# GOVERNMENT OF THE DISTRICT OF COLUMBIA Office of Zoning Board of Zoning Adjustment 

## PUBLIC MEETING

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& \text { 9:30 a.m. to 1:43 p.m. } \\
& \text { Wednesday, March 1st, } 2017
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441 4th Street Northwest Jerrily R. Kress Memorial Room Second Floor Hearing Room, Suite 220 South Washington, D.C. 20001

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| 1 | Board Members: | 1 | PROCEEDINGS |
| 2 | FREDERICK L. HILL, Chairperson | 2 | CHAIRPERSON HILL: All right, good morning |
| 3 | CARLTON HART, Board Member | 3 | everyone. The hearing will please come to order. We're |
| 4 | LESYLEE WHITE, Board Member | 4 | located in the Jerrily R. Kress Memorial Hearing Room at |
| 5 | ROBERT MILLER, Zoning Representative | 5 | 4414th Street Northwest. This is the March 1st public |
| 6 | CLIFFORD MOY, Secretary | 6 | hearing of the Board of Zoning Adjustment for the |
| 7 | SARA BARDIN, director | 7 | District of Columbia. My name is Fred Hill, |
| 8 | JOHN NYARKU, Staff | 8 | Chairperson. Joining me today is Carlton Hart to my |
| 9 |  | 9 | right, Chair Lesylee White, board member, and |
| 10 | Office of Attorney General: | 10 | representing the Zoning Commission is Rob Miller. |
| 11 | MARY NAGELHOUT, Esquire | 11 | Copies of today's hearing and agenda are located in the |
| 12 |  | 12 | wall by any of the doors. Please be advised this |
| 13 | Office of Planning: | 13 | proceedings is being recorded by a court reporter and is |
| 14 | EVELYN ISRAEL | 14 | also webcast live. Accordingly, we must refrain you |
| 15 | JOEL LAWSON | 15 | from making any disruptive noises or actions in the |
| 16 | MAXINE BROWN-ROBERTS | 16 | hearing room. Before presenting to the Board, please |
| 17 |  | 17 | turn on and speak into the microphone, first stating |
| 18 |  | 18 | your name and home address. When you're finished |
| 19 |  | 19 | speaking, turn off your microphone so that your |
| 20 |  | 20 | microphone is no longer picking up sound or background |
| 21 |  | 21 | noise. All persons planning to testify either in favor |
| 22 |  | 22 | or in opposition must have raised their hand and have |
| 23 |  | 23 | been sworn in by the secretary. Also, each witness must |
| 24 |  | 24 | fill out two witness cards; these cards are located on |
| 25 |  | 25 | the table near the door and near the witness table. |
|  | 3 |  | 5 |
| 1 | CONTENTS | 1 | Upon coming forward to speak to the Board, please give |
| 2 | PAGE | 2 | both cards to the reporter sitting at the table to my |
| 3 | Introductory Remarks 4 | 3 | right. If you wish to file written testimony or |
| 4 | A.M. SESSION | 4 | additional supporting documents today, please submit one |
| 5 | 19450 | 5 | original and 12 copies to the secretary for |
| 6 |  | 6 | distribution. If you to not have the requisite number |
| 7 |  | 7 | of copies, you can reproduce copies on an office printer |
| 8 |  | 8 | in the Office of Zoning located across the hall. |
| 9 |  | 9 | The order to proceed for special variances |
| 10 |  | 10 | and also appeals is also listed in the bin to my left |
| 11 |  | 11 | there by the door. The record shall be closed at the |
| 12 |  | 12 | conclusion of each case except for any material |
| 13 |  | 13 | specifically requested by the Board. The more that is |
| 14 |  | 14 | testified in the hearing is exactly as is expected the |
| 15 |  | 15 | date the person is to submit the evidence to the Office |
| 16 |  | 16 | of Zoning. After the record is closed no other |
| 17 |  | 17 | information shall be accepted by the Board. |
| 18 |  | 18 | The District of Columbia Administrative |
| 19 |  | 19 | Proceedings Act requires a public Hearing on each case |
| 20 |  | 20 | be held pursuant to Section 405(b) and 406 of that act. |
| 21 |  | 21 | The Board may consistent with its rules and procedures |
| 22 |  | 22 | of the act as to a closed meeting on a case for the |
| 23 |  | 23 | purposes of seeking legal case on a case pursuant to |
| 24 |  | 24 | D.C. official code 2-575(b)(4) and/or deliberating on a |
| 25 |  | 25 | case pursuant to D.C. official code 2-475(b)(13). But |


|  | 6 |
| :---: | :---: |
| 1 | only after filing the necessary public notice and in the |
| 2 | case of an emergency closed meeting after taking a role |
| 3 | call vote. The decision of the Board in cases must be |
| 4 | based exclusively on the public record. To avoid any |
| 5 | appearance to the contrary, the Board requests the |
| 6 | persons present not engage the members of the Board in |
| 7 | conversation. Please turn off all beepers and |
| 8 | cellphones at this time so as not to disrupt the |
| 9 | proceedings. |
| 10 | Preliminary matters are those which relate |
| 11 | to whether a case will or should be hear today, such as |
| 12 | request for a postponement, continuance, or a |
| 13 | withdrawal, or whether proper and adequate notice of the |
| 14 | hearing has been given. If you're are not prepared to |
| 15 | go forward with the case today or if you believe that |
| 16 | the Board should not proceed, now is the time to raise |
| 17 | such a matter. |
| 18 | Mr. Secretary, do we have any preliminary |
| 19 | matters? |
| 20 | SECRETARY MOY: Good morning, Mr. Chairman, |
| 21 | Members of the Board. |
| 22 | The only matters I have before the Board |
| 23 | relate to the docket for today. And for the record, the |
| 24 | appeal in the application to Shahid Qureshi, there is a |
| 25 | consent motion to continue and reschedule. This is |

only after filing the necessary public notice and in the case of an emergency closed meeting after taking a role ball vote. The decturive appearance to the contrary, the Board requests the persons present not engage the members of the Board in conversation. Please turn off all beepers and cellphones at this time so as not to disrupt the roceedings.

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Mr. Secretary, do we have any preliminary

SECRETARY MOY: Good morning, Mr. Chairman, Members of the Board.

The only matters I have before the Board to the docket for today. And for the record, the consent motion to continue and reschedule. This is

I'm kind of letting those people know that if you're here for those cases, I think it will be a few hours before we get to you, so you might want to plan accordingly.

That being the case, Mr. Moy, I think we're ready to call our first case.

SECRETARY MOY: All right, Mr. Chairman, I believe that would be application No. 19450 of D.C. Department of General Services, amended caption and advertised for special exception relief under the department requirements of subtitle C , section 703.1, and the R80 mutual requirements and subtitle requirements section 420.1(f), and variances from a number of primary structure requirements section 03.2 , the living requirements of subtitle C section 901.1 , height and number of stories requirements subtitle F of 3.0.1, which would allow the construction of the six-story short-term family housing facility RA10 3320 Idaho Avenue Northwest, square 1818 lot 49. We ask, Mr. Chair, that the applicant clarify their revised relief to add temporary relocation of accessory parking under which I believe is section U202.1(j). Although under Exhibit 108 there's a revised self cert which denotes a different section, but I just need clarity for the record.

> application No. 19385, and the appeal of 19334. So that's being reset, rescheduled to April 5th, 2017 .
> Finally, we do have one case application which is scheduled for March the 8th, 2017, and I want to announce for the record that that's being postponed and rescheduled to April the 5th, also 2017 .
> That's it, Mr. Chairman.
> CHAIRMAN HILL: Okay, great.
> With that, if anyone is here to present
> testimony either in favor or opposition, if you wouldn't mind please standing and taking the oath as administered by the secretary.
> (Whereupon the participants are sworn in)
> CHAIRMAN HILL: All right. Mr. Moy, just for everyone here that's in the audience, we're going to go kind of a little bit out of order as to what we normally do. We're going to go ahead and do our meeting cases after we've done our hearing cases. And also, as far as the order with which the hearing cases are going to be heard, they are in the order with which they are on the agenda as you come in through the door. However, as we go through this, there is the possibility that we're going to move up 19410 of ANC 6A and 19412 of ANC -- misprint there -- 1941 we're and 19412, we might move those up right after our first three hearing cases. So

CHAIRMAN HILL: Would the applicant like to come forward? If you could just go ahead and introduce yourself from my right to left. And just push the microphone button there until the green glowing light comes on.

MR. BROWN: David Brown, counsel for neighbors responsive to the Government.

CHAIRMAN HILL: Introduce yourself please.
MS. WHITE: Nicole White, Symmetra Design, transportation consultant.

MS. GILLIS: Greer Gillis, director of the Department of General Services.

MS. ZEILINGER: Good morning. Laura Zeilinger, director of Department of Human Services.

MS. MOLDENHAUER: Good morning. Meredith Moldenhauer, counsel from the Law Firm of Griffin Murphy Moldenhauer and Wiggins on behalf of the Applicant.

MR. YOUNG: Rashad Young, the administrator of the District of Columbia.

MR. McNAMARA: John McNamara, Aters Saint Gross.

CHAIRMAN HILL: Okay. All right. Thank you. Before we start, actually, since I know probably a lot of people are here for the next three cases, I just thought I'd kind of go over the order so that it's a
little helpful possibly for everyone here in the audience and also just to clarify for myself to be quite honest. So we're going to go ahead and have the applicants speak first and then the testimony of any witnesses. At that time also the board is able to ask any questions at any point, but however you can ask questions at that time. Then there'll be an opportunity for the parties status to cross-examine the witnesses. Then we're going to go ahead and turn to mic to the Office of Planning. Also, then, there'll be cross-examination of the applicant, party in opposition, and the ANC, if the ANC is here. Then we're going go ahead and hear from any other government agencies: DDOT, MTD, et cetera. Also have an opportunity for more questions and then cross-exam by applicants right after the ANC. Then we'll go ahead and turn to the ANC themselves and see what they would like to present and also have an opportunity for cross-examine. Then we're going to after that ask individuals that are here in the audience that would like to speak in support of the application, and also have an opportunity to cross-exam. Afterwards, then, there would be the parties in opposition applications, that's when you'll get a chance to present, Mr. Brown. And then afterwards we'll, again, here from anyone that's in the audience wishing
homelessness and managing and operating those types of facilities. And then we have Nicole White as our traffic consultant being qualified as an expert in that field. We have submitted all of these as part of the record. We'd like to get that resolved before we jump into that.

CHAIRMAN HILL: Sure. So I've reviewed all of your submittals for the expert testimony, and I don't have particularly any questions. Does the board have any questions?
(No response.)
I'm fine with allowing them in as experts.
MS. MOLDENHAUER: Does opposition have any opposition?

CHAIRMAN HILL: Mr. Brown, do have any opposition to those experts being submitted?

MR. BROWN: I would just like clarification on what Ms. Zeilinger's expertise is.

MS. MOLDENHAUER: Sure. Ms. Zeilinger, can you just provide a brief description of your personal background and your expertise?

MS. ZEILINGER: Sure.
MR. BROWN: My question is not about her background. My question is: What expert area is being claimed for her --
to speak in support of the opposition, and then, actually, I guess there's time for anyone who's undeclared. If you haven't decided, you'll be able to come up and speak at that time as well. And then there will be rebuttal by the applicant, we're going to have rebuttal by the party status, and then we're going to have closing statements -- I'm sorry, rebuttal by the applicant, cross-exam by the parties in opposition, closing statement by the party in opposition, and then closing statement by the applicant. So I'm going to have to refer back to my sheet every now and again, but that's basically my overall thoughts. So everyone can know what you're going to be up for here when you're time is coming.

So that being the case, Ms. Moldenhauer, how much time would you like me to put on the clock?

MS. MOLDENHAUER: We will need the full 60 minutes allotted under the regulations. First, though, before we start our I would like to go through preliminary matters on all expertise of the witnesses. We had submitted in the record resumes for our architect Joe McNamara from Ayers Saint Gross, qualify him as an expert in architecture. I don't know you want to go one by one. We also, then, have Director Zeilinger qualifying as an expert based on her experience with

MS. ZEILINGER: I think the expertise that's being claimed is on homeless services and more than ten years experiences working on the issue of ending homelessness with the district Government, with the Department of Human Services as a deputy director, and then with the Obama administration at the United States Interagency Council on homelessness where I served as the President's lead official on preventing and ending homelessness before, then, joining Bowser's administration to direct the Department of Human Services.

MR. BROWN: Do I understand that you claim expertise in the size and configuration of homeless shelters as well?

MS. ZEILINGER: I claim expertise in best practices related to delivering crisis services for families, including the way that shelters are set up and operated too.

CHAIRMAN HILL: And Mr. Brown, I think she's answering your question as to what she's an expert in. I mean, we're not in any kind of area right now where we're asking cross-examination questions. We haven't even got into the case.

MR. BROWN: That's true.
CHAIRMAN HILL: Thank you.

All right. Does the board have any other questions? (No, response.)

Ms. Moldenhauer, so you need an hour. Correct?

MS. MOLDENHAUER: Yes. We need an hour but I actually see that Councilman Mendelson is present. I believe that he may wish to testify in general on the case.

CHAIRMAN HILL: Sure.
MS. MOLDENHAUER: So I would concede the floor to his testimony, allow for questions from the board and by cross, And then we would then start our presentation.

CHAIRMAN HILL: That's fine with us. Chairman Mendelson, welcome. Chairman Mendelson, if you just have a seat there over there on the left. And Mr. Chairman, I apologize, this is new for me. I don't know if you have to be sworn in or not.

Mr. Secretary?
SECRETARY MOY: Would you do me the honor of swearing you in today?
(Whereupon the witness is sworn in.)
CHAIRMAN HILL: Thank you so much,
Mr. Chairman.
Mr. Chairman, I was told that attorneys
plan to replace the use of the former D.C. General

Hospital as an emergency shelter for homeless families. Her plan called for replacing the 270 units of D.C. General with six smaller shelters scattered throughout the City with up to 50 units in each.

At the time, there was considerable anxiety that any proposal for new neighborhood shelters would meet stiff opposition. But council members endorsed the mayor's approach, and I'm going to read an excerpt from the Council of Legislative Report: "The council, the current and previous mayors, advocates, stakeholders, and district residents from across the city have, since it first opened as a shelter, sought to have D.C. general closed and a more humane shelter or system of shelters established for district families experiencing homelessness. Though in the past some residents and council members have voiced opposition to the prospect of having shelter facilities in their neighborhoods due to unfounded concerns, consensus has developed within the council and across the City that sheltering families experiencing homelessness in small service-enriched facilities in each of the wards is the best approach.

Spreading shelters throughout the City also helps to discourage the creation of large concentration of poverty in just a few wards. And although residents
don't have to swear in.
CHAIRMAN MENDELSON: And I'm not an attorney. I don't know if that's good or bad, but I'm not an attorney.

CHAIRMAN HILL: So Ms. Moldenhauer, as has been the custom, the board has done its best to accommodate elected officials. So we're very pleased to have the time to go ahead and take your testimony from your witness.

MS. MOLDENHAUER: Chairman Mendelson is not part of our case-in-chief, but he will testify as part of the process. I believe it'll be helpful in discussing some issues that the board may have questions on.

CHAIRMAN HILL: Thank you.
Mr. Mendelson, whenever you'd like speak.
CHAIRMAN MENDELSON: Thank you, Mr. Chairman, and good morning. I'm Phil Mendelson, chairman of the Council of the District of Columbia. My purpose in testifying is simple: To explain the council's support for the location of a new emergency shelters -- for the location of new emergency shelters for homeless families pursuant to D.C. law 21-141, which is titled the Homeless Shelter Replacement Act 2016. Early last year Mayor Muriel Bowser announced a bold
and council members have raised important concerns about various aspects of the plan as proposed in the introduced version of the bill, the committee as a whole agrees that developing smaller, better run shelters throughout the City is the right approach." And again, that's a from the Committee report.

However, the council disagreed with three of the seven sites proposed by the mayor and disagreed with the economics of the mayor's plan, namely that five of the seven sites would be leased and the construction of the five leased shelters would be paid for by the district, and that after 15 to 30 years, each lease being different, the leases would end and the assets would revert to the lessors. Further, appraisals obtained by the council determined that four of the five pieces ranged from slightly above market to extraordinarily above market.

The council held a public hearing lasting almost 12 hours on March 16th, 2016 and over 80 citizens registered to testify. At the hearing and subsequently council members received suggestions for alternative sites. Approximately, a dozen alternative sites were placed on the record for ward 5. At least three alternative sites were proposed for ward 3 , and there were several alternatives for ward 6 as well.

On May 17th, the Council voted unanimously to direct the major to change three of the sites in wards 3,5 , and 6 , and to change the economic structure of the plan so that all of the sites would be owned, not leased, by the City. At the same time, the council appropriated a 125 million dollar capital budget for the plan.

With regard to ward 3 , the council considered a number of suggested locations. These included: The mayor's proposed site at 2619 Wisconsin Avenue, a former diplomatic residence at 3101 Albemarle Street, a vacant church at 4100 River Road, Fort Reno, and 3320 Idaho Avenue. Idaho Avenue was considered the best for various reasons: Most important, site acquisition would be the easiest since 3320 Idaho is already city owned. And this, in turn, meant site acquisition would be least expensive. There were other factors as well: Except for the Telly Town properties, Idaho Avenue has the best access to public transportation, grocery, and other stores. And 3320 Idaho Avenue is the largest of the various sites except fort Reno, but Fort Reno was believed to be unavailable. Further, although most of the sites are approximate to single family homes, the Idaho Avenue site involves fewer such homes than the Wisconsin Avenue or Albemarle
questions. And since that was mentioned before you know that. So Mr. Brown, do you have any questions for Chairman Mendelson?

MR. BROWN: Just a few.
Good morning, Mr. Chairman.
CHAIRMAN MENDELSON: Good morning.
MR. BROWN: I'm looking at your testimony regarding other suggested locations for ward 3. Were these suggestions discussed on the public record by the council?

CHAIRMAN MENDELSON: Some of them were discussed at the public hearing. They were all included in the general public discussion that goes on whenever the council's considering legislation.

MR. BROWN: Do you happen to know what particular dates the alternative locations were considered other than May 17 and March 17?

CHAIRMAN MENDELSON: As I said, there was considerable public discussion about different sites. As I'm sitting here, I could not tell you specific dates or specific meetings. I know that that was discussed in the litigation with regard to -- it was recently dismissed with regard to whether notice was adequate or in accordance with the law. I know the council member chairs, the ward council member was talking with members
sites. When all of the factors, including the ones just enumerated, are taken together, all of the suggested locations, including the mayor's proposal, were less reasonable than 3320 Idaho Avenue.

My purpose in testifying today is not to get into the intricacies of the zoning relief being sought, but rather to prevent the public policy underlying the City's request before you, to explain the process behind our decision, and to state the council's support for these sites for emergency shelters. I'm happy to answer any questions. Let me just note that the statement that I submitted speaks to all three wards: Wards 3, 5 and 6, which I believe are before you today. And so I intend, before I leave the building, to be sure that this statement is included in the record for each of the cases. And if I can, I will come back for the ward 5 case so that I can be cross-examined. I'm happy to answer questions now.

CHAIRMAN HILL: Thank you, Mr. Chairman.
Does the board have any questions? (No response.)

Well, Chairman Mendelson, thank you very much for your testimony.

As is the protocol and procedure now, the party's status in opposition has an opportunity to ask
of the community throughout the ward with regard to the mayor's proposal and possible sites.

MR. BROWN: My question is: Whether or not there was a public meeting of the council at which the River Road site, the Fort Reno site, and the Albemarle site were discussed on public record?

CHAIRMAN MENDELSON: I could not tell you specifically what was said or which sites would have been mentioned at the March 17th hearing. Otherwise, no, the council did not have a public meeting other than May 17th when it voted and on March 17th when it had the public hearing. So there would not have been other public meetings, I think that was your question, of the council.

MR. BROWN: Do you know whether or not any requests for proposals for alternative sites was sent out?

CHAIRMAN MENDELSON: You'd have to ask the executor.

MR. BROWN: And that would also be true for any solicitations of offers regarding acquisition of private property as well. Is that right?

CHAIRMAN MENDELSON: If you're speaking of solicitations, yes, you would have to ask the executor.

MR. BROWN: All right. Thank you. I have
nothing further.
CHAIRMAN HILL: Thank you, Mr. Brown.
Again, as is in the regulation, the ANC
would have an opportunity to cross with anyone who is providing testimony. Is the ANC here?
(Motion.)
Would you like to come forward, please?
Could you please introduce yourself for the record? MS. LAKE: I'm Nancy Lakewood, chair of ANC 3C.

CHAIRMAN HILL: Hello, commissioner, how you doing? Nice to see you here. Good morning. Do you have any questions for the chairman?

MS. LAKE: No, we have no questions for Chairman Mendelson.

CHAIRMAN HILL: Well, thank you so much. I think Ms. Moldenhauer has a question.

MS. MOLDENHAUER: Just one question. Chairman Mendelson, the council endorsed 3320 Idaho Avenue and found that there were no other reasonable sites in ward 3. Is that correct?

COUNCILMAN MENDELSON: Correct. MS. MOLDENHAUER: Thank you. CHAIRMAN HILL: Does the board have any more questions?

MR. YOUNG: Good morning, Chairperson Hill, members of the Board of Zoning Adjustment. I am Rashad Young, city administrator for the District of Columbia. I'm pleased to be here today to request special exception and variance relief from the board for development and operation of an emergency shelter in ward 3 located at 3320 Idaho Avenue Northwest, which will help advance the sheriff agenda of Mayor Bowser, the Council of the District of Columbia, and many district residents, advocates, and stakeholders closing D.C. General, the largest family shelter in the district. I am joined today by a team of subject matter experts who will each speak to their skill area: Director of the Human Resources Laura Zeilinger and Director of the Department of General Services Grier Gillis. The principal architect and traffic engineer for this site will also provide testimony.

One of the highest priorities of the Bowser administration is to make homelessness rare, brief, and nonrecurring. More than 7,000 men, women, and children experience homelessness on any given night. On the campaign trail and throughout her transition, Mayor Bowser promised district residents that she would develop smaller shelter alternatives and ultimately close D.C. General.

## (No response.)

Chairman Mendelson, thank you very much for coming down.

CHAIRMAN MENDELSON: Thank you and thank you for accommodating my schedule. As I indicated, I will try to come back for the ward 5 site.

CHAIRMAN HILL: All right, sir, thank you. CHAIRMAN MENDELSON: Thank you. CHAIRMAN HILL: All right. Ms. Moldenhauer. MR. BROWN: Chair?
CHAIRMAN HILL: Yes.
MR. BROWN: How much time is that again?
CHAIRMAN HILL: Ms. Moldenhauer asked for an hour, so we're going to go ahead and give her an hour, which we are also going to give to party status, an individual Mr. Brown, who earlier when we went through this, I didn't think he was going to get an hour. But Mr. Brown's here. Appellant has an hour and you have an hour.

MR. BROWN: I'm going to try to stay under an hour. Thank you.

CHAIRMAN HILL: Oh, that's great. Thank you.

MS. MOLDENHAUER: We will turn to City Administrator Young to provide his testimony.

We know what it takes to end homelessness in the district, and we have a roadmap to get us there. The Inner Agency Council on Homelessness for which I serve as chair is charged with informing and guiding district strategies and policies for meeting the needs of individuals and families who are homeless or at imminent risk of becoming homeless.

In March of 2015, ICH along with administration officials and community members developed Homeward D.C., the district's strategic plan to end homelessness. In both the fiscal year of 2016 and 2017 budgets, the Bowser administration with support from the Council has made historic and unprecedented investments in proven solutions to end homelessness and provide a robust services, investment, and permanent support of housing in our rapid rehousing program. Over that past two years, the Department of Human Services has undergone major system reform in alignment with the strategic plan.

We are starting to see the results of both the system reforms and the investments. In 2015, we assisted 1,075 families exit from shelter, which is a 29 percent increase from the prior year. In 2016, there were 1,259 exits resulting in a 49 percent increase from the prior year. We also reduced the number of families

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| 1 | in our emergency family shelters by 17 percent from |
| 2 | January 2016 to January 2017. |
| 3 | Homeward D.C. also calls for the development |
| 4 | of smaller scale service enriched community-based |
| 5 | shelters in the closure of D.C. General Family Shelter. |
| 6 | In the district and across the country, best practices |
| 7 | show that families can be more successful when shelter |
| 8 | is provided in smaller neighborhood-based settings where |
| 9 | programming can be tailored to meet the needs of clients |
| 10 | and where the clients can more readily access services |
| 11 | and support networks in the community. In a city as |
| 12 | prosperous ours, we can and must do better by children |
| 13 | and families experiencing homelessness. It is the right |
| 14 | thing to do. |
| 15 | D.C. General is not a place for families. |
| 16 | Continuing to house families at this facility does not |
| 17 | reflect the values that we share or how to serve and |
| 18 | support our most vulnerable resident, especially |
| 19 | families with children many of whom are under the age of |
| 20 | four. |
| 21 | When Mayor Bowser was elected, she heard |
| 22 | loud and clear from the community that closing D.C. |
| 23 | General was a priority. We wanted the entire community |
| 24 | to be part of the solution so we searched for one site |
| 25 | in every single ward. In order to close D.C. General, |

26
in our emergency family shelters by 17 percent from January 2016 to January 2017.

Homeward D.C. also calls for the development of smaller scale service enriched community-based shelters in the closure of D.C. General Family Shelter. show that families can be more successful when shelter is provided in smaller neighborhood-based settings where programming can be tailored to meet the needs of clients and support networks in the community. In a city as prosperous ours, we can and must do better by children and families experiencing homelessness. It is the right thing to do.
D.C. General is not a place for families. Continuing to house families at this facility does not reflect the values that we share or how to serve and support our most vulnerable resident, especially families with children many of whom are under the age of four.

When Mayor Bowser was elected, she heard loud and clear from the community that closing D.C. to be part of the solution so we searched for one site in every single ward. In order to close D.C. General,
the existing MPD station. This is a change from the original proposal to build two levels of parking that would have simply replaced in kind any MPD parking lost to the site development. The revised proposal for a parking deck will alleviate existing on-street parking conditions and restore any on-street parking currently used by police staff to the community. Importantly, the parking deck will also create enough parking spaces for shelter employees to satisfy the minimum parking requirements. During construction of the parking deck, a portion of MPD parking will be temporarily displaced. We will continue to work with the community to minimize any effect of the temporary parking arrangement.

This proposal to construct a six-story emergency shelter at this site is a critical element of the district's eight-ward initiative to developing a more effective crisis response system. On February 9, 2016, Mayor Bowser shared her plan with the council and the public. Two days later, the Bowser administration fanned out across the district, holding community meetings at all eight wards to share some site plans with residents and respond to questions and concerns. This was the first step in a multiyear community engagement process.

As I mentioned earlier in my testimony, the
we needed a minimum of 280 units across all eight wards that are economically feasible and able to be developed within a 24 - to 30 -month timeline. The sites needed to be close to Metro Bus transportation and other services and amenities. We started by looking at district-owned properties in the city's inventory. Once we had exhausted that inventory based upon our criteria, we looked for properties to purchase or lease.

On June 13th, 2016, the Council of the District of Columbia amended the law and changed three of the selected sites in wards 3,5 , and 6 to district-owned property. Prior to action by the council, the proposed ward 3 site was located at 2619 Wisconsin Avenue Northwest. The site before you today, which is located at 3320 Idaho Avenue Northwest, was selected after a rigorous process to identify a site that met all of the criteria I mentioned. The proposed ward 3 emergency shelter is on the site of the MPD Second District Police Station and will include 50 residential units based on on-site wraparound services, administrative offices, and appropriate recreational space for the residents.

In response to community concerns for providing parking, the district has proposed to construct three levels of parking located at the rear of
wards 3 emergency shelter site as well as the site for ward and 5 and 6 were changed as a result of the council's legislation last June 13th requiring new site plans and designs. Since the time that the three new sites were selected, members of the administration had met with neighborhood leaders, conducted neighborhood safety walks, participated in subsequent community meetings, shared designs, and responded to hundreds of e-mails and phone calls to answer questions, discuss concerns, and resolve issues. At these sites, we also had the opportunity to form community advisory teams, which have coordinated community feedback and input, and shared information on issues and concerns related to the development of the program and weighed in on building design to help ensure that they reflected the character of each neighborhood. On our website, mayor.dc.gov/homewarddc, we have included information about our plan to close D.C. General, as well as responses to council and written responses to neighborhood concerns.

The work of our community advisory teams will not dim after today's BZA hearing. There are ongoing discussions about specific concerns in each community that will continue, and they will also provide feedback on concerns related to resident quality of life
during construction and help develop good neighborhood agreements for each program. The good neighbor agreements will address maintenance of property, community safety, neighborhood codes of conduct, and communication and mutual respect.

The council held a public hearing on the mayor's legislation on March 17th, 2016, and on May 15th, 2016, announced and voted on several revisions to the original plan, including changing three of the eight sites. The council finalized the plan, which included their revisions, by unanimous vote on May 31st, 2016. The plan was then submitted to the mayor on June 6th, 2016, and was returned to the council to be enacted on June 13th, 2016.

Recognizing their critical role in site selection ward representation, we have invited council members to participate in the advisory team and all have hopes that their own community conversations about the program.

We came to you over the summer to seek relief for the sites in wards 4,7 , and 8 . Because you granted us this relief, I'm excited to share that we're on track to begin construction on these sites this summer. The site before you today is the site we have selected in ward 3. The relief requested for this site

1 spent significant time making sure that this housing

2
3 4 5 6
will be great for the families living there but also making sure it will fit into each neighborhood. We have hired architects who have developed high quality designs and will ensure that the construction is also high quality.

The district has set this precedent. Many of you are probably familiar with La Casa, a permanent support housing site in Columbia Heights for formerly homeless men. La Casa is sandwiched in between upscale condos and apartments and has won several architectural awards in the past several years; it is an asset in the community. We hope to achieve the same since these new sites, our good neighbor agreements with the residents that live nearby will help us to ensure that we're living up to our collective expectations.

This is an exciting time. All of the pieces are in place. We have a clear plan, we have committed the funds, we have worked with the community, and we have a political will to make this happen. We have begun efforts to continue in extensive community engagement process. It is critical that the BZA approve the relief we seek today so that we can move this plan forward to close D.C. General because our residents deserve better.
is very similar to that requested for wards 4,7 , and 8 . For ward 3, we requested the board grant us variance relief for building height greater than 40 feet and three stories, loading, and number of primary structures on one lot, as well as special exception relief to allow construction of emergency shelter in the RA-1 zone district.

Additionally, we request special exemption relief for the temporary parking use during construction of the parking deck. The architect traffic engineer and zoning department for the ward site will delve into the specifics on the details of the special exceptions and variance request for this emergency shelter. As a collective, we have worked to achieve minimum if any substantial detriment to the public good or zone plan, while working to meet the administration's, council's, and district resident's goal of creating an achievable and tangible plan to close D.C. General in the foreseeable future and replace it with smaller, safe, and dignified short-term family housing access across all eight wards.

I want to take a moment to address from a high level neighborhood impact: Research suggests that adding a facility of this type to a neighborhood rarely impacts property values or crime. Furthermore, we have
seeking for the ward 3 shelter is a vital aspect to the goal of closing D.C. General. In particular, relief from the height and stories requirements is needed to create the 50 -unit capacity into ward 3 shelter. Without BZA's approval, we will not be able to achieve the goal of closing D.C. General by winter of 2018. Thank you the opportunity to speak today. I will now turn to Director Zeilinger to talk about the programmatic aspects of the facilities. I'm also happy to take any questions.

CHAIRMAN HILL: Great. Thank you, Mr. Young.

Just before I move over there, does the board have any questions for the city administrator? (No response) No, okay.

Do you have a question? You're concerned about your car?

SPEAKER: Yes.
CHAIRMAN HILL: Okay. Thanks. I'll keep an eye on it too, but thanks.

Please go ahead, Ms. Moldenhauer.
MS. MOLDENHAUER: I just want to make sure that the board confirmed that Ms. Zeilinger --

CHAIRMAN HILL: So you're saying you're
going to need all 60 minutes. Is that what you're saying here?

MS. MOLDENHAUER: We want to make sure that the record is full.

CHAIRMAN HILL: I'm sure it's going to be full, it is full. But thank you. Please go ahead.

MS. MOLDENHAUER: We just want to make sure that the board confirmed on the record that Ms. Zeilinger was qualified as an expert.

CHAIRMAN HILL: Yeah, I believe we did state that even after the questions that Mr. Brown had but thank you, thank you.

MS. ZEILINGER: Good morning Chairperson Hill and members of the Board of Zoning Adjustment. I'm Laurie Zeilinger, director of the District Department of Human Services. I'm pleased to be here this morning to request relief from the board for the Short-term Family Housing Program at 3220 Idaho Avenue Northwest, which will help advance the shared agenda of Mayor Bowser, the Council of the District of Columbia, and many, many district residents, advocates, and stakeholders closing D.C. General. I'm here to testify on behalf of my agency but also to provide my expert opinion on issues of homelessness and emergency shelter programming for families with minor children.
belongings, but any large furniture must be placed in storage or with another person.

Closing and replacing D.C. General is one critical component of a larger reform effort that has included creating a robust homelessness prevention program, enhanced standards for case management and service delivery across program times, and an expansion of programs that support families to exit homelessness to permanent housing. Through these initiatives in just the last two years, we have prevented more than 2700 households from entering shelters and increased the number of families who are exiting homelessness to permanent housing by 50 percent. The need for these services supports in shelters, however, is only growing and the only way we will be successful in creating a system that works is if we are able to see the reform all the way through.

In D.C. the families who experience homelessness are overwhelmingly young mothers with infant children. Close to 50 percent of the families we serve in emergency shelters are headed by a parent 24 years of age or younger. Often a pregnancy or birth of a child is the event that precipitates homelessness because what was likely a precarious living situation to begin with now becomes untenable with a small child or

One of Homeward D.C., the district's strategic plan to prevent and end homelessness, many important strategies is to close D.C. General and replace it with smaller more dignified emergency shelters where families can reside safely and securely and be better supported to move into permanent housing quickly. We need approximately 280 family units to accomplish this goal. The city's goal is to close D.C. General by the 2018 hypothermia season, 2019/2020 at the latest, and we have a plan to achieve that goal. The temporal aspect of this goal is critical in implementing for plan from a cost perspective, as well as the immediate need to provide daily for the children who are experiencing the crisis of homelessness with suitable shelter.

The district is only one of a handful of jurisdictions in the United States that has as a legal requirement and policy that ensures access to emergency shelter for families who become homeless. This means that if a family no longer has a safe place to live they can come to the district Virginia Williams Family Resource Center, and after completing the eligibility process, the district will provide safe shelter to them on an emergency basis right then and there. Residents found to be eligible are able to bring personal
multiple children to care for.
We have seen time and time again first with D.C. Village and now with D.C. General that large facilities or campuses congregated hundreds of our families simply do not work. Generally, these types of facilities are inefficient, chaotic, and often do little to alleviate the trauma that families experience upon becoming homeless. More specifically, D.C. General is an aging hospital building that is not an appropriate place to have a family. The unpredictability that comes with sharing space with so many people can exacerbate trauma and necessitates exceedingly strict control to maintain safety. These factors produce an environment that can lead to toxic stress and have lasting negative impacts on the healthy development of children and the well-being of the family as a whole.

We know that while people across the community have differences of opinion on a great many things, there is an overwhelming sense of shared responsibility to right this wrong and serve families experiencing homelessness in an environment that supports them to thrive.

The plan to close D.C. General and replace it with smaller service-enriched emergency family shelters in every part of the city is born from best
practices that have been incorporated into D.C. laws. As experts in this field, be know from research and experience that families do better when they can now receive the crisis of homelessness in places that are purposefully designed to feel dignified, predictable, and safe. Instead of being isolated, programs should be incorporated into the surrounding community and reinforce the hope and aspirations parents have for themselves and their children. Each project presented here today helps us achieve these goals, spreading the program across all eight wards will demonstrate the city-wide sense of solidarity with these families and permits families to more actively participate in community life.

The opposition council's filing has attempted to blur the definition of this program, the zoning regulations, and the Homeless Services Reform Act to assert a faulty argument. The project before you fits clearly into the zoning definition of emergency shelter. As the director of DHS, all the social service programs that I administer are governed not under zoning regulations but under the Homeless Services Reform Act or HSRA. The HSRA is the district legislation that establishes the requirements for the delivery of publicly funded homeless services. Although the
general or for specific populations of the homeless in which does not require occupants to sign leases or occupancy agreements. The zoning regulations's definition of emergency shelter similarly includes a facility providing temporary housing designed by the HSRA. The proposed use of the project before Idaho Avenue is a facility providing temporary housing under HSRA and fits only into the zoning definition despite the publicized name of short-term family housing.

The purpose of an emergency shelter is to provide immediate safety and to quickly support families to end an episode of homelessness by accessing stable housing. We also know that families have better outcomes when they are able to access permanent housing more quickly when services and supports are colocated in emergency shelter buildings. To provide on-site services, we need space. The Short-Term Family Housing Programs will included dedicated spaces for private meetings for onsite wraparound services that provide connections to permanent housing program, housing searches assistance, credit counseling, and budgeting. Each program will employ social work staff who will also help parents navigate a range of needs such as childcare, healthcare, training, and employment services. Programs seeks a multigenerational approach
services we're providing fit the legal and technical definitions of emergency shelter for zoning purposes and temporary housing under HSRA, we have publicized these facilities and the program as "Short-term family housing." We do this for two reasons: First, to reduce the stigma that families, especially children, can experience when living in a shelter, and to convey that we are offering a supportive program for residents that is respectful and harmonious with a variety of housing types in the surrounding community.

The district's continuous care for people experiencing homelessness is funded and governed by local and federal authorities. THS's short-term family housing programs are subject to had HSRA requirement related to temporary shelter for families. In the HSRA the district establishes a heightened standards for the provision of shelter services for families. The term "Temporary shelter" is intended to establish standards that are different from what the district low barrier shelter programs offer. Both the temporary shelter and low barrier shelter fall within the umbrellas of the federal law under U.S. Department of Housing and Urban Development, HUD's definition of emergency shelter, which includes any facility the primary purpose of which is to provide temporary shelter for the homeless in
bringing in services that provide early childhood screenings and supports administered by the Office of State Superintendent for Education School Liaison, as well as support that strengthen parenting and help families to overcome trauma.

To adequately meet the da-to-day needs of program participants there will be space for computer labs, laundry, common living room, and microwave. Means are delivered in vans twice daily. The program facilities are necessarily designed to provide much more than just simple sleeping and living accommodations. The prior approved projects in wards 4,7 , and 8 have located these service areas on the ground floor, which provides natural light through windows, which is conducive to creating and maintaining a warm and welcoming environment in which to engage families.

In order to accomplish the city's goal of providing quality emergency shelter programs, the proposed smaller scale is a critical factor so that services and supports can be delivered more effectively and with each unique family and family member. The scale of the proposed site between 46 and 50 families offer the right balance between effective and efficient service delivery in creating a quiet, familial setting where families can thrive. Also the size of the
proposed site is necessary chief of legislative goal of replacing D.C. General with a sufficient number of units. We have found that emergency shelters of this size harmonize and integrate with the community.

In D.C., we have other smaller scale family programs roughly the size and scale of the application that you see before you today that integrates seamlessly into the surrounding community. Many neighbors have instant pride for the program in their community and play a part in their success. And in total, there's many people who don't even realize that a homeless program is operating just down the street or right around the corner from their homes or offices.

We are excited by this opportunity to develop a project before you today because programs will allow us to structure design details with our families's needs in mind. Each design element in this concept is a critical piece of the array of services needed to empower our families and assist them in locating and moving to permanent housing.

I'd like to briefly mention some of the key design guidelines that we use in planning this program: Limiting the number of families per floor to ten or fewer allows families to have more privacy, less noise, less turbulence in the hallways, and a more predictable
congregate dormitory-style bathroom and instead planned for locking hallway bathrooms that only accommodate one person or family at time. This is at least one private full bathroom for every two family units with some rooms including in suite private bathrooms to accommodate families with special needs. For families that do not have an in-room bathroom, that bathroom access is available through the hallway in immediate proximity and within sight lines of family's room. This allows for more flexibility, meaning that families are not tied to specific restrooms so then open restroom will be available when it's needed, while also allowing parents to keep a watchful eye on their children.

With a security desk on each floor 24 hours per day, staff will be present to monitor activities and common areas in the hallway and ensure that only persons who are living on a floor are actually on the floor. The families have access to common areas as they need and are able to maintain an overall peaceful environment.

No I'm going to shift to the community engagement. Following D.C. Council legislation determining procedure on replacement sites, DHS working partnership with council members and ANC's to establish membership information that represented community
environment and an opportunity for an appropriate community feel. Also, a maximum ten units per floor is ideal to allow families to provide the proper amount of attention to young children, who now have a great deal of energy. This scale also permits the common rooms on each floor to feel more like community living than anonymous cafeterias or auditoriums. Further, our families come into emergency shelter and exit emergency shelter with very few belongings so sleeping units and common spaces are fully furnished. Each floor will ideally be designed to have a direct line of sight between the floor's single central hallway. The choice is intentional and keep personal safety at the forefront of the building plan by removing corner hiding places. This allows the program operator to ensure safety while also mitigating the need for other more intrusive feeling security measures. In addition, building residents will have limited access to other floors. They will only be issued keys for their particular floor. Again, this reinforces the goal of security and predictability of environment for the families by ensuring only persons residing on the floor may access the floor.

In an effort to balance both cost and personal and personal safety, we opted against
stakeholder bodies community advisory teams. Ward 3's community advisory team began meeting in September 2016 to ensure the community's voice was represented beginning with the design phase of the emergency shelter. Each advisory team is coshared by the ANC chair or his or her designee along with a senior representative from the administration.

Ward 3 has served as the administration cochair with many stakeholders from around the country. Since the city administrator also spoke about the advisory teams, I'll just add that in addition to the advisory team meetings, we've cochaired and participated in more than a dozen meetings in Ward 3 to share information or respond to community concerns, including but not limited to six well-attended public meeting and orientation for new ANC commissioners, multiple visits to the program sites, and a site visit to another program in our continuum of care. We're pleased through this outreach a majority of the ANC members were able to support the shelter use on the proposed site. When residents raised concern about the siting of short-term family housing programs and any potential negative impact of the district's ability to respond quickly in emergency, then Interim Metropolitan Chief Peter Newsham and Homeland Security and Emergency Management Agency

Next week the advisory team will meet with the District
Director Chris Geldart joined public advisory team meetings to address these issues. When residents raised concerns about the personal vehicles of MP officers being parked in the neighborhood, DGS responded to those concerns by providing an additional level of parking to be added to the parking deck, eliminating the district's need to parking relief and adding a benefit to the community by reducing a long standish community concern about parking in the neighborhood.

In response to community concerns about the location of the shelter's onsite playground, the architect has also revised designs to move the playground and trash away from the adjacent single-family homes. We have heard the concerns regarding the height of the project and the project architect was able to reduce the size from 72 feet down to 69 feet. While we have been able to compromise on many elements, the six stories and size of the project before you is critical to meeting the city's goals, complying with the programmatic needs of DHS, and accomplishing the objective to making homelessness rare, brief, and nonrecurring in the district.

The relief we seek today is one of multiple steps in the phase process to complete these facilities.
then we can have questions. And then also, Mr. Brown, you'll have an opportunity to cross, and then also the ANC will have an opportunity as well. Thank you.

Good morning, Chairperson Hill and members and staff of the Board of Zoning Adjustment. I am Greer Gillis, director of the department of general services for DGS. Thank you for the opportunity to testify today about our efforts to support Mayor Bowser's goal to close the family shelter at D.C. General by 2018. We are here today before the BZA seeking zoning relief for approval of 3320 Idaho Avenue Northwest as an emergency shelter for more than 25 persons.

Section U-420.1 F identifies conditions for approving an emergency shelter use. The BZA may approve more than 25 persons if there is no other reasonable alternative to meet the program needs of that area of the district. As director of DGS, I can state that no other reasonable alternative is practical to meet the needs of the district.

The Department of General Services start a property search by looking at district owned properties in the city's inventory nearly two years ago. We looked for properties to purchase or lease only after we had exhausted our inventory. We worked in partnership with the Department of Human Services to develop relevant
of Columbia Public Schools Chief Operating Officer Carla Watson and the principal of the in-boundary elementally school Eaton. DCPS has expressed its confidence in the ability of each of its schools to serve every child no matter their circumstance. As referenced by the city administrator, we will be developing good neighbor agreements very shortly with community.

As you can see the community engagement process in Ward 3 was robust. The ANC and advisory team was thoughtful and the district was responsive to concerns raised by the community. We have also submitted a schedule of community engagement for the record. We are excited by this opportunity to transfer industry standards and human empowerment into practice by proposing building designs that will enable D.C. to support our families to accomplish the city's goals and objectives.

Thank you for this opportunity to present the project and ask this board to grant the relief, because without the requested relief we cannot fulfill our goals and families will unfairly have to endure at D.C. General longer than anticipated.

CHAIRMAN HILL: Thank you.
Just before we move on, I just want to let the board know we'll hear testimony from everyone and
criteria and release the solicitation for offers based on those metrics in late 2014 to get viable proposals from the community. In December of 2015, we hired a broker to help us identify sites and wards where we had not yet identified feasible sites such as ward 3 . We executed the SFO process as an open solicitation. Those sites were evaluated when they were brought forward. All responses to the solicitations were directed to DGS. Upon receipt of the developer's submission proposals potential sites were forwarded to DHS for evaluation.

In order to close D.C. General, it is necessary to secure a total of 280 total units. The district sought roughly 12,000 to 30,000 square feet per site, preferably close to public transportation and other services and amenities, and sites that are economically feasible and able to be developed within a 24 to 30 month timeline.

In ward 3, we received six proposals with one site. 2619 Wisconsin Avenue Northwest identified to be of adequate size and within close proximity to public transportation and having the capacity to satisfy the program requirements. However the D.C. Council voted to locate these shelters on district-owned properties. The D.C. Council conducted their own search of D.C.-owned properties and the Homeless Shelter Replacement Act of

2016 designated 3320 Idaho Avenue Northwest, a district-owned site as the ward 3 shelter location. In October 2016, Ayers Saint Gross was awarded a contract for architectural and engineering services leading the efforts for the ward 3 site.

Over the next several months both DGS and DHS held weekly design meetings with the architects in order to move the concept design phase forward. We required the new team to conduct the number of design charrettes to ensure the proper project design for the existing structures and the surrounding community. We notified the team of our expectation to design distinguished facilities in which families experiencing homelessness will feel safe and maintain a sense of pride. As the team reached significant mile stones, we integrated them within the advisory team and design overview meetings with the ward 3 residents. This allowed us to gather immediate feedback and to incorporate suggestions made by the community. The district has and will continue to meet with the members of the community through the design and construction process that will provide monthly updates. To date we have held over a dozen meetings, which include the ANC, council members, district leaders, as well as several stakeholders and advocacy groups.
facilities will be secure and sustainable for both uses.
As the city administrator indicted, D.C. General is not a place for families. Continuing to house families at this lotion does not reflect the values that we share for how to serve and support our most vulnerable residents, especially families with children. As the implementing agency, DGS leads the effort to design, entitle, construction, deliver, and manage the emergency shelter facilities. Each day that passes equates to families unfairly being subjected to D.C. General's shelter system.

The council's legislation last June required DGS to have teams develop preliminary designs, cost estimates, and delivery schedules sufficiently. Though every effort has been made to maintain the initial 2018 delivery, after careful evaluation the team has committed to delivering the ward 3 site in the summer of 2019. The following is the timeline of the anticipated delivery schedule: Design start, October 2016; DCRA submission, June 2017; construction start, November 2017; construction delivery, summer 2019. Any alternatives that delays entitlement, construction, and opening the new emergency shelters extends our use of D.C. General, an old, poorly adapted hospital building beyond its useful life.

Shortly after the start of 2017, we held a special meeting to present the proposed design to the newly elected ANC members. Continuous dialogue between the district and the ANC allowed for us to propose various parking solutions that would meet the needs of the emergency shelter site, the adjacent police station,
as well as the immediate community. While the end vote of the ANC was a split vote, all Commissioners supported the emergency shelter use and necessary special exception relief at this location.

DDS remains steadfast in its commitment to engage the community and stakeholders in the multiphase elements of this project. Based on community comments, we request flexibility to work with the communities to refine exterior designs and non-programmatic elements. Such features include but are not limited to landscaping and exteriors and other elements that will be immediately impactful to the neighborhood. Our design teams have engaged the district fire and emergency medical services as well as the Metropolitan Police Department as consultants during the concept development to ensure safety and security is adequately incorporated in the early stages of the design process. Based on conversations with MPD, we are confident that collocating the emergency shelters and the two DMPD

We understand that the opposition party and some members of the ANC believe a shorter, fewer unit shelter is feasible. As director of DGS and reliance upon our team of experienced professionals, the city's goals and objectives cannot be achieved by a facility of fewer, which will require that the need be met by more facilities. And a shorter facility would create a practical difficulty for accomplishing this great public need for the city.

In conclusion, on behalf of the mayor, I thank you for the opportunity to testify today. We are ready, willing, and eager to close D.C. General and deliver smaller, dignified, and safe community-based shelters for the city's most vulnerable population. We appreciate your time and your consideration and I am now available to answer any questions at the end of our presentation.

CHAIRMAN HILL: Thank you.
MR. MCNAMARA: Thank you, Director Gillis. Again, my name's Joe McNamara. I'm with Ayers Saint Gross, Architects and Planners and I'll talk a little bit about the project now. The property at 3320 Idaho Avenue is a fairly large property. It's located in an RA-1 zone near three large PD's across the street and in close proximity to a higher density NC-1 zone at

So we're showing here a site plan with the existing conditions for a large site approximately 200,000 square feet. It's bifurcated by this L-shaped --

CHAIRMAN HILL: Mr. McNamara, if you could just try to speak clearly into the microphone. That might be helpful. You're doing fine, I'm just saying try to speak more clearly into the microphone. Thank you.

MR. MCNAMARA: The site is bifurcated by this -- let me try this one. Good to know it's not me. So it's are large site approximately 200,000 square feet bifurcating by an L-shaped retaining wall you can see on this slide here. There are two access points on the east side of the site to the north and the south. The north access is for MPD access to their parking lots, as well as two other missed vehicles, two other refuelling stations on the north portion the site, as well as the prisoner transport sally port on the north edge of the MPD building you see in the middle of the slide there. There's approximately 18 feet slope difference from the north end of the site to the south from top to bottom from Newark Street down to the south end of our site. And the current south end of the site is the parking
images is the existing conditions and the right side being the proposed. The red line that's overlaid on both images is that existing retaining wall, which is remaining in place throughout the construction. And so we wanted to give that as a touchstone so you can see where our work is taking place completely to the east of that retaining wall.

The site constraints, again, the refueling station on the north end of the site and the prisoner transfer sally port on the north edge of the MPD headquarters building, and then the gardens to the west side of the wall. These factors -- you know, we needed to maintain the north end of the site so MPD operations can remain in full effect as well as municipal vehicle refueling. And then on the left side of the wall there's, obviously, the community garden lots which are adjacent to Newark Street. So that left the south portion of the site as the most reasonable location for the short-term family housing. You can see on the right we have the parking deck proposed directly west of the MPD building between the MPD headquarters building and the retaining wall, and the emergency shelter site to the south of the MPD building.

So this is a site plan of our original site plan that we brought to the community and we received
area but it ends in currently the temporary impound lot used by MPD, which is essentially a temporary junkyard of vehicles. And there's also a trash area pick up adjacent to that.

There's a few photos from around the site. The first shot here, shot No. 1 in the top left, this is from the garden area to the west of the retaining wall, and this is the view you see at that point: It's a brick wall that expends up above the site there. And then the remaining shots are from Idaho Avenue looking across the street. You can see it's fairly well treed area. Photograph No. 3 is looking at the modernist MPD building that's currently on the site.

This slide is just showing the topography of the site. You can see there's a two-foot interval, so a contour line so that's 18 feet from York Street at 362 feet down to 344 feet elevation at the south end of the site. Although it's somewhat level on the east side of the wall -- this plan is rotated to the left so north is left on this shot. Although it's somewhat level on the south end of our site, on the west side of the wall the slope does drop off considerably at the south end of the site.

So this is a side-by-side site plan to show you and how we're developing this area. The left side
feedback from the community about concerns for the playground being to the south of the building and noise concerns with the adjacent neighbors. We took that back and made some changes to our site plan. You can see now our play area is located to the west of the emergency shelter, and we've moved the trash pickup and delivery area to the north side of the building as well. And so now we have a fairly significant side yard to the south of the building between the emergency shelter and the adjacent neighbors. It's approximately 63 feet from our building to the property line, which results in a nearly one-to-one ratio of horizontal to vertical with our sixth-nine foot tall building.

Let me give you some of the floor plans. The basement level is primarily utility space, but it's also some storage space for materials of the DHS as well permanent bike storage. The entry level includes the administrative wing on the lower right of this floor plan, that's intended to be near the lobby to foster relationship building between the case workers and the residents. We've also got all of the service components on this level. The bottom left area is the dining area with a warming kitchen adjacent to a multipurpose room and an indoor play area. And the north wing includes staff lounges and maintenance areas, as well as a
service, which is computer room and the medical clinic.
This is our typical residential floor. The building is set up based upon this layout, which allows for line of sight from the monitor at the east end of the hall on the right where our community spaces are located, which are the most public portions of the building along Idaho Avenue, the study space to the south and the community space to the north. And then the residential units are set up as Director Zeilinger mentioned, four bathrooms shared by eight units, and then there are two more units with private baths. And two of the units have adjoining doors to accommodate larger families when needed.

And our roof plan's here just to show you that this is not intended for resident access. It's just roof top equipment with a screen for that equipment to hide it from view.

Looking at our building elevations, you can see the two-bar scheme we have organized about that central corridor. We have on the north side, the right side of this image, a terra cotta cladding with a brick masonry cladding on the south bar divided by a vertical glass element on both this facade and the back of the facade, which will light the corridor with natural light. The single-story admin wing, which is on the
the terra cotta you see on the right side of the image and wrapping around the base. We're also looking a using a softer underskin type of material like a wood HPL panel along the base that we'll try to introduce into the interior of the building as well.

And, again, this is the west facade, nearly a mirror image of the front facade, although this doesn't have as many public spaces here, But again, the terra cotta and the brick cladding. And then the north facade, which will face towards the MPD building, is primarily the terra cotta cladding.

This next image is a site section through Idaho Avenue facing west looking at the site. The purpose here is to show the surrounding context and fit. As previously mentioned, the 18 feet from Newark Street down to the bottom of our site, this topographical variance virtually aligns the emergency shelter with the WTOP building just to the north of Newark Street. This helps to support the degree of relief we're seeking for height and stories and minimizes the impact on the adjacent properties. And as you can see in these photos of these building just to the north on Idaho Avenue the six-story emergency shelter is not out of character with this area.

Our sun studies show the shading impact of
lower left portion of this, reaches out from the six-story element building towards the street to humanize the entry sequence.

We mentioned earlier about the height of the building. The originally submitted 72 -foot height was based upon a corridor ceiling height of 8 foot 6 , and then going through the organization of the systems above the ceiling result in an 11 foot 4-inch floor-to-floor height. We've since gone back and reorganized the systems to minimize and eliminate all crossings, and so we were able to lower our floor-to-floor height to 10 foot 8 . And that 8 -inch interval is purposeful in that we have a brick masonry building so we need to maintain that 8-inch module to support the brick at every level. So that moved to bring it down to 10 foot 8 allowed us to lower our building height to 69 feet. If we were to try to lower it any further, we would need to do it in another 8 -inch increment. Our current ceiling height of 8 foot 4 would have to be lowered to 7 foot 8 . Now, although that's technically legal, that is not a height that's recommended for a public space, it's something that's more typical for a utility closet or a storage room.

I just walked around the building, this is the south side is primarily brook masonry with some of
the emergency shelter and parking have on the surrounding area. These views are during the spring and fall equinox along the top images and the summer solstice along the bottom. As you can see there's zero impacts upon nearby residences with shadow remaining within the confines of our property boundary. The shade present at the gardens is during the morning hours only, and the garden area is already designated in these areas for shade planting due to nearby tree cover. And lastly, we have a few bird's eye renderings with the emergency shelter setting and the garage setting to the view. These provide the best view of the context we are building within and show how the building's architecture is congruent with the surrounding area. The view is from the east-southeast with gardens visible to the west of the emergency shelter. And this view from the northeast looks down Idaho Avenue with lawn placed in the foreground of the emergency shelter located in the center of this image. And this last view is over the gardens with the cathedral in the background provides the best view of the treatment of the west facing garage facade that will overlook the gardens. The intent here is to plant the base of this facade with vines, which will carry a very soft green wall edge. Essentially, obscuring the concrete structure behind it.

Thank you very much and I'll have Nicole White to talk about the transportation issues.

MS. WHITE: Good morning Chairman Hill and members and staff of the BZA. My name is Nicole White. I'm a principal with Symmetra Design. Our firm prepared the transportation assessment for the project. Our study was coordinated with District Department of Transportation and received no objection from DDOT. I'll skip past the -- I know you wanted me to go fast. The project is less than a mile from two Metro rail station and within closer proximity there are a number of bus lines on Wisconsin Avenue and Wisconsin Avenue is a high priority bus corridor.

You've already heard about the existing points of access to the site. I will reiterate that the southern most access point will shift to the north, and that will be a shared point of access for the project and for MPD in the future.

In terms of traffic generation -- in terms of traffic generation, just to talk about the characteristics of the residents and the staff, residents are projected to have very low vehicle ownership, and so they wouldn't generate traffic trips. And in terms of staff, more staff are expected to drive, however, given the shift times their arrival would be
project will provide a service and delivery space, and we believe that will be adequate to serve the needs, the loading needs, of the project. Given the nature of the proc, residents will not require moving truck's for moves in, and daily food delivery, as you've already heard, will be accommodated in vans. So we believe the service delivery space will be adequate to accommodate the needs of the project.

Also, I'll talk about the temporary parking: There's a special exception before you that was not initially included in our transportation study because that was brought about as a result of being responsive to some community concerns. So we have taken a look at that special exception in terms of the access point, and we have no objection to the temporary use of the tennis courts and the access point for the project. I will note that it will have to go through public space process so there will be further review and coordination with DDOT that's required as part of that process. And that concludes my presentation.

MS. MOLDENHAUER: Thank you very much.
Despite I will provide a brief and a legal summary of the relief that we are seeking, we are seeking a variance under three areas: One for the height and story requirements, one for the number of
early in the morning and later in the evening as the peak times, and that would not coincide with the peak times of traffic for the adjacent street.

In terms of parking, you've already heard about the parking garage. I'll just reiterate that the project will meet the zoning requirements and provide 23 spaces. In addition, the project will provide an opportunity to increase parking for MPD. Although the project will meet requirements, zoning requirements for parking, we also did a parking survey in the area and found between 89 and 125 vacant spaces available. There are certainly some streets that are at about 90 percent or higher in terms of occupancy, but in the broader study area there were available on-street spaces. But again, the project will meet parking requirements onsite. The Cathedral Commons parking garage is also located a block away from the site and there's ample parking there.

The project will meet requirements for bicycle parking and will provide bicycle storage on the ground floor, which will be used by staff and can also be used by residents. And there will also be a bicycle rack near the front door for short-term bicycle parking.

In terms of loading, the project will
require a variance from the loading requirements. The
primary structures for a single lot, and loading. Under these variances, Office of Planning has supported all three of the variances. The ANC has supported the number of structures of a single lot and the loading relief.

We are also seeking special exception relief to construct an emergency shelter in the RA-1 zone with Office of Planning and ANC support on that element of relief. And we are seeking temporary parking use for the use of the tennis courts during construction. We can elaborate a little bit more on that; that relief is only being sought as an alternative option. We have been pursuing diligence work and Director Phillips can elaborate on that report's questions in regards to providing additional alternatives. So that would be only required or needed if these other alternatives are not finalized, but we believe we are very excited that they will. So I will walk through.

Then just confirm, as specifically stated in our briefing, that the board will be reviewing these cases under a more flexible standard that is articulated under Monaco, that has then been confirmed with the National Black Children's Development Institute cases and has also been confirmed in board cases both in area variances and in use variance cases. The Court of location of the MPD station, the refueling station, the
Appeals confirmed that for a nonprofit, as occurred with the NRC in Monaco, that they differentiated a commercial developer, a market rig developer, from that a nonprofit organization or the needs of the City, and indicated that the board may apply a more flexible assessment and that the public need is an important factor in granting or denying a variance.

The characterization of a use of a public service and its need for expanding facility is a significant factor. As you heard testimony, the goals and the needs of the city that have both been elaborated in the ICH and in legislation are critical in order to accomplish those goals. This is really a numbers game: There is an obligation to provide 280 units, and in order to do that, the facilities need to have 50 units per project in order to accomplish those throughout the entire city. So in order to do that, this site requires 50 units and 10 units per floor.

The variance standard is indicated there must be an exceptional condition that must impact a practical difficulty and show that there is no substantial detriment to the public good. We have shown, as has been testified to, that there is exceptional condition on the site, both the existing
from the D.C. Public School Systems.
The zoning will have a substantial setback from nearby single family homes. The board has to consider, obviously, impacts on community light and air, however, we deem that the zoning regulations dictate certain requirements. Here, as indicated, we are actually providing nearly a one-to-one setback providing more than enough distance between single family homes and this proposed site, even given the variance relief that we are seeking on height and stories.

The play area was moved and the trash area was moved based on community dialogue and request, that was moved now to be more insular into the site, taking that away from some of the abutting single-family home properties, the one single-family home property and also relocating the trash, that is an improvement as in the case kind of on the existing condition of the site. The existing condition has a junkyard or the impound lot butting the single-family home currently, as well as trash currently abutting that property. And so the improvement of this design is actually moving that and moving that away onto the other side of an attractive building, maintaining the existing retaining wall.

We are seeking special exception relief as indicated first for the emergency shelter use and then
additional services on the facility, as well as the existing community gardens and the topography in conjunction with the programmatic needs. One designates where the site would most likely be located on a reasonable level, and then two, indicates that the need for ten units per floor plus a floor of wraparound services determines the six story requirements at the site.

As indicated, just going through this, we also have the fact that there is a refueling station in the parking lot. We have no substantial detriment to the pubic all good. The project aligns with the building's plan and the surrounding area, which includes a mix of buildings and types, as Mr. McNamara went through, this is built into the context of the community that does have single family homes but also has five story and nine story and other buildings around the community, and we believe that the architecture has taken into effect that requirement, as well as the unique condition of the foliage and the trees that are around the community that provide some shade and some privacy in that regard. We do not believe this will infringe on the capacity of MPD, rely upon the evidence in the record in regards to the documentation from letters from MPD, letters from FEMS, and also letters
for the temporary parking use as Director Zeilinger went through. The emergency shelter use is the appropriate use, this is not a use variance, this is not a variance at all for the special exception use here for the emergency shelter use. And in that regard, we also have in the record a letter from the zoning administrator confirming that the emergency use is the appropriate use for the site, and also confirming that the relief from the two primary structures on a single lot is also an area variance, not a use variance.

We believe that the project has been designed with high quality considerations from Ayer Saint Gross and is in harmony with the general purpose and intent of the zone plan and the community and will not have a adverse effect on the community. As I indicated, we believe that the colocation of the facility, as well as the surrounding neighborhood, does lead this project to comply with all of the zoning standards. We will open ourselves up for questioning and would request that the board review the application and support the relief for questions.

CHAIRMAN HILL: Thank you, Ms. Moldenhauer.
So Mr. Brown, what I'd like to do now is give you an opportunity to cross, and then also ask the ANC if the ANC commissioner has any questions.

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| 1 | Commissioner? If the ANC commissioner has |
| 2 | any questions also that they'd like to ask at this time |
| 3 | in terms of cross for the Applicant. And then the board |
| 4 | will also have some questions and then also afterwards |
| 5 | we're going to hear from the different various |
| 6 | departments here, and then also the ANC will have a |
| 7 | chance to present, so this is just kind of any questions |
| 8 | that you have in terms of cross. |
| 9 | And Mr. Brown, again, this is just for cross |
| 10 | in terms of you also have an opportunity to present. I |
| 11 | am going to start with you, Mr. Brown. |
| 12 | MR. BROWN: Yes, chairman, certainly. |
| 13 | MR. MILLER: The board will have an |
| 14 | opportunity to ask questions of the Applicant after the |
| 15 | cross examination? |
| 16 | CHAIRMAN HILL: Yes. I'm sorry I'm kind of |
| 17 | going a little out of order as I originally mentioned. |
| 18 | Yeah, we're going go ahead and do the cross first and |
| 19 | then if anyone has questions. |
| 20 | MR. BROWN: Thank you. I'd like to start |
| 21 | with Mr. McNamara. I hope there's no particular order |
| 22 | here. |
| 23 | CHAIRMAN HILL: No, go ahead. |
| 24 | MR. BROWN: Mr. McNamara, basically, you |
| 25 | have to work what you described as the southeastern | any questions also that they'd like to ask at this time

MR. BROWN: So it's no more than 40,000 square feet?

