of the ten units per floor, and I think this is where really understanding that when families are coming to us and it's the predictability of the environment in which they're living, a sense of safety in where they are, is really important for their ability to engage in the services and supports that help them exit the crisis of homelessness. At D.C. General, for comparison, we have on one floor, and even on some hallways, more than 70 families in one space. So you can imagine -- and they're coming in and out because we have shared congregate bathroom facilities way down the hall. That is a very difficult environment in which to support families through that time of instability.

MR. MILLER: I want to applaud the efforts to find a replacement facility that's much more dignified and hopefully successful. The warming kitchen

MS. GILLIS: Just to add onto that if I 2 could, Mr. Miller. Director Zeilinger is correct. That 3 would require more from the design and construction 4 standpoint to provide a kitchen, because it would be a 5 commercial-sized kitchen given the number of people that 6 would be housed in the site. So with the commercial-size kitchen comes certain things that we 8 would need to make sure gets built: Utility connections, what have you, into the kitchen. Also, 10 certain certifications that we would go through, not only with D.C. but also with Department of Health. So that would expand what we would be doing, that would 13 also expand a lot of the footprint that Mr. McNamara 14 talked about within the building, and then additional sources from the district government agencies to support that effort of which, of course, would add to the cost.

> MR. MILLER: Thank you, Director Gillis. I appreciate that height of the facility has been lowered three feet from the original, or to 69 feet. Is that correct? Is that correct?

> > (Responds.)

And I think I saw some reference in the ANC's resolution, and get more into discussion with the board about that later, but some reference to -- I don't think they voted on it, but putting one for

25 (Pages 94 to 97)

underground -- the administrative ground floor function so that residents -- so you can lower the height of the building by one floor to five, and, I guess, to 60 feet

or something like that. But I assume there's extensive
 costs with that as well. What is that approximate cost?

Sure. Actually, one of the things we have actually spoke with the ANC about, if we were able to move any of the units to that basement floor, we would have to excavate even further. There's some site constraints which expands to underground utilities and underground water, storm water. And so to be able to excavate that, we were concerned about doing that. So the current design right now, we're looking at only excavating a portion of the basement, not the full basement

With regards to additional costs, we opine that my team looked at and said, "We could be looking at several million dollars to actually excavate further or even expand the footprint to allow for removal of the units from above floors down to the basement or even an extension of the current foot print to handle the additional floors.

MR. MILLER: And just a couple more questions, Mr. Chairman.

CHAIRMAN HILL: Sure.

wall, which is onsite. And so one of the concerns of the neighborhood was how that looks from the garden side. And so our approach to mitigate that was to plant vines along that base of that wall, allow that to grow up and create a green screen wall along that parking garage and essentially, hide that concrete structure.

MR. MILLER: And are there any opportunities for green on the roof of that deck, of that garage or partnering with nonprofits who do it more community gardens occasion to the community?

MR. MCNAMARA: We need to beef up the structure to handle that load and also increase the depth to get sufficient soil depth to grow anything on the roof. Currently, it's just a flat deck for parking only.

MR. MILLER: Well, there are some mid-rise, as you pointed out, and higher-rise buildings around the community, and mid-rise building this will be looking on that windows and seeing that deck. If there's a cost-effective way to green that up, I think that would be a benefit for the neighborhood.

MR. MCNAMARA: Sir, we can look for that.
MR. MILLER: And do we have renderings or
any renderings of the design of the playground?

MR. MCNAMARA: No. We haven't gotten into

MR. MILLER: The height of the -- Mr. McNamara -- height of the parking deck is -- what's that height?

MR. MCNAMARA: So it's an a three-level garage. And since the site slopes from north to south, on the north end it's approximately 18 feet to the top of the barrier guard wall, and on the southern end of the site it would be approximately 26 feet.

MR. MILLER: Do we have in our record any renderings of that? Can you provide that for the record? And on that, the PowerPoint was helpful, but can we get a copy or has that already been sent to us?

MS. MOLDENHAUER: The PowerPoint is part of the record. It is at Exhibit 202.

MR. MILLER: Okay.

 $\label{eq:MS.MOLDENHAUER:} MS.\ MOLDENHAUER:\ And\ there\ are\ images\ of$ the garage in the -- I'll point to that.

MR. MILLER: Right. I know I just saw it when you did the PowerPoint today. I guess, I missed the PowerPoint in the record, so I'll look for that.

MS. MOLDENHAUER: Mr. McNamara, can you elaborate on, I guess, the green wall and the images and how that's shown in the PowerPoint?

MR. MCNAMARA: The intent for that garage will rise up above the current level of the retaining

the details of the playground. There's a requirement that we create different zones of playground for different ages, so we plan to engage specialists that design playground equipment once we get to that stage to be able to appropriately design that playground for the different groups.

MR. MILLER: To the extent you can have any prototypes of what can fit into that space. What is the square footage of that playground?

MR. MCNAMARA: I want to say it's approximately 3,000 square feet. And that can be broken down into either two or three zones depending on the age requirements we need to meet, but -- and essentially approximately 1,000 square foot zones for each group.

MR. MILLER: It sounds like based on the testimony of Director Zeilinger, it's a very young age or a younger age?

MR. MCNAMARA: That would be our primary group. And perhaps maybe that playground might be a little larger than the others. It's something we need to look at in detail with the DHS.

MR. MILLER: My last question, Mr. Chairman,
Ms. White, Ms. Moldenhauer referenced that the temporary
use of the tennis courts during construction on the road
there would have to be built to be built to get to the

26 (Pages 98 to 101)

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1 tennis courts. You are looking at alternatives. And I 2 think the ANC actually supported even in their -- by 3 vote -- I don't know if the vote is specifically on this 4 element -- but they supported the alternative of during 5 the construction period reserving certain number of 6 on-street parking spaces for the police and, I guess, I 7 don't know, construction vehicles but at least for the 8 police? 9

MS. WHITE: I'll ask Director Gillis to answer that question.

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MS. GILLIS: Yes. We are looking at temporary use for the tennis courts for a possible option. And yes, the ANC has definitely opined the use of on-street parking, for the use of temporary space. We're also looking at other options as well. Just to make sure that we find something that's amenable to the community, as well as amenable to our client MPD. Because first and foremost we need to make sure they have spots for their uses. So we're looking at some available sites around the area within a quarter mile radius. I can't comment on what actually those are, but we'll continue to work with the ANC on those sites amenable to looking at, cordoning off what roadways with on-street parking would be available for them for use during this temporary time. And what I do mean about

1 MR. MCNAMARA: Yes. 2 CHAIRMAN HILL: And then you got it down 3 another 3 feet from the original design? 4 MR. MCNAMARA: Correct.

> CHAIRMAN HILL: Mr. Young, so the advisory teams -- and I understand from the testimony now how those advisory teams get set up after the site has been selected and kind of working with them. Can you tell me a little bit how the temporary parking issue was -- you spoke about temporary parking and how kind of that was addressed and how you went through with the community about that?

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MR. YOUNG: Sure. On the temporary parking it is to say we continue to hear from -- continue to work the issue of temporary parking with the community. We understand the relief that we're seeking is not the most desired option for temporary parking, that being the use of the tennis courts. There is still the option of reserving on-street parking. But in addition to that, we're continuing to look for other parking options that would take us away from having to use the temporary parking that we're seeking in our application the relief

CHAIRMAN HILL: When do you think you might know that? Like Director Gillis, you spoke about how

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temporary, we're look at a no more than eight months. That will allow us to be able to construct a parking

3 garage first, get the parking garage settled, and then

4 once the parking garage is settled, have all of the MPD

5 back to use the parking garage. I will also add that 6

we're looking to maintain approximately 50 to 60 parking sites onsite. By doing the parking garage first that will allow us to keep some of the parking onsite for MPD as well. So we're doing as much as we can to minimize

10 the impact during the construction period. 11

MR. MILLER: Thank you very much. Thank you all for your testimony.

CHAIRMAN HILL: Okay, so Mr. McNamara, so you mentioned the heights of the ceilings. So if you went from eight-four to seven-eight, just out of curiosity, do you know how much you're saving on the height of the building?

MR. MCNAMARA: Eight inches for five floors is 40 inches, 3 foot 4.

CHAIRMAN HILL: So another 3 foot 4 is what you're saying?

MR. MCNAMARA: Yes.

CHAIRMAN HILL: Okay. So part of the work that you-all have done with the community there is, again, you moved the playground and the trash. Correct? you're not exactly sure yet, but that you're looking at things and it seems to be -- you seem to be indicating that you are going to find an alternative use, which means that the tennis courts wouldn't be removed temporarily?

MS. GILLIS: We're looking to see about those other options. We can definitely get back to the board within the next hopefully couple of days, if no more than a week, to be able to go in that direction. We wanted to make sure that the temporary use of the tennis courts would still be available if nothing came to fruition. However, we're pretty optimistic at this point that there's additional alternatives that we can do that will remove the tennis courts.

CHAIRMAN HILL: And you mentioned the SFO process. I'm sorry, I don't know what the acronym is.

MS. GILLIS: I'm sorry. The Solicitation for Offers. So originally, when we started the process, as the city administrator discussed, we looked at not only acquisition of property but also leasing of property. But we did it through a Solicitation of Offers, almost like an RFP process that have interested parties, owners, developers come to us with an offer.

24 CHAIRMAN HILL: And that started two years

25 ago?

27 (Pages 102 to 105)

106 108 1 MS. GILLIS: 2014. 1 CHAIRMAN HILL: I mean, as far as like 2 2 (Speaks off microphone.) there's not a programmatic -- there's not a programmatic MR. YOUNG: It actually -- the Solicitation 3 3 need that Director Zeilinger or architecturally for the 4 for Offers was in early 2015. And then subsequent to 4 door -- again, I was just curious -- the bathroom 5 5 that, we hired a broker to go try to find options for us opens -- if you're looking in the bathroom, the other 6 6 to either lease or acquire. bathroom door you look right into the other bathroom. 7 7 CHAIRMAN HILL: And then, Director Gills, That's what I was kind of curious about. 8 you mentioned after that, and I got a little lost, you 8 MS. ZEILINGER: What our goal was, hearing 9 9 said something about another kind of search that from families about -- and sort of will be learned from 10 happened with the council? 10 having to operate D.C. General, we can't have parents 11 MS. GILLIS: There was testimony here that 11 leave children unattended of certain ages in their 12 talked about what we did as far as --12 rooms. So when parents are trying to keep track of 13 CHAIRMAN HILL: There was the SFO process, 13 multiple children, we want them to be able to open their 14 then there was another process it seemed like I thought 14 door, let their child use the restroom in close 15 15 you mentioned. proximity where they can see where they're going in, see 16 MS. GILLIS: No, just the SFO process. 16 them coming out without having wake up other sleeping 17 CHAIRMAN HILL: And please continue. What 17 children. 18 were you thinking, your line of thought there when I 18 CHAIRMAN HILL: So it was a programmatic 19 mentioned with the council? 19 need. That's what I'm trying to understand. MS. GILLIS: I was going with the 20 20 MS. ZEILINGER: It was a programmatic need 21 21 discussion, sir, about: We did our assessment in and sort of we wouldn't -- to not have them all the way 22 22 down at the end of the hall. So if they don't have determining the sites and presented the sites. And then 23 23 after we presented the sites, the council decided upon their in-suite bathroom, they're able to just 24 24 three different cites on their own; so that was the operationally manage with some small amount of sharing. I just wanted to clarify because there's a 25 separate -- that's the separate one I thought you were 25 109 107 1 referencing. 1 question about the units and the floor and the overall 2 CHAIRMAN HILL: I see. Okay. That's what I 2 need: We need 280 units to be able to accomplish our 3 was -- okay. Okay. 3 goal. So if we were to -- I think there was a question 4 And director Zeilinger -- Zeilinger? 4 about 30 -- about how that fits into the programmatic 5 MS. ZEILINGER: You got it. 5 requirements that if we were to reduce the number --6 CHAIRMAN HILL: Again programmatically there 6 it's still ten per floor but reduce the height, we 7 was, again, the discussion about the ten units per 7 wouldn't have enough units across our system to 8 8 floor, that that is something that is what has been -accomplish the goal. is what is going to work best for the program goals, and 9 CHAIRMAN HILL: Okay. I don't have anymore 9 10 also that that is consistent with the other sites around 10 questions at this point. Although I'm sure probably 11 the cit. Correct? 11 others will come up. 12 MS. ZEILINGER: Correct. 12 Does the board have any more questions at 13 13 CHAIRMAN HILL: And then also you mentioned this point? 14 14 kind of like sight lines and this is something that I (No response.) 15 15 had a question about architecturally, actually Mr. And just to let everyone know what I'm going 16 McNamara as well. I was just curious again, like the 16 to try to do is get through the Office of Planning and I 17 bathrooms kind of look on to each other. Was there a 17 say "Get through the office of planning" because this 18 18 reason for that? has now gone on for two-and-a-half hours and we still 19 MR. MCNAMARA: Primarily, we wanted to 19 haven't even gotten to the testimony of the party in 20 create zones respite where you could change the 20 opposition. So what I'd like to do is, again, go 21 21 materials in the ceiling and the floor so then you don't through the Office of Planning, any other government 22 just have a long, straight, long corridor. It kind of 22 agencies that we might have, have an opportunity for 23 breaks up the length of the corridor into different 23 cross or questions, and then we're going to take a 24 24 break, just so everybody knows. So may I turn it over zones, neighborhoods almost. So that was the reasoning

here to the Office of Planning?

for clustering them across from each other.

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110 112 1 MS. BROWN-ROBERTS: Good morning, Mr. 1 Office of Planning or DDOT? 2 2 Chairman and the members of the BZA. Hello, I'm Maxine (No response.) 3 3 Brown-Roberts, Office of Planning. I'm going to be very Okay, does the Applicant have any questions 4 short, since you have our report in front of you. The 4 for the Department of Transportation or the Office of 5 5 Planning. Office of Planning strongly recommends approval and 6 6 MS. MOLDENHAUER: From the Office of we're in support of the special exception for the 7 7 emergency shelter. And also as demonstrated in our Planning, the opposition has focused on Section 6 of the 8 report, that they meet the variance requirements for the 8 special exception relief for the emergency shelter use. 9 9 more than one principal building on a lot, the height One, I just want to confirm that Office of Planning 10 and loading. In addition to that, which is not 10 agrees that emergency shelter special exception is the 11 addressed in our -- which was not fully addressed in our 11 appropriate use for this facility. MS. BROWN-ROBERTS: As stated by the ANC 12 report, regarding the temporary location of the parking 12 13 lot -- but we did note that the Applicant was going to 13 administrator who is the person who determines what the 14 be submitting additional information on that. And so we 14 uses are and what category and that was his 15 are in support; we do think they do need the standards 15 determination, and that was part of the application, so 16 applied in subtitle view in section 203J. And with 16 therefore that is what we're assessing. 17 17 MS. MOLDENHAUER: And under Section 6 where that, if you have any questions, I'm available. 18 18 CHAIRMAN HILL: Thank you, Ms. it indicates: "The board may approve a facility for 19 Brown-Roberts, obviously, the report is in the record 19 more than 25 persons, not including residential 20 20 and it has been pretty extensive, and I am going to turn supervisors or staff and their families only if the 21 21 it over to the board. But, I guess, I'm going to work Board of Zoning defines the program goals and objectives 22 my way down the table here. 22 of the District of Columbia cannot be achieved by a 23 23 And DDOT is here as well. Is that correct? facility of smaller size at the subject property, and if 24 So DDOT, if you'd like to please give your 24 no other reasonable alternative to meet the program 25 report for us. 25 needs of the area." Nowhere in that section does it 113 111 1 MS. ISRAEL: Good morning or almost 1 require a specific search, does it? It just simply 2 afternoon. My name is Evelyn Israel for DDOT, District 2 requires that the board find that there's no other 3 Department of Transportation. Our record pretty much 3 reasonable alternatives. 4 stands on its own, however, I do want to address the 4 MS. BROWN-ROBERTS: I think the

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MS. ISRAEL: Good morning or almost afternoon. My name is Evelyn Israel for DDOT, District Department of Transportation. Our record pretty much stands on its own, however, I do want to address the nature of the temporary parking use special exception, which was not evaluated during the study process. But DDOT is happy to work with the Applicant on the request. Medications [sic] may be required, and that can be dealt with at a later point, particularly during the permanent public space permitting process.

With regards to the temporary on-street parking, DDOT does not object. We will designate a length of curb for the MPD authorized vehicles only rather than having them park in a wider zone within the entire neighborhood. This is similar to what we've done/permitted for D.C. Public Schools during construction phases. Do you have any questions.

CHAIRMAN HILL: Director Gillis, is that new information or is that.

MS. GILLIS: That's the similar information as I was stating as far as allowances for MPD during the temporary period of time to be able to park on the street.

CHAIRMAN HILL: Okay. Great. Thank you. Does the board have any questions for the

MS. BROWN-ROBERTS: I think the determination for that search has already been made by the council. And so I don't think there was anything else because that need has already been taken care of through the council.

MS. MOLDENHAUER: There's nothing in the zoning regulations that require this board to evaluate a search because the word "Search" is nowhere in that section, is that correct?

MS BROWN-ROBERTS: No, you're correct.

MS. MOLDENHAUER: And in OP, obviously, your indication is -- you indicate that if we satisfied both of those elements for the board to be able to approve more than 25 persons?

MS. BROWN-ROBERTS: Yes, in our report we did state that.

MS. MOLDENHAUER: Thank you. No other questions.

CHAIRMAN HILL: Mr. Brown, do you have any questions for the office of Planning or the Department of Transportation?

MR. BROWN: Just one for Ms. Brown-Roberts.

29 (Pages 110 to 113)

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114 116 Ms. Brown-Roberts, you are also relying on 1 MS. MACWOOD: Five -- I got like three 1 2 the zoning administrators decision that the variance 2 pages. 3 3 CHAIRMAN HILL: We'll put five minutes on required for putting two primary structures on the same 4 lot is an area variance. Correct? 4 there just so you kind of know. If Mr. Moy hears me, 5 5 MS. BROWN-ROBERTS: Yes. putting five minutes on the clock. Go ahead. That's 6 6 MR. BROWN: Thank you. all right. 7 7 MS. MACWOOD: Hopefully, it's a slow clock, CHAIRMAN HILL: Does the ANC have any 8 8 Mr. Moy. questions? For the record, if it's okay if we just say 9 9 the ANC is nodding, no. Good afternoon, I am Nancy Macwood, chair of 10 All right. So one last time: Does the 10 advisory neighborhood commission 3C. On February 21st 11 board have any questions for the Office of Planning or 11 2017, at a notice public meeting with the quorum, the 12 DDOT? 12 ANC considered the multiple variance and special 13 (No response.) 13 exception request filed by the D.C. Department of 14 CHAIRMAN HILL: What I'd like to do is take 14 General Services that is the subject of this hearing. 15 15 Since the January 3rd filing, the ANC held two public a five-minute break, and then we're going to come back 16 16 planning and zoning committee meetings with DGS and the with the ANC. I'm pretty sure if you want to come 17 17 Department of Human Resources and scheduled a special forward or after the break and give your presentation, 18 18 as well, and then we'll turn to the party in opposition. community meeting on January 31st at which the interim 19 19 chief of police also participated. They was standing Thank you. 20 20 room only attendance at all of these meetings. The ANC (A short recess is taken.) 21 21 CHAIRMAN HILL: So next on the -- next voted five to four on a resolution that presents the 22 22 following lists of issues, concerns, and procedurally is going to be the ANC. And they'll have 23 recommendations. 23 an opportunity to provide testimony, and then cross 24 examination by the Applicant. Our attorney seems to 24 ANC 3C has stated repeatedly since the mayor 25 have changed. 25 chose 2619 Wisconsin Avenue for the ward 3 emergency 115 117 1 MS. MAZO: I'm just sitting in until 1 family shelter over a year ago, that we support closing 2 2 Meredith comes back. D.C. General and replacing with shelters in each ward. 3 CHAIRMAN HILL: And what's your name, I'm 3 The decision of the D.C. Council to move the ward 3 4 4 location to its current public property site still sorry? 5 MS. MAZO: Samantha Mazo. 5 within ANC 3C was unusual, because it was the only 6 CHAIRMAN HILL: Okay. Great. Thank you. 6 shelter site with an existing public use: The Second 7 Just so everyone knows: A very important 7 District Police Station. 8 8 question was asked, and we're going to have a lunch Since the January DCA filing, the issues 9 break. And we're going to take a lunch break after this 9 related to this site have been emerging. When the ANC 10 case. So if you're here for the whole day or for the 10 received plans from DGS after the filing and began 11 11 other two cases, we're going to take a lunch break after meeting with the community with her concerns about the 12 this case. 12 relationship of the two structures and the two 13 13 So Commissioner, I'm going to go ahead and functions. Over the next few weeks, MPD and the 14 14 if you wouldn't mind just again -- I guess, you don't Department of Homeland Security leadership stated 15 15 have to state your name for the record, but you can't be publically that public safety would not be jeopardized. 16 16 like -- and then go ahead and please provide some At the same time, concern about the DGS testimony as to the opinions of the ANC, and then we 17 17 proposal to replace the existing onsite 157 MPD parking 18 18 will move on. And just out of the curiosity, are you spaces emerged. Residents questioned the entire parking 19 19 the SMD for this particular property or no? plan with included waiving half the required parking for 20 MS. MACWOOD: No. The SMD commissioner is 20 the shelter. The police use street spaces daily when 21 21 here and I do believe she's intending to testify later. the 2D parking area is full and during twelve-hour 22 22 CHAIRMAN HILL: All right. Great. shifts 2D is overflowing with cars, many of them parking 23 MS. MACWOOD: Do you want to --23 on the lawn. In response, DGS proposed a three-level 24 24 CHAIRMAN HILL: Sure, go ahead, sure. Do above ground garage.

30 (Pages 114 to 117)

We appreciate the acknowledgement that there

you have any idea how much time you might like?

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are serious parking needs at this site, but the solution, a larger parking structure, raises other issues. There are no similar garages in the entire ANC area. The aerial images project a building as large or larger than the police station. DGS has not presented plans for giving the ANC and the community reliable dimensions of the parking structure.

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Council wanted to reduce costs by locating the ward 3 shelter on public land, but this site has a vital use. Come now in order to address the unmet parking needs proposals are offered that reveal the lack of a master plan to show how two critical public uses can use this site over the long-term. The ANC supports locating the shelter at this site, but we strongly recommend the creation of a master plan and urge that any improvements made to the police station be completed at the time the shelter's built so that the community future shelter residents and the police don't experience major disruptions again.

about the height of the proposed structure, which is consistent with a high density zone whereas this site is low to moderate density. The Applicant's submission describes the area as "Very built up," but in actuality, there are one houses immediately to the south of the

The community and ANC also raise concern

1 deliveries by van could be accommodated at the northern 2 end of the shelter building and other types of 3 deliveries should not require the use of a 30-foot truck 4 and the need for a dock. We note that if use were to change to residential use/normal intense use, the lack 6 of a loading dock could force loading to the street, 7 which would negatively affect the community.

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The ANC is concerned about the location of the playground and the trash adjacent to the single family homes. We suggested to DGS that the playground move to the rear of the shelter and avoid the need for a very tall buffer wall approximate to the existing homes, and similarly that the trash be located to the north side of the building and avoid the twice a week noise that accompanies trash pickups. DGS showed a sketch at the ANC showing these changes. When important issues are handled in this way, it is difficult for the ANC to know what we can rely on. We wanted to highlight the seriousness of the community's concerns by emphasizing these two issues in resolution.

Another constant issue raised at our public meetings on the shelter zoning proposal is the lack of planning for how John Eaton Elementary School will accommodate children living temporarily at the shelter. There are projected to be 185 people of which about --

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- 1 proposed location of the shelter: McLean Gardens, 2 low-rise, RA-1 condominiums to the north; three-story
- 3 townhouses fronting on the two-story Cathedral Commons
- 4 PUD to the east, and a large open space developed with
- 5 community gardens, playgrounds, and tennis courts to the
- 6 west. The Cathedral Commons PUD to the northeast of the
- 7 site is zoned commercial and fronts on Wisconsin Avenue.
- 8 and its five stories intentionally took height queues
- 10 at its closest point to the two-story police station.

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The community is very concerned that a 72-foot building, perhaps now 69 feet, plus a penthouse will negatively affect light and air, privacy, and the enjoyment of home. The ANC finds that the extreme height proposal would substantially impair the intent,

from the PUD on Idaho Avenue, that is also five stories

- 15 16 purpose, and integrity of the zoning plan. There are
- 17 options that would meet development standards and
- 18 reasonably accommodate the program goals, but DGS has
- 19 been unwilling to talk to the ANC about options. The
- 20 ANC believes the issues and concerns raised by the
- 21 community are significant: We do not support a variance
- 22 for height and number of stories. The ANC does support
- 23 the loading variance because we do not find that the 24 intent, purpose, and integrity of the zoning plan would
- 25 be harmed in this instance. The twice a day meal

CHAIRMAN HILL: Commissioner, can I just interrupt for one second?

Mr. Moy, can you just turn off that clock there.

Commissioner, take as much time as you like. It's just blinking. I just wanted to know if -- I didn't want you to be concerned about the time.

MS. MACWOOD: I was ignoring it, but thank you.