MR. MCNAMARA: It's somewhere in that neighborhood, correct.

MR. BROWN: And was your judgment architecturally that in order to accomplish the programmatic needs of getting 50 homeless shelter units in this project, you had to design the building that went up six stories?

MR. MCNAMARA: Yes, to me the programmatic needs stated by DHS not to exceed ten units per floor, yes, it required a six-story building.

MR. BROWN: Given the size of the area that you had to work with?

MR. MCNAMARA: Given the size of the -- I'm not sure I understand your question.

MR. BROWN: Well, if you had the entire 200,000 square foot area to work with, to design the building, perhaps you might have come up with a design that didn't go up to six stories.

MR. MCNAMARA: That used more than ten units per floor? Is that what you're asking?

MR. BROWN: Well, let me ask you this question: Have you had a chance to read the Comission on Fine Art's review of this project?
portion of this site because there's also existing facilities on the other part of the site. Right?

MR. MCNAMARA: That's correct.
MR. BROWN: Can you give me an approximate size of the area that you have to work with? In terms of square feet?

MR. MCNAMARA: For the site development?
MR. BROWN: Basically, you have the fifth
and sixth-story building into an area of how many square feet?

MR. MCNAMARA: Well, originally, we had parking included in that site development. And I believe the site area -- I'd have to be taking a guess at the site area, and I'd rather have to look that up for you rather than --

MR. BROWN: Well, it's a small fraction of the 200,000 square feet of the overall property. Correct?

MR. MCNAMARA: Yes.
MR. BROWN: Just give me a ballpark estimate of the fraction of that overall property. Can you do it by eyeball from your diagrams?

CHAIRMAN HILL: It's all right. You can just take a guess.

MR. MCNAMARA: 20 percent.

## 71

> MR. MCNAMARA: Yes.
> MR. BROWN: All right. I am going to read you a statement from that letter. This is Exhibit 206 in the record: "The commission suggested more flexibility in the programmatic guidelines for the building itself commenting that other configuration, such as a two-wing floor plate with clusters of seven to ten units separated by common spaces could allow for a lower building with a larger footprint. As the architectural character of the project is developed, they cautioned against creating the appearance that is more institutional than residential. So if you had the 200,000 square foot area to work with, could you not have created a homeless shelter design that meets the programmatic needs with two wings on three floors, and perhaps a more residential appearance?
> MR. MCNAMARA: We discussed those types of options with DHS at the outset of the project, and their feeling was the programmatic needs of the project limited the number of units to ten units per floor, even creating separated wings because that starts to, you know, feeling more like a sprawling facility like D.C. General and what they wanted to do was to maintain a complex floor plate and foster a sense of community among each floor of residents, and not have large wings
expanding out on a shorter building.
MR. BROWN: So I take it, then, you regard the concerns of the Commission of Fine Arts as misguided with regard to this project?

MR. MCNAMARA: I view -- their feelings are entirely their own and valid on their own, but they don't understand the needs that DHS has for these emergency shelters.

MR. BROWN: I'd like to ask Mr. Young a couple of questions.

Mr. Young, in your testimony you indicated that the council held a public hearing on the mayor's plans for all of the wards on March 17, 2016, and then on May 16th announced and voted on revisions to the plan including changing three of the eight cites. That included ward 3. Right?

MR. YOUNG: That's correct.
MR. BROWN: During the period between March
17th and May 16th, do you know whether or not the city as opposed to the council was looking at alternative sites?

MR. YOUNG: When you say "The city," you mean who exactly?

MR. BROWN: The executive branch rather than the county's fault.
experts on child development, on homeless services. We consulted with families in our program, national experts, and local experts. And that committee recommended those guidelines that then DGS and the department used as we moved forward to the development. I think there is a great deal of thought and expertise, and we also did have our architectural expertise on our panel or on our committee that came up with those recommendations and I absolutely stand by them one hundred percent.

MR. BROWN: If I understand your testimony then, the programmatic needs of putting a certain number of people together in a homeless shelter in the range of 46 to 50 is an essential part of your program?

MS. ZEILINGER: So there a number of things/interests that we need to balance in the homeless system: Our need to provide those emergency services to families at the time that they need them, as well as our ability to make sure we're able to resource the programs that help families exit homelessness to permanent housing. So in order to do that, we have to establish the right balance to operate a system that functions. So we determined that the right number of units for the emergency shelter part of our program is up to 50, that we wouldn't want to exceed that. But that within 50

MR. YOUNG: We had looked at alternative sites at the conception of this initiative quite extensively. We looked at those again in response to the public hearing that was held on the matter and talked to council about what those sites were. In their intervening time, we continued to look through that which we had already reviewed and talked internally: Were there any other sites that the council might have under their own consideration?

MR. BROWN: When you looked at sites prior to the selection of the Wisconsin Avenue site, were you looking to lease property or to acquire properties or both?

MR. YOUNG: We looked at both alternatives.
MR. BROWN: And for Ms. Zeilinger, you heard my questions to Mr. McNamara. Do you agree with his assessment that the programmatic needs of ten units per floor would override the possibility of having two different wings of ten units per floor?

MS. ZEILINGER: No, I don't -- well, the CFA has a particular role that they play related to the appearance of the building. My job is to look at, programmatically, what we need to do to serve families. We went through a very robust process with a committee of Interagency Council on Homelessness and DGS with
units, we could create the right type of programmatic design and environment for families to improve that portion of the system.

MR. BROWN: I'm trying to understand whether or not this means, essentially, that all of these facilities essentially must be six-floor facilities, five- or six-floor facilities, in order to have ten units per floor and achieve the right economies of scale with all of these support services.

MS. ZEILINGER: Yes. And that's consistent with our design across the wards.

MR. BROWN: Can you say based on you experience that this is the solution all across the country for such homeless shelters?

MS. ZEILINGER: So, of course, different communities take different approaches to the issue; there is not a federal standard. But we've took into account what we've learned from the efforts across the country to prevent and end homelessness, to serve families experiencing homelessness, as well as the values of our community, which have very specific standards around how we provide services to families that go well above and beyond in districts law what is the case in most jurisdictions in our country, as I noted in my testimony. So the design requirements are
informed by knowledge of what works from across the country id the expertise we have locally, and the requirements we have in law.

MR. BROWN: One more question relating to your advisory teams that have been put together and be charged with coordinating community feedback and input into the program and relating issues and concerns: If I understand correctly, that community advisory team in ward 3 was formed after the decision was made that the ward 3 shelter would be on the police station site. Is that correct?

MS. ZEILINGER: Right because it needed to be comprised of members of the immediate neighborhood where the program would operate.

MR. BROWN: And so concerns that community may have had about whether or not this was an appropriate location for the facility, those concerns were not within the purview of this advisory community, were they?

MS. ZEILINGER: No, absolutely not, that's not the purpose of the advisory team. The advisory team is, once the site has been selected, to make sure that were able to operate it in a way that's informed by interests and concerns of the community, and operate and develop a program that is respectful of neighbors and
informed by all the different stakeholders.
MR. BROWN: Are you aware of any similar community advisory input program with regard to the decision to chose this particular site?

MS. ZEILINGER: Still I think that was answered by both the Chairman, who made the selection of the site, as well as the city administrator and Director Gillis in their testimony.

MR. BROWN: I am asking you if you are personally aware of any community involvement in site selection prior to the time that the police station site was selected?

MS. ZEILINGER: So when there was opposition to the Wisconsin avenue selection, I personally met with several of the people that were ANC Commissioners at the time. They brought three properties they wanted the district to look at, and one of which included the Idaho Avenue site for our consideration. As you are likely aware, they also submitted those recommendations to the council member. So those were additional sites that were taken into consideration and they had some -- they came from the ANC representatives, they had some input from the people that they represented.

MR. BROWN: If I understand your testimony, you're saying that certain interested members of the
community made suggestions about alternative sites.
MS. MOLDENHAUER: I believe her testimony speaks for itself and you trying to state what she said -- if you have another question, I don't -- I object to counsel restating and trying to put his own words into what she just stated.

CHAIRMAN HILL: I appreciate your comment, Ms. Moldenhauer.

Mr. Brown, go ahead and finish asking your questions. Again, as I understand it, the answer that I think Director Zeilinger is giving is that it was at the council level that there was public participation. But please go ahead and ask your question again more concisely.

MR. BROWN: I think I've covered the point adequately. Let me just turn now to Director Gillis.

In your testimony, Director Gillis, you say that "To date we have held over a dozen meetings, which include the ANC council members, district leaders, as well as several stakeholders and advocacy groups." Correct?

MS. GILLIS: That is correct.
MR. BROWN: My question to you is: With regard to community feedback, either from the individual level or at the ANC level, are you aware of any feedback
or input process with regard to -- a formal process with regard to obtaining advice about site selection in this particular case?

MS. GILLIS: Could you expound on your question, please? I'm not understanding. Are you asking more so just community feedback, but then you asked about a formal process. I just need further explanation.

MR. BROWN: All right. I'll go back over it again.

MS. GILLIS: Thank you.
MR. BROWN: There is now a -- in the development process a formal process for community input. Correct?

MS. GILLIS: Yes, through the advisory team process.

MR. BROWN: Are you aware of any similar formal process for community input, including ANC input, with regard to the decision to choose the police station site?

MS. GILLIS: What I can comment on, sir, with regard to the decision to choose the police station site, that was a site that was chosen by the council. And once that site was chosen why the council, we moved forward with the AT meetings and then the discussions
with the community wrapped around that other site.
MR. BROWN: You talked extensively about -in your testimony about the search for sites for this property, for this project. My question is: Whether or not in the evaluation of other sites there was any evaluation of the amount of zoning relief that would be necessitated in order to put up a six-story building and meet the programmatic needs of the Government?

MS. GILLIS: So when we evaluated for available sites and other sites in this particular ward in the early stages, there was a preliminary assessment, because any site that we would come to we would have to look at whatever zoning relief that would be needed in order to build an emergency shelter. So there was a preliminary assessment.

MR. BROWN: Are there records of that preliminary assessment -- public records of that preliminary assessment?

MS. GILLIS: Yes, as part of the package to the council hearings, yes. They would be part of the council hearings and information that would be submitted as part of the council hearing, sir.

MR. BROWN: So that information about look at alternative sites and whether or not they would meet the zoning requirements, your testimony is that that
would be found in the council hearing records?
MS. MOLDENHAUER: Can I -- I would object again: Best evidence. If it's publicly available then it would be identified as publicly available. This is not a process to determine what's publicly available or not. We're here on a zoning issue and zoning relief.

CHAIRMAN HILL: So Mr. Brown, as far as, I guess, what Ms. Gillis -- I'm sorry, Gillis?

MS. GILLIS: Gillis.
CHAIRMAN HILL: -- is saying is that it was -- there is public information on that. It was on the website there, I guess, you just said before the council -- I forget what your answer just was now as far as where it was. Correct?

And, again, Mr. Brown, I mean, I'm not trying to dissuade you from asking the questions that you're asking. As far as site selection and how it got to site selection, that's not really what we're here for. I mean, we're here really for just the zoning relief that has been asked of the board. And this is actually for anyone who's going to testify as well, we're limited to just basically what is before us in terms of the zoning requirements for this relief and how it's been granted, not how site selection came about. And as you did hear from the chairman who first came in,
that process was already before us, it had nothing to do with what's coming before us right now. But you can please go ahead and ask your question.

MR. BROWN: You're entitled to that view. I respectfully disagree with it. As I will explain in our presentation: We believe the thoroughness of an alternative site selection process is critical to the proper zoning decision to be made in this case. But I'll get to that when it's my turn.

CHAIRMAN HILL: Okay.
MR. BROWN: But I have no further questions. CHAIRMAN HILL: Okay. Commissioner -- and I sorry, could you state you name again for me?

MS. MACWOOD: Certainly. Nancy Macwood.
CHAIRMAN HILL: Commissioner Macwood, you know that in a little while you also have an opportunity to present some testimony, so this is just basically any kind of cross you might have for the Applicant.

MS. MACWOOD: Thank you very much. I only have one question and it's for Director Gillis.

Good morning, Director Gillis. Did DGS and the architect meet with ANC commissioners on the design the shelter per their request?

MS. GILLIS: Good morning, Commissioner Wood [sic]. We met with the ANC commissioners, we held

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| 1 | with the community, what were the design attributes. We |
| 2 | then brought those draft plans back to the advisory team |
| 3 | before we brought them to the community to make sure |
| 4 | that we were sharing with them and having an iterative |
| 5 | process before we went out for additional public input. |
| 6 | So there was a very clear outreach to ANC to be part of |
| 7 | our process and we did include the ANC's in that. |
| 8 | MS. MACWOOD: I can't testify at this time, |
| 9 | so that concludes my questions. |
| 10 | CHAIRMAN HILL: All right. Commissioner, |
| 11 | thank you. |
| 12 | So the board has questions for the |
| 13 | Applicant? |
| 14 | Please go ahead. |
| 15 | MS. WHITE: Good morning. For Mr. Young, |
| 16 | you mentioned during your testimony that through your |
| 17 | review process that there would be no adverse impacts to |
| 18 | the community based upon the design of this particular |
| 19 | project. I'd wonder if you could provide a little bit |
| 20 | more detail regarding that opinion. |
| 21 | MR. YOUNG: Sure. What my intent was to |
| 22 | convey is that we would work hard to minimize any |
| 23 | impact, if any impact at all would occur. And so that's |
| 24 | really why we spent the time in each of these ward |
| 25 | locations with the community advisory teams talking |

with the community, what were the design attributes. We then brought those draft plans back to the advisory team before we brought them to the community to make sure that we were sharing with them and having an iterative process before we went out for additional public input. our process and we did include the ANC's in that.

MS. MACWOOD: I can't testify at this time,

CHAIRMAN HILL: All right. Commissioner, thank you.

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Please go ahead.
MS. WHITE: Good morning. For Mr. Young, you mentioned during your testimony that through your the community based upon the design of this particular project. I'd wonder if you could provide a little bit more detail regarding that opinion.

MR. YOUNG: Sure. What my intent was to onvey is that we would work hard to minimize any really why we spent the time in each of these ward locations with the community advisory teams talking

1 break down the -- how would you break down the family 2 kind of allocation? You have 50 families, if there are 3

10 per floor, then you're calling, you know, a certain number of buildings that you have to actually construct to deal with that so.

MS. ZEILINGER: That's correct. So we determined that we need approximately 280 units to replace D.C. General and to make up the balance of what is needed to operate an emergency system for families. And so as I mentioned before there's a balance between making sure that we're creating -- we're -efficiencies, as well as that we can operate efficient and effective programs in order to do that. And so to do that, we have determined that not more than 50 units per building and have worked in a strategy to spread out those programs throughout the entire District of Columbia. When we operate, we have to have a full compliment of staff at each program. So the question had come up during the council process or why wouldn't the district just have a smaller building that maybe is -- and have more of them? And that would practically double our operations' costs that would require we have on-site facility maintenance at every program onsite 24-hour security, and security on each floor of the building, as well as for the building as a whole. We
extensively about the design elements, the siting of the facilities, explaining the rationale for how the programmatic needs translated to the building footprint, if you'll will, and doing that which we can to minimize the issues that are raised in this particular case, for example, as has been testified to, moving the location of the playground, the trash, working very hard on having parking solutions that the community will support and can support have been part of that process to minimize any impacts that they perceive to occur.

MS WHITE: Thank you.
MR. YOUNG: Yes, ma'am.
SPEAKER: Who should I ask this question to? Maybe Director Zeilinger, can you talk a little bit about -- the opposition has asked a couple of questions about the possibility of multiple buildings. And the question is really -- and I think there was -- and I not sure if you actually gave this or Mr. McNamara did, but the question on how does multiple buildings -- how does that kind of work? If there are lower buildings you kind of spread that out. You talked about some of the operational and kind of maintenance issues that we're talking -- how many people do you need for a facility that -- how many staff do you need for a facility if it's spread over multiple buildings, and how do you
have program staff at each site and we also -- social workers, people who do housing assessments and a range of other services and supports that address the needs of all members of the family. So that would cause us -not only would we have to cite and construct an entire additional building, but we would also have increased operating costs to operate more sites. And if we were going to operate more sites in one particular ward, why would we do that there and not in the rest of the District of Columbia? So we've been consistent in our standards across the city as we have in ward 3. Did I answer your question?

CHAIRMAN HILL: It's quite helpful because it's kind of not clear to me how that would work out, you know, would work if you have 30-unit, you know, building and then a another 20-unit building, you know, how would you actually do that? And it seems that you would -- I would think you would see the cost would increase just to maintain them and to operate them.

MS. ZEILINGER: We would have a whole additional separate contract for each site, so the Department of Human Services will issue solicitations to select a service provider to operate each of our programs in each the wards. And we would have to have an additional service provider, additional contract for

|  | 90 |  | 92 |
| :---: | :---: | :---: | :---: |
| 1 | any operations there that would encompass those | 1 | And we'll soon publish our numbers from January of this |
| 2 | supportive services that I just described to you. We | 2 | year. But as of the last report, that was the number -- |
| 3 | would also do additional meal delivery at each and every | 3 | unsheltered homelessness in the district is -- while our |
| 4 | location, you know, all the operations' costs. And so | 4 | rates of homelessness are higher than every other |
| 5 | the right economy of scale we believe to achieve is up | 5 | jurisdiction in the country, meaning the number of |
| 6 | to 50. | 6 | people per capita who experience homelessness is high |
| 7 | SPEAKER: Thank you. | 7 | here in D.C., our unsheltered homelessness is one of the |
| 8 | MR. MILLER: Thank you, Mr. Chairman. Thank | 8 | lowest in the districts because of our laws that provide |
| 9 | you all for your presentation. I just want to thank the | 9 | that access to shelter. |
| 10 | mayor and the council and the city administrator and | 10 | MR. MILLER: And you mentioned that this |
| 11 | Director Zeilinger for all of your efforts to try to | 11 | type of facility, these types of facilities in each ward |
| 12 | prevent the crisis of homelessness in our city and the | 12 | that have been proposed including ward 1 and ward 3 , |
| 13 | work you do every day to try to get positive outcomes. | 13 | this represents best practices, the ten units per floor |
| 14 | The -- and the Homeless DC initiative, in particular -- | 14 | no more than 50, approximately? Do we have -- if you |
| 15 | the Homeward D.C. initiative; is that referring to the | 15 | could provide for the record maybe what the models are, |
| 16 | 280 families currently at the D.C. General? | 16 | if there are models, within the city for this type of |
| 17 | MS. ZEILINGER: No. Homeward D.C. is the | 17 | facility and around the country? I don't think I need |
| 18 | strategic plan, it was adopted by the District | 18 | to hear on the record, but I'd appreciate having that. |
| 19 | Interagency Council on Homelessness, which is chaired by | 19 | But related to that is, again, might be beyond the scope |
| 20 | our city administrator made up of government agencies, | 20 | except for that standard of no reasonable alternative to |
| 21 | advocates, service providers, people who have | 21 | meet the programmatic needs, why aren't we just building |
| 22 | experienced homelessness. It is a citywide plan that | 22 | permanent supportive housing with wraparound services |
| 23 | addresses homelessness among all populations with | 23 | for these $50-$-- |
| 24 | specific strategies for families that include repairing | 24 | MS. ZEILINGER: So we absolutely are |
| 25 | our crisis response system, a key action and component | 25 | building housing. The mayor not only put -- has put |
|  | 91 |  | 93 |
| 1 | of that is closing and replacing D.C. General along with | 1 | \$100 million every year in the Housing Production Trust |
| 2 | the prevention and rehousing of persons that I | 2 | Fund to create and preserve affordable housing. And |
| 3 | referenced in my testimony. So yes, sir. | 3 | just for the specific strategies in Homeward D.C., we've |
| 4 | MR. MILLER: I just had a couple questions | 4 | allocated more than \$34 million in the first two budgets |
| 5 | that might go a little beyond what our scope is, but | 5 | alone, that's on top of what we're already spending in |
| 6 | just to understand the context, and it may be in the | 6 | homeless services. But when somebody gets kicked out, |
| 7 | record: What is the current homeless population in the | 7 | evicted, has an incident of domestic violence that |
| 8 | district and how many of that population are in shelter | 8 | they're fleeing, or the variety of things that happen |
| 9 | hotel facilities and how many are on the street? | 9 | that cause somebody to present to us to say, "I have no |
| 10 | MS. ZEILINGER: So I will need to look up | 10 | place to be and lay my children tonight to sleep," we |
| 11 | our last plane and town numbers, but I can tell you -- | 11 | can't wait to look for a lease and sign an agreement in |
| 12 | MR. MILLER: Can you provide that for the | 12 | order to -- we can't access permanent housing in that |
| 13 | record? | 13 | moment. We have to have a crisis response system that |
| 14 | MS. ZEILINGER: Yes. And I can get -- I | 14 | provides that access to safety immediately for people in |
| 15 | think is was referenced, actually, in the city | 15 | those situations, and then that quickly supports them |
| 16 | administrator's -- or referenced in the city | 16 | to -- if they need permanent supportive housing to |
| 17 | administrator's testimony. We currently have 941 | 17 | access that; if they need affordable housing, to access |
| 18 | families in emergency shelter in the District of | 18 | affordable housing, but to make that appropriate match |
| 19 | Columbia. Approximately, 600 of those families are | 19 | to the housing that that need. So we will always need, |
| 20 | staying in overflow hotels. There were over 7,000 | 20 | even when we reach our goal of ending homelessness, that |
| 21 | overall men, women, and children experiencing | 21 | means homelessness is rare, brief, and nonrecurring, but |
| 22 | homelessness in our last report after our last point in | 22 | not that nobody ever experiences the crisis of "I don't |
| 23 | time. Our most recent point in time was January of this | 23 | have a place to stay tonight." |
| 24 | year, and we are still D duplicating and working with | 24 | MR. MILLER: And then the goal is that this |
| 25 | our continuum of care to finish reconciling that data. | 25 | is the short-term crisis response? |

MR. MILLER: I assume we are not meeting the
MS. ZEILINGER: Exactly, short-term crisis.
MR. MILLER: And the time period is approximately 90 days?

MS. ZEILINGER: That is the goal in our
strategic plan. It's a five-year plan, and we're working hard at that. As I noted in my testimony, our exits to permanent housing in the last two years have increased by 50 percent, that we have launched a very robust prevention initiative where more than 2,700 families who came in seeking homeless services, we are able to help them remedy their crisis without a shelter stay, which are all important components of creating a system that works. But making sure that when families are in that crisis, that they have access to safety and in an environment that's really equipped to support them at that time of crisis, acknowledging that families are coming to us often who've experienced trauma and a whole host of challenges, that that matters a lot in being able to support them effectively to exit homelessness into permanent housing. And so it is that part of our strategic plan and our reform efforts that we're here about today: We are working in every single area of the plan, but this is also that critical component related to the crisis.
concept, there's a warming kitchen per floor or it's just one -- why isn't there a communal cooking kitchen so that people who can walk to Giant aren't going to maybe get something else?

MS. ZEILINGER: So each family will have their own small refrigerator in their room for snacks, medications, things that they might need. There will be a microwave on each of the floors, and then we'll bring in hot meals and serve them from the warming kitchen. It's at temporary sites, but if we were to get into providing kitchens in each of the rooms, there's both an added cost, as well as just sort of efficiency that doesn't happen while navigating shared cooking facilities for a short-term stay is also difficult. It also then adds additional requirements in terms of the building, that my colleagues who specialize in that can speak to, in terms of it being a commercial kitchen in the standards based on the number of people there. So we're trying to acknowledge that this is a temporary but also meet the needs of families. We did extensive conversations was part of our design about what those requirements are, what families really need, and we think we able to achieve that with the refrigerators in every room, the microwaves on every floor, and the warming kitchen that serves the hot meals.

90-day drawl at D.C. General. I assume that average length of time is much longer.

MS. ZEILINGER: No. For families who exited D.C. General in fiscal year '16, their average length of time was 142 days in shelter. For families that have not exited yet, who are still there, the average length of time is 171 days. So we're absolutely making progress in the right direction with all of the reforms that we're doing. But I think, you know, there's been a lot of questioning of the ten units per floor, and I think this is where really understanding that when families are coming to us and it's the predictability of the environment in which they're living, a sense of safety in where they are, is really important for their ability to engage in the services and supports that help them exit the crisis of homelessness. At D.C. General, for comparison, we have on one floor, and even on some hallways, more than 70 families in one space. So you can imagine -- and they're coming in and out because we have shared congregate bathroom facilities way down the hall. That is a very difficult environment in which to support families through that time of instability.

MR. MILLER: I want to applaud the efforts to find a replacement facility that's much more dignified and hopefully successful. The warming kitchen

MS. GILLIS: Just to add onto that if I
could, Mr. Miller. Director Zeilinger is correct. That would require more from the design and construction standpoint to provide a kitchen, because it would be a commercial-sized kitchen given the number of people that would be housed in the site. So with the commercial-size kitchen comes certain things that we would need to make sure gets built: Utility connections, what have you, into the kitchen. Also, certain certifications that we would go through, not only with D.C. but also with Department of Health. So that would expand what we would be doing, that would also expand a lot of the footprint that Mr. McNamara talked about within the building, and then additional sources from the district government agencies to support that effort of which, of course, would add to the cost.

MR. MILLER: Thank you, Director Gillis. I appreciate that height of the facility has been lowered three feet from the original, or to 69 feet. Is that correct? Is that correct?
(Responds.)
And I think I saw some reference in the ANC's resolution, and get more into discussion with the board about that later, but some reference to -- I don't think they voted on it, but putting one for
underground -- the administrative ground floor function so that residents -- so you can lower the height of the building by one floor to five, and, I guess, to 60 feet or something like that. But I assume there's extensive costs with that as well. What is that approximate cost?

Sure. Actually, one of the things we have actually spoke with the ANC about, if we were able to move any of the units to that basement floor, we would have to excavate even further. There's some site constraints which expands to underground utilities and underground water, storm water. And so to be able to excavate that, we were concerned about doing that. So the current design right now, we're looking at only excavating a portion of the basement, not the full basement.

With regards to additional costs, we opine that my team looked at and said, "We could be looking at several million dollars to actually excavate further or even expand the footprint to allow for removal of the units from above floors down to the basement or even an extension of the current foot print to handle the additional floors.

MR. MILLER: And just a couple more questions, Mr. Chairman.

CHAIRMAN HILL: Sure.
wall, which is onsite. And so one of the concerns of the neighborhood was how that looks from the garden side. And so our approach to mitigate that was to plant vines along that base of that wall, allow that to grow up and create a green screen wall along that parking garage and essentially, hide that concrete structure.

MR. MILLER: And are there any opportunities for green on the roof of that deck, of that garage or partnering with nonprofits who do it more community gardens occasion to the community?

MR. MCNAMARA: We need to beef up the structure to handle that load and also increase the depth to get sufficient soil depth to grow anything on the roof. Currently, it's just a flat deck for parking only.

MR. MILLER: Well, there are some mid-rise, as you pointed out, and higher-rise buildings around the community, and mid-rise building this will be looking on that windows and seeing that deck. If there's a cost-effective way to green that up, I think that would be a benefit for the neighborhood.

MR. MCNAMARA: Sir, we can look for that.
MR. MILLER: And do we have renderings or any renderings of the design of the playground?

MR. MCNAMARA: No. We haven't gotten into

MR. MILLER: The height of the -- Mr.
McNamara -- height of the parking deck is -- what's that height?

MR. MCNAMARA: So it's an a three-level garage. And since the site slopes from north to south, on the north end it's approximately 18 feet to the top of the barrier guard wall, and on the southern end of the site it would be approximately 26 feet.

MR. MILLER: Do we have in our record any renderings of that? Can you provide that for the record? And on that, the PowerPoint was helpful, but can we get a copy or has that already been sent to us?

MS. MOLDENHAUER: The PowerPoint is part of the record. It is at Exhibit 202.

MR. MILLER: Okay.
MS. MOLDENHAUER: And there are images of the garage in the -- I'll point to that.

MR. MILLER: Right. I know I just saw it when you did the PowerPoint today. I guess, I missed the PowerPoint in the record, so I'll look for that.

MS. MOLDENHAUER: Mr. McNamara, can you elaborate on, I guess, the green wall and the images and how that's shown in the PowerPoint?

MR. MCNAMARA: The intent for that garage will rise up above the current level of the retaining
the details of the playground. There's a requirement that we create different zones of playground for different ages, so we plan to engage specialists that design playground equipment once we get to that stage to be able to appropriately design that playground for the different groups.

MR. MILLER: To the extent you can have any prototypes of what can fit into that space. What is the square footage of that playground?

MR. MCNAMARA: I want to say it's approximately 3,000 square feet. And that can be broken down into either two or three zones depending on the age requirements we need to meet, but -- and essentially approximately 1,000 square foot zones for each group.

MR. MILLER: It sounds like based on the testimony of Director Zeilinger, it's a very young age or a younger age?

MR. MCNAMARA: That would be our primary group. And perhaps maybe that playground might be a little larger than the others. It's something we need to look at in detail with the DHS.

MR. MILLER: My last question, Mr. Chairman, Ms. White, Ms. Moldenhauer referenced that the temporary use of the tennis courts during construction on the road there would have to be built to be built to get to the
tennis courts. You are looking at alternatives. And I think the ANC actually supported even in their -- by vote -- I don't know if the vote is specifically on this element -- but they supported the alternative of during the construction period reserving certain number of on-street parking spaces for the police and, I guess, I don't know, construction vehicles but at least for the police?

MS. WHITE: I'll ask Director Gillis to answer that question.

MS. GILLIS: Yes. We are looking at temporary use for the tennis courts for a possible option. And yes, the ANC has definitely opined the use of on-street parking, for the use of temporary space. We're also looking at other options as well. Just to make sure that we find something that's amenable to the community, as well as amenable to our client MPD. Because first and foremost we need to make sure they have spots for their uses. So we're looking at some available sites around the area within a quarter mile radius. I can't comment on what actually those are, but we'll continue to work with the ANC on those sites amenable to looking at, cordoning off what roadways with on-street parking would be available for them for use during this temporary time. And what I do mean about

MR. MCNAMARA: Yes.
CHAIRMAN HILL: And then you got it down another 3 feet from the original design?

MR. MCNAMARA: Correct.
CHAIRMAN HILL: Mr. Young, so the advisory teams -- and I understand from the testimony now how those advisory teams get set up after the site has been selected and kind of working with them. Can you tell me a little bit how the temporary parking issue was -- you spoke about temporary parking and how kind of that was addressed and how you went through with the community about that?

MR. YOUNG: Sure. On the temporary parking it is to say we continue to hear from -- continue to work the issue of temporary parking with the community. We understand the relief that we're seeking is not the most desired option for temporary parking, that being the use of the tennis courts. There is still the option of reserving on-street parking. But in addition to that, we're continuing to look for other parking options that would take us away from having to use the temporary parking that we're seeking in our application the relief for.

CHAIRMAN HILL: When do you think you might know that? Like Director Gillis, you spoke about how
temporary, we're look at a no more than eight months.
That will allow us to be able to construct a parking garage first, get the parking garage settled, and then once the parking garage is settled, have all of the MPD back to use the parking garage. I will also add that we're looking to maintain approximately 50 to 60 parking sites onsite. By doing the parking garage first that will allow us to keep some of the parking onsite for MPD as well. So we're doing as much as we can to minimize the impact during the construction period.

MR. MILLER: Thank you very much. Thank you all for your testimony.

CHAIRMAN HILL: Okay, so Mr. McNamara, so you mentioned the heights of the ceilings. So if you went from eight-four to seven-eight, just out of curiosity, do you know how much you're saving on the height of the building?

MR. MCNAMARA: Eight inches for five floors is 40 inches, 3 foot 4.

CHAIRMAN HILL: So another 3 foot 4 is what you're saying?

MR. MCNAMARA: Yes.
CHAIRMAN HILL: Okay. So part of the work that you-all have done with the community there is, again, you moved the playground and the trash. Correct?
you're not exactly sure yet, but that you're looking at things and it seems to be -- you seem to be indicating that you are going to find an alternative use, which means that the tennis courts wouldn't be removed temporarily?

MS. GILLIS: We're looking to see about those other options. We can definitely get back to the board within the next hopefully couple of days, if no more than a week, to be able to go in that direction. We wanted to make sure that the temporary use of the tennis courts would still be available if nothing came to fruition. However, we're pretty optimistic at this point that there's additional alternatives that we can do that will remove the tennis courts.

CHAIRMAN HILL: And you mentioned the SFO process. I'm sorry, I don't know what the acronym is.

MS. GILLIS: I'm sorry. The Solicitation for Offers. So originally, when we started the process, as the city administrator discussed, we looked at not only acquisition of property but also leasing of property. But we did it through a Solicitation of Offers, almost like an RFP process that have interested parties, owners, developers come to us with an offer.

CHAIRMAN HILL: And that started two years

MS. GILLIS: 2014.
(Speaks off microphone.)
MR. YOUNG: It actually -- the Solicitation for Offers was in early 2015. And then subsequent to that, we hired a broker to go try to find options for us to either lease or acquire.

CHAIRMAN HILL: And then, Director Gills, you mentioned after that, and I got a little lost, you said something about another kind of search that happened with the council?

MS. GILLIS: There was testimony here that talked about what we did as far as --

CHAIRMAN HILL: There was the SFO process, then there was another process it seemed like I thought you mentioned.

MS. GILLIS: No, just the SFO process.
CHAIRMAN HILL: And please continue. What were you thinking, your line of thought there when I mentioned with the council?

MS. GILLIS: I was going with the discussion, sir, about: We did our assessment in determining the sites and presented the sites. And then after we presented the sites, the council decided upon three different cites on their own; so that was the separate -- that's the separate one I thought you were

CHAIRMAN HILL: I mean, as far as like there's not a programmatic -- there's not a programmatic need that Director Zeilinger or architecturally for the door -- again, I was just curious -- the bathroom opens -- if you're looking in the bathroom, the other bathroom door you look right into the other bathroom. That's what I was kind of curious about.

MS. ZEILINGER: What our goal was, hearing from families about -- and sort of will be learned from having to operate D.C. General, we can't have parents leave children unattended of certain ages in their rooms. So when parents are trying to keep track of multiple children, we want them to be able to open their door, let their child use the restroom in close proximity where they can see where they're going in, see them coming out without having wake up other sleeping children.

CHAIRMAN HILL: So it was a programmatic need. That's what I'm trying to understand.

MS. ZEILINGER: It was a programmatic need and sort of we wouldn't -- to not have them all the way down at the end of the hall. So if they don't have their in-suite bathroom, they're able to just operationally manage with some small amount of sharing.

I just wanted to clarify because there's a
referencing.
CHAIRMAN HILL: I see. Okay. That's what I was -- okay. Okay.

And director Zeilinger -- Zeilinger?
MS. ZEILINGER: You got it.
CHAIRMAN HILL: Again programmatically there
was, again, the discussion about the ten units per floor, that that is something that is what has been -is what is going to work best for the program goals, and also that that is consistent with the other sites around the cit. Correct?

## MS. ZEILINGER: Correct.

CHAIRMAN HILL: And then also you mentioned kind of like sight lines and this is something that I had a question about architecturally, actually Mr. McNamara as well. I was just curious again, like the bathrooms kind of look on to each other. Was there a reason for that?

MR. MCNAMARA: Primarily, we wanted to create zones respite where you could change the materials in the ceiling and the floor so then you don't just have a long, straight, long corridor. It kind of breaks up the length of the corridor into different zones, neighborhoods almost. So that was the reasoning for clustering them across from each other.
question about the units and the floor and the overall need: We need 280 units to be able to accomplish our goal. So if we were to -- I think there was a question about 30 -- about how that fits into the programmatic requirements that if we were to reduce the number -it's still ten per floor but reduce the height, we wouldn't have enough units across our system to accomplish the goal.

CHAIRMAN HILL: Okay. I don't have anymore questions at this point. Although I'm sure probably others will come up.

Does the board have any more questions at this point?
(No response.)
And just to let everyone know what I'm going to try to do is get through the Office of Planning and I say "Get through the office of planning" because this has now gone on for two-and-a-half hours and we still haven't even gotten to the testimony of the party in opposition. So what I'd like to do is, again, go through the Office of Planning, any other government agencies that we might have, have an opportunity for cross or questions, and then we're going to take a break, just so everybody knows. So may I turn it over here to the Office of Planning?

MS. BROWN-ROBERTS: Good morning, Mr. Chairman and the members of the BZA. Hello, I'm Maxine Brown-Roberts, Office of Planning. I'm going to be very short, since you have our report in front of you. The Office of Planning strongly recommends approval and we're in support of the special exception for the emergency shelter. And also as demonstrated in our report, that they meet the variance requirements for the more than one principal building on a lot, the height and loading. In addition to that, which is not addressed in our -- which was not fully addressed in our report, regarding the temporary location of the parking lot -- but we did note that the Applicant was going to be submitting additional information on that. And so we are in support; we do think they do need the standards applied in subtitle view in section 203J. And with that, if you have any questions, I'm available.

CHAIRMAN HILL: Thank you, Ms.
Brown-Roberts, obviously, the report is in the record and it has been pretty extensive, and I am going to turn it over to the board. But, I guess, I'm going to work my way down the table here.

And DDOT is here as well. Is that correct?
So DDOT, if you'd like to please give your report for us.
$\square$12

Office of Planning or DDOT?
(No response.)
Okay, does the Applicant have any questions for the Department of Transportation or the Office of Planning.

MS. MOLDENHAUER: From the Office of Planning, the opposition has focused on Section 6 of the special exception relief for the emergency shelter use. One, I just want to confirm that Office of Planning agrees that emergency shelter special exception is the appropriate use for this facility.

MS. BROWN-ROBERTS: As stated by the ANC administrator who is the person who determines what the uses are and what category and that was his determination, and that was part of the application, so therefore that is what we're assessing.

MS. MOLDENHAUER: And under Section 6 where it indicates: "The board may approve a facility for more than 25 persons, not including residential supervisors or staff and their families only if the Board of Zoning defines the program goals and objectives of the District of Columbia cannot be achieved by a facility of smaller size at the subject property, and if no other reasonable alternative to meet the program needs of the area." Nowhere in that section does it

## 111

MS. ISRAEL: Good morning or almost afternoon. My name is Evelyn Israel for DDOT, District Department of Transportation. Our record pretty much stands on its own, however, I do want to address the nature of the temporary parking use special exception, which was not evaluated during the study process. But DDOT is happy to work with the Applicant on the request. Medications [sic] may be required, and that can be dealt with at a later point, particularly during the permanent public space permitting process.

With regards to the temporary on-street parking, DDOT does not object. We will designate a length of curb for the MPD authorized vehicles only rather than having them park in a wider zone within the entire neighborhood. This is similar to what we've done/permitted for D.C. Public Schools during construction phases. Do you have any questions.

CHAIRMAN HILL: Director Gillis, is that new information or is that.

MS. GILLIS: That's the similar information as I was stating as far as allowances for MPD during the temporary period of time to be able to park on the street.

CHAIRMAN HILL: Okay. Great. Thank you.
Does the board have any questions for the
require a specific search, does it? It just simply requires that the board find that there's no other reasonable alternatives.

MS. BROWN-ROBERTS: I think the determination for that search has already been made by the council. And so I don't think there was anything else because that need has already been taken care of through the council.

MS. MOLDENHAUER: There's nothing in the zoning regulations that require this board to evaluate a search because the word "Search" is nowhere in that section, is that correct?

MS BROWN-ROBERTS: No, you're correct.
MS. MOLDENHAUER: And in OP, obviously, your indication is -- you indicate that if we satisfied both of those elements for the board to be able to approve more than 25 persons?

MS. BROWN-ROBERTS: Yes, in our report we did state that.

MS. MOLDENHAUER: Thank you. No other questions.

CHAIRMAN HILL: Mr. Brown, do you have any questions for the office of Planning or the Department of Transportation?

MR. BROWN: Just one for Ms. Brown-Roberts.

Ms. Brown-Roberts, you are also relying on the zoning administrators decision that the variance required for putting two primary structures on the same lot is an area variance. Correct?

MS. BROWN-ROBERTS: Yes.
MR. BROWN: Thank you.
CHAIRMAN HILL: Does the ANC have any questions? For the record, if it's okay if we just say the ANC is nodding, no.

All right. So one last time: Does the board have any questions for the Office of Planning or DDOT?
(No response.)
CHAIRMAN HILL: What I'd like to do is take a five-minute break, and then we're going to come back with the ANC. I'm pretty sure if you want to come forward or after the break and give your presentation, as well, and then we'll turn to the party in opposition. Thank you.
(A short recess is taken.)
CHAIRMAN HILL: So next on the -- next procedurally is going to be the ANC. And they'll have an opportunity to provide testimony, and then cross examination by the Applicant. Our attorney seems to have changed.

MS. MACWOOD: Five -- I got like three pages.

CHAIRMAN HILL: We'll put five minutes on there just so you kind of know. If Mr. Moy hears me, putting five minutes on the clock. Go ahead. That's all right.

MS. MACWOOD: Hopefully, it's a slow clock, Mr. Moy.

Good afternoon, I am Nancy Macwood, chair of advisory neighborhood commission 3C. On February 21st 2017, at a notice public meeting with the quorum, the ANC considered the multiple variance and special exception request filed by the D.C. Department of General Services that is the subject of this hearing. Since the January 3rd filing, the ANC held two public planning and zoning committee meetings with DGS and the Department of Human Resources and scheduled a special community meeting on January 31st at which the interim chief of police also participated. They was standing room only attendance at all of these meetings. The ANC voted five to four on a resolution that presents the following lists of issues, concerns, and recommendations.

ANC 3C has stated repeatedly since the mayor chose 2619 Wisconsin Avenue for the ward 3 emergency

MS. MAZO: I'm just sitting in until Meredith comes back.

CHAIRMAN HILL: And what's your name, I'm sorry?

MS. MAZO: Samantha Mazo.
CHAIRMAN HILL: Okay. Great. Thank you. Just so everyone knows: A very important question was asked, and we're going to have a lunch break. And we're going to take a lunch break after this case. So if you're here for the whole day or for the other two cases, we're going to take a lunch break after this case.

So Commissioner, I'm going to go ahead and if you wouldn't mind just again -- I guess, you don't have to state your name for the record, but you can't be like --and then go ahead and please provide some testimony as to the opinions of the ANC, and then we will move on. And just out of the curiosity, are you the SMD for this particular property or no?

MS. MACWOOD: No. The SMD commissioner is here and I do believe she's intending to testify later.

CHAIRMAN HILL: All right. Great.
MS. MACWOOD: Do you want to --
CHAIRMAN HILL: Sure, go ahead, sure. Do you have any idea how much time you might like?
family shelter over a year ago, that we support closing D.C. General and replacing with shelters in each ward. The decision of the D.C. Council to move the ward 3 location to its current public property site still within ANC 3C was unusual, because it was the only shelter site with an existing public use: The Second District Police Station.

Since the January DCA filing, the issues related to this site have been emerging. When the ANC received plans from DGS after the filing and began meeting with the community with her concerns about the relationship of the two structures and the two functions. Over the next few weeks, MPD and the Department of Homeland Security leadership stated publically that public safety would not be jeopardized.

At the same time, concern about the DGS proposal to replace the existing onsite 157 MPD parking spaces emerged. Residents questioned the entire parking plan with included waiving half the required parking for the shelter. The police use street spaces daily when the 2D parking area is full and during twelve-hour shifts 2D is overflowing with cars, many of them parking on the lawn. In response, DGS proposed a three-level above ground garage.

We appreciate the acknowledgement that there
are serious parking needs at this site, but the solution, a larger parking structure, raises other issues. There are no similar garages in the entire ANC area. The aerial images project a building as large or larger than the police station. DGS has not presented plans for giving the ANC and the community reliable dimensions of the parking structure.

Council wanted to reduce costs by locating the ward 3 shelter on public land, but this site has a vital use. Come now in order to address the unmet parking needs proposals are offered that reveal the lack of a master plan to show how two critical public uses can use this site over the long-term. The ANC supports locating the shelter at this site, but we strongly recommend the creation of a master plan and urge that any improvements made to the police station be completed at the time the shelter's built so that the community future shelter residents and the police don't experience major disruptions again.

The community and ANC also raise concern about the height of the proposed structure, which is consistent with a high density zone whereas this site is low to moderate density. The Applicant's submission describes the area as "Very built up," but in actuality, there are one houses immediately to the south of the

1 deliveries by van could be accommodated at the northern

2
3 4 5
6
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end of the shelter building and other types of deliveries should not require the use of a 30 -foot truck and the need for a dock. We note that if use were to change to residential use/normal intense use, the lack of a loading dock could force loading to the street, which would negatively affect the community.

The ANC is concerned about the location of the playground and the trash adjacent to the single family homes. We suggested to DGS that the playground move to the rear of the shelter and avoid the need for a very tall buffer wall approximate to the existing homes, and similarly that the trash be located to the north side of the building and avoid the twice a week noise that accompanies trash pickups. DGS showed a sketch at the ANC showing these changes. When important issues are handled in this way, it is difficult for the ANC to know what we can rely on. We wanted to highlight the seriousness of the community's concerns by emphasizing these two issues in resolution.

Another constant issue raised at our public meetings on the shelter zoning proposal is the lack of planning for how John Eaton Elementary School will accommodate children living temporarily at the shelter. There are projected to be 185 people of which about --

## 119

proposed location of the shelter: McLean Gardens, low-rise, RA-1 condominiums to the north; three-story townhouses fronting on the two-story Cathedral Commons PUD to the east, and a large open space developed with community gardens, playgrounds, and tennis courts to the west. The Cathedral Commons PUD to the northeast of the site is zoned commercial and fronts on Wisconsin Avenue, and its five stories intentionally took height queues from the PUD on Idaho Avenue, that is also five stories at its closest point to the two-story police station.

The community is very concerned that a 72-foot building, perhaps now 69 feet, plus a penthouse will negatively affect light and air, privacy, and the enjoyment of home. The ANC finds that the extreme height proposal would substantially impair the intent, purpose, and integrity of the zoning plan. There are options that would meet development standards and reasonably accommodate the program goals, but DGS has been unwilling to talk to the ANC about options. The ANC believes the issues and concerns raised by the community are significant: We do not support a variance for height and number of stories. The ANC does support the loading variance because we do not find that the intent, purpose, and integrity of the zoning plan would be harmed in this instance. The twice a day meal

## CHAIRMAN HILL: Commissioner, can I just interrupt for one second?

Mr. Moy, can you just turn off that clock there.

Commissioner, take as much time as you like. It's just blinking. I just wanted to know if -- I didn't want you to be concerned about the time.

MS. MACWOOD: I was ignoring it, but thank you.

CHAIRMAN HILL: Thanks for letting everyone know.

MS. MACWOOD: There are projected to be 185 people of which about 60 percent, we are told, will be children. At D.C. General about half of the children are at elementary school age. No administration official presented to the community and ANC any plan for how John Eaton will budget and plan to add children throughout the school year in numbers that could be significant or might be low. The education component of the shelter is deflected by DHS statements that most families will chose to stay in current schools no matter where they are located. While this may be true, the converse could also be true, and the community is very concerned that there is no plan to provide the schools the tools and information it needs to plan for program community include a route near the McLean Gardens'
needs, classroom size, or additional resource assistance prior to the beginning of the school year. It would be very unfortunately if the public good of offering emergency temporary shelter resulted in unanticipated challenges and adverse effects at another public institution providing a public good.

The construction of the shelter requires a contingency plan for lost MPD parking spaces. DGS told the ANC and the community that they now know that there are no acceptable options for the police during the projected 18 months of shelter construction if the proposed garage is built at the same time. DGS has thus determined that the garage will be built first so as to maintain some on-site parking, but that it will be necessary to locate approximately 30 spaces at the Cathedral Commons garage with a balance of about 70 spaces created on the McLean Gardens' tennis court. DGS did not present any reliable plan to the ANC and community for this proposal and we agree with the community that it is a drastic, unnecessary, and unplanned reaction to the realization that no one considered where the police would park during construction.

The possible access routes presented to the
playground and dog park, both of which are heavily used. Police drive with urgency to and from the station, and they should not intentionally be put in a situation where their normal practice will endanger people.

Additionally, the use of the tennis courts mean some community gardens will be destroyed and the community fears others will be harmed by redirected storm water run off and ground water pollution. While it would be a significant disruption to the community -and I want to emphasize significant, the better option in our view is to relax parking regulations near the station and create new parking spaces wherever possible for reserved temporary police parking on the street.

Finally we want the BZA to know that ANC3C felt hampered throughout our consideration of the zoning proposal. We often didn't have information, or it was slow in coming, and even now there is much of significance that we to not know. We can't say that DGS didn't exhaustive search and thus this is the only site in ward 3 that meets DHS's program goals. But rather than complain about the process, ANC 3C strove to represent the legitimate concerns of the community and relate them to the best interests of the city.

As I hope I have explained, the ANC supports the shelter, but we cannot overlook the flaws in this
proposal and the opportunity with more planning to better align community interest zoning and the separate needs of MPD and the emergency shelter program. Thank you very much.

CHAIRMAN HILL: Thank you, Commissioner. Does the board have any questions for the commissioner?

MR HART: Yes. There was one point that you spoke about alternatives for the design. Can you elaborate on that a little bit more.

MS. MACWOOD: Be happy to. If you look at some of the other designs for the shelters around the city, it's very interesting when you compare it to this particular design. This design, DGS is proposing to only excavate about a third of the basement level whereas many of the other shelters, the entire basement is excavated. And when we suggested to DGS that: Why not excavate the entire basement, which would allow them to move some of the service, particularly the admin services, to the basement level, which is what they feature in some of the other shelters? The only response we got -- well, we got two responses: (1) cost; and the other is the issue of water. The entire neighborhood has used ground water; we have ground water in the neighborhood. Everybody builds knowing that

## 23

there is groundwater, so that didn't seem to us to be a particular impediment to doing that.

Additionally, one of the reasons we wanted the playground moved was to both remove it from the single-family homes and avoid the necessity of a very tall buffer wall, but also you now have a very wide side yard, as I think the Applicant has mentioned this morning. There could be -- you could even do a one-story build out of a footprint and include some residence rooms on that level, which again is a feature that you see in some o the other wards' shelters where there are residential rooms on the ground floor, along with some admin and common rooms. And that could -without adding rooms to floors -- you could again bring down the height. If DGS and DHS were willing to add even one room per floor, so you'd have 11 rather than ten, you could possibly take off another level.

The issue for the ANC was that we wanted to explore these options. The reason I asked the question of DGS this morning about meeting with us is because we asked repeatedly to meet with the architect and DGS to talk about some of these things, without success. So while DGS knows we have some of these concerns, they haven't been willing to talk to us in a meaningful way about them. So those are some of the ideas that we

|  | 126 |  | 128 |
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|  | wanted to present. | 1 | Commissioners who voted against the ultimate resolution |
| 2 | MR. HART: Thank you. Just one other | 2 | voted for that amendment. So I can't say with any |
| 3 | question: At the very last part of your statement, you | 3 | certainty. I do think it is fair to say that all four |
| 4 | talked about DGS doing an exhaustive search, or you were | 4 | commissioners who voted against it -- and if this is |
| 5 | trying to determine whether or not DGS did an exhaustive | 5 | just my opinion -- support the shelter at this location. |
| 6 | search. I'm just trying to figure out what is | 6 | MR. MILLER: And you mentioned in your |
| 7 | exhaustive? That is one thing you can kind of continue | 7 | testimony that the surrounding area, the low-rise family |
| 8 | to do, and I'm just not sure what the difference is | 8 | homes and the low-rise other building, and you mentioned |
| 9 | between a thorough and an exhaustive search. I was just | 9 | at least one of the five-story buildings, although I |
| 10 | trying to -- because it seems as though there was a | 10 | think there's more than one. But you did mention the |
| 11 | thorough, you know, search that had been done, and so | 11 | nine-story Vaughan Place apartment building across |
| 12 | that's what I'm trying to kind of, you know -- what | 12 | Newark Street. You do acknowledge that there is a range |
| 13 | other things are you looking for them to do? | 13 | in the vicinity? |
| 14 | MS. MACWOOD: That comment was almost | 14 | MS. MACWOOD: That PUD has three different |
| 15 | verbatim in our resolution. And it refers back to the | 15 | zoning classifications and the tallest portion of it |
| 16 | applicant's submission where they stated that they did | 16 | fronts on Wisconsin Avenue. The portion that I |
| 17 | an exhaustive search for other sites as part of their | 17 | mentioned is the five-story portion, which is part of |
| 18 | commentary on meeting the three-prong area test. The | 18 | that PUD that Cathedral Commons took its height queues |
| 19 | ANC -- this was a and has been a very significant issue | 19 | from, that portion, which is the portion that is right |
| 20 | in the community, as I'm sure you'll hear of later -- | 20 | across the street from the Second District Police |
| 21 | that: Is this the only site? Were there other sites? | 21 | Station, is five stories. |
| 22 | The ANC chose not to get into that discussion. We don't | 22 | MR. MILLER: Is that the portion that has |
| 23 | have the ability to determine whether there was an | 23 | the WTOP? |
| 24 | exhaustive search or not. But because it is such a | 24 | MS. MACWOOD: Yes. |
| 25 | significant issue in the community and because the | 25 | MR. MILLER: And because of that topography |
|  | 127 |  | 129 |
| 1 | Applicant is relying on it and has included in their | 1 | right there it actually -- that five stories is higher. |
| 2 | submission, we felt that we should at least make the | 2 | If this site had five stories, it would b |
| 3 | comment/the statement that we don't know if there was an | 3 | considerably lower. Is that correct? |
| 4 | exhaustive search or not. | 4 | MS. MACWOOD: I can't say that. Idaho does |
| 5 | MR. HART: Thank you. | 5 | have a slope to it. I think the Applicant presented a |
| 6 | CHAIRMAN HILL: Board have any other | 6 | slide to that effect, but I don't know that. |
| 7 | questions? | 7 | MR. MILLER: And I appreciate your work that |
| 8 | Please go ahead, Commissioner Miller. | 8 | you did come up with an alternative at ANC suggested an |
| 9 | MR. MILLER: Thank you, Mr. Chairman. Thank | 9 | alternative to the temporary parking construction. And |
| 10 | you commissioner Macwood for all of your work on behalf | 10 | it looks like that is being explored. And I'll be |
| 11 | of our neighborhood. | 11 | asking DGS if they don't provide it in any way, the |
| 12 | I guess, we'll hear from the SND | 12 | Applicant, as part of the rebuttal to address some of |
| 13 | commissioner later, but when you mentioned that they're | 13 | the points you did make today. |
| 14 | here, I hadn't seen until just now their submission in | 14 | MS. MACWOOD: Thank you. |
| 15 | the record, which described the five to four vote, which | 15 | MS. MOLDENHAUER: Hi, Ms. Macwood, how are |
| 16 | the ANC had and characterized the four members who were | 16 | you? |
| 17 | opposed to the resolution as opposing it because of the | 17 | MS. MACWOOD: Fine, thanks. |
| 18 | opposition to the height variance request. Is that an | 18 | MS. MOLDENHAUER: Good. I just wanted you |
| 19 | accurate description in your viewpoint? | 19 | to kind of expand on a couple of things that I heard you |
| 20 | MR. MACWOOD: I can't say for sure every | 20 | say: One, about public safety not being jeopardized. I |
| 21 | single one of those four Commissioners opposed that | 21 | think some comments that you had gotten from some of the |
| 22 | variance, because there were several amendments that | 22 | people from NPD, I wanted to get a sense of the detail |
| 23 | were offered, and one of the amendments that was offered | 23 | regarding that statement. And two, from what I |
| 24 | that didn't pass was to support the area variance if the | 24 | understand they're community engagement meetings |
| 25 | height was reduced to 52 feet. And some of those | 25 | happening on a regular basis, maybe a monthly base, I |

don't know how frequent they are. But are some of these issues currently being discussed during those meetings as well? Thank you.

MS. MACWOOD: Thank you for the questions. With reference to the first question, I think you're referring to the comment that I made at the beginning of my testimony that the community was initially very concerned about whether collocating the shelter use with the police station would hamper or interfere in some way with police functions. And some of the things the community members mentioned were things like: Shift changes or whether the police would feel necessary to secure the shelter. There were a lot of questions about just how would this work. So one of the representatives from homeland security spoke at a community meeting and then also came to an ANC meeting, as well as the Interim Chief of Police Peter Newsham came to our ANC-sponsored community meeting. And both of them dispelled any concerned, and Chief Newsham stayed for the entire meeting, which went on for hours and hours, and responded to questions. They both dispelled concerns that the police would not be able to perform their duties or that their duties might in some way be diminished. One of the other issues that came out was whether 2D is used for staging for Homeland Security
suggest those five slots, which we did. But in the course of deciding who we would recommend, our understanding was that the function of that group was going to be primarily to determine good neighbor agreements. And I've since mentioned to DGS and also to Director Zeilinger, that had we known the things that they were going to be asked about architecture, for example, that we would recommend a very different people; that we thought the primarily function of that group was going to be good neighbor agreements. So I hope you will ask the same question of Commissioner Bradbury who will testify on behalf her SMD because she has participated in those advisory team meetings and been a member of that group since it was created back in September.

MS. WHITE: Thank you.
CHAIRMAN HILL: I have a question really quick for the architect. So Mr. McNamara, just according -- I'm, again, curious about this 52 feet that was mentioned earlier by the commissioner. So if you guys went down into -- you dug, so how high would the building be, if you went down a story?

MR. MCNAMARA: Well, a floor height is 10 foot 8 , and so to take a floor off would come down to approximately 58 feet, if that's your question.
events. And both of them said that it is not used for that purpose, that they have other sites around the city. So it is used for some special events, like the inauguration and things like that, which is why we have parking all over the lawn, because they move to 12 -hour shifts. And there isn't adequate parking for them. So those were some of the concerns that the community expressed about the functioning of the police.

The other question -- and I think I've already forgotten -- the other question you asked, can you trigger my memory?

MS. WHITE: The other question related to the community engagement meeting, the advisory meetings that are going on. Some of these issues that are being communicated to us today are some of those fleshed out and they're resolved.

MS. MACWOOD: Sure. I have only participated in the most recent one of those meetings. As the new ANC chair, I'm automatically a member of that advisory team. But I did work with our chair at the time in determining who we would recommend for some of the members of that team. We had the opportunity to have not only the ANC chair but another ANC commissioner, a representative from John Eaton school, and two community representatives. We were asked to
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creating a bigger basement, the issue there really is that the lack of appropriate program to put it in the basement. It was suggested that the administration offices could go down there. They could, but the administrative offices first, they are not even within the footprint of the residential wing. So if we were to push down ten units onto the first floor, it wouldn't even hit where the administrative offices are located. They're also located on that first floor for the purposes of creating a familiar relationship between the residents and the caseworkers so there's an everyday interaction between them, and sort of burying them in the basement would ruin that. And then, you know, things like dining, sure you could put them in the basement, but, you know, to look out and have natural light in the communal space and so we just didn't view much of the program to be valid for the basement. Perhaps for the computer room or the medical exam room, but not much else than that.

CHAIRMAN HILL: And maybe I missed that, the commissioner mentioned a "penthouse." Was there a penthouse in the plan?

MR. MCNAMARA: There isn't a penthouse.

There's a mechanical screen. The height of the screen would be six feet higher than the parapet, and that's just intended to block the view of the outdoor rooftop.

CHAIRMAN HILL: Does the Applicant have any question for the commissioner?

MS. MOLDENHAUER: Yes, thank. Since we're on the question of outreach to the architect, I have an e-mail here from R.J. Hargrove who works with DGS that was dated February 9th two you, Ms. Macwood indicating you never responded to a request for a meeting with the architect providing his e-mail and his cellphone number. Is that accurate? Did you receive that e-mail at nmacwood@gmail.com?

MS. MACWOOD: Thank you for sharing my e-mail.

MS. MOLDENHAUER: It's part of the record.
MS. MACWOOD: Yes, thank you.
Yes, I did get that e-mail. We reached out for about ten days to schedule a meeting. There were several commissioners who were interested in meeting. And I was trying to work it out with the two closest SMD commissioners. And we hadn't heard from him, and I think I intervened with either Director Zeilinger or Director Gillis, I can't remember which, and he did respond with two dates, on a Thursday and Friday. I
about design; it was about the exterior finishes. And as I recall, that meeting quickly moved to discussion of issues and program and away from design because that's what the community wanted to discuss.

MS. MOLDENHAUER: The community decided to change the focus, but there was no restrictions; they allowed any comment on any issue? Is was an open forum? No one said you can't talk about something? It was open forum for any comments would have been welcome.

MS. MACWOOD: I think that's probably fair to say.

MS. MOLDENHAUER: The first advisory team meeting was held on September 20th, now we're talking about many months before an application was filed. I'm holding in my hand what is the community advisory team for short-term family housing, and I can provide this for the record, I only have one copy. But this describes the meeting and the milestones that was provided to the ANC on February 27th, 2017, and on item 2, it describes that the advisory team meeting was going to discuss "Design presentation and input." You had indicated that you were not aware that the advisory team was going to discuss design and if you had been aware you would have put your people on the advisory team. I'm just asking -- I mean, this document was provided

## 135

## 137

remember it was that week. And that e-mail was in response to whether we were going to be able to meet on that Thursday or Friday. The two SMD commissioners who have full-time jobs told me that they tried to get off work but they were unable to, so I got back to them and I said "Can we schedule another meeting next week?" In the interim, I talked to the two commissioners, I said, "This is going to be hard to the get you both at that meeting because we have to meet during the day. Would you allow me to meet with them, DGS and the architect, and confer with you?" And they said, "Yes." And then I then responded to him and said that I would meet any time and repeated that over several weeks and never got a response to that.

MS. MOLDENHAUER: You did, though, meet with the design team on multiple occasions, and actually one of the questions is: We actually presented a design before the application was filed. Is that correct? There was a community design discussion on December 13th. It was presented to the community before the application was filed.

MS. MACWOOD: Yes, that was the building was designed and what was presented to the community were I believe three exterior options: Whether you wanted terra cotta or brick. It was not an open discussion
substantially in advance of any of these meetings and it specifically identified meetings and milestones No. 2 is "Design, presentation, and input."

MS. MACWOOD: Is that the most recent advisory team meeting you're referring to? February --

MS. MOLDENHAUER: This is the -- this is intended to provide the overall role and purpose. This was provided to the community in the ANC's before the advisory team meetings were even coordinated to try to allow the community to determine who would be most appropriate to be a part of them. And it goes through a list of things, I'll provide a copy. But in it's Meetings and milestones: "Advisory team formation," and then "Design presentation" and --

CHAIRMAN HILL: Ms. Moldenhauer, I mean, the board doesn't have that, so if you could provide copies to us. But just to be clear: Who is that had gone out to?

MS. MACWOOD: I never saw the document until today.

MS. MOLDENHAUER: Director Zeilinger was the one who distributed it so I believe she would be the better one to answer that.

MS. ZEILINGER: The administration
distributed to ANC's to the council board members and

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| 1 | others who were involved in the decision to create |
| 2 | community advisory teams. And spelled it input into |
| 3 | that. We also shared it at our first advisory team |
| 4 | meeting to remind people of the purpose and the scope, |
| 5 | so drafts that were circulated beginning very early in |
| 6 | the process after the selection of the initial sites, |
| 7 | and it was finalized and shared fairly widely as we were |
| 8 | working on them. I don't know whether -- I would need |
| 9 | to go back to our records to show the date in which --- |
| 10 | and if it was sent personally to Ms. Macwood, but it was |
| 11 | shared widely and certainly with the council members and |
| 12 | with the entire advisory team, that included my cochair |
| 13 | who is an ANC commissioner of the community advisory |
| 14 | team in advance of and during our first meeting. |
| 15 | CHAIRMAN HILL: Okay. |
| 16 | MS. MOLDENHAUER: Let me go on to my next |
| 17 | question: You had indicated in your testimony -- |
| 18 | CHAIRMAN HILL: Ms. Moldenhauer, how many |
| 19 | questionings do you have? |
| 20 | MS. MOLDENHAUER: Six. |
| 21 | CHAIRMAN HILL: All just for the ANC? |
| 22 | MS. MOLDENHAUER: (Nods head.) You had |
| 23 | indicated that there is --- |
| 24 | CHAIRMAN HILL: You know we're going to go |
| 25 | to lunch one day? |

139
others who were involved in the decision to create community advisory teams. And spelled it input into that. We also shared it at our first advisory team meeting to remind people of the purpose and the scope, so drafts that were circulated beginning very early in and it was finalized and shared fairly widely as we were working on them. I don't know whether -- I would need to go back to our records to show the date in which -and if it was sent personally to Ms. Macwood, but it was shared widely and certainly with the council members and who is an ANC commissioner of the community advisory team in advance of and during our first meeting.

CHAIRMAN HILL: Okay.
MS. MOLDENHAUER: Let me go on to my next question: You had indicated in your testimony --

CHAIRMAN HILL: Ms. Moldenhauer, how many questionings do you have?

MS. MOLDENHAUER: Six.
CHAIRMAN HILL: All just for the ANC?
MS. MOLDENHAUER: (Nods head.) You had to lunch one day?
really think there needs to be a plan in place. But we've never had an opportunity to meet with DCPL, so I do look forward to meeting with them at the advisory team meeting.

MS. MOLDENHAUER: And you aware that in Exhibit 189, DCPS has entered a letter into the record that indicates that they have reviewed the project, they reviewed the location, and that they have no objection to being able to work with and accommodate any children from the shelter that may matriculate or may go into D.C. public schools in this area?

MS. MACWOOD: Yes.
MS. MOLDENHAUER: And you had described in regards to the temporary parking, cars zooming in and out possibly of this temporary facility. You are aware that this is police officers in their private vehicles driving to the parking, temporary parking possibly, and then walking to work before their shift changes; this is not the use of emergency vehicles and that's supposed to be responded by individuals in the field, not coming in and out of this parking lot?

MS. MACWOOD: My understanding was that there would be police cars as well using the temporary parking structure. Police cars go in and out of 2D, along with police officers' personal vehicles. And if

MS. MOLDENHAUER: I'm hoping as well.
You had indicated that the community was
concerned about questions about safety with the colocation. Is it correct that the Applicant and DGS made Chief Geldart available, who is a member of the HSEMA on the December 13th ANC community meeting prior to the BZA application being filed?

MS. MACWOOD: Yes.
MS. MOLDENHAUER: You had indicated in your testimony concerns about public schools. Is it your understanding that the advisory team is meeting on March 7th just next week to meet with Ms. Carla Watson from DCPS to have an open discussion, review and discuss any questions they may have about Eaton Elementally or other DCPS schools in ward 3?

MS. MACWOOD: Yes, but I think that is something that needs to be brought to the entire community and also to the full ANC. That is the critical issue for the community. And we have been asking -- we actually back in the previous site was proposed, we asked to meet with DCPL and we renewed that request more recently -- I can't give you the date -because we do feel that what happens at John Eaton is really critical and we know the school will be very welcoming and will do the best that it can. But we
you've ever watched how those police vehicles are driven into and out of 2D, you would understand our concern.

MS. MOLDENHAUER: There would also be during this period about 57 spaces onsite for additional police vehicles and police cars while construction occurs, not part of the temporary parking. Is that right?

MS. MACWOOD: We know that their will be some remaining service parking spaces at 2D.

MS. MOLDENHAUER: No other questions. CHAIRMAN HILL: Does the party in opposition have any questions or comments for the ANC?

MR. BROWN: No.
CHAIRMAN HILL: Commissioner Macwood -well, first of all: Does the board have any other questions? (No response.)

I appreciate you coming down, I'm sure it's been a long, long process for the neighborhood, for yourself, and you seem to be doing a very, in my opinion, whatever it's worth, a good job of representing your community. So thanks for coming down.

Now, we're going to go ahead and move on to -- and I'll let, obviously, the Office of Attorney General -- help me if I'm not mistaken. Now, I'm going to move to the audience for individuals who would like to provide testimony in support. Correct? I think
that's okay. So all those here in support of the application -- actually, now that I say it -- is any here, by a show of hands, is anyone here in support of the application?
(Show of hands.)
So what we're going to try to do here is do this as efficiently as possible. Maybe if you all wouldn't mind giving up your seats.

Maybe Ms. Moldenhauer, you can stay if there's questions you have of any of you witnesses.

And Mr. Brown, if you could do the same.
Maybe -- let' see, how can I do this? Move over to the end there, that'd be great.

Ms. Moldenhauer, actually, you can just stay there. That's fine. You have a lot of stuff that you have to move.

And then please if anyone wants to come up and fill a seat here, take a seat in support of the application, please. Just come on up and fill in a seat and we'll just see. When there's no seats there, go on back and we'll keep rotating through. I have one, two, three, four, five, six currently.

Good morning, everyone, or good afternoon. So what I'd like to do is go from my right to left here, and if you could just introduce yourself and give me
ward 3 synagogue. We represent over 1,600 families and almost 5,000 individuals. Many of them residents of ward 3 and upwards of 150 congregants live ANC3. We are members of the Washington Interfaith Network, also well represented in ward 3 as the faith-based representative on the ward 3 advisory committee under the leadership of Director Zeilinger and the ANC.

I want to thank the city of its openness to questions and concerns throughout the process. They have adapted when necessary, doing their best to accommodate the diverse needs of both current and future residents of the particular block in question. We strongly support this project fully, including the variances and exception the city is requesting. We urge the BZA to vote in favor of it.

I'd also like to say a quick about values as a rabbi and how they interact with compromise and complexity: In the five books of Moses, no less than 36 times how we treat the stranger, those among us with little or no shelter, the most vulnerable, is mentioned. It creates a clear and unequivocal moral imperative to go to the margins, lift people up, and bring them back to the center with us, living side by side. And I get as a student of ethics that moral imperatives in the public square, even when unclear, should be weighed
your home address for the record. And if you go ahead, everyone's going to get two minutes. So we're kind of just going to go through there and hear the testimony. You have up to two minutes.

So Mr. Moy, if you could get me on the clock there. And, again, if you just push the button there on the microphone and get a green glowing dot. And, again, what we are most interested in hearing is kind of for zoning issues pertaining to this case. And if you hear things -- and you're the first person so you're not going to hear things getting repeated, but if you do hear things getting repeated, if you could just kind of like, you can just mention that has been spoken before and you also were in agreement with those issues and concerns. So please go ahead.

MS. COLLIN: My name is Anne Collin. I live as 4405 38th Street Northwest. That's 20016, and that's in ward 3. And basically, I just wanted to say I'm in sport of this project, I think it's very important that we have it.

CHAIRMAN HILL: All right. Thank you Mrs. Collin.

RABI ALEXANDER: My name is Rabi Aaron Alexander. I live on 2829 28th Quarter Street Northwest. I'm the rabbi of Adas Israel congregation, a
thoughtfully against competing priorities. So what does it say about the prioritization of values when we focus so much on the height of the structure more so that the lengths we are willing to go to to ensure access to structured assistance? What does it stay about our prioritization of values when we voice more anxiety for where we park our cars than we voice for where a mother who seeks safe and warm shelter baby can park her baby for the night? What does it say about our prioritization of values when perfection of process gets more attention than pain of people? What message do we send when our sight lines become more important than another's life line.

As a John Eaton parent, I have one kindergartner there now. Within four years, I will have three children there. I know that our school is past capacity. My son's class is big, and I often wonder whether he's getting the attention he needs. A few more students that enter this school from this facility could further impact his education. And nevertheless, I'm willing to sacrifice a sliver his excellent and privileged education so that a child with far less can have just a little bit more. But it's also not a real sacrifice. Additional classmates from more diverse backgrounds will enhance his well-rounded education as a
citizen of Washington, this country, and humanity.
We live in an incredible community. Ward 3 has many blesses and a tremendous about of material success. Our compromises on behalf of our brothers and sisters who suffer are what define us also as a good community. Thank you for this time.

CHAIRMAN HILL: Thank you, Rabbi.
MS. BARNETT: Hi, I'm Latia Barnett and I am a resident from D.C. General. And I would briefly just like to explain my experiences being there. I lived in D.C. General with my husband and my two sons, and I also have a daughter and their ages is two, six, and one. I am here to request that you will approve the special exception and variances needed to build short-term family housing facilities for wards 3,5 , and 6 .

I was born in D.C. General, but my family and I have been experiencing homelessness for three years now. Both me and my husband, we lost our apartment that we lived in for several years. And it was due to losing our jobs. It's been a long three years. I'm here to advocate so that I can speak for future homeless families to land better facilities than my family has experienced.

When we became homeless, we stayed in a Quality Inn hotel on New York Avenue. And one of the

1 I've never been to jail so, never been in jail, but I've
heard the stories.
We had to use public showers, so you had to share with other women and their kids, and everybody's cleaning habits ain't that great so. Also for the women there: Most of them didn't have bathrooms in their rooms so they will have to literally walk down the halls to go use the bathroom or whatever the case may be.

And they would always do room checks. I'm talking about like loud knocking, like "Room check," like that. So it's, like, terrible because you could be in there asleep, the kids could be asleep and you hear somebody knocking and they're counting for kids, like, constantly.

Thankfully, there are more activities there at D.C. General, like Project Playtime. I'm very thankful for them because they give our kids an outlet to not be so smothered and get a chance to mingle with other children and to also not think about what they're going through at that particular time.

We also live, like, right across from the jail and the methadone clinic is right like there, so of course, that's no place for any kids to have to see so much traffic and so much interaction that may be going on when they step outside those doors.
difficulties about living there was that me and my kids were always sick: I remember a time when I woke up and my whole face was swollen. When it rained, there were wet spots on the ceilings probably leading to mold, and also being there, there was no place for the kids to play, no play rooms, no anything. We were confined to our room. Even when we went outside, there was just a big parking lot which was no place for the kids to be playing safely. To get food we had to go to the lobby, get trays, then we take it back to our rooms. Breakfast never consisted of hot food at all, it was always cereal, tea, coffee. Also, when we had to meet with our counselors and case managers, half the time they were probably not there. We had to walk down the street to a different hotel, which was the Day's Inn on New York Avenue.

Our hotel where we moved -- after we got from the hotel we were transferred to D.C. General. D.C. General an old building, it's not fit for living at all. The room are, like, literally like hospitals. They have no real beds. Instead there were carts. It took me weeks to adjusting me and my kids to that facility. I showered at my mom's house; I would never go shower there because I was just like "I'm not having this." Like, "Are you serious?" It feels like jail and

There are thousands of families like mine experiencing homelessness in D.C. because of the high cost of living. The district desperately needs better quality family shelters where families can live in a decent manner and get case management so they can get back on their feet into permanent housing. If you were to approve it today, future families would have a better experience, including, like, providing facilities for the families and children, so there are activity room, play spaces for the development of our children, which would be a top priority for everyone.

Case management, especially, and not just case management that is just like "Hi" and "Bye." I mean, seriously in depth to help these families with their barriers. Also, where the families can feel like families, where they can sit down, you know, and eat and things like that, which the hotels really don't really offer that. Also, a smaller number of families living on a site, so that we don't get treated like numbers. I don't believe these facilities will negatively impact the surrounding communities, but the public needs to ensure dignified housing for homeless families like mine, for it outweighs inconvenience, traffic construction, parking, building. The mayor and council have done their part to help our children; now it's your
turn. Children will stay in these unacceptable facilities unless you vote to approve these special exceptions and variances. Thank you.

CHAIRMAN HILL: Thank you, Ms. Baker. And so just a -- rabbit and Ms. Baker, you-all kind of -- we want to hear from everyone. As we kind of move forward, if we just kind of -- I didn't want to interrupt anyone during their testimony. If you can take a look at the clock there, we have another huge group of people as well. However, it is important that the board hears the things that you have come to speak about, in particular, issues of zoning and the merits of the case. However, thank you very much, Rabbi and Ms. Barker. Baker?

MS. BARNETTE: Barnette.
CHAIRMAN HILL: Barnette. Sorry. Ms. Barnette, thank you.

Your name, please.
MS. COVINGTREE: My name is Kate Covingtree. I am testifying because I was part of the design principle committee that the city convened. I live in ward 5.

Chairperson Hill, other members of the Board of Zoning Adjustment. Thank you for the opportunity to testify. I'm here to discuss why D.C. General needs to
research on shelters, specifically, as most jurisdictions do not have a right to shelter law and most shelters provided by nonprofit organizations who have limited budgets and often are limited to whatever building they can afford.

Providing family shelters is incredibly expensive. They need private space to maintain family routines. Family shelters also require a good number of 24-hour security guards given the transience of families. Shelters are only a temporary stop for families while they are looking for permanent housing, so there's a good amount of turnover requiring extra security if families can't know their neighbors as they would in an apartment building.

Additionally, in 2016 nearly 20 percent of homeless parents in shelters reported they have experienced domestic violence, and this is likely a gross underreporting. The National Coalition Against Domestic Violence reports that DV is one of the most chronically underreported crimes. And also families require more intensive case management.

CHAIRMAN HILL: Thank you. That's pretty good.

MS. COVINGTREE: I'm a professional and I do this all the time.
be replaced, the recommendations of the design principle committee, and urge the BZA to approve design in the District of Columbia. D.C. General was never intended to be a family shelter. The former hospital became a shelter after deplorable conditions and abusive staff behavior led to the abrupt closure of the D.C. Village family shelter. D.C. needed a place to shelter homeless families until families could secure permanent housing. The ANC is placing families in D.C. General in a building that had been unused since the hospital's closure in 2001. The builder's age and years of disuse result in frequent elevator and heat outages, regular pest infestations, poor air quality, and other bad conditions. The building is too big to manage effectively with as many as 260 families sheltered there. Staff are unable to know all the residents and all of them, including children, have to go through metal detecters to enter the building. The building also lacks sufficient space for services. The homeless shelter faculty regularly have to turn kids away for lack of space.

DCICH convened a design principle committee to provide recommendations on replacement shelters. We considered costs, the needs of families and research on trauma and poor building design. We could not find much

> CHAIRMAN HILL: You an switch with me if you want.
> Please if we could have your name and home address?
> MS. CASARELLA: Maria Casarella, 3526 Quebec Street, which is three blocks form the proposed shelter. I live in the ANC 3C.
> And I'm here to lend my support and speak to the zoning issues that arise, in particular the height. I'm also a practicing architect in the district and I served on Reach Charity for seven years, so I appreciate what you're doing. Certainly, this is all to let you know that I understand all the documents that I've reviewed regarding this; I attended many of the public meetings. And I believe it's well within your purview and certainly something that can be accommodated through good architectural design that the height can be addressed here. What they're asking for is not a particularly exotic request, it's something you frequently review. The topography of the site will allow for your perception of the building not to be bigger than five stories. I think certainly in the further development of the architectural design there are elements, there are queues the building can take to be more compatible with the context. And it's a varied
context, as you've heard in other testimony, it's not particularly one zone or another, but it's accommodating a vary large scale on Wisconsin Avenue and scaling back to single-family residential zone. So, again, I just want to place my support with the height issue and the other variances.

I've attended a lot of the meetings, and I understand the sensitivity that neighbors have toward being inconvenienced of the wonderful amenities that our neighborhood has, and certainly we want to share those amenities. But similar to what Rabbi Aaron said, the burden of homelessness and the type of facilities that we are obligated to provide are far greater and of importance to me than the inconvenience of the resources that we enjoy. That's all.

CHAIRMAN HILL: Thank you.
MR. DAVIS: My name is Jeffrey Davis. I live at 3409 Newark Street Northwest, which is about four blocks from the proposed site. I live in ANC 3C, Commissioner Macwood is my SMD representative. I also sit on the Board of Temple Micah, which is located at 2829 Wisconsin Avenue, right down the street from the proposed facility. And we plan to organize volunteers for the facility once it's completed. And finally, I sit on the ward 3 advisory committee that was created to

Finally, I guess cutting it short, I would say I think for many, many people in the community -and I will say I have some experience at this, I spoke in this room nine years ago in favor of the giant PUD where many of the same people in the community, which is a very vocal minority of the community, came out, used delayed tactics, used, you know, fear and speculation to try and defeat an amenity that the community favored. Many of them are here today making the same arguments, and they should -- I would say thanks to this body the PUD was build, it was deliverer on the promises of the amenities, and it has served the community well. And I hope for the same.

CHAIRMAN HILL: Okay. Thank you, Mr. Davis.
All right. Thank you all very much. If I could get the next group coming to the table, please. Oh, sorry, sorry. If you-all could just stay for one moment, please, again.

Mr. Brown, do you have some questions for any of these witnesses?

MR. BROWN: I only have one question.
I would like anyone who is a resident of ward 3 and lives within 200 feet of this project to identify themselves?

CHAIRMAN HILL: There is no one from this
allow residents to express their views about the proposed facility.

I support the relief the city has requested, including the height variance, because I feel it is critical to meet the program needs of the short-term family housing. In following up on Director Miller's questions earlier, I will say that there actually were five ANC 3C commissioners who voted in favor of a taller building. There were three choices at the ANC meeting: 52, 55, and 72 feet in height. And I think because of the Arrow's paradox of how those choices were presented, they got five votes in favor of the taller building, but they could not reach a consensus on what that height was. My sense also was that the four members opposed the final resolution were all about the height and they supported the higher building.

I would also say that I asked Commissioner Macwood at the ANC meeting to correct the record about Vaughan Place to reflect in the resolution that Vaughan Place is right up the block from the proposed facility. It is nine stories high, it is over 15 feet taller than what was requested in this variance, and she declined to add it to the resolution. I followed up by e-mail and asked her to correct the record on that and I feel it is very important that the record reflect that here.
table. I guess there's someone back in the back. You can do that then as you come on up, but thank you.

Thank you very much.
Sorry, Ms. Moldenhauer. No, that's all right. I'm not trying to take any less time, even though it sounds like it, I'm really not.

MS. MOLDENHAUER: Ms. Barnett, thank you so much for your testimony. I don't know if you were in the audience earlier, I'm sure you heard maybe that the ANC is proposing that maybe some of the important services that you described about case management being put into the basement. What are your feelings about that? And right now they're located on the first floor with windows based on a design. What is your feeling about the recommendation that they be put in the basement, so if you have to go and talk with someone about a case management, you would have to meet with them in the basement?

MS. BARLETT: Maybe I came in at the end of this conversation, so I really don't know.

MS. MOLDENHAUER: If you didn't hear, that's fine.

MS. BARLETT: I don't recall hearing that. MS. MOLDENHAUER: Then just a quick question for Ms. Maria Casarella. As an architect, you heard

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| 1 | testimony that if the project needed to be lowered, that |
| 2 | you would end up potentially -- Mr. McNamara indicated |
| 3 | that to lower the structure you would lower it down to |
| 4 | possibly a floor to ceiling height of 7 feet 8 inches or |
| 5 | for habitable space. As an architect and individual in |
| 6 | the community, do you believe that that would be an |
| 7 | appropriate height for habitable space? |
| 8 | MS. CASARELLA: No, not at all. I also work |
| 9 | on market rate and affordable housing. So the standard |
| 10 | is really 9 feet. I'd say anything less than eight feet |
| 11 | would not be comparable to what people's expectations |
| 12 | are for housing. I express my opinion, I believe we |
| 13 | have a responsibility to deliver exceptional housing for |
| 14 | this important project. |
| 15 | CHAIRMAN HILL: Okay, great. If I could I |
| 16 | get the next six people up, please, that are here in |
| 17 | support. Is there anyone else here in support? Is |
| 18 | there anyone else here in support? |
| 19 | All right. Mr. Brown, it's been quite a |
| 20 | long time since we started here, but you are now up. |
| 21 | And I would just also like to point out the members of |
| 22 | the audience here again. I know it's a very |
| 23 | controversial subject, and I know it's one that everyone |
| 24 | has pretty strong opinions on either sides. I just want |
| 25 | to, again, just point out we're trying to do our best to |

## 159

> civilly, to calmly hear everyone's perspective, as well as one's opinion towards zoning. And just as best as one can, try to keep their emotions intact when providing testimony. As well if the attorneys could help me out when they're asking questions back and forth, that'd be great.

Mr. Brown, whenever you like. I guess I'm going to put 60 minutes on the clock as well for you. All right?

MR. BROWN: Mr. Chairman and members of the board, I welcome the opportunity to represent many citizens in the neighborhood of this project who are opposed to this selection of this particular cite. I want to begin by associating on behalf of my clients with the remarks by ANC Commissioner Macwood where she said that the ANC 3C supports the closing of D.C. General and replacing it with shelters in each ward. My clients are very much in favor of seeing ward 3 do its fair share of sharing the goal of the diaspora of homeless into smaller shelters around the city. What they object to primarily is the selection of this particular site for the ward 3 homeless shelter. We presented a 24-page hearing statement with even more pages of exhibits. I have reduced that statement to a single page of bullet points, which I've distributed to

1 you and I'll provide a copy to my colleague Ms.
2 Moldenhauer.
CHAIRMAN HILL: Mr. Brown, just give us a second to get them distributed. Thank you.

MR. BROWN: I want to take a few minutes to run through each of these bullet points for you, and then I would like to turn it over to up to seven witnesses from the community to testify regarding the more particulars of their community and familiarity with this project and their concerns about it.

First of all, our first point is that the record should stay due to the late filing of project amendments. The 21-day deadline for DGS filing of supplemental information in this case was February 8th. By that time there was no parking plan or even a scaled drawing of the three-deck parking facility. More than a week later on the 17th, DGS made application for an additional special exception to allow parking during construction on the community gardens and tennis courts. The board would have been completely justified in delaying the hearing due to these late changes. And we made arguments along that line in our prehearing statement, but we are not insisting on a delay here. Rather we ask that DGS be held to its representations to ANC 3C that it would ask that the record be held open
site as statutorily-mandated location for the ward 3 homeless shelter by the council. The government simply cannot have it both ways. In one form or another citizens have a right to voice their concerns about whether this site, out of all possibilities for government owned or acquired land in ward 3, is appropriate for a homeless shelter. In this forum, citizens are constrained to couch their concerns in the language of compliance with the zoning regulations, but DGS is now trying to deprive the adjacent neighbors of even those compliance concerns by arguing in essence that this board has no choice but to except the city's choice of this site and provide whatever number of approvals of zoning relief are necessary to legitimate the use. The board should reject this claim and fully embrace its power to say "No" to this site, if warranted, just as it would for dealing with any other Applicant.

Third point: Putting two different use primary structures on one site is a use variance or a hybrid use area variance that should be denied as a self imposed hardship. Our prehearing statement explains in detail, pages 12 to 13 , why the variance to place two primary structures with distinctly different uses on the same lot is either a use variance or a hybrid use area

1 requirement. It is varying from a use constraint. DGS
points to a conclusory statement by the zoning administrator. It's a letter of February 13th, but that letter does not analyze this issue. The board should not defer to the zoning administrator under such circumstances.

Now the significance of this issue is manifest. If this variance is a use or hybrid use area variance, it must be denied peremptorily as a self imposed hardship. The district selected this site knowing full well that if this variance was needed, they wouldn't be able to obtain it. Our prehearing statement cites the case law establishing that a use variance cannot be granted under these circumstances, and explains why even as an area variance it should be denied.

There's also a claim of consistency with comprehensive plan policy CSF1.18. That claim is ironic at best. It's about colocation. Colocation requires compatibility with surrounding properties, a quality that's simply absent here for all the reasons that will be stated by my clients and other neighbors. The policy also envisions joint planning and collaboration among effected agencies whereas the rushed process leading to selection of this site in a narrow window of two months

## 163

## 165

variance under D.C. law. That explanation is grounded in the definition of what constitutes a use variance in the zoning regulations. A variance for a use that is not permitted as a right or as a special exception in the zone, that section X104.1A, or it's for use expressly prohibited in the zone, subparagraph D. Here a second primary structure on the same lot is not permitted as a right and DGS has not claimed it would be permitted as a special exception. So the request must meet the definition of a use variance. Now, DGS's response to this in the past few days is -- our argument is contrary to the definition of "Use" in the zoning regulations. That is a diversion. The relevant definition is not "Use," it is "Use variance." In any case there is no contradiction here because the use of the first primary structure is distinctly different from the use of the second primary structure: Police station and homeless shelter.

It is also nonsensical to argue that a restriction on two different uses on the same lot is an area variance because it is a numeric restriction.
That's another of their arguments. An area variance is a request to vary how many area requirements. That's the definition in section X1001.2. Placing two uses on the same lot is not varying from an area or a numeric
last spring reflects no such collaborative effort. More to the point are the comprehensive plan policies cited by my client Pat Witty in her testimony, namely land use policy 3.41, which states that "Accommodations for group homes should not diminish the character or fundamental quality of their residential neighborhoods." And also policy RCW 1.2.10, which encourages small scale community based residential facilities in the Rock Creek West planning area provided that such facilities are consistent with the low density character of that area. And this particular project is not low density by any way, shape, or form.

Point No. 4: The height variance should be denied as just too much for this zone and neighborhood. A multitude of neighbors, letters, and amplified by testimony today, will detail how the 69 foot 6 story height of this proposed shelter will tower over the adjacent 40 foot single-family homes, as detailed in Exhibit 5 to our prehearing statement, which is a two-scale drawing, which we think correctly shows the juxtaposition of those families against the sides of the shelter. Such a height is extremely harmful to the intent, purpose, and integrity of the zone plan that limits height in the RA- 1 zone to 40 feet and three 25 stories. ANC 3C expressly agrees with this conclusion,

|  | 166 |
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| 1 | and the CFA finding also finds the building too tall -- |
| 2 | this is a quote from the CFA letter, Exhibit 206: "To |
| 3 | tall for its immediate context of single-family homes |
| 4 | and a low-rise police station." |
| 5 | While NRG does not dispute that DGS is |
| 6 | entitled to a little more leeway than the private sector |
| 7 | in seeking variance relief for this public service |
| 8 | project, flexibility does not mean bending a rule beyond |
| 9 | the breaking point. Otherwise, there'd be no point in |
| 10 | applying zoning standards to public entities. Here, |
| 11 | double the height and stories of what is allowed in the |
| 12 | zone is simply a bridge too far, and none of the cases |
| 13 | cited by DGS, including prior board decisions, comes |
| 14 | close to the sort of extravagant relief proposed in the |
| 15 | requested height variance. |
| 16 | In addition, any relaxation of variance |
| 17 | requirements for the district government ought to have |
| 18 | as a precondition to relief a detailed demonstration, |
| 19 | quite absent here, that the district is in this |
| 20 | particular instance limited and constrained by a |
| 21 | selection of property so as to necessitate the relief |
| 22 | requested. The district is quite unlike other nonprofit |
| 23 | entities who have been afforded limited variance |
| 24 | flexibility in the accommodation of their institutional |
| 25 | needs to the single property they own, and where there |

and the CFA finding also finds the building too tall -this is a quote from the CFA letter, Exhibit 206: "To tall for its immediate context of single-family homes and a low-rise police station."

While NRG does not dispute that DGS is entitled to a little more leeway than the private sector in seeking variance relief for this public service project, flexibility does not mean bending a rule beyond the breaking point. Otherwise, there'd be no point in applying zoning standards to public entities. Here, double the height and stories of what is allowed in the cited by DGS, including prior board decisions, comes close to the sort of extravagant relief proposed in the requested height variance.

In addition, any relaxation of variance requirements for the district government ought to have as a precondition to relief a detailed demonstration, quite absent here, that the district is in this particular instance limited and constrained by a selection of property so as to necessitate the relief requested. The district is quite unlike other nonprofit flexibility in the accommodation of their institutional needs to the single property they own, and where there
gardens and no structure or a vacant structure.
Factor No. 3 is the property's alleged topographical changes. But you heard Mr. McNamara say essentially that the area of the property where they are going to be doing the construction is essentially level, and the topography on the diagram confirms that. So in the area where they need the variance, there isn't any topographical challenge.

Factor 4 is the project's programmatic needs. Those needs are the same wherever the homeless shelter is located. It is not something unique to this property. In acting on all of the variance requests, the board will be well within its right to take into account that the district brought these difficulties on all by itself by selecting a site it was fully aware had all of these preexisting conditions. Under the Gilmartin case, which is cited in our papers, this is a quote from Gilmartin: "Prior knowledge of the difficulty is one of many factors that the BZA might consider in reaching its area variance decision."

Also, I would point to De Azcarate 388 A Section 1233 from 1978, which distinguishes between hardship arising exclusively from an applicant's sole and affirmative acts and hardship caused in significant part by third parties. There are no third parties here
was no issue of achieving institutional needs at another location.

Point 5: All the variance requests arise from the presence of other uses on the property, which is not an exceptional condition or situation. In each case the variance requested can be traced to the existence other uses on the property, a condition known at the time the colocation decision was made. The property is more than amply sized, but for the police station, to build a three-story homeless shelter for 50 families with two wings and a common area on each floor, as suggested by CFA. There would also be plenty of room for the loading dock and the modest number of parking spats required. What makes this much more problematic than that is the existing police station and community gardens on the property greatly complicating the picture. And it is only if one begins with the false premise that these existing conditions are unavoidable that one can comprehend DGS's claim that four factors constitute an exceptional situation or condition of the property.

Factors 1 and 2, which you saw on the overhead, are simply the existence of these two preexisting conditions. But both are completely avoidable by selecting a site that contains no community
causing any part of the hardship that is being experienced.

Point number 6: In the RA-1 zone, a 185 person emergency shelter is simply beyond any plausible limit. DGS argues that the special exception use emergency shelter fits its proposed 185 facility because there's no limit on size in the definition of emergency shelter in the zoning regulations, so no use variance is needed. But DGS cannot dispute that the emergency shelter proposed is over seven times the size in terms of number of occupants as the maximum normal range for the special exception use in the RA-1 zone. The board should find this size in this zone to be over the unstated line in the regulation, just as it would a shelter for a thousand occupants.

The absence of an express limit does not mean the board cannot impose a reasonable limit. Alternatively, the board can reach the same result by simply ruling under section X901.2, that a settler of this size in this zone is not in harmony with the general purpose and intent of the RA-1 zone. The general conclusion that the specific facts of record in this case will more than adequately confirm is correct here.

Point 7: The overly large emergency shelter

|  | 170 |
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| 1 | of special exception should be denied due to adverse |
| 2 | impacts in the neighborhood. Under U420.1F4, DGS must |
| 3 | prove that the shelter will not have adverse impact on |
| 4 | the neighborhood because of traffic, noise, or |
| 5 | operations. Compliance with this requirement is, we |
| 6 | submit, asserted rather than demonstrated. |
| 7 | The claim of compliance is also contradicted |
| 8 | in myriad ways by the testimony and letters of abutting |
| 9 | and nearby neighbors, which I simply -- I'm not going to |
| 10 | summarize, but I'll have witnesses to testify on. |
| 11 | Last and not least, the overly large |
| 12 | emergency shelter special exception should be denied |
| 13 | given the absence of evidence of a reasonable search for |
| 14 | alternative sites. The record contains no documentation |
| 15 | of the existence of a reasonable search for alternative |
| 16 | sites to the police station site, especially given the |
| 17 | enormous size of this facility in relation to the |
| 18 | standard range of special exception approval of the RA-1 |
| 19 | zone of five to 25 individual occupants. A critical |
| 20 | requirement under 420.1F6 is a showing that the program |
| 21 | goals cannot be achieved by a facility of smaller size |
| 22 | at the subject location, and that there is no other |
| 23 | reasonable alternative to meet the program needs of the |
| 24 | district. We're not questioning the program needs, but |
| 25 | we are saying that there is only conclusory evidence of |

## 171

any in the record. My clients have submitted testimony that any such effort was essentially still born in the two months after the Wisconsin Avenue sites was rejected. There was no request for proposals, and shelters in wards 1 on 4 are on city acquired land. We do not know if any suitable ward 3 site needing less or no zoning relief could have been acquired as there's no evidence of a systematic effort, and this assumes no other city-owned land in ward 3 filled the bill, and that also is unsubstantiated.

The absence of this evidence is heightened by the history of the Shelter Act and reason events. Initially, the Shelter Act when introduced proposed leasing private property valued at 2.5 million in ward 3 along Wisconsin Avenue. When this idea was scrapped by council due to cost considerations, the police station site was its replacement, where the costs appeared now to have ballooned something in the neighborhood of \$20 to $\$ 30$ million given the need to construct a parking structure that would not have been a part of the program but for the colocation of the shelter and the police station. The prospect of great unanticipated cost bears directly on the statutory criteria of examined reasonable alternatives to the chosen site. Even though the board might otherwise choose to make a comparative
judgement solely on compliance with known criteria.
So in conclusion, I refer the board to our much more detailed prehearing statement, the letters and written testimony of all of our witnesses, some of whom are here today to emphasize in person their most significant concerns about the project. If the board would find it helpful, NRG would welcome the opportunity to file a response to a submission of proposed findings of fact and conclusions of law from the Applicant. And I'd like to turn it over to my witnesses now.
(Whereupon a short recess is taken.)
CHAIRMAN HILL: Okay. All right. So the transcriber is ready. All right, Mr. Brown. We are back, if you want to go ahead and call your first witness. You have to push the button. I'm sorry.

MR. BROWN: My first witness is Brian Powers.

CHAIRMAN HILL: All right. And I don't know who that is. There you go. Mr. Powers, if you could --

MR. POWERS: Mr. Chairman, Members of the Board, my name is Brian Powers. I have lived on 38th Street Northwest -- 3212 38th Street, about a block-and-a-half from the shelter for the past 30
years. I am president of the Neighbors for Responsive Government -- we call it NRG -- an advocacy group formed to give the neighborhood a voice concerning the proposed shelter.

I want to reiterate what our counsel said at the outset. NRG has never opposed a Ward 3 shelter. It supports the closure of DC General. However, we have vigorously opposed the requested variances and special exceptions for this particular shelter because we think this it's out of step with the neighborhood and with RA-1-1 Zoning for Lot 849 on Idaho Street.

I'd like to confine my testimony to a discussion of whether the City conducted a search for reasonable alternative sites. A consideration of alternatives is not just a matter of good governance and common sense; it's also a requirement to qualify for the issuance of the special exception to place 185 occupants on this proposed site on Idaho Avenue in areas zoned RA-1-1. Reasonable alternatives for site selection is a win-win all the way around for the City, for the taxpayer, for the affected neighborhood, and for the homeless families that we seek to protect.

Now, you will recall that the mayor's initial plan for the City called for the City to lease sites where the shelters would be built by private developers to the exacting standards imposed by DGS for long-term leases of 15 years that could extend to 30. At the end of the leasing period, the property would revert back to the developer. The mayor touted this approach as one which would allow for the closure of DC General in the quickest period of time.

Now we know that on September -- it's a matter of record, and we've presented an exhibit in our pre-hearing statement that in September of 2014, an RFP was issued by DGS calling for solicitations for anyone who could lease this property under the specifications set forth by the City. We've seen no other solicitations after that September 2014 public solicitations for sites.

Now, the mayor initially selected the site on Wisconsin Avenue across from the Russian Embassy as a site for Ward 3 for the leased shelter. Objections were raised, and the council voted down the mayor's plan on May 17, and adopted a plan of their own that same day for a first reading. But
that plan called for sites that would be owned or acquired by the City. Or acquired. So it didn't just have to be on City inventory. It could be acquired. And we know that two of the sites were later purchased by the City. So they're acquired.

On May 31st the council passed a bill, and later it was signed in early June by the mayor. Keep in mind, during that short period of time in which the switch from leasing to owner acquired that the criteria significantly changed, because now they could reach out to the universe of properties that were owned or acquired; whereas, in the past, they had an RFP for those developers who had; A, the property; and B, the capacity to build that shelter their own and take the entrepreneurial risk of leasing it to the City on a long-term basis. Now the ground rules changed, and the City adopted a mechanism where it could be city-owned land, or city-acquired land. It's a totally different universe.

Now, the City has made conclusory statements about We made a study; We had a real estate broker; We looked for alternative sites. But, the only piece of evidence on the record for an open solicitation is the one we submitted, which was
for a lease site in 2014, not one for the widened criteria.

Now, that interested me, and so on -because there is, as Chairman Mendelson pointed out, Council Member Cheh wrote a letter on April 6th that's part of the record to the head of DGS saying, "I'd like you to look at three sites." One was Idaho Avenue; one was 3101 Albemarle, which was the former Polish Ambassador's residence; and one was on 4100 River Road, which is an abandoned church.

Now, the City -- the head of DGS responded on a letter of April 29th, and it said, "I have considered all three sites that you proposed in your April 6th letter; and none of them are appropriate." And that's part of the record that's in this case.

Now, I was very interested about that whole process. So on December 13th when there was a community meeting and, in fact, when the first plans, the first concrete plans for the shelter were produced, Mary Cheh was in attendance at that meeting, Member Cheh, who wrote the letter on April 6th and got the response that all three sites, including Idaho, were inappropriate from

DGS. So I approached Member Cheh at the conclusion of that meeting. She was standing on the side. And I said, "Mary, I'm very interested in how you came across these three sites to propose to DGS. How did you come up with that?" And she said well the --

MS. MOLDENHAUER: I'm going to the object to hearsay. I know -- I want to put it on the record formally. Objection to hearsay.

CHAIRMAN HILL: Okay.
MR. POWERS: That's a direct conversation with the --

CHAIRMAN HILL: Yeah, Mr. Powers. Powers, correct?

MR. POWERS: Yes.
CHAIRMAN HILL: Yeah. I am going to have to agree with Ms. Moldenhauer in terms of that, you know, that is -- again, it is hearsay, and there's nothing there that I can necessarily, or the board can necessarily talk to or speak to. And so, you know, I would just again advise you to go ahead and stick to the cases, or the items concerning the zoning that we're kind of looking at. And everyone seems to continue to want to talk about the site selection process, and I understand how

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| 1 | that's the connection of your argument for one |
| 2 | area of the discussion and the argument. |
| 3 | The height and the other variances that |
| 4 | are -- have been brought before us, I haven't |
| 5 | heard anyone speak to those as of yet really. And |
| 6 | so we get to -- we keep -- and, again, we've been |
| 7 | here many, many hours, and I've heard from the |
| 8 | City how the site selection process went on. |
| 9 | However, if you want to use your time to continue |
| 10 | to go down this road, you are welcome to, but I'm |
| 11 | just letting you know |
| 12 | MR. POWERS: Chairman Hill, if I could just |
| 13 | finish, because it's going to be a -- |
| 14 | CHAIRMAN HILL: Oh, please, go ahead. |
| 15 | That's all right. |
| 16 | MR. POWERS: She said that the sites |
| 17 | percolated up -- |
| 18 | CHAIRMAN HILL: I guess -- no. Actually, |
| 19 | I've go to just -- I have to interrupt you, |
| 20 | because, again, what I've just agreed to, and I do |
| 21 | agree to it, is how can I -- how can you tell me |
| 22 | that -- you know, it's hearsay testimony that you |
| 23 | had a conversation with someone to the side of -- |
| 24 | MR. POWERS: Who was a representative of the |
| 25 | Council. |

## 179

that's the connection of your argument for one area of the discussion and the argument.

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MR. POWERS: Who was a representative of the Council.

And, by contrast, the site on Wisconsin Avenue that they -- that was going to be leased was valued at two and a half million so that the workaround that they're doing on the garage itself is three times the value of that original Wisconsin site.

Now, it is our position that the special exception can not and should not be granted, unless the City can show that it made a bona fide search for alternative sites.

Now, I'd just like to just mention one other thing, and that is that there's been some discussion about Vaughan place -- a different topic, Mr. Hill -- and the fact that Vaughan Place has a certain height around the block and Wisconsin Avenue. And we've pointed out that actually the -- Vaughan Place, as it comes in -Vaughan Place is a product of a planned unit development that arose 20 years ago. And the planned unit development, as you know, is a process of intense scrutiny by the zoning commission, multiple hearings, and as a compromise. And there's also been cites about the Cathedral Commons development, and that was also a PUD development. Now, I would maintain that these

MS. MOLDENHAUER: And I also believe that not just hearsay, we also have a document in the record from Council Member Cheh. That document speaks for itself. It's the best evidence in regards to her opinion as it currently stands on this site. And so I would --

CHAIRMAN HILL: Mr. Powers, I would just stick with your own particular testimony.

MR. POWERS: Very well, Mr. Chairman. I would -- I would point out that the -- in the search for a reasonable alternative, that now that the representatives from DGS at the last ANC meeting told us that the site would cost in the neighborhood of $\$ 30$ million, that the range of alternative -- reasonable alternative sites is much wider than they may have contemplated in the beginning, because this site, as we will further -- our side will further testify to, is extraordinarily inappropriate for this area. Even though it's a large area -- they go to the southeast corner of the site because they're restricted by preexisting uses by the fuel depot, by the Second District Police Station, and by the Community Gardens. But now we have a very, very expensive site.

PUD developments are exceptions; and those exceptions should not be allowed to swallow the rule for RA-1-1 zoning. And the RA-1-1 zoning clearly does not permit a building this number of stories, or this height. Thank you.

MR. BROWN: Our next witness is Pat Wittie.
MS. WITTIE: Good after -- I should say good long afternoon --

CHAIRMAN HILL: Good afternoon.
MS. WITTIE: -- at this point. Thank you very much. My name is Pat Wittie. I live at 3847 Macomb Street. My husband and my property abut both lot 849, which is the police station lot, and lot 848, which is the Park Service property where the tennis courts are located.

I want to start by saying and emphasizing again we're not here because we object to the concept of having a homeless shelter in our neighborhood. And I think that sometimes those of us who are in the position in front of you today opposing the granting of these variances and the special exception feel as though the members of the faith community, who are most sincere and with whom we largely agree, look at us as though we are pretty selfish and unthinking. I don't think
that's true. I live in the neighborhood of wonderful people who are generous and thoughtful. I personally volunteer at N Street Village, which is a shelter for women. There is another woman in our group who was a longtime volunteer at DC General. There's a woman in the audience back here, the mother of one my daughter's grade school classmates, who volunteers at another shelter in town. I think that it's important to understand that this is a many-sided question.

I'd like to address first a point, the height. You've heard a lot about height. My property does abut the property where this shelter is proposed to be built. Because of the topography from my back windows, from my deck, from my backyard, I will look at a structure that appears not six stories tall, but seven, or eight, or nine stories tall because my property is further downhill. So, when I look up it's not going to rise just six stories; it's going to rise seven, eight, nine stories from the vantage point of my property, and those of all the neighbors on the south side of the property.

The photographs and the sketches that the applicant has put in are all coming from a
temporary parking lot. Those tennis courts, if you look out my bedroom windows, they're almost at eye level, and they're less than a hundred feet away. There are no lights on the tennis courts right now. You can only play in the daytime. And I assume that there was a reason why no lights were installed on them, perhaps having to do with the neighboring buildings. That's a real advantage for us, because that means that there are no lights from the tennis courts shining into our windows at night. But it also means, if there's a parking lot, we're going to have headlights shining into our windows at night from the -- from the police coming in and out of the parking lot. We're also going to have drainage. Cars leak fuel. They leak oil. There are always things on the ground. And the rainwater runoff is going to come directly down the hill from that tennis court onto my property. We have old growth trees that are fragile to begin with. We have a yard. We have a lawn. We have plantings. And I think there will be an adverse impact from that. I would like to address one issue that came up earlier that involves the driveway and whether or not -- I think MS. Moldenhauer said it's only
different direction and a different vantage point, and they do not give the board the advantage of being able to see what it really will look like from our vantage point. It will be a huge monolith from my backyard. It will stick out like the proverbial sore thumb. From my property, you can not see any tall buildings. You can't see Vaughan Place. You can't see Cathedral Commons. The only thing I can see, and this is only in the winter when the leaves are off the tree, is a little piece of the top corner of that WTOP building. That's the only thing I can see from my building. The vantage point is just very different. And it's all single-family houses on the south side of the property.

The Council quoted from the comprehensive plan, which instructs us and you, I believe, that the identity and character of each neighborhood is to be preserved and enhanced. To me, the identity and character of my neighborhood will not be preserved or enhanced with a six-story building.

Next point, the use of the tennis courts. I understand -- we don't have any details on this, but there is this proposal floating around that perhaps the tennis courts would be turned into a
the police's personal cars that are coming in and out of the parking garage that's to be built, and they're not roaring in and out. I've lived there for -- since 1982, and I can assure the board that police vehicles regularly go roaring out of their parking lot tires screeching and sirens wailing when they get an emergency call. This happens not every minute of every day, but with great regularity. So it's not a matter of there's just the police personal vehicles being parked there. It is police cars as well. And there are safety issues that I think others are going to testify about.

A final point I'd like to make relates to cost. I know you're tired of hearing about this, but the DGS estimate from February 21 -Mr. Campbell, he was here earlier today. I don't know whether he's still here -- stated that we're now at $\$ 30$ million for this property, of which 10 million is the parking issue. That breaks down to $\$ 600,000$ per unit. Fifty units, $\$ 30$ million, $\$ 600,000$ per bedroom. These are not even apartments. Each bedroom $\$ 600,000$, of which one-third, \$200,000, is attributable to the parking issue. Mr. Campbell told us on February

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| 1 | 21st that it was eighteen and a half million |
| 2 | dollars to build the shelter itself. The balance |
| 3 | of the \$30 million is the parking. That goes, to |
| 4 | me, directly to the question of whether or not the |
| 5 | Council, the City, or DGS have made a reasonable |
| 6 | evaluation of alternatives. I am a taxpayer, and |
| 7 | I do care about the amount of money that is being |
| 8 | poured into this. |
| 9 | $\quad$ Thank you. |
| 10 | $\quad$ MR. BROWN: Our next witness is Chris |
| 11 | Sweeney. |
| 12 | $\quad$ CHAIRMAN HILL: Okay. Yeah. Just before |
| 13 | you start I do want to point out that I do not |
| 14 | think that -- and I'm sure that the Board would |
| 15 | agree with this -- that people are not here |
| 16 | because they oppose shelters, or what is trying to |
| 17 | be done, or what the mayor is trying to do with |
| 18 | the City. What our -- what we're charged with, |
| 19 | again, is to look at the criteria concerning, |
| 20 | again, the zoning with this particular site, and |
| 21 | whether or not the tests are met in order to |
| 22 | achieve those areas of relief. I guess what I'm |
| 23 | just trying to point out is I know -- again, as I |
| 24 | mentioned before, that it is particularly within |
| 25 | communities -- I mean, I live -- we all live in a |

## 187

safety, traffic, and noise with large food trucks to burst in our residential street. We are also not pleased with the hundred-year-old trees that line the street across from the police station, which were removed for the building of the townhouses. Both the loading dock and tree removal significantly altered the residential park-like feel of our street, and we have been left with increased traffic, noise, and congestion at the expense of our children's safety.

We should not be subjected to the domino effect of yet another major zoning exception of building a six-story building on a street zoned for three stories. We would not have bought a house on a street with six-story buildings. A building of this size does not fit on our street. The street is already at capacity.

Let me lay this out for you. It's not just about parking. The police do roar up and down Idaho Avenue every hour up and down. There's a fuel station there. All the trucks -- not all, but the majority of the trucks from Ward Three are operating Northwest DC come to get fuel there, whether they're picking up leaves, the trash trucks, etcetera, the fire trucks. All of the
city. We are all taxpayers. Okay? And so we all have to go to our ANC meetings, and there's, you know, opposition and people and support. I guess what I'm trying to get at is I know that this is a tough place for everyone to be in. No one thinks that you're here, you know, because you -- or at least, I would imagine, most of people here is because they're opposed to try to do something that will be helpful for people. So I just wanted to kind of point that out. So please, if you could, go ahead.

MR. SWEENEY: Hey, you stole my thunder.
Good afternoon. My name is Christopher J. Sweeney. I'm a U.S. Navy Captain. My wife Dee Dee and two young sons, ages seven and nine, and I live at 3304 Idaho Avenue Northwest, which is the third house down from the proposed shelter. We have owned the property for 12 years. I'm still on active duty stationed at the Pentagon.

Before leaving Washington, DC for a Navy assignment in 2014, we had been actively protesting the zoning variance for construction of the proposed Giant loading dock just 200 feet from our home. With young children who ride bikes up and down the street, we were concerned with the
commercial zoning trucks now for the Giant complex, they all come down that street, right down that street, right in front of the proposed shelter. That's where they're going to come down to enter the loading dock. And, for the record, a pedestrian was just hit in front of my house. I encourage you all to drive down my street.

As a Navy Captain whose been responsible for leading naval operations all over the world, including the professional and personal care of tens of thousands of sailors and their families, I still do not understand the rationale of putting noncombatants, homeless, on top of first responders who are supposed to protect our community. Even if the homeless are in a separate structure, they're still next to the police station and sharing a driveway for entry and exit. This puts an undue burden on the police and first responders who now must constantly be concerned with families with young children living so close.

I also do not understand the logic of building a playground for little children right across from a truck loading dock in a shared police driveway. In my experience, it's a recipe for disaster.

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| 1 | To conclude, since moving back to our home |
| 2 | in October 2016, my wife and I have been |
| 3 | distressed not only by the increased daily truck |
| 4 | traffic of the Giant, but also the number of |
| 5 | police cars stacked on the grass in front of the |
| 6 | police station. During special events, the |
| 7 | parking situation's even worse. The traffic |
| 8 | situation and congestion, which already makes it |
| 9 | difficult to park and drive on our street -- it's |
| 10 | almost impossible to back in and out of our |
| 11 | driveway safely -- is only going to get worse with |
| 12 | the addition of 200 people less than half a block |
| 13 | from us. My children's ability to safely move |
| 14 | around the neighborhood both on foot and on their |
| 15 | bikes will become even more limited. This will |
| 16 | further adversely impact the character of our |
| 17 | neighborhood. |
| 18 | You do not need to be an expert in urban |
| 19 | planning to drive down our street on any given day |
| 20 | to come to the conclusion this is the wrong street |
| 21 | for more of anything. Please consider the |
| 22 | interest of tax-paying homeowners who did not |
| 23 | invest years in the street to have to suffer |
| 24 | multiple zoning exceptions, increased noise, |
| 25 | traffic, and parking problems at the expense of |

in October 2016, my wife and I have been distressed not only by the increased daily truck traffic of the Giant, but also the number of police cars stacked on the grass in front of the parking situation's even worse. The traffic situation and congestion, which already makes it difficult to park and drive on our street -- it's driveway safely -- is only going to get worse with the addition of 200 people less than half a block from us. My children's ability to safely move around the neighborhood both on foot and on their bikes will become even more limited. This will further adversely impact the character of our neighborhood.

You do not need to be an expert in urban planning to drive down our street on any given day to come to the conclusion this is the wrong street for more of anything. Please consider the interest of tax-paying homeowners who did not multiple zoning exceptions, increased noise, traffic, and parking problems at the expense of

Jordan and Iraq, and in Lebanon, where I just left a year ago, and I've spent 15 years of my life working on refugee resettlement, and looked into refugee resettlement in 40 US cities. I just came from Nashville. I'm leaving for San Antonio Friday. So I actually do have some -- I have some background in resettlement of vulnerable populations.

This is about -- this is a zoning hearing, and so I would like to focus again on the effect on my neighborhood. And the requirement, as I understand it, that variances and special exceptions must be shown that they do not substantially impair the intent, the purpose, the integrity of the zone plan. I live a few meters from where this 72 -foot or 69 -foot building with, I guess, eight or more feet of generators. I would like to share this very, very nice picture here. I really hope that we can see -- actually so you can see once again what that actually looks like, because the picture really tells the whole story. I don't want to insult your intelligence, or insult mine. But, if you look at that block and you look at my houses, my house, my neighbor's house, the houses across the street in the low
the safety of our children, and a compromised police station.

The City should conduct due diligence on multiple potential sites, and work with the entire community in Ward Three to produced numerous courses of action to take care of the homeless.

Thank you.
MR. BROWN: Our next witness is Yvonne Thayer.

CHAIRMAN HILL: Thank you, Mr. Brown. How many witnesses do you have left so --

MR. BROWN: We have three. Possibly four.
CHAIRMAN HILL: Okay. I just want to remind you you have 18 minutes currently.

MR. BROWN: I've got my eye on --
CHAIRMAN HILL: Just letting you know.
MR. BROWN: -- the watch. If we run out, we run out.

MS. THAYER: Good afternoon. I am Yvonne Thayer. I live at 3308 Idaho Avenue. I'm one house from the proposed shelter. I've been there for 33 years. I raised my children there. They went to John Eaton School. It's probably good to know that I have been working for the last 15 years on refugee resettlement, both abroad in
zone, you see that that is a residentially-zoned street, and you see that a six-story, 72-plus canopy area is completely inharmonious and not compatible with that site.

To be talking about what happens on Vaughan Place, or over up the street, and across the street on Wisconsin Avenue, I don't think you are being asked to look at a variance on Wisconsin Avenue. You're looking at a variance on a residential street, which is mine. Having a 72-foot six-story building right next to me means that that building will be overlooking my deck, my bedroom windows, my yard. And that would be irrevocable and forever.

The little picture -- it's interesting, again, the unsuitability. The DGS Director, Christopher Weaver, wrote a letter saying that the site at Idaho Avenue was unsuitable. And listening here for the last five hours, all I can say is it sounds even more unsuitable than I thought it was when I walked in here this morning. A building of that height is going to have an irrevocable impact on my family, and my privacy, and my well-being in my own neighborhood. Just to look at all the changes, all these discussions,
construction. We still have them. And this would
and all this juggling of discussion about Everest impact, and how we're going to move the playground a few feet away, we're going to add some wonderful trees. Take a look at the trees. Take a look at this picture that's going out of what this place will look like. You see my house? My house is the one that's airbrushed out of this picture. Look at the -- look at the ninety-foot trees or eighty or hundred-foot trees that are simply not going to exist. So, once again, I hope you can just look at this picture and see exactly what kind of impact this will have on us. We're talking about lights, security lights. We're talking about 100, 200 people. We're talking about a hundred children. We hope that they'll be outside and having a good time, and playing, and making noise. That's their right. But it's also not an appropriate place to be in a residential neighborhood. Unsuitability is also the -- as they say, it's light pollution. It's the security. It's the -- it's the -- it's the 200 meals coming in and out several times a day. It's the trash. It's the rats. And we have them from the -- the -- the building from the Giant construction. We still have them. And this would
affect our families who live on Idaho Avenue, and the nature and tenor of this street.

So I am asking you now to please, please honor the DC law, and DC zoning regulations to show that this will substantially impair the intent, the purpose, and integrity of the zoning plan, and please deny this variance.

Thank you.
CHAIRMAN HILL: Thank you.
MR. BROWN: Our next witness is Tara Stanton.

MS. STANTON: Good afternoon.
CHAIRMAN HILL: Good afternoon. You might need to press that button there so that --

MS. STANTON: Thank you. Thank you. My name is Tara Stanton. My address is 3821 Macomb Street. I'm a single woman who currently owns a condominium in McLean Gardens, which is about five blocks from the shelter. I also own the single-family home at 3821 Macomb Street that is actually at the corner of Idaho and Macomb. I actually spent three years trying to find this particular single-family home, a very difficult search. That search that I took on, I was very deliberate. I didn't want to live next to very
be just another round of this kind of impact on our neighborhood.

I wasn't even thinking about the unsuitability. But I think here we need to talk about the unsuitability for homeless families. We just heard from a woman a very, very moving talk about how when she was in a homeless emergency shelter for over three years her children could only play in a parking lot. They had their meals delivered. They had -- they had no place to play. Somehow we're talking about putting in some $\$ 30$ million into something that is what? People living in a temporary shelter -- obviously it won't be temporary -- in a parking lot with three stories of a parking garage right next to them. All the fumes and all the toxic waste coming from that parking lot, would anybody want to put families with young children in a place right exactly next door to a parking ramp like that?

The other inconceivable thing is that we've spent so much time talking about the gardeners. We can not inconvenience the gardeners, or the tennis courts. But you are being asked if you can make an irrevocable change to change and do exceptions and variances that will irrevocably
large buildings, buildings that were seven, six, eight stories high. That is about what is going to happen to me if the shelter is built. I specifically avoided looking for anything near a playground, and anything near a church, or a school. So to come across this situation right now after three years is actually very disconcerting. One of the reasons I love McLean Gardens was the fact that it's so tranquil. It is a beautiful environment. It has low-rise buildings, not high-rise buildings.

In December of 2016 I first learned the details of the plans for the proposed homeless shelter. I was appalled at the proposed height of the building, which will loom over the block at twice the number of stories permitted by these zoning laws that I thought protected me. I will be facing this massive shelter situated caddy-corner from me, barely half a block from my house. I don't know what it's going to be like to sleep with lights streaming into my window, or people who potentially could be peering into those same windows as well.

I attended public meetings when neighbors repeatedly objected to the height is a major

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| 1 | problem. In response to these objections, we've |
| 2 | heard today that there's a mere three feet that |
| 3 | have been shaved off of the original proposal. |
| 4 | This is completely unacceptable in my opinion. |
| 5 | And I applaud the ANC's objection to the variance |
| 6 | requested in terms of height and the number of |
| 7 | stories. Please give great weight to the ANC. |
| 8 | It's not just height. As I told you, I have |
| 9 | lived in McLean Gardens, and there will be 185 |
| 10 | people in this proposed shelter, As well as twelve |
| 11 | to 25 additional staff members at any given time. |
| 12 | McLean Gardens, what are they? Low-rise |
| 13 | buildings. Each entrance serves only six units, |
| 14 | two units per floor. That is a very dense -- this |
| 15 | will be a shelter with 50 units, a very |
| 16 | densely-populated space made possible by the size |
| 17 | of the structure, which is massive compared to the |
| 18 | entities that you must compare it to. It is |
| 19 | reasonable to expect, given 325 square feet, that |
| 20 | all of these shelter residents will spend as much |
| 21 | time outside, which would greatly increase the |
| 22 | pedestrian traffic, and potentially the |
| 23 | opportunity for another pedestrian to be hit. |
| 24 | I am very concerned about the increased |
| 25 | traffic flow that will occur because of the |

problem. In response to these objections, we've have been shaved off of the original proposal. This is completely unacceptable in my opinion. I applaud the ANC's objection to the variance requested in
shelter. I can barely back out of my driveway on Idaho Avenue. It's a real serious problem. This increased traffic is going to be only made worse. Already we have 157 police cars coming to the site every day, and this is going to increase to over 200 when the garage is completed. We have delivery trucks, as you have heard, are constantly barreling down the street to get to the Giant loading dock. And now we're going to have the staff, the services, and everything else that goes along with making sure the shelter is operated properly.

Finally, I object to the placement of this shelter on a site already occupied by a busy police station. On April 29, 2016, as you've already heard, the head of DGS at the time wrote a letter stating that it would be inappropriate to locate the shelter on a site already occupied by an active police station. It is unimaginable that now this police station will be sharing a common driveway, and a parking garage with the shelter, and that their Second District operation could potentially be limited. I have spoken with several Second District officers. They can't speak on the record. They have voiced to me --

MS. MOLDENHAUER: Again hearsay objection. CHAIRMAN HILL: I am sorry. I must agree. Thanks.

MS. THAYER: Okay. Fair enough.
Let me conclude by saying the BZA should not grant any of these variances that have been requested today.

Thank you for your time.
CHAIRMAN HILL: Thank you.
MR. BROWN: Arnie Lutzker.
MR. LUTZKER: Thank you, Commissioners. Again, my name is Arnie Lutzker. I live at 3215 Idaho. My wife and I have lived there for nearly 40 years, and we've obviously seen many changes in the neighborhood.

MR. BROWN: Four minutes, please, Arnie, so I can give four to her.

MR. LUTZKER: I'm going to endorse many of the things that have been said by my neighbors. I want to focus on things that I normally don't talk about; one, garbage; two, loading; and three, one thing I do talk about, legal issues.

As Tara has explained, a dense
highly-populated homeless shelter with 185 family members, plus staff, for almost 200 is going to
generate a lot of garbage. The plans that I have seen initially put a dumpster, a small dumpster in the back. They've relocated it now adjacent to a playground. This past weekend Vaughan Place circulated a notice to the neighborhood about rats and other infestation. How garbage will be controlled and collected for 200 people is not identified in the plans. It is a great concern to the neighborhood how rats, rodents, vermin, deer, other animals will deal with this. And it's adjacent to a playground where rats can jump over into the playground and affect children. What is the planning? Commissioner MacWood indicated a lack of a master plan. That is a very serious concern, because the responses of the City have been ad hoc throughout this entire process.

There is no loading zone. And it is inconceivable to me that a shelter providing home and resources for 200 people is not going to have trucks coming in and out. And where are these vehicles going to unload whatever materials they have to deliver to this property? They're saying the residents are not going to have furniture. Well, they also said residents are not going to have cars. You can just Google -- homeless living

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| 1 | in cars, homeless without furniture just doesn't |
| 2 | make any sense. There will be needs for loading |
| 3 | and unloading. There will be problems due to the |
| 4 | absence of a loading dock. It's just a variance |
| 5 | that they request without any substantial |
| 6 | justification for the absence of it. |
| 7 | I attended the court hearing on the NRG |
| 8 | motion, at which the city attorneys presented a |
| 9 | legal argument that the decision of the City |
| 10 | Council was preliminary. You can read the judge's |
| 11 | decision on that case, and she cites to the |
| 12 | argument that it was a preliminary decision with |
| 13 | authority left to you, the zoning board to make a |
| 14 | final decision. The arguments that I've heard |
| 15 | today suggests that it wasn't preliminary; it is |
| 16 | now mandated legislatively. And, as our |
| 17 | counsel has suggested, you have the authority to |
| 18 | reject this proposal, And I suggest that you do. |
| 19 | Thank you. |
| 20 | MR. BROWN: My last witness is Nora |
| 21 | Stavropoulos. |
| 22 | MS. STAVROPOULOS: Yes. Good afternoon. My |
| 23 | name is Nora Stavropoulos, and I live at 3124 38th |
| 24 | Street Northwest. And I appreciate the |
| 25 | opportunity to testify on this subject. I wish to |

nothing until that moment. You can say we may live in a bubble, but this was literally the first we have heard of the mayor's plan. We were shocked and outraged when we saw the speed with which this plan was put into action to be voted on and passed.

I have written to our council members, and to the mayor's office, but no one seems the slightest interested in our opinions as neighbors, community members, and taxpayers. Please let us not forget the enormous property taxes we are paying, and we will doubtlessly continue to have to pay, even though we will be penalized in so many ways with the enormous prison-like structure which the City is planning to build next to homes.

This building will loom over our home, and we will, without a doubt, be unable to use our home to our fullest enjoyment, especially when you consider the lights from the building, the noise from the playground, the outdoor smoking for those who can not smoke indoors, the possible violence, and or outside shouting, the enormous amount of trash which will accumulate, and which will lead to rodents, and vermin, and filth. Even with the trash containers at the police station, rodents
speak as a neighbor and community member of Ward
Three and the immediate area of Idaho Avenue. My husband and I have lived on 38th Street between Woodland and Massachusetts for the last 11 years. In 2014 we purchased the house directly next to the police station, And, in fact, directly next to where the proposed building of the shelter will be. The address is 3310 Idaho Avenue. We bought the home because, even though it is next to the police station, there was enough of a gap to allow for privacy. So we made the purchase with the goal of renovating, expanding, and adding an elevator to assist us in our senior years. I also care for my 90-year-old mother who has mobility problems. Thus, an elevator is imperative. The plan was to sell our current home, and with the proceeds be able to enjoy retirement. My husband is a registered architect and, at 79 years of age, spent countless hours drawing up the plans for the proposed new home.

Within days of finishing the plans, we heard from our neighbor on Idaho of a meeting to take place that evening regarding the potential temporary homeless shelter and the plan for the building right next to our property. We had heard
are sometimes evident, and I can not imagine what will happen when this building, housing so many families and staff, begins construction and upon completion offers the food service, etcetera.

I know you have heard from many Ward Three residents who support the shelter, but who live some distance from Idaho Avenue. And may I say that we too have no problem with having a shelter in our Ward, however, not such a very large structure which will dwarf our homes, and, more than likely, allow those residents to look into our properties and cause us a lack of privacy.

We know for a fact that there are other sites which have been proposed, and are in a more reasonable location. We are concerned for all the aforementioned, and we hope you will be as diligent and thorough in your decision-making as I know you have been in the past.

Thank you.
CHAIRMAN HILL: Thank you.
MR. BROWN: Mr. Chairman, that concludes our presentation.