CHAIRMAN HILL: Thanks for letting everyone

know. MS. MACWOOD: There are projected to be 185 people of which about 60 percent, we are told, will be children. At D.C. General about half of the children

are at elementary school age. No administration official presented to the community and ANC any plan for how John Eaton will budget and plan to add children

18 throughout the school year in numbers that could be 19 significant or might be low. The education component of

the shelter is deflected by DHS statements that most

21 families will chose to stay in current schools no matter 22 where they are located. While this may be true, the

23 converse could also be true, and the community is very 24 concerned that there is no plan to provide the schools

the tools and information it needs to plan for program

31 (Pages 118 to 121)

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1 needs, classroom size, or additional resource assistance 2 prior to the beginning of the school year. It would be 3 very unfortunately if the public good of offering 4 emergency temporary shelter resulted in unanticipated 5 challenges and adverse effects at another public 6 institution providing a public good. 7

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The construction of the shelter requires a contingency plan for lost MPD parking spaces. DGS told the ANC and the community that they now know that there are no acceptable options for the police during the projected 18 months of shelter construction if the proposed garage is built at the same time. DGS has thus determined that the garage will be built first so as to maintain some on-site parking, but that it will be necessary to locate approximately 30 spaces at the Cathedral Commons garage with a balance of about 70 spaces created on the McLean Gardens' tennis court. DGS did not present any reliable plan to the ANC and community for this proposal and we agree with the community that it is a drastic, unnecessary, and unplanned reaction to the realization that no one considered where the police would park during construction.

The possible access routes presented to the community include a route near the McLean Gardens'

proposal and the opportunity with more planning to better align community interest zoning and the separate needs of MPD and the emergency shelter program. Thank vou verv much.

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CHAIRMAN HILL: Thank you, Commissioner.

Does the board have any questions for the commissioner?

MR HART: Yes. There was one point that you spoke about alternatives for the design. Can you elaborate on that a little bit more.

MS. MACWOOD: Be happy to. If you look at some of the other designs for the shelters around the city, it's very interesting when you compare it to this particular design. This design, DGS is proposing to only excavate about a third of the basement level whereas many of the other shelters, the entire basement is excavated. And when we suggested to DGS that: Why not excavate the entire basement, which would allow them to move some of the service, particularly the admin services, to the basement level, which is what they feature in some of the other shelters? The only response we got -- well, we got two responses: (1) cost; and the other is the issue of water. The entire neighborhood has used ground water; we have ground water in the neighborhood. Everybody builds knowing that

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playground and dog park, both of which are heavily used.

Police drive with urgency to and from the station, and they should not intentionally be put in a situation where their normal practice will endanger people.

Additionally, the use of the tennis courts mean some community gardens will be destroyed and the community fears others will be harmed by redirected storm water run off and ground water pollution. While it would be a significant disruption to the community -and I want to emphasize significant, the better option in our view is to relax parking regulations near the station and create new parking spaces wherever possible for reserved temporary police parking on the street.

Finally we want the BZA to know that ANC3C felt hampered throughout our consideration of the zoning proposal. We often didn't have information, or it was slow in coming, and even now there is much of significance that we to not know. We can't say that DGS didn't exhaustive search and thus this is the only site in ward 3 that meets DHS's program goals. But rather than complain about the process, ANC 3C strove to represent the legitimate concerns of the community and relate them to the best interests of the city.

As I hope I have explained, the ANC supports the shelter, but we cannot overlook the flaws in this

there is groundwater, so that didn't seem to us to be a particular impediment to doing that.

Additionally, one of the reasons we wanted the playground moved was to both remove it from the single-family homes and avoid the necessity of a very tall buffer wall, but also you now have a very wide side yard, as I think the Applicant has mentioned this morning. There could be -- you could even do a one-story build out of a footprint and include some residence rooms on that level, which again is a feature that you see in some o the other wards' shelters where there are residential rooms on the ground floor, along with some admin and common rooms. And that could -without adding rooms to floors -- you could again bring down the height. If DGS and DHS were willing to add even one room per floor, so you'd have 11 rather than ten, you could possibly take off another level.

The issue for the ANC was that we wanted to explore these options. The reason I asked the question of DGS this morning about meeting with us is because we asked repeatedly to meet with the architect and DGS to talk about some of these things, without success. So while DGS knows we have some of these concerns, they haven't been willing to talk to us in a meaningful way about them. So those are some of the ideas that we

32 (Pages 122 to 125)

126 128 1 1 Commissioners who voted against the ultimate resolution wanted to present. 2 2 MR. HART: Thank you. Just one other voted for that amendment. So I can't say with any 3 3 question: At the very last part of your statement, you certainty. I do think it is fair to say that all four 4 talked about DGS doing an exhaustive search, or you were 4 commissioners who voted against it -- and if this is 5 trying to determine whether or not DGS did an exhaustive 5 just my opinion -- support the shelter at this location. 6 6 MR. MILLER: And you mentioned in your search. I'm just trying to figure out what is 7 7 exhaustive? That is one thing you can kind of continue testimony that the surrounding area, the low-rise family 8 to do, and I'm just not sure what the difference is 8 homes and the low-rise other building, and you mentioned 9 9 between a thorough and an exhaustive search. I was just at least one of the five-story buildings, although I 10 10 trying to -- because it seems as though there was a think there's more than one. But you did mention the 11 thorough, you know, search that had been done, and so 11 nine-story Vaughan Place apartment building across 12 that's what I'm trying to kind of, you know -- what 12 Newark Street. You do acknowledge that there is a range 13 other things are you looking for them to do? 13 14 MS. MACWOOD: That comment was almost 14 MS. MACWOOD: That PUD has three different 15 15 zoning classifications and the tallest portion of it verbatim in our resolution. And it refers back to the 16 16 applicant's submission where they stated that they did fronts on Wisconsin Avenue. The portion that I 17 17 an exhaustive search for other sites as part of their mentioned is the five-story portion, which is part of 18 18 commentary on meeting the three-prong area test. The that PUD that Cathedral Commons took its height queues 19 19 ANC -- this was a and has been a very significant issue from, that portion, which is the portion that is right 20 20 in the community, as I'm sure you'll hear of later -across the street from the Second District Police 21 that: Is this the only site? Were there other sites? 21 Station, is five stories. 22 The ANC chose not to get into that discussion. We don't 22 MR. MILLER: Is that the portion that has 23 23 the WTOP? have the ability to determine whether there was an 2.4 exhaustive search or not. But because it is such a 24 MS. MACWOOD: Yes. MR. MILLER: And because of that topography 25 significant issue in the community and because the 25 127 129 1 Applicant is relying on it and has included in their 1 right there it actually -- that five stories is higher. 2 submission, we felt that we should at least make the 2 If this site had five stories, it would be 3 comment/the statement that we don't know if there was an 3 considerably lower. Is that correct? 4 exhaustive search or not. 4 MS. MACWOOD: I can't say that. Idaho does 5 5 MR. HART: Thank you. have a slope to it. I think the Applicant presented a 6 CHAIRMAN HILL: Board have any other 6 slide to that effect, but I don't know that. 7 7 MR. MILLER: And I appreciate your work that questions? 8 8 Please go ahead, Commissioner Miller. you did come up with an alternative at ANC suggested an 9 9 MR. MILLER: Thank you, Mr. Chairman. Thank alternative to the temporary parking construction. And 10 you commissioner Macwood for all of your work on behalf 10 it looks like that is being explored. And I'll be 11 11 asking DGS if they don't provide it in any way, the of our neighborhood. 12 12 I guess, we'll hear from the SND Applicant, as part of the rebuttal to address some of 13 13 commissioner later, but when you mentioned that they're the points you did make today. 14 14 here, I hadn't seen until just now their submission in MS. MACWOOD: Thank you. 15 15 MS. MOLDENHAUER: Hi, Ms. Macwood, how are the record, which described the five to four vote, which 16 the ANC had and characterized the four members who were 16 17 opposed to the resolution as opposing it because of the 17 MS. MACWOOD: Fine, thanks. 18 18 opposition to the height variance request. Is that an MS. MOLDENHAUER: Good. I just wanted you 19 19 accurate description in your viewpoint? to kind of expand on a couple of things that I heard you 20 20 MR. MACWOOD: I can't say for sure every say: One, about public safety not being jeopardized. I 21 21 single one of those four Commissioners opposed that think some comments that you had gotten from some of the 22 22 variance, because there were several amendments that people from NPD, I wanted to get a sense of the detail 23 were offered, and one of the amendments that was offered 23 regarding that statement. And two, from what I

understand they're community engagement meetings

happening on a regular basis, maybe a monthly base, I

that didn't pass was to support the area variance if the

height was reduced to 52 feet. And some of those

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don't know how frequent they are. But are some of these issues currently being discussed during those meetings as well? Thank you.

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MS. MACWOOD: Thank you for the questions. With reference to the first question, I think you're referring to the comment that I made at the beginning of my testimony that the community was initially very concerned about whether collocating the shelter use with the police station would hamper or interfere in some way with police functions. And some of the things the community members mentioned were things like: Shift changes or whether the police would feel necessary to secure the shelter. There were a lot of questions about just how would this work. So one of the representatives from homeland security spoke at a community meeting and then also came to an ANC meeting, as well as the Interim Chief of Police Peter Newsham came to our ANC-sponsored community meeting. And both of them dispelled any concerned, and Chief Newsham stayed for the entire meeting, which went on for hours and hours, and responded to questions. They both dispelled concerns that the police would not be able to perform their duties or that their duties might in some way be diminished. One of the other issues that came out was

2 course of deciding who we would recommend, our

3 understanding was that the function of that group was

suggest those five slots, which we did. But in the

4 going to be primarily to determine good neighbor

5 agreements. And I've since mentioned to DGS and also to

6 Director Zeilinger, that had we known the things that

7 they were going to be asked about architecture, for

example, that we would recommend a very different

9 people; that we thought the primarily function of that

10 group was going to be good neighbor agreements. So I 11 hope you will ask the same question of Commissioner

12 Bradbury who will testify on behalf her SMD because she

13 has participated in those advisory team meetings and 14 been a member of that group since it was created back in

15 September.

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MS. WHITE: Thank you.

CHAIRMAN HILL: I have a question really quick for the architect. So Mr. McNamara, just according -- I'm, again, curious about this 52 feet that was mentioned earlier by the commissioner. So if you guys went down into -- you dug, so how high would the building be, if you went down a story?

MR. MCNAMARA: Well, a floor height is 10 foot 8, and so to take a floor off would come down to approximately 58 feet, if that's your question.

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events. And both of them said that it is not used for that purpose, that they have other sites around the

whether 2D is used for staging for Homeland Security

city. So it is used for some special events, like the

4 inauguration and things like that, which is why we have

parking all over the lawn, because they move to 12-hour

6 shifts. And there isn't adequate parking for them. So 7 those were some of the concerns that the community

expressed about the functioning of the police.

The other question -- and I think I've already forgotten -- the other question you asked, can you trigger my memory?

MS. WHITE: The other question related to the community engagement meeting, the advisory meetings that are going on. Some of these issues that are being communicated to us today are some of those fleshed out and they're resolved.

MS. MACWOOD: Sure. I have only participated in the most recent one of those meetings. As the new ANC chair, I'm automatically a member of that advisory team. But I did work with our chair at the time in determining who we would recommend for some of the members of that team. We had the opportunity to have not only the ANC chair but another ANC commissioner, a representative from John Eaton school, and two community representatives. We were asked to

CHAIRMAN HILL: Yeah, that's my question.

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2 MR. MCNAMARA: So about digging more and 3 creating a bigger basement, the issue there really is 4

that the lack of appropriate program to put it in the basement. It was suggested that the administration

offices could go down there. They could, but the

administrative offices first, they are not even within

8 the footprint of the residential wing. So if we were to 9 push down ten units onto the first floor, it wouldn't

even hit where the administrative offices are located.

11 They're also located on that first floor for the

12 purposes of creating a familiar relationship between the

13 residents and the caseworkers so there's an everyday 14

interaction between them, and sort of burying them in 15

the basement would ruin that. And then, you know,

16 things like dining, sure you could put them in the

17 basement, but, you know, to look out and have natural

18 light in the communal space and so we just didn't view 19 much of the program to be valid for the basement.

Perhaps for the computer room or the medical exam room, but not much else than that. 21

22 CHAIRMAN HILL: And maybe I missed that, the 23 commissioner mentioned a "penthouse." Was there a penthouse in the plan? 24

MR. MCNAMARA: There isn't a penthouse.

34 (Pages 130 to 133)

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There's a mechanical screen. The height of the screen would be six feet higher than the parapet, and that's just intended to block the view of the outdoor rooftop.

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CHAIRMAN HILL: Does the Applicant have any question for the commissioner?

MS. MOLDENHAUER: Yes, thank. Since we're on the question of outreach to the architect, I have an e-mail here from R.J. Hargrove who works with DGS that was dated February 9th two you, Ms. Macwood indicating you never responded to a request for a meeting with the architect providing his e-mail and his cellphone number. Is that accurate? Did you receive that e-mail at nmacwood@gmail.com?

MS. MACWOOD: Thank you for sharing my e-mail.

> MS. MOLDENHAUER: It's part of the record. MS. MACWOOD: Yes, thank you.

Yes, I did get that e-mail. We reached out for about ten days to schedule a meeting. There were several commissioners who were interested in meeting. And I was trying to work it out with the two closest SMD commissioners. And we hadn't heard from him, and I think I intervened with either Director Zeilinger or Director Gillis, I can't remember which, and he did

respond with two dates, on a Thursday and Friday. I

1 about design; it was about the exterior finishes. And 2 as I recall, that meeting quickly moved to discussion of 3 issues and program and away from design because that's 4 what the community wanted to discuss.

> MS. MOLDENHAUER: The community decided to change the focus, but there was no restrictions; they allowed any comment on any issue? Is was an open forum? No one said you can't talk about something? It was open forum for any comments would have been welcome.

MS. MACWOOD: I think that's probably fair

to say MS. MOLDENHAUER: The first advisory team meeting was held on September 20th, now we're talking about many months before an application was filed. I'm holding in my hand what is the community advisory team for short-term family housing, and I can provide this for the record, I only have one copy. But this describes the meeting and the milestones that was provided to the ANC on February 27th, 2017, and on item 2, it describes that the advisory team meeting was going to discuss "Design presentation and input." You had indicated that you were not aware that the advisory team was going to discuss design and if you had been aware you would have put your people on the advisory team. I'm just asking -- I mean, this document was provided

137 135

1 remember it was that week. And that e-mail was in

2 response to whether we were going to be able to meet on

that Thursday or Friday. The two SMD commissioners who

4 have full-time jobs told me that they tried to get off

5 work but they were unable to, so I got back to them and

6 I said "Can we schedule another meeting next week?" In

the interim, I talked to the two commissioners, I said,

8 "This is going to be hard to the get you both at that

meeting because we have to meet during the day. Would you allow me to meet with them, DGS and the architect,

and confer with you?" And they said, "Yes." And then I then responded to him and said that I would meet any time and repeated that over several weeks and never got

a response to that.

MS. MOLDENHAUER: You did, though, meet with the design team on multiple occasions, and actually one of the questions is: We actually presented a design before the application was filed. Is that correct? There was a community design discussion on December 13th. It was presented to the community before the application was filed.

MS. MACWOOD: Yes, that was the building was designed and what was presented to the community were I believe three exterior options: Whether you wanted terra cotta or brick. It was not an open discussion

1 substantially in advance of any of these meetings and it 2 specifically identified meetings and milestones No. 2 is 3 "Design, presentation, and input."

> MS. MACWOOD: Is that the most recent advisory team meeting you're referring to? February --

MS. MOLDENHAUER: This is the -- this is intended to provide the overall role and purpose. This was provided to the community in the ANC's before the advisory team meetings were even coordinated to try to allow the community to determine who would be most appropriate to be a part of them. And it goes through a list of things, I'll provide a copy. But in it's Meetings and milestones: "Advisory team formation," and then "Design presentation" and --

CHAIRMAN HILL: Ms. Moldenhauer, I mean, the board doesn't have that, so if you could provide copies to us. But just to be clear: Who is that had gone out

MS. MACWOOD: I never saw the document until today.

MS. MOLDENHAUER: Director Zeilinger was the one who distributed it so I believe she would be the better one to answer that.

24 MS. ZEILINGER: The administration distributed to ANC's to the council board members and

35 (Pages 134 to 137)

140 138 1 others who were involved in the decision to create 1 really think there needs to be a plan in place. But 2 2 community advisory teams. And spelled it input into we've never had an opportunity to meet with DCPL, so I 3 3 that. We also shared it at our first advisory team do look forward to meeting with them at the advisory 4 meeting to remind people of the purpose and the scope, 4 team meeting 5 so drafts that were circulated beginning very early in 5 MS. MOLDENHAUER: And you aware that in 6 6 Exhibit 189, DCPS has entered a letter into the record the process after the selection of the initial sites, 7 7 and it was finalized and shared fairly widely as we were that indicates that they have reviewed the project, they working on them. I don't know whether -- I would need 8 reviewed the location, and that they have no objection 9 9 to go back to our records to show the date in which -to being able to work with and accommodate any children 10 10 and if it was sent personally to Ms. Macwood, but it was from the shelter that may matriculate or may go into 11 shared widely and certainly with the council members and 11 D.C. public schools in this area? 12 with the entire advisory team, that included my cochair 12 MS. MACWOOD: Yes. 13 who is an ANC commissioner of the community advisory 13 MS. MOLDENHAUER: And you had described in 14 team in advance of and during our first meeting. 14 regards to the temporary parking, cars zooming in and 15 15 out possibly of this temporary facility. You are aware CHAIRMAN HILL: Okay. 16 MS. MOLDENHAUER: Let me go on to my next 16 that this is police officers in their private vehicles 17 17 question: You had indicated in your testimony -driving to the parking, temporary parking possibly, and 18 18 CHAIRMAN HILL: Ms. Moldenhauer, how many then walking to work before their shift changes; this is 19 19 questionings do you have? not the use of emergency vehicles and that's supposed to 20 20 MS. MOLDENHAUER: Six. be responded by individuals in the field, not coming in 21 CHAIRMAN HILL: All just for the ANC? 21 and out of this parking lot? 22 22 MS. MACWOOD: My understanding was that MS. MOLDENHAUER: (Nods head.) You had 23 23 indicated that there is -there would be police cars as well using the temporary 24 24 CHAIRMAN HILL: You know we're going to go parking structure. Police cars go in and out of 2D, 25 to lunch one day? 25 along with police officers' personal vehicles. And if 139 141 1 MS. MOLDENHAUER: I'm hoping as well. 1 you've ever watched how those police vehicles are driven 2 You had indicated that the community was 2 into and out of 2D, you would understand our concern. 3 concerned about questions about safety with the 3 MS. MOLDENHAUER: There would also be during 4 colocation. Is it correct that the Applicant and DGS 4 this period about 57 spaces onsite for additional police 5 5 made Chief Geldart available, who is a member of the vehicles and police cars while construction occurs, not 6 HSEMA on the December 13th ANC community meeting prior 6 part of the temporary parking. Is that right? 7 to the BZA application being filed? 7 MS. MACWOOD: We know that their will be 8 8 MS. MACWOOD: Yes. some remaining service parking spaces at 2D. 9 9 MS. MOLDENHAUER: You had indicated in your MS. MOLDENHAUER: No other questions. 10 testimony concerns about public schools. Is it your 10 CHAIRMAN HILL: Does the party in opposition 11 have any questions or comments for the ANC? 11 understanding that the advisory team is meeting on March 12 12 7th just next week to meet with Ms. Carla Watson from MR. BROWN: No. 13 CHAIRMAN HILL: Commissioner Macwood --13 DCPS to have an open discussion, review and discuss any 14 14 well, first of all: Does the board have any other questions they may have about Eaton Elementally or other 15 15 DCPS schools in ward 3? questions? (No response.) 16 I appreciate you coming down, I'm sure it's 16 MS. MACWOOD: Yes, but I think that is 17 17 been a long, long process for the neighborhood, for something that needs to be brought to the entire 18 yourself, and you seem to be doing a very, in my 18 community and also to the full ANC. That is the 19 opinion, whatever it's worth, a good job of representing 19 critical issue for the community. And we have been 20 20 your community. So thanks for coming down. asking -- we actually back in the previous site was 21 Now, we're going to go ahead and move on to 21 proposed, we asked to meet with DCPL and we renewed that 22 -- and I'll let, obviously, the Office of Attorney 22 request more recently -- I can't give you the date --23 General -- help me if I'm not mistaken. Now, I'm going 23 because we do feel that what happens at John Eaton is 24 to move to the audience for individuals who would like

to provide testimony in support. Correct? I think

really critical and we know the school will be very

welcoming and will do the best that it can. But we

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that's okay. So all those here in support of the application -- actually, now that I say it -- is any here, by a show of hands, is anyone here in support of the application?

(Show of hands.)

So what we're going to try to do here is do this as efficiently as possible. Maybe if you all wouldn't mind giving up your seats.

Maybe Ms. Moldenhauer, you can stay if there's questions you have of any of you witnesses.

And Mr. Brown, if you could do the same.

Maybe -- let' see, how can I do this? Move over to the end there, that'd be great.

Ms. Moldenhauer, actually, you can just stay there. That's fine. You have a lot of stuff that you have to move.

And then please if anyone wants to come up and fill a seat here, take a seat in support of the application, please. Just come on up and fill in a seat and we'll just see. When there's no seats there, go on back and we'll keep rotating through. I have one, two, three, four, five, six currently.

Good morning, everyone, or good afternoon. So what I'd like to do is go from my right to left here, and if you could just introduce yourself and give me ward 3 synagogue. We represent over 1,600 families and
 almost 5,000 individuals. Many of them residents of
 ward 3 and upwards of 150 congregants live ANC3. We are
 members of the Washington Interfaith Network, also well
 represented in ward 3 as the faith-based representative
 on the ward 3 advisory committee under the leadership of
 Director Zeilinger and the ANC.

I want to thank the city of its openness to questions and concerns throughout the process. They have adapted when necessary, doing their best to accommodate the diverse needs of both current and future residents of the particular block in question. We strongly support this project fully, including the variances and exception the city is requesting. We urge the BZA to vote in favor of it.

I'd also like to say a quick about values as a rabbi and how they interact with compromise and complexity: In the five books of Moses, no less than 36 times how we treat the stranger, those among us with little or no shelter, the most vulnerable, is mentioned. It creates a clear and unequivocal moral imperative to go to the margins, lift people up, and bring them back to the center with us, living side by side. And I get as a student of ethics that moral imperatives in the public square, even when unclear, should be weighed

your home address for the record. And if you go ahead, everyone's going to get two minutes. So we're kind of just going to go through there and hear the testimony. You have up to two minutes.

So Mr. Moy, if you could get me on the clock there. And, again, if you just push the button there on the microphone and get a green glowing dot. And, again, what we are most interested in hearing is kind of for zoning issues pertaining to this case. And if you hear things — and you're the first person so you're not going to hear things getting repeated, but if you do hear things getting repeated, if you could just kind of like, you can just mention that has been spoken before and you also were in agreement with those issues and concerns. So please go ahead.

MS. COLLIN: My name is Anne Collin. I live as 4405 38th Street Northwest. That's 20016, and that's in ward 3. And basically, I just wanted to say I'm in sport of this project, I think it's very important that we have it.

CHAIRMAN HILL: All right. Thank you Mrs. Collin.

RABI ALEXANDER: My name is Rabi Aaron
 Alexander. I live on 2829 28th Quarter Street

Northwest. I'm the rabbi of Adas Israel congregation, a

1 thoughtfully against competing priorities. So what does

2 it say about the prioritization of values when we focus

3 so much on the height of the structure more so that the

4 lengths we are willing to go to to ensure access to

5 structured assistance? What does it stay about our

6 prioritization of values when we voice more anxiety for

where we park our cars than we voice for where a mother
 who seeks safe and warm shelter baby can park her baby

who seeks safe and warm sheller baby can park her baby

for the night? What does it say about our

prioritization of values when perfection of process gets more attention than pain of people? What message do we send when our sight lines become more important than another's life line.

another's life line.As a John Eaton parent

As a John Eaton parent, I have one kindergartner there now. Within four years, I will have three children there. I know that our school is past capacity. My son's class is big, and I often wonder whether he's getting the attention he needs. A few more students that enter this school from this facility could further impact his education. And nevertheless, I'm willing to sacrifice a sliver his excellent and privileged education so that a child with far less can have just a little bit more. But it's also not a real sacrifice. Additional classmates from more diverse backgrounds will enhance his well-rounded education as a

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citizen of Washington, this country, and humanity.

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We live in an incredible community. Ward 3 has many blesses and a tremendous about of material success. Our compromises on behalf of our brothers and sisters who suffer are what define us also as a good community. Thank you for this time.

CHAIRMAN HILL: Thank you, Rabbi.

MS. BARNETT: Hi, I'm Latia Barnett and I am a resident from D.C. General. And I would briefly just like to explain my experiences being there. I lived in D.C. General with my husband and my two sons, and I also have a daughter and their ages is two, six, and one. I am here to request that you will approve the special exception and variances needed to build short-term family housing facilities for wards 3, 5, and 6.

I was born in D.C. General, but my family and I have been experiencing homelessness for three years now. Both me and my husband, we lost our apartment that we lived in for several years. And it was due to losing our jobs. It's been a long three years. I'm here to advocate so that I can speak for future homeless families to land better facilities than my family has experienced.

When we became homeless, we stayed in a Quality Inn hotel on New York Avenue. And one of the I've never been to jail so, never been in jail, but I've heard the stories.

We had to use public showers, so you had to share with other women and their kids, and everybody's cleaning habits ain't that great so. Also for the women there: Most of them didn't have bathrooms in their rooms so they will have to literally walk down the halls to go use the bathroom or whatever the case may be.

And they would always do room checks. I'm talking about like loud knocking, like "Room check," like that. So it's, like, terrible because you could be in there asleep, the kids could be asleep and you hear somebody knocking and they're counting for kids, like, constantly.

Thankfully, there are more activities there at D.C. General, like Project Playtime. I'm very thankful for them because they give our kids an outlet to not be so smothered and get a chance to mingle with other children and to also not think about what they're going through at that particular time.

We also live, like, right across from the jail and the methadone clinic is right like there, so of course, that's no place for any kids to have to see so much traffic and so much interaction that may be going on when they step outside those doors.

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difficulties about living there was that me and my kids were always sick: I remember a time when I woke up and

my whole face was swollen. When it rained, there were

4 wet spots on the ceilings probably leading to mold, and 5

also being there, there was no place for the kids to 6 play, no play rooms, no anything. We were confined to

our room. Even when we went outside, there was just a

8 big parking lot which was no place for the kids to be

9 playing safely. To get food we had to go to the lobby,

10 get trays, then we take it back to our rooms. Breakfast

11 never consisted of hot food at all, it was always 12 cereal, tea, coffee. Also, when we had to meet with our

13 counselors and case managers, half the time they were

14 probably not there. We had to walk down the street to a 15 different hotel, which was the Day's Inn on New York

16 Avenue.

> Our hotel where we moved -- after we got from the hotel we were transferred to D.C. General.

19 D.C. General an old building, it's not fit for living at

20 all. The room are, like, literally like hospitals.

21 They have no real beds. Instead there were carts. It 22 took me weeks to adjusting me and my kids to that

23 facility. I showered at my mom's house; I would never

24 go shower there because I was just like "I'm not having 25

this." Like, "Are you serious?" It feels like jail and

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There are thousands of families like mine experiencing homelessness in D.C. because of the high cost of living. The district desperately needs better quality family shelters where families can live in a decent manner and get case management so they can get back on their feet into permanent housing. If you were to approve it today, future families would have a better experience, including, like, providing facilities for the families and children, so there are activity room, play spaces for the development of our children, which would be a top priority for everyone.

Case management, especially, and not just case management that is just like "Hi" and "Bye." I mean, seriously in depth to help these families with their barriers. Also, where the families can feel like families, where they can sit down, you know, and eat and things like that, which the hotels really don't really offer that. Also, a smaller number of families living on a site, so that we don't get treated like numbers. I don't believe these facilities will negatively impact the surrounding communities, but the public needs to ensure dignified housing for homeless families like mine, for it outweighs inconvenience, traffic construction, parking, building. The mayor and council have done their part to help our children; now it's your

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150 turn. Children will stay in these unacceptable facilities unless you vote to approve these special

3 exceptions and variances. Thank you.

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CHAIRMAN HILL: Thank you, Ms. Baker.

And so just a -- rabbit and Ms. Baker, you-all kind of -- we want to hear from everyone. As we kind of move forward, if we just kind of -- I didn't want to interrupt anyone during their testimony. If you can take a look at the clock there, we have another huge group of people as well. However, it is important that the board hears the things that you have come to speak about, in particular, issues of zoning and the merits of the case. However, thank you very much, Rabbi and Ms. Barker. Baker?

MS. BARNETTE: Barnette.

CHAIRMAN HILL: Barnette. Sorry. Ms.

17 Barnette, thank you.

Your name, please.

MS. COVINGTREE: My name is Kate Covingtree. I am testifying because I was part of the design principle committee that the city convened. I live in

Chairperson Hill, other members of the Board of Zoning Adjustment. Thank you for the opportunity to testify. I'm here to discuss why D.C. General needs to

research on shelters, specifically, as most jurisdictions do not have a right to shelter law and most shelters provided by nonprofit organizations who have limited budgets and often are limited to whatever building they can afford.

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Providing family shelters is incredibly expensive. They need private space to maintain family routines. Family shelters also require a good number of 24-hour security guards given the transience of families. Shelters are only a temporary stop for families while they are looking for permanent housing, so there's a good amount of turnover requiring extra security if families can't know their neighbors as they would in an apartment building.

Additionally, in 2016 nearly 20 percent of homeless parents in shelters reported they have experienced domestic violence, and this is likely a gross underreporting. The National Coalition Against Domestic Violence reports that DV is one of the most chronically underreported crimes. And also families require more intensive case management.

CHAIRMAN HILL: Thank you. That's pretty good.

MS. COVINGTREE: I'm a professional and I do this all the time.

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be replaced, the recommendations of the design principle

- 2 committee, and urge the BZA to approve design in the
- 3 District of Columbia. D.C. General was never intended
- 4 to be a family shelter. The former hospital became a
- 5 shelter after deplorable conditions and abusive staff
- 6 behavior led to the abrupt closure of the D.C. Village
- family shelter. D.C. needed a place to shelter homeless
- 8 families until families could secure permanent housing.
- 9 The ANC is placing families in D.C. General in a
- 10 building that had been unused since the hospital's
- 11 closure in 2001. The builder's age and years of disuse
- 12 result in frequent elevator and heat outages, regular
- 13 pest infestations, poor air quality, and other bad
- 14 conditions. The building is too big to manage
- 15 effectively with as many as 260 families sheltered
- 16 there. Staff are unable to know all the residents and
- 17 all of them, including children, have to go through
- 18 metal detecters to enter the building. The building
- 19 also lacks sufficient space for services. The homeless 20
 - shelter faculty regularly have to turn kids away for lack of space.

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DCICH convened a design principle committee to provide recommendations on replacement shelters. We considered costs, the needs of families and research on trauma and poor building design. We could not find much

CHAIRMAN HILL: You an switch with me if you want.

Please if we could have your name and home address?

MS. CASARELLA: Maria Casarella, 3526 Quebec Street, which is three blocks form the proposed shelter. I live in the ANC 3C.

8 And I'm here to lend my support and speak to 9 the zoning issues that arise, in particular the height. 10 I'm also a practicing architect in the district and I 11 served on Reach Charity for seven years, so I appreciate

12 what you're doing. Certainly, this is all to let you

13 know that I understand all the documents that I've 14 reviewed regarding this; I attended many of the public

meetings. And I believe it's well within your purview

16 and certainly something that can be accommodated through

17 good architectural design that the height can be 18 addressed here. What they're asking for is not a

19 particularly exotic request, it's something you

20 frequently review. The topography of the site will 21 allow for your perception of the building not to be

22 bigger than five stories. I think certainly in the

23 further development of the architectural design there

24 are elements, there are queues the building can take to 25 be more compatible with the context. And it's a varied

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> 154 156

context, as you've heard in other testimony, it's not 2 particularly one zone or another, but it's accommodating 3 a vary large scale on Wisconsin Avenue and scaling back 4 to single-family residential zone. So, again, I just 5 want to place my support with the height issue and the 6 other variances.

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I've attended a lot of the meetings, and I understand the sensitivity that neighbors have toward being inconvenienced of the wonderful amenities that our neighborhood has, and certainly we want to share those amenities. But similar to what Rabbi Aaron said, the burden of homelessness and the type of facilities that we are obligated to provide are far greater and of importance to me than the inconvenience of the resources that we enjoy. That's all.

CHAIRMAN HILL: Thank you.

17 MR. DAVIS: My name is Jeffrey Davis. I 18 live at 3409 Newark Street Northwest, which is about 19 four blocks from the proposed site. I live in ANC 3C, 20 Commissioner Macwood is my SMD representative. I also 21 sit on the Board of Temple Micah, which is located at 22 2829 Wisconsin Avenue, right down the street from the 23 proposed facility. And we plan to organize volunteers 24 for the facility once it's completed. And finally, I 25

sit on the ward 3 advisory committee that was created to

1 Finally, I guess cutting it short, I would 2 say I think for many, many people in the community --3 and I will say I have some experience at this, I spoke 4 in this room nine years ago in favor of the giant PUD 5 where many of the same people in the community, which is 6 a very vocal minority of the community, came out, used 7 delayed tactics, used, you know, fear and speculation to try and defeat an amenity that the community favored. 9 Many of them are here today making the same arguments, 10 and they should -- I would say thanks to this body the 11 PUD was build, it was deliverer on the promises of the 12 amenities, and it has served the community well. And I 13 hope for the same. 14 CHAIRMAN HILL: Okay. Thank you, Mr. Davis. 15 All right. Thank you all very much. If I 16 could get the next group coming to the table, please. 17 Oh, sorry, sorry. If you-all could just stay for one 18 moment, please, again. 19

Mr. Brown, do you have some questions for any of these witnesses? MR. BROWN: I only have one question.

22 I would like anyone who is a resident of 23 ward 3 and lives within 200 feet of this project to 24 identify themselves?

CHAIRMAN HILL: There is no one from this

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allow residents to express their views about the proposed facility.

I support the relief the city has requested, including the height variance, because I feel it is critical to meet the program needs of the short-term family housing. In following up on Director Miller's questions earlier, I will say that there actually were five ANC 3C commissioners who voted in favor of a taller building. There were three choices at the ANC meeting: 52, 55, and 72 feet in height. And I think because of the Arrow's paradox of how those choices were presented, they got five votes in favor of the taller building, but they could not reach a consensus on what that height was. My sense also was that the four members opposed the final resolution were all about the height and they supported the higher building.

I would also say that I asked Commissioner Macwood at the ANC meeting to correct the record about Vaughan Place to reflect in the resolution that Vaughan Place is right up the block from the proposed facility. It is nine stories high, it is over 15 feet taller than what was requested in this variance, and she declined to add it to the resolution. I followed up by e-mail and asked her to correct the record on that and I feel it is very important that the record reflect that here.

1 table. I guess there's someone back in the back. You 2 can do that then as you come on up, but thank you.

Thank you very much.

Sorry, Ms. Moldenhauer. No, that's all right. I'm not trying to take any less time, even though it sounds like it, I'm really not.

MS. MOLDENHAUER: Ms. Barnett, thank you so much for your testimony. I don't know if you were in the audience earlier, I'm sure you heard maybe that the ANC is proposing that maybe some of the important services that you described about case management being put into the basement. What are your feelings about that? And right now they're located on the first floor with windows based on a design. What is your feeling about the recommendation that they be put in the basement, so if you have to go and talk with someone about a case management, you would have to meet with them in the basement?

MS. BARLETT: Maybe I came in at the end of this conversation, so I really don't know.

MS. MOLDENHAUER: If you didn't hear, that's fine.

23 MS. BARLETT: I don't recall hearing that. 24 MS. MOLDENHAUER: Then just a quick question for Ms. Maria Casarella. As an architect, you heard 25

40 (Pages 154 to 157)

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testimony that if the project needed to be lowered, that you would end up potentially -- Mr. McNamara indicated that to lower the structure you would lower it down to possibly a floor to ceiling height of 7 feet 8 inches or for habitable space. As an architect and individual in the community, do you believe that that would be an appropriate height for habitable space?

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MS. CASARELLA: No, not at all. I also work on market rate and affordable housing. So the standard is really 9 feet. I'd say anything less than eight feet would not be comparable to what people's expectations are for housing. I express my opinion, I believe we have a responsibility to deliver exceptional housing for this important project.

CHAIRMAN HILL: Okay, great. If I could I get the next six people up, please, that are here in support. Is there anyone else here in support? Is there anyone else here in support?

All right. Mr. Brown, it's been quite a long time since we started here, but you are now up. And I would just also like to point out the members of the audience here again. I know it's a very controversial subject, and I know it's one that everyone has pretty strong opinions on either sides. I just want to, again, just point out we're trying to do our best to

you and I'll provide a copy to my colleague Ms. Moldenhauer.

CHAIRMAN HILL: Mr. Brown, just give us a second to get them distributed. Thank you.

MR. BROWN: I want to take a few minutes to run through each of these bullet points for you, and then I would like to turn it over to up to seven witnesses from the community to testify regarding the more particulars of their community and familiarity with this project and their concerns about it.

First of all, our first point is that the record should stay due to the late filing of project amendments. The 21-day deadline for DGS filing of supplemental information in this case was February 8th. By that time there was no parking plan or even a scaled drawing of the three-deck parking facility. More than a week later on the 17th, DGS made application for an additional special exception to allow parking during construction on the community gardens and tennis courts. The board would have been completely justified in delaying the hearing due to these late changes. And we made arguments along that line in our prehearing statement, but we are not insisting on a delay here. Rather we ask that DGS be held to its representations to ANC 3C that it would ask that the record be held open

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1 civilly, to calmly hear everyone's perspective, as well 2 as one's opinion towards zoning. And just as best as one can, try to keep their emotions intact when 4 providing testimony. As well if the attorneys could help me out when they're asking questions back and forth, that'd be great.

> Mr. Brown, whenever you like. I guess I'm going to put 60 minutes on the clock as well for you.

MR. BROWN: Mr. Chairman and members of the board, I welcome the opportunity to represent many citizens in the neighborhood of this project who are opposed to this selection of this particular cite. I want to begin by associating on behalf of my clients with the remarks by ANC Commissioner Macwood where she said that the ANC 3C supports the closing of D.C. General and replacing it with shelters in each ward. My clients are very much in favor of seeing ward 3 do its fair share of sharing the goal of the diaspora of homeless into smaller shelters around the city. What they object to primarily is the selection of this particular site for the ward 3 homeless shelter. We

presented a 24-page hearing statement with even more

pages of exhibits. I have reduced that statement to a

single page of bullet points, which I've distributed to

long enough for the ANC and others, such as us, to have adequate time to evaluate these changes given all the questions and issued raised about parking in our prehearing statement and at the ANC meeting on the 21st.

Second point: The board has full power to say "No" to the selection on the police station site. The NRG filed a lawsuit challenging council and the mayor for failing to obtain the advice of the ANC before identifying the police station site as to the location of the ward 3 homeless shelter and the shelter act back in May. We wanted a do-over on-site selection where the issues and concerns of the ANC, which were articulated in June after that process, would be given great weight in the site selection process just as this board gives great weight to ANC issues and concerns.

In the NRG prehearing statement, we have documented for you our failure to get the mayor and council to reconsider their relevant language in the Shelter Act dealing with the ward 3. We have also documented that the mayor and the council both argued in Superior Court that this board was fully empowered to remedy our concerns about site selection by turning down the choice made if it does not warrant approval under the zoning regulations. Now, however, DGS makes a flatly contradictory argument that you must regard this

41 (Pages 158 to 161)

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1 site as statutorily-mandated location for the ward 3 2

homeless shelter by the council. The government simply

3 cannot have it both ways. In one form or another

4 citizens have a right to voice their concerns about

5 whether this site, out of all possibilities for

6 government owned or acquired land in ward 3, is

appropriate for a homeless shelter. In this forum,

8 citizens are constrained to couch their concerns in the

9 language of compliance with the zoning regulations, but

DGS is now trying to deprive the adjacent neighbors of

even those compliance concerns by arguing in essence

12 that this board has no choice but to except the city's 13 choice of this site and provide whatever number of

14 approvals of zoning relief are necessary to legitimate 15

the use. The board should reject this claim and fully embrace its power to say "No" to this site, if

warranted, just as it would for dealing with any other

18 Applicant.

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Third point: Putting two different use primary structures on one site is a use variance or a

21 hybrid use area variance that should be denied as a self

22 imposed hardship. Our prehearing statement explains in 23

detail, pages 12 to 13, why the variance to place two 24 primary structures with distinctly different uses on the

same lot is either a use variance or a hybrid use area

163 165

1 variance under D.C. law. That explanation is grounded 2 in the definition of what constitutes a use variance in

3 the zoning regulations. A variance for a use that is

4 not permitted as a right or as a special exception in

5 the zone, that section X104.1A, or it's for use

6 expressly prohibited in the zone, subparagraph D. Here

7 a second primary structure on the same lot is not

8 permitted as a right and DGS has not claimed it would be

permitted as a special exception. So the request must 9 10 meet the definition of a use variance. Now, DGS's

11 response to this in the past few days is -- our argument

12 is contrary to the definition of "Use" in the zoning

13 regulations. That is a diversion. The relevant

14 definition is not "Use," it is "Use variance." In any

15 case there is no contradiction here because the use of

the first primary structure is distinctly different from

16 17 the use of the second primary structure: Police station

18 and homeless shelter.

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It is also nonsensical to argue that a restriction on two different uses on the same lot is an

area variance because it is a numeric restriction.

22 That's another of their arguments. An area variance is

23 a request to vary how many area requirements. That's

24 the definition in section X1001.2. Placing two uses on 25

the same lot is not varying from an area or a numeric

2 points to a conclusory statement by the zoning 3 administrator. It's a letter of February 13th, but that 4 letter does not analyze this issue. The board should

requirement. It is varying from a use constraint. DGS

not defer to the zoning administrator under such

circumstances.

Now the significance of this issue is manifest. If this variance is a use or hybrid use area variance, it must be denied peremptorily as a self imposed hardship. The district selected this site knowing full well that if this variance was needed, they wouldn't be able to obtain it. Our prehearing statement cites the case law establishing that a use variance cannot be granted under these circumstances, and explains why even as an area variance it should be denied.

There's also a claim of consistency with comprehensive plan policy CSF1.18. That claim is ironic at best. It's about colocation. Colocation requires compatibility with surrounding properties, a quality that's simply absent here for all the reasons that will be stated by my clients and other neighbors. The policy also envisions joint planning and collaboration among effected agencies whereas the rushed process leading to selection of this site in a narrow window of two months

last spring reflects no such collaborative effort. More

2 to the point are the comprehensive plan policies cited

3 by my client Pat Witty in her testimony, namely land use

4 policy 3.41, which states that "Accommodations for group

5 homes should not diminish the character or fundamental 6 quality of their residential neighborhoods." And also

policy RCW 1.2.10, which encourages small scale

8 community based residential facilities in the Rock Creek

9 West planning area provided that such facilities are

10 consistent with the low density character of that area. 11 And this particular project is not low density by any

way, shape, or form.

Point No. 4: The height variance should be 14 denied as just too much for this zone and neighborhood. 15 A multitude of neighbors, letters, and amplified by 16 testimony today, will detail how the 69 foot 6 story

17 height of this proposed shelter will tower over the

18 adjacent 40 foot single-family homes, as detailed in 19

Exhibit 5 to our prehearing statement, which is a 20 two-scale drawing, which we think correctly shows the

21 juxtaposition of those families against the sides of the 22 shelter. Such a height is extremely harmful to the

23 intent, purpose, and integrity of the zone plan that

limits height in the RA-1 zone to 40 feet and three stories. ANC 3C expressly agrees with this conclusion,

42 (Pages 162 to 165)

and the CFA finding also finds the building too tall -this is a quote from the CFA letter, Exhibit 206: "To tall for its immediate context of single-family homes and a low-rise police station."

location.

While NRG does not dispute that DGS is entitled to a little more leeway than the private sector in seeking variance relief for this public service project, flexibility does not mean bending a rule beyond the breaking point. Otherwise, there'd be no point in applying zoning standards to public entities. Here, double the height and stories of what is allowed in the zone is simply a bridge too far, and none of the cases cited by DGS, including prior board decisions, comes close to the sort of extravagant relief proposed in the requested height variance.

In addition, any relaxation of variance requirements for the district government ought to have as a precondition to relief a detailed demonstration, quite absent here, that the district is in this particular instance limited and constrained by a selection of property so as to necessitate the relief requested. The district is quite unlike other nonprofit entities who have been afforded limited variance flexibility in the accommodation of their institutional needs to the single property they own, and where there

gardens and no structure or a vacant structure.

Factor No. 3 is the property's alleged

topographical changes. But you heard Mr. McNamara say essentially that the area of the property where they are going to be doing the construction is essentially level, and the topography on the diagram confirms that. So in the area where they need the variance, there isn't any topographical challenge.

Factor 4 is the project's programmatic needs. Those needs are the same wherever the homeless shelter is located. It is not something unique to this property. In acting on all of the variance requests, the board will be well within its right to take into account that the district brought these difficulties on all by itself by selecting a site it was fully aware had all of these preexisting conditions. Under the Gilmartin case, which is cited in our papers, this is a quote from Gilmartin: "Prior knowledge of the difficulty is one of many factors that the BZA might consider in reaching its area variance decision."

Also, I would point to De Azcarate 388 A
Section 1233 from 1978, which distinguishes between
hardship arising exclusively from an applicant's sole
and affirmative acts and hardship caused in significant
part by third parties. There are no third parties here

was no issue of achieving institutional needs at another

Point 5: All the variance requests arise from the presence of other uses on the property, which is not an exceptional condition or situation. In each case the variance requested can be traced to the existence other uses on the property, a condition known at the time the colocation decision was made. The property is more than amply sized, but for the police station, to build a three-story homeless shelter for 50 families with two wings and a common area on each floor,

as suggested by CFA. There would also be plenty of room for the loading dock and the modest number of parking spats required. What makes this much more problematic than that is the existing police station and community gardens on the property greatly complicating the

picture. And it is only if one begins with the false
 premise that these existing conditions are unavoidable
 that one can comprehend DGS's claim that four factors

constitute an exceptional situation or condition of the
 property.

Factors 1 and 2, which you saw on the

overhead, are simply the existence of these two preexisting conditions. But both are completely avoidable by selecting a site that contains no community causing any part of the hardship that is beingexperienced.

Point number 6: In the RA-1 zone, a 185 person emergency shelter is simply beyond any plausible limit. DGS argues that the special exception use emergency shelter fits its proposed 185 facility because there's no limit on size in the definition of emergency shelter in the zoning regulations, so no use variance is needed. But DGS cannot dispute that the emergency shelter proposed is over seven times the size in terms of number of occupants as the maximum normal range for the special exception use in the RA-1 zone. The board should find this size in this zone to be over the unstated line in the regulation, just as it would a shelter for a thousand occupants.

The absence of an express limit does not mean the board cannot impose a reasonable limit. Alternatively, the board can reach the same result by simply ruling under section X901.2, that a settler of this size in this zone is not in harmony with the general purpose and intent of the RA-1 zone. The general conclusion that the specific facts of record in this case will more than adequately confirm is correct bere.

Point 7: The overly large emergency shelter

43 (Pages 166 to 169)

of special exception should be denied due to adverse impacts in the neighborhood. Under U420.1F4, DGS must prove that the shelter will not have adverse impact on the neighborhood because of traffic, noise, or operations. Compliance with this requirement is, we submit, asserted rather than demonstrated.

The claim of compliance is also contradicted in myriad ways by the testimony and letters of abutting and nearby neighbors, which I simply -- I'm not going to summarize, but I'll have witnesses to testify on.

Last and not least, the overly large emergency shelter special exception should be denied given the absence of evidence of a reasonable search for alternative sites. The record contains no documentation of the existence of a reasonable search for alternative sites to the police station site, especially given the enormous size of this facility in relation to the standard range of special exception approval of the RA-1 zone of five to 25 individual occupants. A critical requirement under 420.1F6 is a showing that the program goals cannot be achieved by a facility of smaller size at the subject location, and that there is no other reasonable alternative to meet the program needs of the district. We're not questioning the program needs, but we are saying that there is only conclusory evidence of

So in conclusion, I refer the board to our much more detailed prehearing statement, the letters and written testimony of all of our witnesses, some of whom are here today to emphasize in person their most significant concerns about the project. If the board would find it helpful, NRG would welcome the opportunity to file a response to a submission of proposed findings of fact and conclusions of law from the Applicant. And I'd like to turn it over to my witnesses now.

judgement solely on compliance with known criteria.

(Whereupon a short recess is taken.)
CHAIRMAN HILL: Okay. All right. So the transcriber is ready. All right, Mr. Brown. We are back, if you want to go ahead and call your first witness. You have to push the button. I'm

sorry.
 MR. BROWN: My first witness is Brian
 Powers.

CHAIRMAN HILL: All right. And I don't know
 who that is. There you go. Mr. Powers, if you
 could --

MR. POWERS: Mr. Chairman, Members of the Board, my name is Brian Powers. I have lived on 38th Street Northwest -- 3212 38th Street, about a block-and-a-half from the shelter for the past 30

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any in the record. My clients have submitted testimony

that any such effort was essentially still born in the
 two months after the Wisconsin Avenue sites was

4 rejected. There was no request for proposals, and

5 shelters in wards 1 on 4 are on city acquired land. We

do not know if any suitable ward 3 site needing less or

no zoning relief could have been acquired as there's no evidence of a systematic effort, and this assumes no

other city-owned land in ward 3 filled the bill, and

10 that also is unsubstantiated.