CHAIRMAN HILL: Okay. Mr. Brown, do you have anything in summary or --

MR. BROWN: No. I made my summary in

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| 1 | advance. | 1 | you were talking about the garage, and you |
| 2 | CHAIRMAN HILL: Okay. All right. I'm going | 2 | understand that the garage structure was proposed |
| 3 | to go ahead then and turn to cross. And so if the | 3 | in response to community comments and community |
| 4 | applicant would like to ask questions of the party | 4 | concerns? |
| 5 | in opposition and also the witnesses, and then I'm | 5 | MR. POWERS: Well, I understand that the |
| 6 | going to turn to the board for questions. I was | 6 | garage was an attempt by the City to address |
| 7 | hoping that after the cross we could all take a | 7 | concerns. Yeah. |
| 8 | break, and then we'll come back again for our | 8 | MS. MOLDENHAUER: You had questions about |
| 9 | testimony from the audience. Just again kind of | 9 | the September 2014 RFP. The City would not |
| 10 | pointing out to the applicant, I guess, during the | 10 | require -- be required to do an RFP of its own |
| 11 | questions that keeping them as we can, obviously, | 11 | City inventory; would it? |
| 12 | to zoning and knowing that it is very much a | 12 | MR. POWERS: Well, I am not -- I think they |
| 13 | personal issue and a lot regards just kind of | 13 | have to examine their own inventory, but that the |
| 14 | keeping that in mind as we're asking our | 14 | statue says land owned or acquired. And two of |
| 15 | questions. | 15 | the sites were acquired -- they were purchased by |
| 16 | Thank you. | 16 | the City after the legislation was passed so that |
| 17 | MS. MOLDENHAUER: I'm just going to -- | 17 | there was -- it wasn't just City inventory at all. |
| 18 | CHAIRMAN HILL: No. That's great. Go | 18 | MS. MOLDENHAUER: But I'm just saying. There |
| 19 | ahead, and thanks, Mr. Powers, for coming up. I | 19 | have been questions about, well, solicitation |
| 20 | guess what I meant by all that is let's try and | 20 | hasn't occurred, RFP's haven't occurred. DGS, as |
| 21 | have cooler heads during this. Okay. Thank you. | 21 | the City, would not have to do RFP of their own |
| 22 | MS. MOLDENHAUER: You indicated, Mr. Powers, | 22 | inventory? That wouldn't be -- |
| 23 | that you are the president of the NRG. When was | 23 | MR. POWERS: No, but we've never seen a study, |
| 24 | that association organized? | 24 | or an analysis, or evaluation of what other |
| 25 | MR. POWERS: June. As best I can recall, it | 25 | City-owned sites were available, or how they |
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| 1 | was -- it was June of 2016. | 1 | compared. And in the ANC in June of 2016 |
| 2 | MS. MOLDENHAUER: So that was substantially | 2 | specifically said in a resolution to the council |
| 3 | prior to the BZA application being filed? | 3 | in response to the legislation that they urged the |
| 4 | MR. POWERS: It was after the legislation was | 4 | City to give us information and comparative data |
| 5 | passed and the site selection was made. | 5 | on how that site was selected; and they've never |
| 6 | MS. MOLDENHAUER: So is it fair to say then | 6 | responded. |
| 7 | the purpose of the NRG was the focussed on the | 7 | MS. MOLDENHAUER: You indicated that the |
| 8 | site selection, and was not specifically organized | 8 | City could acquire other land, but I -- it's my |
| 9 | for purposes of opposing the zoning? | 9 | understanding that the other site that had been |
| 10 | MR. POWERS: No, that's not fair. The purpose | 10 | acquired was a site that had been previously |
| 11 | was to have community input and a voice as this | 11 | approved by this board; is that a correct? |
| 12 | developed and evolved. | 12 | MR. POWERS: I can't answer that. I can |
| 13 | MS. MOLDENHAUER: Your property is located | 13 | answer that, according to the Homeward Bound |
| 14 | on 38th Street. So you are approximately over 600 | 14 | website, two of the sites were negotiated and |
| 15 | feet from the site? | 15 | purchase later, and one of the sites was purchased |
| 16 | MR. POWERS: I haven't measured it, but I | 16 | in 2016, December of 2016. |
| 17 | won't dispute it. | 17 | MS. MOLDENHAUER: Mr. White. I'm sorry. |
| 18 | MS. MOLDENHAUER: You had commented about the | 18 | Patricia White. Ms. Wittie. Sorry. Ms. Wittie. |
| 19 | garage structure -- | 19 | You testified about the topo of your home. |
| 20 | MR. POWERS: I will also say, if you're going | 20 | Did you hire an architect to confirm or evaluate, |
| 21 | to have site, that my daughter and my | 21 | or a civil engineer to evaluate the top? |
| 22 | grandchildren live on 39th Street so -- I see them | 22 | MS. WITTIE: I'm sorry. I'm not familiar |
| 23 | frequently, and so I go past the station just | 23 | with what topo means. |
| 24 | about every single day. | 24 | MS. MOLDENHAUER: Typography. You referenced |
| 25 | MS. MOLDENHAUER: You had indicated that -- | 25 | the typography. I'm asking if you've hired an |


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|  | architect or civil engineer to evaluate the | 1 | that that would only be potentially visible if, in |
| 2 | topography. | 2 | fact, they are visible for only eight months for a |
| 3 | MS. WITTIE: No, but I look out my back | 3 | temporary period? |
| 4 | window, and I see a hill that goes up to the side | 4 | MS. WITTIE: My understanding is that to the |
| 5 | of the shelter. That's my reference to | 5 | extent that this is a possibility that the City is |
| 6 | topography. | 6 | considering that the use of the tennis courts |
| 7 | MS. MOLDENHAUER: But you're not an architect, | 7 | would be temporary during the construction of the |
| 8 | so you have not conducted or asked for an | 8 | garage. I have no idea how long the construction |
| 9 | architect to conduct a line of sight? | 9 | would take. |
| 10 | MS. WITTIE: No. I'm not an architect. I can | 10 | MS. MOLDENHAUER: Have you attended ANC |
| 11 | see the hill. | 11 | meetings where the DGS has stated it would be |
| 12 | CHAIRMAN HILL: That's okay. And, by the | 12 | eight months? |
| 13 | way, we're just asking questions. That's all | 13 | MS. WITTE: Well, I understand that. But |
| 14 | right. Go ahead, Ms. Moldenhauer. | 14 | I'm also familiar with the way construction goes; |
| 15 | MS. MOLDENHAUER: There are a large number | 15 | and in my experience it never just takes the |
| 16 | of trees behind your house; is that correct? | 16 | amount of time that you start out with. |
| 17 | MS. WITTIE: There are. | 17 | MS. MOLDENHAUER: Are you an expert in |
| 18 | MS. MOLDENHAUER: Those trees you said | 18 | construction, or have any background in |
| 19 | currently kind of block a lot of the visibility, | 19 | construction? |
| 20 | and you can only see the top portion of some | 20 | MS. WITTIE: Ha. No. I really just -- |
| 21 | buildings? | 21 | CHAIRMAN HILL: Let's all just relax. |
| 22 | MS. WITTIE: The trees -- in the winter when | 22 | MS. WITTIE: I just -- I've just lived my |
| 23 | the leaves are off the trees, I can see all of my | 23 | life. |
| 24 | neighbors. I can see a little bit of the top of | 24 | CHAIRMAN HILL: She's just asking questions. |
| 25 | the police station. And, as I testified earlier, | 25 | Just answer the questions. |
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| 1 | I can see in the far distance, probably three or | 1 | MS. MOLDENHAUER: You also talked about -- |
| 2 | four football fields away, a little piece of the | 2 | same sort of question so -- you indicated concerns |
| 3 | top of that WTOP building. | 3 | about water runoff. Are you an expert in water |
| 4 | In the summer, when the leaves are on the | 4 | runoff, or environmental aspects? |
| 5 | tree, there's much less visibility. | 5 | MS. WITTIE: No. |
| 6 | MS. MOLDENHAUER: Your property has a | 6 | MS. MOLDENHAUER: Thank you. |
| 7 | private garage and a private driveway? | 7 | MS. WITTIE: I am not an expert. |
| 8 | MS. WITTIE: It does. | 8 | MS. MOLDENHAUER: And you indicated that the |
| 9 | MS. MOLDENHAUER: You reference that the | 9 | current condition of your home is -- I think you |
| 10 | zoning regulations should preserve the character. | 10 | referenced something about sirens from the police |
| 11 | Do you know where -- could you point to the zoning | 11 | station? |
| 12 | regulations where the variances requires | 12 | MS. WITTIE: Yes. |
| 13 | preservation of an existing conditions? | 13 | MS. MOLDENHAUER: So you currently can hear |
| 14 | MS. WITTIE: I believe what I was referring | 14 | those, and that's a current condition of the -- |
| 15 | to -- and maybe at misspoke, but I believe I was | 15 | MS. WITTIE: That's a current condition. In |
| 16 | referring to the comprehensive plan. | 16 | fact, when the police are in their parking lot, |
| 17 | MS. MOLDENHAUER: Do you know if the | 17 | there's kind of an echo effect behind my house so |
| 18 | variance standard requires the preservation of a | 18 | that -- I don't know -- again it has to do with |
| 19 | character? | 19 | the topo, I think. There's a little bit of a |
| 20 | MS. WITTIE: I have no idea. I'm not a | 20 | ravine, and noise that -- conversations from the |
| 21 | zoning lawyer. | 21 | police parking lot, I can hear voices, and I |
| 22 | MS. MOLDENHAUER: You asked questions, or | 22 | frequently hear laughter. It comes -- it comes |
| 23 | you indicated concerns about police cars, or the | 23 | across the area between my house and that parking |
| 24 | police officers' private cars headlights being | 24 | lot and kind of bounces and gets magnified. Same |
| 25 | visible from the tennis courts. You understand | 25 | happens when my Idaho Street neighbors are out in |

their backyard. It's amazing at how much of their voices I can hear, including your son's.

MS. MOLDENHAUER: So can you currently hear
then, I guess, noises from the newer playground?
MS. WITTIE: Actually, no. From that
direction I don't. I do hear the dog park, but the playground is actually -- there's a hill between us. And whether it's because the hill goes up and then it goes down to the playground, I don't know. But I don't hear from that direction. It's primarily from the Idaho Avenue side.

MS. MOLDENHAUER: Okay. Captain Sweeney, I
have just some questions for you. You had testified that there were some concerns about the more -- about the shelter in general and the families that would be coming in that would not be -- that would create an adverse impact on noise. Do you see that it might be a benefit? That you expressed concerns about cars going too fast, issues with, you know, trucks, but rather more families, more kids, more eyes on the street, that it might actually be a benefit to the community to have people that would be invested in ensuring that the neighborhood is improved, and that also you have the City's involvement to
encourage and support safety?
MR. SWEENEY: No, I think the exact opposite. My point was you're going to put those children at risk to put them in that situation.

MS. MOLDENHAUER: So do you believe that your personal children are at risk in your own home?

MR. SWEENEY: Absolutely. The way they're running up and down the street right now on any given day, if I don't watch them, yes.

MS. MOLDENHAUER: Your last name?
MS. THAYER: Thayer.
MS. MOLDENHAUER: Thayer. Thank you.
Ms. Thayer, you indicated concerns of light, trash, rats. Don't you think that all of those, if you wanted to acknowledge through your statement that you're for the emergency shelter, that all those could be addressed in a good-neighbor agreement during a conversation to ensure that the operation is, and any management of the facility as appropriately and adequately maintained and operated?

MS. THAYER: My experience is that the Bozzuto, which we had all these agreements with, was supposed to keep a landscaping cover across

1 the street to screen the loading dock. Those
trees, most -- many of them are dead or stumps. That was not done. The rats are everywhere. That was not done. The noise is there. That was not done. I can not project on what kinds of agreements might happen with the shelter of 200 people coming in and out, but I would certainly like to see that the city actually hold Bozzuto responsible for what it told us it would do in the neighborhood to keep it sane and functioning.

MS. MOLDENHAUER: You expressed some concerns about fumes and toxins from automobiles. Again, is that your -- are you a professional in that capacity, or is that just your individual opinion?

MS. THAYER: No. I was commenting about the woman who spoke about how difficult it was to have children who were being raised around a parking lot, and noting that it's not only a parking lot, but also going to be a parking ramp, a three-story parking ramp.

MS. MOLDENHAUER: Just so I can get my question answered -- I'm sorry -- are you an expert in that area of fumes and toxins?

MS. THAYER: No.

MS. MOLDENHAUER: Ms. Stanton, you testified about concerns about lights streaming into your window. Where would those lights be coming from?

MS. STANTON: The building.
MS. MOLDENHAUER: At what point in time would they be streaming into your window? The -everyone would be going to bed at a certain point. This is a family shelter with children that obviously have to go to bed at a certain time. So I'm just curious at a certain time of the evening the lights are going to stream in.

MS. STANTON: Well, it would make sense to me that you're not going to have a lights-out policy at a certain time where people are required to turn off all their lights. I would also be under the assumption that for a security perspective this would be a well-lit facility and that there would be very large lights surrounding that facility, but perhaps those lights haven't been put into the plan yet.

MS. MOLDENHAUER: Did you ask that question about trying to identify a good-neighbor agreement that talks about lighting, or engaged in that conversation at all at many of the meetings that you've attended?

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| 1 | MS. STANTON: I actually have not been | 1 |
| 2 | allowed to go to any of the advisory committee | 2 |
| 3 | meetings, because I was told they're not open to | 3 |
| 4 | the public. | 4 |
| 5 | MS. MOLDENHAUER: But you personally | 5 |
| 6 | attended every single public meeting; is that | 6 |
| 7 | correct? | 7 |
| 8 | MS. STANTON: Yes, I did. | 8 |
| 9 | MS. MOLDENHAUER: And did you ask -- | 9 |
| 10 | MS. STANTON: Well, that's not true. I | 10 |
| 11 | didn't attend every public meeting. | 11 |
| 12 | MS. MOLDENHAUER: Every public meeting since | 12 |
| 13 | the zoning application has been filed? | 13 |
| 14 | MS. STANTON: Actually, I've missed some. | 14 |
| 15 | MS. MOLDENHAUER: So have you asked about | 15 |
| 16 | the opportunity to address some of these concerns | 16 |
| 17 | in a good-neighbor agreement? | 17 |
| 18 | MS. STANTON: I haven't been able to | 18 |
| 19 | participate in the good-neighbor agreement | 19 |
| 20 | discussions. | 20 |
| 21 | MS. MOLDENHAUER: Mr. Lutzker, I'll ask the | 21 |
| 22 | same question. You addressed concerns about rats, | 22 |
| 23 | garbage. Your property is quite far away. It's | 23 |
| 24 | like 180 feet away from a shelter; is that | 24 |
| 25 | approximately right? | 25 |

allowed to go to any of the advisory committee meetings, because I was told they're not open to the public.

MS. MOLDENHAUER: But you personally attended every single public meeting; is that correct?

MS. STANTON: Yes, I did.
MS. MOLDENHAUER: And did you ask --
MS. STANTON: Well, that's not true. I
didn't attend every public meeting.
MS. MOLDENHAUER: Every public meeting since the zoning application has been filed?

MS. STANTON: Actually, I've missed some.
MS. MOLDENHAUER: So have you asked about
the opportunity to address some of these concerns
in a good-neighbor agreement?
MS. STANTON: I haven't been able to
participate in the good-neighbor agreement discussions.

MS. MOLDENHAUER: Mr. Lutzker, I'll ask the same question. You addressed concerns about rats, garbage. Your property is quite far away. It's approximately right?
neighborhood, obviously Yvonne's testimony about rats in the neighborhood -- as I said, I received a copy of an email from Vaughan Place several blocks away where that complex is overrun with rats and rodents. And they were directing in a multi-page report to the tenants what they need to do to prevent rats and rodents. They also proposed cautions as to where to place garbage bins in relation to walls, because rats can scale the walls. And I saw in the plans just released a couple days ago -- this was the first time I had an opportunity to look at it -- that the garbage bins are adjacent to the playground. And these are big concerns not for my personal family, but certainly for the children. But if rats and rodents are running around the neighborhood, it's going to affect everybody within a one-block area, or more.

MS. MOLDENHAUER: Are you -- you're an attorney, correct?

MR. LUTZKER: Correct.
MS. MOLDENHAUER: You're not a traffic consultant expert?

MR. LUTZKER: No. I'm a person. MS. MOLDENHAUER: Are you a traffic

MR. LUTZKER: I don't consider that far away. We're about a block from -- we're in the middle of the 3200 block, and the shelter is in the middle of 3300 block.

MS. MOLDENHAUER: So can you current -- in regards to the rats and garbage, have you had any discussions about having any elements of that being mitigated through a good-neighbor agreement, or during operations?

MR. LUTZKER: The issue has not really been addressed. When the plans were initially proposed, I -- and with the density of a population of 200 families, 200 people and 50 families, when you anticipate the amount of refuse with young children, and all the things that young children have, I began focusing on the initial plans, which were first released with the filing of the application. They've since been changed. Because I was concerned about whether a garbage truck where it was originally located could even navigate in the -- in the rear space of the building. I'm not sure that the garbage truck can quite easily navigate where it's currently located adjacent to the playground. But the sense that I have, and information that I've received from the
consultant expert in regards to loading --
MR. LUTZKER: I have never -- I have qualified myself as an expert in traffic loading.

MS. MOLDENHAUER: One final question. You did mention at the end of your testimony talking about the legal issues, and you said that there was an issue where we have been arguing that it is mandated and legislated. Did you hear that we were indicating that there was legislation and DC code references on the design requirements and the number of units not specifically regarding this site, that there are other elements of this application that have been legislated and put into DC code?

MR. LUTZKER: The issue of legislation and whether the City Council has, in fact, legislated this site, or whether it was a preliminary suggestion and left to the city departments to administer, that has been my understanding, that it was a pulmonary decision, not a mandated decision that this site had to be used. There were alternative sites that could have been considered, and the zoning board is within its authority to reject this particular site.

As to the size of the property, I'm not
aware of a particular mandate in law, although
Ms. Zeilinger has sort of said it has to be 50 units. However, my understanding was that the site on Wisconsin Avenue was billed as 38 units.
So when the site was transferred from Wisconsin
Avenue to Idaho, somehow it increased over thirty percent in a blink of an eye, without explanation, without any support as to why the 38 -unit site on Wisconsin Avenue would have sufficiently addressed the City's mandated needs, as opposed to putting 50 units. And that -- and that's really critical, because the problem with this site, and this property, and this location is height and density. The neighborhood, as we've said, would welcome a smaller site, a less dense environment. You're taking an area zoned for seven to 25 --

MS. MOLDENHAUER: -- this isn't -CHAIRMAN HILL: Hold on. Hold on. Just -MS. MOLDENHAUER: I did not need an answer in regards to the site selection. I was asking if you knew about the --

CHAIRMAN HILL: Just let Ms. Moldenhauer ask her question, and then please answer the question.

MR. LUTZKER: Well, she asked --
CHAIRMAN HILL: We can try it again. Go
answer that. I would say somewhere between 40 and 60. I haven't counted them up but --

CHAIRMAN HILL: Okay. And the 40 and 60 members, they're all pretty much in the vicinity of the project? Is that how it kind of came about?

MS. WITTIE: Yeah, yeah. They're generally in Cathedral Heights.

CHAIRMAN HILL: Okay. All right.
MR. HART: I'm not really sure which person to ask the question. Maybe it's Mr. Brown. In your own discussion points that you provided for your testimony, you talked about -- in number four you talked about that the height variance should be divided as being too much for this zone and neighborhood, and you did kind of discuss that. You did say that there were, of course, the single-family houses that were there. But this is somewhat of a transition area. I mean, this is -there are -- across the street there are higher buildings. There are some higher buildings in the area. We saw that the aerial that had the single family as part of the development of the area, but there's also -- McLean Gardens has the -- what do you call those -- garden Apartments, I guess, but
ahead, Ms Moldenhauer.
MS. MOLDENHAUER: My question is, Are you aware that there is DC code sections and legislation that talks about the design requirements and the number of units?

MR. LUTZKER: No.
MS. MOLDENHAUER: Thank you. No other questions.

CHAIRMAN HILL: Okay. So what I'd like to do is, if everyone could come back, I'd like to take a quick break. And, before the board has an opportunity to ask questions of the party in opposition, as well as witnesses. So let's just take a five-minute break.
(Thereupon, a recess was taken.)
CHAIRMAN HILL: All right. So where we left the -- long story -- where we are is we're asking questions of witnesses and party in opposition. So would the board like to ask some questions, or have some questions for any of the witnesses or party in opposition?

Mr. Brown, I do have a little bit of questions. The NRG, how many members do you guys have? Whoever wants to answer is fine. MS. WITTIE: Probably I'm better equipped to
they're more condos. And so there are different types of housing units that are -- or residential units that are in the area. Would you -- would you characterize it that way, that there are -that it's not just single-family houses?

MR. BROWN: I would say certainly it is single-family houses predominately to the south of the project and south of Macomb Street. Yes, there are -- there are larger-scale residential and other-type units to the north and east.

But I can't get past the fact that this particular property is zoned RA-1-1. And one has to look at the significance of the departure from the zoning standards that are requested by this height variance. It's essentially a doubling of the allowed number of stores and an increase from 40 to 69 feet. I haven't done the math, but that's well more than 50percent.

And it just seems to me that it's difficult to imagine a private developer getting more than a 50 percent height increase over what is allowed in the zone.

CHAIRMAN HILL: It's okay, Mr. Brown. He was just asking about the properties and the transition. You've answered the question. Thank

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| 1 | you. | 1 |
| 2 | So I do have a question again, and it can | 2 |
| 3 | be -- I don't know who to answer to. Mr. Powers | 3 |
| 4 | perhaps. But there's been a lot of discussion | 4 |
| 5 | about, like, the height and how it's not | 5 |
| 6 | actually -- the issue is not necessarily the fact | 6 |
| 7 | that -- the use that's being asked for, meaning a | 7 |
| 8 | shelter use. It's that the height -- the height | 8 |
| 9 | seems to be brought up again and again. Do you | 9 |
| 10 | know -- since you're the president of this NRG, do | 10 |
| 11 | you know kind of what the height is that they, | 11 |
| 12 | your association would deem appropriate? | 12 |
| 13 | MR. POWERS: We would deem it appropriate to | 13 |
| 14 | be within the RA-1-1 zoning. If you follow the | 14 |
| 15 | zoning, that would be appropriate. | 15 |
| 16 | CHAIRMAN HILL: Okay. All right. | 16 |
| 17 | MR. HART: Kind of going along with that, | 17 |
| 18 | several of you have -- several of the witnesses | 18 |
| 19 | have actually described that the issue is not | 19 |
| 20 | necessarily with the use, but with the actual | 20 |
| 21 | height of the building, which I understand. But | 21 |
| 22 | then there were some issues that were not really | 22 |
| 23 | height-related like the garbage, and the rats, and | 23 |
| 24 | other things. I'm not -- I don't know how that -- | 24 |
| 25 | how this use, how really any use would be able to | 25 |

> So I do have a question again, and it can be -- I don't know who to answer to. Mr. Powers perhaps. But there's been a lot of discussion about, like, the height and how it's not actually -- the issue is not necessarily the fact that -- the use that's being asked for, meaning a shelter use. It's that the height -- the height seems to be brought up again and again. Do you
still have the same number of people that are coming -- that would be coming to this site.

MR. POWERS: Well, I would disagree respectfully because, in order for the RA- 1 to have the number of occupants for the emergency housing to exceed 25 , you have to show that there are no reasonable alternatives, and, as you know, that's a big issue in this case.

CHAIRMAN HILL: So again, just to follow on Mr. Hart's question because I'm trying to understand, so, again, if it were 50 units and it were at a lower height, it would still be objectionable because of the density?

MR. POWERS: Yes.
CHAIRMAN HILL: All right. Mr. Hart, do you have another question?

Okay. Does anybody have another question? All right. So I'm going to turn to the audience and ask if there any -- actually, just a show of hands -- and I do appreciate that everybody's been waiting here a long time, and I appreciate the people that are here for cases even beyond that, and we are going to get to everybody's case -- who is here to speak into opposition to this case?

All right. Great. If you could, please
kind of exist here if -- if -- I think any use that would be located here would have those same issues. And so I'm trying to understand how that -- how those things are kind of divorced from each other.

MR. POWERS: Well, what I would emphasize is that, consistent with the RA-1-1 zoning, to the south is predominately single-family homes; to the north is McLean Gardens; there's 31 three-story garden apartments; and there are some townhouses such as across the street. Those are all consistent with RA-1-1 zoning. But that now they're proposing to have a building which is double the size, almost double the height, and which is very densely populated because they have very small units. And so the addition to the neighborhood, in addition to clashing with the height of the RA1 zoned area, but also with the density of this use that not every -- we don't have any buildings within RA-1 that are anything like this. None.

MR. HART: I guess the question that I have is really the City has given testimony that they really need to have the 50 units located here. So if it is in three stories or in six stories, you
come forward. And if you can, please just give up your chairs here. It looks like there's two of you. Okay. If you could, just state your name and address, and I'm going to go ahead and put -since there's only two of you, I'm going to give you three minutes each. Okay? And just push the button there.

COMMISSIONER BRADBERY: Great, okay. My name's Angela Bradbery. I live at 3700 39th Street Northwest. I am Commissioner for AMC3CO6, which includes this site. So I just want to say that --

CHAIRMAN HILL: Just to be clear, Commissioner, I'm just trying to understand. Are you speaking for the ANC, or are you here speaking for yourself?

COMMISSIONER BRADBERY: I'm speaking for the District. So I'm representing the people who are within the single-member District where this site is located.

CHAIRMAN HILL: Okay. So you're speaking for your SMD?

COMMISSIONER BRADBERY: Correct.
CHAIRMAN HILL: Okay. All right. So you technically get five minutes.

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| 1 | COMMISSIONER BRADBERY: Oh, okay. I |
| 2 | actually cut it down to three because I was told |
| 3 | three. |
| 4 | CHAIRMAN HILL: You can do either way. I'm |
| 5 | sure everybody will be very happy. |
| 6 | COMMISSIONER BRADBERY: I'm sure. All |
| 7 | right. I do want to say that just because people |
| 8 | have concerns about a site, the neighborhood is |
| 9 | not hard-hearted and totally supports of the |
| 10 | City's goal of closing DC General and putting |
| 11 | shelters in every ward. People really recognize |
| 12 | that, and understand that, and want to help, and |
| 13 | want to support the shelter. But they do have |
| 14 | concerns. And it's not a vocal minority. I think |
| 15 | last night you got a petition from, I think, |
| 16 | upwards of 70 people who signed that had |
| 17 | objections and concerns. |
| 18 | So the concerns -- height, I won't go into |
| 19 | that all again, but it's -- it is one of the key |
| 20 | concerns. And if you look at the contextual |
| 21 | drawings of this building, it does appear that the |
| 22 | shelter would really kind of tower over the |
| 23 | single-family homes. It's also obviously much |
| 24 | higher than the townhomes across the street and |
| 25 | the garden condominiums on the other side of |

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CHAIRMAN HILL: You can do either way. I'm sure everybody will be very happy.

COMMISSIONER BRADBERY: I'm sure. All
right. I do want to say that just because people have concerns about a site, the neighborhood is not hard-hearted and totally supports of the City's goal of closing DC General and putting shelters in every ward. People really recognize want to support the shelter. But they do have concerns. And it's not a vocal minority. I think last night you got a petition from, I think, upwards of 70 people who signed that had objections and concerns.

So the concerns -- height, I won't go into that all again, but it's -- it is one of the key concerns. And if you look at the contextual drawings of this building, it does appear that the sher would really kind of tower over the higher than the townhomes across the street and the garden condominiums on the other side of
work for them.
The cost of this project, though, does seem to continue to mount. So it would seem that at some point the City might want to just step back and reconsider the decision not to do two smaller shelters.

John Eaton Elementary School is another concern, and I know that we're going to be talking -- I'm on the advisory team. We're going to be talking to representatives next week, which is great. But residents are concerned that the City is forging ahead without a plan. They've been asking do we know how many students would be going there, and exactly how John Eaton would handle that. And I think they're just concerned about the lack of a plan at this point.

Regarding the tennis courts, we greatly appreciate the fact that the City, after delving into the parking situation, proposed a third level to the parking garage. But creating the temporary parking issue and coming up with the solution of the tennis courts is a huge problem for the neighborhood. There would be two -- there are proposed routes to the tennis courts, and one of them would go right by a children's playground,

Newark Street. Regarding Vaughan Place, yes that is taller, but that is on Wisconsin Avenue which is a commercial corridor. And my understanding is that that is not supposed to be a precedent for future zoning relief. And, you know, residents have come to me and said, "Look, zoning's important and exists for a reason," and they really believe that the height of this building is fundamentally incompatible with the neighborhood, and the intent, and integrity of the zoning plan. And so we would ask that you would oppose the request for a height variance.

Density is also a concern. The RA-1 zoning permits up to 25 people in an emergency shelter, and this is slated to have 185 people. So that's a concern. And, again, people have come and they've said, you know, "We're really wrestling with this, because we want to support something. Could the City possibly just do something smaller on that site? You know, we would be fine with that." So -- just for the record. And, of course, we have talked to the City about doing a smaller shelter there and another shelter elsewhere, and the City has, as you've heard, for efficiency and economic reasons that that wouldn't
would by necessity, I believe because I've kind of walked out there and taken a look, take out at least an undetermined number of community garden plots, possibly some trees as well. And that's concerning. And the second route also could have an effect on community garden plots.

So the storm water runoff, as you've heard, is also a concern into gardens where people are growing food.

We do urge that you oppose this variance. We believe alternatives do exist, and we're happy that the City is exploring those.

Additional concerns, last week we did finally get a drawing of the -- a sketch of the three-deck parking garage, which is in the Power Point here, which appears to be bigger than the police station. The ANC has not seen plans, or dimensions, or an explanation about how it would comply with zoning. I'm wondering is it an accessory structure, is it limited to 20 feet in height in that case; and, if so, kind of what approval process might that require. So those are some of the main concerns of the neighborhood. And I appreciate your consideration.

CHAIRMAN HILL: Thank you.

|  | 234 |
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| 1 | MS. SULLIVAN: Hi. My name is Nancy |
| 2 | Sullivan. I live at 3831 Newark Street, so I'm |
| 3 | directly across from the police station. |
| 4 | CHAIRMAN HILL: Nancy, you're just a normal |
| 5 | person. You get three minutes. |
| 6 | MS. SULLIVAN: Okay. That's fine. I won't |
| 7 | even take that. Angela said almost everything |
| 8 | that's on my mind. But I just wanted to say one |
| 9 | thing about zoning, and I really respect the work |
| 10 | you do. I'm actually quite fascinated by it, |
| 11 | because I think that it's what makes a city |
| 12 | livable for all the people involved and it takes |
| 13 | into account all of the different constituents. |
| 14 | But I lived in Houston for a year -- Houston, |
| 15 | Texas -- where there's no zoning, or there was no |
| 16 | zoning, and it's just unbelievably horrible in |
| 17 | terms of the hodgepodge that you get in any area. |
| 18 | I lived in a very nice residential area. You can |
| 19 | have houses, and a tattoo parlor, and a |
| 20 | restaurant, and then some houses, and a church. |
| 21 | It's just ridiculous. There's just no zoning. In |
| 22 | fact, I think someone said that to me before I |
| 23 | even got off the plane the first time I was going |
| 24 | there. |
| 25 | I'm concerned not that there's going to be a |

## 235

shelter in my neighborhood, but that there's going to be this square peg that's being forced into this round hole from the beginning as far as I can see with costs escalating to almost $\$ 30$ million. I've lived in the District for 40 years, in McLean Gardens for 30, and I -- I just think that there must be a better solution that would require fewer accommodations from the zoning variances. I can not believe that there's not a better way. I think maybe there's maybe some creative thinking that is needed. But I would just really like to feel at the end of this that that question, or that concern of mine was satisfied, that this is the best place for these people, because we're going to be having a lot of children and a lot of people who've already been dealt a rather difficult hand, and we are going to put them into a situation where there -- that there'll be challenges. I mean there'll be challenges. Even when we talk about public transportation, still there's a challenge in terms of getting their children to school and all the rest. But my main concern is that -- at the end of the day, that we can be made to feel or understand that this is the best solution.

MS. SULLIVAN: Okay. Well, thank you very much.

CHAIRMAN HILL: It's surprising how fast three minutes goes by.

MS. SULLIVAN: I know. Thank you.
MR. HART: And, by the way, that's dark sky.
MS. SULLIVAN: Dark?
MR. HART: Dark sky.
MS. SULLIVAN: Dark sky? Oh, I'm all for it. We have one. We pretty much have one now.

CHAIRMAN HILL: Okay. All right. Thank you guys very much. Does the applicant have any cross? I'm going to give you a little time here, actually. So how much time do you think you need for cross?

MS. MOLDENHAUER: I'm only going to cross Ms. Bradbery, and I would say I need five minutes.

CHAIRMAN HILL: Okay. Let's go five minutes on the clock.

MR. MILLER: And I have a question.
CHAIRMAN HILL: Sure.
MR. MILLER: I have a question for Commissioner Bradbery at the appropriate time.

CHAIRMAN HILL: Thank you, Commissioner Miller.

MS. MOLDENHAUER: You indicated that the RA
zone was just not appropriate and should be provided for a smaller shelter. I know I've talked with you about this. I'm assuming you are aware that Ward Eight is in the RA zone and has a 40-foot limit and a three-story limit, and they went before the Board in the summer and had a six-story structure proposed based on the programmatic requirements?

COMMISSIONER BRADBERY: What does that have to do with this case?

MS. MOLDENHAUER: I'm wondering if you're aware of that, because you indicated that the RA zone was not appropriate for that type of zoning relief, and that type of zoning relief has already been supported in an RA zone.

COMMISSIONER BRADBERY: I was representing what the people in my district have said to me, which they believe that the way this property is zoned is not appropriate for a six-story building.

MS. MOLDENHAUER: So the zoning and Ward Three is different than in the zoning in Ward Eight?

COMMISSIONER BRADBERY: We're talking about Ward Three.
there during the day. That could be designated for police parking, and I believe that is within the quarter-mile radius. Also, perhaps the other side of 39th Street might be an alternative. And I think --

MS. MOLDENHAUER: So the alternative is placing the hundred parking spaces that the police currently need on the street and closing that space off 24 hours a day, seven days a week for eight months?

COMMISSIONER BRADBERY: Well, not just on any Street. On a street that currently is not being used much, from what we can tell, by the neighborhood. It's not zoned at all for -- it's not an RPP.

MS. MOLDENHAUER: The garage structure, you asked -- I believe the applicant in conjunction with the zoning --

COMMISSIONER BRADBERY: I'm sorry. Can I just add to that?

CHAIRMAN HILL: Sure. Go ahead. Add to it, please.

COMMISSIONER BRADBERY: So another suggestion that Commissioner Wood, I think, mentioned was during the eight months relaxing

MS. MOLDENHAUER: So the question about cost increase has been identified. Is it true that the cost increase is due to the change in the parking garage, which is a direct response to try to mitigate community concerns?

COMMISSIONER BRADBERY: It's part of it. I
think the other part of it is the tennis court plan. My understanding is that if that were to go through, that would cost $\$ 2.5$ million.

MS. MOLDENHAUER: But then that also goes to an attempt by the applicant to try to mitigate concerns that the community identified, and that being the relationship to the increased cost?

COMMISSIONER BRADBERY: True.
MS. MOLDENHAUER: Can you -- I think it's
something that may not have been clearly communicated. But what is your understanding, if the tennis courts temporary use is not approved, what is the alternative option currently on the table for the applicant?

COMMISSIONER BRADBERY: One alternative that we suggested to the City is 39th Street between
Macomb and Massachusetts is not -- a large stretch
of that is not residential, and it is quite long.
And a lot of taxis and out-of-state cars park
parking restrictions in the neighborhoods so that you could create a few more spaces just, you know, when you get closer to the stop sign and that sort of thing.

MS. MOLDENHAUER: Sorry. So going back to the questions of the parking structure, I believe that during an ANC meeting or discussion it was confirmed that the parking garage would be part of the meaningful connection to the police building, and would be done as a matter of right?

COMMISSIONER BRADBERY: Was that something that you asserted?

MS. MOLDENHAUER: I believe it was stated by the architect, and by myself maybe in connection. But you had indicated that you didn't know what the plan was. So were you aware that that had been stated previously?

COMMISSIONER BRADBERY: I can not recall that, but it might have been.

CHAIRMAN HILL: You have one more minute, Ms. Moldenhauer.

MS. MOLDENHAUER: I am done.
CHAIRMAN HILL: Okay. Thank you.
So thank you all very much.
Oh, sorry, Commissioner Miller.

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| 1 | Commissioner Miller, please. Would the Board like |
| 2 | to ask some questions? |
| 3 | MR. MILLER: Just one. Thank you both for |
| 4 | your testimony, and thank all of the previous |
| 5 | witnesses that were part of the party status. |
| 6 | Commissioner Bradbery, you're part of the |
| 7 | community advisory team that's working with the |
| 8 | City -- |
| 9 | COMMISSIONER BRADBERY: Yes, I am. |
| 10 | MR. MILLER: Has a good-neighbor agreement |
| 11 | been drafted yet, or are you just in discussion |
| 12 | phase? |
| 13 | COMMISSIONER BRADBERY: We haven't started |
| 14 | drafting that yet. |
| 15 | MR. MILLER: And so have some of these -- |
| 16 | there have been discussions with the City in the |
| 17 | context of that? |
| 18 | COMMISSIONER BRADBERY: Actually, we haven't |
| 19 | gotten to the good-neighbor agreement yet. |
| 20 | MR. MILLER: But do you anticipate that some |
| 21 | of the issues that have been raised about, you |
| 22 | know, the location of the trash dumpsters, and the |
| 23 | health and safety, and the lighting, that some of |
| 24 | that could become part of that good-neighbor |
| 25 | agreement. |

## 243

COMMISSIONER BRADBERY: Yes. I would certainly hope so. I think the relevance of those issues goes to the question of whether there would be any negative public impact from -- and that's part of the zoning application, if I'm not mistaken. So I think that goes to that.

COMMISSIONER MILLER: And have you been told a timetable on when that kind of agreement will be --

COMMISSIONER BRADBERY: Probably I think we'll start within the next few months. The next meeting is with the John Eaton folks. And I think after that, hopefully we'll be getting into the good-neighbor agreement.

COMMISSIONER MILLER: All right. Thank you for all of your work.

COMMISSIONER BRADBERY: Thanks.
CHAIRMAN HILL: Thank you.
Anything else from the Board?
All right. Mr. Brown, do you have anything
that you'd like to ask of your own -- of the
people that have testified?
MR. BROWN: I have no questions.
CHAIRMAN HILL: All right. Okay. Thank
you. Commissioner, also thanks for coming down,
and staying here, and providing your testimony. It really is appreciated.

I'm sorry. Board Member White.
MS. WHITE: I'm looking at a community engagement schedule, and I wanted to ask you -there's a -- on Tuesday, March 7th, there's a advisory team meeting with DCPS.

COMMISSIONER BRADBERY: Correct.
MS. WHITE: I just wanted to get your thoughts on what level of participation will you be involved in, and what do you -- what do you think will be discussed during that meeting.

COMMISSIONER BRADBERY: Well, I haven't seen the agenda. I imagine it will go around and have a chance for people to express concerns and issues that are associated with the shelter, and see kind of what schools are thinking as far as how to handle those. We haven't heard yet from the schools so -- you know, especially from John Eaton I know it's a concern as to how to handle additional children.

MS. WHITE: Okay. I just wanted to note that I had a schedule. So the next meeting appears to be on March 7th.

COMMISSIONER BRADBERY: It was done --

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| 1 | that I was not going to be able to live with, to |
| 2 | be quite honest. So I'm going to say 15 minutes. |
| 3 | Okay? How long do you think you possibly could go |
| 4 | for rebuttal? |
| 5 | $\quad$ MS. MOLDENHAUER: Respectfully, rebuttals |
| 6 | are question and answer of each individual person, |
| 7 | and it does take longer than an initial |
| 8 | presentation. We've just been here since 9:30 |
| 9 | listening to an exceptional amount of information, |
| 10 | which we would like to respond to. And so I would |
| 11 | think that we would need at a minimum of 45 |
| 12 | minutes. |
| 13 | $\quad$ CHAIRMAN HILL: Okay. Office of the |
| 14 | Attorney General, do you have any suggestions for |
| 15 | me? Is there any way to -- there's no way to do |
| 16 | rebuttals in written form? No, right? Okay. |
| 17 | Let's try for 25 minutes. Okay? Let's try |
| 18 | for 25 minutes. All right? Let's try for the |
| 19 | most efficiency as possibly, because we have |
| 20 | another -- oh my gosh, everybody from this |
| 21 | morning. I'm like having déjà vu. |
| 22 | MS. MOLDENHAUER: This is the rebuttal team. |
| 23 | That's why. |
| 24 | CHAIRMAN HILL: That's great. That's good. |
| 25 | I'm sorry. I'm just trying to, like, make it a |

## 247

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written closing statements. But we'll see how we go. Okay?

MS. MOLDENHAUER: Thank you very much, Chairman Hill. I will first start off by asking Director Gillis to respond to some of the comments earlier about CFA recommendations.

DIRECTOR GILLIS: Yes. Actually, with regards to the CFA recommendations, quoting from CFA, it says that, "The mayor receives recommendations from the Commission of Fine Arts or referrals for review of proposed demolition, alteration, or new construction pursuant the Historic Protection Act." Under 45 CFR 2101.1, "For public buildings to be erected in the District of Columbia by the federal government and for other structures to be so erected which affect the appearance of the City, the Commission comments and advises on the plans and on the merits of the designs before final approval or action or action." Under 45 CFR 2103.1, it states, "The Commission functions relate to the appearance of proposed projects within its purview as specified herein. These functions are to serve the purpose of conserving and enhancing the visual assets, which contribute significantly to the
little light so I just don't die up here. Right? None of us have had anything to eat, right? And so let's see. So, again, if you want to take a couple minutes to like focus hard so then you can come back and do the 25 minutes, and then Mr. Brown. We're going to try to get you as quickly as possible through any kind of cross you may have. And then we're going to go to closing. And I think you're with me again for the next one, correct? Okay. Great. So we're all trying to do the same thing here. I'm going to let everybody stand and -- are we ready? Are we good? We need another couple of minutes? Take a minute.

So, Mr. Moore, if you could, just kind of keep track of some of the things that the Board has asked for of the applicant at the end. There are some different things. And also the Board can remember what they had asked for.

And then as far as the applicant, again, if we get to the end and you haven't had an opportunity or you feel as though there are more things that you need to add to the record, then perhaps you can add them in written form, and then the party in opposition could also submit something to that effect, and then we can also get
character and quality of Washington as the nation's capital."

Further, I would also like to add DCRA. DCRA, the permitting arm for us uses their discretion in considering the recommendations and comments of the Commission of Fine Arts before issuing permits, and it is not necessarily obligated to require an applicant to fulfill those recommendations prior to issuing of a permit.

Furthermore, it's my understanding that there's certain instances where DCRA discerns that CFA recommendations are unnecessary, or inappropriate, in which case they may issue the permit in light of outstanding CFA recommendations.

MS. MOLDENHAUER: So to break that down, that means that the Board of Zoning Adjustment has to evaluate the height; and that, based on that decision, it will be able to go forward with permitting?

DIRECTOR GILLIS: That is correct.
MS. MOLDENHAUER: I now turn to Mr. Young to address and just to maybe provide a very brief statement about additional public discussion, or the way in which the site selection process

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| 1 | obtained information. | 1 | DIRECTOR GILLIS: No, it would not. |
| 2 | MR. YOUNG: Sure. So certainly after we | 2 | Actually, I would need to have them redesign |
| 3 | initially proposed sites, as my testimony | 3 | everything they have at the start of the design, |
| 4 | indicated, we talked with the neighborhood | 4 | add to that, go back through the permitting |
| 5 | extensively. When counsel made the determination | 5 | process back through CFA. At the end of this, we |
| 6 | to change locations and the site on Idaho Avenue | 6 | would be pushed and 2020 to deliver the site, and |
| 7 | was selected, certainly the community was advised | 7 | would miss the 2019 timeframe. |
| 8 | at that point and AMC's were notified. And so | 8 | MS. MOLDENHAUER: And that would actually |
| 9 | there was a period of really up to this point | 9 | have to go back through this board, is that |
| 10 | extensive conversation and discussion with the | 10 | correct, because that would actually be a |
| 11 | affected communities, this affected community | 11 | redesigned project, which this project obviously |
| 12 | about that location change and impacts of the | 12 | has to go through special exception relief, so |
| 13 | location change. The point being that there has | 13 | there's additional delay which would not be within |
| 14 | all along been extensive conversation and input | 14 | the goals and the needs of the programmatic |
| 15 | provided for, and will continue in this process | 15 | requirements of the City; is that correct? |
| 16 | for this particular ward, both from the original | 16 | DIRECTOR GILLIS: That is correct. |
| 17 | site and the subsequent site. In fact, one can | 17 | MS. MOLDENHAUER: You mentioned that the |
| 18 | argue that this particular ward has had even more | 18 | challenge also is not just with the programmatic, |
| 19 | of that and more accommodations made to the | 19 | but you would also have to then push the structure |
| 20 | location based upon the issues that they have | 20 | into the gardens. Can you talk about the |
| 21 | raised throughout this process. | 21 | practical difficulty of that as it relates to the |
| 22 | MS. MOLDENHAUER: Thank you. | 22 | unique elements of the site? |
| 23 | Mr. McNamara, we have comments indicating | 23 | MR. MCNAMARA: The garden area to the west |
| 24 | that the building could be designed as a winged | 24 | of the retaining wall -- first, there's quite a |
| 25 | design where maybe you have multiple wings in a | 25 | number of plots that are to the west of that wall |
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| 1 | shorter structure. Can you address that? | 1 | that will be effected. But then there's also a |
| 2 | MR. MCNAMARA: I'm sorry? | 2 | significant grade drop-off on the south portion of |
| 3 | MS. MOLDENHAUER: Three stories, two wings, | 3 | the site, which is currently fairly overgrown. If |
| 4 | can you explain as to what potentially the | 4 | we were to try to build in that area, it would |
| 5 | challenges would be in that design and how that | 5 | take some fairly significant foundation challenges |
| 6 | might not meet the programmatic requirement? | 6 | and excavation challenges even accessing that part |
| 7 | MR. MCNAMARA: Sure. Sure. To begin, a | 7 | of the site. And so there'd be a significant cost |
| 8 | larger footprint would probably exceed the limits | 8 | impact of trying to build on that part of the |
| 9 | of the south portion of the site and need to | 9 | property. |
| 10 | extend into the garden area. The circulation | 10 | MS. MOLDENHAUER: There was testimony about |
| 11 | becomes a challenge. In a larger footprint | 11 | the possibility or options of further excavating |
| 12 | building, you end up doubling the amount of | 12 | the basement and putting the case management work |
| 13 | vertical circulation you need. You end up needing | 13 | into the lower level. As an architect and as an |
| 14 | to create two stacks of utilities coming down | 14 | expert qualified by this Board, what is your |
| 15 | through the building. It becomes that much more | 15 | opinion of that and how would that possibly meet |
| 16 | costly from an envelope cost prospective for the | 16 | or not meet the different programmatic |
| 17 | amount of building we have to build around. Those | 17 | requirements of the City? |
| 18 | are just a few of the items that are challenging. | 18 | MR. MCNAMARA: As I mentioned in my |
| 19 | MS. MOLDENHAUER: I'm going to just tag on | 19 | testimony, I think it's important to have those |
| 20 | that and then I'm going to come back to you. | 20 | administrative offices directly adjacent to the |
| 21 | Director Gilles, if the architect's team had | 21 | lobby where they can start to foster relationships |
| 22 | to redesign the building to change the design to | 22 | with the residents, because they deal with very |
| 23 | that level, would that allow you to accomplish the | 23 | weighty issues and they want to foster this |
| 24 | goals and the timing set out by legislation that | 24 | relationship where the residents feel comfortable |
| 25 | closed DC General? | 25 | and can open up to the case workers. And so |


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| 1 | creating a separate area that, you know, is almost | 1 | to ask you the same question. Based on your |
| 2 | often a dungeon area would have the exact opposite | 2 | understanding as DGS who owns the current site in |
| 3 | effect. | 3 | its existing use, do you believe that this |
| 4 | MS. MOLDENHAUER: Thank you. | 4 | facility at the site would have any adverse impact |
| 5 | Ms. Zeilinger, do you have anything to add | 5 | to the neighborhood, or change the existing |
| 6 | to that in regards to the options that we heard in | 6 | neighborhood conditions as to noise? |
| 7 | testimony regarding being able to maybe redesign, | 7 | DIRECTOR GILLIS: No, I do not. And the |
| 8 | or put some administrative offices or uses in the | 8 | reason why I make that statement is something that |
| 9 | basement? | 9 | was brought up earlier in testimony by the party |
| 10 | DIRECTOR ZEILINGER: Sure. So we know when | 10 | in opposition. It's an active police station as |
| 11 | we are sort of forced into trying to provide | 11 | it is. There's noise from the police station as |
| 12 | important supportive services for people who are | 12 | it is. Beyond the officers in the parking lot, |
| 13 | experiencing homelessness based on the constraints | 13 | the surface parking lot as it is with regards to |
| 14 | of a building it is compromising to our ability to | 14 | sirens and movement, there's also an impound lot |
| 15 | support families. It's what we have at DC | 15 | that is there that tow trucks actually come in and |
| 16 | General. So no, I would absolutely not design | 16 | they're actually unloading cars that the police |
| 17 | case management services and the supportive | 17 | officers have taken into custody. So that noise |
| 18 | service things that we have to be set up in a | 18 | is already there in that surface lot. |
| 19 | basement. Part of the opportunity we have is | 19 | Two, there is also a trash dumpster that is |
| 20 | actually to set it up then the right way. | 20 | there. So there's trash service and garbage |
| 21 | MS. MOLDENHAUER: I am now going to | 21 | removal right there currently existing on the |
| 22 | address -- under the special exception standard | 22 | surface lot. In fact, one of the things we're |
| 23 | for 25 units, it indicates -- or the special | 23 | doing with regards to this site, we're moving that |
| 24 | exception standard in general for an emergency | 24 | trash dumpster from that south wall, which is |
| 25 | shelter, it says, "The facility shall not have | 25 | adjacent to that single-family home, and moving it |
|  | 255 |  | 257 |
| 1 | adverse impact on the neighborhood because of | 1 | back to the west wall, the wall that's adjacent to |
| 2 | traffic noise, operation, or similar facilities." | 2 | the McLean Gardens. That's going to be right next |
| 3 | We've heard a lot of testimony in opposition about | 3 | to the proposed parking structure. So we're |
| 4 | that. So I just want to touch on some of those | 4 | moving the dumpster away from that south wall to |
| 5 | specific issues. Ms. Zeilinger, can you please | 5 | help in that instance. But I don't see an adverse |
| 6 | provide testimony as to why, in your opinion, a | 6 | impact in regards to noise as a result of this |
| 7 | facility of this type would not have an adverse | 7 | particular site location. |
| 8 | effect on the neighborhood based on noise? | 8 | MS. MOLDENHAUER: Mr. McNamara, as an |
| 9 | DIRECTOR ZEILINGER: Sure. So we will have | 9 | architect, can you walk through some of the |
| 10 | 24-hour staffing on site so there -- we don't have | 10 | modifications that have been done to reduce any |
| 11 | people who are coming and going all at the same | 11 | potential adverse impact on the community. |
| 12 | time. They generally are coming and going at | 12 | MR. MCNAMARA: Sure. We initially looked at |
| 13 | times when other residents are coming and going, | 13 | the site plan, the south of the building being an |
| 14 | because they have similar rhythms to their day as | 14 | opportunity to create the play area to create a |
| 15 | to their surrounding neighbors. We do have the | 15 | greater buffer zone between the building and the |
| 16 | opportunity to offer to the community that in the | 16 | adjacent homes. The pushback on that was the |
| 17 | good-neighbor agreement we can vary much stricter | 17 | noise concern. And to address that, we moved the |
| 18 | guidelines around how we operate and practices and | 18 | playground to the west side of the site further |
| 19 | policies that we can put in place and enforce | 19 | away from the neighbors to the south, and |
| 20 | related to any concerns related to noise. Just | 20 | maintained that area without moving the building |
| 21 | also in terms of the way that staff come and go, | 21 | any closer to the side lot. |
| 22 | also very easy to plan and negotiate around in | 22 | In addition, as Director Gillis just |
| 23 | order to have no impact on the community in that | 23 | mentioned, the trash and deliveries have now moved |
| 24 | way. | 24 | onto the north side of the building, whereas |
| 25 | MS. MOLDENHAUER: Director Gillis, I'm going | 25 | before they had come around the west side, the |


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|  | back side of the building closer to the homes to | 1 | test. One, the board has to find that the program |
| 2 | the south. And so that should be no noise impact | 2 | goals and objectives the District can not be |
| 3 | to the neighbors to the south there. | 3 | achieved by a facility of a smaller size at the |
| 4 | And then the traffic, we don't expect this | 4 | same subject location, and if there is no other |
| 5 | project to generate traffic issues beyond what we | 5 | reasonable alternative to meet the program needs. |
| 6 | have today from the MPD. | 6 | So first, Laura, there was questions about whether |
| 7 | MS. MOLDENHAUER: Thank you. | 7 | two physical structures, or two smaller structures |
| 8 | Director Zeilinger, if you could, now | 8 | could be built and possibly, you know, what would |
| 9 | address whether or not in your expert opinion the | 9 | be the programmatic challenges there. Can you |
| 10 | type of facility that is being proposed here would | 10 | address that? |
| 11 | have any adverse impact on the neighborhood based | 11 | DIRECTOR ZEILINGER: Sure. So with two |
| 12 | on operation. | 12 | structures, we would have to operate two programs. |
| 13 | DIRECTOR ZEILINGER: No, I do not believe | 13 | That would double our operating costs practically |
| 14 | there would be an adverse impact based on the | 14 | on a year, not just in the development capital of |
| 15 | program operations. Again, any concerns that have | 15 | the project, but every year in the way that we |
| 16 | been talked about today have been things that we | 16 | would operate that would leave us less money in |
| 17 | can easily solve, and communicate about, and | 17 | our budget to pay for the services and supports |
| 18 | document, and enforce through a good-neighbor | 18 | that families need to actually end their |
| 19 | agreement. So there's absolutely nothing in the | 19 | homelessness. So it creates issues in terms of |
| 20 | operation of our programs that should impede the | 20 | having a system that works in that is balanced. |
| 21 | quiet enjoyment of the neighbors. | 21 | It also, in terms of our goal of getting |
| 22 | MS. MOLDENHAUER: Ms. White, can you address | 22 | through what we need to do to close a replace DC |
| 23 | the same aspect, the same question in regards to | 23 | General, it extends our timeline years and years |
| 24 | traffic? | 24 | out, which is -- and there is a serious impact of |
| 25 | MS. WHITE: Yes. As stated in our | 25 | doing that that is negative, as what we heard from |
|  | 259 |  | 261 |
| 1 | transportation assessment, we concluded that the | 1 | what it is like to live and have to receive |
| 2 | project will not adversely impact traffic | 2 | services at DC General, or in a motel because the |
| 3 | conditions, in particular for a couple of reasons. | 3 | City just doesn't have viable alternatives to |
| 4 | One, the residents wouldn't own vehicles, and so | 4 | offer today. So the longer we sort of drag things |
| 5 | there wouldn't be an impact associated with the | 5 | out to try to do something different, we have to |
| 6 | residents driving. I think we understood less | 6 | remember that people are hurt by that. |
| 7 | than one percent of residents would own vehicles. | 7 | MS. MOLDENHAUER: You heard conversations |
| 8 | Staff, obviously there would be a higher | 8 | and discussions on the previous portions of this |
| 9 | percentage of staff that would drive; but just the | 9 | testimony about how we have been referencing that |
| 10 | way that shifts work out, staff would arrive very | 10 | some portions of our obligations and programmatic |
| 11 | early between -- there's a shift that starts at | 11 | needs have been legislated, or have been |
| 12 | seven a.m. So that peak doesn't coincide with the | 12 | identified by code. Can you clarify that point, |
| 13 | peak period of adjacent street traffic. And then | 13 | and that we're not talking about the site |
| 14 | there's the later shift sort of when the peak | 14 | selection, but that we're talking about the other |
| 15 | afternoon would happen is like 11 p.m. at night. | 15 | elements of -- you know, whether it's design |
| 16 | So in addition to these time periods, also just | 16 | requirements or timeframes that you just touched |
| 17 | having the limited level of staff, you know, we're | 17 | on? |
| 18 | talking about a minimal trip generation for the | 18 | DIRECTOR ZEILINGER: Sure. So several years |
| 19 | project. | 19 | back when DC ran out of room and ran out of money |
| 20 | MS. MOLDENHAUER: Thank you. | 20 | to pay for hotels during the Gray administration, |
| 21 | Then, jumping down a section that I know the | 21 | they were putting families in congregate settings |
| 22 | Board has been hearing a lot of testimony about, | 22 | and rec centers. As a result, the City Council |
| 23 | section six where the Board of Zoning Adjustment | 23 | legislated the Shelter With Dignity Act that |
| 24 | may approve an emergency shelter for more than 25 | 24 | required that the District shelter families in |
| 25 | people based on kind of a two-different-prong | 25 | private rooms when we're in overflow and that we |


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| 1 | use apartment-style shelters. As we did the |
| 2 | committee on program design with our own agency |
| 3 | counsel on homelessness got the recommendations |
| 4 | and brought that report forward, and asked to be |
| 5 | able to provide and develop those DC placement |
| 6 | sites with private rooms, as opposed to |
| 7 | apartment-style shelter. The requirements around |
| 8 | that were legislated so that up to 50 units per |
| 9 | site were put into legislation by the Council |
| 10 | requirements on minimum number and type of |
| 11 | bathroom facilities so that we're able to meet our |
| 12 | obligations, reasonable accommodation request also |
| 13 | put into law. So they went into the legislative |
| 14 | record and there was a lot of emphasis on making |
| 15 | sure that, if the District was going to lower its |
| 16 | standards from providing apartment-style shelter |
| 17 | to accept being able to provide a single room with |
| 18 | shared facilities, that we adhere to certain |
| 19 | design guidelines; and we have been true to that |
| 20 | in our process. |
| 21 | MS. MOLDENHAUER: Thank you very much, |
| 22 | Director Zeilinger. |
| 23 | CA Young, can you just -- the next prong of |
| 24 | this is that there are no other reasonable |
| 25 | alternatives. Can you provide a little bit of |

use apartment-style shelters. As we did the
counsel on homelessness got the recommendations and brought that report forward, and asked to be able to provide and develop those DC placement apartment-style shelter. The requirements around that were legislated so that up to 50 units per site were put into legislation by the Council requirements on minimum number and type of obligations, reasonable accommodation request also put into law. So they went into the legislative record and there was a lot of emphasis on making sure that, if the District was going to lower its standards from providing apartment-style shelter shared facilities, that we adhere to certain design guidelines; and we have been true to that in our process.

MS. MOLDENHAUER: Thank you very much, Director Zeilinger.

CA Young, can you just -- the next prong of alternatives. Can you provide a little bit of
workable and what then the timing is to achieve the policy goals that we have.

In this instance we have looked at all possibilities at the front end of this process from owning property, to leasing property, to siting facilities or our own property for each and every ward that we've pursued. We've looked at the cost of -- the balancing test around costs, whether it's more advantageous to lease versus buy. All in consideration of the context of the timing to do this particular work.

When the Council, which is within their purview, says that their policy determination is that we have to have these sites located on properties that we own, as opposed to some other alternative, it does create a constraint for us. And in looking at this particular site and location, given all of the things that we have to consider, and all of the things that we have to balance, this absolutely, we think, is a reasonable alternative, and there isn't another alternative for us to move to in Ward Three that achieves the policy direction, or achieves the policy outcomes that we've adopted both by plan, by legislation, by mayoral directive, and within
background about your role in the City, and your experience in going through other processes on whether or not you believe this process has been appropriate and reasonable in conjunction with the zoning standard before us?

MR. YOUNG: Sure. In my role as a city administrator, my job is to really run the day-to-day operations of the entire District government. And often when we make policy decisions, we do that not having a perfect solution at our disposal. It is usually and in most instances where we make major policy decisions of which I have been a part, not only in DC, but the other four cities which I have run across the country, that you have to make tradeoffs and balance a lot of competing interests to get to a policy solution that is workable.

In this instance the factors that we consider are numerous. It is both what is necessary and we know to work from a programmatic standpoint and from our ability to deliver services to meet our ultimate objective and goal, which is to make homelessness for families brief, rare, and non-recurring, it is also what financial resources we have to bear to make a solution
the resource constraints that we have, and that can best serve the families that we're trying to serve for the overarching policy we're trying to achieve.

MS. MOLDENHAUER: Thank you very much Mr. Young.

Turning to Director Gillis, you had testified at the beginning and then there was, again, a lot of questions about the request for proposals, inventory review. Can you just briefly -- I don't need you to repeat what you said earlier, but I think there are some issues that were stated that were incorrect and just some brief clarification.

DIRECTOR GILLIS: Okay. If you're referring to the work that we did and the assessments that we did, then yes, I can comment on that. The District did look at and assess what would be available properties within the wards for these locations, and we did it in all wards. But for Ward Three we looked at our inventory first and foremost. Our procedure, if we were looking for inventory for any use, for any District government use, for an agency, for any use, we would look at our inventory first. That is not a public

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| 1 | process. That is a process that we would go into |
| 2 | our database of properties, and look to see what |
| 3 | would be available. We would check the inventory |
| 4 | to see what would match against the criteria as |
| 5 | given to us by the Department of Human Services, |
| 6 | as well as the design criteria, what would be a |
| 7 | right footprint, the right square footage of the |
| 8 | property that could site a location such as this. |
| 9 | What would be the amenities close to public |
| 10 | transportation, that was also one of the criteria. |
| 11 | We would check all of that, and we did. The site |
| 12 | also needed to be available for use. If there was |
| 13 | no available site within our inventory that could |
| 14 | actually house this purpose and meet the criteria, |
| 15 | then we went to a solicitation for offer. The |
| 16 | city administrator talked about that, how we |
| 17 | actually went out to look at any lease |
| 18 | opportunities. So that helps to clarify what was |
| 19 | done. |

process. That is a process that we would go into
1
would be available. We would check the inventory
to see what would match against the criteria as given to us by the Department of Human Services, as well as the design criteria, what would be a right footprint, the right square footage of the property that could site a location such as this. What would be the amenities close to public transportation, that was also one of the criteria. We would check all of that, and we did. The site no available site within our inventory that could actually house this purpose and meet the criteria, then we went to a solicitation for offer. The city administrator talked about that, how we opportunities. So that helps to clarify what was done.

MS. MOLDENHAUER: Thank you very much. I'm going to jump back over to Mr. McNamara on some of the architectural elements. We heard concerns about light pollution. The building is going to be Lead certified, and that is part of the record. Can you clarify how that possibly

MR. MCNAMARA: Yes, yes.
MS. MOLDENHAUER: And is there a physical or is there a practical difficulty --

MR. MCNAMARA: Yes.
MS. MOLDENHAUER: -- With connecting the two, the emergency shelter and the MPD structure, by a meaningful connection?

MR. MCNAMARA: Yes. They operate separately for obvious reasons. They don't want to be crossing paths.

MS. MOLDENHAUER: And that's the rationale for seeking the two separate structures?

MR. MCNAMARA: Yes, it is.
CHAIRMAN HILL: Mr. Moy, could you put five minutes on the clock, please? We've gone into overtime. Thank you.

MS. MOLDENHAUER: Director Gillis, there has been comments about the RA zone in other zones, and how the overall degree of relief being sought here is overly large, beyond the scope of this board. Can you please just briefly talk about the other three shelters that are moving forward and how those compare in regards to relief and process?

DIRECTOR GILLIS: Sure, I can do that.
addresses that issue?
MR. MCNAMARA: Yes. The building would be
Lead Gold certified, and we would utilize night sky fixtures with cut off so that there is no light leaving the confines of the site. Was there a followup to that? Okay.

MS. MOLDENHAUER: Thank you. That answered that question. Then there were comments about the fact -- I think the opposition, the NRG indicated that they were opposed and they believe that the relief requesting for two structures, two primary structures on a single lot is a use variance. But
I want to be clear, it has to do with the actual
physical structures, is that correct, not the uses?

Let me rephrase that. I'm sorry. If these two structures were connected by a meaningful connection, under the zoning regulation, would that be -- would that remove that area of relief?

MR. MCNAMARA: If the emergency shelter were connected to the MPD station?

MS. MOLDENHAUER: Yes, correct.
MR. MCNAMARA: Would that remove the --
MS. MOLDENHAUER: Two primary structures on a single lot.

Starting with Ward Four, Ward Four was one that also was approved by the Board. We've requested a variance on height. 50 feet was allowed. 59 feet, two inches was requested. Floor area ratio, 2.5 was allowed. 3.0 was requested and approved.

We also looked at construction of an emergency shelter in the MU-4 Zone, which was approved.

For Ward Seven height also 49.5 feet was requested. 40 is allowed. It's also a RA-1 Zone.

In our Ward Seven site FAR 2.38 was requested. 0.9 is allowed. Lot occupancy was also -- was a variance. 64 percent was requested. 40 percent is currently allowed. Rear yard, 14.25 feet requested. 20 feet allowed. Side yard, five feet requested. 12.38 allowed. And with the parking, because we felt that there would be no parking needs required for residents of this particular facility, we requested zero parking, and that was approved.

For Ward Eight, it's a very similar -- it's also an RA-1 Zone. Height, 40 feet allowed. We requested 67 feet. Parking, we requested 11 as part of the variance. The loading requested, no platform or berth. We received 30 feet of berth

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| 1 | and 100 square feet of platform. | 1 | MR. MCNAMARA: It is. We worked hard to |
| 2 | MS. MOLDENHAUER: Thank you. | 2 | develop a building that was -- that utilized |
| 3 | Mr. McNamara, I'm just going back through | 3 | architecture that was in keeping with the area. |
| 4 | questions of the height and story relief. The -- | 4 | We didn't want something that was going to stand |
| 5 | is it your opinion that this site is exceptional | 5 | out and make a statement. This is something |
| 6 | or unique in regards to the topography and the | 6 | that's going to need to live with these neighbors, |
| 7 | challenge in regards to where you have limitations | 7 | so that was the driving force behind the form and |
| 8 | on locating a building, given the existing police | 8 | the materials that were chosen. |
| 9 | location and other physical condition -- physical | 9 | MS. MOLDENHAUER: Last I just turn to |
| 10 | structures on the site? | 10 | Ms. Zeilinger. There were some comments at the |
| 11 | MR. MCNAMARA: It is exceptional in that | 11 | end of the discussion about DCPS, and that the SMD |
| 12 | it's not typical to have a site with a drop of 18 | 12 | would be looking for some sort of plan. Can you |
| 13 | feet from one onto the other. So in looking at | 13 | address the legal parameters under which DCPS is |
| 14 | the siting, especially when you're talking about | 14 | working with and then also your expert opinion on |
| 15 | trying to build a tall building, you want to look | 15 | how homeless families work within the DC public |
| 16 | to the place where it's going to have the least | 16 | school system. |
| 17 | impact. | 17 | DIRECTOR ZEILINGER: Sure. So there is |
| 18 | MS. MOLDENHAUER: And will there also be | 18 | legislation in the federal law that governs -- in |
| 19 | challenges with possibly using other areas of the | 19 | the McKinney-Vento Act that governs the rights of |
| 20 | site, which have to do with the gardens or other | 20 | children who experience homelessness as it relates |
| 21 | portions of the site that are on Newark? | 21 | to their education and schooling. It protects |
| 22 | MR. MCNAMARA: Are there possibilities? | 22 | their ability when they experience an episode of |
| 23 | MS. MOLDENHAUER: Practical difficulties | 23 | homelessness to maintain enrollment in their |
| 24 | associated with that. | 24 | school of origin, or to enroll in a school where |
| 25 | MR. MCNAMARA: Yes, there are practical | 25 | they are in the zoning in which they are staying |
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| 1 | difficulties in that -- well, Newark Street for | 1 | during the time that they are experiencing |
| 2 | one is a much smaller street than Idaho Avenue. | 2 | homelessness in their temporary setting. They |
| 3 | The gardens are pretty much along that entire | 3 | then are able to stay there through the conclusion |
| 4 | street, and so we would take out -- to put a | 4 | of that school year. And if they then move to |
| 5 | shelter there would pretty much wipe out all those | 5 | permanent housing destination in a different place |
| 6 | gardens. The services or Newark are not as large | 6 | in the City, they would then enroll their children |
| 7 | as they are on Idaho Avenue. And then moving back | 7 | in their new home school. |
| 8 | away from Newark Street -- | 8 | Our experience here, which is very much like |
| 9 | MS. MOLDENHAUER: By Services you mean | 9 | it is throughout the country, is that parents most |
| 10 | utilities? | 10 | often choose to keep their children in their |
| 11 | MR. MCNAMARA: Yes. And then to look for | 11 | school of origin. Now, I know parents of children |
| 12 | space within the site that doesn't have gardens | 12 | in Eaton are very proud of their home school, and |
| 13 | are just too far away from either street, so you'd | 13 | that is true of many parents throughout the |
| 14 | need to do extensive work to extend the utilities | 14 | District of Columbia. And that educational |
| 15 | to the site. | 15 | continuity is something that parents care a lot |
| 16 | MS. MOLDENHAUER: And, given all those | 16 | about. Pulling kids out of the school where they |
| 17 | factors, from a design perspective, it would be | 17 | have friends and relationships with teachers is |
| 18 | practically difficult then to build something that | 18 | something that many parents find is disruptive. |
| 19 | is within the programmatic requirements that would | 19 | Now, it would absolutely be within their right to |
| 20 | not obviously be you located where it currently is | 20 | enroll at Eaton; and should they choose, DCPS has |
| 21 | and be lower than six stories? | 21 | communicated to us that they are very comfortable |
| 22 | MR. MCNAMARA: Correct. | 22 | with their ability to accommodate that. |
| 23 | MS. MOLDENHAUER: And in your professional | 23 | I think it is a little-known fact that in |
| 24 | opinion, the design is in harmony with the | 24 | virtually every school in the DC public school |
| 25 | property surrounding it? | 25 | children there are children who are experiencing |


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| 1 | homelessness. It is not unusual for them that |
| 2 | they are serving children who are experiencing |
| 3 | homelessness. Now, an education definition of |
| 4 | homelessness is broader to ensure those rights, |
| 5 | and includes all children who are in doubled-up |
| 6 | capacity. So if someone, instead of coming into |
| 7 | shelter has someone they can temporarily stay |
| 8 | with, it still evokes the same rights. But |
| 9 | it's -- it is not unusual for them. So they are |
| 10 | very confident in their ability to accommodate |
| 11 | children who might matriculate from this program. |
| 12 | $\quad$ The funding formula for schools is based --- |
| 13 | it goes up based on children, serving children who |
| 14 | are at risk. And children experiencing |
| 15 | homelessness meet that at-risk definition. So the |
| 16 | school will do projections based on the expected |
| 17 | enrollment. It will impact their formula. And we |
| 18 | will work closely with Eaton. We have parents of |
| 19 | Eaton, representatives from Eaton and the area |
| 20 | schools on our community advisory team. And we |
| 21 | have had conversations with the principal of |
| 22 | Eaton, and we look forward to having a focussed |
| 23 | conversation on all concerns related to DCPS with |
| 24 | the community in our next advisory team meeting as |
| 25 | well. |

275
homelessness. It is not unusual for them that they are serving children who are experiencing homelessness. Now, an education definition of homelessness is broader to ensure those rights, and includes all children who are in doubled-up shelter has someone they can temporarily stay with, it still evokes the same rights. But it's -- it is not unusual for them. So they are very confident in their ability to accommodate children who might matriculate from this program.

The funding formula for schools is based -it goes up based on children, serving children who are at risk. And children experiencing homelessness meet that at-risk definition. So the school will do projections based on the expected enrollment. It will impact heir formula. Andwe Eaton, representatives from Eaton and the area schools on our community advisory team. And we have had conversations with the principal of Eaton, and we look forward to having a focussed the community in our next advisory team meeting as well.
and see how that goes. Okay? If Mr. Moy is still there. He is. Ms. White -- if you could direct any questions you might have to Ms. White first, and then we can get to kind of the end of this case.

MR. BROWN: Ms. White, you said that part of your traffic assessment was based on --

CHAIRMAN HILL: You might want to speak closer to that microphone, Mr. Brown. Sorry.

MR. BROWN: Ms. White, you said that part of your traffic assessment was based on the notion that residents wouldn't own vehicles, right?

MS. WHITE: Yes.
MR. BROWN: Where did you get that information?

MS. WHITE: It was given to us as part of programming early on from DHS and DGS.

MR. BROWN: So that's their perspective on the rate of vehicle ownership by homeless people, not yours?

MS. WHITE: That is correct.
MR. BROWN: All right. I don't have any other questions for Ms. White.

CHAIRMAN HILL: Okay. Does the ANC have any questions for Ms. White?

But there is -- I guess to answer your question about a plan, there would not be one separate discreet plan that says here is our start and stop plan as it relates to Eaton that I'm aware of. It would be -- certainly they would make plans related to expected enrollment, which is consistent with a process that DCPS does as part of -- from my -- from what they've conveyed, is part of their normal operations. And that's something that, again, that this city administrator, since he oversees all of government operations, could speak to perhaps with more fluency.

MS. MOLDENHAUER: Thank you.
CHAIRMAN HILL: Okay. Great. Thank you. Well, thank you all very much. That was extremely efficient. And --

MS. MOLDENHAUER: Sorry. There's just one procedural issue. Our expert, Ms. White, has to run out in 25 minutes. So if we could redirect questions to her first, if that is possible.

CHAIRMAN HILL: Sure. That's fine.
Mr. Brown, if you wouldn't mind, during your cross here -- and I was going to go ahead and put, if it's all right, 15 minutes on the clock for now

All right. Just for the record, the ANC is shaking their head no. Okay.

Thank you, Ms. White. Ms. White, do you get to leave?

MS. WHITE: I do. Sorry.
CHAIRMAN HILL: Okay. Good. All right.
The clock's not moving.
Mr. Brown, please continue.
MR. BROWN: Director Gillis, you talked about the various zoning relief obtained in the Ward Four, Five, and Seven homeless shelter cases. Those cases were all decided on one day last June; weren't they?

DIRECTOR GILLIS: Yes, they were.
MR. BROWN: Were you here?
DIRECTOR GILLIS: I was not.
MR. BROWN: Oh, all right. Those cases were all uncontested in the sense that there weren't any parties like my client sitting in opposition and asking questions; isn't that right?

DIRECTOR GILLIS: That is correct.
MR. BROWN: Did you see the summary orders issued in those cases?

DIRECTOR GILLIS: I did not.
MR. BROWN: Did you know that those summary

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| 1 | orders, by virtue of the fact that there was no |
| 2 | party in opposition, had no findings of fact and |
| 3 | conclusions of law? |
| 4 | DIRECTOR GILLIS: I did not. |
| 5 | MR. BROWN: You said that you looked at the |
| 6 | available opportunities for other sites, and your |
| 7 | first and foremost look was inventory of DC |
| 8 | properties, right? |
| 9 | DIRECTOR GILLIS: Correct. |
| 10 | MR. BROWN: And that you checked them for |
| 11 | the availability and suitability for use? |
| 12 | DIRECTOR GILLIS: Right. |
| 13 | MR. BROWN: You also said that you looked at |
| 14 | lease opportunities, right? |
| 15 | DIRECTOR GILLIS: Correct. |
| 16 | MR. BROWN: What did you do in particular |
| 17 | with regard to canvassing private property owners |
| 18 | who might be interested in selling their property |
| 19 | to the District for use as the Ward Three homeless |
| 20 | shelter? |
| 21 | DIRECTOR GILLIS: That was a part of the |
| 22 | solicitation opportunity that we placed the |
| 23 | solicitation for offers would actually bring those |
| 24 | developers who would be interested in bringing in |
| 25 | any opportunities as well. So that would be a |

orders, by virtue of the fact that there was no party in opposition, had no findings of fact and DIRECTOR GILLIS: I did not.
MR. BROWN: You said that you looked at the available opportunities for other sites, and your first and foremost look was inventory of DC properties, right?

DIRECTOR GILLIS: Correct.
MR. BROWN: And that you checked them for the availability and suitability for use?

DIRECTOR GILLIS: Right.
MR. BROWN: You also said that you looked at lease opportunities, right?

DIRECTOR GILLIS: Correct.
MR. BROWN: What did you do in particular with regard to canvassing private property owners who might be interested in selling their property to the District for use as the Ward Three homeless shelter?

DIRECTOR GILLIS: That was a part of the solicitation opportunity that we placed the solicitation for offers would actually bring those any opportunities as well. So that would be a
opined in my testimony, we had a broker that also looked in our behalf and the District's behalf on properties and developers who would also be interested in providing that -- providing their sites to us for an acquisition and purchase.

MR. YOUNG: And to be clear and to follow onto that, we never started with the intention of solely leasing. Our intention at the beginning in looking for property was never focused only on leasing properties. We looked for every method of acquisition or use that we could, properties we owned, properties we could lease, or properties we could buy.

MR. BROWN: Who was the broker?
MR. YOUNG: Stuvley (phonetic)?
DIRECTOR GILLIS: Savas Dudley (phonetic).
MR. BROWN: Mr. Young, you stated in your testimony that in addition to looking at sites that you own, you looked at cost as well.

MR. YOUNG: I did.
MR. BROWN: My question is, You weren't anticipating the rather sudden increase in costs that this project has experience at that time when you were looking at costs; did you?

MR. YOUNG: No, we were not. But I will say
part of that entire solicitation process.
MR. BROWN: Was there such a solicitation
for Ward Three, and when was it?
DIRECTOR GILLIS: There wasn't a solicitation for Ward Three, because it was a solicitation SFO for all wards, for all sites that we did. And we talked about that earlier. It was in 2015, early in 2015.

MR. BROWN: That was before a decision was made that there would be no leasing of privately-owned properties?

DIRECTOR GILLIS: Correct, correct.
MR. BROWN: Did you hear Mr. Powers' testimony about solicitations for leasing privately-owned properties?

DIRECTOR GILLIS: Mr. Powers that was here as part of the NRG, correct.

MR. BROWN: Was he mistaken in some fashion?
DIRECTOR GILLIS: He talked about the solicitation for offers for leasing. That is correct. And I said as part of that process that's where also anyone that would be interested in providing their properties for acquisition would also come forward as well.

And then also we had a broker we used. As I
that as we looked at this overall project we really thought about -- we did -- we -- we developed a budget based on a very preliminary assessment of what it would cost to implement this program with the full knowledge that the actual cost to implement this program would be dictated by a number of things, including where the site was, the method of acquisition or use, whether it was lease versus purchase versus something that we owned, and what the ultimate design would be. So we anticipated all along that our preliminary budget was, in fact, preliminary.

MR. BROWN: Do you happen to remember what the projected lease cost per unit was when the Ward Three shelter was originally proposed for Wisconsin Avenue?

MR. YOUNG: I do not know off the top of my head that.

MR. BROWN: Do you disagree with the testimony you heard today about the ultimate cost of -- per unit cost of the Ward Three shelter would be something on the order of $\$ 600,000$ ?

MR. YOUNG: I would disagree with the method of calculating that cost as it relates to the per unit cost for this project. This is not a site or

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| 1 | a project for which we are developing sort of |
| 2 | housing in the sense that that example was given. |
| 3 | There is a service component to this. There is a |
| 4 | case management component to this as well that's |
| 5 | factored into the overall cost to deliver the |
| 6 | program. So this isn't the same as saying we're |
| 7 | doing affordable housing at X dollars per unit, <br> 8 |
| 9 | because that's not really what this is. |
| 10 | MR. BROWN: Mr. McNamara, you said that a |
| 11 | larger footprint such as would be involved in a |
| 12 | costly than a six-story, single-wing structure, |
| 13 | correct? |
| 14 | MR. MCNAMARA: Correct. |
| 15 | MR. BROWN: Can you give me a ballpark |
| 16 | judgment of the difference in cost between those |
| 17 | two options? |
| 18 | MR. MCNAMARA: I really can't. I mean, I |
| 19 | can take a guess at it and say a 25- to 35-percent |
| 20 | increase, something along those lines. But it's |
| 21 | really just a wag. I, you know -- |
| 22 | MR. BROWN: All right. Well, let's go with |
| 23 | the -- let's go with the 30-percent increase. |
| 24 | What is the projected construction cost of this |
| 25 | facility? |

## 283

a project for which we are developing sort of housing in the sense that that example was given. There is a service component to this. There is a case management component to this as well that's program. So this isn't the same as saying we're doing affordable housing at X dollars per unit, because that's not really what this is.

MR. BROWN: Mr. McNamara, you said that a larger footprint such as would be involved in a thre-story, two-wing structure would be поге correct?

MR. MCNAMARA: Correct.
MR. BROWN: Can you give me a ballpark judgment of the difference in cost between those two options?

MR. MCNAMARA: I really can't. I mean, I can take a guess at it and say a 25 - to 35 -percent increase, something along those lines. But it's really just a wag. I, you know --

MR. BROWN: All right. Well, let's go with the -- let's go with the 30-percent increase. facility?
from DC Council as it related to that.
MR. BROWN: Were there other additional requirements that were legislated at a later time as into law?

DIRECTOR ZEILINGER: Yes. So the Council in December did two things at the administration's request and legislation. One had to do with our policies and practices around eligibility, allowing us the 30 to establish an interim eligibility process to provide access to safe shelter for families while we're still completing eligibility and trying to remedy a situation, a housing situation. The second was to revisit the requirement for an apartment-style shelter, and to allow us to create in -- not just for hypothermia overflow, but in our year-round permanent inventory shelter that included single rooms with shared bathroom -- with shared bathroom facilities.

MR. BROWN: Okay. So we have a requirement to provide single rooms and shared bathroom facilities. Is there also a requirement that there should be precisely ten units per floor?

DIRECTOR ZEILINGER: Not in statue.
Certainly in the report that informed our work

> MR. MCNAMARA: I'm sorry. Could you repeat the question?
> MR. BROWN: Let's just -- I want to ask you a question based on a 30-percent increase. The preliminary question is, What is the -- what is
> the cost that you would project to construct the facility that you have in mind now for the Ward Three shelter?
> MR. MCNAMARA: I believe that the cost stated was 18 million.
> MR. BROWN: Okay. So --
> MR. MCNAMARA: 18.9.
> MR. BROWN: We'll add another five or \$6 million to that. It would be something like 24 million to do a two-wing structure?
> MR. MCNAMARA: That sounds like a fair enough guess.
> MR. BROWN: Okay.
> Ms. Zeilinger, you said that the design requirements were in part significantly controlled by the Shelter With Dignity Act, correct?
> DIRECTOR ZEILINGER: That was certainly one factor which was our starting point as we begun this process where we needed to understand what was required of us in law and ask for a change

|  | 286 |
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| 1 | MR. BROWN: -- of 10 units each. |
| 2 | MS. MOLDENHAUER: I will just object to the |
| 3 | terminology. I don't believe my clients have ever |
| 4 | said that it's a preference to have that. |
| 5 | MR. BROWN: Well, I'm happy to have her |
| 6 | explain. |
| 7 | DIRECTOR ZEILINGER: Okay. So in the |
| 8 | Interagency Council on Homelessness' report that |
| 9 | created the design requirements -- and this |
| 10 | report, again, is not -- I was one member on a |
| 11 | much larger committee that created these |
| 12 | guidelines. There's a very specific |
| 13 | recommendations that then informed the entire |
| 14 | process going forward. This was a critical step |
| 15 | in being able to build support in the community to |
| 16 | do something other than apartment-style shelter. |
| 17 | So these were -- we took these as requirements as |
| 18 | we moved forward, as was intended by the process. |
| 19 | If we were going to do something fundamentally |
| 20 | different than was set forth in the ICH report, |
| 21 | then I -- then there would have likely been a lot |
| 22 | of questions and not the same ability to build |
| 23 | support for the legislative relief and that we |
| 24 | needed to move forward. |
| 25 | But also just from a -- you have to take it |

## 287

into a program in upper -- it's not arbitrary into the context of what it means to operate a program. So if we have two separate distinct wings, then we now have to have this -- remember what we talked about in terms a sight lines, children, the ability to maintain and control a predictable space that you -- while you want to have the right ratio of private family bathrooms per family, you also want to -- if someone's in there, you want the ability to be able to use a different facility. All of these work together with 10 units per floor. When you then create separate wings with separate access, it -- it does change very much, and so does the nature of the design operations.

And I will also just let you know that there -- it was a lot -- the -- some of the most vehement opposition that came our way was even at the notion of temporarily doing anything on the other side of the wall related to the garden. So suggesting that somehow a footprint that would necessarily go into the community gardens somehow provides relief that's being sought I don't quite understand.

And I want to note that your person who
heads the Neighbors for Responsible Government said under no circumstances do they think it's actually just an issue of height, but they were opposed to it being the density of 50 families. So I'm not quite -- just also important for the record.

CHAIRMAN HILL: Just to let you know, Mr. Brown, we went 15. I'm going to put another five on the --

MR. BROWN: That's not necessary. I'm don.
CHAIRMAN HILL: Oh, okay. Are you sure? MR. BROWN: Yeah.
CHAIRMAN HILL: Okay. All right. So what I
was going to request now -- and I think I lost
Mr. Moy. I saw him. He's trying to probably run away. But I wanted to ask again the Secretary, Mr. Moy, to kind of go over the things that we had asked for, and perhaps maybe the Board can also help clarify from the applicant and the party in opposition.

But to begin with, again finding of fact and conclusions of law would then give you the opportunity also, Mr. Brown, to respond to your first point, I think, in terms of the record staying open due to the late filings.

Then also -- that's really all I have. I mean, I don't know what other things, Mr. Moy, perhaps there was that the Board had requested, or if the applicant or the party in opposition could remind us at this point. I know that -- I thought you had something, Commissioner Miller. I think it was just findings in fact and conclusions of law.

Oh, yeah. And then, of course -- thank you. And then closing statement, please, for the record. If you could, just submit those in writing.

MR. MILLER: Mr. Chairman?
CHAIRMAN HILL: Yes.
MR. MILLER: There was -- you know, there was a lot of testimony about the height, and the effect on the single-family adjacent homes. If the applicant maybe in some kind of post-hearing submission could address the height variance test and the problem about the integrity of the zone and no substantial impact on the public good. If it could show a rendering from the south that shows the height of the building, and maybe provide information on -- which they provided today on the -- there's the 60 -foot side yard I

|  | 290 |
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| 1 | think you mentioned -- what mitigations there are |
| 2 | in the design that would -- or what elements there |
| 3 | are in the design and the materials that would |
| 4 | mitigate against the impact on those single-family |
| 5 | homes that are adjacent or nearby to the south. I |
| 6 | don't know if that's something you can provide, or |
| 7 | direct into the new record. I think it would be |
| 8 | useful to have that supplemented in the record |
| 9 | since that seems to be a lot of the focus of the |
| 10 | adjacent neighbors at least, or the nearby |
| 11 | neighbors. |
| 12 | CHAIRMAN HILL: Ms. Moldenhauer, do you |
| 13 | understand? |
| 14 | Okay. |
| 15 | MR. BROWN: Mr. Chairman? |
| 16 | CHAIRMAN HILL: Yes, sir. |
| 17 | MR. BROWN: May briefly add for Mr. Miller's |
| 18 | benefit Exhibit 5 to our prehearing statement is |
| 19 | an architectural rendering, orthographic |
| 20 | projection of a comparison of the elevations of |
| 21 | the houses to the south of the project with the |
| 22 | project done by DC-certified architect. |
| 23 | MR. MILLER: I appreciate you directing me |
| 24 | to that, and I will look more carefully at that. |
| 25 | I had seen that briefly. So if the applicant can |

291
again we go with findings of fact, the conclusions of law, the diagrams Mr. Miller is speaking of in terms of the properties to the south.

I guess I would also be interested in hearing a little bit more about the community outreach in terms of the advisory teams. Like, I guess, you know, there's been a lot of discussion about how there has been a lot of community outreach. There was a timeline in your presentation in terms of the type of community outreach. But really, you know, you -- one can see that there still needs to be a lot of community outreach. And I would like to know, and perhaps other board members as well, just what is the plan moving forward in terms of what types of community outreach is supposed to be happening, who is invited, you know, how -- who are composed of those teams, and how they kind of came about. I mean, that perhaps is something in your submission that I would be kind of interested in knowing. You know, there was testimony given in terms of some people didn't get to participate, or didn't participate. And I was kind of curious as to how those teams were kind of brought together.

And also, actually, Ms. Zeilinger, Director
respond directly to that submission as part of your submission on this point.

MR. MOY: Mr. Chair?
CHAIRMAN HILL: Yes.
MR. MOY: Other than what's already been mentioned, I have on the staff notes two other items which may or may not, depending on how the discussion had moved forward, but there was talk earlier about -- I'm not sure these are the right words, but just to paraphrase -- some questions or issues revolving on whether there are other model types for this type of facility around the country. I don't know whether that's something that's already been resolved by the Board, or you moved forward and don't need that information any longer.

The other is -- I guess this was in reference to Ms. Zeilinger about numbers, point in time about numbers regarding the number of people in shelters and on the street. Does that ring a bell? If not, then we're good to go.

CHAIRMAN HILL: Okay. I don't have anything further. I mean, I think that the -- the items that have thus far been requested is fine for me, unless, you know, anyone has anything else. And

Zeilinger, you're welcome to testify right now. I am a little curious as to how those teams kind of came together. I hate to ask questions but --

DIRECTOR ZEILINGER: No. That's easy, and I'm happy to just -- to address it for you. So we created for -- that we would use in each and every ward a general sense of representative membership of stakeholder groups, community associations, immediate neighbors, ANC business groups nearby, and faith groups, and then worked with a council member and then made -- there are guidelines in the document that we have to you, and we can also -- we will also submit it for the record about who is able -- and then people are able to appoint additional representatives. So on our community advisory team, while we don't -- we have representatives, for example, in Ward Three from McLean Gardens Community Association, from the feeder -- Eaton and the DCPS elementary school's, the parent groups there. We have Adas Isreal as a faith representative. I cochair it with the ANC. We have communications that we'll share with you where we reached out first to the ANC asking to cochair, and then to help us name the representatives on the community advisory team

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| 1 | with the description of the milestones and the |
| 2 | work that we would be doing together and a clear |
| 3 | articulation of purpose. |
| 4 | CHAIRMAN HILL: From the ANC? |
| 5 | DIRECTOR ZEILINGER: From the ANC. So |
| 6 | the -- I co-facilitate with the ANC rep -- the |
| 7 | former -- my former cochair moved. And when he |
| 8 | moved, then Nancy MacWood became the cochair with |
| 9 | me most recently. But before that Carl Roller was |
| 10 | cochair but -- |
| 11 | CHAIRMAN HILL: Okay. I was just -- okay. |
| 12 | Thank you. Thank you. I was just curious again |
| 13 | as to how those names were submitted so -- |
| 14 | DIRECTOR ZEILINGER: So there were |
| 15 | certain -- the council member made certain |
| 16 | selections; the ANC made certain selections; but |
| 17 | they were also made in terms of the representative |
| 18 | groups who are on -- the idea was that all of the |
| 19 | different stakeholders in the immediate area would |
| 20 | have representative on the advisory team to share |
| 21 | information back and forth. |
| 22 | CHAIRMAN HILL: Ok. |
| 23 | DIRECTOR ZEILINGER: And we also then -- and |
| 24 | I offered to all of them to ask them to bridge |
| 25 | information as much as possible, but I would go |

out to their individual groups as well to do meetings. And I did that with McLean Gardens as well. So in addition to all of our regular public meetings, we did a special meeting hosted by McLean Gardens, as one example.

CHAIRMAN HILL: Okay. Okay. So still in the record, though, if you could just kind of outline again how you went about finding people. I'm curious in general, okay, because it's going to be on all the different facilities. And then again, how this moving forward -- like which group meets when, and how, and transportation, the education, the schools, those type of things.

Does the Board have any other things they'd like to ask of the applicant?

Okay.
MS. MOLDENHAUER: Could I just ask a procedural timing question?

CHAIRMAN HILL: Sure. Of course.
MS. MOLDENHAUER: Is there any other comments that we need to submit?

CHAIRMAN HILL: I, actually, before you -- I
did want to just mention for the record that we did have a letter that was submitted by the council member for Ward Three in support of the
with the description of the milestones and the work that we would be doing together and a clear CHAIRMAN HILL: From the ANC? DIRECTOR ZEILINGER: From the ANC. So the -- I co-facilitate with the ANC rep -- the former -- my former cochair moved. And when he moved, then Nancy MacWood became the cochair with me most recently. But before that Carl Roller was

CHAIRMAN HILL: Okay. I was just -- okay. Thank you. Thank you. I was just curious again as to how those names were submitted so --

DIRECTOR ZEILINGER: So there were certain -- the council member made certain selections; the ANC made certain selections; but were also made in terms of the representative different stakeholders in the immediate area would have representative on the advisory team to share

CHAIRMAN HILL: Ok.
DIRECTOR ZEILINGER: And we also then -- and
I offered to all of them to ask them to bridge
information as much as possible, but I would go
application. But, again, I just needed to put that in for the record there.

Let's see. In terms of the timing, is that what you're kind of looking at?

So Mr. Moy, I guess we'd try to do this when Mr. Miller is back again?

MR. MILLER: I can come back whenever it's convenient for --

CHAIRMAN HILL: So then how early can we get back here?

MR. MOY: If I'm concluding that the Board is looking at a decision meeting, as opposed to a continued hearing?

CHAIRMAN HILL: A decision meeting.
MR. MOY: Okay. Perfect. So we could do that much sooner. Assuming that it's only a one-time filing from all of the parties with no responses, then we can do it as early as -- and I think it may be healthy to have time to have the transcripts available in the record.

CHAIRMAN HILL: That's true.
MR. MOY: It was a long hearing. So I think March 22nd probably would be the appropriate time for a decision meeting, and to have filings a week beforehand. Well, you know what, let's make it

|  | 298 |
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| 1 | decided not to protest the start of this hearing |
| 2 | today was that we actually anticipated that the |
| 3 | applicant would be filing more detailed |
| 4 | information about the parking plan and a scale |
| 5 | drawing of the three-deck parking facility, as |
| 6 | well as more detail on the operation of parking, |
| 7 | temporary parking on the tennis courts and |
| 8 | community gardens during the construction period. |
| 9 | If they are not intending on filing any additional |
| 10 | information, I just want to reserve the right to |
| 11 | object that the information is not adequate for |
| 12 | the Board to make a decision on some of those |
| 13 | matters. But if they are planning on filing |
| 14 | additional information along those lines, which is |
| 15 | what I think the ANC was looking for, then that |
| 16 | should be factored into this process, those |
| 17 | submissions should be factored into the process. |
| 18 | CHAIRMAN HILL: Does the Board have any -- I |
| 19 | don't -- I didn't need anything concerning the |
| 20 | parking garage or anything further. Did the |
| 21 | Board? |
| 22 | So I think then what I'm going to do is |
| 23 | continue along with my thoughts, which are that |
| 24 | the findings of fact, conclusions of law -- we've |
| 25 | heard a lot of testimony. There's been a lot in |

the record. I mean, there's just already so much in the record. If you would like to address something concerning parking in your closing statements, you are more than welcome to. Ok?

MS. MOLDENHAUER: Can I -- we had -- we had agreed with the ANC that we would, only for the sole purpose of the temporary use, leave the record open. So we would just respectfully ask that the ANC have an opportunity, if they want to file anything about the temporary parking use, that they would have until the 10th to file any additional documentation, since that was a verbal discussion that we had with them, with the ANC.

CHAIRMAN HILL: Would that timing work for the ANC?

DIRECTOR ZEILINGER: Mr. Chairman, we did request that at the last ANC meeting of the applicant if they did agree to request to leave the record open because we didn't have any exhibits to rely on. The problem with March 10th is that our next ANC meeting is not until March 20th. So the ANC would not have an opportunity to actually review it formally at a public noticed meeting.

CHAIRMAN HILL: I don't think there's
anything you're reviewing. I don't understand. What is it that --

MS. MOLDENHAUER: I don't think we would have to review it. I think we would feel fine -I mean, or the Board could move our deadline from March 17th to March 21st, and that would make it all work.

CHAIRMAN HILL: Would that work for the Commissioner?

DIRECTOR ZEILINGER: Yes.
CHAIRMAN HILL: Okay. Mr. Moy, are you following along a little bit? I'm mostly -- I'm trying to accommodate everyone's information so that the record can be whole before the Board has an opportunity to deliberate.

MR. MOY: Yes. I -- as with you, I believe in efficiency. But I'm guessing the Board would want a little bit more time to review the materials.

CHAIRMAN HILL: You mean the 21st and the 26th?

MR. MOY: Yeah.
CHAIRMAN HILL: I think we're okay for the 21st or the 26th, yeah.

MR. MOY: The 22nd, instead of the 29th?
301

MS. MOLDENHAUER: March 22nd?
CHAIRMAN HILL: Sorry. So the 21st is the submission and then the 22nd --

MR. MOY: Yeah.
CHAIRMAN HILL: So when's the next date? MR. MOY: The 29th.
CHAIRMAN HILL: The 29th. Let's say the 29th.

MS. MOLDENHAUER: I mean, is there any way we can keep it on the 22nd and we could file our -- we would be more than willing then to file our findings of facts and conclusions of law without being aware of what the ANC says and the chips can fall where they may. We would be fine with filing it on the 17th.

CHAIRMAN HILL: So you're going to file on the 17th. The ANC would get in till the 21st.

MS. MOLDENHAUER: Yes.
MR. BROWN: Can I ask a question just on the temporary use of -- does the applicant -- does DGS expect to have a more definitive alternative by that point that you might be able to, whatever you're going to share maybe with the ANC you could share with us, or share in your closing statement so that that would be part of it? That would be

|  | 302 |  | 304 |
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| 1 | useful. | 1 | Mr. Brown. |
| 2 | DIRECTOR GILLIS: Yes, we will have a more | 2 | MR. BROWN: I'm not trying to delay this |
| 3 | definitive answer by that time. | 3 | process, so let's move forward. |
| 4 | MR. BROWN: That's good. | 4 | CHAIRMAN HILL: Okay. Thank you, Mr. Brown. |
| 5 | DIRECTOR GILLIS: That's correct. | 5 | We have another case with you right in about 10 |
| 6 | CHAIRMAN HILL: And then you would be | 6 | minutes so -- |
| 7 | meeting with the ANC that day, or -- | 7 | MR. BROWN: Are you breaking for lunch? |
| 8 | MS. MOLDENHAUER: We will be constantly in | 8 | CHAIRMAN HILL: Lunch? Yeah, we're breaking |
| 9 | contact with the ANC about any -- | 9 | for lunch. I don't know if count it lunch at 4:30 |
| 10 | CHAIRMAN HILL: Okay. | 10 | but -- all right. |
| 11 | MS. MOLDENHAUER: -- development -- | 11 | MS. MOLDENHAUER: Thank you very much for |
| 12 | CHAIRMAN HILL: So the 21st. And I'm sorry | 12 | your time. |
| 13 | to throw you all under the bus so you get one day. | 13 | CHAIRMAN HILL: So are we all good with the |
| 14 | So then the 21st you can submit. Okay. So we're | 14 | dates and everything? |
| 15 | back to the applicant on the 17th. | 15 | All right. So just again thank you, |
| 16 | MR. MOY: So we're back to all parties | 16 | everyone. We're going to be back here, say, in |
| 17 | filing on the 17th, decision on the 22nd. | 17 | 15. Okay. Let's try 20 minutes. Okay. All |
| 18 | CHAIRMAN HILL: Except for the ANC. The ANC | 18 | right? Because you've all got to go out and get |
| 19 | is going to have until the 21st for their | 19 | something. Okay. Whatever you all did, then go |
| 20 | submittal. | 20 | do it. So we'll be back here in 15 to 20 minutes. |
| 21 | MR. MOY: So the ANC will file all their | 21 | (Thereupon, the public hearing concluded at |
| 22 | materials by the 21st, correct? | 22 | 4:31 p.m.) |
| 23 | CHAIRMAN HILL: Yes. | 23 |  |
| 24 | MR. MOY: Okay. Wonderful. | 24 |  |
| 25 | CHAIRMAN HILL: All their materials | 25 |  |
|  | 303 |  |  |
| 1 | concerning the parking, correct. |  |  |
| 2 | MS. MOLDENHAUER: And the applicant will |  |  |
| 3 | answer questions that the Board asks for |  |  |
| 4 | supplemental information by the 10th so that |  |  |
| 5 | opposing counsel can review that before he is to |  |  |
| 6 | file his simultaneous closing and findings of fact |  |  |
| 7 | and conclusions of law. Is that -- is that |  |  |
| 8 | correct? I just want to -- |  |  |
| 9 | CHAIRMAN HILL: That works for me. If you |  |  |
| 10 | want to help us out here, that's great, |  |  |
| 11 | Ms. Moldenhauer. No. That's fine. Mr. Moy? |  |  |
| 12 | I'm sorry. Could you repeat that, |  |  |
| 13 | Ms. Moldenhauer, your suggestion? |  |  |
| 14 | MS. MOLDENHAUER: My suggestion was that the |  |  |
| 15 | Board had respectfully requested additional |  |  |
| 16 | documents. We would like to put those into the |  |  |
| 17 | record by the 10th. That way there would be |  |  |
| 18 | sufficient time for opposing counsel to review |  |  |
| 19 | them, and then for closing remarks to be due on |  |  |
| 20 | the 17th, and findings of facts and conclusions of |  |  |
| 21 | law simultaneously by both opposing counsel and by |  |  |
| 22 | the applicant, I'm assuming, and then decision on |  |  |
| 23 | the 22nd. |  |  |
| 24 | CHAIRMAN HILL: That's fine with the Board. |  |  |
| 25 | It's all right with me, if it's all right with |  |  |


| A | absolutely 76:9 | 41:11 165:4 | 18:15,17 21:21 | 46:7 125:14 |
| :---: | :---: | :---: | :---: | :---: |
| a.m 1:8 3:4 | 78:20 92:24 | 235:8 250:19 | 105:20 279:23 | 203:12 |
| 259:12 | 95:7 215:8 | accompanies | 280:5,11 281:8 | addition 43:17 |
| Aaron 143:23 | 254:16 258:19 | 120:15 | acronym 105:16 | 45:11 63:7 |
| 154:11 | 264:20 273:19 | accomplish 35:8 | act 5:19,20,22 | 104:19 110:10 |
| abandoned | abusive 151:5 | 41:17 47:16 | 15:24 38:17,22 | 166:16 190:12 |
| 176:11 | abut 181:12 | 66:13,16 72:6 | 49:25 161:10 | 227:16,17 |
| ability 45:23 | 182:13 | 109:2,8 251:23 | 161:19 171:12 | 257:22 259:16 |
| 47:4 76:19 | abutting 68:14 | accomplishing | 171:13 248:13 | 280:18 295:3 |
| 95:15 126:23 | 68:20 170:8 | 46:21 53:8 | 261:23 272:19 | additional 5:4 |
| 190:13 254:14 | accept 262:17 | account 77:18 | 283:21 | 46:5 65:15 |
| 263:21 272:22 | acceptable | 168:14 234:13 | acting 168:12 | 67:1 79:20 |
| 273:22 274:10 | 122:10 | accumulate | action $27: 12$ | 86:5 89:6,21 |
| 286:22 287:6 | accepted 5:17 | 204:23 | 90:25 191:6 | 89:25,25 90:3 |
| 287:10 | access 18:19 | accurate 127:19 | 204:5 248:20 | 96:15 97:14 |
| able 10:5 11:3 | 26:10 31:20 | 134:12 | 248:20 | 98:16,22 |
| 27:2 33:6 | 35:18 40:14 | achievable | actions 4:15 | 105:13 110:14 |
| 35:25 36:16 | 43:18,22 44:7 | 31:17 | active 187:19 | 122:1 141:4 |
| 40:14 44:19 | 44:18 54:15,17 | achieve 31:14 | 199:19 256:10 | 145:24 160:18 |
| 45:19 46:16,17 | 54:17 58:15 | 32:13 33:6 | actively 38:13 | 198:11 233:13 |
| 49:16 59:11 | 62:15,16,17 | 35:10 38:10 | 187:21 | 244:21 249:24 |
| 76:19 78:23 | 64:14,16 92:9 | 77:8 90:5 | activities 44:15 | 252:13 284:2 |
| 85:6,11 94:11 | 93:12,14,17,17 | 96:23 186:22 | 148:15 | 293:15 297:7,8 |
| 94:19 96:23 | 94:14 122:24 | 264:1 265:4 | activity 149:9 | 298:9,14 |
| 98:7,11 101:5 | 145:4 284:10 | achieved 53:5 | acts 168:24 | 299:12 303:15 |
| 103:2 105:9 | 287:13 | 112:22 170:21 | actual 226:20 | Additionally |
| 108:13,23 | accessing 40:12 | 260:3 | 267:13 281:5 | 31:8 123:5 |
| 109:2 111:22 | 253:6 | achieves 264:23 | actuality 118:24 | 125:3 152:15 |
| 113:16 130:22 | accessory 8:21 | 264:23 | ad 201:16 | address 4:18 |
| 135:2 140:9 | 233:20 | achieving 167:1 | adapted 52:24 | 30:3 31:22 |
| 164:12 183:3 | accommodate | acknowledge | 144:10 | 46:2 89:3 |
| 203:17 218:18 | 15:7 44:2,5 | 96:19 128:12 | Adas 143:25 | 111:4 118:10 |
| 226:25 246:1 | 58:12 64:7 | 215:16 | 293:20 | 129:12 143:1 |
| 249:19 254:7 | 119:18 120:24 | acknowledge... | add 8:21 45:11 | 153:4 182:11 |
| 262:5,11,17 | 140:9 144:11 | 117:25 | 85:15 97:1,16 | 184:23 196:16 |
| 273:3 286:15 | 273:22 274:10 | acknowledging | 103:5 121:17 | 203:8 208:6 |
| 287:10 293:14 | 300:13 | 94:16 | 125:15 155:23 | 218:16 229:4 |
| 293:14 301:22 | accommodated | acquire 75:12 | 194:3 240:20 | 249:23 251:1 |
| abroad 191:25 | 64:6 120:1 | 106:6 209:8 | 240:21 247:22 | 254:22 257:17 |
| abrupt 151:6 | 153:16 | acquired 162:6 | 247:23 249:3 | 258:9,22 |
| absence 169:16 | accommodating | 171:5,7 175:2 | 252:4 254:5 | 260:10 272:13 |
| 170:13 171:11 | 23:5 154:2 | 175:2,4,5,9,12 | 283:13 290:17 | 289:19 293:5 |
| 202:4,6 | accommodation | 208:14,15 | added 46:6 | 299:2 |
| absent 164:21 | 166:24 262:12 | 209:10 | 96:12 | addressed 85:10 |
| 166:19 | accommodati... | acquisition | adding 31:24 | 104:11 110:11 |

306

| 110:11 153:18 | 137:24 261:20 | advises 248:18 | afternoon 111:2 | 40:3 47:7 |
| :---: | :---: | :---: | :---: | :---: |
| 215:18 218:22 | administratio... | advisor 85:16 | 116:9 142:23 | 132:5,10 |
| 219:11 222:9 | 31:16 284:6 | advisory 29:11 | 181:8,9 187:13 | 215:24 216:6 |
| 236:11 | administrative | 29:21 30:17 | 191:19 196:12 | agrees 17:4 |
| addresses 90:23 | 5:18 27:21 | 45:1,2,5,11,12 | 196:13 202:22 | 112:10 165:25 |
| 267:1 | 57:18 98:1 | 46:1,25 47:9 | 259:15 | ahead 7:17 9:2 |
| adds 96:15 | 133:7,10 | 50:16 78:5,8 | age 26:19 36:22 | 10:3,9,13,16 |
| adequate 6:13 | 253:20 254:8 | 78:18,21,21 | 101:12,16,17 | 15:8 23:14 |
| 20:23 49:20 | administrator | 79:3 81:15 | 121:15 151:11 | 33:22 34:6 |
| 64:2,7 131:6 | 9:18 23:25 | 85:17,20 86:2 | 203:18 | 70:18,23 80:9 |
| 161:2 298:11 | 24:3 33:15 | 86:25 104:5,7 | agencies 10:13 | 80:13 84:3 |
| adequately 41:6 | 45:10 47:6 | 116:10 131:13 | 90:20 97:15 | 86:14 115:13 |
| 51:22 80:16 | 52:2 69:6 79:7 | 131:20 132:13 | 109:22 164:24 | 115:16,24 |
| 169:23 215:21 | 90:10,20 | 136:12,15,20 | agency 25:3 | 116:5 127:8 |
| adhere 262:18 | 105:19 112:13 | 136:22,24 | 34:23 45:25 | 141:21 143:1 |
| adjacent 46:13 | 164:3,5 263:7 | 137:5,9,13 | 52:7 262:2 | 143:15 172:14 |
| 51:6 55:4 | 266:16 275:11 | 138:2,3,12,13 | 265:24 | 177:21 178:14 |
| 56:17 57:3,10 | administrator's | 139:11 140:3 | agenda 4:11 | 187:11 206:3 |
| 57:23 60:21 | 91:16,17 | 144:6 154:25 | 7:21 24:8 | 206:19 210:14 |
| 63:3 120:9 | administrators | 218:2 232:9 | 34:19 244:14 | 223:1 229:4 |
| 162:10 165:18 | 114:2 | 242:7 244:7 | ages 101:3 | 232:12 240:21 |
| 201:3,11 | adopted 90:18 | 274:20,24 | 108:11 146:12 | 275:24 |
| 219:24 220:13 | 174:24 175:18 | 292:6 293:16 | 187:15 | ain't 148:5 |
| 253:20 256:25 | 264:24 | 293:25 294:20 | aging 37:9 | air 68:4 119:13 |
| 257:1,16 | advance $24: 8$ | advocacy 50:25 | ago 48:22 | 151:13 |
| 259:13 289:17 | 34:19 137:1 | 80:20 173:3 | 105:25 117:1 | airbrushed |
| 290:5,10 | 138:14 206:1 | advocate 146:21 | 156:4 180:19 | 194:7 |
| adjoining 58:12 | advantage | advocates 16:11 | 192:2 220:11 | Albemarle |
| adjusting | 183:2 184:9 | 24:10 34:21 | agree 75:16 | 18:11,25 21:5 |
| 147:22 | advantageous | 90:21 | 122:19 177:17 | 176:8 |
| Adjustment 1:3 | 264:9 | aerial 118:4 | 178:21 181:24 | Alexander |
| 4:6 24:2 34:14 | adverse 69:15 | 224:22 | 186:15 200:2 | 143:23,24 |
| 48:5 150:24 | 86:17 122:5 | affect 119:13 | 299:18 | align 124:2 |
| 249:17 259:23 | 170:1,3 184:22 | 120:7 196:1 | agreed 178:20 | alignment 25:18 |
| admin 58:25 | 214:17 255:1,7 | 201:12 220:17 | 299:6 | aligns 60:17 |
| 124:19 125:13 | 256:4 257:5,11 | 248:16 | agreement | 67:12 |
| administer | 258:11,14 | affirmative | 93:11 143:14 | alleged 168:2 |
| 38:21 221:19 | adversely | 168:24 | 215:19 217:22 | alleviate 28:5 |
| administered | 190:16 259:2 | afford 152:5 | 218:17,19 | 37:7 |
| 7:11 41:2 | advertised 8:10 | affordable 93:2 | 219:8 242:10 | allocated 93:4 |
| administration | advice 81:2 | 93:17,18 158:9 | 242:19,25 | allocation 88:2 |
| 13:6,10 24:19 | 161:8 | 282:7 | 243:8,14 | allotted 11:18 |
| 25:9,12 28:19 | advise 177:21 | afforded 166:23 | 255:17 258:19 | allow 8:17 14:11 |
| 29:5 45:7,8 | advised 4:12 | aforementioned | agreements | 31:5 42:16 |
| 121:15 133:5 | 250:7 | 205:16 | 30:2,3 32:14 | 43:3 73:8 |


| 98:19 100:4 | 17:25 24:24 | 48:3 50:23 | 301:13,17,23 | 280:22 |
| :---: | :---: | :---: | :---: | :---: |
| 103:2,8 124:18 | 52:22 65:15,16 | 51:3,4,8 53:2 | 302:7,9,18,18 | Antonio 192:5 |
| 135:10 137:10 | 75:14 102:1 | 65:3,8 69:25 | 302:21 | anxiety 16:6 |
| 153:21 155:1 | 105:13 113:3 | 69:25 70:1,6 | ANC's 44:24 | 145:6 |
| 160:18 174:9 | 124:9 171:24 | 79:15,22 80:19 | 86:7 97:23 | anybody 195:17 |
| 203:10 205:11 | 173:16,21 | 80:25 81:18 | 137:8,25 198:5 | 228:17 |
| 251:23 284:15 | 186:6 228:7 | 84:22,25 85:15 | ANC-sponsored | anymore 109:9 |
| allowances | 233:11 261:3 | 85:18 86:6 | 130:17 | apartment |
| 111:21 | 262:25 | 98:7 102:2,13 | ANC3 144:3 | 128:11 146:19 |
| allowed 50:18 | amazing 214:1 | 102:22 112:12 | ANC3C 123:14 | 152:14 |
| 51:4 59:15 | Ambassador's | 114:7,9,16,22 | and/or 5:24 | apartment-style |
| 136:7 166:11 | 176:9 | 115:17 116:12 | Angela 229:9 | 262:1,7,16 |
| 181:2 218:2 | AMC's 250:8 | 116:15,20,24 | 234:7 | 284:14 286:16 |
| 225:16,21 | AMC3CO6 | 117:5,9 118:3 | animals 201:10 | apartments |
| 269:3,5,10,12 | 229:10 | 118:6,13,20 | Anne 143:16 | 32:11 185:23 |
| 269:14,15,16 | amenable | 119:14,19,20 | announce 7:5 | 224:25 227:10 |
| 269:22 | 102:16,17,23 | 119:22 120:8 | announced | apologize 14:17 |
| allowing 12:12 | amended 8:9 | 120:16,17 | 15:25 30:8 | appalled 197:14 |
| 44:12 284:9 | 27:10 | 121:16 122:9 | 74:14 | appeal 6:24 7:1 |
| allows 42:24 | amendment | 122:18 123:21 | anonymous | appeals 5:10 |
| 43:15 44:9 | 128:2 | 123:24 125:18 | 43:7 | 66:1 |
| 58:3 | amendments | 126:19,22 | another's | appear 230:21 |
| alteration | 127:22,23 | 127:16 129:8 | 145:13 | appearance 6:5 |
| 248:12 | 160:13 | 130:16 131:19 | answer 19:10,18 | 73:11,16 75:22 |
| altered 188:7 | amenities 27:5 | 131:23,23 | 29:9 53:16 | 248:17,22 |
| alternative | 49:15 154:9,11 | 136:19 138:13 | 80:10 83:13 | appeared |
| 17:21,22,24 | 156:12 266:9 | 138:21 139:6 | 89:12 102:10 | 171:17 |
| 20:16 21:16 | 285:6 | 139:18 141:11 | 137:23 209:12 | appears 182:17 |
| 48:16,18 65:12 | amenity 156:8 | 144:7 151:9 | 209:13 212:25 | 233:16 244:24 |
| 74:20 75:1 | amount 43:3 | 153:7 154:19 | 222:19,23 | Appellant 23:18 |
| 80:1 82:24 | 82:6 108:24 | 155:8,9,18 | 223:24 224:1 | applaud 95:23 |
| 84:7 92:20 | 152:12 186:7 | 157:10 159:15 | 226:3 246:6 | 198:5 |
| 102:4 105:3 | 204:22 212:16 | 159:16 160:25 | 275:1 302:3 | applicant 8:20 |
| 112:24 129:8,9 | 219:14 246:9 | 161:1,4,8,12 | 303:3 | 9:1,17 10:11 |
| 170:14,15,23 | 251:12,17 | 161:15 165:25 | answered 79:6 | 11:5,8,10 70:3 |
| 173:15 175:23 | ample 63:17 | 179:12 187:2 | 216:23 225:25 | 70:14 84:18 |
| 179:11,15,15 | amplified | 198:7 209:1 | 267:7 | 86:13 110:13 |
| 180:10 221:22 | 165:15 | 212:10 229:15 | answering | 111:7 112:3 |
| 239:19,21 | amply 167:9 | 233:17 241:7 | 13:20 | 114:24 125:7 |
| 240:4,6 260:5 | analysis 208:24 | 276:24 277:1 | anticipate | 127:1 129:5,12 |
| 264:16,21,22 | analyze 164:4 | 293:9,21,23 | 219:14 242:20 | 134:4 139:4 |
| 301:21 | ANC 7:23,23 | 294:4,5,6,16 | anticipated | 162:18 172:9 |
| Alternatively | 10:12,12,16,16 | 298:15 299:6,9 | 47:22 52:18 | 182:25 206:4 |
| 169:18 | 22:3,5,9 45:5 | 299:13,15,17 | 281:11 298:2 | 206:10 237:12 |
| alternatives | 45:16,19 47:9 | 299:21,22 | anticipating | 239:11,20 |

308

| 240:17 245:7,9 | 40:25 100:3 | 91:19 92:14 | 61:14 63:10,14 | arguments |
| :---: | :---: | :---: | :---: | :---: |
| 245:13 247:16 | 174:8 | 94:3 99:6,8 | 65:24 67:13 | 156:9 160:22 |
| 247:19 249:8 | approached | 101:11,14 | 68:11,11 69:10 | 163:22 202:14 |
| 288:19 289:4 | 177:1 | 103:6 122:15 | 71:5,9,13,14 | arising 168:23 |
| 289:18 290:25 | approaches | 132:25 207:14 | 72:13,18 73:13 | arm 249:4 |
| 295:15 298:3 | 77:16 | 218:25 | 94:22 102:20 | Arnie 200:10,12 |
| 299:18 301:20 | appropriate | April 7:2,6 | 112:25 114:4 | 200:16 |
| 302:15 303:2 | 27:21 37:9 | 176:5,13,15,24 | 117:21 118:4 | arose 180:19 |
| 303:22 | 43:1 69:2,7 | 199:15 | 118:24 126:18 | arrangement |
| applicant's | 78:17 93:18 | arbitrary 287:1 | 127:24 128:7 | 28:13 |
| 118:23 126:16 | 112:11 133:4 | architect 11:21 | 140:11 162:21 | array 42:18 |
| 168:23 | 137:11 158:7 | 24:16 31:10 | 162:25 163:21 | arrival 62:25 |
| applicants 10:4 | 162:7 176:16 | 46:12,16 84:22 | 163:22,23,25 | arrive 259:10 |
| 10:15 | 194:18 226:12 | 125:21 132:18 | 164:8,15 165:9 | Arrow's 155:11 |
| application 6:24 | 226:13,15 | 134:7,11 | 165:10 167:11 | Art's 72:25 |
| 7:1,3 8:8 | 237:23 238:2 | 135:10 153:10 | 168:4,7,20 | articulated |
| 10:21 42:6 | 238:14,20 | 157:25 158:5 | 178:2 179:19 | 65:21 161:12 |
| 69:20 104:22 | 263:4 296:23 | 203:18 209:20 | 179:20 193:3 | articulation |
| 112:15 135:18 | appropriated | 210:1,7,9,10 | 203:2 213:23 | 294:3 |
| 135:21 136:14 | 18:6 | 236:12 241:14 | 216:24 220:17 | Arts 74:3 |
| 139:7 142:2,4 | appropriately | 253:13 257:9 | 222:16 224:19 | 248:10 249:6 |
| 142:19 160:17 | 101:5 215:21 | 290:22 | 224:22,23 | asked 23:13 |
| 207:3 218:13 | approval 33:6 | architect's | 225:3 227:18 | 81:7 83:20 |
| 219:18 221:13 | 48:11 110:5 | 251:21 | 234:17,18 | 85:22 87:15 |
| 243:5 296:1 | 161:23 170:18 | architects 32: | 236:17 251:10 | 115:8 125:19 |
| applications | 233:22 248:19 | 50:7 53:21 | 252:23 253:4 | 125:21 131:10 |
| 10:23 | approvals | 85:20,23,24 | 254:1,2 257:14 | 131:25 132:7 |
| applied 110:16 | 162:14 | architectural | 257:20 267:19 | 139:21 155:17 |
| apply 66:5 | approve 32:22 | 32:11 50:4 | 269:4 272:3 | 155:24 193:8 |
| applying 166:10 | 48:14 112:18 | 73:10 76:7 | 274:19 294:19 | 195:23 210:8 |
| appoint 293:15 | 113:16 146:13 | 153:17,23 | areas 41:13 | 211:22 218:15 |
| appraisals | 149:7 150:2 | 266:22 290:19 | 44:16,18 57:25 | 222:24 226:7 |
| 17:14 | 151:2 259:24 | architecturally | 61:8 64:24 | 240:17 247:16 |
| appreciate | approved 41:12 | 72:6 107:15 | 173:20 186:22 | 247:18 262:4 |
| 53:15 80:7 | 209:11 239:18 | 108:3 | 270:19 | 288:18 |
| 92:18 97:18 | 269:2,5,8,20 | architecture | argue 163:19 | asking 13:22 |
| 117:25 129:7 | approving | 11:23 61:13 | 250:18 | 72:22 79:9 |
| 141:16 153:11 | 48:14 | 67:18 132:7 | argued 161:20 | 80:9 81:6 |
| 202:24 228:20 | approximate | 272:3 | argues 169:5 | 83:16,17 |
| 228:21 232:18 | 18:23 71:4 | area 12:24 | arguing 162:11 | 129:11 136:25 |
| 233:24 290:23 | 98:5 120:12 | 13:21 24:13 | 221:7 | 139:20 153:18 |
| appreciated | approximately | 48:16 55:1,3,7 | argument 38:18 | 159:5 196:3 |
| 244:2 | 17:22 35:7 | 55:12,25 57:5 | 161:25 163:11 | 206:14 209:25 |
| approach 16:9 | 54:3,13,22 | 57:7,22,22,24 | 178:1,2 202:9 | 210:13 212:24 |
| 16:22 17:5 | 57:10 88:7 | 60:24 61:2,8 | 202:12 | 222:20 223:17 |


| 225:24 232:13 | 184:6 | automatically | 120:14 125:5 | 261:19 266:21 |
| :---: | :---: | :---: | :---: | :---: |
| 248:4 277:20 | assumes 171:8 | 131:19 | avoidable | 270:3 271:7 |
| 293:23 | assuming 238:4 | automobiles | 167:25 | 294:21 296:6,7 |
| asks 303:3 | 296:16 303:22 | 216:12 | avoided 197:4 | 296:10 302:15 |
| asleep 148:12,12 | assumption | availability | awarded 50:3 | 302:16 304:16 |
| aspect $33: 2$ | 217:16 | 278:11 | awards 32:12 | 304:20 |
| 35:11 258:23 | assure 185:4 | available 44:8 | aware 79:2,10 | background |
| aspects 17:2 | at-risk 274:15 | 44:12 53:16 | 79:19 80:25 | 4:20 12:21,24 |
| 33:10 85:6 | Aters 9:20 | 63:11,14 82:10 | 81:17 136:22 | 61:20 192:7 |
| 213:4 | attempt 208:6 | 83:3,4,5 | 136:23 140:5 | 212:18 263:1 |
| aspirations 38:8 | 239:11 | 102:20,24 | 140:15 168:15 | backgrounds |
| assert 38:18 | attempted 38:16 | 105:11 110:17 | 222:1 223:3 | 145:25 |
| asserted 170:6 | attend 218:11 | 139:5 208:25 | 238:5,13 | backyard |
| 241:12 | attendance | 265:19 266:3 | 241:16 275:5 | 182:16 183:5 |
| assess 265:18 | 116:20 176:22 | 266:12,13 | 301:13 | 214:1 |
| assessing 112:16 | attended 153:14 | 278:6 296:20 | Ayer 69:12 | bad 15:3 151:13 |
| assessment 62:6 | 154:7 197:24 | avenue 8:19 | Ayers 11:22 | Baker 150:4,5 |
| 66:5 75:17 | 202:7 212:10 | 18:11,13,13,19 | 50:3 53:20 | 150:14 |
| 82:11,15,17,18 | 217:25 218:6 | 18:21,24,25 | Azcarate 168:21 | balance 41:23 |
| 106:21 259:1 | attention 43:4 | 19:4 22:20 | B | 43:24 76:16,22 |
| 276:7,11 281:4 | 145:11,18 | 24:7 27:14,15 | B | 88:8,10 122:16 |
| assessments | attorney 2:10 | 34:18 40:7 | B 175:14 | 186:2 263:16 |
| 89:2 265:16 | 15:3,4 114:24 | 48:11 49:19 | baby 145:8,8 | 264:20 |
| asset 32:12 | 141:22 220:20 | 50:1 53:23 | back 11:11 | balanced 260:20 |
| assets 17:13 | 246:14 | 54:1 55:10 | 19:16 23:6 | balancing 264:8 |
| 248:25 | attorneys 14:25 | 58:7 60:13,22 | 57:3 58:23 | ballooned |
| assignment | 159:4 202:8 | 61:17 62:12,12 | 59:9 81:9 | 171:18 |
| 187:21 | attractive 68:22 | 75:11 79:14,18 | 85:11 86:2 | ballpark 71:20 |
| assist 42:19 | attributable | 116:25 119:7,9 | 103:5 105:7 | 282:15 |
| 203:13 | 185:24 | 128:16 146:25 | 114:15 115:2 | bar 58:22 |
| assistance 40:21 | attributes 86:1 | 147:16 154:3 | 126:15 132:14 | BARDIN 2:7 |
| 122:1 145:5 | audience 7:15 | 154:22 171:3 | 135:5 138:9 | barely 197:19 |
| assisted 25:22 | 10:2,20,25 | 171:15 173:20 | 139:20 142:21 | 199:1 |
| associated | 141:24 157:9 | 174:21 176:8 | 144:22 147:10 | Barker 150:14 |
| 244:16 259:5 | 158:22 182:6 | 180:2,16 | 149:6 154:3 | BARLETT |
| 270:24 | 206:9 228:18 | 187:16 188:20 | 157:1,1 159:5 | 157:19,23 |
| associating | auditoriums | 191:20 193:7,9 | 161:10 172:14 | Barnett 146:8,8 |
| 159:14 | 43:7 | 193:18 196:1 | 174:7 182:6,15 | 157:7 |
| association | authorities | 199:2 203:2,8 | 190:1,10 199:1 | Barnette 150:15 |
| 206:24 226:12 | 39:13 | 205:7 214:11 | 201:3 206:8 | 150:15,16,17 |
| 293:18 | authority | 222:4,6,9 | 210:3 223:10 | barreling 199:8 |
| associations | 202:13,17 | 231:2 250:6 | 232:4 241:5 | barrier 39:19,21 |
| 293:8 | 221:24 | 271:2,7 281:16 | 247:5 251:20 | 99:7 |
| assume 94:25 | authorized | average 95:1,4,6 | 252:4,5,9 | barriers 149:15 |
| 95:1 98:4 | 111:13 | avoid 6:4 120:11 | 257:1 258:1 | base 60:2,4 |


| 61:23 100:4 | 37:8 | 267:10 283:9 | bigger 133:3 | 15:13 19:20 |
| :---: | :---: | :---: | :---: | :---: |
| 129:25 | bed 217:7,9 | 286:3 300:16 | 153:22 233:16 | 22:24 24:2,5 |
| based 6:4 11:25 | bedroom 184:2 | believed 18:22 | bike 57:17 | 31:2 33:15,24 |
| 27:7,20 49:1 | 185:22,23 | believes 119:20 | bikes 187:24 | 34:8,14,17 |
| 51:13,23 58:3 | 193:13 | bell 291:21 | 190:15 | 47:19,25 48:5 |
| 59:6 68:12 | beds 147:21 | belongings 36:1 | bill 17:3 171:9 | 65:20,24 66:5 |
| 77:12 86:18 | beef 100:11 | 43:9 | 175:6 | 68:3 69:20 |
| 96:18 101:15 | beeper 236:24 | bending 166:8 | billed 222:4 | 70:3,13 83:20 |
| 157:14 165:8 | beepers 6:7 | benefit 46:7 | bin 5:10 | 85:21 86:12 |
| 238:8 249:18 | began 45:2 | 100:21 214:18 | bins 220:9,13 | 97:24 105:8 |
| 250:20 254:13 | 117:10 219:16 | 214:22 290:18 | bird's 61:10 | 109:12 110:21 |
| 255:8 256:1 | beginning 45:4 | berth 269:25,25 | birds 236:17 | 111:25 112:18 |
| 258:11,14 | 122:2 130:6 | best 13:15 15:6 | birth 36:22 | 112:21 113:2 |
| 259:25 274:12 | 138:5 179:17 | 16:22 18:14,19 | bit 7:16 53:22 | 113:10,16 |
| 274:13,16 | 235:3 265:8 | 26:6 37:25 | 65:11 86:19 | 114:11 124:6 |
| 276:7,11 281:3 | 280:8 | 61:12,21 83:3 | 87:14 104:9 | 127:6 137:16 |
| 283:4 | begins 167:17 | 85:24 92:13 | 124:10 145:23 | 137:25 141:14 |
| basement 57:15 | 205:3 | 107:9 123:23 | 210:24 213:19 | 150:11,23 |
| 98:8,14,15,20 | begun 32:21 | 139:25 144:10 | 223:22 245:25 | 154:21 159:11 |
| 124:15,16,18 | 283:23 | 158:25 159:2 | 262:25 292:5 | 160:20 161:5 |
| 124:20 133:3,5 | behalf 9:17 | 164:19 179:4 | 300:12,18 | 161:14,21 |
| 133:15,17,19 | 34:22 53:10 | 206:25 235:14 | Black 65:23 | 162:12,15 |
| 157:12,16,18 | 127:10 132:12 | 235:25 265:2 | blend 85:25 | 164:4 166:13 |
| 253:12 254:9 | 146:4 159:14 | better 17:4 | blesses 146:3 | 168:13 169:12 |
| 254:19 | 280:2,2 | 26:12 32:25 | blink 222:7 | 169:17,18 |
| basically 11:12 | behavior 151:6 | 35:6 38:3 | blinking 121:6 | 171:25 172:2,6 |
| 70:24 71:8 | believe 6:15 8:8 | 40:13 123:10 | block 63:17 | 172:23 177:19 |
| 83:22 84:17 | 8:22 14:7 | 124:2 137:23 | 134:3 144:12 | 183:2 185:4 |
| 143:18 | 15:12 19:13 | 146:22 149:3,7 | 155:20 180:15 | 186:14 202:13 |
| basis 35:24 | 34:10 53:2 | 223:25 235:7,9 | 190:12 192:23 | 206:6 209:11 |
| 129:25 175:17 | 64:2,6 65:17 | beyond 52:25 | 197:15,19 | 221:23 223:11 |
| bathroom 44:1 | 67:18,22 69:11 | 77:23 91:5 | 210:19 219:2,3 | 223:19 238:7 |
| 44:4,7,7 95:20 | 69:16 71:13 | 92:19 166:8 | 219:4 | 242:1 243:19 |
| 108:4,5,6,6,23 | 80:2 84:6 90:5 | 169:4 228:22 | block-and-a-h... | 244:3 245:14 |
| 148:8 262:11 | 115:21 135:24 | 256:12 258:5 | 172:25 | 247:15,17 |
| 284:18,18,21 | 137:22 149:20 | 268:20 | blocks 153:6 | 249:17 252:9 |
| bathrooms 44:2 | 153:15 158:6 | bicycle 63:20,20 | 154:19 196:19 | 253:14 259:22 |
| 44:5 58:10 | 158:12 179:1 | 63:22,23 | 220:4 | 259:23 260:1 |
| 107:17 148:6 | 183:17 211:14 | bifurcated 54:4 | blur 38:16 | 268:21 269:2 |
| 285:5 287:8 | 211:15 215:5 | 54:11 | board 1:3 2:1,3 | 288:18 289:3 |
| baths 58:11 | 231:8 233:1,11 | bifurcating | 2:4 4:6,9,16 | 291:14 292:14 |
| bear 263:25 | 235:9 238:19 | 54:14 | 5:1,13,17,21 | 295:14 296:11 |
| bears 171:22 | 240:2,17 241:6 | big 145:17 147:8 | 6:3,5,6,16,21 | 297:1 298:12 |
| beautiful 197:10 | 241:13 256:3 | 151:14 220:14 | 6:22 10:5 12:9 | 298:18,21 |
| becoming 25:7 | 258:13 263:3 | 228:8 | 14:1,12 15:6 | 300:5,14,17 |