The absence of this evidence is heightened by the history of the Shelter Act and reason events. Initially, the Shelter Act when introduced proposed leasing private property valued at 2.5 million in ward 3 along Wisconsin Avenue. When this idea was scrapped by council due to cost considerations, the police station site was its replacement, where the costs appeared now to have ballooned something in the neighborhood of \$20 to \$30 million given the need to construct a parking structure that would not have been a part of the program but for the colocation of the shelter and the police station. The prospect of great unanticipated cost bears directly on the statutory criteria of examined reasonable alternatives to the chosen site. Even though

the board might otherwise choose to make a comparative

years. I am president of the Neighbors for Responsive Government -- we call it NRG -- an

advocacy group formed to give the neighborhood a

voice concerning the proposed shelter.

I want to reiterate what our counsel said at the outset. NRG has never opposed a Ward 3 shelter. It supports the closure of DC General. However, we have vigorously opposed the requested variances and special exceptions for this particular shelter because we think this it's out of step with the neighborhood and with RA-1-1 Zoning for Lot 849 on Idaho Street.

I'd like to confine my testimony to a discussion of whether the City conducted a search for reasonable alternative sites. A consideration of alternatives is not just a matter of good governance and common sense; it's also a requirement to qualify for the issuance of the special exception to place 185 occupants on this proposed site on Idaho Avenue in areas zoned RA-1-1. Reasonable alternatives for site selection is a win-win all the way around for the City, for the taxpayer, for the affected neighborhood, and for the homeless families that we seek to protect.

44 (Pages 170 to 173)

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Now, you will recall that the mayor's initial plan for the City called for the City to lease sites where the shelters would be built by private developers to the exacting standards imposed by DGS for long-term leases of 15 years that could extend to 30. At the end of the leasing period, the property would revert back to the developer. The mayor touted this approach as one which would allow for the closure of DC General in the quickest period of time.

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Now we know that on September -- it's a matter of record, and we've presented an exhibit in our pre-hearing statement that in September of 2014, an RFP was issued by DGS calling for solicitations for anyone who could lease this property under the specifications set forth by the City. We've seen no other solicitations after that September 2014 public solicitations for

Now, the mayor initially selected the site on Wisconsin Avenue across from the Russian Embassy as a site for Ward 3 for the leased shelter. Objections were raised, and the council voted down the mayor's plan on May 17, and adopted a plan of their own that same day for a first reading. But

for a lease site in 2014, not one for the widened criteria.

Now, that interested me, and so on --

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4 because there is, as Chairman Mendelson pointed 5 out, Council Member Cheh wrote a letter on April 6 6th that's part of the record to the head of DGS 7 saying, "I'd like you to look at three sites." 8 One was Idaho Avenue: one was 3101 Albemarle. 9 which was the former Polish Ambassador's 10 residence; and one was on 4100 River Road, which 11

is an abandoned church.

Now, the City -- the head of DGS responded on a letter of April 29th, and it said, "I have considered all three sites that you proposed in your April 6th letter; and none of them are appropriate." And that's part of the record that's in this case.

Now, I was very interested about that whole process. So on December 13th when there was a community meeting and, in fact, when the first plans, the first concrete plans for the shelter were produced, Mary Cheh was in attendance at that meeting, Member Cheh, who wrote the letter on April 6th and got the response that all three sites, including Idaho, were inappropriate from

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that plan called for sites that would be owned or acquired by the City. Or acquired. So it didn't just have to be on City inventory. It could be acquired. And we know that two of the sites were later purchased by the City. So they're acquired.

On May 31st the council passed a bill, and later it was signed in early June by the mayor. Keep in mind, during that short period of time in which the switch from leasing to owner acquired that the criteria significantly changed, because now they could reach out to the universe of properties that were owned or acquired; whereas, in the past, they had an RFP for those developers who had; A, the property; and B, the capacity to build that shelter their own and take the entrepreneurial risk of leasing it to the City on a long-term basis. Now the ground rules changed, and the City adopted a mechanism where it could be city-owned land, or city-acquired land. It's a totally different universe.

Now, the City has made conclusory statements about We made a study; We had a real estate broker: We looked for alternative sites. But, the only piece of evidence on the record for an open solicitation is the one we submitted, which was

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1 DGS. So I approached Member Cheh at the 2 conclusion of that meeting. She was standing on

3 the side. And I said, "Mary, I'm very interested

4 in how you came across these three sites to

propose to DGS. How did you come up with that?"

And she said well the --

MS. MOLDENHAUER: I'm going to the object to hearsay. I know -- I want to put it on the record formally. Objection to hearsay.

CHAIRMAN HILL: Okay.

MR. POWERS: That's a direct conversation with the --

CHAIRMAN HILL: Yeah, Mr. Powers. Powers, correct?

MR. POWERS: Yes.

CHAIRMAN HILL: Yeah. I am going to have to agree with Ms. Moldenhauer in terms of that, you know, that is -- again, it is hearsay, and there's nothing there that I can necessarily, or the board can necessarily talk to or speak to. And so, you know, I would just again advise you to go ahead and stick to the cases, or the items concerning the zoning that we're kind of looking at. And everyone seems to continue to want to talk about

the site selection process, and I understand how

45 (Pages 174 to 177)

178 180 that's the connection of your argument for one 1 And, by contrast, the site on Wisconsin 1 2 2 area of the discussion and the argument. Avenue that they -- that was going to be leased 3 3 The height and the other variances that was valued at two and a half million so that the 4 are -- have been brought before us, I haven't 4 workaround that they're doing on the garage itself 5 5 heard anyone speak to those as of yet really. And is three times the value of that original 6 6 so we get to -- we keep -- and, again, we've been Wisconsin site. 7 7 here many, many hours, and I've heard from the Now, it is our position that the special 8 8 City how the site selection process went on. exception can not and should not be granted, 9 9 However, if you want to use your time to continue unless the City can show that it made a bona fide 10 to go down this road, you are welcome to, but I'm 10 search for alternative sites. 11 just letting you know 11 Now, I'd just like to just mention one other 12 MR. POWERS: Chairman Hill, if I could just 12 thing, and that is that there's been some 13 finish, because it's going to be a --13 discussion about Vaughan place -- a different 14 CHAIRMAN HILL: Oh, please, go ahead. 14 topic, Mr. Hill -- and the fact that Vaughan Place 15 15 That's all right. has a certain height around the block and 16 MR. POWERS: She said that the sites 16 Wisconsin Avenue. And we've pointed out that 17 17 actually the -- Vaughan Place, as it comes in -percolated up --18 18 CHAIRMAN HILL: I guess -- no. Actually, Vaughan Place is a product of a planned unit 19 19 I've go to just -- I have to interrupt you, development that arose 20 years ago. And the 20 20 because, again, what I've just agreed to, and I do planned unit development, as you know, is a 21 21 agree to it, is how can I -- how can you tell me process of intense scrutiny by the zoning 22 that -- you know, it's hearsay testimony that you 22 commission, multiple hearings, and as a 23 23 had a conversation with someone to the side of -compromise. And there's also been cites about the 24 MR. POWERS: Who was a representative of the 24 Cathedral Commons development, and that was also a 25 25 Council. PUD development. Now, I would maintain that these 181 1 MS. MOLDENHAUER: And I also believe that 1 PUD developments are exceptions; and those 2 not just hearsay, we also have a document in the 2 exceptions should not be allowed to swallow the 3 record from Council Member Cheh. That document 3 rule for RA-1-1 zoning. And the RA-1-1 zoning 4 speaks for itself. It's the best evidence in 4 clearly does not permit a building this number of 5 5 regards to her opinion as it currently stands on stories, or this height. Thank you. 6 this site. And so I would --6 MR. BROWN: Our next witness is Pat Wittie. CHAIRMAN HILL: Mr. Powers, I would just 7 MS. WITTIE: Good after -- I should say good 8 8 stick with your own particular testimony. long afternoon --9 MR. POWERS: Very well, Mr. Chairman. I 9 CHAIRMAN HILL: Good afternoon. 10 would -- I would point out that the -- in the 10 MS. WITTIE: -- at this point. Thank you 11 search for a reasonable alternative, that now that 11 very much. My name is Pat Wittie. I live at 3847 12 the representatives from DGS at the last ANC 12 Macomb Street. My husband and my property abut 13 13 meeting told us that the site would cost in the both lot 849, which is the police station lot, and 14 14 lot 848, which is the Park Service property where neighborhood of \$30 million, that the range of 15 15 alternative -- reasonable alternative sites is the tennis courts are located. 16 16 I want to start by saying and emphasizing much wider than they may have contemplated in the 17 17 again we're not here because we object to the beginning, because this site, as we will 18 18 further -- our side will further testify to, is concept of having a homeless shelter in our 19 extraordinarily inappropriate for this area. Even 19 neighborhood. And I think that sometimes those of 20 though it's a large area -- they go to the 20 us who are in the position in front of you today 21 21 southeast corner of the site because they're opposing the granting of these variances and the 22 22 restricted by preexisting uses by the fuel depot, special exception feel as though the members of 23 by the Second District Police Station, and by the 23 the faith community, who are most sincere and with 24 Community Gardens. But now we have a very, very 24 whom we largely agree, look at us as though we are

pretty selfish and unthinking. I don't think

expensive site.

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1 that's true. I live in the neighborhood of

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wonderful people who are generous and thoughtful.

3 I personally volunteer at N Street Village, which

4 is a shelter for women. There is another woman in

5 our group who was a longtime volunteer at DC

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General. There's a woman in the audience back 7 here, the mother of one my daughter's grade school

classmates, who volunteers at another shelter in

town. I think that it's important to understand

10 that this is a many-sided question.

I'd like to address first a point, the height. You've heard a lot about height. My property does abut the property where this shelter is proposed to be built. Because of the topography from my back windows, from my deck, from my backyard, I will look at a structure that appears not six stories tall, but seven, or eight, or nine stories tall because my property is further downhill. So, when I look up it's not going to rise just six stories; it's going to rise seven, eight, nine stories from the vantage point of my property, and those of all the neighbors on the south side of the property.

The photographs and the sketches that the applicant has put in are all coming from a

temporary parking lot. Those tennis courts, if

you look out my bedroom windows, they're almost at

3 eye level, and they're less than a hundred feet 4

away. There are no lights on the tennis courts

5 right now. You can only play in the daytime. And

6 I assume that there was a reason why no lights

7 were installed on them, perhaps having to do with

8 the neighboring buildings. That's a real

advantage for us, because that means that there

10 are no lights from the tennis courts shining into

11 our windows at night. But it also means, if

12 there's a parking lot, we're going to have

13 headlights shining into our windows at night from

14 the -- from the police coming in and out of the

15 parking lot. We're also going to have drainage.

16 Cars leak fuel. They leak oil. There are always

17 things on the ground. And the rainwater runoff is

18 going to come directly down the hill from that

19 tennis court onto my property. We have old growth 20 trees that are fragile to begin with. We have a

21 yard. We have a lawn. We have plantings. And I

think there will be an adverse impact from that.

I would like to address one issue that came up earlier that involves the driveway and whether or not -- I think MS. Moldenhauer said it's only

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1 different direction and a different vantage point,

- 2 and they do not give the board the advantage of
 - being able to see what it really will look like
- 4 from our vantage point. It will be a huge
 - monolith from my backyard. It will stick out like
- 6 the proverbial sore thumb. From my property, you
- 7 can not see any tall buildings. You can't see
- 8 Vaughan Place. You can't see Cathedral Commons.
- 9 The only thing I can see, and this is only in the 10 winter when the leaves are off the tree, is a

11 little piece of the top corner of that WTOP

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building. That's the only thing I can see from my

13 building. The vantage point is just very

14 different. And it's all single-family houses on

15 the south side of the property. 16

The Council quoted from the comprehensive plan, which instructs us and you, I believe, that the identity and character of each neighborhood is to be preserved and enhanced. To me, the identity and character of my neighborhood will not be preserved or enhanced with a six-story building.

Next point, the use of the tennis courts. I understand -- we don't have any details on this, but there is this proposal floating around that perhaps the tennis courts would be turned into a the police's personal cars that are coming in and

2 out of the parking garage that's to be built, and they're not roaring in and out. I've lived there

3

4 for -- since 1982, and I can assure the board that 5

police vehicles regularly go roaring out of their 6

parking lot tires screeching and sirens wailing when they get an emergency call. This happens not

8 every minute of every day, but with great

9 regularity. So it's not a matter of there's just

10 the police personal vehicles being parked there.

11 It is police cars as well. And there are safety

12 issues that I think others are going to testify

13 about.

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A final point I'd like to make relates to 15 cost. I know you're tired of hearing about this, 16 but the DGS estimate from February 21 --17 Mr. Campbell, he was here earlier today. I don't 18 know whether he's still here -- stated that we're 19 now at \$30 million for this property, of which 10

million is the parking issue. That breaks down to

21 \$600,000 per unit. Fifty units, \$30 million, 22

\$600,000 per bedroom. These are not even

23 apartments. Each bedroom \$600,000, of which 24 one-third, \$200,000, is attributable to the

25 parking issue. Mr. Campbell told us on February

47 (Pages 182 to 185)

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1 21st that it was eighteen and a half million

dollars to build the shelter itself. The balance

3 of the \$30 million is the parking. That goes, to

me, directly to the question of whether or not the

5 Council, the City, or DGS have made a reasonable 6

evaluation of alternatives. I am a taxpayer, and

I do care about the amount of money that is being poured into this.

8 9 Thank you.

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MR. BROWN: Our next witness is Chris

Sweeney. CHAIRMAN HILL: Okay. Yeah. Just before you start I do want to point out that I do not think that -- and I'm sure that the Board would agree with this -- that people are not here because they oppose shelters, or what is trying to

17 be done, or what the mayor is trying to do with 18 the City. What our -- what we're charged with,

19 again, is to look at the criteria concerning, 2.0

again, the zoning with this particular site, and 21 whether or not the tests are met in order to

22 achieve those areas of relief. I guess what I'm

23 just trying to point out is I know -- again, as I

24 mentioned before, that it is particularly within

25 communities -- I mean. I live -- we all live in a to burst in our residential street. We are also not pleased with the hundred-year-old trees that line the street across from the police station, which were removed for the building of the townhouses. Both the loading dock and tree removal significantly altered the residential park-like feel of our street, and we have been left with increased traffic, noise, and congestion

at the expense of our children's safety.

safety, traffic, and noise with large food trucks

We should not be subjected to the domino effect of yet another major zoning exception of building a six-story building on a street zoned for three stories. We would not have bought a house on a street with six-story buildings. A building of this size does not fit on our street. The street is already at capacity.

Let me lay this out for you. It's not just about parking. The police do roar up and down Idaho Avenue every hour up and down. There's a fuel station there. All the trucks -- not all. but the majority of the trucks from Ward Three are operating Northwest DC come to get fuel there, whether they're picking up leaves, the trash trucks, etcetera, the fire trucks. All of the

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1 city. We are all taxpayers. Okay? And so we all 2 have to go to our ANC meetings, and there's, you 3

know, opposition and people and support. I guess

4 what I'm trying to get at is I know that this is a

5 tough place for everyone to be in. No one thinks

6 that you're here, you know, because you -- or at

7 least, I would imagine, most of people here is

8 because they're opposed to try to do something

9 that will be helpful for people. So I just wanted 10 to kind of point that out. So please, if you

11 could, go ahead.

MR. SWEENEY: Hey, you stole my thunder.

Good afternoon. My name is Christopher J. Sweeney. I'm a U.S. Navy Captain. My wife Dee Dee and two young sons, ages seven and nine, and I live at 3304 Idaho Avenue Northwest, which is the third house down from the proposed shelter. We

18 have owned the property for 12 years. I'm still

19 on active duty stationed at the Pentagon. 20 Before leaving Washington, DC for a Navy 21 assignment in 2014, we had been actively

22 protesting the zoning variance for construction of 23 the proposed Giant loading dock just 200 feet from 24

our home. With young children who ride bikes up and down the street, we were concerned with the

1 commercial zoning trucks now for the Giant

complex, they all come down that street, right down that street, right in front of the proposed

shelter. That's where they're going to come down

to enter the loading dock. And, for the record, a pedestrian was just hit in front of my house. I

encourage you all to drive down my street.

8 As a Navy Captain whose been responsible for 9 leading naval operations all over the world,

10 including the professional and personal care of 11 tens of thousands of sailors and their families, I

12 still do not understand the rationale of putting

13 noncombatants, homeless, on top of first 14 responders who are supposed to protect our

15 community. Even if the homeless are in a separate 16 structure, they're still next to the police

17 station and sharing a driveway for entry and exit.

18 This puts an undue burden on the police and first 19 responders who now must constantly be concerned 20

with families with young children living so close.

21 I also do not understand the logic of 22 building a playground for little children right 23 across from a truck loading dock in a shared

police driveway. In my experience, it's a recipe 25 for disaster.

48 (Pages 186 to 189)

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To conclude, since moving back to our home in October 2016, my wife and I have been distressed not only by the increased daily truck traffic of the Giant, but also the number of police cars stacked on the grass in front of the police station. During special events, the parking situation's even worse. The traffic situation and congestion, which already makes it difficult to park and drive on our street -- it's almost impossible to back in and out of our driveway safely -- is only going to get worse with the addition of 200 people less than half a block from us. My children's ability to safely move around the neighborhood both on foot and on their bikes will become even more limited. This will further adversely impact the character of our neighborhood.

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You do not need to be an expert in urban planning to drive down our street on any given day to come to the conclusion this is the wrong street for more of anything. Please consider the interest of tax-paying homeowners who did not invest years in the street to have to suffer multiple zoning exceptions, increased noise, traffic, and parking problems at the expense of

1 Jordan and Iraq, and in Lebanon, where I just left 2 a year ago, and I've spent 15 years of my life 3 working on refugee resettlement, and looked into 4 refugee resettlement in 40 US cities. I just came 5 from Nashville. I'm leaving for San Antonio 6 Friday. So I actually do have some -- I have some 7 background in resettlement of vulnerable 8 populations.

This is about -- this is a zoning hearing, and so I would like to focus again on the effect on my neighborhood. And the requirement, as I understand it, that variances and special exceptions must be shown that they do not substantially impair the intent, the purpose, the integrity of the zone plan. I live a few meters from where this 72-foot or 69-foot building with, I guess, eight or more feet of generators. I would like to share this very, very nice picture here. I really hope that we can see -- actually so you can see once again what that actually looks like, because the picture really tells the whole story. I don't want to insult your intelligence, or insult mine. But, if you look at that block and you look at my houses, my house, my neighbor's house, the houses across the street in the low

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the safety of our children, and a compromised police station.

The City should conduct due diligence on multiple potential sites, and work with the entire community in Ward Three to produced numerous courses of action to take care of the homeless.

Thank you.

MR. BROWN: Our next witness is Yvonne Thayer.

CHAIRMAN HILL: Thank you, Mr. Brown. How many witnesses do you have left so --

MR. BROWN: We have three. Possibly four. CHAIRMAN HILL: Okay. I just want to remind you you have 18 minutes currently.

MR. BROWN: I've got my eye on - CHAIRMAN HILL: Just letting you know.
 MR. BROWN: -- the watch. If we run out, we

MR. BROWN: -- the watch. If we run out, we run out.

MS. THAYER: Good afternoon. I am Yvonne Thayer. I live at 3308 Idaho Avenue. I'm one house from the proposed shelter. I've been there for 33 years. I raised my children there. They went to John Eaton School. It's probably good to know that I have been working for the last 15

years on refugee resettlement, both abroad in

zone, you see that that is a residentially-zoned street, and you see that a six-story, 72-plus canopy area is completely inharmonious and not compatible with that site.

To be talking about what happens on Vaughan Place, or over up the street, and across the street on Wisconsin Avenue, I don't think you are being asked to look at a variance on Wisconsin Avenue. You're looking at a variance on a residential street, which is mine. Having a 72-foot six-story building right next to me means that that building will be overlooking my deck, my bedroom windows, my yard. And that would be irrevocable and forever.

The little picture -- it's interesting, again, the unsuitability. The DGS Director, Christopher Weaver, wrote a letter saying that the site at Idaho Avenue was unsuitable. And listening here for the last five hours, all I can say is it sounds even more unsuitable than I thought it was when I walked in here this morning. A building of that height is going to have an irrevocable impact on my family, and my privacy, and my well-being in my own neighborhood. Just to look at all the changes, all these discussions,

49 (Pages 190 to 193)

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194 1 and all this juggling of discussion about Everest 1 affect our families who live on Idaho Avenue, and 2 2 impact, and how we're going to move the playground the nature and tenor of this street. 3 3 a few feet away, we're going to add some wonderful So I am asking you now to please, please 4 4 trees. Take a look at the trees. Take a look at honor the DC law, and DC zoning regulations to 5 5 this picture that's going out of what this place show that this will substantially impair the 6 6 will look like. You see my house? My house is intent, the purpose, and integrity of the zoning 7 7 the one that's airbrushed out of this picture. plan, and please deny this variance. 8 8 Look at the -- look at the ninety-foot trees or Thank you. 9 CHAIRMAN HILL: Thank you. 9 eighty or hundred-foot trees that are simply not 10 going to exist. So, once again, I hope you can 10 MR. BROWN: Our next witness is Tara 11 just look at this picture and see exactly what 11 Stanton 12 kind of impact this will have on us. We're 12 MS. STANTON: Good afternoon. 13 talking about lights, security lights. We're 13 CHAIRMAN HILL: Good afternoon. You might 14 talking about 100, 200 people. We're talking 14 need to press that button there so that --15 about a hundred children. We hope that they'll be 15 MS. STANTON: Thank you. Thank you. My 16 outside and having a good time, and playing, and 16 name is Tara Stanton. My address is 3821 Macomb 17 17 making noise. That's their right. But it's also Street. I'm a single woman who currently owns a 18 18 not an appropriate place to be in a residential condominium in McLean Gardens, which is about five 19 neighborhood. Unsuitability is also the -- as 19 blocks from the shelter. I also own the 20 they say, it's light pollution. It's the 20 single-family home at 3821 Macomb Street that is 21 security. It's the -- it's the -- it's the 200 21 actually at the corner of Idaho and Macomb. I 22 meals coming in and out several times a day. It's 22 actually spent three years trying to find this the trash. It's the rats. And we have them from 23 particular single-family home, a very difficult 23

> 195 197

search. That search that I took on, I was very

deliberate. I didn't want to live next to very

be just another round of this kind of impact on our neighborhood.

construction. We still have them. And this would

the -- the -- the building from the Giant

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I wasn't even thinking about the unsuitability. But I think here we need to talk about the unsuitability for homeless families. We just heard from a woman a very, very moving talk about how when she was in a homeless emergency shelter for over three years her children could only play in a parking lot. They had their meals delivered. They had -- they had no place to play. Somehow we're talking about putting in some \$30 million into something that is what? People living in a temporary shelter -- obviously it won't be temporary -- in a parking lot with three stories of a parking garage right next to them. All the fumes and all the toxic waste coming from that parking lot, would anybody want to put families with young children in a place right exactly next door to a parking ramp like that?

The other inconceivable thing is that we've spent so much time talking about the gardeners. We can not inconvenience the gardeners, or the tennis courts. But you are being asked if you can make an irrevocable change to change and do exceptions and variances that will irrevocably

large buildings, buildings that were seven, six, eight stories high. That is about what is going to happen to me if the shelter is built. I specifically avoided looking for anything near a playground, and anything near a church, or a school. So to come across this situation right now after three years is actually very disconcerting. One of the reasons I love McLean Gardens was the fact that it's so tranquil. It is a beautiful environment. It has low-rise buildings, not high-rise buildings.

In December of 2016 I first learned the details of the plans for the proposed homeless shelter. I was appalled at the proposed height of the building, which will loom over the block at twice the number of stories permitted by these zoning laws that I thought protected me. I will be facing this massive shelter situated caddy-corner from me, barely half a block from my house. I don't know what it's going to be like to sleep with lights streaming into my window, or people who potentially could be peering into those same windows as well.

I attended public meetings when neighbors repeatedly objected to the height is a major

50 (Pages 194 to 197)

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1 problem. In response to these objections, we've 2

heard today that there's a mere three feet that

3 have been shaved off of the original proposal.

4 This is completely unacceptable in my opinion.

5 And I applaud the ANC's objection to the variance 6 requested in terms of height and the number of

7 stories. Please give great weight to the ANC.

> It's not just height. As I told you, I have lived in McLean Gardens, and there will be 185

10 people in this proposed shelter, As well as twelve 11 to 25 additional staff members at any given time.

12 McLean Gardens, what are they? Low-rise

13 buildings. Each entrance serves only six units,

two units per floor. That is a very dense -- this 14

15 will be a shelter with 50 units, a very

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16 densely-populated space made possible by the size

17 of the structure, which is massive compared to the entities that you must compare it to. It is

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reasonable to expect, given 325 square feet, that 20 all of these shelter residents will spend as much

21 time outside, which would greatly increase the

22 pedestrian traffic, and potentially the

23 opportunity for another pedestrian to be hit.

I am very concerned about the increased traffic flow that will occur because of the

1 MS. MOLDENHAUER: Again hearsay objection. 2 CHAIRMAN HILL: I am sorry. I must agree.

Thanks.

MS. THAYER: Okay. Fair enough.

Let me conclude by saying the BZA should not grant any of these variances that have been

requested today.

Thank you for your time.

CHAIRMAN HILL: Thank you.

10 MR. BROWN: Arnie Lutzker.

MR. LUTZKER: Thank you, Commissioners.

12 Again, my name is Arnie Lutzker. I live at 3215 13

Idaho. My wife and I have lived there for nearly 14 40 years, and we've obviously seen many changes in

15

the neighborhood.