311

| 303:3,15,24 | Breakfast | 10:24 12:15,17 | 282:9,15,22 | 61:13 68:23 |
| :---: | :---: | :---: | :---: | :---: |
| bodies 45:1 | 147:10 | 12:23 13:12,19 | 283:3,11,13,18 | 71:9 72:8,12 |
| body 156:10 | breaking 166:9 | 13:24 20:2,4,7 | 284:2,20 | 72:19 73:6,9 |
| bold 15:25 | 304:7,8 | 20:15 21:3,15 | 285:11,19 | 74:175:22 |
| bona 180:9 | breaks 107:23 | 21:20,25 22:2 | 286:1,5 288:8 | 82:7 87:3 |
| books 144:18 | 185:20 | 23:10,12,16,20 | 288:10,12,23 | 88:15,20,25,25 |
| born 37:25 | Brian 172:17,23 | 34:11 48:1 | 290:15,17 | 89:6,16,16 |
| 146:16 171:2 | brick 55:9 58:21 | 69:23 70:9,11 | 297:23,25 | 92:21,25 96:16 |
| bottom 54:23 | 59:13,14 60:9 | 70:12,20,24 | 301:19 302:4 | 97:14 98:3 |
| 57:22 60:16 | 135:25 | 71:4,8,16,20 | 304:1,2,4,7 | 100:18 103:17 |
| 61:4 | bridge 166:12 | 72:1,5,13,17 | Brown's 23:18 | 110:9 118:4 |
| bought 188:14 | 294:24 | 72:23 73:2 | Brown-Roberts | 119:12 120:2 |
| 203:8 | brief 12:20 | 74:2,9,18,24 | 2:16 110:1,3 | 120:14 128:8 |
| bounces 213:24 | 24:19 46:22 | 75:10,15 76:11 | 110:19 112:12 | 128:11 132:22 |
| Bound 209:13 | 64:22 93:21 | 77:4,12 78:4 | 113:4,13,18,25 | 135:22 147:19 |
| boundary 61:6 | 249:23 263:23 | 78:15 79:2,9 | 114:1,5 | 149:24 151:10 |
| Bowser 15:25 | 265:14 | 79:24 80:9,15 | bubble 204:2 | 151:14,18,18 |
| 24:8,18,23 | briefing 65:20 | 80:23 81:9,12 | budget 18:6 | 151:25 152:5 |
| 25:12 26:21 | briefly 42:21 | 81:17 82:2,16 | 121:17 260:17 | 152:14 153:21 |
| 28:18,19 34:19 | 146:9 265:11 | 82:23 83:7,15 | 281:3,12 | 153:24 155:9 |
| Bowser's 13:9 | 268:21 290:17 | 84:4,11 113:22 | budgeting 40:21 | 155:12,16 |
| 48:8 | 290:25 | 113:25 114:6 | budgets 25:12 | 166:1 181:4 |
| Bozzuto 215:24 | bring 35:25 | 141:12 142:11 | 93:4 152:4 | 183:12,13,21 |
| 216:8 | 59:15 96:8 | 156:19,21 | buffer 120:12 | 188:5,13,13,16 |
| Bradbery 229:8 | 125:14 144:22 | 158:19 159:7 | 125:6 257:15 | 189:22 192:16 |
| 229:9,17,23 | 278:23 | 159:10 160:3,5 | build 28:2 82:14 | 193:11,12,22 |
| 230:1,6 237:17 | bringing 41:1 | 172:13,17 | 125:9 146:14 | 194:24 197:15 |
| 237:23 238:10 | 278:24 | 181:6 186:10 | 156:11 167:10 | 203:7,25 |
| 238:17,24 | broader 63:13 | 191:8,10,12,15 | 175:15 186:2 | 204:16,19 |
| 239:6,14,21 | 274:4 | 191:17 196:10 | 204:15 251:17 | 205:2 211:3 |
| 240:11,19,23 | broken 101:11 | 200:10,16 | 253:4,8 270:15 | 217:4 219:22 |
| 241:11,18 | broker 49:4 | 202:20 205:21 | 271:18 286:15 | 226:21 227:13 |
| 242:6,9,13,18 | 106:5 175:23 | 205:23,25 | 286:22 | 230:21 231:8 |
| 243:1,10,17 | 279:25 280:1 | 223:22 224:11 | builder's 151:11 | 236:21 238:20 |
| 244:8,13,25 | 280:14 | 225:6,23 | building 19:14 | 241:9 250:24 |
| 245:2 | brook 59:25 | 243:20,23 | 29:14 31:3 | 251:12,15,17 |
| Bradbury | brothers 146:4 | 247:6 275:23 | 37:9 43:14,17 | 251:22 254:14 |
| 132:12 | brought 49:7 | 276:6,9,10,14 | 47:15 52:24 | 257:13,15,20 |
| branch 74:24 | 56:25 64:12 | 276:18,22 | 54:21 55:13 | 257:24 258:1 |
| break 88:1,1 | 79:16 86:2,3 | 277:8,9,15,17 | 56:11,21,21,23 | 266:23 267:2 |
| 109:24 114:15 | 139:17 168:14 | 277:22,25 | 57:2,7,9,11,13 | 270:8,15 272:2 |
| 114:17 115:9,9 | 178:4 226:9 | 278:5,10,13,16 | 57:20 58:3,7 | 285:4 289:23 |
| 115:11 206:8 | 256:9 262:4 | 279:2,9,13,18 | 58:18 59:2,5 | building's 61:13 |
| 223:11,14 | 292:24 | 280:14,17,21 | 59:13,16,24 | 67:13 |
| 249:16 | Brown 9:6,6 | 281:13,19 | 60:5,10,18,22 | buildings 40:16 |


| 67:14,17 87:16 | 8:15 | Carla 47:1 | cases 6:3 7:18 | 70:12 84:14 |
| :---: | :---: | :---: | :---: | :---: |
| 87:19,20,25 | CA 262:23 | 139:12 | 7:18,19,25 8:2 | 138:11 153:12 |
| 88:4 100:17 | caddy-corner | Carlton 2:3 4:8 | 9:24 19:16 | 153:16,22 |
| 128:9 183:7 | 197:19 | carry 61:24 | 65:21,23,24,25 | 154:10 216:7 |
| 184:8 188:15 | cafeterias 43:7 | cars 117:22 | 115:11 166:12 | 220:15 225:6 |
| 197:1,1,11,11 | calculating | 140:14,23,24 | 177:22 228:22 | 243:2 250:2,7 |
| 198:13 210:21 | 281:24 | 141:5 145:7 | 277:11,12,17 | 275:5 283:22 |
| 224:21,21 | call 6:3 8:6 | 184:16 185:1 | 277:23 | 284:25 |
| 227:20 248:14 | 172:14 173:2 | 185:11 190:5 | caseworkers | certainty 128:3 |
| builds 124:25 | 185:7 224:25 | 199:4 201:25 | 133:13 | certifications |
| built 67:15 97:8 | called 16:3 | 202:1 211:23 | category 112:14 | 97:10 |
| 101:25,25 | 174:2 175:1 | 211:24 214:19 | cathedral 61:20 | certified 266:24 |
| 118:17,24 | calling 88:3 | 239:25 256:16 | 63:16 119:3,6 | 267:3 |
| 122:12,13 | 174:14 | carts 147:21 | 122:16 128:18 | cetera 10:14 |
| 174:3 182:14 | calls 26:3 29:9 | Casa 32:8,10 | 180:24 183:8 | CFA 75:20 |
| 185:2 197:3 | calmly 159:1 | Casarella 153:5 | 224:8 | 166:1,2 167:12 |
| 236:3 260:8 | campaign 24:22 | 153:5 157:25 | cause 89:4 93:9 | 248:6,8,9 |
| bullet 159:25 | Campbell | 158:8 | 205:12 | 249:12,14 |
| 160:6 | 185:17,25 | case 5:12,19,22 | caused 168:24 | 252:5 |
| burden 154:12 | campuses 37:4 | 5:23,23,25 6:2 | causing 169:1 | CFR 248:13,20 |
| 189:18 | canopy 193:3 | 6:11,15 7:3 | cautioned 73:11 | chair 4:9 8:20 |
| burst 188:2 | canvassing | 8:5,6 11:15 | cautions 220:8 | 22:9 23:10 |
| burying 133:14 | 278:17 | 13:23 14:8 | ceiling 59:6,8,18 | 25:4 45:6 |
| bus 27:4 62:12 | capacity 33:5 | 19:17 36:6 | 107:21 158:4 | 116:9 131:19 |
| 62:13 302:13 | 49:21 67:23 | 57:20 68:17 | ceilings 103:14 | 131:20,23 |
| business 293:9 | 145:17 175:14 | 77:24 81:3 | 147:4 | 291:3 |
| busy 199:14 | 188:17 216:14 | 84:8 87:5 | cellphone | chaired 90:19 |
| butting 68:19 | 274:6 | 115:10,12 | 134:11 | chairman 6:20 |
| button 9:4 143:6 | capita 92:6 | 143:9 147:13 | cellphones 6:8 | 7:7,8,14 8:7 |
| 172:15 196:14 | capital 18:6 | 148:8 149:5,12 | center 35:22 | 9:1,8,22 12:7 |
| 229:7 | 249:2 260:14 | 149:13 150:13 | 61:19 144:23 | 12:15 13:19,25 |
| buy 264:10 | Captain 187:14 | 152:21 157:11 | centers 261:22 | 14:9,14,15,15 |
| 280:13 | 189:8 214:12 | 157:17 160:14 | central 43:12 | 14:17,23,24,25 |
| Bye 149:13 | caption 8:9 | 163:15 164:13 | 58:20 | 15:2,5,10,15 |
| BZA 29:22 | car 33:18 | 167:6 168:17 | cereal 147:12 | 15:17,18,19 |
| 32:22 48:10,14 | cards 4:24,24 | 169:23 176:17 | cert 8:23 | 19:19,19,22 |
| 62:4 110:2 | 5:2 | 202:11 228:8 | certain 68:6 | 20:3,5,6,11,18 |
| 123:14 139:7 | care 37:1 39:11 | 228:23,24 | 76:12 79:25 | 21:7,18,23 |
| 144:15 151:2 | 45:18 91:25 | 233:21 238:11 | 88:3 97:7,10 | 22:2,11,13,15 |
| 168:19 200:5 | 113:7 186:7 | 245:20 249:13 | 102:5 108:11 | 22:16,19,24 |
| 207:3 | 189:10 191:6 | 253:12,25 | 180:15 217:7,9 | 23:2,4,7,8,9,11 |
| BZA's 33:6 | 203:14 273:15 | 254:17 276:5 | 217:10,14 | 23:13,22 33:12 |
|  | careful 52:16 | 282:4 304:5 | 249:11 262:18 | 33:20,25 34:5 |
| C | carefully 290:24 | case-in-chief | 294:15,15,16 | 34:10 47:23 |
| C 3:1 4:1 8:11 | Carl 294:9 | 15:11 | certainly 63:12 | 53:18 54:6 |


| 62:3 69:22 | 212:24 222:18 | 94:18 122:5 | 78:6 186:18 | 274:11,13,13 |
| :---: | :---: | :---: | :---: | :---: |
| 70:12,16,23 | 222:22,25 | 235:19,19 | Charity 153:11 | 274:14 287:5 |
| 71:23 79:6 | 223:9,16 224:3 | 251:5 253:5,6 | charrettes 50:10 | children's 65:23 |
| 80:7 83:7,10 | 224:9 225:23 | 260:9 270:19 | check 148:10 | 188:10 190:13 |
| 83:25 84:10,12 | 226:16 228:9 | challenging | 266:3,11 | 232:25 |
| 84:15 86:10 | 228:15 229:13 | 161:7 251:18 | checked 278:10 | chips 301:14 |
| 89:13 90:8 | 229:21,24 | chance 10:23 | checks 148:9 | choice 43:12 |
| 98:24,25 | 230:4 233:25 | 70:7 72:24 | Cheh 176:5,22 | 161:23 162:12 |
| 101:22 103:13 | 234:4 236:22 | 148:18 244:15 | 176:23 177:1 | 162:13 |
| 103:20,23 | 236:24 237:3 | 245:11 | 179:3 | choices 155:9,11 |
| 104:2,5,24 | 237:11,18,21 | change 18:2,3 | chief 42:1 45:24 | choose 81:19,22 |
| 105:15,24 | 237:24 240:21 | 28:1 107:20 | 47:1 116:19 | 171:25 273:10 |
| 106:7,13,17 | 241:20,23 | 120:5 136:6 | 130:17,19 | 273:20 |
| 107:2,6,13 | 243:18,24 | 195:24,24 | 139:5 | chose 79:4 |
| 108:1,18 109:9 | 245:4 246:13 | 239:3 250:6,12 | child 36:23,25 | 116:25 121:21 |
| 110:2,18 | 246:24 248:4 | 250:13 251:22 | 47:4 76:1 | 126:22 |
| 111:18,24 | 268:14 275:15 | 256:5 283:25 | 108:14 145:22 | chosen 81:23,24 |
| 113:22 114:7 | 275:22 276:8 | 287:13 | childcare 40:24 | 171:24 272:8 |
| 114:14,21 | 276:24 277:6 | changed 27:10 | childhood 41:1 | Chris 46:1 |
| 115:3,6,22,24 | 288:7,11,13 | 29:2 114:25 | children 24:20 | 186:10 |
| 116:3 121:1,10 | 289:13,14 | 175:10,17 | 26:12,19 34:25 | Christopher |
| 124:5 127:6,9 | 290:12,15,16 | 219:18 | 35:13 36:20 | 187:13 193:17 |
| 132:17 133:1 | 291:4,22 294:4 | changes 57:4 | 37:1,15 38:9 | chronically |
| 133:22 134:4 | 294:11,22 | 120:16 130:12 | 39:6 43:4 | 152:20 |
| 137:15 138:15 | 295:6,19,22 | 140:18 160:21 | 44:13 52:7 | church 18:12 |
| 138:18,21,24 | 296:9,14,21 | 161:2 168:3 | 91:21 93:10 | 176:11 197:5 |
| 141:10,13 | 297:5,15,21 | 193:25 200:14 | 108:11,13,17 | 234:20 |
| 143:21 146:7 | 298:18 299:14 | changing 30:9 | 120:24 121:14 | circulated 138:5 |
| 150:4,16 | 299:16,25 | 74:15 | 121:14,17 | 201:5 |
| 152:22 153:1 | 300:8,11,20,23 | chaotic 37:6 | 140:9 145:16 | circulation |
| 154:16 156:14 | 301:2,5,7,16 | character 29:15 | 148:19 149:9 | 251:10,13 |
| 156:25 158:15 | 302:6,10,12,18 | 60:23 73:10 | 149:10,25 | circumstance |
| 159:10 160:3 | 302:23,25 | 165:5,10 | 150:1 151:17 | 47:5 |
| 172:12,19,22 | 303:9,24 304:4 | 183:18,20 | 187:24 189:20 | circumstances |
| 176:4 177:10 | 304:8,13 | 190:16 211:10 | 189:22 191:1 | 164:6,14 288:2 |
| 177:13,16 | Chairperson | 211:19 249:1 | 191:22 194:15 | cit 107:11 |
| 178:12,14,18 | 2:2 4:2,8 24:1 | characteristics | 195:8,18 | cite 89:5 159:13 |
| 179:7,9 181:9 | 34:13 48:4 | 62:21 | 201:12 215:4,6 | cited 165:2 |
| 186:12 191:10 | 150:23 | characterizati... | 216:18 217:8 | 166:13 168:17 |
| 191:13,16 | chairs 20:25 | 66:8 | 219:15,16 | cites 74:15 |
| 196:9,13 200:2 | 229:2 | characterize | 220:15 235:15 | 106:24 164:13 |
| 200:9 205:20 | challenge 168:8 | 225:4 | 235:22 244:21 | 180:23 202:11 |
| 205:21,23 | 235:21 251:11 | characterized | 272:20 273:6 | cities 192:4 |
| 206:2,18 | 252:18 270:7 | 127:16 | 273:10,11,25 | 263:14 |
| 210:12 212:21 | challenges | charged 25:4 | 273:25 274:2,5 | citizen 146:1 |


| citizens 17:19 | 162:12 214:25 | 165:3 277:19 | 301:24 303:6 | 15:19 24:3,9 |
| :---: | :---: | :---: | :---: | :---: |
| 159:12 162:4,8 | 222:10 230:10 | clients 26:9,10 | 303:19 | 27:10 32:9 |
| city 16:5,12,20 | city-acquired | 159:14,18 | closure 26:5 | 34:20 47:1 |
| 16:23 17:5 | 175:19 | 164:22 171:1 | 151:6,11 173:7 | 88:17 89:10 |
| 18:5,16 23:24 | city-owned | 286:3 | 174:9 | 91:19 112:22 |
| 24:3 26:11 | 171:9 175:19 | CLIFFORD 2:6 | clustering | 151:3 248:15 |
| 33:15 37:25 | 208:25 | clinic 58:1 | 107:25 | 273:14 |
| 45:10 47:5 | city-wide 38:12 | 148:22 | clusters 73:7 | come 4:3 7:21 |
| 52:2 53:9 66:4 | citywide 90:22 | clock 11:16 | co-facilitate | 9:2 11:4 19:16 |
| 66:11,17 74:19 | civil 209:21 | 116:5,7 121:3 | 294:6 | 22:7 23:6 |
| 74:22 79:7 | 210:1 | 143:5 150:9 | Coalition | 35:21 43:8 |
| 89:11 90:10,12 | civilly 159:1 | 159:8 237:19 | 152:18 | 72:19 82:12 |
| 90:20 91:15,16 | cladding 58:21 | 268:15 275:25 | cochair 45:9 | 85:11 88:19 |
| 92:16 105:19 | 58:22 60:9,11 | clock's 277:7 | 138:12 293:21 | 105:23 109:11 |
| 123:23 124:13 | claim 13:12,15 | close 24:25 | 293:24 294:7,8 | 114:15,16 |
| 131:3 144:8,14 | 162:15 164:17 | 26:25 27:4 | 294:10 | 118:10 129:8 |
| 150:21 155:3 | 164:18 167:19 | 29:18 31:18 | cochaired 45:12 | 132:24 142:17 |
| 159:20 171:5 | 170:7 | 32:24 35:3,8 | 85:19 | 142:19 150:11 |
| 173:14,23 | claimed 12:25 | 36:20 37:23 | code 5:24,25 | 157:2 177:5 |
| 174:2,2,17 | 13:2 163:8 | 48:9 49:11,14 | 221:10,14 | 184:18 188:23 |
| 175:2,3,5,16 | clarification | 49:20 53:12,25 | 223:3 261:12 | 189:2,4 190:20 |
| 175:18,21 | 12:17 265:14 | 108:14 166:14 | codes 30:4 | 197:6 206:8 |
| 176:12 178:8 | clarify 8:20 10:2 | 189:20 260:22 | coffee 147:12 | 223:10 229:1 |
| 180:9 186:5,18 | 108:25 261:12 | 266:9 297:17 | coincide 63:2 | 231:6,16 247:5 |
| 187:1 191:3 | 266:18,25 | closed 5:11,16 | 259:12 | 251:20 255:21 |
| 201:15 202:8,9 | 288:19 | 5:22 6:2 16:14 | collaboration | 256:15 257:25 |
| 204:15 208:6,9 | clarity 8:24 | 251:25 297:10 | 164:23 | 279:24 296:7 |
| 208:11,16,17 | clashing 227:17 | 297:11 | collaborative | comes 9:5 37:10 |
| 208:21 209:4,8 | class 145:17 | closely 274:18 | 165:1 | 97:7 115:2 |
| 212:5 216:8 | classifications | closer 62:11 | colleague 160:1 | 166:13 180:17 |
| 221:16,18 | 128:15 | 241:3 257:21 | colleagues 96:16 | 213:22,22 |
| 227:23 231:19 | classmates | 258:1 276:9 | collected 201:7 | comfortable |
| 231:22,24 | 145:24 182:8 | closest 119:10 | collective 31:14 | 253:24 273:21 |
| 232:4,12,18 | classroom 122:1 | 134:21 | 32:16 | coming 5:1 |
| 233:12 234:11 | cleaning 148:5 | closet 59:22 | Collin 143:16,16 | 11:14 23:3 |
| 239:22 242:8 | clear 26:22 | closing 11:7,9 | 143:22 | 84:2 94:17 |
| 242:16 248:17 | 32:18 86:6 | 11:10 24:10 | collocating | 95:12,19 |
| 252:15 253:17 | 89:14 137:17 | 26:22 33:3,7 | 51:25 130:8 | 108:16 123:17 |
| 261:3,22 263:1 | 144:21 229:13 | 34:21 36:3 | colocated 40:15 | 140:20 141:16 |
| 263:6 266:16 | 267:13 280:6 | 91:1 117:1 | colocation 69:16 | 141:20 156:16 |
| 273:6 275:10 | 285:8,8 294:2 | 159:16 230:10 | 139:4 164:19 | 182:25 184:14 |
| city's 19:8 27:6 | clearly 38:19 | 240:8 245:12 | 164:19 167:8 | 185:1 194:22 |
| 35:8 41:17 | 54:7,9 181:4 | 247:8 248:1 | 171:21 | 195:16 199:4 |
| 46:19 47:16 | 239:16 | 289:10 297:20 | Columbia 1:1 | 201:20 206:19 |
| 48:22 53:4,14 | client 102:17 | 297:21 299:3 | 4:7 5:18 9:19 | 214:16 216:7 |

315

| 217:3 228:2,2 | 121:1,5 124:5 | 44:18 73:8 | 79:3,10 80:1 | 45:3 120:19 |
| :---: | :---: | :---: | :---: | :---: |
| 232:21 243:25 | 124:7 127:8,10 | 125:13 167:11 | 80:24 81:6,13 | community-b... |
| 251:14 255:11 | 127:13 131:24 | 173:17 199:20 | 81:18 82:1 | 26:4 53:13 |
| 255:12,13 | 132:11,20 | Commons 63:16 | 85:3,20 86:1,3 | comparable |
| 274:6 297:14 | 133:23 134:5 | 119:3,6 122:16 | 86:18,25 87:8 | 158:11 |
| Comission | 138:13 141:13 | 128:18 180:24 | 100:9,10,18 | comparative |
| 72:24 | 154:20 155:17 | 183:8 | 102:17 103:24 | 171:25 209:4 |
| comment 80:7 | 159:15 201:13 | communal 96:2 | 104:11,15 | compare 124:13 |
| 81:21 102:21 | 229:8,10,14,17 | 133:18 | 116:18 117:11 | 198:18 268:23 |
| 126:14 130:6 | 229:23 230:1,6 | communicate | 118:6,17,20 | compared |
| 136:7 265:17 | 237:23,24 | 258:17 | 119:5,11,21 | 198:17 209:1 |
| 297:24 | 238:10,17,24 | communicated | 120:7 121:16 | comparison |
| comment/the | 239:6,14,21 | 131:15 239:17 | 121:23 122:9 | 95:17 290:20 |
| 127:3 | 240:11,19,23 | 273:21 | 122:19,20,25 | compatibility |
| commentary | 240:24 241:11 | communication | 123:6,7,9,22 | 164:20 |
| 126:18 | 241:18,25 | 30:5 | 124:2 126:20 | compatible |
| commented | 242:1,6,9,13 | communicatio... | 126:25 129:24 | 153:25 193:4 |
| 207:18 | 242:18 243:1,7 | 293:22 | 130:7,11,15,18 | competing |
| commenting | 243:10,15,17 | communities | 131:7,13,25 | 145:1 263:16 |
| 73:6 216:16 | 243:25 244:8 | 51:14 77:16 | 135:19,20,23 | complain |
| comments 51:13 | 244:13,25 | 85:17 149:21 | 136:4,5,15 | 123:21 |
| 129:21 136:9 | 245:2 289:6 | 186:25 250:11 | 137:8,10 138:2 | complete 46:24 |
| 141:11 208:3 | 300:9 | community 21:1 | 138:13 139:2,6 | completed |
| 248:5,18 249:6 | commissioners | 25:9 26:11,22 | 139:18,19 | 118:16 154:24 |
| 250:23 267:8 | 45:16 51:8 | 26:23 27:23 | 141:20 146:2,6 | 199:6 |
| 268:18 272:10 | 79:15 84:22,25 | 28:7,12,20,23 | 156:2,5,6,8,12 | completely 56:6 |
| 295:21 | 85:19 127:21 | 29:7,11,12,21 | 158:6 160:8,9 | 160:20 167:24 |
| commercial | 128:1,4 134:20 | 29:24 30:4,18 | 160:19 165:8 | 193:3 198:4 |
| 66:2 96:17 | 134:22 135:3,7 | 32:13,19,21 | 167:15,25 | 245:16 |
| 119:7 189:1 | 155:8 200:11 | 37:18 38:7,14 | 176:20 179:24 | completing |
| 231:3 | commitment | 39:10 42:4,8,9 | 181:23 189:15 | 35:22 284:11 |
| commercial-si... | 51:11 | 43:2,6 44:21 | 191:5 203:1 | completion |
| 97:7 | committed | 44:25 45:1,2 | 204:10 207:11 | 205:4 |
| commercial-si... | 32:18 52:17 | 45:14 46:8,8 | 208:3,3 214:23 | complex 73:24 |
| 97:5 | committee 17:3 | 46:10 47:7,8 | 233:3,6 239:5 | 189:2 220:4 |
| commission | 17:6 75:24 | 47:11,12 49:3 | 239:12 242:7 | complexity |
| 4:10 73:4 74:3 | 76:3,8 116:16 | 50:11,19,21 | 244:4 250:7,11 | 144:18 |
| 116:10 180:22 | 144:6 150:21 | 51:7,12,13 | 255:16,23 | compliance |
| 248:10,17,21 | 151:2,22 | 56:16,25 57:1 | 257:11 274:20 | 162:9,11 170:5 |
| 249:6 | 154:25 218:2 | 58:5,8 64:13 | 274:24 286:15 | 170:7 172:1 |
| commissioner | 262:2 286:11 | 67:2,15,18,21 | 287:22 292:5,8 | complicating |
| 22:11 69:25 | committees | 68:4,12 69:14 | 292:10,13,16 | 167:16 |
| 70:1,1 84:12 | 85:16 | 69:15 73:24 | 293:8,16,18,25 | compliment |
| 84:15,24 86:10 | common 41:8 | 77:21 78:6,8 | 298:8 | 88:18 |
| 115:13,20 | 43:5,10 44:16 | 78:15,18,24 | community's | comply 69:18 |

316

| 233:19 | 33:17 98:12 | 85:12 | conducive 41:15 | connection |
| :---: | :---: | :---: | :---: | :---: |
| complying | 119:11 120:8 | concisely 80:14 | conduct 30:4 | 178:1 241:9,14 |
| 46:20 | 121:7,24 130:8 | conclude 190:1 | 50:9 191:3 | 267:18 268:7 |
| component 36:4 | 130:19 139:3 | 200:5 | 210:9 | connections |
| 90:25 94:23 | 187:25 189:19 | concluded 259:1 | conducted 29:6 | 40:20 97:9 |
| 121:19 282:3,4 | 198:24 205:15 | 304:21 | 49:24 173:14 | consensus 16:19 |
| components | 219:19 232:11 | concludes 64:20 | 210:8 | 155:13 |
| 57:21 94:12 | 232:15 234:25 | 86:9 205:21 | confer 135:11 | consent 6:25 |
| composed | concerning | concluding | confidence 47:3 | conserving |
| 292:17 | 173:4 177:22 | 296:11 | confident 51:24 | 248:24 |
| comprehend | 186:19 233:5 | conclusion 5:12 | 274:10 | consider 68:4 |
| 167:19 | 298:19 299:3 | 53:10 165:25 | configuration | 168:20 190:21 |
| comprehensive | 303:1 | 169:22 172:2 | 13:13 73:6 | 204:19 219:1 |
| 164:18 165:2 | concerns 16:19 | 177:2 190:20 | confine 173:13 | 263:19 264:19 |
| 183:16 211:16 | 17:1 27:23 | 273:3 | confined 147:6 | considerable |
| comprised | 28:22 29:10,13 | conclusions | confines 61:6 | 16:6 20:19 |
| 78:13 | 29:20,23,25 | 172:9 245:18 | 267:5 | considerably |
| compromise | 45:14 46:3,5 | 278:3 288:22 | confirm 65:19 | 55:22 129:3 |
| 46:17 144:17 | 46:10,14 47:11 | 289:7 292:1 | 112:9 169:23 | consideration |
| 180:23 | 57:1,3 64:13 | 297:12,18,19 | 209:20 | 53:15 75:9 |
| compromised | 74:3 78:7,15 | 298:24 301:12 | confirmed | 79:18,21 |
| 191:1 | 78:17,24 85:10 | 303:7,20 | 33:24 34:8 | 123:15 173:15 |
| compromises | 100:1 116:22 | conclusory | 65:22,24 66:1 | 233:24 264:10 |
| 146:4 | 117:11 119:20 | 164:2 170:25 | 241:8 | considerations |
| compromising | 120:19 123:22 | 175:21 | confirming 69:7 | 69:12 171:16 |
| 254:14 | 125:23 130:21 | concrete 61:25 | 69:8 | considered 18:9 |
| computer 41:7 | 131:7 139:10 | 100:6 176:21 | confirms 168:6 | 18:13 20:17 |
| 58:1 133:20 | 143:15 144:9 | condition 66:20 | congestion | 116:12 122:22 |
| concede 14:10 | 160:10 161:12 | 66:24 67:20 | 188:9 190:8 | 151:24 176:14 |
| concentration | 161:15,22 | 68:17,18 167:5 | congregants | 221:23 |
| 16:24 | 162:4,8,11 | 167:7,20 213:9 | 144:3 | considering |
| concept 42:17 | 172:6 208:4,7 | 213:14,15 | congregate 44:1 | 20:14 85:7 |
| 50:8 51:21 | 211:23 213:2 | 270:9 | 95:20 261:21 | 212:6 249:5 |
| 85:1 96:1 | 214:14,19 | conditions 28:6 | congregated | consisted |
| 181:18 | 215:14 216:12 | 48:13 54:3 | 37:4 | 147:11 |
| conception 75:2 | 217:2 218:16 | 56:1 151:5,14 | congregation | consistency |
| concern 45:21 | 218:22 220:14 | 167:18,24 | 143:25 | 164:17 |
| 46:8 117:16 | 230:8,14,17,18 | 168:16 211:13 | congruent 61:14 | consistent 5:21 |
| 118:20 141:2 | 230:20 233:13 | 256:6 259:3 | conjunction | 77:10 89:10 |
| 201:8,15 | 233:23 236:10 | condominium | 67:3 240:17 | 107:10 118:22 |
| 231:13,16 | 239:5,12 | 196:18 | 263:4 | 165:10 227:7 |
| 232:8 233:8 | 244:15 255:20 | condominiums | connected | 227:12 275:7 |
| 235:13,23 | 258:15 266:23 | 119:2 230:25 | 267:17,21 | constant 120:21 |
| 244:20 257:17 | 274:23 | condos 32:11 | connecting | constantly |
| concerned | concessions | 225:1 | 268:5 | 148:14 189:19 |


| 199:7 302:8 | containers | contradictory | 160:1 220:3 | 98:5 124:23 |
| :---: | :---: | :---: | :---: | :---: |
| constituents | 204:25 | 161:25 | cordoning | 149:3 171:16 |
| 234:13 | contains 167:25 | contrary 6:5 | 102:23 | 171:22 179:13 |
| constitute | 170:14 | 163:12 | corner 42:13 | 185:15 232:2 |
| 167:20 | contemplated | contrast 180:1 | 43:14 179:21 | 239:1,3,9,13 |
| constitutes | 179:16 | contribute | 183:11 196:21 | 251:16 253:7 |
| 163:2 | context 60:14 | 248:25 | correct 14:4 | 264:8 280:19 |
| constrained | 61:12 67:15 | control 37:12 | 22:21,22 71:3 | 281:4,6,14,20 |
| 162:8 166:20 | 91:6 153:25 | 287:6 | 71:18 72:4 | 281:21,24,25 |
| constraint 164:1 | 154:1 166:3 | controlled 201:7 | 74:17 78:11 | 282:5,16,24 |
| 264:16 | 242:17 264:10 | 283:20 | 80:21,22 81:14 | 283:6,9 |
| constraints 56:8 | 287:2 | controversial | 83:14 88:6 | cost-effective |
| 98:10 254:13 | contextual | 158:23 | 97:2,20,20 | 100:20 |
| 265:1 | 230:20 | convened | 103:25 104:4 | costly 251:16 |
| construct 27:25 | contingency | 150:21 151:22 | 107:11,12 | 282:12 |
| 28:14 65:7 | 122:8 | convenient | 110:23 113:12 | costs 88:22 89:7 |
| 88:4 89:5 | continuance | 296:8 | 113:13 114:4 | 90:4 98:5,16 |
| 103:2 171:19 | 6:12 | conversation | 129:3 135:18 | 118:8 151:24 |
| 283:6 | continue 6:25 | 6:7 157:20 | 139:4 141:25 | 171:17 235:4 |
| construction | 28:12 29:24 | 177:11 178:23 | 155:18,24 | 260:13 264:8 |
| 8:17 17:10 | 32:21 50:20 | 215:19 217:24 | 169:23 177:14 | 280:22,24 |
| 28:10 30:1,23 | 102:22 104:14 | 250:10,14 | 209:11 210:16 | cotta 58:21 60:1 |
| 31:6,9 32:5 | 104:14 106:17 | 274:23 | 218:7 220:20 | 60:9,11 135:25 |
| 50:21 52:8,20 | 126:7 177:24 | conversations | 220:21 229:23 | couch 162:8 |
| 52:21,22 56:4 | 178:9 204:12 | 30:18 51:24 | 244:8 247:10 | council 13:7 |
| 65:10 97:3 | 232:3 250:15 | 96:21 213:20 | 249:21 252:10 | 15:19 16:8,10 |
| 101:24 102:5,7 | 277:8 298:23 | 261:7 274:21 | 252:15,16 | 16:10,17,20 |
| 103:10 111:17 | continued 75:6 | converse 121:23 | 267:14,22 | 17:1,7,15,18 |
| 122:7,11,23 | 296:13 | convey 39:7 | 271:22 276:21 | 17:21 18:1,5,8 |
| 129:9 141:5 | continuing | 86:22 | 277:21 278:9 | 20:10,24,25 |
| 149:24 160:19 | 26:16 52:3 | conveyed 275:8 | 278:15 279:12 | 21:4,10,14 |
| 168:5 187:22 | 104:20 | cooking 96:2,13 | 279:12,17,21 | 22:19 24:9 |
| 194:25 205:3 | continuity | cooler 206:21 | 282:13,14 | 25:3,13 27:9 |
| 212:7,8,14,18 | 273:15 | cooling 236:20 | 283:21 302:5 | 27:13 28:18 |
| 212:19 248:12 | continuous | coordinated | 302:22 303:1,8 | 29:19 30:6,10 |
| 269:6 282:24 | 39:11 51:3 | 29:12 62:7 | correctly 78:8 | 30:13,16 34:20 |
| 298:8 | continuum | 137:9 | 165:20 | 44:22,24 49:22 |
| consultant 9:10 | 45:18 91:25 | coordinating | corridor 58:20 | 49:24 50:24 |
| 12:3 220:23 | contour 55:16 | 78:6 | 58:24 59:6 | 74:12,20 75:5 |
| 221:1 | contract 50:3 | coordination | 62:13 107:22 | 75:8,25 79:20 |
| consultants | 89:21,25 | 64:18 | 107:23 231:3 | 80:12,19 81:23 |
| 51:21 | contradicted | copies 4:11 5:5 | coshared 45:5 | 81:24 82:20,21 |
| consulted 76:2 | 170:7 | 5:7,7 137:16 | cost 35:12 43:24 | 82:22 83:1,13 |
| 85:15 | contradiction | copy 99:12 | 52:13 89:18 | 88:19 90:10,19 |
| contact 302:9 | 163:15 | 136:17 137:12 | 96:12 97:16 | 106:10,19,23 |

318

| 113:6,8 117:3 | 98:23 105:8 | 286:11 293:6 | cross-exam | D 4:1 91:24 |
| :---: | :---: | :---: | :---: | :---: |
| 118:8 137:25 | 129:19 220:11 | creates 144:21 | 10:15,21 11:8 | 163:6 |
| 138:11 149:24 | 247:4,13 259:3 | 260:19 | cross-examin... | D.C 1:25 5:24 |
| 161:7,18,20 | course 77:15 | creating 31:17 | 10:11 13:22 | 5:25 8:8 15:23 |
| 162:2 171:16 | 97:16 132:2 | 36:5,15 41:15 | cross-examine | 16:1,3,13 |
| 174:23 175:6 | 148:23 224:17 | 41:24 73:11,21 | 10:8,18 | 24:11,25 25:10 |
| 176:5 178:25 | 231:22 289:9 | 88:11 94:12 | cross-examined | 26:3,5,15,22 |
| 179:3 183:16 | 295:19 | 133:3,12 | 19:17 | 26:25 29:18 |
| 186:5 202:10 | courses 191:6 | 232:20 254:1 | crossing 268:10 | 31:18 32:24 |
| 204:7 209:2 | court 4:13 65:25 | creation 16:24 | crossings 59:10 | 33:3,7 34:22 |
| 221:16 261:22 | 122:17 161:21 | 118:15 | CSF1.18 164:18 | 35:1,3,8 36:3 |
| 262:9 264:12 | 184:19 202:7 | creative 235:10 | curb 111:13 | 36:18 37:3,3,8 |
| 284:1,5 285:2 | 239:7 | credit 40:21 | curiosity 103:16 | 37:23 38:1 |
| 285:9 286:8 | courts 64:16 | Creek 165:8 | 115:18 | 42:2,5 44:22 |
| 293:10 294:15 | 65:10 101:24 | crime 31:25 | curious 107:16 | 47:15,22 48:9 |
| 295:25 | 102:1,12 | crimes 152:20 | 108:4,7 132:19 | 49:11,22,24 |
| council's 15:21 | 104:18 105:4 | crisis 13:16 | 217:10 292:23 | 52:2,11,24 |
| 19:9 20:14 | 105:11,14 | 28:17 35:14 | 293:2 294:12 | 53:12 68:1 |
| 29:3 31:16 | 119:5 123:5 | 38:4 90:12,25 | 295:9 | 73:22 88:8 |
| 38:15 52:12 | 160:19 181:15 | 93:13,22,25 | current 16:11 | 90:15,16,17 |
| Councilman | 183:22,25 | 94:1,11,14,16 | 54:25 59:18 | 91:1 92:7 93:3 |
| 14:6 22:22 | 184:1,4,10 | 94:24 95:16 | 91:7 98:13,21 | 95:1,4,16 |
| counsel 9:6,16 | 195:23 211:25 | criteria 27:7,17 | 99:25 117:4 | 97:11 108:10 |
| 80:5 173:5 | 212:6 232:17 | 49:1 171:23 | 121:21 144:11 | 111:16 116:13 |
| 202:17 250:5 | 232:22,24 | 172:1 175:10 | 203:16 213:9 | 117:2,3 121:14 |
| 262:3 297:9 | 239:18 298:7 | 176:2 186:19 | 213:14,15 | 140:11 146:9 |
| 303:5,18,21 | cover 61:9 | 266:4,6,10,14 | 219:5 256:2 | 146:11,16 |
| counseling | 215:25 | critical 28:15 | currently $28: 6$ | 147:18,19 |
| 40:21 | coverage 236:15 | 30:15 32:22 | 55:1,13 68:19 | 148:16 149:2 |
| counselors | covered 80:15 | 35:11 36:4 | 68:20 90:16 | 150:25 151:3,6 |
| 147:13 | Covingtree | 41:19 42:18 | 91:17 100:14 | 151:7,9 159:16 |
| count 304:9 | 150:19,19 | 46:19 66:12 | 130:2 142:22 | 163:1 |
| counted 224:2 | 152:24 | 84:794:23 | 179:5 191:14 | D.C.-owned |
| counting 148:13 | create 28:8 33:5 | 118:12 139:19 | 196:17 210:19 | 49:24 |
| countless | 53:7 77:1 93:2 | 139:24 155:5 | 213:13 214:3 | da-to-day 41:6 |
| 203:19 | 100:5 101:2 | 170:19 222:11 | 219:23 239:19 | daily 35:13 41:9 |
| country 26:6 | 107:20 123:12 | 286:14 | 240:8,12 253:3 | 64:5 117:20 |
| 45:9 77:14,19 | 138:1 214:17 | cross 14:12 22:4 | 256:21 269:14 | 190:3 |
| 77:24 78:2 | 241:2 251:14 | 48:2 69:24 | 271:20 | dark 237:6,7,8,9 |
| 92:5,17 146:1 | 257:14,14 | 70:3,8,9,15,18 | custody 256:17 | data 91:25 |
| 263:15 273:9 | 264:16 284:15 | 84:18 109:23 | custom 15:6 | 209:4 |
| 291:13 | 287:12 | 114:23 206:3,7 | cut 230:2 267:4 | database 266:2 |
| county's 74:25 | created 73:14 | 237:13,15,16 | cutting 156:1 | date 5:15 50:22 |
| couple 74:10 | 122:17 132:14 | 245:11 247:7 |  | 80:18 138:9 |
| 87:15 91:4 | 154:25 286:9 | 275:24 | D | 139:22 301:5 |

319

| dated 134:9 | DCPL 139:21 | 279:9 285:21 | deliberating | denying 66:7 |
| :---: | :---: | :---: | :---: | :---: |
| dates 20:16,20 | 140:2 | 296:12,14,24 | 5:24 | department 8:9 |
| 134:25 304:14 | DCPS 47:3 | 297:2 298:12 | deliver 52:8 | 8:11 9:12,14 |
| daughter | 139:13,15 | 302:17 303:22 | 53:13 158:13 | 13:5,10 24:15 |
| 146:12 207:21 | 140:6 244:7 | decision-maki... | 201:22 252:6 | 25:17 31:11 |
| daughter's | 272:11,13 | 205:17 | 263:21 282:5 | 34:15 39:22 |
| 182:7 | 273:20 274:23 | decisions 166:13 | delivered 41:9 | 48:6,20,25 |
| David 9:6 | 275:7 293:19 | 263:10,13 | 41:20 195:10 | 51:21 62:7 |
| Davis 154:17,17 | DCRA 52:19 | deck 28:5,8,10 | deliverer 156:11 | 76:5 89:22 |
| 156:14 | 249:3,4,11 | 31:10 46:6 | deliveries 120:1 | 97:11 111:3 |
| day 44:15 52:9 | DDOT 10:14 | 56:20 99:2 | 120:3 257:23 | 112:4 113:23 |
| 85:21 90:13 | 62:8 64:19 | 100:8,14,19 | delivering 13:16 | 116:13,17 |
| 115:10 119:25 | 110:23,24 | 182:15 193:12 | 52:17 | 117:14 266:5 |
| 135:9 138:25 | 111:2,7,12 | declined 155:22 | delivery 36:7 | departments |
| 174:25 185:8 | 112:1 114:12 | dedicated 40:18 | 38:24 41:24 | 70:6 221:18 |
| 190:19 194:22 | DDS 51:11 | Dee 187:14,15 | 52:14,16,19,21 | departure |
| 199:5 207:24 | De 168:21 | deem 68:5 | 57:6 64:1,5,7 | 225:13 |
| 215:10 235:23 | dead 216:2 | 226:12,13 | 90:3 199:7 | depending |
| 240:1,9 255:14 | deadline 160:13 | deer 201:9 | delve 31:11 | 101:12 291:7 |
| 277:12 302:7 | 300:5 | defeat 156:8 | delving 232:18 | deplorable |
| 302:13 | deal 43:4 76:6 | defer 164:5 | demolition | 151:5 |
| Day's 147:15 | 88:5 201:10 | define 146:5 | 248:11 | depot 179:22 |
| day-to-day | 253:22 | defines 112:21 | demonstrate | deprive 162:10 |
| 263:8 | dealing 161:19 | definitely | 38:11 | depth 100:13,13 |
| days 28:19 94:3 | 162:17 | 102:13 105:7 | demonstrated | 149:14 |
| 95:5,7 105:8 | dealt 111:8 | definition 38:16 | 110:7 170:6 | deputy 13:5 |
| 134:19 163:11 | 235:16 | 38:19 39:23 | demonstration | described 70:25 |
| 203:21 220:11 | December 49:3 | 40:4,8 163:2 | 166:18 | 90:2 127:15 |
| 240:9 | 135:19 139:6 | 163:10,12,14 | denied 162:21 | 140:13 157:11 |
| daytime 184:5 | 176:19 197:12 | 163:24 169:7 | 164:9,16 | 226:19 |
| DC 90:14 173:7 | 209:16 284:6 | 274:3,15 | 165:14 170:1 | describes |
| 174:9 182:5 | decent 149:5 | definitions 39:2 | 170:12 | 118:24 136:18 |
| 187:20 188:23 | decided 11:3 | definitive | denotes 8:24 | 136:20 |
| 196:4,4 221:9 | 106:23 136:5 | 301:21 302:3 | dense 198:14 | description |
| 221:14 223:3 | 277:12 298:1 | deflected 121:20 | 200:23 222:15 | 12:20 127:19 |
| 230:10 251:25 | deciding 132:2 | degree 60:19 | densely 227:15 | 294:1 |
| 254:15 260:22 | decision 6:3 | 268:19 | densely-popul... | deserve 32:25 |
| 261:2,19 262:5 | 19:9 78:9 79:4 | déjà 246:21 | 198:16 | design 9:9 29:15 |
| 263:14 272:15 | 81:19,22 84:8 | delay 160:23 | density 53:25 | 42:16,17,22 |
| 273:24 278:7 | 114:2 117:3 | 252:13 304:2 | 118:22,23 | 45:4 50:7,8,9 |
| 284:1 | 138:1 167:8 | delayed 156:7 | 165:10,11 | 50:10,12,16,21 |
| DC-certified | 168:20 202:9 | delaying 160:21 | 219:12 222:13 | 51:2,18,23 |
| 290:22 | 202:11,12,14 | delays 52:22 | 227:19 228:13 | 52:8,19 62:5 |
| DCA 117:8 | 221:20,21 | deliberate | 231:13 288:4 | 68:21 72:8,18 |
| DCICH 151:22 | 232:5 249:19 | 196:25 300:15 | deny 196:7 | 72:19 73:14 |


| 77:2,11,25 | 273:5 | 175:13 278:24 | 276:17 301:20 | 66:2 |
| :---: | :---: | :---: | :---: | :---: |
| 84:22 85:3,5,6 | destroyed 123:6 | 280:3 | DGS's 163:10 | difficult 95:21 |
| 85:24 86:1,18 | detail 86:20 | developing 17:4 | 167:19 | 96:14 120:17 |
| 87:1 96:21 | 101:21 129:22 | 28:16 47:6 | DHS 38:20 | 190:9 196:23 |
| 97:3 98:13 | 162:23 165:16 | 55:25 282:1 | 44:23 46:20 | 216:17 225:19 |
| 100:24 101:4,5 | 298:6 | development | 49:10 50:7 | 235:17 271:18 |
| 104:3 124:9,14 | detailed 165:18 | 24:6 26:3 28:4 | 57:16 72:11 | difficulties |
| 124:14 135:16 | 166:18 172:3 | 29:14 37:15 | 73:18 74:7 | 147:1 168:14 |
| 135:17,19 | 298:3 | 39:23 51:21 | 101:21 121:20 | 270:23 271:1 |
| 136:1,3,21,23 | details 31:12 | 65:23 71:7,12 | 125:15 276:17 | difficulty 53:8 |
| 137:3,14 | 42:16 101:1 | 76:1,5 81:13 | DHS's 123:20 | 66:21 168:19 |
| 150:20 151:1,2 | 183:23 197:13 | 119:17 149:10 | diagram 168:6 | 252:21 268:3 |
| 151:22,25 | detecters 151:18 | 153:23 180:19 | diagrams 71:22 | digging 133:2 |
| 153:17,23 | determination | 180:20,24,25 | 292:2 | dignified 31:20 |
| 157:14 221:10 | 112:15 113:5 | 224:23 260:14 | dialogue 51:3 | 35:4 38:5 |
| 223:4 250:25 | 250:5 264:13 | 302:11 | 68:12 | 53:13 95:25 |
| 251:5,22 252:3 | determine 83:5 | developments | diaspora 159:19 | 149:22 |
| 254:16 261:15 | 126:5,23 132:4 | 181:1 | dicey 297:12 | Dignity 261:23 |
| 262:2,19 266:6 | 137:10 | DGS 46:4 48:7 | dictate 68:5 | 283:21 |
| 271:17,24 | determined | 48:17 49:8 | dictated 281:6 | diligence 65:13 |
| 281:10 283:19 | 17:15 76:23 | 50:6 52:7,13 | die 247:1 | 191:3 |
| 286:9 287:14 | 88:7,14 122:13 | 53:3 75:25 | difference 54:22 | diligent 205:17 |
| 290:2,3 | determines 67:7 | 76:4 84:21 | 126:8 282:16 | $\operatorname{dim} 29: 22$ |
| designate | 112:13 | 116:16 117:10 | differences | dimensions |
| 111:12 | determining | 117:16,23 | 37:18 | 118:7 233:18 |
| designated 50:1 | 44:23 106:22 | 118:5 119:18 | different 8:24 | diminish 165:5 |
| 61:8 240:1 | 131:21 | 120:10,15 | 17:13 20:19 | diminished |
| designates 67:3 | detriment 31:15 | 122:8,12,17 | 39:19 70:5 | 130:24 |
| designed 38:5 | 66:22 67:11 | 123:18 124:14 | 75:19 77:15,16 | dining 57:22 |
| 40:5 41:10 | develop 24:24 | 124:17 125:15 | 79:1 85:6 | 133:16 |
| 43:11 69:12 | 30:1 42:15 | 125:20,21,23 | 101:2,3,6 | diplomatic |
| 135:23 250:24 | 48:25 52:13 | 126:4,5 129:11 | 106:24 107:23 | 18:11 |
| designee 45:6 | 78:25 262:5 | 132:5 134:8 | 128:14 132:8 | direct 13:10 |
| designs 29:4,8 | 272:2 | 135:10 139:4 | 147:15 162:19 | 18:2 43:11 |
| 32:4 46:12 | developed 16:19 | 160:13,17,24 | 162:24 163:16 | 177:11 239:4 |
| 47:15 51:15 | 25:9 27:2 32:4 | 161:24 162:10 | 163:20 175:20 | 276:2 290:7 |
| 52:13 85:8 | 49:16 73:10 | 163:8 164:1 | 180:13 183:1,1 | directed 49:8 |
| 124:12 248:19 | 119:4 207:12 | 166:5,13 169:5 | 183:14 225:1 | directing 220:5 |
| desired 104:17 | 281:3 | 169:9 170:2 | 234:13 238:22 | 290:23 |
| desk 44:14 | developer 66:3 | 174:5,14 176:6 | 247:17 253:16 | direction 95:8 |
| desperately | 66:3 174:8 | 176:12 177:1,5 | 261:5 273:5 | 105:9 183:1 |
| 149:3 | 225:20 | 179:12 185:16 | 285:23 286:20 | 214:6,10 |
| despite 40:8 | developer's 49:9 | 186:5 193:16 | 287:10 294:19 | 264:23 |
| 64:22 | developers | 199:16 208:20 | 295:10 | directive 264:25 |
| destination | 105:23 174:4 | 212:11 256:2 | differentiated | directly 56:20 |

321

| 171:23 184:18 | 228:3 281:19 | disrupt 6:8 | 153:10 164:10 | 161:17,20 |
| :---: | :---: | :---: | :---: | :---: |
| 186:4 203:5,6 | 281:23 | disruption | 166:17,19,22 | documents 5:4 |
| 234:3 253:20 | disagreed 17:7,8 | 123:9 | 168:14 170:24 | 153:13 297:8 |
| 291:1 | disaster 189:25 | disruptions | 179:23 199:22 | 303:16 |
| director 2:7 | discerns 249:11 | 118:19 | 199:24 229:18 | dog 123:1 214:6 |
| 9:11,14 11:24 | disconcerting | disruptive 4:15 | 229:19 235:5 | doing 22:12 |
| 13:5 24:14,15 | 197:8 | 273:18 | 238:18 248:15 | 54:8 87:4 95:9 |
| 33:9 34:15 | discourage | dissuade 83:16 | 260:2 261:24 | 97:12 98:12 |
| 38:20 46:1 | 16:24 | distance 68:8 | 262:15 263:8 | 103:7,9 125:2 |
| 48:6,17 53:3 | discreet 275:3 | 205:7 211:1 | 265:18,23 | 126:4 141:18 |
| 53:19 58:9 | discretion 249:5 | distinct 287:3 | 273:14 278:19 | 144:10 153:12 |
| 65:13 69:1 | discuss 29:9 | distinctly | district's 25:10 | 168:5 180:4 |
| 79:7 80:11,16 | 136:4,21,23 | 162:24 163:16 | 28:16 35:1 | 231:22 256:23 |
| 80:17 84:20,21 | 139:13 150:25 | distinguished | 39:11 45:23 | 260:25 282:7 |
| 87:14 90:11 | 224:16 | 50:13 | 46:6 280:2 | 287:19 294:2 |
| 97:2,17 101:16 | discussed 20:9 | distinguishes | district-owned | dollar 18:6 |
| 102:9 104:25 | 20:12,21 21:6 | 168:22 | 27:5,12 49:23 | dollars 98:18 |
| 106:7 107:4 | 73:17 105:19 | distressed 190:3 | 50:2 | 186:2 282:7 |
| 108:3 111:18 | 130:2 244:12 | distributed | districts 77:23 | domestic 93:7 |
| 132:6 134:23 | discussing 15:13 | 137:22,25 | 92:8 | 152:17,19 |
| 134:24 137:21 | discussion 20:13 | 159:25 160:4 | disuse 151:11 | domino 188:11 |
| 144:7 155:6 | 20:19 97:23 | distribution 5:6 | diverse 144:11 | don 288:10 |
| 193:16 248:5,7 | 106:21 107:7 | district 1:1 4:7 | 145:24 | done/permitted |
| 249:21 251:21 | 126:22 135:19 | 5:18 9:19 13:4 | diversion | 111:16 |
| 252:1,16 | 135:25 136:2 | 15:19 16:12,15 | 163:13 | door 4:25 5:11 |
| 254:10 255:9 | 139:13 173:14 | 17:12 24:3,9 | divided 58:22 | 7:21 63:23 |
| 255:25 256:7 | 178:2 180:13 | 24:10,12,23 | 224:15 | 108:4,6,14 |
| 257:22 258:8 | 194:1 224:12 | 25:2,5 26:6 | divorced 227:4 | 195:19 |
| 258:13 260:11 | 226:4 241:7 | 27:10,19,24 | DMPD 51:25 | doors 4:12 |
| 261:18 262:22 | 242:11 249:24 | 28:20 31:7,17 | do-over 161:11 | 58:12 148:25 |
| 265:7,15 | 250:10 272:11 | 32:7 34:15,20 | dock 120:4,6 | dormitory-style |
| 268:17,25 | 291:8 292:7 | 34:21 35:16,21 | 167:13 187:23 | 44:1 |
| 272:17 277:9 | 299:13 | 35:23 38:23 | 188:6 189:5,23 | dot 143:7 |
| 277:14,16,21 | discussions | 39:16,19 46:22 | 199:9 202:4 | double 88:22 |
| 277:24 278:4,9 | 29:23 81:25 | 46:25 47:10 | 216:1 | 166:11 227:14 |
| 278:12,15,21 | 193:25 218:20 | 48:17,19,21 | docket 6:23 | 227:14 260:13 |
| 279:4,12,16,19 | 219:7 242:16 | 49:13 50:20,24 | 245:16 | doubled-up |
| 280:16 283:22 | 261:8 | 51:4,19 62:7 | document | 274:5 |
| 284:5,24 | dismissed 20:23 | 79:17 80:19 | 136:25 137:19 | doubling 225:15 |
| 285:17,25 | dispelled 130:18 | 88:16,20 89:10 | 179:2,3 258:18 | 251:12 |
| 286:7 292:25 | 130:21 | 90:18 91:8,18 | 293:12 | doubt 204:17 |
| 293:4 294:5,14 | displaced 28:11 | 92:3 97:15 | documentation | doubtlessly |
| 294:23 299:16 | disposal 263:11 | 111:2 112:22 | 67:24 170:14 | 204:12 |
| 300:10 302:2,5 | dispute 166:5 | 117:7 128:20 | 299:12 | downhill 182:19 |
| disagree 84:5 | 169:9 207:17 | 149:3 151:3 | documented | downward |


| 236:15 | dungeon 254:2 | 232:14 243:12 | 43:24 52:8,15 | 51:13,15,17 |
| :---: | :---: | :---: | :---: | :---: |
| dozen 17:22 | duplicating | 244:19 273:12 | 97:16 165:1 | 87:1 113:16 |
| 45:13 50:23 | 91:24 | 273:20 274:18 | 171:2,8 | 153:24 219:7 |
| 80:18 | duties 130:23,23 | 274:19,19,22 | efforts 32:21 | 221:12 252:22 |
| draft 86:2 | duty 187:19 | 275:4 293:19 | 48:8 50:5 | 261:15 266:22 |
| 297:13 | DV 152:19 | echo 213:17 | 77:18 90:11 | 290:2 |
| drafted 242:11 | dwarf 205:10 | economic 18:3 | 94:21 95:23 | elevation 55:17 |
| drafting 242:14 |  | 231:25 | eight 27:1 28:21 | elevations 58:18 |
| 297:11 | E | economically | 30:9 31:21 | 290:20 |
| drafts 138:5 | E 3:1 4:1,1 | 27:2 49:16 | 38:11 58:10 | elevator 151:12 |
| drag 261:4 | e-mail 134:8,11 | economics 17:9 | 74:15 103:1,18 | 203:13,15 |
| drainage 184:15 | 134:12,15,18 | economies 77:8 | 158:10 182:17 | eligibility $35: 22$ |
| drastic 122:20 | 135:1 155:23 | economy 90:5 | 182:21 192:17 | 284:8,10,12 |
| drawing 160:16 | e-mails 29:9 | edge 54:20 | 197:2 212:2,12 | eligible 35:25 |
| 165:20 203:19 | eager 53:12 | 56:10 61:24 | 238:5,23 | eliminate 59:10 |
| 233:14 298:5 | earlier 23:16 | education 41:3 | 240:10,25 | eliminating 46:6 |
| drawings | 28:25 59:4 | 121:19 145:20 | 269:21 | email 220:3 |
| 230:21 | 132:20 155:7 | 145:22,25 | eight-four | Embassy 174:21 |
| drawl 95:1 | 157:9 184:24 | 272:21 274:3 | 103:15 | embrace 162:16 |
| drive 62:24 | 185:17 210:25 | 295:13 | eight-ward | emerged 117:18 |
| 123:2 189:7 | 248:6 256:9 | educational | 28:16 | emergency 6:2 |
| 190:9,19 259:9 | 265:12 279:7 | 273:14 | eighteen 186:1 | 15:21,22 16:2 |
| driven 141:1 | 291:9 | effect 28:13 | eighty 194:9 | 19:10 24:6 |
| driveway | early 15:25 41:1 | 56:14 67:19 | either 4:21 7:10 | 26:1 27:18 |
| 184:24 189:17 | 51:23 63:1 | 69:15 129:6 | 80:24 101:12 | 28:15 29:1 |
| 189:24 190:11 | 82:11 106:4 | 188:12 192:10 | 106:6 134:23 | 31:6,13 34:24 |
| 199:1,21 211:7 | 138:5 175:7 | 213:17 233:6 | 158:24 162:25 | 35:4,18,24 |
| driving 140:17 | 259:11 276:17 | 247:25 254:3 | 230:4 271:13 | 36:21 37:24 |
| 259:6 272:7 | 279:8 296:9,18 | 255:8 289:17 | elaborate 65:11 | 38:19 39:2,23 |
| drop 55:22 | easiest 18:15 | effected 164:24 | 65:14 99:22 | 40:4,10,16 |
| 270:12 | easily 219:23 | 253:1 | 124:10 | 41:18 42:3 |
| drop-off 253:2 | 258:17 | effective $28: 17$ | elaborated | 43:8,8 45:4,24 |
| Dudley 280:16 | east 54:16 55:18 | 41:23 88:13 | 66:11 | 45:25 48:11,14 |
| due 16:18 61:9 | 56:6 58:4 | effectively 41:20 | elected 15:7 | 51:6,9,19,25 |
| 146:20 160:12 | 119:4 225:10 | 94:19 151:15 | 26:21 51:3 | 52:9,23 56:22 |
| 160:21 170:1 | east-southeast | effects 122:5 | element $28: 15$ | 57:5,9 60:17 |
| 171:16 191:3 | 61:15 | efficiencies | 42:17 58:23 | 60:23 61:1,11 |
| 202:3 239:3 | easy 255:22 | 88:12 | 59:2 65:8 | 61:16,18 65:7 |
| 288:25 303:19 | 293:4 | efficiency 96:12 | 102:4 | 68:25 69:2,5,7 |
| dug 132:21 | eat 149:16 247:2 | 231:25 246:19 | elementally | 74:8 76:17,24 |
| dumpster 201:2 | Eaton 47:3 | 300:17 | 47:2 139:14 | 82:14 88:9 |
| 201:2 256:19 | 120:23 121:17 | efficient 41:23 | elementary | 91:18 110:7 |
| 256:24 257:4 | 131:24 139:14 | 88:12 275:17 | 120:23 121:15 | 112:8,10 |
| dumpsters | 139:23 145:14 | efficiently 142:7 | 232:7 293:19 | 116:25 122:4 |
| 242:22 | 191:23 232:7 | effort 36:4 | elements 46:18 | 124:3 140:19 |