MR. BROWN: Four minutes, please, Arnie, so

17 I can give four to her. 18

MR. LUTZKER: I'm going to endorse many of the things that have been said by my neighbors. I

20 want to focus on things that I normally don't talk 21 about; one, garbage; two, loading; and three, one

thing I do talk about, legal issues.

As Tara has explained, a dense highly-populated homeless shelter with 185 family

members, plus staff, for almost 200 is going to

199 201

1 shelter. I can barely back out of my driveway on

- 2 Idaho Avenue. It's a real serious problem. This
- 3 increased traffic is going to be only made worse.
- 4 Already we have 157 police cars coming to the site
- 5 every day, and this is going to increase to over
- 6 200 when the garage is completed. We have 7
 - delivery trucks, as you have heard, are constantly
- 8 barreling down the street to get to the Giant

9 loading dock. And now we're going to have the 10 staff, the services, and everything else that goes

along with making sure the shelter is operated

properly.

Finally, I object to the placement of this shelter on a site already occupied by a busy police station. On April 29, 2016, as you've already heard, the head of DGS at the time wrote a letter stating that it would be inappropriate to locate the shelter on a site already occupied by an active police station. It is unimaginable that now this police station will be sharing a common driveway, and a parking garage with the shelter, and that their Second District operation could

potentially be limited. I have spoken with

several Second District officers. They can't speak on the record. They have voiced to me -- generate a lot of garbage. The plans that I have seen initially put a dumpster, a small dumpster in

the back. They've relocated it now adjacent to a

playground. This past weekend Vaughan Place

circulated a notice to the neighborhood about rats

6 and other infestation. How garbage will be

controlled and collected for 200 people is not

8 identified in the plans. It is a great concern to

the neighborhood how rats, rodents, vermin, deer,

10 other animals will deal with this. And it's

11 adjacent to a playground where rats can jump over

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into the playground and affect children. What is

13 the planning? Commissioner MacWood indicated a 14 lack of a master plan. That is a very serious

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concern, because the responses of the City have

been ad hoc throughout this entire process.

There is no loading zone. And it is inconceivable to me that a shelter providing home and resources for 200 people is not going to have trucks coming in and out. And where are these vehicles going to unload whatever materials they have to deliver to this property? They're saying

23 the residents are not going to have furniture. 24 Well, they also said residents are not going to

25 have cars. You can just Google -- homeless living

51 (Pages 198 to 201)

202 204 1 in cars, homeless without furniture just doesn't 1 nothing until that moment. You can say we may 2 make any sense. There will be needs for loading 2 live in a bubble, but this was literally the first 3 3 and unloading. There will be problems due to the we have heard of the mayor's plan. We were 4 absence of a loading dock. It's just a variance 4 shocked and outraged when we saw the speed with 5 that they request without any substantial 5 which this plan was put into action to be voted on 6 6 justification for the absence of it. and passed. 7 7 I attended the court hearing on the NRG I have written to our council members, and 8 motion, at which the city attorneys presented a 8 to the mayor's office, but no one seems the 9 9 legal argument that the decision of the City slightest interested in our opinions as neighbors, 10 Council was preliminary. You can read the judge's 10 community members, and taxpayers. Please let us 11 decision on that case, and she cites to the 11 not forget the enormous property taxes we are 12 argument that it was a preliminary decision with 12 paying, and we will doubtlessly continue to have 13 authority left to you, the zoning board to make a 13 to pay, even though we will be penalized in so 14 final decision. The arguments that I've heard 14 many ways with the enormous prison-like structure 15 today suggests that it wasn't preliminary; it is 15 which the City is planning to build next to homes. 16 now mandated legislatively. And, as our 16 This building will loom over our home, and 17 counsel has suggested, you have the authority to 17 we will, without a doubt, be unable to use our 18 reject this proposal, And I suggest that you do. 18 home to our fullest enjoyment, especially when you 19 Thank you. 19 consider the lights from the building, the noise 20 MR. BROWN: My last witness is Nora 20 from the playground, the outdoor smoking for those 21 Stavropoulos. 21 who can not smoke indoors, the possible violence, 22 MS. STAVROPOULOS: Yes. Good afternoon. My 22 and or outside shouting, the enormous amount of 23 trash which will accumulate, and which will lead name is Nora Stavropoulos, and I live at 3124 38th 23 24 Street Northwest. And I appreciate the 24 to rodents, and vermin, and filth. Even with the 25 opportunity to testify on this subject. I wish to 25 trash containers at the police station, rodents 203 205 1 speak as a neighbor and community member of Ward 1 are sometimes evident, and I can not imagine what 2 2 Three and the immediate area of Idaho Avenue. My will happen when this building, housing so many 3 husband and I have lived on 38th Street between 3 families and staff, begins construction and upon 4 4 completion offers the food service, etcetera. Woodland and Massachusetts for the last 11 years. 5 5 In 2014 we purchased the house directly next to I know you have heard from many Ward Three 6 6 the police station, And, in fact, directly next to residents who support the shelter, but who live 7 7 where the proposed building of the shelter will some distance from Idaho Avenue. And may I say 8 8 be. The address is 3310 Idaho Avenue. We bought that we too have no problem with having a shelter 9 9 the home because, even though it is next to the in our Ward, however, not such a very large 10 police station, there was enough of a gap to allow 10 structure which will dwarf our homes, and, more 11 11 for privacy. So we made the purchase with the than likely, allow those residents to look into 12 12 goal of renovating, expanding, and adding an our properties and cause us a lack of privacy. 13 13 elevator to assist us in our senior years. I also We know for a fact that there are other 14 14 sites which have been proposed, and are in a more care for my 90-year-old mother who has mobility 15 15 problems. Thus, an elevator is imperative. The reasonable location. We are concerned for all the 16 16 plan was to sell our current home, and with the aforementioned, and we hope you will be as 17 proceeds be able to enjoy retirement. My husband 17 diligent and thorough in your decision-making as I 18 18 is a registered architect and, at 79 years of age, know you have been in the past. 19 spent countless hours drawing up the plans for the 19 Thank you. 20 proposed new home. 20 CHAIRMAN HILL: Thank you. 21 MR. BROWN: Mr. Chairman, that concludes our 21 Within days of finishing the plans, we heard 22 22 from our neighbor on Idaho of a meeting to take 23 23 CHAIRMAN HILL: Okay. Mr. Brown, do you place that evening regarding the potential 24 24 temporary homeless shelter and the plan for the have anything in summary or --25 25 building right next to our property. We had heard MR. BROWN: No. I made my summary in

52 (Pages 202 to 205)

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1	advance.	1	you were talking about the garage, and you
2	CHAIRMAN HILL: Okay. All right. I'm going	2	understand that the garage structure was proposed
3	to go ahead then and turn to cross. And so if the	3	in response to community comments and community
4	applicant would like to ask questions of the party	4	concerns?
5	in opposition and also the witnesses, and then I'm	5	MR. POWERS: Well, I understand that the
6	going to turn to the board for questions. I was	6	garage was an attempt by the City to address
7	hoping that after the cross we could all take a	7	concerns. Yeah.
8	break, and then we'll come back again for our	8	MS. MOLDENHAUER: You had questions about
9	testimony from the audience. Just again kind of	9	the September 2014 RFP. The City would not
10	pointing out to the applicant, I guess, during the	10	require be required to do an RFP of its own
11	questions that keeping them as we can, obviously,	11	City inventory; would it?
12	to zoning and knowing that it is very much a	12	MR. POWERS: Well, I am not I think they
13	personal issue and a lot regards just kind of	13	have to examine their own inventory, but that the
14	keeping that in mind as we're asking our	14	statue says land owned or acquired. And two of
15	questions.	15	the sites were acquired they were purchased by
16	•	16	
17	Thank you. MS. MOLDENHAUER: I'm just going to	17	the City after the legislation was passed so that there was it wasn't just City inventory at all.
18	, ,	18	
	CHAIRMAN HILL: No. That's great. Go		MS. MOLDENHAUER: But I'm just saying. There
19	ahead, and thanks, Mr. Powers, for coming up. I	19 20	have been questions about, well, solicitation
20	guess what I meant by all that is let's try and		hasn't occurred, RFP's haven't occurred. DGS, as
21	have cooler heads during this. Okay. Thank you.	21	the City, would not have to do RFP of their own
22	MS. MOLDENHAUER: You indicated, Mr. Powers,	22	inventory? That wouldn't be
23	that you are the president of the NRG. When was	23	MR. POWERS: No, but we've never seen a study,
24	that association organized?	24	or an analysis, or evaluation of what other
25	MR. POWERS: June. As best I can recall, it	25	City-owned sites were available, or how they
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1	was it was June of 2016.	1	
1 2	was it was June of 2016. MS. MOLDENHAUER: So that was substantially	1 2	compared. And in the ANC in June of 2016
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	MS. MOLDENHAUER: So that was substantially prior to the BZA application being filed? MR. POWERS: It was after the legislation was passed and the site selection was made. MS. MOLDENHAUER: So is it fair to say then the purpose of the NRG was the focussed on the site selection, and was not specifically organized for purposes of opposing the zoning? MR. POWERS: No, that's not fair. The purpose was to have community input and a voice as this developed and evolved. MS. MOLDENHAUER: Your property is located on 38th Street. So you are approximately over 600 feet from the site? MR. POWERS: I haven't measured it, but I won't dispute it. MS. MOLDENHAUER: You had commented about the garage structure MR. POWERS: I will also say, if you're going to have site, that my daughter and my grandchildren live on 39th Street so I see them	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	compared. And in the ANC in June of 2016 specifically said in a resolution to the council in response to the legislation that they urged the City to give us information and comparative data on how that site was selected; and they've never responded. MS. MOLDENHAUER: You indicated that the City could acquire other land, but I it's my understanding that the other site that had been acquired was a site that had been previously approved by this board; is that a correct? MR. POWERS: I can't answer that. I can answer that, according to the Homeward Bound website, two of the sites were negotiated and purchase later, and one of the sites was purchased in 2016, December of 2016. MS. MOLDENHAUER: Mr. White. I'm sorry. Patricia White. Ms. Wittie. Sorry. Ms. Wittie. You testified about the topo of your home. Did you hire an architect to confirm or evaluate, or a civil engineer to evaluate the top? MS. WITTIE: I'm sorry. I'm not familiar

210 212 1 architect or civil engineer to evaluate the 1 that that would only be potentially visible if, in 2 2 fact, they are visible for only eight months for a topography. 3 3 MS. WITTIE: No, but I look out my back temporary period? 4 window, and I see a hill that goes up to the side 4 MS. WITTIE: My understanding is that to the 5 extent that this is a possibility that the City is 5 of the shelter. That's my reference to 6 6 topography. considering that the use of the tennis courts 7 7 MS. MOLDENHAUER: But you're not an architect, would be temporary during the construction of the 8 so you have not conducted or asked for an 8 garage. I have no idea how long the construction 9 9 architect to conduct a line of sight? would take. 10 MS. WITTIE: No. I'm not an architect. I can 10 MS. MOLDENHAUER: Have you attended ANC meetings where the DGS has stated it would be 11 see the hill. 11 12 CHAIRMAN HILL: That's okay. And, by the 12 eight months? 13 way, we're just asking questions. That's all 13 MS. WITTE: Well, I understand that. But 14 right. Go ahead, Ms. Moldenhauer. 14 I'm also familiar with the way construction goes; 15 MS. MOLDENHAUER: There are a large number 15 and in my experience it never just takes the 16 of trees behind your house; is that correct? 16 amount of time that you start out with. 17 MS. WITTIE: There are. 17 MS. MOLDENHAUER: Are you an expert in 18 18 MS. MOLDENHAUER: Those trees you said construction, or have any background in 19 currently kind of block a lot of the visibility, 19 construction? 20 20 and you can only see the top portion of some MS. WITTIE: Ha. No. I really just --21 buildings? 21 CHAIRMAN HILL: Let's all just relax. 22 MS. WITTIE: The trees -- in the winter when 22 MS. WITTIE: I just -- I've just lived my 23 23 the leaves are off the trees, I can see all of my life 24 neighbors. I can see a little bit of the top of 24 CHAIRMAN HILL: She's just asking questions. 25 the police station. And, as I testified earlier, 25 Just answer the questions. 211 213 1 I can see in the far distance, probably three or 1 MS. MOLDENHAUER: You also talked about --2 four football fields away, a little piece of the 2 same sort of question so -- you indicated concerns 3 top of that WTOP building. 3 about water runoff. Are you an expert in water 4 In the summer, when the leaves are on the 4 runoff, or environmental aspects? 5 5 tree, there's much less visibility. MS. WITTIE: No. 6 MS. MOLDENHAUER: Your property has a 6 MS. MOLDENHAUER: Thank you. 7 private garage and a private driveway? 7 MS. WITTIE: I am not an expert. 8 8 MS. MOLDENHAUER: And you indicated that the MS. WITTIE: It does. 9 MS. MOLDENHAUER: You reference that the 9 current condition of your home is -- I think you 10 zoning regulations should preserve the character. 10 referenced something about sirens from the police 11 11 Do you know where -- could you point to the zoning station? 12 12 regulations where the variances requires MS. WITTIE: Yes. 13 13 MS. MOLDENHAUER: So you currently can hear preservation of an existing conditions? 14 14 MS. WITTIE: I believe what I was referring those, and that's a current condition of the --15 15 MS. WITTIE: That's a current condition. In to -- and maybe at misspoke, but I believe I was 16 16 fact, when the police are in their parking lot, referring to the comprehensive plan. 17 17 there's kind of an echo effect behind my house so MS. MOLDENHAUER: Do you know if the 18 18 variance standard requires the preservation of a that -- I don't know -- again it has to do with 19 19 character? the topo, I think. There's a little bit of a MS. WITTIE: I have no idea. I'm not a 20 20 ravine, and noise that -- conversations from the 21 police parking lot, I can hear voices, and I 21 zoning lawyer. 22 22 MS. MOLDENHAUER: You asked questions, or frequently hear laughter. It comes -- it comes 23 across the area between my house and that parking 23 you indicated concerns about police cars, or the 24 24 lot and kind of bounces and gets magnified. Same police officers' private cars headlights being 25 visible from the tennis courts. You understand 25 happens when my Idaho Street neighbors are out in

214 216 1 their backyard. It's amazing at how much of their 1 the street to screen the loading dock. Those 2 2 voices I can hear, including your son's. trees, most -- many of them are dead or stumps. 3 3 MS. MOLDENHAUER: So can you currently hear That was not done. The rats are everywhere. That 4 then, I guess, noises from the newer playground? 4 was not done. The noise is there. That was not 5 MS. WITTIE: Actually, no. From that done. I can not project on what kinds of 6 6 direction I don't. I do hear the dog park, but agreements might happen with the shelter of 200 7 the playground is actually -- there's a hill 7 people coming in and out, but I would certainly like to see that the city actually hold Bozzuto 8 between us. And whether it's because the hill 8 9 9 goes up and then it goes down to the playground, I responsible for what it told us it would do in the 10 don't know. But I don't hear from that direction. 10 neighborhood to keep it sane and functioning. 11 It's primarily from the Idaho Avenue side. 11 MS. MOLDENHAUER: You expressed some 12 MS. MOLDENHAUER: Okay. Captain Sweeney, I 12 concerns about fumes and toxins from automobiles. 13 have just some questions for you. You had 13 Again, is that your -- are you a professional in 14 testified that there were some concerns about the 14 that capacity, or is that just your individual 15 more -- about the shelter in general and the 15 opinion? 16 families that would be coming in that would not 16 MS. THAYER: No. I was commenting about the 17 17 woman who spoke about how difficult it was to have be -- that would create an adverse impact on 18 18 noise. Do you see that it might be a benefit? children who were being raised around a parking 19 19 That you expressed concerns about cars going too lot, and noting that it's not only a parking lot, 20 fast, issues with, you know, trucks, but rather 20 but also going to be a parking ramp, a three-story 21 more families, more kids, more eyes on the street, 21 parking ramp. 22 that it might actually be a benefit to the 22 MS. MOLDENHAUER: Just so I can get my 23 23 community to have people that would be invested in question answered -- I'm sorry -- are you an 24 ensuring that the neighborhood is improved, and 24 expert in that area of fumes and toxins? 25 that also you have the City's involvement to 25 MS. THAYER: No. 217 215 1 encourage and support safety? 1 MS. MOLDENHAUER: Ms. Stanton, you testified 2 2 MR. SWEENEY: No, I think the exact about concerns about lights streaming into your 3 opposite. My point was you're going to put those 3 window. Where would those lights be coming from? 4 children at risk to put them in that situation. 4 MS. STANTON: The building. 5 5 MS. MOLDENHAUER: At what point in time MS. MOLDENHAUER: So do you believe that 6 6 would they be streaming into your window? The -your personal children are at risk in your own 7 7 everyone would be going to bed at a certain point. home? 8 MR. SWEENEY: Absolutely. The way they're 8 This is a family shelter with children that 9 9 running up and down the street right now on any obviously have to go to bed at a certain time. So 10 given day, if I don't watch them, yes. 10 I'm just curious at a certain time of the evening 11 11 MS. MOLDENHAUER: Your last name? the lights are going to stream in. 12 12 MS. THAYER: Thayer. MS. STANTON: Well, it would make sense to 13 13 MS. MOLDENHAUER: Thayer. Thank you. me that you're not going to have a lights-out 14 14 Ms. Thayer, you indicated concerns of light, policy at a certain time where people are required 15 15 trash, rats. Don't you think that all of those, to turn off all their lights. I would also be 16 16 under the assumption that for a security if you wanted to acknowledge through your 17 statement that you're for the emergency shelter, 17 perspective this would be a well-lit facility and 18 18 that all those could be addressed in a that there would be very large lights surrounding 19 19 good-neighbor agreement during a conversation to that facility, but perhaps those lights haven't ensure that the operation is, and any management 20 20 been put into the plan yet. 21 21 MS. MOLDENHAUER: Did you ask that question of the facility as appropriately and adequately 22 22 maintained and operated? about trying to identify a good-neighbor agreement 23 23 that talks about lighting, or engaged in that MS. THAYER: My experience is that the 24 24 conversation at all at many of the meetings that Bozzuto, which we had all these agreements with, 25 you've attended? 25 was supposed to keep a landscaping cover across

220 218 1 MS. STANTON: I actually have not been 1 neighborhood, obviously Yvonne's testimony about 2 allowed to go to any of the advisory committee 2 rats in the neighborhood -- as I said, I received 3 3 meetings, because I was told they're not open to a copy of an email from Vaughan Place several 4 the public. 4 blocks away where that complex is overrun with 5 MS. MOLDENHAUER: But you personally 5 rats and rodents. And they were directing in a 6 6 attended every single public meeting; is that multi-page report to the tenants what they need to 7 7 correct? do to prevent rats and rodents. They also 8 MS. STANTON: Yes, I did. 8 proposed cautions as to where to place garbage 9 9 MS. MOLDENHAUER: And did you ask -bins in relation to walls, because rats can scale 10 the walls. And I saw in the plans just released a MS. STANTON: Well, that's not true. I 10 11 didn't attend every public meeting. 11 couple days ago -- this was the first time I had 12 MS. MOLDENHAUER: Every public meeting since 12 an opportunity to look at it -- that the garbage 13 the zoning application has been filed? 13 bins are adjacent to the playground. And these 14 MS. STANTON: Actually, I've missed some. 14 are big concerns not for my personal family, but 15 MS. MOLDENHAUER: So have you asked about 15 certainly for the children. But if rats and 16 16 the opportunity to address some of these concerns rodents are running around the neighborhood, it's 17 17 in a good-neighbor agreement? going to affect everybody within a one-block area, 18 18 MS. STANTON: I haven't been able to or more. 19 participate in the good-neighbor agreement 19 MS. MOLDENHAUER: Are you -- you're an 20 discussions. 2.0 attorney, correct? 21 MS. MOLDENHAUER: Mr. Lutzker, I'll ask the 21 MR. LUTZKER: Correct. 22 same question. You addressed concerns about rats, 22 MS. MOLDENHAUER: You're not a traffic 23 23 garbage. Your property is quite far away. It's consultant expert? 24 like 180 feet away from a shelter; is that 2.4 MR. LUTZKER: No. I'm a person. 25 25 approximately right? MS. MOLDENHAUER: Are you a traffic 219 221 1 MR. LUTZKER: I don't consider that far 1 consultant expert in regards to loading --2 2 away. We're about a block from -- we're in the MR. LUTZKER: I have never -- I have 3 middle of the 3200 block, and the shelter is in 3 qualified myself as an expert in traffic loading. 4 the middle of 3300 block. 4 MS. MOLDENHAUER: One final question. You 5 5 did mention at the end of your testimony talking MS. MOLDENHAUER: So can you current -- in 6 regards to the rats and garbage, have you had any 6 about the legal issues, and you said that there 7 7 discussions about having any elements of that was an issue where we have been arguing that it is 8 8 being mitigated through a good-neighbor agreement, mandated and legislated. Did you hear that we 9 were indicating that there was legislation and DC 9 or during operations? 10 MR. LUTZKER: The issue has not really been 10 code references on the design requirements and the 11 11 addressed. When the plans were initially number of units not specifically regarding this 12 proposed, I -- and with the density of a 12 site, that there are other elements of this 13 13 population of 200 families, 200 people and 50 application that have been legislated and put into 14 14 DC code? families, when you anticipate the amount of refuse 15 15 with young children, and all the things that young MR. LUTZKER: The issue of legislation and 16 16 whether the City Council has, in fact, legislated children have, I began focusing on the initial 17 plans, which were first released with the filing 17 this site, or whether it was a preliminary 18 18 of the application. They've since been changed. suggestion and left to the city departments to 19 Because I was concerned about whether a garbage 19 administer, that has been my understanding, that 20 truck where it was originally located could even 20 it was a pulmonary decision, not a mandated 21 21 navigate in the -- in the rear space of the decision that this site had to be used. There 22 22 building. I'm not sure that the garbage truck can were alternative sites that could have been 23 23 quite easily navigate where it's currently located considered, and the zoning board is within its 24 adjacent to the playground. But the sense that I 24 authority to reject this particular site. 25 25 As to the size of the property, I'm not have, and information that I've received from the

224 222 1 aware of a particular mandate in law, although 1 answer that. I would say somewhere between 40 and 2 Ms. Zeilinger has sort of said it has to be 50 2 60. I haven't counted them up but --3 3 units. However, my understanding was that the CHAIRMAN HILL: Okay. And the 40 and 60 4 site on Wisconsin Avenue was billed as 38 units. 4 members, they're all pretty much in the vicinity 5 of the project? Is that how it kind of came So when the site was transferred from Wisconsin 5 6 6 Avenue to Idaho, somehow it increased over thirty about? 7 percent in a blink of an eye, without explanation, 7 MS. WITTIE: Yeah, yeah. They're generally 8 8 without any support as to why the 38-unit site on in Cathedral Heights. 9 9 Wisconsin Avenue would have sufficiently addressed CHAIRMAN HILL: Okay. All right. 10 the City's mandated needs, as opposed to putting 10 MR. HART: I'm not really sure which person 11 50 units. And that -- and that's really critical, 11 to ask the question. Maybe it's Mr. Brown. In 12 because the problem with this site, and this 12 your own discussion points that you provided for 13 property, and this location is height and density. 13 your testimony, you talked about -- in number four 14 The neighborhood, as we've said, would welcome a 14 you talked about that the height variance should 15 smaller site, a less dense environment. You're 15 be divided as being too much for this zone and 16 taking an area zoned for seven to 25 --16 neighborhood, and you did kind of discuss that. 17 MS. MOLDENHAUER: -- this isn't --17 You did say that there were, of course, the 18 18 CHAIRMAN HILL: Hold on. Hold on. Just -single-family houses that were there. But this is 19 MS. MOLDENHAUER: I did not need an answer 19 somewhat of a transition area. I mean, this is --20 20 in regards to the site selection. I was asking if there are -- across the street there are higher 21 21 you knew about the -buildings. There are some higher buildings in the 22 CHAIRMAN HILL: Just let Ms. Moldenhauer ask 22 area. We saw that the aerial that had the single 23 23 her question, and then please answer the question. family as part of the development of the area, but 24 MR. LUTZKER: Well, she asked --24 there's also -- McLean Gardens has the -- what do CHAIRMAN HILL: We can try it again. Go 25 25 you call those -- garden Apartments, I guess, but 225 223 1 ahead, Ms Moldenhauer. 1 they're more condos. And so there are different 2 MS. MOLDENHAUER: My question is, Are you 2 types of housing units that are -- or residential 3 aware that there is DC code sections and 3 units that are in the area. Would you -- would 4 legislation that talks about the design 4 you characterize it that way, that there are --5 5 requirements and the number of units? that it's not just single-family houses? 6 6 MR. BROWN: I would say certainly it is MR. LUTZKER: No. 7 MS. MOLDENHAUER: Thank you. No other 7 single-family houses predominately to the south of 8 8 questions. the project and south of Macomb Street. Yes, there are -- there are larger-scale residential 9 CHAIRMAN HILL: Okay. So what I'd like to 9 10 do is, if everyone could come back, I'd like to 10 and other-type units to the north and east. 11 take a quick break. And, before the board has an 11 But I can't get past the fact that this 12 opportunity to ask questions of the party in 12 particular property is zoned RA-1-1. And one has 13 13 opposition, as well as witnesses. So let's just to look at the significance of the departure from 14 14 take a five-minute break. the zoning standards that are requested by this 15 15 (Thereupon, a recess was taken.) height variance. It's essentially a doubling of 16 CHAIRMAN HILL: All right. So where we left 16 the allowed number of stores and an increase from 17 the -- long story -- where we are is we're asking 17 40 to 69 feet. I haven't done the math, but 18 18 questions of witnesses and party in opposition. that's well more than 50percent. 19 So would the board like to ask some questions, or 19 And it just seems to me that it's difficult 20 have some questions for any of the witnesses or 20 to imagine a private developer getting more than a 21 party in opposition? 21 50 percent height increase over what is allowed in 22 Mr. Brown, I do have a little bit of 22 questions. The NRG, how many members do you guys 23 23 CHAIRMAN HILL: It's okay, Mr. Brown. He 24 24 have? Whoever wants to answer is fine. was just asking about the properties and the 25 MS. WITTIE: Probably I'm better equipped to 25 transition. You've answered the question. Thank