| 170:12 185:7 | engagement | 89:5 111:15 | escalating 235:4 | event 36:23 |
| :---: | :---: | :---: | :---: | :---: |
| 195:7 215:17 | 28:24 32:22 | 117:18 118:3 | especially 26:18 | events 131:1,3 |
| 228:5 231:14 | 44:22 47:8,12 | 124:16,18,23 | 39:6 52:6 | 171:12 190:6 |
| 254:24 259:24 | 129:24 131:13 | 130:19 138:12 | 149:12 170:16 | eventually |
| 267:20 268:6 | 244:5 | 139:17 191:4 | 204:18 244:19 | 285:2 |
| 269:7 | engineer 24:16 | 201:16 263:8 | 270:14 | Everest 194:1 |
| emerging 117:9 | 31:10 209:21 | 271:3 279:1 | Esquire 2:11 | everybody |
| emotions 159:3 | 210:1 | 286:13 | essence 162:11 | 109:24 124:25 |
| emphasis | engineering | entirely 74:6 | essential 76:14 | 220:17 230:5 |
| 262:14 | 50:4 | entities 166:10 | essentially 55:2 | 246:20 247:11 |
| emphasize | enhance 145:25 | 166:23 198:18 | 61:24 77:5,6 | everybody's |
| 123:10 172:5 | enhanced 36:6 | entitle 52:8 | 100:6 101:13 | 148:4 228:20 |
| 227:6 | 183:19,21 | entitled 84:4 | 168:4,5 171:2 | 228:23 |
| emphasizing | enhancing | 166:6 | 225:15 | everyday |
| 120:19 181:16 | 248:24 | entitlement | establish 39:18 | 133:13 |
| employ 40:22 | enjoy 154:15 | 52:22 | 44:24 76:21 | everyone's |
| employees 28:9 | 203:17 | entrance 198:13 | 284:9 | 143:2 159:1 |
| employment | enjoyment | entrepreneurial | established | 300:13 |
| 40:24 | 119:14 204:18 | 175:16 | 16:15 | evicted 93:7 |
| empower 42:19 | 258:21 | entry 57:17 59:3 | establishes | evidence 5:15 |
| empowered | enormous | 189:17 | 38:24 39:16 | 67:23 83:3 |
| 161:21 | 170:17 204:11 | enumerated | establishing | 170:13,25 |
| empowerment | 204:14,22 | 19:2 | 164:13 | 171:8,11 |
| 47:14 | enriched 26:4 | envelope 251:16 | estate 175:22 | 175:24 179:4 |
| enable 47:15 | enroll 272:24 | environment | estimate 71:20 | evident 205:1 |
| enacted 30:13 | 273:6,20 | 37:13,21 41:16 | 185:16 | evokes 274:8 |
| encompass 90:1 | enrollment | 43:1,21 44:20 | estimates 52:14 | evolved 207:12 |
| encourage | 272:23 274:17 | 77:2 94:15 | et 10:14 | exacerbate |
| 189:7 215:1 | 275:6 | 95:13,21 | etcetera 188:25 | 37:11 |
| encourages | ensure 29:15 | 197:10 222:15 | 205:4 | exact 215:2 |
| 165:7 | 32:5,15 43:15 | environmental | ethics 144:24 | 254:2 |
| endanger 123:4 | 44:16 45:3 | 213:4 | evaluate 113:10 | exacting 174:4 |
| endorse 200:18 | 50:10 51:22 | envisions | 161:2 209:20 | exactly 5:14 |
| endorsed 16:8 | 145:4 149:22 | 164:23 | 209:21 210:1 | 74:23 94:1 |
| 22:19 | 215:20 274:4 | episode 40:12 | 249:18 | 105:1 194:11 |
| ends 55:1 | ensures 35:18 | 272:22 | evaluated 49:7 | 195:19 232:14 |
| endure 47:21 | ensuring 43:22 | equates 52:10 | 82:9 111:6 | exam 133:20 |
| energy 43:5 | 214:24 | equinox 61:3 | evaluation | examination |
| enforce 255:19 | enter 145:19 | equipment | 49:10 52:16 | 70:15 114:24 |
| 258:18 | 151:18 189:5 | 58:16,16 101:4 | 82:5,6 186:6 | examine 208:13 |
| engage 6:6 | entered 140:6 | 236:20 | 208:24 | examined |
| 41:16 51:12 | entering 36:11 | equipped 94:15 | Evelyn 2:14 | 171:23 |
| 95:15 101:3 | entire 26:23 | 223:25 | 111:2 | example 87:6 |
| engaged 51:19 | 66:17 72:17 | erected 248:14 | evening 63:1 | 132:8 282:2 |
| 217:23 | 85:9 88:16 | 248:16 | 203:23 217:10 | 293:17 295:5 |


| excavate 98:9 | exclusively 6:4 | expanding 66:9 | expert 11:23,25 | extensive 32:21 |
| :---: | :---: | :---: | :---: | :---: |
| 98:12,18 | 168:23 | 74:1 203:12 | 12:3,8,24 | 96:20 98:4 |
| 124:15,18 | executed 49:6 | expands 98:10 | 13:20 34:9,23 | 110:20 250:10 |
| excavated | executive 74:24 | expansion 36:7 | 190:18 212:17 | 250:14 271:14 |
| 124:17 | executor 21:19 | expect 198:19 | 213:3,7 216:24 | extensively $75: 3$ |
| excavating | 21:24 | 258:4 301:21 | 220:23 221:1,3 | 82:2 87:1 |
| 98:14 253:11 | exemption 31:8 | expectation | 253:14 258:9 | 250:5 |
| excavation | exhausted 27:7 | 50:12 | 272:14 275:19 | extent 101:7 |
| 253:6 | 48:24 | expectations | expertise 11:20 | 212:5 |
| exceed 72:11 | exhaustive | 32:16 158:11 | 12:18,21 13:1 | exterior 51:15 |
| 76:25 228:6 | 123:19 126:4,5 | expected 5:14 | 13:13,15 76:6 | 135:24 136:1 |
| 251:8 | 126:7,9,17,24 | 62:24 274:16 | 76:7 78:2 | exteriors 51:17 |
| exceedingly | 127:4 | 275:6 | experts 12:12,16 | extra 152:12 |
| 37:12 | exhibit 8:23 | expends 55:9 | 24:13 38:2 | extraordinarily |
| excellent 145:21 | 73:3 99:14 | expense 188:10 | 76:1,3,3 | 17:17 179:19 |
| exception 8:10 | 140:6 165:19 | 190:25 | explain 15:20 | extravagant |
| 24:5 31:5 | 166:2 174:12 | expensive 18:17 | 19:8 84:5 | 166:14 |
| 51:10 64:10,14 | 290:18 | 152:7 179:25 | 146:10 251:4 | extreme 119:14 |
| 65:6 68:24 | exhibits 159:24 | experience | 286:6 | extremely |
| 69:4 110:6 | 299:20 | 11:25 24:21 | explained | 165:22 275:16 |
| 111:5 112:8,10 | exist 194:10 | 36:18 37:7 | 123:24 200:23 | eye 33:21 44:13 |
| 116:13 144:14 | 227:1 233:11 | 38:3 39:7 | explaining 87:2 | 61:10 184:3 |
| 146:14 160:18 | existence 167:7 | 77:13 92:6 | explains 162:22 | 191:15 222:7 |
| 163:4,9 169:5 | 167:23 170:15 | 118:18 149:8 | 164:15 | eyeball 71:22 |
| 169:12 170:1 | existing $28: 1,5$ | 156:3 189:24 | explanation | eyes 214:21 |
| 170:12,18 | 50:11 54:3 | 212:15 215:23 | 81:8 163:1 | F |
| 173:19 180:8 | 56:1,3 62:14 | 263:2 272:20 | 222:7 233:18 | F |
| 181:22 188:12 | 66:24 67:2 | 272:22 273:8 | explore 125:19 | F 8:16 48:13 |
| 252:12 254:22 | 68:17,18,23 | 280:23 | explored 129:10 | facade 58:23,24 |
| 254:24 | 71:1 117:6,17 | experienced | exploring | 60:6,7,10 |
| exceptional | 120:12 167:15 | 53:4 90:22 | 233:12 | 61:22,23 |
| 66:20,24 | 167:18 211:13 | 94:17 146:23 | expound 81:4 | face 60:10 147:3 |
| 158:13 167:5 | 256:3,5,21 | 152:17 169:2 | express 155:1 | facilities 12:2 |
| 167:20 246:9 | 270:8 | experiences | 158:12 169:16 | 16:18,22 33:10 |
| 270:5,11 | exists 231:7 | 13:3 93:22 | 244:15 | 37:4,6 39:4 |
| exceptions | exit 25:22 36:8 | 146:10 | expressed 47:3 | 41:10 46:24 |
| 31:12 150:3 | 43:876:20 | experiencing | 131:8 214:19 | 50:13 52:1,9 |
| 173:9 181:1,2 | 94:19 95:16 | 16:15,21 26:13 | 216:11 | 53:7 66:15 |
| 190:24 192:13 | 189:17 | 35:14 37:21 | expressly 163:6 | 71:2 77:6,6,7 |
| 195:25 | exited 95:3,6 | 39:12 50:13 | 165:25 | 87:2 91:9 |
| excerpt 16:9 | exiting 36:12 | 77:20 91:21 | extend 174:6 | 92:11 95:20 |
| excited 30:22 | exits 25:24 94:7 | 146:17 149:2 | 251:10 271:14 | 96:14 146:15 |
| 42:14 47:13 | exotic 153:19 | 254:13 273:1 | extends 52:23 | 146:22 149:8 |
| 65:17 | expand 97:12,13 | 273:25 274:2 | 260:23 | 149:20 150:2 |
| exciting 32:17 | 98:19 129:19 | 274:14 | extension 98:21 | 154:12 165:8,9 |

325

| 255:2 262:11 | 168:9 283:23 | 40:13 41:5,16 | 67:16 68:3,8 | 185:16,25 |
| :---: | :---: | :---: | :---: | :---: |
| 262:18 264:6 | factored 282:5 | 41:22,25 42:19 | 88:1 89:4 96:5 | federal 39:13,22 |
| 284:19,22 | 298:16,17 | 42:23,24 43:3 | 117:1 120:10 | 77:17 248:15 |
| 295:10 | factors 18:18 | 43:8,21 44:6,6 | 128:7 136:16 | 272:18 |
| facility $8: 18$ | 19:1 37:13 | 44:10,18 47:16 | 146:15,16,23 | feedback 29:12 |
| 26:16 31:24 | 56:12 167:19 | 47:21 50:13 | 149:4 151:4,7 | 29:25 50:18 |
| 39:24 40:5,7 | 167:22 168:19 | 52:3,4,6,10 | 152:6,7,8 | 57:1 78:6 |
| 53:5,7 66:9 | 263:18 271:17 | 58:13 75:23 | 155:6 193:23 | 80:24,25 81:6 |
| 67:1 69:17 | facts 169:22 | 76:2,18,20 | 200:24 217:8 | feeder 293:19 |
| 73:22 78:17 | 297:8,11 | 77:2,20,22 | 220:14 224:23 | feel 38:5 43:2,6 |
| 87:23,24 88:23 | 301:12 303:20 | 88:2,9 90:16 | 287:8,8 | 50:14 130:12 |
| 92:11,17 95:24 | faculty 151:20 | 90:24 91:18,19 | family's 44:9 | 139:23 149:15 |
| 97:18 112:11 | failing 161:8 | 94:10,13,16 | fanned 28:20 | 155:4,24 |
| 112:18,23 | failure 161:17 | 95:3,5,12,18 | far 7:19 83:7,13 | 181:22 188:8 |
| 140:15 145:19 | fair 128:3 | 95:22 96:20,22 | 83:17 106:12 | 235:12,24 |
| 147:23 154:23 | 136:10 159:19 | 108:9 112:20 | 108:1 111:21 | 245:21 247:21 |
| 154:24 155:2 | 200:4 207:6,10 | 121:21 144:1 | 145:22 154:13 | 253:24 300:4 |
| 155:20 160:16 | 283:16 | 146:22 149:1,4 | 166:12 211:1 | feeling 43:17 |
| 169:6 170:17 | fairly $53: 23$ | 149:7,9,14,15 | 218:23 219:1 | 73:19,22 |
| 170:21 215:21 | 55:11 57:8 | 149:16,18,22 | 235:3 244:17 | 157:14 |
| 217:17,19 | 138:7 253:3,5 | 151:8,8,9,15 | 247:19 269:11 | feelings 74:5 |
| 254:25 255:7 | faith 181:23 | 151:24 152:10 | 271:13 291:24 | 157:12 |
| 256:4 258:10 | 293:10,21 | 152:11,13,20 | fascinated | feels 147:25 |
| 260:3 269:19 | faith-based | 165:21 167:11 | 234:10 | feet 31:3 46:16 |
| 282:25 283:7 | 144:5 | 173:24 189:11 | fashion 279:18 | 46:17 49:13 |
| 287:11 291:12 | fall 39:21 61:3 | 189:20 195:5 | fast 62:9 214:20 | 54:4,13,22 |
| 298:5 | 301:14 | 195:18 196:1 | 237:3 | 55:16,17,17 |
| facing 60:13 | false 167:17 | 205:3 214:16 | fault 74:25 | 57:10 59:16 |
| 61:21 197:18 | familial 41:24 | 214:21 219:13 | faulty $38: 18$ | 60:15 71:6,10 |
| fact 67:10 172:9 | familiar 32:8 | 219:14 254:15 | favor 4:21 7:10 | 71:17 72:2 |
| 176:20 180:14 | 133:12 209:22 | 260:18 261:21 | 144:15 155:8 | 97:19,19 98:3 |
| 197:9 203:6 | 212:14 | 261:24 263:23 | 155:12 156:4 | 99:6,8 101:11 |
| 205:13 212:2 | familiarity | 265:2 272:15 | 159:18 | 104:3 119:12 |
| 213:16 221:16 | 160:9 | 284:11 288:4 | favored 156:8 | 127:25 132:19 |
| 225:11 226:6 | families 13:17 | families's 42:16 | fear 156:7 | 132:25 134:2 |
| 232:18 234:22 | 15:23 16:2,15 | family 8:18 | fears 123:7 | 149:6 155:10 |
| 245:17 250:17 | 16:20 25:6,22 | 18:24 24:11 | feasible 27:2 | 155:21 156:23 |
| 256:22 267:9 | 25:25 26:7,13 | 26:1,5 31:20 | 49:5,16 53:3 | 158:4,10,10 |
| 273:23 278:1,2 | 26:15,16,19 | 34:17 35:7,20 | feature 124:21 | 165:24 184:3 |
| 281:12 288:21 | 32:2 34:25 | 35:21 37:10,16 | 125:10 | 187:23 192:17 |
| 289:7 292:1 | 35:5,19 36:8 | 37:24 39:4,13 | features 51:16 | 194:3 198:2,19 |
| 297:18 298:24 | 36:12,18,20 | 40:9,17 41:21 | February 28:17 | 207:15 218:24 |
| 303:6 | 37:5,7,20 38:3 | 41:21 42:5 | 116:10 134:9 | 225:17 233:20 |
| factor 41:19 | 38:12,13 39:6 | 44:3,4 45:22 | 136:19 137:5 | 269:3,4,9,15 |
| 66:6,10 168:2 | 39:15,17 40:11 | 48:9 56:19 | 160:14 164:3 | 269:15,16,22 |

326

| 269:23,25 | 156:1 199:13 | 93:4 102:18 | 128:17 | flow 198:25 |
| :---: | :---: | :---: | :---: | :---: |
| 270:1,13 | 233:14 | 103:3,7 122:13 | five-year 94:5 | fluency 275:13 |
| felt 123:15 | financial 263:24 | 130:5 133:7,9 | fixtures 267:4 | focus 136:6 |
| 127:2 269:17 | find 95:24 | 133:11 136:12 | flat 100:14 | 145:2 192:10 |
| FEMS 67:25 | 102:16 105:3 | 138:3,14 | flatly 161:25 | 200:20 247:4 |
| fewer 18:25 | 106:5 113:2 | 141:14 143:10 | flaws 123:25 | 290:9 |
| 42:24 53:2,6 | 119:23 151:25 | 157:13 160:11 | fleeing 93:8 | focused 112:7 |
| 235:7 | 169:13 172:7 | 160:11 163:16 | fleshed 131:15 | 280:9 |
| fide 180:9 | 196:22 260:1 | 172:15,17 | flexibility 44:10 | focusing 219:16 |
| field 12:4 38:2 | 273:18 | 174:25 176:20 | 51:14 73:5 | focussed 207:7 |
| 140:20 | finding 166:1 | 176:21 182:11 | 166:8,24 | 274:22 |
| fields 211:2 | 288:21 295:8 | 189:13,18 | flexible 65:21 | foliage 67:20 |
| fifth 71:8 | findings 172:8 | 197:12 204:2 | 66:5 | folks 243:12 |
| Fifty 185:21 | 245:17 278:2 | 219:17 220:11 | floating 183:24 | follow 226:14 |
| figure 126:6 | 289:7 292:1 | 234:23 245:8 | floor 1:24 14:11 | 228:9 280:6 |
| file 5:3 172:8 | 297:18 298:24 | 248:4 252:24 | 41:13 42:23 | followed 155:23 |
| 299:10,11 | 301:12 303:6 | 260:6 265:21 | 43:2,6,10,20 | following 44:22 |
| 301:10,11,16 | 303:20 | 265:25 275:21 | 43:22,23 44:14 | 52:18 116:22 |
| 302:21 303:6 | finds 119:14 | 276:3 278:7 | 44:17,17 57:14 | 155:6 300:12 |
| filed 116:13 | 166:1 | 288:24 293:23 | 57:18 58:2 | followup 267:6 |
| 135:18,21 | fine 12:12 14:14 | fiscal 25:11 95:4 | 63:21 66:18 | food 64:5 147:9 |
| 136:14 139:7 | 54:872:25 | fit 32:3 39:1 | 67:6,6 72:11 | 147:11 188:1 |
| 161:7 207:3 | 74:3 129:17 | 60:14 101:8 | 72:22 73:7,20 | 205:4 233:9 |
| 218:13 | 142:15 157:22 | 147:19 188:16 | 73:24,25 75:18 | foot 57:13 59:6 |
| filing 6:1 38:15 | 223:24 231:20 | fits 38:19 40:8 | 75:19 77:8 | 59:8,12,15,19 |
| 116:15 117:8 | 234:6 236:5 | 109:4 169:6 | 88:3,24 92:13 | 59:19 72:18 |
| 117:10 160:12 | 248:10 249:6 | five 17:9,11,15 | 95:10,17 96:1 | 73:13 98:21 |
| 160:13 219:17 | 275:22 291:24 | 67:16 98:3 | 96:24 98:1,3,8 | 101:14 103:19 |
| 296:17 298:3,9 | 297:15 300:4 | 103:18 116:1,3 | 107:8,21 109:1 | 103:20 132:24 |
| 298:13 301:15 | 301:14 303:11 | 116:5,21 119:8 | 109:6 125:12 | 165:16,18 |
| 302:17 | 303:24 | 119:9 127:15 | 125:16 132:23 | 190:14 |
| filings 288:25 | finish 80:9 | 128:21 129:1,2 | 132:24 133:9 | footage 101:9 |
| 296:24 297:3 | 91:25 178:13 | 132:1 142:22 | 133:11 157:13 | 266:7 |
| 297:11 | finished 4:18 | 144:18 153:22 | 158:4 167:11 | football 211:2 |
| fill 4:24 142:18 | finishes 136:1 | 155:8,12 | 198:14 269:4 | footprint 73:9 |
| 142:19 | finishing 203:21 | 170:19 193:19 | 284:23 285:7 | 87:3 97:13 |
| filled 171:9 | fire 51:19 | 196:18 229:25 | 285:14,16,22 | 98:19 125:9 |
| filth 204:24 | 188:25 | 237:17,18 | 285:24 287:12 | 133:8 251:8,11 |
| final 155:15 | firm 9:16 62:5 | 268:14 269:15 | floor's 43:12 | 266:7 282:10 |
| 185:14 202:14 | first 4:17 7:25 | 277:11 283:13 | floor-to-floor | 287:21 |
| 221:4 248:19 | 8:6 10:4 11:18 | 288:9 | 59:8,11 | force 120:6 |
| finalized 30:10 | 16:13 28:23 | five- $77: 7$ | floors 43:18 | 272:7 |
| 65:17 138:7 | 37:2 39:5 55:6 | five-minute | 73:15 96:8 | forced 235:2 |
| finally 7:3 | 68:25 70:18 | 114:15 223:14 | 98:20,22 | 254:11 |
| 123:14 154:24 | 83:25 85:18,21 | five-story 128:9 | 103:18 125:14 | forefront 43:13 |


| foreground | 274:22 279:24 | fronting 119:3 | 43:759:17 | 227:10 230:25 |
| :---: | :---: | :---: | :---: | :---: |
| 61:18 | 286:14,18,24 | fronts 119:7 | 64:18 81:7 | 233:3,6 251:10 |
| foremost 102:18 | 291:8,15 | 128:16 | 84:11 98:9,18 | 252:23 287:20 |
| 265:22 278:7 | 292:15 295:11 | fruition 105:12 | 145:20 153:23 | gardeners |
| foreseeable | 304:3 | fuel 179:22 | 179:18,18 | 195:21,22 |
| 31:19 | forwarded | 184:16 188:21 | 182:19 190:16 | gardens 56:11 |
| forever 193:14 | 49:10 | 188:23 | 249:3 253:11 | 61:7,15,20,22 |
| forget 83:13 | foster 57:19 | fulfill 47:20 | 257:18 291:23 | 67:2 100:10 |
| 204:11 | 73:24 253:21 | 249:8 | 298:20 | 119:1,5 123:6 |
| forging 232:12 | 253:23 | full 11:17 34:4,6 | Furthermore | 160:19 167:16 |
| forgotten | found 22:20 | 34:6 44:4 | 31:25 249:10 | 168:1 179:24 |
| 131:10 | 35:25 42:3 | 56:14 88:17 | future 31:19 | 196:18 197:9 |
| form 29:11 | 63:11 83:1 | 98:14 117:21 | 62:18 118:18 | 198:9,12 |
| 153:6 162:3 | foundation | 139:18 161:5 | 144:11 146:22 | 224:24 227:9 |
| 165:12 246:16 | 253:5 | 164:11 245:16 | 149:7 231:5 | 233:8 235:6 |
| 247:23 272:7 | four 17:15 26:20 | 281:5 |  | 252:20 257:2 |
| formal 81:1,7 | 58:10 116:21 | full-time 135:4 | G | 270:20 271:3,6 |
| 81:13,18 | 127:15,16,21 | fullest 204:18 | G 4:1 | 271:12 287:22 |
| formally 177:9 | 128:3 142:22 | fully 43:10 | game 66:13 | 293:18 295:2,5 |
| 299:23 | 145:15 154:19 | 110:11 144:13 | gap 203:10 | 298:8 |
| formation | 155:14 167:19 | 161:21 162:15 | garage 61:11,21 | Gardens' |
| 137:13 | 191:12 200:16 | 168:15 | 63:5,16 99:5 | 122:17,25 |
| formed 78:9 | 200:17 211:2 | fumes 195:16 | 99:17,24 100:6 | gather 50:18 |
| 173:3 | 224:13 263:14 | 216:12,24 | 100:8 103:3,3 | Geldart 46:1 |
| former 16:1 | 269:1,1 277:11 | function 98:1 | 103:4,5,7 | 139:5 |
| 18:11 151:4 | fraction 71:16 | 132:3,9 | 117:24 122:12 | general 2:10 8:9 |
| 176:9 294:7,7 | 71:21 | functioning | 122:13,16 | 9:12 14:7 16:1 |
| formerly 32:9 | fragile 184:20 | 131:8 216:10 | 180:4 185:2 | 16:4,14 20:13 |
| formula 274:12 | Fred 4:7 | functions 76:22 | 195:15 199:6 | 24:11,15,25 |
| 274:17 | FREDERICK | 117:13 130:10 | 199:21 207:19 | 26:5,15,23,25 |
| fort 18:12,22,22 | 2:2 | 248:21,23 | 208:1,2,6 | 29:18 31:18 |
| 21:5 | free 236:7 | Fund 93:2 | 211:7 212:8 | 32:24 33:3,7 |
| forth 159:6 | frequent 130:1 | fundamental | 232:20 233:15 | 34:22 35:3,9 |
| 174:16 286:20 | 151:12 | 165:5 | 236:2,4 239:4 | 36:3 37:3,8,23 |
| 294:21 | frequently | fundamentally | 240:16 241:8 | 40:1 42:2 |
| forum 136:7,9 | 153:20 207:23 | 231:9 286:19 | 298:20 | 47:22 48:6,9 |
| 162:7 | 213:22 | funded 38:25 | garages 118:3 | 48:20 49:11 |
| forward 5:1 | Friday 134:25 | 39:12 | garbage 200:21 | 52:3,24 53:12 |
| 6:15 9:2 22:7 | 135:3 192:6 | funding 274:12 | 201:1,6 218:23 | 69:13 73:23 |
| 32:24 49:7 | 297:1,3 | funds 32:19 | 219:6,19,22 | 88:8 90:16 |
| 50:8 76:5 | friends 273:17 | furnished 43:10 | 220:8,12 | 91:1 95:1,4,16 |
| 81:25 114:17 | front 60:7 63:23 | furniture 36:1 | 226:23 256:20 | 108:10 116:14 |
| 140:3 150:7 | 110:4 181:20 | 201:23 202:1 | garden 55:7 | 117:2 121:14 |
| 229:1 249:19 | 189:3,6 190:5 | further 17:14 | 56:16 61:8 | 141:23 146:9 |
| 262:4 268:22 | 264:4 | 18:23 22:1 | 100:2 224:25 | 146:11,16 |

328

| 147:18,19 | 134:24 248:5,7 | go 6:15 7:16,17 | 33:7 35:8,8,10 | 148:20,24 |
| :---: | :---: | :---: | :---: | :---: |
| 148:16 150:25 | 249:21 252:1 | 7:22 9:2,25 | 35:11 41:17 | 159:8 168:5 |
| 151:3,9 159:17 | 252:16 255:25 | 10:3,9,12,16 | 42:1 43:20 | 170:9 177:7,16 |
| 169:21,22 | 256:7 257:22 | 11:19,23 15:8 | 48:8 93:20,24 | 178:13 180:2 |
| 173:7 174:10 | 265:7,15 | 23:14 33:22 | 94:4 108:8 | 182:20,20 |
| 182:6 214:15 | 268:17,25 | 34:6 62:9 | 109:3,8 159:19 | 184:12,15,18 |
| 230:10 246:14 | 277:9,14,16,21 | 64:17 70:18,23 | 203:12 230:10 | 185:12 189:4 |
| 251:25 254:16 | 277:24 278:4,9 | 72:20 77:23 | 260:21 263:22 | 190:11 193:22 |
| 254:24 260:23 | 278:12,15,21 | 80:9,13 81:9 | goals 38:10 | 194:2,3,5,10 |
| 261:2 293:7 | 279:4,12,16,19 | 84:3 85:5 | 46:19 47:16,21 | 197:2,20 199:3 |
| 295:9 | 280:16 302:2,5 | 86:14 91:5 | 53:5 66:10,13 | 199:5,9 200:18 |
| General's 52:11 | Gills 106:7 | 97:10 105:9 | 107:9 112:21 | 200:25 201:19 |
| generally 37:5 | Gilmartin | 106:5 109:20 | 119:18 123:20 | 201:21,23,24 |
| 224:7 255:12 | 168:17,18 | 115:13,16,24 | 170:21 251:24 | 206:2,6,17 |
| generate 62:23 | give 5:1 23:14 | 116:5 127:8 | 252:14 260:2 | 207:20 214:19 |
| 201:1 258:5 | 23:15 56:5 | 133:6 138:9,16 | 264:2 | 215:3 216:20 |
| generation | 57:14 69:24 | 138:24 140:10 | goes 20:13 | 217:7,11,13 |
| 62:19,20 | 71:4,20 110:24 | 140:24 141:21 | 137:11 186:3 | 220:17 226:17 |
| 259:18 | 114:17 139:22 | 142:20,24 | 199:10 210:4 | 228:18,23 |
| generators | 142:25 148:17 | 143:1,3,15 | 212:14 214:9,9 | 229:4,5 232:8 |
| 192:17 236:19 | 160:3 173:3 | 144:22 145:4 | 237:4 239:10 | 232:9,14 |
| generous 182:2 | 183:2 198:7 | 147:9,24 148:8 | 243:3,6 274:13 | 234:23,25 |
| getting 72:7 | 200:17 209:4 | 151:17 157:16 | 276:1 | 235:1,15,17 |
| 143:11,12 | 229:1,5 236:5 | 172:14,20 | going 7:15,17,19 | 237:13,16 |
| 145:18 225:20 | 237:13 282:15 | 177:21 178:10 | 7:23 10:3,9,12 | 241:5 245:11 |
| 235:21 243:13 | 288:22 | 178:14,19 | 10:19 11:5,6 | 245:19,22 |
| 260:21 | given 6:14 24:21 | 179:20 185:5 | 11:10,13 16:9 | 246:1,2 247:6 |
| giant 96:3 156:4 | 62:25 64:3 | 187:2,11 206:3 | 23:14,15,17,20 | 247:8,11 |
| 187:23 189:1 | 68:9 72:13,15 | 206:18 207:23 | 34:1,5 44:21 | 251:19,20 |
| 190:4 194:24 | 97:5 152:9 | 210:14 217:9 | 59:7 67:9 70:5 | 254:21 255:11 |
| 199:8 | 161:2,13 | 218:2 222:25 | 70:11,17,18 | 255:12,13,25 |
| Gilles 251:21 | 170:13,16 | 229:4 230:18 | 73:2 83:21 | 257:2 262:15 |
| Gillis 9:11,11 | 171:19 190:19 | 232:25 236:16 | 89:8 96:3 | 263:2 266:21 |
| 24:16 48:6 | 198:11,19 | 237:18 239:8 | 105:3 106:20 | 266:24 270:3 |
| 53:19 79:8 | 215:10 227:23 | 240:21 244:14 | 107:9 108:15 | 270:16 272:4,6 |
| 80:16,17,22 | 264:18 266:5 | 246:3 247:8 | 109:15,23 | 275:24 285:12 |
| 81:4,11,15,21 | 270:8 271:16 | 248:2 249:19 | 110:3,13,20,21 | 286:14,19 |
| 82:9,19 83:8,8 | 276:16 282:2 | 252:4,9,12 | 114:15,22 | 288:8,14 295:9 |
| 83:9,9 84:20 | 292:21 | 255:21 266:1 | 115:8,9,11,13 | 297:6,15,17 |
| 84:21,24 97:1 | gives 161:14 | 275:24 282:22 | 131:14 132:4,7 | 298:22 301:16 |
| 97:17 102:9,11 | giving 80:11 | 282:23 287:22 | 132:10 135:2,8 | 301:23 302:19 |
| 104:25 105:6 | 118:6 142:8 | 288:17 291:21 | 136:20,23 | 304:16 |
| 105:17 106:1 | glass 58:23 | 292:1 294:25 | 138:24 141:21 | Gold 267:3 |
| 106:11,16,20 | glowing 9:4 | 304:18,19 | 141:23 142:6 | good 4:2 6:20 |
| 111:18,20 | 143:7 | goal 31:17 33:3 | 143:2,3,11 | 9:13,15 15:3 |


| 15:18 20:5,6 | 173:2 248:15 | 50:3 53:21 | 255:18 262:19 | 185:7 193:5 |
| :---: | :---: | :---: | :---: | :---: |
| 22:12 24:1 | 263:9 265:23 | 69:13 152:18 | 286:12 293:11 | 213:25 |
| 30:1,2 31:15 | 275:11 288:1 | ground 41:13 | guiding 25:4 | happy 19:10,17 |
| 32:14 34:13 | governs 272:18 | 63:21 98:1 | guys 132:21 | 33:10 111:7 |
| 47:6 48:4 | 272:19 | 117:24 123:8 | 223:23 237:12 | 124:11 230:5 |
| 54:12 62:3 | grade 182:7 | 124:24,24 |  | 233:11 286:5 |
| 66:22 67:12 | 253:2 | 125:12 175:17 | H | 293:5 |
| 84:21,24 86:15 | grandchildren | 184:17 | Ha 212:20 | hard 86:22 87:7 |
| 110:1 111:1 | 207:22 | grounded 163:1 | habitable 158:5 | 94:6135:8 |
| 116:9 122:3,6 | grant 31:2 47:19 | groundwater | 158:7 | 247:4 272:1 |
| 129:18 132:4 | 200:6 | 125:1 | habits 148:5 | hard-hearted |
| 132:10 141:19 | granted 30:22 | group 101:14,19 | half 117:19 | 230:9 |
| 142:23,23 | 83:24 164:14 | 132:3,10,14 | 121:14 147:13 | hardship 162:22 |
| 146:5 152:8,12 | 180:8 | 150:10 156:16 | 180:3 186:1 | 164:10 168:23 |
| 152:23 153:17 | granting 66:6 | 165:4 173:3 | 190:12 197:19 | 168:24 169:1 |
| 173:16 181:7,7 | 181:21 | 182:5 295:11 | hall 5:8 58:5 | Hargrove 134:8 |
| 181:9 187:13 | grass 190:5 | groups 50:25 | 95:21 108:22 | harmed 119:25 |
| 191:19,23 | Gray 261:20 | 80:20 101:6 | halls 148:7 | 123:7 |
| 194:16 196:12 | great 7:8 23:22 | 293:8,9,10,20 | hallway 43:12 | harmful 165:22 |
| 196:13 202:22 | 32:2 33:12 | 294:18 295:1 | 44:2,8,16 | harmonious |
| 246:24 247:12 | 37:18 43:4 | grow 100:4,13 | hallways 42:25 | 39:9 |
| 277:6 289:21 | 53:8 76:6 | growing 36:14 | 95:18 | harmonize 42:4 |
| 291:21 302:4 | 111:24 115:6 | 233:9 | hamper 130:9 | harmony 69:13 |
| 304:13 | 115:22 142:13 | growth 184:19 | hampered | 169:20 271:24 |
| good-neighbor | 148:5 158:15 | guard 99:7 | 123:15 | Hart 2:3 4:8 |
| 215:19 217:22 | 159:6 161:13 | guards 152:9 | hand 4:22 | 124:8 126:2 |
| 218:17,19 | 161:15 171:22 | guess 11:2 71:13 | 136:15 235:17 | 127:5 224:10 |
| 219:8 242:10 | 185:8 198:7 | 71:24 83:8,12 | handful 35:16 | 226:17 227:22 |
| 242:19,24 | 201:8 206:18 | 98:3 99:19,22 | handle 98:21 | 228:15 237:6,8 |
| 243:14 255:17 | 228:25 229:8 | 102:6 110:21 | 100:12 232:15 | Hart's 228:10 |
| 258:18 | 232:11 246:24 | 115:14 127:12 | 244:18,20 | hate 293:3 |
| Google 201:25 | 247:10 275:15 | 156:1 157:1 | handled 120:17 | head 138:22 |
| gosh 246:20 | 303:10 | 159:7 178:18 | hands 142:3,5 | 176:6,12 |
| gotten 100:25 | greater 31:3 | 186:22 187:3 | 228:20 | 199:16 277:2 |
| 109:19 129:21 | 154:13 257:15 | 192:17 206:10 | happen 20:15 | 281:18 |
| 242:19 | greatly 167:16 | 206:20 214:4 | 32:20 93:8 | headed 36:21 |
| governance | 198:21 232:17 | 224:25 227:22 | 96:13 197:3 | headlights |
| 173:17 | green 9:4 61:24 | 275:1 282:19 | 205:2 216:6 | 184:13 211:24 |
| governed 38:21 | 99:22 100:5,8 | 283:17 291:17 | 236:2 259:15 | headquarters |
| 39:12 | 100:20 143:7 | 292:4,7 296:5 | 281:13 | 56:11,21 |
| government 1:1 | Greer 9:11 48:5 | guessing 300:17 | happened | heads 206:21 |
| 9:7 10:13 13:4 | Grier 24:15 | guideline 285:9 | 106:10 | 288:1 |
| 82:8 90:20 | Griffin 9:16 | 285:12,13,20 | happening | health 97:11 |
| 97:15 109:21 | grocery 18:20 | guidelines 42:22 | 129:25 292:16 | 242:23 |
| 162:2,6 166:17 | gross 9:21 11:22 | 73:5 76:4 | happens 139:23 | healthcare |


| 40:24 | 259:22 292:5 | 289:16,19,23 | high-rise 197:11 | 137:15 138:15 |
| :---: | :---: | :---: | :---: | :---: |
| healthy 37:15 | 296:13,22 | height-related | higher 53:25 | 138:18,21,24 |
| 296:19 | 298:1 304:21 | 226:23 | 63:13 92:4 | 141:10,13 |
| hear 6:11 10:13 | hearings 82:20 | heightened | 129:1 134:2 | 143:21 146:7 |
| 47:25 70:5 | 82:21 180:22 | 39:16 171:11 | 155:16 224:20 | 150:4,16,23 |
| 83:25 92:18 | hears 116:4 | heights 32:9 | 224:21 230:24 | 152:22 153:1 |
| 104:14 126:20 | 150:11 | 103:14 224:8 | 259:8 | 154:16 156:14 |
| 127:12 143:3,9 | hearsay 177:8,9 | held 5:20 17:18 | higher-rise | 156:25 158:15 |
| 143:11,12 | 177:18 178:22 | 30:6 50:7,23 | 100:17 | 160:3 172:12 |
| 148:12 150:6 | 179:2 200:1 | 51:1 74:12 | highest 24:18 | 172:19 177:10 |
| 157:21 159:1 | heat 151:12 | 75:4 80:18 | highlight 120:18 | 177:13,16 |
| 213:13,21,22 | heavily 123:1 | 84:25 85:1,8 | highly-popula... | 178:12,14,18 |
| 214:2,3,6,10 | height 8:16 31:3 | 85:21 116:15 | 200:24 | 179:7 180:14 |
| 221:8 279:13 | 33:4 46:15 | 136:13 160:24 | hill 2:2 4:2,7 7:8 | 181:9 184:18 |
| heard 7:20 | 59:4,5,6,9,11 | 160:25 | 7:14 9:1,8,22 | 186:12 191:10 |
| 26:21 46:14 | 59:16,18,20 | Hello 22:11 | 12:7,15 13:19 | 191:13,16 |
| 62:14 63:4 | 60:20 64:25 | 110:2 | 13:25 14:9,14 | 196:9,13 200:2 |
| 64:6 66:10 | 68:10 97:18 | help 24:8 29:15 | 14:23 15:5,15 | 200:9 205:20 |
| 75:15 129:19 | 98:2 99:1,2,3 | 30:1 32:15 | 19:19 22:2,11 | 205:23 206:2 |
| 134:22 148:2 | 103:17 109:6 | 34:19 40:23 | 22:16,24 23:7 | 206:18 210:4 |
| 154:1 157:9,25 | 110:9 118:21 | 41:4 49:4 | 23:9,11,13,22 | 210:11,12 |
| 168:3 178:5,7 | 119:8,15,22 | 76:20 94:11 | 24:1 33:12,20 | 212:21,24 |
| 182:12 195:6 | 125:15 127:18 | 95:15 141:23 | 33:25 34:5,10 | 214:7,8 222:18 |
| 198:2 199:7,16 | 127:25 128:18 | 149:14,25 | 34:14 47:23 | 222:22,25 |
| 202:14 203:21 | 132:23 134:1 | 159:5 230:12 | 48:4 53:18 | 223:9,16 224:3 |
| 203:25 204:3 | 145:3 153:9,17 | 257:5 288:19 | 54:6 62:3 | 224:9 225:23 |
| 205:5 231:24 | 154:5 155:4,10 | 293:24 303:10 | 69:22 70:16,23 | 226:16 228:9 |
| 233:7 244:18 | 155:13,15 | helpful 10:1 | 71:23 80:7 | 228:15 229:13 |
| 254:6 255:3 | 158:4,7 165:13 | 15:12 54:8 | 83:7,10 84:10 | 229:21,24 |
| 260:25 261:7 | 165:17,22,24 | 89:13 99:11 | 84:12,15 86:10 | 230:4 233:25 |
| 266:22 281:20 | 166:11,15 | 172:7 187:9 | 89:13 98:25 | 234:4 236:22 |
| 298:25 | 178:3 180:15 | helps 16:24 | 103:13,20,23 | 236:24 237:3 |
| hearing 1:24 4:3 | 181:5 182:12 | 38:10 60:19 | 104:2,5,24 | 237:11,18,21 |
| 4:4,6,11,16 | 182:12 193:22 | 266:18 | 105:15,24 | 237:24 240:21 |
| 5:14,19 6:14 | 197:14,25 | Hey 187:12 | 106:7,13,17 | 241:20,23 |
| 7:18,19,25 | 198:6,8 222:13 | Hi 129:15 146:8 | 107:2,6,13 | 243:18,24 |
| 17:18,20 20:12 | 224:14 225:15 | 149:13 234:1 | 108:1,18 109:9 | 245:4 246:13 |
| 21:9,12 29:22 | 225:21 226:5,8 | hide 58:17 100:6 | 110:18 111:18 | 246:24 248:4 |
| 30:6 74:12 | 226:8,11,21 | hiding 43:14 | 111:24 113:22 | 268:14 275:15 |
| 75:4 82:22 | 227:14,18 | high 31:23 32:4 | 114:7,14,21 | 275:22 276:8 |
| 83:1 108:8 | 228:12 230:18 | 32:5 62:13 | 115:3,6,22,24 | 276:24 277:6 |
| 116:14 143:8 | 231:8,12 | 69:12 92:6 | 116:3 121:1,10 | 288:7,11,13 |
| 157:23 159:23 | 233:21 249:18 | 118:22 132:21 | 124:5 127:6 | 289:14 290:12 |
| 160:21 185:15 | 269:3,9,22 | 149:2 155:21 | 132:17 133:1 | 290:16 291:4 |
| 192:9 202:7 | 270:4 288:3 | 197:2 | 133:22 134:4 | 291:22 294:4 |


| 295:6,19,22 | 32:10 35:19 | 285:10 | hosted 295:4 | 93:1,2,12,16 |
| :---: | :---: | :---: | :---: | :---: |
| 296:9,14,21 | 37:8 38:17,22 | Homelessness' | hot 96:9,25 | 93:17,18,19 |
| 297:6,15,21 | 38:25 39:25 | 286:8 | 147:11 | 94:7,20 136:16 |
| 298:18 299:14 | 40:1 42:11 | homeowners | hotel 91:9 | 146:15 149:6 |
| 299:25 300:8 | 49:25 72:7 | 190:22 | 146:25 147:15 | 149:22 151:8 |
| 300:11,20,23 | 73:14 76:1,13 | homes 18:24,25 | 147:17,18 | 152:11 155:6 |
| 301:2,5,7,16 | 76:16 77:14 | 42:13 46:14 | hotels 91:20 | 158:9,12,13 |
| 302:6,10,12,18 | 90:14 91:7 | 67:16 68:3,8 | 149:17 261:20 | 205:2 225:2 |
| 302:23,25 | 93:6 94:10 | 120:10,12 | hour 14:3,5 | 228:6 273:5 |
| 303:9,24 304:4 | 146:22,24 | 125:5 128:8 | 23:14,14,17,18 | 282:2,7 284:13 |
| 304:8,13 | 149:22 151:7 | 165:5,18 166:3 | 23:19,21 | Houston 234:14 |
| hire 209:20 | 151:19 152:16 | 204:15 205:10 | 188:20 | 234:14 |
| hired 32:4 49:3 | 159:20,22 | 227:8 230:23 | hours 8:2 17:19 | HPL 60:4 |
| 85:21 106:5 | 161:10 162:2,7 | 257:16 258:1 | 44:14 61:7 | HSEMA 139:6 |
| 209:25 | 163:18 167:10 | 289:17 290:5 | 109:18 130:20 | HSRA 38:23,23 |
| historic 25:13 | 168:10 173:24 | Homeward | 130:20 178:7 | 39:3,14,15 |
| 248:13 | 181:18 189:13 | 25:10 26:3 | 193:19 203:19 | 40:6,8 |
| history 171:12 | 189:15 191:6 | 35:1 90:15,17 | 240:9 | HUD's 39:23 |
| hit 133:10 189:6 | 195:5,7 197:13 | 93:3 209:13 | house 26:16 | huge 150:9 |
| 198:23 | 200:24 201:25 | honest 10:3 | 52:4 147:23 | 183:4 232:22 |
| hoc 201:16 | 202:1 203:24 | 246:2 | 187:17 188:15 | human 9:14 |
| hodgepodge | 272:15 276:19 | honor 14:20 | 189:6 191:21 | 13:5,10 24:14 |
| 234:17 | 277:11 278:19 | 196:4 | 192:24,25 | 25:17 34:16 |
| hold 216:8 | homelessness | hope 32:13 38:8 | 194:6,6 197:20 | 47:14 48:25 |
| 222:18,18 | 12:1 13:4,7,9 | 70:21 123:24 | 203:5 210:16 | 89:22 116:17 |
| holding 28:20 | 16:16,21 24:19 | 132:11 156:13 | 213:17,23 | 266:5 |
| 136:15 | 24:21 25:1,3 | 192:19 194:10 | 266:14 | humane 16:14 |
| hole 235:3 | 25:11,14 26:13 | 194:15 205:16 | housed 97:6 | humanity 146:1 |
| home 4:18 68:14 | 34:24 35:2,14 | 243:2 245:22 | households | humanize 59:3 |
| 68:15,19 | 36:5,8,12,19 | hopefully 95:25 | 36:11 | hundred 76:10 |
| 119:14 143:1 | 36:23 37:21 | 105:8 116:7 | houses 118:25 | 184:3 194:15 |
| 153:3 187:24 | 38:4 39:12 | 243:13 | 183:14 192:24 | 240:7 |
| 190:1 196:20 | 40:12 46:21 | hopes 30:18 | 192:25 224:18 | hundred-foot |
| 196:23 201:18 | 50:14 75:25 | hoping 139:1 | 225:5,7 234:19 | 194:9 |
| 203:9,16,20 | 76:20 77:19,20 | 206:7 | 234:20 290:21 | hundred-year... |
| 204:16,18 | 90:12,19,22,23 | horizontal | housing 8:18 | 188:3 |
| 209:19 213:9 | 91:22 92:3,4,6 | 57:12 | 25:16 31:20 | hundreds 29:8 |
| 215:7 256:25 | 92:7 93:20,21 | horrible 234:16 | 32:1,9 34:18 | 37:4 |
| 273:7,12 | 94:19 95:16 | hospital 16:2 | 35:6 36:9,13 | hurt 261:6 |
| homeland 45:25 | 146:17 149:2 | 37:9 52:24 | 39:3,5,9,14,22 | husband 146:11 |
| 117:14 130:15 | 154:12 254:13 | 151:4 | 40:5,7,9,13,14 | 146:18 181:12 |
| 130:25 | 260:19 262:3 | hospital's | 40:17,20,20 | 203:3,17 |
| homeless 13:2 | 263:23 272:20 | 151:10 | 42:20 45:22 | hybrid 162:21 |
| 13:13 15:23,24 | 272:23 273:2 | hospitals 147:20 | 56:19 76:21 | 162:25 164:8 |
| 16:2 25:6,7 | 274:1,3,4,15 | host 94:18 | 89:2 92:22,25 | hypothermia |


| 35:9 284:15 | 183:19 ignoring 121:8 |  | 199:17 249:13 | incorporated |
| :---: | :---: | :---: | :---: | :---: |
|  |  | impediment | inauguration | ,751:22 |
| I |  | 125:2 | 131:4 | incorrect |
| ICH 25:8 66:12 | 60:1,7,12 | imperative | inches 103:18 | 265:13 |
| 285:1 286:20 | 61:19 | 144:21 203:15 | 103:19 158:4 | increase 25:23 |
| id 78:2 | images 56:1,3 | imperatives | 269:4 | 25:24 63:8 |
| Idaho 8:19 | 61:3 99:16,22 | 144:24 | incident 93:7 | 89:19 100:12 |
| 18:13,13,15,19 | 118:4 | implement | include 27:19 | 198:21 199:5 |
| 18:21,24 19:4 | imagine 95:19 | 281:4,6 | 50:23 51:16 | 225:16,21 |
| 22:19 24:7 | 187:7 205:1 | implementing | 80:19 86:7 | 239:2,3 280:22 |
| 27:15 34:18 | 225:20 244:14 | 35:11 52:7 | 90:24 122:25 | 282:20,23 |
| 40:6 48:11 | immediate | importance | 125:9 | 283:4 |
| 50:1 53:22 | 35:13 40:11 | 154:14 | included 18:10 | increased 36:11 |
| 55:10 58:7 | 44:8 50:18 | important 17:1 | 19:15 20:12 | 89:6 94:8 |
| 60:13,22 61:17 | 51:7 78:13 | 18:14 35:3 | 29:17 30:10 | 188:9 190:3,24 |
| 79:17 119:9 | 166:3 203:2 | 66:6 94:12 | 36:5 40:18 | 198:24 199:3 |
| 129:4 173:12 | 293:9 294:19 | 95:14 115:7 | 64:11 71:12 | 222:6 239:13 |
| 173:20 176:8 | immediately | 120:16 143:20 | 74:16 79:17 | incredible 146:2 |
| 176:25 187:16 | 51:18 93:14 | 145:12 150:10 | 117:19 127:1 | incredibly 152:6 |
| 188:20 191:20 | 118:25 | 155:25 157:10 | 138:12 284:17 | increment 59:18 |
| 193:18 196:1 | imminent 25:7 | 158:14 182:9 | includes 39:24 | indicate 113:15 |
| 196:21 199:2 | impact 31:23 | 231:7 253:19 | 40:4 57:17,24 | 297:6 |
| 200:13 203:2,8 | 45:23 60:20,25 | 254:12 288:5 | 67:13 229:11 | indicated 23:5 |
| 203:22 205:7 | 66:20 86:23,23 | Importantly | 274:5 | 66:4,19 67:9 |
| 213:25 214:11 | 103:10 145:20 | 28:7 33:1 | including 13:17 | 68:6,25 69:16 |
| 222:6 250:6 | 149:20 170:3 | impose 169:17 | 19:1,3 30:9 | 74:11 136:22 |
| 271:2,7 | 184:22 190:16 | imposed 162:22 | 44:5 45:14 | 138:17,23 |
| idea 115:25 | 193:23 194:2 | 164:10 174:5 | 74:15 81:18 | 139:2,9 158:2 |
| 171:15 211:20 | 194:12 195:1 | impossible | 92:12 112:19 | 201:13 206:22 |
| 212:8 294:18 | 214:17 236:18 | 190:10 | 144:13 149:8 | 207:25 209:7 |
| ideal 43:3 | 243:4 253:8 | impound 55:1 | 151:17 155:4 | 211:23 213:2,8 |
| ideally 43:11 | 255:1,23 256:4 | 68:18 256:14 | 166:13 176:25 | 215:14 238:1 |
| ideas 125:25 | 257:6,11 258:2 | improve 77:2 | 189:10 214:2 | 238:13 241:15 |
| identified 49:5 | 258:11,14 | improved | 281:7 | 250:4 267:9 |
| 49:19 83:4 | 259:2,5 260:24 | 214:24 | incompatible | indicates 67:5 |
| 137:2 201:8 | 270:17 274:17 | improvement | 231:9 | 112:18 140:7 |
| 239:2,12 | 289:21 290:4 | 68:16,21 | inconceivable | 254:23 |
| 261:12 | impactful 51:18 | improvements | 195:20 201:18 | indicating 105:2 |
| identifies 48:13 | impacts 31:25 | 118:16 | inconvenience | 134:9 221:9 |
| identify 27:16 | 37:15 61:5 | in-boundary | 149:23 154:14 | 250:23 |
| 49:4 156:24 | 68:4 86:17 | 47:2 | 195:22 | indication |
| 217:22 | 87:10 170:2 | in-room 44:7 | inconvenienced | 113:15 |
| identifying | 250:12 | in-suite 108:23 | 154:9 | indicted 52:2 |
| 161:9 | impair 119:15 | inappropriate | incorporate | individual 23:16 |
| identity 183:18 | 192:14 196:5 | 176:25 179:19 | 50:19 | 80:24 158:5 |


| 170:19 216:14 | 75:2 90:14,15 | 134:3 137:7 | internally 75:7 | irrevocably |
| :---: | :---: | :---: | :---: | :---: |
| 246:6 295:1 | 94:9 | 151:3 286:18 | interrupt 121:2 | 195:25 |
| individuals | initiatives 36:9 | intending | 150:8 178:19 | isolated 38:6 |
| 10:19 25:6 | Inn 146:25 | 115:21 298:9 | interval 55:15 | Israel 2:14 |
| 140:20 141:24 | 147:15 | intense 120:5 | 59:12 | 111:1,2 143:25 |
| 144:2 | Inner 25:3 | 180:21 | intervened | Isreal 293:20 |
| indoor 57:24 | input 29:12 78:6 | intensive 152:21 | 134:23 | issuance 173:18 |
| indoors 204:21 | 79:3,22 81:1 | intent 61:22 | intervening | issue 13:3 77:16 |
| industry 47:14 | 81:14,18,18 | 69:14 86:21 | 75:6 | 83:6 89:22 |
| inefficient 37:6 | 85:22 86:5 | 99:24 119:15 | intricacies 19:6 | 104:9,15 |
| infant 36:20 | 136:21 137:3 | 119:24 165:23 | introduce 9:2,8 | 120:21 124:23 |
| infestation | 138:2 207:11 | 169:21 192:14 | 22:8 60:4 | 125:18 126:19 |
| 201:6 | 250:14 | 196:6 231:10 | 142:25 | 126:25 133:3 |
| infestations | insisting 160:23 | intention 280:7 | introduced 17:3 | 136:7 139:19 |
| 151:13 | instability 95:22 | 280:8 | 171:13 | 154:5 164:4,7 |
| information | installed 184:7 | intentional | Introductory | 167:1 184:23 |
| 5:17 29:13,17 | instance 119:25 | 43:13 | 3:3 | 185:20,25 |
| 44:25 45:14 | 166:20 257:5 | intentionally | intrusive 43:16 | 206:13 219:10 |
| 82:21,23 83:11 | 263:18 264:3 | 119:8 123:3 | inventory 27:6,7 | 221:7,15 226:6 |
| 110:14 111:19 | instances | interact 144:17 | 48:22,24 175:3 | 226:19 228:8 |
| 111:20 121:25 | 249:11 263:12 | interaction | 208:11,13,17 | 232:21 249:13 |
| 123:16 160:14 | instant 42:9 | 133:14 148:24 | 208:22 265:10 | 267:1 275:19 |
| 209:4 219:25 | Institute 65:23 | Interagency | 265:21,23,25 | 288:3 |
| 246:9 250:1 | institution | 13:7 75:25 | 266:3,13 278:7 | issued 43:19 |
| 276:15 289:24 | 122:6 | 90:19 285:9 | 284:17 | 161:3 174:14 |
| 291:15 294:21 | institutional | 286:8 | invest 190:23 | 277:23 |
| 294:25 298:4 | 73:12 166:24 | interest 124:2 | invested 214:23 | issues 15:13 |
| 298:10,11,14 | 167:1 | 190:22 | investment | 29:10,13 34:23 |
| 300:13 303:4 | instructs 183:17 | interested 79:25 | 25:15 | 46:2 62:2 78:7 |
| informed 78:1 | insular 68:13 | 105:22 134:20 | investments | 87:5,22 116:22 |
| 78:23 79:1 | insult 192:22,23 | 143:8 176:3,18 | 25:13,21 | 117:8 118:3 |
| 284:25 286:13 | intact 159:3 | 177:3 204:9 | invited 30:16 | 119:20 120:16 |
| informing 25:4 | integrate 42:4 | 278:18,24 | 292:17 | 120:20 130:2 |
| infringe 67:23 | integrated | 279:22 280:4 | involved 138:1 | 130:24 131:14 |
| inharmonious | 50:16 | 292:4,20 | 234:12 244:11 | 136:3 143:9,14 |
| 193:3 | integrates 42:7 | interesting | 282:10 | 150:12 153:9 |
| initial 52:15 | integrity 119:16 | 124:13 193:15 | involvement | 161:12,15 |
| 138:6 174:2 | 119:24 165:23 | interests 78:24 | 79:10 214:25 | 185:12 200:22 |
| 219:16 246:7 | 192:15 196:6 | 123:23 263:16 | involves 18:24 | 214:20 221:6 |
| initially 64:11 | 231:10 289:20 | Interfaith 144:4 | 184:24 | 226:22 227:3 |
| 130:7 171:13 | intelligence | interfere 130:9 | Iraq 192:1 | 242:21 243:3 |
| 174:20 201:2 | 192:22 | interim 45:24 | ironic 164:18 | 244:15 250:20 |
| 219:11 250:3 | intend 19:14 | 116:18 130:16 | irrevocable | 253:23 255:5 |
| 257:12 | intended 39:18 | 135:7 284:9 | 193:14,23 | 258:5 260:19 |
| initiative 28:16 | 57:19 58:15 | interior 60:5 | 195:24 | 265:12 291:11 |


| issuing 249:7,9 | jumping 259:21 | 87:20,21,22 | 84:16 85:4 | 277:25 281:17 |
| :---: | :---: | :---: | :---: | :---: |
| it'll 15:12 | June 27:9 29:3 | 88:2 89:14 | 88:3 89:15,15 | 282:21 287:16 |
| item 136:19 | 30:12,14 52:12 | 104:8,10 106:9 | 89:16 90:4 | 288:7 289:2,5 |
| items 177:22 | 52:20 161:13 | 107:14,17,22 | 95:9 99:18 | 289:15 290:6 |
| 251:18 291:7 | 175:7 206:25 | 108:7 116:4 | 102:3,7 103:16 | 291:13,25 |
| 291:23 | 207:1 209:1 | 126:7,12 | 104:25 105:16 | 292:7,11,13,17 |
| iterative 86:4 | 277:12 | 129:19 143:2,8 | 109:15 116:4 | 292:21 296:25 |
|  | junkyard 55:2 | 143:12 150:6,7 | 120:18 121:6 | 304:9 |
| J | 68:18 | 150:7 177:23 | 121:11 122:9 | knowing 124:25 |
| J 187:13 | jurisdiction | 187:10 194:12 | 123:14,18 | 164:11 206:12 |
| jail 147:25 | 92:5 | 195:1 206:9,13 | 126:11,12 | 292:21 |
| 148:1,1,22 | jurisdictions | 210:19 213:17 | 127:3 129:6 | knowledge 78:1 |
| January 26:2,2 | 35:17 77:24 | 213:24 224:5 | 130:1 133:15 | 168:18 281:5 |
| 91:23 92:1 | 152:2 | 224:16 226:11 | 133:17 138:8 | known 132:6 |
| 116:15,18 | justification | 226:17 227:1,4 | 138:24 139:24 | 167:7 172:1 |
| 117:8 | 202:6 | 230:22 233:1 | 141:7 145:16 | knows 109:24 |
| Jeffrey 154:17 | justified 160:20 | 233:21 243:8 | 149:16 151:16 | 115:7 125:23 |
| jeopardized | juxtaposition | 244:16 245:8 | 152:13 153:13 | Kress 1:23 4:4 |
| 117:15 129:20 | 165:21 | 245:19 247:7 | 156:7 157:8,20 |  |
| Jerrily 1:23 4:4 |  | 247:14 259:25 | 158:22,23 | L |
| job 75:22 | K | 276:4 288:17 | 171:6 172:19 | L 2:2 |
| 141:19 263:7 | Kate 150:19 | 289:18 292:18 | 174:11 175:4 | L-shaped 54:5 |
| jobs 135:4 | keep 33:20 | 292:20,23,24 | 177:8,18,21 | 54:14 |
| 146:20 | 43:13 44:13 | 293:2 295:7 | 178:11,22 | La 32:8,10 |
| Joe 11:22 53:20 | 103:8 108:12 | 296:4 | 180:20 185:15 | labs 41:8 |
| JOEL 2:15 | 142:21 159:3 | kindergartner | 185:18 186:23 | lack 118:11 |
| John 2:8 9:20 | 175:8 178:6 | 145:15 | 187:3,4,6 | 120:5,22 133:4 |
| 120:23 121:17 | 215:25 216:10 | kinds 216:5 | 191:16,24 | 151:21 201:14 |
| 131:24 139:23 | 247:15 273:10 | kitchen 57:23 | 197:20 205:5 | 205:12 232:16 |
| 145:14 191:23 | 301:10 | 95:25 96:1,2,9 | 205:13,18 | lacks 151:19 |
| 232:7,14 | keeping 206:11 | 96:17,25 97:4 | 211:11,17 | LAKE 22:9,14 |
| 243:12 244:19 | 206:14 272:3 | 97:5,7,9 | 213:18 214:10 | Lakewood 22:9 |
| joined 24:12 | key 42:21 90:25 | kitchens 96:11 | 214:20 226:3 | land 118:9 |
| 46:1 | 230:19 | knew 222:21 | 226:10,11,24 | 146:22 162:6 |
| joining 4:8 13:9 | keys 43:19 | knocking | 228:7 231:5,17 | 165:3 171:5,9 |
| joint 164:23 | kicked 93:6 | 148:10,13 | 231:20 232:8 | 175:19,19 |
| Jordan 192:1 | kids 147:1,5,8 | know 8:1 9:23 | 232:13 236:14 | 208:14 209:8 |
| judge's 202:10 | 147:22 148:4 | 11:13,23 14:18 | 237:5 238:3 | landscaping |
| judgement | 148:12,13,17 | 15:3 20:1,15 | 241:2,15 | 51:16 215:25 |
| 172:1 | 148:23 151:20 | 20:21,24 21:15 | 242:22 244:19 | language 161:18 |
| judgment 72:5 | 214:21 273:16 | 25:1 37:17 | 244:20 245:18 | 162:9 |
| 282:16 | kind 7:16 8:1 | 38:2 40:13 | 254:1,10 | large 16:24 36:1 |
| juggling 194:1 | 9:25 13:21 | 47:25 54:12 | 259:17,21 | 37:3 53:23,24 |
| jump 12:5 | 28:3 68:17 | 56:12 62:9 | 260:8 261:15 | 54:3,13 73:25 |
| 201:11 266:21 | 70:7,16 84:18 | 73:22 74:19 | 263:20 273:11 | 118:4 119:4 |