228 226 1 1 still have the same number of people that are you. 2 So I do have a question again, and it can 2 coming -- that would be coming to this site. 3 3 MR. POWERS: Well, I would disagree be -- I don't know who to answer to. Mr. Powers 4 perhaps. But there's been a lot of discussion 4 respectfully because, in order for the RA-1 to 5 5 about, like, the height and how it's not have the number of occupants for the emergency 6 6 actually -- the issue is not necessarily the fact housing to exceed 25, you have to show that there 7 that -- the use that's being asked for, meaning a 7 are no reasonable alternatives, and, as you know, 8 shelter use. It's that the height -- the height 8 that's a big issue in this case. 9 9 seems to be brought up again and again. Do you CHAIRMAN HILL: So again, just to follow on 10 know -- since you're the president of this NRG, do 10 Mr. Hart's question because I'm trying to 11 you know kind of what the height is that they, 11 understand, so, again, if it were 50 units and it 12 your association would deem appropriate? 12 were at a lower height, it would still be 13 MR. POWERS: We would deem it appropriate to 13 objectionable because of the density? 14 be within the RA-1-1 zoning. If you follow the 14 MR. POWERS: Yes. 15 zoning, that would be appropriate. 15 CHAIRMAN HILL: All right. Mr. Hart, do you 16 CHAIRMAN HILL: Okay. All right. 16 have another question? 17 MR. HART: Kind of going along with that, 17 Okay. Does anybody have another question? 18 18 several of you have -- several of the witnesses All right. So I'm going to turn to the audience 19 19 have actually described that the issue is not and ask if there any -- actually, just a show of 20 20 necessarily with the use, but with the actual hands -- and I do appreciate that everybody's been 21 21 height of the building, which I understand. But waiting here a long time, and I appreciate the 22 22 then there were some issues that were not really people that are here for cases even beyond that, height-related like the garbage, and the rats, and 23 23 and we are going to get to everybody's case -- who 24 other things. I'm not -- I don't know how that --24 is here to speak into opposition to this case? 25 25 how this use, how really any use would be able to All right. Great. If you could, please 227 229 come forward. And if you can, please just give up 1 kind of exist here if -- if -- I think any use 1 2 2 that would be located here would have those same your chairs here. It looks like there's two of 3 issues. And so I'm trying to understand how you. Okay. If you could, just state your name 4 that -- how those things are kind of divorced from 4 and address, and I'm going to go ahead and put --5 5 each other. since there's only two of you, I'm going to give 6 MR. POWERS: Well, what I would emphasize is 6 you three minutes each. Okay? And just push the 7 that, consistent with the RA-1-1 zoning, to the button there. 8 8 south is predominately single-family homes; to the COMMISSIONER BRADBERY: Great, okay. My north is McLean Gardens; there's 31 three-story 9 9 name's Angela Bradbery. I live at 3700 39th 10 garden apartments; and there are some townhouses 10 Street Northwest, I am Commissioner for AMC3CO6. 11 such as across the street. Those are all 11 which includes this site. So I just want to say 12 consistent with RA-1-1 zoning. But that now 12 that --13 they're proposing to have a building which is 13 CHAIRMAN HILL: Just to be clear, 14 14 double the size, almost double the height, and Commissioner, I'm just trying to understand. Are 15 which is very densely populated because they have 15 you speaking for the ANC, or are you here speaking 16 very small units. And so the addition to the 16 for yourself? 17 neighborhood, in addition to clashing with the 17 COMMISSIONER BRADBERY: I'm speaking for the 18 height of the RA1 zoned area, but also with the 18 District. So I'm representing the people who are 19 density of this use that not every -- we don't 19 within the single-member District where this site 20 have any buildings within RA-1 that are anything 20 is located. 21 like this. None. 21 CHAIRMAN HILL: Okay. So you're speaking 22 MR. HART: I guess the question that I have 22 for your SMD? 23 is really the City has given testimony that they 23 COMMISSIONER BRADBERY: Correct. 24 really need to have the 50 units located here. So 24 CHAIRMAN HILL: Okay. All right. So you 25 if it is in three stories or in six stories, you technically get five minutes.

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work for them.

COMMISSIONER BRADBERY: Oh, okay. I actually cut it down to three because I was told three.

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CHAIRMAN HILL: You can do either way. I'm sure everybody will be very happy.

COMMISSIONER BRADBERY: I'm sure. All right. I do want to say that just because people have concerns about a site, the neighborhood is not hard-hearted and totally supports of the City's goal of closing DC General and putting shelters in every ward. People really recognize that, and understand that, and want to help, and want to support the shelter. But they do have concerns. And it's not a vocal minority. I think last night you got a petition from, I think, upwards of 70 people who signed that had objections and concerns.

So the concerns -- height, I won't go into that all again, but it's -- it is one of the key concerns. And if you look at the contextual drawings of this building, it does appear that the shelter would really kind of tower over the single-family homes. It's also obviously much higher than the townhomes across the street and the garden condominiums on the other side of

2 The cost of this project, though, does seem 3 to continue to mount. So it would seem that at 4 some point the City might want to just step back 5 and reconsider the decision not to do two smaller 6

> John Eaton Elementary School is another concern, and I know that we're going to be talking -- I'm on the advisory team. We're going to be talking to representatives next week, which is great. But residents are concerned that the City is forging ahead without a plan. They've been asking do we know how many students would be going there, and exactly how John Eaton would handle that. And I think they're just concerned about the lack of a plan at this point.

Regarding the tennis courts, we greatly appreciate the fact that the City, after delving into the parking situation, proposed a third level to the parking garage. But creating the temporary parking issue and coming up with the solution of the tennis courts is a huge problem for the neighborhood. There would be two -- there are proposed routes to the tennis courts, and one of them would go right by a children's playground,

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1 Newark Street. Regarding Vaughan Place, yes that

- 2 is taller, but that is on Wisconsin Avenue which 3
- is a commercial corridor. And my understanding is
- 4 that that is not supposed to be a precedent for
- 5 future zoning relief. And, you know, residents
- 6 have come to me and said, "Look, zoning's
- 7 important and exists for a reason," and they
- 8 really believe that the height of this building is
- 9 fundamentally incompatible with the neighborhood, 10 and the intent, and integrity of the zoning plan.
- 11 And so we would ask that you would oppose the
- 12 request for a height variance. 13

Density is also a concern. The RA-1 zoning permits up to 25 people in an emergency shelter, and this is slated to have 185 people. So that's a concern. And, again, people have come and they've said, you know, "We're really wrestling with this, because we want to support something. Could the City possibly just do something smaller on that site? You know, we would be fine with that." So -- just for the record. And, of course, we have talked to the City about doing a smaller shelter there and another shelter elsewhere, and the City has, as you've heard, for

efficiency and economic reasons that that wouldn't

would by necessity, I believe because I've kind of walked out there and taken a look, take out at least an undetermined number of community garden plots, possibly some trees as well. And that's concerning. And the second route also could have an effect on community garden plots.

So the storm water runoff, as you've heard, is also a concern into gardens where people are

We do urge that you oppose this variance. We believe alternatives do exist, and we're happy that the City is exploring those.

Additional concerns, last week we did finally get a drawing of the -- a sketch of the three-deck parking garage, which is in the Power Point here, which appears to be bigger than the police station. The ANC has not seen plans, or dimensions, or an explanation about how it would comply with zoning. I'm wondering is it an accessory structure, is it limited to 20 feet in height in that case; and, if so, kind of what approval process might that require. So those are some of the main concerns of the neighborhood. And I appreciate your consideration.

CHAIRMAN HILL: Thank you.

236 234 1 MS. SULLIVAN: Hi. My name is Nancy 1 Then just two other quick things. If this 2 2 Sullivan. I live at 3831 Newark Street, so I'm does happen, and if there's this parking garage 3 3 directly across from the police station. built that I think is an overcorrection. 4 CHAIRMAN HILL: Nancy, you're just a normal 4 Personally, I think a two-story parking garage 5 5 person. You get three minutes. would probably be fine, because it would give the 6 6 MS. SULLIVAN: Okay. That's fine. I won't place so much more parking, and it would still 7 7 even take that. Angela said almost everything free up parking spaces on the street. But a third 8 that's on my mind. But I just wanted to say one 8 story at \$5 million more just doesn't make sense thing about zoning, and I really respect the work 9 9 to me. 10 you do. I'm actually quite fascinated by it, 10 But I have two concerns, and they're not 11 because I think that it's what makes a city 11 things -- and I have addressed them actually to 12 livable for all the people involved and it takes 12 the architect at previous meetings. Light 13 into account all of the different constituents. 13 pollution, which some other people have mentioned, 14 But I lived in Houston for a year -- Houston, 14 the latest thing in lighting is, you know, with 15 15 Texas -- where there's no zoning, or there was no the coverage shade at the top so it's all downward 16 zoning, and it's just unbelievably horrible in 16 lighting. So light pollution that doesn't go up 17 17 terms of the hodgepodge that you get in any area. to the trees and the birds in the area around so 18 18 I lived in a very nice residential area. You can it doesn't impact the neighborhood. And also 19 19 noise pollution from the generators and the have houses, and a tattoo parlor, and a 20 20 restaurant, and then some houses, and a church. cooling equipment that will be at the top of this 21 21 It's just ridiculous. There's just no zoning. In tall building. 22 fact, I think someone said that to me before I 22 CHAIRMAN HILL: Okay. 23 23 even got off the plane the first time I was going MS. SULLIVAN: Is my time up? 24 2.4 CHAIRMAN HILL: Yeah. That's that beeper 25 25 I'm concerned not that there's going to be a sound. 235 237 1 1 MS. SULLIVAN: Okay. Well, thank you very shelter in my neighborhood, but that there's going 2 2 to be this square peg that's being forced into much. 3 this round hole from the beginning as far as I can 3 CHAIRMAN HILL: It's surprising how fast 4 see with costs escalating to almost \$30 million. 4 three minutes goes by. 5 I've lived in the District for 40 years, in McLean 5 MS. SULLIVAN: I know. Thank you. 6 Gardens for 30, and I -- I just think that there 6 MR. HART: And, by the way, that's dark sky. 7 must be a better solution that would require fewer 7 MS. SULLIVAN: Dark? 8 8 accommodations from the zoning variances. I can MR. HART: Dark sky. 9 9 not believe that there's not a better way. I MS. SULLIVAN: Dark sky? Oh, I'm all for 10 think maybe there's maybe some creative thinking 10 it. We have one. We pretty much have one now. 11 that is needed. But I would just really like to 11 CHAIRMAN HILL: Okay. All right. Thank you 12 feel at the end of this that that question, or 12 guys very much. Does the applicant have any 13 that concern of mine was satisfied, that this is 13 cross? I'm going to give you a little time here, 14 the best place for these people, because we're 14 actually. So how much time do you think you need 15 15 going to be having a lot of children and a lot of for cross? 16 people who've already been dealt a rather 16 MS. MOLDENHAUER: I'm only going to cross 17 difficult hand, and we are going to put them into 17 Ms. Bradbery, and I would say I need five minutes. 18 a situation where there -- that there'll be 18 CHAIRMAN HILL: Okay. Let's go five minutes 19 challenges. I mean there'll be challenges. Even 19 on the clock. 20 when we talk about public transportation, still MR. MILLER: And I have a question. 20 21 there's a challenge in terms of getting their 21 CHAIRMAN HILL: Sure. 22 children to school and all the rest. But my main 22 MR. MILLER: I have a question for 23 concern is that -- at the end of the day, that we 23 Commissioner Bradbery at the appropriate time. 24 can be made to feel or understand that this is the 24 CHAIRMAN HILL: Thank you, Commissioner 25 best solution. 25 Miller.

240 238 1 MS. MOLDENHAUER: You indicated that the RA 1 there during the day. That could be designated 2 2 zone was just not appropriate and should be for police parking, and I believe that is within 3 3 provided for a smaller shelter. I know I've the quarter-mile radius. Also, perhaps the other 4 talked with you about this. I'm assuming you are 4 side of 39th Street might be an alternative. And aware that Ward Eight is in the RA zone and has a 5 5 I think --6 6 MS. MOLDENHAUER: So the alternative is 40-foot limit and a three-story limit, and they 7 7 placing the hundred parking spaces that the police went before the Board in the summer and had a 8 8 currently need on the street and closing that six-story structure proposed based on the 9 9 programmatic requirements? space off 24 hours a day, seven days a week for 10 10 COMMISSIONER BRADBERY: What does that have eight months? 11 to do with this case? 11 COMMISSIONER BRADBERY: Well, not just on 12 MS. MOLDENHAUER: I'm wondering if you're 12 any Street. On a street that currently is not 13 aware of that, because you indicated that the RA 13 being used much, from what we can tell, by the 14 14 neighborhood. It's not zoned at all for -- it's zone was not appropriate for that type of zoning 15 15 relief, and that type of zoning relief has already not an RPP. 16 MS. MOLDENHAUER: The garage structure, you 16 been supported in an RA zone. 17 17 asked -- I believe the applicant in conjunction COMMISSIONER BRADBERY: I was representing 18 18 what the people in my district have said to me, with the zoning --19 COMMISSIONER BRADBERY: I'm sorry. Can I 19 which they believe that the way this property is 20 just add to that? 20 zoned is not appropriate for a six-story building. CHAIRMAN HILL: Sure. Go ahead. Add to it, 21 MS. MOLDENHAUER: So the zoning and Ward 21 22 22 Three is different than in the zoning in Ward please. 23 COMMISSIONER BRADBERY: So another 23 Eight? COMMISSIONER BRADBERY: We're talking about 24 suggestion that Commissioner Wood, I think, 24 25 mentioned was during the eight months relaxing 25 Ward Three. 239 241 1 MS. MOLDENHAUER: So the question about cost 1 parking restrictions in the neighborhoods so that 2 increase has been identified. Is it true that the 2 you could create a few more spaces just, you know, 3 cost increase is due to the change in the parking 3 when you get closer to the stop sign and that sort 4 garage, which is a direct response to try to 4 of thing. 5 5 mitigate community concerns? MS. MOLDENHAUER: Sorry. So going back to 6 COMMISSIONER BRADBERY: It's part of it. I 6 the questions of the parking structure, I believe 7 think the other part of it is the tennis court that during an ANC meeting or discussion it was 8 8 plan. My understanding is that if that were to go confirmed that the parking garage would be part of the meaningful connection to the police building, 9 through, that would cost \$2.5 million. 9 10 10 MS. MOLDENHAUER: But then that also goes to and would be done as a matter of right? 11 11 COMMISSIONER BRADBERY: Was that something an attempt by the applicant to try to mitigate 12 12 concerns that the community identified, and that that you asserted? 13 13 MS. MOLDENHAUER: I believe it was stated by being the relationship to the increased cost? 14 14 the architect, and by myself maybe in connection. COMMISSIONER BRADBERY: True. 15 MS. MOLDENHAUER: Can you -- I think it's 15 But you had indicated that you didn't know what 16 16 the plan was. So were you aware that that had something that may not have been clearly 17 17 communicated. But what is your understanding, if been stated previously? 18 the tennis courts temporary use is not approved, 18 COMMISSIONER BRADBERY: I can not recall 19 what is the alternative option currently on the 19 that, but it might have been. 20 20 CHAIRMAN HILL: You have one more minute, table for the applicant? 21 COMMISSIONER BRADBERY: One alternative that 21 Ms. Moldenhauer. 22 we suggested to the City is 39th Street between 22 MS. MOLDENHAUER: I am done. 23 23 CHAIRMAN HILL: Okay. Thank you. Macomb and Massachusetts is not -- a large stretch 24 of that is not residential, and it is quite long. 24 So thank you all very much. 25 And a lot of taxis and out-of-state cars park Oh, sorry, Commissioner Miller.

242 244 1 Commissioner Miller, please. Would the Board like 1 and staying here, and providing your testimony. 2 to ask some questions? It really is appreciated. 3 3 MR. MILLER: Just one. Thank you both for I'm sorry. Board Member White. 4 your testimony, and thank all of the previous 4 MS. WHITE: I'm looking at a community engagement schedule, and I wanted to ask you --5 5 witnesses that were part of the party status. 6 6 Commissioner Bradbery, you're part of the there's a -- on Tuesday, March 7th, there's a 7 7 community advisory team that's working with the advisory team meeting with DCPS. COMMISSIONER BRADBERY: Correct. 8 8 City --9 9 COMMISSIONER BRADBERY: Yes, I am. MS. WHITE: I just wanted to get your 10 MR. MILLER: Has a good-neighbor agreement 10 thoughts on what level of participation will you 11 been drafted yet, or are you just in discussion 11 be involved in, and what do you -- what do you 12 phase? 12 think will be discussed during that meeting. 13 COMMISSIONER BRADBERY: We haven't started 13 COMMISSIONER BRADBERY: Well, I haven't seen 14 14 the agenda. I imagine it will go around and have drafting that yet. 15 MR. MILLER: And so have some of these --15 a chance for people to express concerns and issues 16 there have been discussions with the City in the 16 that are associated with the shelter, and see kind 17 17 context of that? of what schools are thinking as far as how to 18 COMMISSIONER BRADBERY: Actually, we haven't 18 handle those. We haven't heard yet from the 19 19 gotten to the good-neighbor agreement yet. schools so -- you know, especially from John Eaton 20 20 MR. MILLER: But do you anticipate that some I know it's a concern as to how to handle 21 of the issues that have been raised about, you 21 additional children. MS. WHITE: Okay. I just wanted to note 22 know, the location of the trash dumpsters, and the 22 23 23 health and safety, and the lighting, that some of that I had a schedule. So the next meeting 24 that could become part of that good-neighbor 24 appears to be on March 7th. 25 agreement. 25 COMMISSIONER BRADBERY: It was done --245 243 1 COMMISSIONER BRADBERY: Yes I would 1 MS. WHITE: Quick. 2 certainly hope so. I think the relevance of those 2 COMMISSIONER BRADBERY: Yes. 3 issues goes to the question of whether there would 3 MS. WHITE: Thank you. 4 be any negative public impact from -- and that's 4 CHAIRMAN HILL: Okay. So I thank you so 5 5 part of the zoning application, if I'm not much. 6 mistaken. So I think that goes to that. 6 So what I'd like to do is provide the 7 COMMISSIONER MILLER: And have you been told 7 applicant an opportunity for rebuttal. However --8 8 a timetable on when that kind of agreement will well, first of all what I'd kind of like to do is 9 9 provide the opportunity to the applicant for 10 COMMISSIONER BRADBERY: Probably I think 10 rebuttal, and then the party of opposition will 11 we'll start within the next few months. The next 11 have a chance to cross. And then I'm going to ask 12 12 for closing statements to be submitted written meeting is with the John Eaton folks. And I think 13 13 after that, hopefully we'll be getting into the from both the applicant, as well the party of 14 14 opposition. Afterwards, unless the Board has any good-neighbor agreement. 15 COMMISSIONER MILLER: All right. Thank you 15 other thoughts, because we really have to -- we 16 for all of your work. 16 have, shockingly, a completely full docket still, 17 17 COMMISSIONER BRADBERY: Thanks. I would like to ask for findings of fact and 18 conclusions of law. So just to let you all know 18 CHAIRMAN HILL: Thank you. 19 that's where we're kind of going at. 19 Anything else from the Board? 20 So that being the case, in terms of 20 All right. Mr. Brown, do you have anything 21 rebuttal -- and at this -- I feel really the 21 that you'd like to ask of your own -- of the 22 record is substantial, and so I was going to hope 22 people that have testified? 23 23 MR. BROWN: I have no questions. that the rebuttal would not particularly take very 24 long. Ms. Moldenhauer, I somehow think I got a 24 CHAIRMAN HILL: All right. Okay. Thank 25 25 request for a time that seemed a little bit -you. Commissioner, also thanks for coming down,

246 248 1 that I was not going to be able to live with, to 1 written closing statements. But we'll see how we 2 be quite honest. So I'm going to say 15 minutes. 2 go. Okay? 3 3 Okay? How long do you think you possibly could go MS. MOLDENHAUER: Thank you very much, 4 4 Chairman Hill. I will first start off by asking 5 MS. MOLDENHAUER: Respectfully, rebuttals 5 Director Gillis to respond to some of the comments 6 6 are question and answer of each individual person, earlier about CFA recommendations. 7 and it does take longer than an initial 7 DIRECTOR GILLIS: Yes. Actually, with 8 presentation. We've just been here since 9:30 8 regards to the CFA recommendations, quoting from 9 9 CFA, it says that, "The mayor receives listening to an exceptional amount of information, 10 which we would like to respond to. And so I would 10 recommendations from the Commission of Fine Arts 11 think that we would need at a minimum of 45 11 or referrals for review of proposed demolition, 12 minutes. 12 alteration, or new construction pursuant the 13 CHAIRMAN HILL: Okay. Office of the 13 Historic Protection Act." Under 45 CFR 2101.1, 14 Attorney General, do you have any suggestions for 14 "For public buildings to be erected in the 15 me? Is there any way to -- there's no way to do 15 District of Columbia by the federal government and 16 rebuttals in written form? No, right? Okay. 16 for other structures to be so erected which affect 17 17 Let's try for 25 minutes. Okay? Let's try the appearance of the City, the Commission 18 18 for 25 minutes. All right? Let's try for the comments and advises on the plans and on the 19 most efficiency as possibly, because we have 19 merits of the designs before final approval or 20 another -- oh my gosh, everybody from this 20 action or action." Under 45 CFR 2103.1, it 21 morning. I'm like having déjà vu. 21 states, "The Commission functions relate to the 22 MS. MOLDENHAUER: This is the rebuttal team. 22 appearance of proposed projects within its purview 23 23 That's why. as specified herein. These functions are to serve 24 CHAIRMAN HILL: That's great. That's good. 24 the purpose of conserving and enhancing the visual 25 25 I'm sorry. I'm just trying to, like, make it a assets, which contribute significantly to the 247 249 1 little light so I just don't die up here. Right? 1 character and quality of Washington as the 2 None of us have had anything to eat, right? And 2 nation's capital." 3 so let's see. So, again, if you want to take a 3 Further, I would also like to add DCRA. 4 4 DCRA, the permitting arm for us uses their couple minutes to like focus hard so then you can 5 5 discretion in considering the recommendations and come back and do the 25 minutes, and then 6 6 comments of the Commission of Fine Arts before Mr. Brown. We're going to try to get you as 7 7 issuing permits, and it is not necessarily quickly as possible through any kind of cross you 8 8 obligated to require an applicant to fulfill those may have. And then we're going to go to closing. 9 9 And I think you're with me again for the next one, recommendations prior to issuing of a permit. 10 correct? Okay. Great. So we're all trying to do 10 Furthermore, it's my understanding that 11 11 there's certain instances where DCRA discerns that the same thing here. I'm going to let everybody 12 12 stand and -- are we ready? Are we good? We need CFA recommendations are unnecessary, or 13 13 another couple of minutes? Take a minute. inappropriate, in which case they may issue the 14 14 permit in light of outstanding CFA So, Mr. Moore, if you could, just kind of 15 15 keep track of some of the things that the Board recommendations. 16 16 MS. MOLDENHAUER: So to break that down, has asked for of the applicant at the end. There 17 17 that means that the Board of Zoning Adjustment has are some different things. And also the Board can 18 18 to evaluate the height; and that, based on that remember what they had asked for. And then as far as the applicant, again, if 19 19 decision, it will be able to go forward with 20 20 we get to the end and you haven't had an permitting? 21 DIRECTOR GILLIS: That is correct. 21 opportunity or you feel as though there are more 22 MS. MOLDENHAUER: I now turn to Mr. Young to 22 things that you need to add to the record, then 23 address and just to maybe provide a very brief 23 perhaps you can add them in written form, and then 24 statement about additional public discussion, or 24 the party in opposition could also submit 25 25 the way in which the site selection process something to that effect, and then we can also get

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250 252 1 obtained information. 1 DIRECTOR GILLIS: No, it would not. 2 2 MR. YOUNG: Sure. So certainly after we Actually, I would need to have them redesign 3 3 everything they have at the start of the design, initially proposed sites, as my testimony 4 indicated, we talked with the neighborhood 4 add to that, go back through the permitting 5 5 process back through CFA. At the end of this, we extensively. When counsel made the determination 6 6 would be pushed and 2020 to deliver the site, and to change locations and the site on Idaho Avenue 7 7 would miss the 2019 timeframe. was selected, certainly the community was advised 8 8 at that point and AMC's were notified. And so MS. MOLDENHAUER: And that would actually 9 9 there was a period of really up to this point have to go back through this board, is that 10 extensive conversation and discussion with the 10 correct, because that would actually be a 11 affected communities, this affected community 11 redesigned project, which this project obviously 12 about that location change and impacts of the 12 has to go through special exception relief, so 13 location change. The point being that there has 13 there's additional delay which would not be within 14 all along been extensive conversation and input 14 the goals and the needs of the programmatic 15 15 requirements of the City; is that correct? provided for, and will continue in this process 16 16 DIRECTOR GILLIS: That is correct. for this particular ward, both from the original 17 17 MS. MOLDENHAUER: You mentioned that the site and the subsequent site. In fact, one can 18 18 argue that this particular ward has had even more challenge also is not just with the programmatic, 19 19 of that and more accommodations made to the but you would also have to then push the structure into the gardens. Can you talk about the 20 20 location based upon the issues that they have 21 practical difficulty of that as it relates to the 21 raised throughout this process. MS. MOLDENHAUER: Thank you. 22 22 unique elements of the site? 23 23 Mr. McNamara, we have comments indicating MR. MCNAMARA: The garden area to the west 24 that the building could be designed as a winged 24 of the retaining wall -- first, there's quite a 25 number of plots that are to the west of that wall 25 design where maybe you have multiple wings in a 251 253 1 shorter structure. Can you address that? 1 that will be effected. But then there's also a 2 MR. MCNAMARA: I'm sorry? 2 significant grade drop-off on the south portion of 3 MS. MOLDENHAUER: Three stories, two wings, the site, which is currently fairly overgrown. If 4 can you explain as to what potentially the 4 we were to try to build in that area, it would 5 5 challenges would be in that design and how that take some fairly significant foundation challenges 6 might not meet the programmatic requirement? 6 and excavation challenges even accessing that part 7 MR. MCNAMARA: Sure. Sure. To begin, a 7 of the site. And so there'd be a significant cost 8 8 impact of trying to build on that part of the larger footprint would probably exceed the limits 9 9 of the south portion of the site and need to property. 10 extend into the garden area. The circulation 10 MS. MOLDENHAUER: There was testimony about 11 11 the possibility or options of further excavating becomes a challenge. In a larger footprint 12 12 building, you end up doubling the amount of the basement and putting the case management work 13 vertical circulation you need. You end up needing 13 into the lower level. As an architect and as an 14 14 to create two stacks of utilities coming down expert qualified by this Board, what is your 15 15 opinion of that and how would that possibly meet through the building. It becomes that much more 16 costly from an envelope cost prospective for the 16 or not meet the different programmatic 17 17 amount of building we have to build around. Those requirements of the City? 18 18 are just a few of the items that are challenging. MR. MCNAMARA: As I mentioned in my 19 19 MS. MOLDENHAUER: I'm going to just tag on testimony, I think it's important to have those 20 20 that and then I'm going to come back to you. administrative offices directly adjacent to the 21 21 Director Gilles, if the architect's team had lobby where they can start to foster relationships 22 22 to redesign the building to change the design to with the residents, because they deal with very 23 that level, would that allow you to accomplish the 23 weighty issues and they want to foster this 24 goals and the timing set out by legislation that 24 relationship where the residents feel comfortable 25 25 closed DC General? and can open up to the case workers. And so

254 256 1 creating a separate area that, you know, is almost 1 to ask you the same question. Based on your 2 often a dungeon area would have the exact opposite 2 understanding as DGS who owns the current site in 3 3 effect. its existing use, do you believe that this 4 MS. MOLDENHAUER: Thank you. 4 facility at the site would have any adverse impact 5 Ms. Zeilinger, do you have anything to add 5 to the neighborhood, or change the existing 6 6 to that in regards to the options that we heard in neighborhood conditions as to noise? 7 testimony regarding being able to maybe redesign, 7 DIRECTOR GILLIS: No. I do not. And the 8 or put some administrative offices or uses in the 8 reason why I make that statement is something that 9 9 basement? was brought up earlier in testimony by the party 10 DIRECTOR ZEILINGER: Sure. So we know when 10 in opposition. It's an active police station as 11 we are sort of forced into trying to provide 11 it is. There's noise from the police station as 12 important supportive services for people who are 12 it is. Beyond the officers in the parking lot, 13 experiencing homelessness based on the constraints 13 the surface parking lot as it is with regards to 14 of a building it is compromising to our ability to 14 sirens and movement, there's also an impound lot 15 support families. It's what we have at DC 15 that is there that tow trucks actually come in and 16 General. So no, I would absolutely not design 16 they're actually unloading cars that the police 17 17 case management services and the supportive officers have taken into custody. So that noise 18 service things that we have to be set up in a 18 is already there in that surface lot. 19 19 basement. Part of the opportunity we have is Two, there is also a trash dumpster that is 20 20 actually to set it up then the right way. there. So there's trash service and garbage 21 MS. MOLDENHAUER: I am now going to 21 removal right there currently existing on the 22 address -- under the special exception standard 22 surface lot. In fact, one of the things we're 23 for 25 units, it indicates -- or the special 23 doing with regards to this site, we're moving that 24 exception standard in general for an emergency 24 trash dumpster from that south wall, which is 25 shelter, it says, "The facility shall not have 25 adjacent to that single-family home, and moving it 255 257 1 adverse impact on the neighborhood because of 1 back to the west wall, the wall that's adjacent to 2 2 traffic noise, operation, or similar facilities." the McLean Gardens. That's going to be right next 3 We've heard a lot of testimony in opposition about 3 to the proposed parking structure. So we're 4 that. So I just want to touch on some of those 4 moving the dumpster away from that south wall to 5 5 help in that instance. But I don't see an adverse specific issues. Ms. Zeilinger, can you please 6 provide testimony as to why, in your opinion, a 6 impact in regards to noise as a result of this 7 7 particular site location. facility of this type would not have an adverse 8 8 effect on the neighborhood based on noise? MS. MOLDENHAUER: Mr. McNamara, as an 9 9 DIRECTOR ZEILINGER: Sure. So we will have architect, can you walk through some of the 10 24-hour staffing on site so there -- we don't have 10 modifications that have been done to reduce any 11 11 people who are coming and going all at the same potential adverse impact on the community. 12 time. They generally are coming and going at 12 MR. MCNAMARA: Sure. We initially looked at 13 13 times when other residents are coming and going, the site plan, the south of the building being an 14 14 because they have similar rhythms to their day as opportunity to create the play area to create a 15 15 to their surrounding neighbors. We do have the greater buffer zone between the building and the 16 opportunity to offer to the community that in the 16 adjacent homes. The pushback on that was the 17 good-neighbor agreement we can vary much stricter 17 noise concern. And to address that, we moved the 18 18 guidelines around how we operate and practices and playground to the west side of the site further 19 policies that we can put in place and enforce 19 away from the neighbors to the south, and 20 related to any concerns related to noise. Just 20 maintained that area without moving the building 21 21 also in terms of the way that staff come and go, any closer to the side lot. 22 22 In addition, as Director Gillis just also very easy to plan and negotiate around in 23 23 order to have no impact on the community in that mentioned, the trash and deliveries have now moved 24 24 way. onto the north side of the building, whereas

before they had come around the west side, the

MS. MOLDENHAUER: Director Gillis, I'm going

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258 260 1 back side of the building closer to the homes to 1 test. One, the board has to find that the program 2 the south. And so that should be no noise impact 2 goals and objectives the District can not be 3 3 to the neighbors to the south there. achieved by a facility of a smaller size at the 4 And then the traffic, we don't expect this 4 same subject location, and if there is no other 5 project to generate traffic issues beyond what we 5 reasonable alternative to meet the program needs. 6 6 have today from the MPD. So first, Laura, there was questions about whether 7 7 MS. MOLDENHAUER: Thank you. two physical structures, or two smaller structures 8 Director Zeilinger, if you could, now 8 could be built and possibly, you know, what would 9 9 address whether or not in your expert opinion the be the programmatic challenges there. Can you 10 type of facility that is being proposed here would 10 address that? 11 have any adverse impact on the neighborhood based 11 DIRECTOR ZEILINGER: Sure. So with two 12 on operation. 12 structures, we would have to operate two programs. 13 DIRECTOR ZEILINGER: No, I do not believe 13 That would double our operating costs practically 14 there would be an adverse impact based on the 14 on a year, not just in the development capital of 15 15 program operations. Again, any concerns that have the project, but every year in the way that we 16 been talked about today have been things that we 16 would operate that would leave us less money in 17 17 can easily solve, and communicate about, and our budget to pay for the services and supports 18 18 document, and enforce through a good-neighbor that families need to actually end their 19 agreement. So there's absolutely nothing in the 19 homelessness. So it creates issues in terms of 20 operation of our programs that should impede the 2.0 having a system that works in that is balanced. 21 quiet enjoyment of the neighbors. 21 It also, in terms of our goal of getting 22 MS. MOLDENHAUER: Ms. White, can you address 22 through what we need to do to close a replace DC 23 23 the same aspect, the same question in regards to General, it extends our timeline years and years traffic? 24 24 out, which is -- and there is a serious impact of 25 MS. WHITE: Yes. As stated in our 25 doing that that is negative, as what we heard from 259 261 1 1 what it is like to live and have to receive transportation assessment, we concluded that the 2 2 project will not adversely impact traffic services at DC General, or in a motel because the 3 conditions, in particular for a couple of reasons. 3 City just doesn't have viable alternatives to 4 4 offer today. So the longer we sort of drag things One, the residents wouldn't own vehicles, and so 5 5 out to try to do something different, we have to there wouldn't be an impact associated with the 6 6 remember that people are hurt by that. residents driving. I think we understood less 7 7 MS. MOLDENHAUER: You heard conversations than one percent of residents would own vehicles. 8 8 Staff, obviously there would be a higher and discussions on the previous portions of this 9 9 percentage of staff that would drive; but just the testimony about how we have been referencing that 10 10 some portions of our obligations and programmatic way that shifts work out, staff would arrive very 11 11 early between -- there's a shift that starts at needs have been legislated, or have been 12 12 seven a.m. So that peak doesn't coincide with the identified by code. Can you clarify that point, 13 13 peak period of adjacent street traffic. And then and that we're not talking about the site 14 14 selection, but that we're talking about the other there's the later shift sort of when the peak 15 15 afternoon would happen is like 11 p.m. at night. elements of -- you know, whether it's design 16 16 requirements or timeframes that you just touched So in addition to these time periods, also just 17 17 having the limited level of staff, you know, we're on? 18 DIRECTOR ZEILINGER: Sure. So several years 18 talking about a minimal trip generation for the 19 19 back when DC ran out of room and ran out of money project. 20 2.0 MS. MOLDENHAUER: Thank you. to pay for hotels during the Gray administration, 21 21 they were putting families in congregate settings Then, jumping down a section that I know the 22 22 Board has been hearing a lot of testimony about, and rec centers. As a result, the City Council

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legislated the Shelter With Dignity Act that

required that the District shelter families in

private rooms when we're in overflow and that we

section six where the Board of Zoning Adjustment

may approve an emergency shelter for more than 25

people based on kind of a two-different-prong

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1 use apartment-style shelters. As we did the 2

committee on program design with our own agency

3 counsel on homelessness got the recommendations

4 and brought that report forward, and asked to be

5 able to provide and develop those DC placement

sites with private rooms, as opposed to

apartment-style shelter. The requirements around

that were legislated so that up to 50 units per

9 site were put into legislation by the Council

10 requirements on minimum number and type of

11 bathroom facilities so that we're able to meet our

12 obligations, reasonable accommodation request also

put into law. So they went into the legislative

14 record and there was a lot of emphasis on making

15 sure that, if the District was going to lower its

16 standards from providing apartment-style shelter

17 to accept being able to provide a single room with 18

shared facilities, that we adhere to certain

19 design guidelines; and we have been true to that

20 in our process.

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MS. MOLDENHAUER: Thank you very much,

22 Director Zeilinger.

> CA Young, can you just -- the next prong of this is that there are no other reasonable

25 alternatives. Can you provide a little bit of workable and what then the timing is to achieve the policy goals that we have.

In this instance we have looked at all possibilities at the front end of this process from owning property, to leasing property, to siting facilities or our own property for each and every ward that we've pursued. We've looked at the cost of -- the balancing test around costs, whether it's more advantageous to lease versus buy. All in consideration of the context of the timing to do this particular work.

When the Council, which is within their purview, says that their policy determination is that we have to have these sites located on properties that we own, as opposed to some other alternative, it does create a constraint for us. And in looking at this particular site and location, given all of the things that we have to consider, and all of the things that we have to balance, this absolutely, we think, is a reasonable alternative, and there isn't another alternative for us to move to in Ward Three that achieves the policy direction, or achieves the policy outcomes that we've adopted both by plan, by legislation, by mayoral directive, and within

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background about your role in the City, and your experience in going through other processes on whether or not you believe this process has been appropriate and reasonable in conjunction with the zoning standard before us?

MR. YOUNG: Sure. In my role as a city administrator, my job is to really run the day-to-day operations of the entire District government. And often when we make policy decisions, we do that not having a perfect solution at our disposal. It is usually and in most instances where we make major policy decisions of which I have been a part, not only in DC, but the other four cities which I have run across the country, that you have to make tradeoffs and balance a lot of competing interests to get to a policy solution that is workable.

In this instance the factors that we consider are numerous. It is both what is necessary and we know to work from a programmatic standpoint and from our ability to deliver services to meet our ultimate objective and goal, which is to make homelessness for families brief. rare, and non-recurring, it is also what financial resources we have to bear to make a solution

the resource constraints that we have, and that can best serve the families that we're trying to serve for the overarching policy we're trying to achieve.

MS. MOLDENHAUER: Thank you very much Mr. Young.

Turning to Director Gillis, you had testified at the beginning and then there was, again, a lot of questions about the request for proposals, inventory review. Can you just briefly -- I don't need you to repeat what you said earlier, but I think there are some issues that were stated that were incorrect and just some brief clarification.

DIRECTOR GILLIS: Okay. If you're referring to the work that we did and the assessments that we did, then yes, I can comment on that. The District did look at and assess what would be available properties within the wards for these locations, and we did it in all wards. But for Ward Three we looked at our inventory first and foremost. Our procedure, if we were looking for inventory for any use, for any District government use, for an agency, for any use, we would look at our inventory first. That is not a public

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266 268 process. That is a process that we would go into 1 MR. MCNAMARA: Yes, yes. 1 2 2 our database of properties, and look to see what MS. MOLDENHAUER: And is there a physical or 3 3 would be available. We would check the inventory is there a practical difficulty --4 to see what would match against the criteria as 4 MR. MCNAMARA: Yes. 5 5 MS. MOLDENHAUER: -- With connecting the given to us by the Department of Human Services, 6 two, the emergency shelter and the MPD structure, 6 as well as the design criteria, what would be a 7 7 right footprint, the right square footage of the by a meaningful connection? 8 property that could site a location such as this. 8 MR. MCNAMARA: Yes. They operate separately 9 9 What would be the amenities close to public for obvious reasons. They don't want to be 10 10 transportation, that was also one of the criteria. crossing paths. 11 We would check all of that, and we did. The site 11 MS. MOLDENHAUER: And that's the rationale 12 also needed to be available for use. If there was 12 for seeking the two separate structures? 13 no available site within our inventory that could 13 MR. MCNAMARA: Yes, it is. 14 actually house this purpose and meet the criteria, 14 CHAIRMAN HILL: Mr. Moy, could you put five 15 15 minutes on the clock, please? We've gone into then we went to a solicitation for offer. The 16 city administrator talked about that, how we 16 overtime. Thank you. 17 17 MS. MOLDENHAUER: Director Gillis, there has actually went out to look at any lease 18 18 opportunities. So that helps to clarify what was been comments about the RA zone in other zones, 19 19 done. and how the overall degree of relief being sought 20 MS. MOLDENHAUER: Thank you very much. 20 here is overly large, beyond the scope of this 21 board. Can you please just briefly talk about the 21 I'm going to jump back over to Mr. McNamara 22 on some of the architectural elements. We heard 22 other three shelters that are moving forward and 23 23 concerns about light pollution. The building is how those compare in regards to relief and 24 24 going to be Lead certified, and that is part of process? 25 25 DIRECTOR GILLIS: Sure, I can do that. the record. Can you clarify how that possibly 267 269 1 addresses that issue? 1 Starting with Ward Four, Ward Four was one that 2 MR. MCNAMARA: Yes. The building would be 2 also was approved by the Board. We've requested a 3 Lead Gold certified, and we would utilize night 3 variance on height. 50 feet was allowed. 59 4 sky fixtures with cut off so that there is no 4 feet, two inches was requested. Floor area ratio, 5 light leaving the confines of the site. Was there 5 2.5 was allowed. 3.0 was requested and approved. 6 a followup to that? Okay. 6 We also looked at construction of an 7 MS. MOLDENHAUER: Thank you. That answered 7 emergency shelter in the MU-4 Zone, which was 8 that question. Then there were comments about the 8 approved. 9 fact -- I think the opposition, the NRG indicated 9 For Ward Seven height also 49.5 feet was 10 that they were opposed and they believe that the 10 requested. 40 is allowed. It's also a RA-1 Zone. 11 relief requesting for two structures, two primary 11 In our Ward Seven site FAR 2.38 was 12 structures on a single lot is a use variance. But 12 requested. 0.9 is allowed. Lot occupancy was 13 I want to be clear, it has to do with the actual 13 also -- was a variance. 64 percent was requested. 14 physical structures, is that correct, not the 14 40 percent is currently allowed. Rear yard, 14.25 15 15 uses? feet requested. 20 feet allowed. Side yard, five 16 Let me rephrase that. I'm sorry. If these 16 feet requested. 12.38 allowed. And with the 17 two structures were connected by a meaningful 17 parking, because we felt that there would be no 18 connection, under the zoning regulation, would 18 parking needs required for residents of this 19 that be -- would that remove that area of relief? 19 particular facility, we requested zero parking, 20 MR. MCNAMARA: If the emergency shelter were 20 and that was approved. 21 21 connected to the MPD station? For Ward Eight, it's a very similar -- it's 22 MS. MOLDENHAUER: Yes, correct. 22 also an RA-1 Zone. Height, 40 feet allowed. We MR. MCNAMARA: Would that remove the --23 23 requested 67 feet. Parking, we requested 11 as 24 MS. MOLDENHAUER: Two primary structures on 24 part of the variance. The loading requested, no 25 25 a single lot. platform or berth. We received 30 feet of berth

270 272 and 100 square feet of platform. 1 MR. MCNAMARA: It is. We worked hard to 1 2 MS. MOLDENHAUER: Thank you. 2 develop a building that was -- that utilized 3 3 architecture that was in keeping with the area. Mr. McNamara, I'm just going back through 4 4 We didn't want something that was going to stand questions of the height and story relief. The --5 5 out and make a statement. This is something is it your opinion that this site is exceptional 6 6 or unique in regards to the topography and the that's going to need to live with these neighbors, 7 7 challenge in regards to where you have limitations so that was the driving force behind the form and 8 on locating a building, given the existing police 8 the materials that were chosen. 9 9 location and other physical condition -- physical MS. MOLDENHAUER: Last I just turn to 10 structures on the site? 10 Ms. Zeilinger. There were some comments at the 11 MR. MCNAMARA: It is exceptional in that 11 end of the discussion about DCPS, and that the SMD 12 it's not typical to have a site with a drop of 18 12 would be looking for some sort of plan. Can you 13 feet from one onto the other. So in looking at 13 address the legal parameters under which DCPS is 14 the siting, especially when you're talking about 14 working with and then also your expert opinion on 15 15 how homeless families work within the DC public trying to build a tall building, you want to look 16 to the place where it's going to have the least 16 school system. 17 17 impact. DIRECTOR ZEILINGER: Sure. So there is 18 18 MS. MOLDENHAUER: And will there also be legislation in the federal law that governs -- in 19 19 challenges with possibly using other areas of the the McKinney-Vento Act that governs the rights of 20 20 site, which have to do with the gardens or other children who experience homelessness as it relates 21 21 portions of the site that are on Newark? to their education and schooling. It protects 22 22 MR. MCNAMARA: Are there possibilities? their ability when they experience an episode of 23 MS. MOLDENHAUER: Practical difficulties 23 homelessness to maintain enrollment in their 24 associated with that. 24 school of origin, or to enroll in a school where 25 25 MR. MCNAMARA: Yes, there are practical they are in the zoning in which they are staying 271 273 1 difficulties in that -- well, Newark Street for 1 during the time that they are experiencing 2 one is a much smaller street than Idaho Avenue. 2 homelessness in their temporary setting. They 3 The gardens are pretty much along that entire 3 then are able to stay there through the conclusion 4 street, and so we would take out -- to put a 4 of that school year. And if they then move to 5 5 shelter there would pretty much wipe out all those permanent housing destination in a different place 6 gardens. The services or Newark are not as large 6 in the City, they would then enroll their children 7 as they are on Idaho Avenue. And then moving back 7 in their new home school. 8 8 away from Newark Street --Our experience here, which is very much like 9 MS. MOLDENHAUER: By Services you mean 9 it is throughout the country, is that parents most 10 utilities? 10 often choose to keep their children in their 11 11 MR. MCNAMARA: Yes. And then to look for school of origin. Now, I know parents of children 12 12 space within the site that doesn't have gardens in Eaton are very proud of their home school, and 13 are just too far away from either street, so you'd 13 that is true of many parents throughout the 14 need to do extensive work to extend the utilities 14 District of Columbia. And that educational 15 15 to the site. continuity is something that parents care a lot about. Pulling kids out of the school where they 16 MS. MOLDENHAUER: And, given all those 16 17 factors, from a design perspective, it would be 17 have friends and relationships with teachers is 18 practically difficult then to build something that 18 something that many parents find is disruptive. 19 is within the programmatic requirements that would 19 Now, it would absolutely be within their right to 20 not obviously be you located where it currently is 20 enroll at Eaton; and should they choose, DCPS has 21 21 and be lower than six stories? communicated to us that they are very comfortable 22 MR. MCNAMARA: Correct. 22 with their ability to accommodate that.

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I think it is a little-known fact that in

children there are children who are experiencing

virtually every school in the DC public school

property surrounding it?

MS. MOLDENHAUER: And in your professional

opinion, the design is in harmony with the

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274 276 1 1 and see how that goes. Okay? If Mr. Moy is still homelessness. It is not unusual for them that 2 2 they are serving children who are experiencing there. He is. Ms. White -- if you could direct 3 3 any questions you might have to Ms. White first, homelessness. Now, an education definition of 4 4 homelessness is broader to ensure those rights, and then we can get to kind of the end of this 5 5 and includes all children who are in doubled-up case. 6 6 MR. BROWN: Ms. White, you said that part of capacity. So if someone, instead of coming into 7 7 shelter has someone they can temporarily stay your traffic assessment was based on --8 8 CHAIRMAN HILL: You might want to speak with, it still evokes the same rights. But 9 9 it's -- it is not unusual for them. So they are closer to that microphone, Mr. Brown. Sorry. 10 10 very confident in their ability to accommodate MR. BROWN: Ms. White, you said that part of 11 children who might matriculate from this program. 11 your traffic assessment was based on the notion 12 The funding formula for schools is based --12 that residents wouldn't own vehicles, right? 13 it goes up based on children, serving children who 13 MS. WHITE: Yes. 14 are at risk. And children experiencing 14 MR. BROWN: Where did you get that 15 15 homelessness meet that at-risk definition. So the information? 16 16 MS. WHITE: It was given to us as part of school will do projections based on the expected 17 17 programming early on from DHS and DGS. enrollment. It will impact their formula. And we 18 MR. BROWN: So that's their perspective on 18 will work closely with Eaton. We have parents of 19 19 the rate of vehicle ownership by homeless people, Eaton, representatives from Eaton and the area 20 20 not yours? schools on our community advisory team. And we 21 MS. WHITE: That is correct. 21 have had conversations with the principal of Eaton, and we look forward to having a focussed 22 MR. BROWN: All right. I don't have any 22 conversation on all concerns related to DCPS with 23 other questions for Ms. White. 23 24 the community in our next advisory team meeting as 24 CHAIRMAN HILL: Okay. Does the ANC have any 25 well. questions for Ms. White? 275 277 1 But there is -- I guess to answer your 1 All right. Just for the record, the ANC is 2 2 question about a plan, there would not be one shaking their head no. Okay. separate discreet plan that says here is our start 3 Thank you, Ms. White. Ms. White, do you get 4 and stop plan as it relates to Eaton that I'm 4 to leave? 5 aware of. It would be -- certainly they would 5 MS. WHITE: I do. Sorry. 6 make plans related to expected enrollment, which 6 CHAIRMAN HILL: Okay. Good. All right. 7 is consistent with a process that DCPS does as 7 The clock's not moving. 8 8 part of -- from my -- from what they've conveyed, Mr. Brown, please continue. 9 9 is part of their normal operations. And that's MR. BROWN: Director Gillis, you talked 10 something that, again, that this city 10 about the various zoning relief obtained in the 11 administrator, since he oversees all of government 11 Ward Four, Five, and Seven homeless shelter cases. 12 12 operations, could speak to perhaps with more Those cases were all decided on one day last June; 13 13 fluency. weren't they? 14 14 DIRECTOR GILLIS: Yes, they were. MS. MOLDENHAUER: Thank you. 15 15 CHAIRMAN HILL: Okay. Great. Thank you. MR. BROWN: Were you here? 16 Well, thank you all very much. That was extremely 16 DIRECTOR GILLIS: I was not. 17 efficient. And --17 MR. BROWN: Oh, all right. Those cases were 18 18 MS. MOLDENHAUER: Sorry. There's just one all uncontested in the sense that there weren't 19 19 procedural issue. Our expert, Ms. White, has to any parties like my client sitting in opposition 20 run out in 25 minutes. So if we could redirect 20 and asking questions; isn't that right? 21 21 DIRECTOR GILLIS: That is correct. questions to her first, if that is possible. 22 22 MR. BROWN: Did you see the summary orders CHAIRMAN HILL: Sure. That's fine. 23 23 issued in those cases? Mr. Brown, if you wouldn't mind, during your DIRECTOR GILLIS: I did not. 24 24 cross here -- and I was going to go ahead and put, 25 25 if it's all right, 15 minutes on the clock for now MR. BROWN: Did you know that those summary

278 280 orders, by virtue of the fact that there was no 1 opined in my testimony, we had a broker that also 1 2 party in opposition, had no findings of fact and 2 looked in our behalf and the District's behalf on 3 3 properties and developers who would also be conclusions of law? 4 DIRECTOR GILLIS: I did not. 4 interested in providing that -- providing their 5 MR. BROWN: You said that you looked at the 5 sites to us for an acquisition and purchase. 6 6 available opportunities for other sites, and your MR. YOUNG: And to be clear and to follow 7 7 first and foremost look was inventory of DC onto that, we never started with the intention of 8 8 properties, right? solely leasing. Our intention at the beginning in 9 9 DIRECTOR GILLIS: Correct. looking for property was never focused only on MR. BROWN: And that you checked them for 10 10 leasing properties. We looked for every method of 11 the availability and suitability for use? 11 acquisition or use that we could, properties we 12 DIRECTOR GILLIS: Right. 12 owned, properties we could lease, or properties we 13 MR. BROWN: You also said that you looked at 13 14 lease opportunities, right? 14 MR. BROWN: Who was the broker? 15 15 MR. YOUNG: Stuvley (phonetic)? DIRECTOR GILLIS: Correct. 16 16 MR. BROWN: What did you do in particular DIRECTOR GILLIS: Savas Dudley (phonetic). 17 17 with regard to canvassing private property owners MR. BROWN: Mr. Young, you stated in your 18 18 who might be interested in selling their property testimony that in addition to looking at sites 19 to the District for use as the Ward Three homeless 19 that you own, you looked at cost as well. MR. YOUNG: I did. 20 shelter? 20 DIRECTOR GILLIS: That was a part of the 21 MR. BROWN: My question is, You weren't 21 anticipating the rather sudden increase in costs 22 solicitation opportunity that we placed the 22 23 23 solicitation for offers would actually bring those that this project has experience at that time when 24 developers who would be interested in bringing in 24 you were looking at costs; did you? 25 25 any opportunities as well. So that would be a MR. YOUNG: No, we were not. But I will say 279 281 1 1 that as we looked at this overall project we part of that entire solicitation process. 2 2 MR. BROWN: Was there such a solicitation really thought about -- we did -- we -- we 3 for Ward Three, and when was it? 3 developed a budget based on a very preliminary 4 DIRECTOR GILLIS: There wasn't a 4 assessment of what it would cost to implement this 5 solicitation for Ward Three, because it was a 5 program with the full knowledge that the actual 6 solicitation SFO for all wards, for all sites that 6 cost to implement this program would be dictated 7 we did. And we talked about that earlier. It was 7 by a number of things, including where the site 8 8 in 2015, early in 2015. was, the method of acquisition or use, whether it 9 9 MR. BROWN: That was before a decision was was lease versus purchase versus something that we 10 made that there would be no leasing of 10 owned, and what the ultimate design would be. So 11 11 privately-owned properties? we anticipated all along that our preliminary 12 12 DIRECTOR GILLIS: Correct, correct. budget was, in fact, preliminary. 13 13 MR. BROWN: Do you happen to remember what MR. BROWN: Did you hear Mr. Powers' 14 14 the projected lease cost per unit was when the testimony about solicitations for leasing 15 15 privately-owned properties? Ward Three shelter was originally proposed for 16 DIRECTOR GILLIS: Mr. Powers that was here 16 Wisconsin Avenue? 17 as part of the NRG, correct. 17 MR. YOUNG: I do not know off the top of my 18 18 MR. BROWN: Was he mistaken in some fashion? head that. 19 DIRECTOR GILLIS: He talked about the 19 MR. BROWN: Do you disagree with the 20 solicitation for offers for leasing. That is 20 testimony you heard today about the ultimate cost 21 21 correct. And I said as part of that process of -- per unit cost of the Ward Three shelter 22 would be something on the order of \$600,000? 22 that's where also anyone that would be interested 23 23 MR. YOUNG: I would disagree with the method in providing their properties for acquisition 24 would also come forward as well. 24 of calculating that cost as it relates to the per 25 25 And then also we had a broker we used. As I unit cost for this project. This is not a site or

284 282 1 a project for which we are developing sort of 1 from DC Council as it related to that. 2 2 housing in the sense that that example was given. MR. BROWN: Were there other additional 3 3 There is a service component to this. There is a requirements that were legislated at a later time 4 4 case management component to this as well that's as into law? 5 5 factored into the overall cost to deliver the DIRECTOR ZEILINGER: Yes. So the Council in 6 6 December did two things at the administration's program. So this isn't the same as saying we're doing affordable housing at X dollars per unit, 7 7 request and legislation. One had to do with our 8 because that's not really what this is. 8 policies and practices around eligibility, 9 9 MR. BROWN: Mr. McNamara, you said that a allowing us the 30 to establish an interim 10 larger footprint such as would be involved in a 10 eligibility process to provide access to safe 11 three-story, two-wing structure would be more 11 shelter for families while we're still completing 12 costly than a six-story, single-wing structure, 12 eligibility and trying to remedy a situation, a 13 13 housing situation. The second was to revisit the 14 MR. MCNAMARA: Correct. 14 requirement for an apartment-style shelter, and to 15 15 allow us to create in -- not just for hypothermia MR. BROWN: Can you give me a ballpark 16 16 overflow, but in our year-round permanent judgment of the difference in cost between those 17 17 inventory shelter that included single rooms with two options? 18 18 shared bathroom -- with shared bathroom MR. MCNAMARA: I really can't. I mean, I 19 can take a guess at it and say a 25- to 35-percent 19 20 MR. BROWN: Okay. So we have a requirement 2.0 increase, something along those lines. But it's 21 21 to provide single rooms and shared bathroom really just a wag. I, you know --22 MR. BROWN: All right. Well, let's go with 22 facilities. Is there also a requirement that 23 23 there should be precisely ten units per floor? the -- let's go with the 30-percent increase. 2.4 24 What is the projected construction cost of this DIRECTOR ZEILINGER: Not in statue. 25 Certainly in the report that informed our work 25 facility? 285 1 MR. MCNAMARA: I'm sorry. Could you repeat 1 from the ICH, and in the legislative record 2 2 related to the law that the Council eventually 3 MR. BROWN: Let's just -- I want to ask you 3 passed. There are requirements around the number 4 a question based on a 30-percent increase. The 4 of units in the building overall, as well as the 5 preliminary question is, What is the -- what is 5 numbers and types of bathrooms, and some of the 6 the cost that you would project to construct the 6 other amenities, but it did -- I don't think -- I 7 facility that you have in mind now for the Ward 7 don't think the 10 units per floor was in the 8 8 Three shelter? legislation. There's a clear -- it was a clear 9 MR. MCNAMARA: I believe that the cost 9 guideline provided by the Interagency Council on 10 stated was 18 million. 10 Homelessness. 11 MR. BROWN: Okay. So --11 MR. BROWN: Yes, that was the term I was 12 12 MR. MCNAMARA: 18.9. going to suggest to you, guideline. The -- is it 13 MR. BROWN: We'll add another five or \$6 13 also a guideline that it is preferable to have 14 million to that. It would be something like 24 14 only 10 units per single floor, rather than to 15 15 million to do a two-wing structure? have two units of 10 -- two wings of 10 units per 16 MR. MCNAMARA: That sounds like a fair 16 floor? DIRECTOR ZEILINGER: I'm sorry. I don't 17 17 enough guess. 18 18 understand your question. MR. BROWN: Okay. 19 Ms. Zeilinger, you said that the design 19 MR. BROWN: I just want to understand requirements were in part significantly controlled 20 20 whether it's regulatory or a guideline your by the Shelter With Dignity Act, correct? 21 21 decision that you have a -- you obviously have a 22 DIRECTOR ZEILINGER: That was certainly one 22 strong preference for 10 units per floor, and not 23 23 factor which was our starting point as we begun a situation where you have two different wings on 24 24 this process where we needed to understand what the same floor --25 25 was required of us in law and ask for a change DIRECTOR ZEILINGER: Right.

286 288 1 MR. BROWN: -- of 10 units each. 1 heads the Neighbors for Responsible Government 2 MS. MOLDENHAUER: I will just object to the 2 said under no circumstances do they think it's 3 3 actually just an issue of height, but they were terminology. I don't believe my clients have ever 4 4 said that it's a preference to have that. opposed to it being the density of 50 families. 5 MR. BROWN: Well, I'm happy to have her 5 So I'm not quite -- just also important for the 6 6 explain. 7 7 DIRECTOR ZEILINGER: Okay. So in the CHAIRMAN HILL: Just to let you know, 8 Interagency Council on Homelessness' report that 8 Mr. Brown, we went 15. I'm going to put another 9 9 created the design requirements -- and this five on the --10 report, again, is not -- I was one member on a 10 MR. BROWN: That's not necessary. I'm don. 11 much larger committee that created these 11 CHAIRMAN HILL: Oh, okay. Are you sure? 12 guidelines. There's a very specific 12 MR. BROWN: Yeah. 13 recommendations that then informed the entire 13 CHAIRMAN HILL: Okay. All right. So what I was going to request now -- and I think I lost 14 process going forward. This was a critical step 14 15 in being able to build support in the community to 15 Mr. Moy. I saw him. He's trying to probably run 16 do something other than apartment-style shelter. 16 away. But I wanted to ask again the Secretary, 17 So these were -- we took these as requirements as 17 Mr. Moy, to kind of go over the things that we had 18 18 we moved forward, as was intended by the process. asked for, and perhaps maybe the Board can also 19 If we were going to do something fundamentally 19 help clarify from the applicant and the party in 20 different than was set forth in the ICH report, 20 opposition. 21 then I -- then there would have likely been a lot 21 But to begin with, again finding of fact and 22 of questions and not the same ability to build 22 conclusions of law would then give you the 23 23 support for the legislative relief and that we opportunity also, Mr. Brown, to respond to your 24 needed to move forward. 24 first point, I think, in terms of the record 25 25 But also just from a -- you have to take it staying open due to the late filings. 287 289 1 into a program in upper -- it's not arbitrary into 1 Then also -- that's really all I have. I 2 the context of what it means to operate a program. 2 mean, I don't know what other things, Mr. Moy, 3 So if we have two separate distinct wings, then we 3 perhaps there was that the Board had requested, or 4 now have to have this -- remember what we talked 4 if the applicant or the party in opposition could 5 5 remind us at this point. I know that -- I thought about in terms a sight lines, children, the 6 ability to maintain and control a predictable 6 you had something, Commissioner Miller. I think 7 space that you -- while you want to have the right 7 it was just findings in fact and conclusions of 8 8 ratio of private family bathrooms per family, you 9 also want to -- if someone's in there, you want 9 Oh, yeah. And then, of course -- thank you. 10 the ability to be able to use a different 10 And then closing statement, please, for the 11 11 facility. All of these work together with 10 record. If you could, just submit those in 12 12 units per floor. When you then create separate writing. 13 13 MR. MILLER: Mr. Chairman? wings with separate access, it -- it does change 14 very much, and so does the nature of the design 14 CHAIRMAN HILL: Yes. 15 15 MR. MILLER: There was -- you know, there operations. 16 And I will also just let you know that 16 was a lot of testimony about the height, and the 17 there -- it was a lot -- the -- some of the most 17 effect on the single-family adjacent homes. If 18 vehement opposition that came our way was even at 18 the applicant maybe in some kind of post-hearing 19 the notion of temporarily doing anything on the 19 submission could address the height variance test 20 2.0 other side of the wall related to the garden. So and the problem about the integrity of the zone 21 21 suggesting that somehow a footprint that would and no substantial impact on the public good. If 22 necessarily go into the community gardens somehow 22 it could show a rendering from the south that 23 shows the height of the building, and maybe 23 provides relief that's being sought I don't quite 24 provide information on -- which they provided 24 understand. 25 25 And I want to note that your person who today on the -- there's the 60-foot side yard I

290 292 think you mentioned -- what mitigations there are 1 again we go with findings of fact, the conclusions 1 2 in the design that would -- or what elements there 2 of law, the diagrams Mr. Miller is speaking of in 3 3 are in the design and the materials that would terms of the properties to the south. 4 mitigate against the impact on those single-family 4 I guess I would also be interested in 5 5 homes that are adjacent or nearby to the south. I hearing a little bit more about the community 6 6 don't know if that's something you can provide, or outreach in terms of the advisory teams. Like, I 7 7 direct into the new record. I think it would be guess, you know, there's been a lot of discussion 8 8 useful to have that supplemented in the record about how there has been a lot of community 9 9 since that seems to be a lot of the focus of the outreach. There was a timeline in your 10 adjacent neighbors at least, or the nearby 10 presentation in terms of the type of community 11 neighbors. 11 outreach. But really, you know, you -- one can 12 CHAIRMAN HILL: Ms. Moldenhauer, do you 12 see that there still needs to be a lot of 13 understand? 13 community outreach. And I would like to know, and 14 Okay. 14 perhaps other board members as well, just what is 15 MR. BROWN: Mr. Chairman? 15 the plan moving forward in terms of what types of 16 16 CHAIRMAN HILL: Yes, sir. community outreach is supposed to be happening, 17 17 MR. BROWN: May briefly add for Mr. Miller's who is invited, you know, how -- who are composed 18 18 benefit Exhibit 5 to our prehearing statement is of those teams, and how they kind of came about. 19 19 an architectural rendering, orthographic I mean, that perhaps is something in your 20 20 projection of a comparison of the elevations of submission that I would be kind of interested in 21 21 the houses to the south of the project with the knowing. You know, there was testimony given in 22 22 project done by DC-certified architect. terms of some people didn't get to participate, or 23 23 MR. MILLER: I appreciate you directing me didn't participate. And I was kind of curious as 24 to that, and I will look more carefully at that. 24 to how those teams were kind of brought together. 25 25 I had seen that briefly. So if the applicant can And also, actually, Ms. Zeilinger, Director 291 293 1 respond directly to that submission as part of 1 Zeilinger, you're welcome to testify right now. I 2 your submission on this point. 2 am a little curious as to how those teams kind of 3 MR. MOY: Mr. Chair? 3 came together. I hate to ask questions but --4 CHAIRMAN HILL: Yes. 4 DIRECTOR ZEILINGER: No. That's easy, and 5 5 MR. MOY: Other than what's already been I'm happy to just -- to address it for you. So we 6 6 mentioned, I have on the staff notes two other created for -- that we would use in each and every 7 7 items which may or may not, depending on how the ward a general sense of representative membership 8 8 discussion had moved forward, but there was talk of stakeholder groups, community associations, earlier about -- I'm not sure these are the right immediate neighbors, ANC business groups nearby, 9 9 10 words, but just to paraphrase -- some questions or 10 and faith groups, and then worked with a council 11 11 issues revolving on whether there are other model member and then made -- there are guidelines in 12 types for this type of facility around the 12 the document that we have to you, and we can 13 13 country. I don't know whether that's something also -- we will also submit it for the record 14 14 that's already been resolved by the Board, or you about who is able -- and then people are able to 15 15 moved forward and don't need that information any appoint additional representatives. So on our 16 16 longer. community advisory team, while we don't -- we have 17 17 The other is -- I guess this was in representatives, for example, in Ward Three from 18 18 reference to Ms. Zeilinger about numbers, point in McLean Gardens Community Association, from the 19 time about numbers regarding the number of people 19 feeder -- Eaton and the DCPS elementary school's, in shelters and on the street. Does that ring a 20 20 the parent groups there. We have Adas Isreal as a 21 21 bell? If not, then we're good to go. faith representative. I cochair it with the ANC.

We have communications that we'll share with you

where we reached out first to the ANC asking to

representatives on the community advisory team

cochair, and then to help us name the

CHAIRMAN HILL: Okay. I don't have anything

further. I mean, I think that the -- the items

that have thus far been requested is fine for me,

unless, you know, anyone has anything else. And

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294 296 1 with the description of the milestones and the 1 application. But, again, I just needed to put 2 2 work that we would be doing together and a clear that in for the record there. 3 3 articulation of purpose. Let's see. In terms of the timing, is that 4 CHAIRMAN HILL: From the ANC? 4 what you're kind of looking at? 5 5 DIRECTOR ZEILINGER: From the ANC. So So Mr. Moy, I guess we'd try to do this when 6 6 the -- I co-facilitate with the ANC rep -- the Mr. Miller is back again? 7 former -- my former cochair moved. And when he 7 MR. MILLER: I can come back whenever it's 8 moved, then Nancy MacWood became the cochair with 8 convenient for --9 9 me most recently. But before that Carl Roller was CHAIRMAN HILL: So then how early can we get 10 cochair but --10 back here? 11 CHAIRMAN HILL: Okay. I was just -- okay. 11 MR. MOY: If I'm concluding that the Board 12 Thank you. Thank you. I was just curious again 12 is looking at a decision meeting, as opposed to a 13 as to how those names were submitted so --13 continued hearing? 14 DIRECTOR ZEILINGER: So there were 14 CHAIRMAN HILL: A decision meeting. 15 15 certain -- the council member made certain MR. MOY: Okay. Perfect. So we could do 16 selections; the ANC made certain selections; but 16 that much sooner. Assuming that it's only a 17 17 they were also made in terms of the representative one-time filing from all of the parties with no 18 18 groups who are on -- the idea was that all of the responses, then we can do it as early as -- and I 19 19 different stakeholders in the immediate area would think it may be healthy to have time to have the 20 20 have representative on the advisory team to share transcripts available in the record. 21 21 information back and forth. CHAIRMAN HILL: That's true. 22 22 CHAIRMAN HILL: Ok. MR. MOY: It was a long hearing. So I think 23 23 DIRECTOR ZEILINGER: And we also then -- and March 22nd probably would be the appropriate time 24 I offered to all of them to ask them to bridge 24 for a decision meeting, and to have filings a week 25 information as much as possible, but I would go 25 beforehand. Well, you know what, let's make it 295 297 1 out to their individual groups as well to do 1 that Friday before. So if the Board schedules a 2 meetings. And I did that with McLean Gardens as 2 decision meeting on Wednesday March 22nd, then if 3 well. So in addition to all of our regular public 3 all the parties can make their filings by Friday, 4 4 March 17 meetings, we did a special meeting hosted by 5 5 MS. MOLDENHAUER: And I understood Chairman McLean Gardens, as one example. 6 6 Hill to indicate that you were going to leave the CHAIRMAN HILL: Okay. Okay. So still in 7 7 record open for additional, some of these the record, though, if you could just kind of 8 8 outline again how you went about finding people. additional documents and facts. I would think I'm curious in general, okay, because it's going 9 9 that both opposing counsel and myself would need 10 to be on all the different facilities. And then 10 to have a record closed, and understand what the 11 again, how this moving forward -- like which group 11 closed record was before drafting filings of facts 12 meets when, and how, and transportation, the 12 and conclusions of law. It may get a little dicey 13 if we're trying to draft that and things are still education, the schools, those type of things. 13 14 Does the Board have any other things they'd 14 coming into the record. 15 like to ask of the applicant? 15 CHAIRMAN HILL: That's fine. So I was going 16 Okay. 16 to get there next, but thanks. That's all right. 17 MS. MOLDENHAUER: Could I just ask a 17 So we are going to close the record, except for 18 procedural timing question? 18 findings of fact and conclusions of law from both 19 CHAIRMAN HILL: Sure. Of course. 19 parties, as well as your conclusions -- sorry. 2.0 MS. MOLDENHAUER: Is there any other 20 MS. MOLDENHAUER: Closing statement. 21 comments that we need to submit? 21 CHAIRMAN HILL: Your closing statements. 22 CHAIRMAN HILL: I, actually, before you -- I 22 And so was that --23 did want to just mention for the record that we 23 Mr. Brown, did you have a question or 24 did have a letter that was submitted by the 24 25 council member for Ward Three in support of the 25 MR. BROWN: Yes. One of the reasons that we

	298		300
1	decided not to protest the start of this hearing	1	anything you're reviewing. I don't understand.
2	today was that we actually anticipated that the	2	What is it that
3	applicant would be filing more detailed	3	MS. MOLDENHAUER: I don't think we would
4	information about the parking plan and a scale	4	have to review it. I think we would feel fine
5	drawing of the three-deck parking facility, as	5	I mean, or the Board could move our deadline from
6	well as more detail on the operation of parking,	6	March 17th to March 21st, and that would make it
7	temporary parking on the tennis courts and	7	all work.
8	community gardens during the construction period.	8	CHAIRMAN HILL: Would that work for the
9	If they are not intending on filing any additional	9	Commissioner?
10	information, I just want to reserve the right to	10	DIRECTOR ZEILINGER: Yes.
11	object that the information is not adequate for	11	CHAIRMAN HILL: Okay. Mr. Moy, are you
12	the Board to make a decision on some of those	12	following along a little bit? I'm mostly I'm
13	matters. But if they are planning on filing	13	trying to accommodate everyone's information so
14	additional information along those lines, which is	14	that the record can be whole before the Board has
15	what I think the ANC was looking for, then that	15	an opportunity to deliberate.
16	should be factored into this process, those	16	MR. MOY: Yes. I as with you, I believe
17	submissions should be factored into the process.	17	in efficiency. But I'm guessing the Board would
18	CHAIRMAN HILL: Does the Board have any I	18	want a little bit more time to review the
19	don't I didn't need anything concerning the	19	materials.
20	parking garage or anything further. Did the	20	CHAIRMAN HILL: You mean the 21st and the
21	Board?	21	26th?
22	So I think then what I'm going to do is	22	MR. MOY: Yeah.
23	continue along with my thoughts, which are that	23	CHAIRMAN HILL: I think we're okay for the
24	the findings of fact, conclusions of law we've	24	21st or the 26th, yeah.
25	heard a lot of testimony. There's been a lot in	25	MR. MOY: The 22nd, instead of the 29th?
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1	299 the record. I mean, there's just already so much	1	301 MS. MOLDENHAUER: March 22nd?
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1	useful.	1	Mr. Brown.
2	DIRECTOR GILLIS: Yes, we will have a more	2	MR. BROWN: I'm not trying to delay this
3	definitive answer by that time.	3	process, so let's move forward.
4	MR. BROWN: That's good.	4	CHAIRMAN HILL: Okay. Thank you, Mr. Brown.
5	DIRECTOR GILLIS: That's correct.	5	We have another case with you right in about 10
6	CHAIRMAN HILL: And then you would be	6	minutes so
7	meeting with the ANC that day, or	7	MR. BROWN: Are you breaking for lunch?
8	MS. MOLDENHAUER: We will be constantly in	8	CHAIRMAN HILL: Lunch? Yeah, we're breaking
9	contact with the ANC about any	9	for lunch. I don't know if count it lunch at 4:30
10	CHAIRMAN HILL: Okay.	10	but all right.
11	MS. MOLDENHAUER: development	11	MS. MOLDENHAUER: Thank you very much for
12	CHAIRMAN HILL: So the 21st. And I'm sorry	12	your time.
13	to throw you all under the bus so you get one day.	13	CHAIRMAN HILL: So are we all good with the
14	So then the 21st you can submit. Okay. So we're	14	dates and everything?
15	back to the applicant on the 17th.	15	All right. So just again thank you,
16	MR. MOY: So we're back to all parties	16	everyone. We're going to be back here, say, in
17	filing on the 17th, decision on the 22nd.	17	15. Okay. Let's try 20 minutes. Okay. All
18	CHAIRMAN HILL: Except for the ANC. The ANC	18	right? Because you've all got to go out and get
19	is going to have until the 21st for their	19	something. Okay. Whatever you all did, then go
20	submittal.	20	do it. So we'll be back here in 15 to 20 minutes.
21	MR. MOY: So the ANC will file all their	21	(Thereupon, the public hearing concluded at
22	materials by the 21st, correct?	22	4:31 p.m.)
23	CHAIRMAN HILL: Yes.	23	•
24	MR. MOY: Okay. Wonderful.	24	
25	CHAIRMAN HILL: All their materials	25	
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1	concerning the parking, correct.		
2	concerning the parking, correct. MS. MOLDENHAUER: And the applicant will		
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