335

| 154:3 169:25 | lawn 61:17 | leaves 183:10 | lengths 145:4 | 236:12,16 |
| :---: | :---: | :---: | :---: | :---: |
| 170:11 179:20 | 117:23 131:5 | 188:24 210:23 | lessors 17:14 | 247:1 249:14 |
| 188:1 197:1 | 184:21 | 211:4 | Lesylee 2:4 4:9 | 266:23 267:5 |
| 205:9 210:15 | laws 38:1 92:8 | leaving 187:20 | let' 142:12 | lighting 217:23 |
| 217:18 239:23 | 197:17 | 192:5 267:5 | let's 206:20 | 236:14,16 |
| 268:20 271:6 | LAWSON 2:15 | Lebanon 192:1 | 212:21 223:13 | 242:23 |
| largely 181:24 | lawsuit 161:7 | led 151:6 | 237:18 246:17 | lights 184:4,6,10 |
| larger 36:4 | lawyer 211:21 | leeway 166:6 | 246:17,18 | 194:13,13 |
| 58:13 73:9 | lay 93:10 188:18 | left 5:10 9:3 | 247:3 282:22 | 197:21 204:19 |
| 101:20 118:2,5 | layout 58:3 | 14:16 55:6,19 | 282:23 283:3 | 217:2,3,11,15 |
| 251:8,11 | lead 13:8 37:14 | 55:20,25 56:15 | 296:3,25 301:7 | 217:18,19 |
| 282:10 286:11 | 69:18 204:23 | 56:17 57:22 | 304:3,17 | lights-out |
| larger-scale | 266:24 267:3 | 59:1 142:24 | letter 69:6 73:3 | 217:13 |
| 225:9 | leaders 29:6 | 188:9 191:11 | 140:6 164:3,4 | limit 169:5,7,16 |
| largest 18:21 | 50:24 80:19 | 192:1 202:13 | 166:2 176:5,13 | 169:17 238:6,6 |
| 24:11 | leadership | 221:18 223:16 | 176:15,23 | limitations |
| lasting 17:18 | 117:14 144:6 | legal 5:23 35:17 | 193:17 199:17 | 270:7 |
| 37:14 | leading 50:4 | 39:1 59:20 | 295:24 | limited 43:18 |
| lastly 61:10 | 147:4 164:24 | 64:22 200:22 | letters 67:25,25 | 45:15 51:16 |
| late 49:2 160:12 | 189:9 | 202:9 221:6 | 67:25 165:15 | 73:20 83:22 |
| 160:21 288:25 | leads 52:7 | 272:13 | 170:8 172:3 | 152:4,4 166:20 |
| latest 35:10 | leak 184:16,16 | legislated 221:8 | letting 8:1 | 166:23 190:15 |
| 236:14 | learned 77:18 | 221:13,16 | 121:10 178:11 | 199:23 233:20 |
| Latia 146:8 | 108:9 197:12 | 261:11,23 | 191:16 | 259:17 |
| laughter 213:22 | lease 17:12 27:8 | 262:8 284:3 | level 31:23 46:5 | Limiting 42:23 |
| launched 94:8 | 48:23 75:12 | legislation 20:14 | 55:18,20 57:15 | limits 165:24 |
| laundry 41:8 | 93:11 106:6 | 29:3 30:7 | 57:17,22 59:14 | 251:8 |
| Laura 9:13 | 174:3,15 176:1 | 38:23 44:22 | 67:5 80:12,25 | line 43:11 55:16 |
| 24:14 260:6 | 264:9 266:17 | 52:12 66:12 | 80:25 99:25 | 56:2 57:11 |
| Laurie 34:15 | 278:14 280:12 | 207:4 208:16 | 124:15,20 | 58:4 106:18 |
| law 9:16 15:23 | 281:9,14 | 209:3 221:9,15 | 125:10,17 | 145:13 160:22 |
| 20:24 27:10 | leased 17:10,11 | 223:4 251:24 | 168:5 184:3 | 169:14 188:4 |
| 39:22 77:23 | 18:5 174:22 | 262:9 264:25 | 232:19 244:10 | 210:9 |
| 78:3 152:2 | 180:2 | 272:18 284:7 | 251:23 253:13 | lines 44:9 62:12 |
| 163:1 164:13 | leases 17:13 | 285:8 | 259:17 | 107:14 145:12 |
| 172:9 196:4 | 40:2 174:5 | legislative 16:10 | levels 27:25 28:2 | 282:20 287:5 |
| 222:1 245:18 | leasing 105:20 | 42:1 262:13 | Liaison 41:3 | 298:14 |
| 262:13 272:18 | 171:14 174:7 | 285:1 286:23 | life 29:25 38:14 | list 137:12 |
| 278:3 283:25 | 175:9,16 264:5 | legislatively | 52:25 145:13 | listed 5:10 |
| 284:4 285:2 | 279:10,14,20 | 202:16 | 192:2 212:23 | listening 193:19 |
| 288:22 289:8 | 280:8,10 | legitimate | lift 144:22 | 246:9 |
| 292:2 297:12 | leave 19:14 | 123:22 162:14 | light 9:4 41:14 | lists 116:22 |
| 297:18 298:24 | 108:11 260:16 | lend 153:8 | 58:24,25 68:4 | literally 147:20 |
| 301:12 303:7 | 277:4 297:6 | length 95:2,4,6 | 119:13 133:18 | 148:7 204:2 |
| 303:21 | 299:7,18 | 107:23 111:13 | 194:20 215:14 | litigation 20:22 |

336

| little 7:16 10:1 | 39:7 41:8,11 | 78:17 87:6 | 183:3 184:2 | lost 28:3 106:8 |
| :---: | :---: | :---: | :---: | :---: |
| 37:6 53:21 | 43:6 44:17 | 90:4 110:12 | 186:19 192:23 | 122:8 146:18 |
| 65:11 70:17 | 95:13 120:24 | 117:4 119:1 | 192:24 193:8 | 288:14 |
| 84:16 86:19 | 144:23 147:1 | 120:8 128:5 | 193:25 194:4,4 | lot 8:19 9:24 |
| 87:14 91:5 | 147:19 149:3 | 140:8 161:9 | 194:6,8,8,11 | 31:5 55:1 65:1 |
| 101:20 104:9 | 149:18 189:20 | 162:1 167:2 | 205:11 210:3 | 65:4 67:11 |
| 106:8 124:10 | 195:13 201:25 | 170:22 205:15 | 220:12 225:13 | 68:18 69:9 |
| 144:20 145:23 | load 100:12 | 222:13 242:22 | 230:20 231:6 | 94:18 95:10 |
| 166:6 183:11 | loading 31:4 | 250:12,13,20 | 233:2 265:18 | 97:13 110:9,13 |
| 189:22 193:15 | 63:24,25 64:3 | 257:7 260:4 | 265:24 266:2 | 114:4 130:13 |
| 210:24 211:2 | 65:1,4 110:10 | 264:18 266:8 | 266:17 270:15 | 140:21 142:15 |
| 213:19 223:22 | 119:23 120:6,6 | 270:9 | 271:11 274:22 | 147:8 154:7 |
| 237:13 245:25 | 167:13 187:23 | locations 18:9 | 278:7 290:24 | 162:25 163:7 |
| 247:1 262:25 | 188:6 189:5,23 | 19:3 20:8,16 | looked 27:8 | 163:20,25 |
| 292:5 293:2 | 199:9 200:21 | 86:25 250:6 | 48:22 75:1,3 | 173:12 181:13 |
| 297:12 300:12 | 201:17 202:2,4 | 265:20 | 75:10,14 98:17 | 181:13,14 |
| 300:18 | 216:1 221:1,3 | locking 44:2 | 105:19 175:23 | 182:12 184:1 |
| little-known | 269:24 | logic 189:21 | 192:3 257:12 | 184:12,15 |
| 273:23 | lobby 57:19 | long 46:8 107:22 | 264:3,7 265:21 | 185:6 195:9,14 |
| livable 234:12 | 147:9 253:21 | 107:22 141:17 | 269:6 278:5,13 | 195:17 201:1 |
| live 4:14 32:15 | local 39:13 76:3 | 141:17 146:20 | 280:2,10,19 | 206:13 210:19 |
| 35:20 143:17 | locally 78:2 | 158:20 161:1 | 281:1 | 213:16,21,24 |
| 143:24 144:3 | locate 49:23 | 181:8 212:8 | looking 20:7 | 216:19,19 |
| 146:2 148:21 | 122:15 199:18 | 223:17 228:21 | 27:5 48:21 | 226:4 235:15 |
| 149:4 150:21 | located 4:4,11 | 239:24 245:24 | 55:10,12 58:18 | 235:15 239:25 |
| 153:7 154:18 | 4:24 5:8 24:7 | 246:3 296:22 | 60:2,13 74:20 | 255:3 256:12 |
| 154:19 181:11 | 27:13,15,25 | long-term | 75:12 98:13,17 | 256:13,14,18 |
| 182:1 186:25 | 41:13 53:23 | 118:13 174:5 | 100:18 102:1 | 256:22 257:21 |
| 186:25 187:16 | 57:5 58:6 | 175:17 | 102:11,15,19 | 259:22 262:14 |
| 191:20 192:15 | 61:18 63:17 | longer 4:20 | 102:23 103:6 | 263:16 265:9 |
| 196:1,25 | 67:4 120:13 | 35:20 47:22 | 105:1,6 108:5 | 267:12,25 |
| 200:12 202:23 | 121:22 133:10 | 95:2 246:7 | 126:13 152:11 | 269:12 273:15 |
| 204:2 205:6 | 133:11 154:21 | 261:4 291:16 | 177:23 193:9 | 286:21 287:17 |
| 207:22 229:9 | 157:13 168:11 | longtime 182:5 | 197:4 244:4 | 289:16 290:9 |
| 234:2 246:1 | 181:15 207:13 | look 64:13 71:14 | 264:17 265:22 | 292:7,8,12 |
| 261:1 272:6 | 219:20,23 | 75:6,22 79:17 | 270:13 272:12 | 298:25,25 |
| lived 146:10,19 | 227:2,24 | 82:13,23 91:10 | 280:9,18,24 | lotion 52:4 |
| 172:23 185:3 | 229:20 264:14 | 93:11 99:20 | 296:4,12 | lots 54:17 56:16 |
| 198:9 200:13 | 271:20 | 100:22 101:21 | 298:15 | loud 26:22 |
| 203:3 212:22 | locating 42:19 | 103:1 104:20 | looks 61:17 | 148:10 |
| 234:14,18 | 118:8,14 270:8 | 107:17 108:6 | 100:2 129:10 | lounges 57:25 |
| 235:5 | location 15:21 | 124:11 133:17 | 192:20 229:2 | love 197:8 |
| lives 156:23 | 15:22 46:11 | 140:3 150:9 | loom 197:15 | low 39:19,21 |
| living 8:15 32:2 | 50:2 51:10 | 176:7 181:24 | 204:16 | 62:22 118:23 |
| 32:16 36:24 | 56:18 66:25 | 182:16,19 | losing 146:20 | 121:19 165:10 |


| 165:11 192:25 | 140:22 141:7 | 147:13 | matriculate | 53:19,20 54:6 |
| :---: | :---: | :---: | :---: | :---: |
| low-rise 119:2 | 141:13 154:20 | managing 12:1 | 140:10 274:11 | 54:11 67:14 |
| 128:7,8 166:4 | 155:18 159:15 | mandate 222:1 | matter 6:17 | 70:21,24 71:3 |
| 197:10 198:12 | 201:13 294:8 | mandated | 24:12 47:5 | 71:7,11,19,25 |
| lower 57:18 | magnified | 202:16 221:8 | 75:4 121:21 | 72:3,10,15,21 |
| 59:1,11,16,17 | 213:24 | 221:20 222:10 | 173:16 174:12 | 73:1,17 74:5 |
| 73:9 87:20 | main 233:23 | manifest 164:8 | 185:9 241:10 | 75:16 87:18 |
| 98:2 129:3 | 235:22 | manner 149:5 | matters 6:10,19 | 97:13 99:2,4 |
| 158:3,3 228:12 | maintain 37:13 | many-sided | 6:22 11:20 | 99:21,24 |
| 253:13 262:15 | 44:19 50:14 | 182:10 | 94:18 298:13 | 100:11,22,25 |
| 271:21 | 52:15 56:13 | March 1:9 4:5 | maximum 43:2 | 101:10,18 |
| lowered 59:19 | 59:13 73:23 | 7:4 17:19 | 169:11 | 103:13,18,22 |
| 97:18 158:1 | 89:19 103:6 | 20:17 21:9,11 | Maxine 2:16 | 104:1,4 107:16 |
| lowest 92:8 | 122:14 152:7 | 25:8 30:7 | 110:2 | 107:19 132:18 |
| lunch 115:8,9 | 180:25 272:23 | 74:13,18 | mayor 15:25 | 132:23 133:2 |
| 115:11 138:25 | 287:6 | 139:11 244:6 | 17:8 24:8,22 | 133:25 158:2 |
| 304:7,8,9,9 | maintained | 244:24 296:23 | 26:21 28:18 | 168:3 250:23 |
| Lutzker 200:10 | 215:22 257:20 | 297:2,4 299:20 | 30:12 34:19 | 251:2,7 252:23 |
| 200:11,12,18 | maintaining | 299:21 300:6,6 | 48:8 53:10 | 253:18 257:8 |
| 218:21 219:1 | 41:15 68:23 | 301:1 | 90:10 92:25 | 257:12 266:21 |
| 219:10 220:21 | maintenance | margins 144:22 | 116:24 149:24 | 267:2,20,23 |
| 220:24 221:2 | 30:3 57:25 | Maria 153:5 | 161:8,17,20 | 268:1,4,8,13 |
| 221:15 222:24 | 87:22 88:23 | 157:25 | 174:8,20 175:7 | 270:3,11,22,25 |
| 223:6 | major 18:2 | market 17:16,17 | 186:17 248:9 | 271:11,22 |
|  | 25:18 118:19 | 66:3 158:9 | mayor's 16:9 | 272:1 282:9,14 |
| M | 188:12 197:25 | Mary 2:11 | 17:9 18:10 | 282:18 283:1,9 |
| ma'am 87:12 | 263:12 | 176:22 177:3 | 19:3 21:2 30:7 | 283:12,16 |
| Macomb 181:12 | majority 45:19 | masonry 58:22 | 74:12 174:1,24 | meal 90:3 |
| 196:16,20,21 | 188:22 | 59:13,25 | 204:3,8 | 119:25 |
| 225:8 239:23 | making 4:15 | Massachusetts | mayor.dc.gov/... | meals 96:9,25 |
| Macwood 84:14 | 32:1,3 46:21 | 203:4 239:23 | 29:17 | 194:22 195:9 |
| 84:14,15,19 | 88:11 94:13 | massive 197:18 | mayoral 264:25 | mean 13:21 |
| 86:8 115:20,23 | 95:7 156:9 | 198:17 | mayors 16:11 | 74:23 83:15,19 |
| 116:1,7,9 | 194:17 199:11 | master 118:12 | Mazo 115:1,5,5 | 102:25 108:1 |
| 121:8,12 | 262:14 | 118:15 201:14 | McKinney-Ve... | 123:6 136:25 |
| 124:11 126:14 | manage 52:9 | match 93:18 | 272:19 | 137:15 149:14 |
| 127:10,20 | 108:24 151:14 | 266:4 | McLean 119:1 | 166:8 169:17 |
| 128:14,24 | management | material 5:12 | 122:17,25 | 186:25 224:19 |
| 129:4,14,15,17 | 36:6 45:25 | 60:3 146:3 | 196:18 197:8 | 235:19 271:9 |
| 130:4 131:17 | 149:5,12,13 | materials 57:16 | 198:9,12 | 282:18 289:2 |
| 134:9,14,17 | 152:21 157:11 | 107:21 201:21 | 224:24 227:9 | 291:23 292:19 |
| 135:22 136:10 | 157:17 215:20 | 272:8 290:3 | 235:5 257:2 | 299:1 300:5,20 |
| 137:4,19 | 253:12 254:17 | 300:19 302:22 | 293:18 295:2,5 | 301:9 |
| 138:10 139:8 | 282:4 | 302:25 | McNAMARA | meaning 44:10 |
| 139:16 140:12 | managers | math 225:17 | 9:20,20 11:22 | 92:5 226:7 |

338

| meaningful | 51:2 85:2,3,4,8 | 41:21 79:20 | 180:11 221:5 | microwave 41:8 |
| :---: | :---: | :---: | :---: | :---: |
| 125:24 241:9 | 85:22 94:25 | 131:19 132:14 | 295:23 | 96:8 |
| 267:17 268:7 | 116:11,18 | 139:5 176:5,23 | mentioned 20:1 | microwaves |
| means 35:19 | 117:11 125:20 | 177:1 179:3 | 21:9 27:17 | 96:24 |
| 41:8 77:5 | 126:18 130:15 | 203:1 244:3 | 28:25 58:10 | mid-rise 100:16 |
| 93:21 105:4 | 130:16,18,20 | 286:10 293:11 | 59:4 60:15 | 100:18 |
| 184:9,11 | 131:13 134:10 | 294:15 295:25 | 70:17 86:16 | middle 54:21 |
| 193:11 209:23 | 134:19,20 | members 2:1 | 88:10 92:10 | 219:3,4 |
| 249:17 287:2 | 135:6,9 136:2 | 6:6,21 16:8,17 | 103:14 105:15 | mile 50:15 62:10 |
| meant 18:16 | 136:13,18,20 | 17:1,21 20:25 | 106:8,15,19 | 102:20 |
| 206:20 | 137:5 138:4,14 | 24:2 25:9 29:5 | 107:13 125:7 | milestones |
| measured | 139:6,11 140:3 | 30:17 34:14 | 127:13 128:6,8 | 136:18 137:2 |
| 207:16 | 140:4 155:9,18 | 44:24 45:19 | 128:17 130:11 | 137:13 294:1 |
| measures 43:17 | 161:4 176:20 | 48:4 50:20,24 | 132:5,20 | Miller 2:5 4:10 |
| mechanical | 176:23 177:2 | 51:3 53:2 62:4 | 133:23 144:20 | 70:13 90:8 |
| 134:1 | 179:13 203:22 | 78:13 79:25 | 186:24 236:13 | 91:4,12 92:10 |
| mechanism | 218:6,11,12 | 80:19 89:4 | 240:25 252:17 | 93:24 94:2,25 |
| 175:18 | 241:7 243:12 | 110:2 127:16 | 253:18 257:23 | 95:23 97:2,17 |
| medical 51:20 | 244:7,12,23 | 130:11 131:22 | 290:1 291:6 | 98:23 99:1,9 |
| 58:1 133:20 | 274:24 295:4 | 137:25 138:11 | mere 198:2 | 99:15,18 100:7 |
| medications | 296:12,14,24 | 144:4 150:23 | Meredith 9:15 | 100:16,23 |
| 96:7 111:8 | 297:2 299:17 | 155:14 158:21 | 115:2 | 101:7,15,22 |
| meet 16:8 26:9 | 299:21,24 | 159:10 172:22 | merits 150:12 | 103:11 127:8,9 |
| 31:16 41:6 | 302:7 | 181:22 198:11 | 248:19 | 128:6,22,25 |
| 46:25 48:16,18 | meetings 20:21 | 200:25 204:7 | message 145:11 | 129:7 237:20 |
| 50:20 51:5 | 21:13 28:21 | 204:10 223:23 | met 27:17 29:6 | 237:22,25 |
| 63:6,9,15,19 | 29:8 40:19 | 224:4 292:14 | 53:6 79:14 | 241:25 242:1,3 |
| 82:8,24 84:22 | 45:12,13 46:2 | membership | 84:25 186:21 | 242:10,15,20 |
| 92:21 96:20 | 50:7,17,23 | 44:25 85:16 | metal 151:18 | 243:7,15 289:6 |
| 101:13 110:8 | 80:18 81:25 | 293:7 | meters 192:15 | 289:13,15 |
| 112:24 119:17 | 85:1,2 116:16 | Memorial 1:23 | methadone | 290:23 292:2 |
| 125:21 135:2,9 | 116:20 120:22 | 4:4 | 148:22 | 296:6,7 |
| 135:10,12,15 | 129:24 130:2 | memory 131:11 | method 280:10 | Miller's 155:6 |
| 139:12,21 | 131:13,18 | men 24:20 32:10 | 281:8,23 | 290:17 |
| 140:2 147:12 | 132:13 137:1,2 | 91:21 | metrics 49:2 | million 18:6 |
| 155:5 157:17 | 137:9,13 | Mendelson 14:6 | Metro 27:4 | 93:1,4 98:18 |
| 163:10 170:23 | 153:15 154:7 | 14:15,15 15:2 | 62:10 | 171:14,19 |
| 251:6 253:15 | 187:2 197:24 | 15:10,16,17,18 | Metropolitan | 179:14 180:3 |
| 253:16 260:5 | 212:11 217:24 | 19:22 20:3,6 | 45:24 51:20 | 185:19,20,21 |
| 262:11 263:22 | 218:3 236:12 | 20:11,18 21:7 | mic 10:9 | 186:1,3 195:12 |
| 266:14 274:15 | 295:2,4 | 21:18,23 22:15 | Micah 154:21 | 235:4 236:8 |
| meeting 1:7 | meets 73:14 | 22:19,22 23:2 | microphone | 239:9 283:10 |
| 5:22 6:2 7:17 | 123:20 295:12 | 23:4,8 176:4 | 4:17,19,20 9:4 | 283:14,15 |
| 21:4,10 25:5 | member 2:3,4 | mention 42:21 | 54:7,9 106:2 | mind 7:11 42:17 |
| 45:2,15 46:19 | 4:9 20:24,25 | 128:10 143:13 | 143:7 276:9 | 115:14 142:8 |


| 175:8 206:14 | mitigated 219:8 | 207:13,18,25 | 302:11 303:2 | 32:23 33:14 |
| :---: | :---: | :---: | :---: | :---: |
| 234:8 275:23 | mitigating | 208:8,18 209:7 | 303:11,13,14 | 35:6 46:12 |
| 283:7 | 43:16 | 209:17,24 | 304:11 | 47:24 50:8 |
| mine 149:1,23 | mitigations | 210:7,14,15,18 | mom's 147:23 | 98:8 115:18 |
| 192:23 193:10 | 290:1 | 211:6,9,17,22 | moment 31:22 | 117:3 120:11 |
| 235:13 | mix 67:14 | 212:10,17 | 93:13 156:18 | 124:19 131:5 |
| mingle 148:18 | mobility 203:14 | 213:1,6,8,13 | 204:1 | 141:21,24 |
| minimal 259:18 | model 291:11 | 214:3,12 215:5 | Monaco 65:22 | 142:12,16 |
| minimize 28:12 | models 92:15,16 | 215:11,13 | 66:2 | 150:7 190:13 |
| 59:10 86:22 | moderate | 216:11,22 | money 186:7 | 194:2 264:22 |
| 87:4,10 103:9 | 118:23 | 217:1,5,21 | 260:16 261:19 | 273:4 286:24 |
| minimizes 60:20 | modernist 55:12 | 218:5,9,12,15 | monitor 44:15 | 300:5 304:3 |
| minimum 27:1 | modest 167:13 | 218:21 219:5 | 58:4 | moved 57:6 |
| 28:9 31:14 | modifications | 220:19,22,25 | monolith 183:5 | 59:15 68:11,12 |
| 246:11 262:10 | 257:10 | 221:4 222:17 | month 49:17 | 68:13 76:5 |
| minor 34:25 | module 59:14 | 222:19,22 | monthly 50:22 | 81:24 103:25 |
| minority 156:6 | mold 147:4 | 223:1,2,7 | 129:25 | 125:4 136:2 |
| 230:14 | Moldenhauer | 237:16 238:1 | months 50:6 | 147:17 257:17 |
| minute 185:8 | 9:15,16,17 | 238:12,21 | 103:1 122:11 | 257:23 286:18 |
| 241:20 247:13 | 11:15,17 12:13 | 239:1,10,15 | 136:14 164:25 | 291:8,15 294:7 |
| minutes 11:18 | 12:19 14:3,5 | 240:6,16 241:5 | 171:3 212:2,12 | 294:8 |
| 34:1 116:3,5 | 14:10 15:5,10 | 241:13,21,22 | 240:10,25 | movement |
| 143:2,4 159:8 | 22:17,18,23 | 245:24 246:5 | 243:11 | 256:14 |
| 160:5 191:14 | 23:9,13,24 | 246:22 248:3 | Moore 247:14 | moves 64:5 |
| 200:16 229:6 | 33:22,23 34:3 | 249:16,22 | moral 144:21,24 | moving 42:20 |
| 229:25 234:5 | 34:7 64:21 | 250:22 251:3 | morning 4:2 | 64:4 68:21,22 |
| 237:4,17,18 | 69:22 80:2,8 | 251:19 252:8 | 6:20 9:13,15 | 87:6 190:1 |
| 246:2,12,17,18 | 83:2 99:13,16 | 252:17 253:10 | 15:18 20:5,6 | 195:6 256:23 |
| 247:4,5,13 | 99:21 101:23 | 254:4,21 | 22:12 24:1 | 256:25 257:4 |
| 268:15 275:20 | 112:6,17 113:9 | 255:25 257:8 | 34:13,16 48:4 | 257:20 268:22 |
| 275:25 304:6 | 113:14,20 | 258:7,22 | 61:7 62:3 63:1 | 271:7 277:7 |
| 304:17,20 | 129:15,18 | 259:20 261:7 | 84:21,24 86:15 | 292:15 295:11 |
| mirror 60:7 | 134:6,16 | 262:21 265:5 | 110:1 111:1 | Moy 2:6 6:20 |
| misguided 74:3 | 135:15 136:5 | 266:20 267:7 | 125:8,20 | 7:14 8:5,7 |
| misprint 7:24 | 136:12 137:6 | 267:22,24 | 142:23 193:21 | 14:20 116:4,8 |
| missed 54:18 | 137:15,21 | 268:2,5,11,17 | 246:21 | 121:3 143:5 |
| 99:19 133:22 | 138:16,18,20 | 270:2,18,23 | Moses 144:18 | 268:14 276:1 |
| 218:14 | 138:22 139:1,9 | 271:9,16,23 | motel 261:2 | 288:15,17 |
| misspoke | 140:5,13 141:3 | 272:9 275:14 | mother 145:7 | 289:2 291:3,5 |
| 211:15 | 141:9 142:9,14 | 275:18 286:2 | 182:7 203:14 | 296:5,11,15,22 |
| mistaken | 157:4,7,21,24 | 290:12 295:17 | mothers 36:19 | 300:11,16,22 |
| 141:23 243:6 | 160:2 177:7,17 | 295:20 297:5 | motion 6:25 | 300:25 301:4,6 |
| 279:18 | 179:1 184:25 | 297:20 299:5 | 22:6 202:8 | 302:16,21,24 |
| mitigate 100:3 | 200:1 206:17 | 300:3 301:1,9 | mount 232:3 | 303:11 |
| 239:5,11 290:4 | 206:22 207:2,6 | 301:18 302:8 | move 7:23,24 | MP 46:3 |

340

| MPD 27:18 28:1 | 2:11 | nearly 48:22 | 196:14 220:6 | 170:24 202:2 |
| :---: | :---: | :---: | :---: | :---: |
| 28:3,11 51:24 | name 4:7,18 | 57:11 60:6 | 222:19 227:24 | 222:10 252:14 |
| 54:17,21 55:2 | 40:9 62:4 | 68:7 152:15 | 237:14,17 | 260:5 261:11 |
| 55:12 56:10,13 | 84:13 111:2 | 200:13 | 240:8 246:11 | 269:18 292:12 |
| 56:21,21,23 | 115:3,15 | necessarily | 247:12,22 | negative 37:14 |
| 60:10 62:18 | 143:16,23 | 41:10 177:19 | 251:9,13 252:2 | 45:22 243:4 |
| 63:8 66:25 | 150:18,19 | 177:20 226:6 | 260:18,22 | 260:25 |
| 67:23,25 | 153:3 154:17 | 226:20 249:7 | 265:11 271:14 | negatively |
| 102:17 103:4,8 | 172:23 181:11 | 287:22 | 272:6 291:15 | 119:13 120:7 |
| 111:13,21 | 187:13 196:16 | necessary 6:1 | 295:21 297:9 | 149:20 |
| 117:13,17 | 200:12 202:23 | 42:1 49:12 | 298:19 | negotiate |
| 122:8 124:3 | 215:11 229:3 | 51:9 122:15 | needed 27:1,3 | 255:22 |
| 258:6 267:21 | 234:1 293:24 | 130:12 144:10 | 33:4 42:18 | negotiated |
| 268:6 | name's 53:20 | 162:14 263:20 | 44:12 56:12 | 209:14 |
| MTD 10:14 | 229:9 | 288:10 | 58:13 65:16 | neighbor 30:2 |
| MU-4 269:7 | names 294:13 | necessitate | 78:12 82:13 | 32:14 47:6 |
| multi-page | Nancy 22:9 | 166:21 | 88:9 146:14 | 132:4,10 203:1 |
| 220:6 | 84:14 116:9 | necessitated | 151:7 158:1 | 203:22 |
| multigenerati... | 234:1,4 294:8 | 82:7 | 164:11 169:9 | neighbor's |
| 40:25 | narrow 164:25 | necessitates | 235:11 266:12 | 192:24 |
| multiphase | Nashville 192:5 | 37:12 | 283:24 286:24 | neighborhood |
| 51:12 | nation's 249:2 | necessity 125:5 | 296:1 | 16:7 29:6,6,16 |
| multiple 37:1 | national 65:23 | 233:1 | needing 171:6 | 29:20 30:1,4 |
| 45:16 46:23 | 76:2 152:18 | need 8:24 11:17 | 251:13 | 31:23,24 32:3 |
| 87:16,19,25 | natural 41:14 | 14:3,5 34:1 | needs 25:5 26:9 | 46:4,9 51:18 |
| 108:13 116:12 | 58:24 133:17 | 35:7,13 36:13 | 40:23 41:6 | 69:17 72:4 |
| 135:16 180:22 | nature 64:3 | 40:17 43:16 | 42:17 44:6 | 78:13 85:16,17 |
| 190:24 191:4 | 111:5 196:2 | 44:18 46:7 | 46:20 48:16,19 | 100:2,21 |
| 250:25 | 287:14 | 53:6,9 59:13 | 51:5 64:2,3,8 | 111:15 116:10 |
| multipurpose | naval 189:9 | 59:17 66:6,9 | 66:4,11 67:3 | 124:24,25 |
| 57:23 | navigate 40:23 | 66:15 67:5 | 72:7,11 73:15 | 127:11 141:17 |
| multitude | 219:21,23 | 75:23 76:16,17 | 73:19 74:7 | 154:10 159:12 |
| 165:15 | navigating | 76:18 81:7 | 75:17 76:12 | 165:14 170:2,4 |
| multiyear 28:23 | 96:13 | 87:23,24 88:7 | 82:8 87:3 89:3 | 171:18 173:3 |
| municipal 56:14 | Navy 187:14,20 | 91:10 92:17 | 92:21 96:20 | 173:11,24 |
| Muriel 15:25 | 189:8 | 93:16,17,19,19 | 112:25 118:1 | 179:14 181:19 |
| Murphy 9:16 | NC-1 53:25 | 96:7,22 97:8 | 118:11 121:25 | 182:1 183:18 |
| mutual 8:12 | near 4:25,25 | 100:11 101:13 | 122:1 124:3 | 183:20 190:14 |
| 30:5 | 53:24 57:19 | 101:20 102:18 | 139:17 140:1 | 190:17 192:11 |
| myriad 170:8 | 63:23 122:25 | 108:3,19,20 | 144:11 145:18 | 193:24 194:19 |
|  | 123:11 197:4,5 | 109:2,2 110:15 | 149:3,21 | 195:2 200:15 |
| N | nearby 32:15 | 113:7 120:4,11 | 150:25 151:24 | 201:5,9 214:24 |
| N 3:1,1 4:1 | 61:5,9 68:3 | 138:8 152:7 | 155:5 166:25 | 216:10 220:1,2 |
| 182:3 | 170:9 290:5,10 | 168:7 171:19 | 167:1 168:10 | 220:16 222:14 |
| NAGELHOUT | 293:9 | 190:18 195:4 | 168:10 170:23 | 224:16 227:17 |


| 230:8 231:9 | 203:20 248:12 | 51:15 | notes 291:6 | 121:18 149:19 |
| :---: | :---: | :---: | :---: | :---: |
| 232:23 233:23 | 273:7 290:7 | non-recurring | notice 6:1,13 | 285:5 291:18 |
| 235:1 236:18 | Newark 54:24 | 263:24 | 20:23 116:11 | 291:19 |
| 240:14 250:4 | 56:17 60:15,18 | noncombatants | 201:5 | numeric 163:21 |
| 255:1,8 256:5 | 128:12 154:18 | 189:13 | noticed 299:23 | 163:25 |
| 256:6 258:11 | 231:1 234:2 | nonprofit 66:1,3 | notified 50:12 | numerous 191:5 |
| neighborhood... | 270:21 271:1,6 | 152:3 166:22 | 250:8 | 263:19 |
| 26:8 | 271:8 | nonprofits | noting 216:19 | NYARKU 2:8 |
| neighborhoods | newer 214:4 | 100:9 | notion 276:11 |  |
| 16:18 107:24 | newly 51:3 | nonrecurring | 287:19 | 0 |
| 165:6 241:1 | Newsham 45:24 | 24:20 46:22 | November | o 3:1 4:1 125:11 |
| neighboring | 130:17,19 | 93:21 | 52:20 | oath 7:11 |
| 184:8 | nice 22:12 | nonsensical | NPD 129:22 | Obama 13:6 |
| neighbors 9:7 | 192:18 234:18 | 163:19 | NRC 66:2 | object 80:5 83:2 |
| 42:8 57:3,10 | Nicole 9:9 12:2 | Nora 202:20,23 | NRG 161:7,16 | 111:12 159:21 |
| 78:25 152:13 | 62:1,4 | normal 123:4 | 166:5 172:7 | 177:7 181:17 |
| 154:8 162:10 | night 24:21 | 169:11 234:4 | 173:2,6 202:7 | 199:13 286:2 |
| 164:22 165:15 | 145:9 184:11 | 275:9 | 206:23 207:7 | 298:11 |
| 170:9 173:1 | 184:13 230:15 | normally 7:17 | 223:23 226:10 | objected 197:25 |
| 182:22 197:24 | 259:15 267:3 | 200:20 | 267:9 279:17 | objection 62:8 |
| 200:19 204:9 | nine 67:17 | north 54:16,17 | number 5:6 | 64:15 140:8 |
| 210:24 213:25 | 155:21 156:4 | 54:19,20,23 | 8:14,16 18:9 | 177:9 198:5 |
| 255:15 257:19 | 182:18,21 | 55:19 56:9,10 | 25:25 31:4 | 200:1 |
| 258:3,21 272:6 | 187:15 | 56:13 57:7,24 | 36:12 42:2,23 | objectionable |
| 288:1 290:10 | nine-story | 58:8,20 60:9 | 50:9 62:11 | 228:13 |
| 290:11 293:9 | 128:11 | 60:18,22 62:16 | 64:25 65:4 | objections |
| Network 144:4 | ninety-foot | 99:5,6 119:2 | 73:20 76:12,15 | 174:23 198:1 |
| networks 26:11 | 194:8 | 120:13 225:10 | 76:23 88:4 | 230:17 |
| never 134:10 | nmacwood@g. | 227:9 257:24 | 92:2,5 96:18 | objective 46:21 |
| 135:13 137:19 | 134:13 | northeast 61:17 | 97:5 102:5 | 263:22 |
| 140:2 147:11 | nodding 114:9 | 119:6 | 109:5 119:22 | objectives 47:17 |
| 147:23 148:1,1 | Nods 138:22 | northern 120:1 | 134:11 149:18 | 53:5 112:21 |
| 151:3 173:6 | noise 4:21 42:24 | Northwest 1:22 | 152:8 162:13 | 260:2 |
| 208:23 209:5 | 57:2 120:14 | 4:5 8:19 24:7 | 167:13 169:3 | obligated |
| 212:15 221:2 | 170:4 188:1,9 | 27:14,15 34:18 | 169:11 181:4 | 154:13 249:8 |
| 280:7,9 | 190:24 194:17 | 48:11 49:19 | 190:4 197:16 | obligation 66:14 |
| nevertheless | 204:19 213:20 | 50:1 143:17,25 | 198:6 210:15 | obligations |
| 145:20 | 214:18 216:4 | 154:18 172:24 | 221:11 223:5 | 261:10 262:12 |
| new 14:17 15:21 | 236:19 255:2,8 | 187:16 188:23 | 224:13 225:16 | obscuring 61:25 |
| 15:22 16:7 | 255:20 256:6 | 202:24 229:10 | 228:1,5 233:3 | obtain 161:8 |
| 29:3,4 32:13 | 256:11,17 | note 19:11 64:17 | 252:25 262:10 | 164:12 |
| 45:16 50:9 | 257:6,17 258:2 | 110:13 120:4 | 281:7 285:3 | obtained 17:15 |
| 52:23 111:18 | noises 4:15 | 244:22 287:25 | 291:19 | 250:1 277:10 |
| 123:12 131:19 | 214:4 | noted 77:25 | numbers 66:13 | obtaining 81:2 |
| 146:25 147:15 | non-program... | 94:6 | 91:11 92:1 | obvious 268:9 |


| obviously 56:16 | 112:4,6,9 | 236:22 237:1 | 88:23 100:1 | operator 43:15 |
| :---: | :---: | :---: | :---: | :---: |
| 68:4 110:19 | 113:23 114:11 | 237:11,18 | 103:7,8 117:17 | opine 98:16 |
| 113:14 141:22 | 141:22 204:8 | 241:23 243:24 | 141:4 | opined 102:13 |
| 195:13 200:14 | 246:13 | 244:22 245:4 | OP 113:14 | 280:1 |
| 206:11 217:9 | Officer 47:1 | 246:3,13,16,17 | open 44:11 49:6 | opinion 34:23 |
| 220:1 230:23 | officers 46:3 | 247:10 248:2 | 69:19 108:13 | 37:18 86:20 |
| 252:11 259:8 | 140:16 199:24 | 265:15 267:6 | 119:4 135:25 | 128:5 141:19 |
| 271:20 285:21 | 256:12,17 | 275:15 276:1 | 136:7,8 139:13 | 158:12 159:2 |
| occasion 100:10 | officers' 140:25 | 276:24 277:2,6 | 160:25 175:24 | 179:5 198:4 |
| occasions | 211:24 | 283:11,18 | 218:3 253:25 | 216:15 253:15 |
| 135:16 | offices 27:21 | 284:20 286:7 | 288:25 297:7 | 255:6 258:9 |
| occupancy 40:3 | 42:13 133:6,7 | 288:11,13 | 299:8,19 | 270:5 271:24 |
| 63:13 269:12 | 133:10 253:20 | 290:14 291:22 | opened 16:13 | 272:14 |
| occupants 40:2 | 254:8 | 294:11,11 | opening 52:23 | opinions 115:17 |
| 169:11,15 | official 5:24,25 | 295:6,6,9,16 | openness 144:8 | 158:24 204:9 |
| 170:19 173:19 | 13:8 121:16 | 296:15 300:11 | opens 108:5 | opportunities |
| 228:5 | officials 15:7 | 300:23 302:10 | operate 76:22 | 100:7 266:18 |
| occupied 199:14 | 25:9 | 302:14,24 | 78:14,23,24 | 278:6,14,25 |
| 199:18 | oh 23:22 156:17 | 304:4,17,17,19 | 88:9,12,17 | opportunity |
| occur 86:23 | 178:14 230:1 | old 52:24 147:19 | 89:7,8,19,23 | 10:7,14,18,21 |
| 87:10 198:25 | 237:9 241:25 | 184:19 | 108:10 255:18 | 19:25 22:4 |
| occurred 66:1 | 246:20 277:17 | on-site 27:20 | 260:12,16 | 29:11 33:8 |
| 208:20,20 | 288:11 289:9 | 40:16 88:23 | 268:8 287:2 | 42:14 43:1 |
| occurs 141:5 | oil 184:16 | 122:14 161:11 | operated 13:18 | 47:13,18 48:2 |
| October 50:3 | Ok 294:22 299:4 | on-street 28:5,6 | 199:11 215:22 | 48:3,7 53:11 |
| 52:19 190:2 | okay 7:8 9:22 | 63:14 102:6,14 | operating 12:1 | 63:8 69:24 |
| offer 39:20 | 33:16,20 84:10 | 102:24 104:19 | 42:12 47:1 | 70:10,14 84:16 |
| 41:23 105:23 | 84:12 99:15 | 111:11 | 89:7 188:23 | 109:22 114:23 |
| 149:18 255:16 | 103:13,23 | once 27:6 78:22 | 260:13 | 124:1 131:22 |
| 261:4 266:15 | 107:2,3,3 | 81:24 101:4 | operation 24:6 | 140:2 150:24 |
| offered 118:11 | 109:9 111:24 | 103:4 154:24 | 199:22 215:20 | 159:11 172:7 |
| 127:23,23 | 112:3 114:8 | 192:20 194:10 | 255:2 258:12 | 198:23 202:25 |
| 294:24 | 115:6 138:15 | one's 159:2 | 258:20 298:6 | 218:16 220:12 |
| offering 39:8 | 142:1 156:14 | one-block | operational | 223:12 245:7,9 |
| 122:3 | 158:15 172:12 | 220:17 | 87:22 | 247:21 254:19 |
| offers 21:21 | 177:10 186:12 | one-story 125:9 | operationally | 255:16 257:14 |
| 49:1 105:18,22 | 187:1 191:13 | one-third | 108:24 | 278:22 288:23 |
| 106:4 205:4 | 200:4 205:23 | 185:24 | operations | 299:9,22 |
| 278:23 279:20 | 206:2,21 | one-time 296:17 | 56:13 90:1 | 300:15 |
| office 1:2 2:10 | 210:12 214:12 | one-to-one | 170:5 189:9 | oppose 186:16 |
| 2:13 5:7,8,15 | 223:9 224:3,9 | 57:12 68:7 | 219:9 258:15 | 231:11 233:10 |
| 10:10 41:2 | 225:23 226:16 | ones 19:1 | 263:8 275:9,12 | opposed 74:20 |
| 65:2,8 109:16 | 228:17 229:3,6 | ongoing 29:23 | 287:15 | 127:17,21 |
| 109:17,21,25 | 229:8,21,24 | onsite 40:19 | operations' | 155:14 159:13 |
| 110:3,5 112:1 | 230:1 234:6 | 46:11 63:16 | 88:22 90:4 | 173:6,8 187:8 |


| 222:10 262:6 | 50:8 66:12,15 | outraged 204:4 | overwhelming | 273:18 274:18 |
| :---: | :---: | :---: | :---: | :---: |
| 264:15 267:10 | 66:16,17 70:17 | outreach 45:19 | 37:19 | park 111:14,22 |
| 288:4 296:12 | 70:21 72:6 | 86:6 134:7 | overwhelmingly | 122:22 123:1 |
| opposing 127:17 | 76:21 77:7 | 292:6,9,11,13 | 36:19 | 145:7,8 181:14 |
| 181:21 207:9 | 82:7,14 85:25 | 292:16 | owned 18:4,16 | 190:9 214:6 |
| 297:9 303:5,18 | 88:13 93:12 | outset 73:18 | 48:21 162:6 | 239:25 |
| 303:21 | 118:10 186:21 | 85:15 173:6 | 175:1,12 | park-like 188:8 |
| opposite 215:3 | 228:4 255:23 | outside 147:7 | 187:18 208:14 | parked 46:4 |
| 254:2 | 281:22 | 148:25 194:16 | 280:12 281:10 | 185:10 |
| opposition 4:22 | orders 277:22 | 198:21 204:22 | owner 175:9 | parking 8:21 |
| 7:10 10:11,23 | 278:1 | outstanding | owners 105:23 | 27:24,25 28:2 |
| 11:1,8,9 12:13 | organization | 249:14 | 278:17 | 28:3,5,5,6,8,8 |
| 12:14,16 16:8 | 59:7 66:4 | outweighs | ownership | 28:9,10,11,13 |
| 16:17 19:25 | organizations | 149:23 | 62:23 276:19 | 31:9,10 46:5,6 |
| 38:15 53:1 | 152:3 | overall 11:12 | owning 264:5 | 46:7,9 51:5 |
| 79:13 87:15 | organize 154:23 | 44:19 71:17,21 | owns 196:17 | 54:17,25 56:20 |
| 109:20 112:7 | organized 58:19 | 91:21 109:1 | 256:2 | 61:1 63:4,5,8 |
| 114:18 127:18 | 206:24 207:8 | 137:7 268:19 |  | 63:10,10,15,16 |
| 141:10 187:3 | orientation | 281:1 282:5 | P | 63:18,20,23 |
| 206:5 223:13 | 45:16 | 285:4 | P 4:1 | 64:9 65:9 |
| 223:18,21 | origin 272:24 | overarching | p.m 1:8 259:15 | 67:11 69:1 |
| 228:24 245:10 | 273:11 | 265:3 | 304:22 | 71:12 87:8 |
| 245:14 247:24 | original 5:5 28:2 | overcome 41:5 | package 82:19 | 99:2 100:5,14 |
| 255:3 256:10 | 30:9 56:24 | overcorrection | page 3:2 159:25 | 102:6,14,24 |
| 267:9 277:19 | 97:19 104:3 | 236:3 | pages 116:2 | 103:2,3,4,5,6,7 |
| 278:2 287:18 | 180:5 198:3 | overflow 91:20 | 159:24 162:23 | 103:8 104:9,10 |
| 288:20 289:4 | 250:16 | 261:25 284:16 | paid 17:11 | 104:13,15,17 |
| opted 43:25 | originally 59:5 | overflowing | pain 145:11 | 104:19,20,22 |
| optimistic | 70:17 71:11 | 117:22 | panel 60:4 76:8 | 110:12 111:5 |
| 105:12 | 105:18 219:20 | overgrown | paper 85:23 | 111:12 117:17 |
| option 65:12 | 281:15 | 253:3 | papers 168:17 | 117:18,19,21 |
| 102:13 104:17 | orthographic | overhead | paradox 155:11 | 117:22 118:1,2 |
| 104:18 123:10 | 290:19 | 167:23 | parameters | 118:7,11 122:8 |
| 239:19 | other-type | overlaid 56:2 | 272:13 | 122:14 123:11 |
| options 73:18 | 225:10 | overlook 61:22 | parapet 134:2 | 123:12,13 |
| 102:15 104:20 | ought 166:17 | 123:25 | paraphrase | 129:9 131:5,6 |
| 105:7 106:5 | out-of-state | overlooking | 291:10 | 140:14,17,17 |
| 119:17,19 | 239:25 | 193:12 | parent 36:21 | 140:21,24 |
| 122:10 125:19 | outages 151:12 | overly 169:25 | 145:14 293:20 | 141:6,8 147:8 |
| 135:24 253:11 | outcomes 40:14 | 170:11 268:20 | parenting 41:4 | 149:24 160:15 |
| 254:6 282:17 | 90:13 264:24 | override 75:18 | parents 38:8 | 160:16,18 |
| order 4:3 5:9 | outdoor 134:3 | overrun 220:4 | 40:23 44:12 | 161:3 167:13 |
| 7:16,19,20 | 204:20 | oversees 275:11 | 108:10,12 | 171:19 184:1 |
| 9:25 26:25 | outlet 148:17 | overtime 268:16 | 152:16 273:9 | 184:12,15 |
| 41:17 49:11 | outline 295:8 | overview 50:17 | 273:11,13,15 | 185:2,6,20,25 |


| 186:3 188:19 | participants | partnering | 37:11,17 39:11 | 153:21 |
| :---: | :---: | :---: | :---: | :---: |
| 190:7,25 195:9 | 7:13 41:7 | 100:9 | 42:11 76:13 | percolated |
| 195:14,15,17 | participate | partnership | 79:15,23 87:23 | 178:17 |
| 195:19 199:21 | 30:17 38:13 | 44:24 48:24 | 89:2 90:21 | peremptorily |
| 213:16,21,23 | 85:19 218:19 | party 10:11 11:6 | 92:6 93:14 | 164:9 |
| 216:18,19,20 | 292:22,23 | 11:9 23:15 | 96:3,18 97:5 | perfect 263:10 |
| 216:21 232:19 | participated | 53:1 109:19 | 120:25 121:13 | 296:15 |
| 232:20,21 | 29:7 45:12 | 114:18 141:10 | 123:4 129:22 | perfection |
| 233:15 236:2,4 | 116:19 131:18 | 206:4 223:12 | 132:9 136:24 | 145:10 |
| 236:6,7 239:3 | 132:13 | 223:18,21 | 138:4 144:22 | perform 130:22 |
| 240:2,7 241:1 | participation | 242:5 245:10 | 145:11 150:10 | period 74:18 |
| 241:6,8 256:12 | 80:12 244:10 | 245:13 247:24 | 156:2,5 158:16 | 94:2 102:5 |
| 256:13 257:3 | particular 20:16 | 256:9 278:2 | 182:2 186:15 | 103:10 111:22 |
| 269:17,18,19 | 33:3 43:19 | 288:19 289:4 | 187:3,7,9 | 141:4 174:7,10 |
| 269:23 298:4,5 | 70:21 75:21 | party's 19:25 | 190:12 194:14 | 175:8 212:3 |
| 298:6,7,20 | 79:4 81:3 | pass 127:24 | 195:12 197:22 | 250:9 259:13 |
| 299:3,10 303:1 | 82:10 86:18 | passed 175:6 | 198:10 201:7 | 298:8 |
| parlor 234:19 | 87:5 89:8 | 204:6 207:5 | 201:19 214:23 | periods 259:16 |
| part 12:4 15:11 | 90:14 115:19 | 208:16 285:3 | 216:7 217:14 | permanent |
| 15:11 26:24 | 124:14 125:2 | passes 52:10 | 219:13 228:1 | 25:15 32:8 |
| 37:25 42:10 | 144:12 148:20 | Pat 165:3 181:6 | 228:22 229:18 | 35:6 36:9,13 |
| 64:19 71:2 | 150:12 153:9 | 181:11 | 230:7,11,16 | 40:14,20 42:20 |
| 76:14,24 82:19 | 159:13,22 | paths 268:10 | 231:14,15,16 | 57:17 76:20 |
| 82:20,22 86:6 | 165:11 166:20 | Patricia 209:18 | 233:8 234:12 | 92:22 93:12,16 |
| 87:9 94:20 | 173:10 179:8 | pay 204:13 | 235:14,16 | 94:7,20 111:9 |
| 96:21 99:13 | 186:20 196:23 | 260:17 261:20 | 236:13 238:18 | 149:6 151:8 |
| 103:23 112:15 | 221:24 222:1 | paying 204:12 | 243:22 244:15 | 152:11 273:5 |
| 126:3,17 | 225:12 250:16 | PD's 53:24 | 254:12 255:11 | 284:16 |
| 128:17 129:12 | 250:18 257:7 | peaceful 44:19 | 259:25 261:6 | permit 181:4 |
| 134:16 137:11 | 259:3 264:11 | peak 63:2,2 | 276:19 291:19 | 249:9,14 |
| 141:6 149:25 | 264:17 269:19 | 259:12,13,14 | 292:22 293:14 | permits 38:13 |
| 150:20 168:25 | 278:16 | pedestrian | 295:8 | 43:5 231:14 |
| 169:1 171:20 | particularly | 189:6 198:22 | people's 158:11 | 249:7 |
| 176:6,16 | 12:9 111:9 | 198:23 | perceive 87:10 | permitted 163:4 |
| 224:23 239:6,7 | 124:19 153:19 | peering 197:22 | percent 25:23 | 163:8,9 197:16 |
| 241:8 242:5,6 | 154:2 186:24 | peg 235:2 | 25:24 26:1 | permitting |
| 242:24 243:5 | 245:23 | penalized | 36:13,20 63:12 | 111:10 249:4 |
| 253:6,8 254:19 | particulars | 204:13 | 71:25 76:10 | 249:20 252:4 |
| 263:13 266:24 | 160:9 | pencil 85:23 | 94:8 121:13 | person 5:15 |
| 269:24 275:8,9 | parties 10:8,22 | Pentagon | 152:15 222:7 | 36:2 44:3 |
| 276:6,10,16 | 11:8 105:23 | 187:19 | 225:21 259:7 | 112:13 143:10 |
| 278:21 279:1 | 168:25,25 | penthouse | 269:13,14 | 169:4 172:5 |
| 279:17,21 | 277:19 296:17 | 119:12 133:23 | percentage | 220:24 224:10 |
| 283:20 291:1 | 297:3,19 | 133:24,25 | 259:9 | 234:5 246:6 |
| 301:25 | 302:16 | people 8:1 9:24 | perception | 287:25 |

345

| personal 12:20 | 188:24 | 32:18,23 35:2 | 165:9 190:19 | Playtime 148:16 |
| :---: | :---: | :---: | :---: | :---: |
| 35:25 43:13,25 | pickup 57:6 | 35:10,12 37:23 | 201:13 204:15 | please 4:3,12,16 |
| 43:25 46:3 | pickups 120:15 | 43:14 54:2 | 298:13 | 5:1,4 6:7 7:11 |
| 140:25 185:1 | picture 167:17 | 55:19,24 56:24 | plans 28:21 29:4 | 9:8 22:7,8 |
| 185:10 189:10 | 192:18,21 | 56:25 57:4,19 | 57:14 74:13 | 33:22 34:6 |
| 206:13 215:6 | 193:15 194:5,7 | 67:13 69:14 | 86:2 117:10 | 80:13 81:5 |
| 220:14 | 194:11 | 74:14 90:18,22 | 118:6 176:21 | 84:3 86:14 |
| personally | piece 42:18 | 94:5,5,21,23 | 176:21 197:13 | 106:17 110:24 |
| 79:10,14 85:5 | 175:24 183:11 | 101:3 117:19 | 201:1,8 203:19 | 115:16 127:8 |
| 138:10 182:3 | 211:2 | 118:12,15 | 203:21 219:11 | 142:17,19 |
| 218:5 236:4 | pieces 17:16 | 119:16,24 | 219:17 220:10 | 143:15 150:18 |
| persons 4:21 6:6 | 32:17 | 121:16,17,24 | 233:17 248:18 | 153:3 156:16 |
| 43:22 44:16 | place 26:15 | 121:25 122:8 | 275:6 | 156:18 158:16 |
| 48:12,15 91:2 | 32:18 35:20 | 122:18 133:24 | plant 61:23 | 178:14 187:10 |
| 112:19 113:17 | 37:10 52:3 | 140:1 154:23 | 100:3 | 190:21 196:3,3 |
| perspective | 56:4,6 93:10 | 160:15 164:18 | planting 61:9 | 196:7 198:7 |
| 35:12 159:1 | 93:23 128:11 | 165:2,23 174:2 | plantings | 200:16 204:10 |
| 217:17 271:17 | 140:1 147:5,8 | 174:24,24 | 184:21 | 222:23 228:25 |
| 276:18 | 148:23 151:7 | 175:1 183:17 | plate 73:7,24 | 229:1 240:22 |
| pertaining | 154:5 155:19 | 192:15 196:7 | platform 269:25 | 242:1 255:5 |
| 143:9 | 155:20 162:23 | 201:14 203:16 | 270:1 | 268:15,21 |
| pest 151:13 | 173:19 180:13 | 203:24 204:3,5 | plausible 169:4 | 277:8 289:10 |
| Peter 45:24 | 180:14,17,18 | 211:16 217:20 | play 42:10 57:5 | pleased 15:7 |
| 130:17 | 183:8 187:5 | 231:10 232:12 | 57:24 68:11 | 24:4 34:16 |
| petition 230:15 | 193:6 194:5,18 | 232:16 239:8 | 75:21 147:6,6 | 45:18 188:3 |
| phase 45:4 | 195:10,18 | 241:16 255:22 | 149:10 184:5 | plenty 167:12 |
| 46:24 50:8 | 201:4 203:23 | 257:13 264:24 | 195:9,10 | plots 233:4,6 |
| 242:12 | 220:3,8 231:1 | 272:12 275:2,3 | 257:14 | 252:25 |
| phases 111:17 | 235:14 236:6 | 275:4 292:15 | playground | plus 67:6 119:12 |
| Phil 15:18 | 255:19 270:16 | 298:4 | 46:11,13 57:2 | 200:25 |
| Phillips 65:13 | 273:5 | plan's 58:14 | 87:7 100:24 | point 10:6 55:8 |
| phone 29:9 | placed 17:23 | plane 91:11 | 101:1,2,4,5,9 | 62:16,17 64:14 |
| phonetic 280:15 | 36:1 61:17 | 234:23 | 101:19 103:25 | 64:16 80:15 |
| 280:16 | 278:22 | planned 44:1 | 120:9,10 123:1 | 91:22,23 99:17 |
| Photograph | placement | 180:18,20 | 125:4 189:22 | 105:13 109:10 |
| 55:12 | 199:13 262:5 | Planners 53:21 | 194:2 197:5 | 109:13 111:9 |
| photographs | places 38:4 | planning 2:13 | 201:4,11,12 | 119:10 124:8 |
| 182:24 | 43:14 | 4:21 10:10 | 204:20 214:4,7 | 158:21,25 |
| photos 55:5 | placing 151:9 | 42:22 65:2,8 | 214:9 219:24 | 160:11 161:5 |
| 60:21 | 163:24 240:7 | 109:16,17,21 | 220:13 232:25 | 162:19 165:2 |
| physical 260:7 | plan 8:3 16:1,3 | 109:25 110:3,5 | 257:18 | 165:13 166:9,9 |
| 267:14 268:2 | 17:2,9 18:4,7 | 112:1,5,7,9 | playgrounds | 167:3 168:21 |
| 270:9,9 | 25:10,19 28:18 | 113:23 114:11 | 119:5 | 169:3,25 |
| pick 55:3 | 29:18 30:9,10 | 116:16 120:23 | playing 147:9 | 179:10 181:10 |
| picking 4:20 | 30:12 31:15,18 | 124:1 164:23 | 194:16 | 182:11,21 |


| 183:1,4,13,22 | 211:23,24 | position 180:7 | 178:16,24 | preferable |
| :---: | :---: | :---: | :---: | :---: |
| 185:14 186:13 | 213:10,16,21 | 181:20 | 179:7,9 206:19 | 285:13 |
| 186:23 187:10 | 233:17 234:3 | positive 90:13 | 206:22,25 | preferably |
| 211:11 215:3 | 240:2,7 241:9 | possibilities | 207:4,10,16,20 | 49:14 |
| 217:5,7 232:4 | 256:10,11,16 | 162:5 264:4 | 208:5,12,23 | preference |
| 232:16 233:16 | 270:8 | 270:22 | 209:12 226:3 | 285:22 286:4 |
| 250:8,9,13 | police's 185:1 | possibility 7:22 | 226:13 227:6 | pregnancy |
| 261:12 283:23 | policies 25:5 | 75:18 87:16 | 228:3,14 | 36:22 |
| 288:24 289:5 | 165:2 255:19 | 212:5 253:11 | 279:16 | prehearing |
| 291:2,18 | 284:8 | possible 21:2 | Powers' 279:13 | 160:22 161:4 |
| 301:22 | policy 19:7 | 102:12 122:24 | practical 48:18 | 161:16 162:22 |
| pointed 100:17 | 35:18 164:18 | 123:12 142:7 | 53:8 66:21 | 164:12 165:19 |
| 176:4 180:16 | 164:22 165:4,7 | 198:16 204:21 | 252:21 268:3 | 172:3 290:18 |
| pointing 206:10 | 217:14 263:9 | 247:7 275:21 | 270:23,25 | preliminary |
| points 54:15 | 263:12,17 | 294:25 | practically | 6:10,18 11:20 |
| 62:15 129:13 | 264:2,13,23,24 | possibly 10:1 | 88:21 260:13 | 52:13 82:11,15 |
| 159:25 160:6 | 265:3 | 125:17 140:15 | 271:18 | 82:17,18 |
| 164:2 224:12 | Polish 176:9 | 140:17 158:4 | practice 47:14 | 202:10,12,15 |
| police 27:19 | political 32:20 | 191:12 231:19 | 123:4 | 221:17 281:3 |
| 28:7 51:6,20 | pollution 123:8 | 233:4 246:3,19 | practices 13:16 | 281:11,12 |
| 78:10 79:11 | 194:20 236:13 | 253:15 260:8 | 26:6 38:1 | 283:5 |
| 81:19,22 102:6 | 236:16,19 | 266:25 270:19 | 92:13 255:18 | premise 167:18 |
| 102:8 116:19 | 266:23 | post-hearing | 284:8 | prepared 6:14 |
| 117:7,20 118:5 | poor 151:13,25 | 289:18 | practicing | 62:5 |
| 118:16,18 | poorly 52:24 | postponed 7:5 | 153:10 | presence 167:4 |
| 119:10 122:10 | populated | postponement | pre-hearing | present 6:6 7:9 |
| 122:22 123:2 | 227:15 | 6:12 | 174:13 | 10:17,24 14:6 |
| 123:13 128:20 | population | potential 45:22 | precarious | 44:15 47:18 |
| 130:9,10,12,17 | 53:14 91:7,8 | 49:10 191:4 | 36:24 | 51:2 61:7 70:7 |
| 130:22 131:8 | 219:13 | 203:23 257:11 | precedent 32:7 | 70:10 84:17 |
| 140:16,23,24 | populations | potentially | 231:4 | 93:9 122:18 |
| 140:25 141:1,4 | 40:1 90:23 | 158:2 197:22 | precipitates | 126:1 |
| 141:5 161:6,9 | 192:8 | 198:22 199:23 | 36:23 | presentation |
| 163:17 166:4 | port 54:20 56:10 | 212:1 251:4 | precisely 284:23 | 14:13 53:17 |
| 167:9,15 | portion 28:11 | poured 186:8 | precondition | 64:20 84:6 |
| 170:16 171:16 | 54:19 56:18 | poverty 16:25 | 166:18 | 90:9 114:17 |
| 171:21 179:23 | 59:1 71:177:3 | power 161:5 | predictability | 136:21 137:3 |
| 181:13 184:14 | 98:14 128:15 | 162:16 233:15 | 43:21 95:12 | 137:14 205:22 |
| 185:5,10,11 | 128:16,17,19 | PowerPoint | predictable 38:5 | 246:8 292:10 |
| 188:4,19 | 128:19,22 | 99:11,13,19,20 | 42:25 287:6 | presented 38:9 |
| 189:16,18,24 | 210:20 251:9 | 99:23 | predominately | 106:22,23 |
| 190:5,6 191:2 | 253:2 | Powers 172:18 | 225:7 227:8 | 118:5 121:16 |
| 199:4,15,19,20 | portions 58:6 | 172:20,22,23 | preexisting | 122:24 129:5 |
| 203:6,10 | 261:8,10 | 177:11,13,13 | 167:24 168:16 | 135:17,20,23 |
| 204:25 210:25 | 270:21 | 177:15 178:12 | 179:22 | 155:11 159:23 |

347

| 174:12 202:8 | 47:2 62:5 | 251:8 288:15 | 178:8 180:21 | 282:6 287:1,2 |
| :---: | :---: | :---: | :---: | :---: |
| presenting 4:16 | 110:9 274:21 | 296:23 | 201:16 233:22 | programmatic |
| presents 116:21 | principle 150:21 | problem 198:1 | 249:25 250:15 | 33:10 46:20 |
| preservation | 151:1,22 | 199:2 205:8 | 250:21 252:5 | 67:3 72:7,10 |
| 211:13,18 | print 98:21 | 222:12 232:22 | 262:20 263:3 | 73:5,15,19 |
| preserve 93:2 | printer 5:7 | 289:20 299:20 | 264:4 266:1,1 | 75:17 76:12 |
| 211:10 | prior 25:23,25 | problematic | 268:24 275:7 | 77:1 82:8 87:3 |
| preserved | 27:12 41:12 | 167:14 | 279:1,21 | 92:21 108:2,2 |
| 183:19,21 | 75:10 79:11 | problems | 283:24 284:10 | 108:18,20 |
| president 173:1 | 122:2 139:6 | 190:25 202:3 | 286:14,18 | 109:4 168:9 |
| 206:23 226:10 | 166:13 168:18 | 203:15 | 298:16,17 | 238:9 251:6 |
| President's 13:8 | 207:3 249:9 | proc 64:4 | 304:3 | 252:14,18 |
| press 196:14 | priorities 24:18 | procedural | processes 263:2 | 253:16 260:9 |
| pretty 105:12 | 145:1 | 275:19 295:18 | produce 37:13 | 261:10 263:20 |
| 110:20 111:3 | prioritization | procedurally | produced | 271:19 |
| 114:16 152:22 | 145:2,6,10 | 114:22 | 176:22 191:5 | programmati... |
| 158:24 181:25 | priority 26:23 | procedure | product 180:18 | 75:23 107:6 |
| 224:4 237:10 | 62:13 149:11 | 19:24 44:23 | Production 93:1 | programming |
| 271:3,5 | prison-like | 265:22 | professional | 26:9 34:24 |
| prevent 19:7 | 204:14 | procedures 5:21 | 152:24 189:10 | 276:17 |
| 35:2 77:19 | prisoner 54:20 | proceed 5:9 | 216:13 271:23 | programs 36:8 |
| 90:12 220:7 | 56:9 | 6:16 | professionals | 38:6,21 39:14 |
| prevented 36:10 | privacy 42:24 | proceedings | 53:4 | 39:20 40:18,25 |
| preventing 13:8 | 67:22 119:13 | 4:13 5:19 6:9 | program 25:16 | 41:18 42:6,15 |
| prevention 36:5 | 193:23 203:11 | proceeds 203:17 | 29:14 30:2,19 | 45:22 76:19 |
| 91:2 94:9 | 205:12 | process 15:12 | 34:18 36:6,7 | 88:13,16 89:24 |
| previous 16:11 | private 21:22 | 19:8 27:16 | 38:11,16 39:4 | 258:20 260:12 |
| 139:20 236:12 | 40:18 44:3,5 | 28:24 32:22 | 39:8 40:20,22 | progress 95:8 |
| 242:4 261:8 | 58:11 140:16 | 35:23 46:24 | 41:7,9 42:9,12 | prohibited |
| previously | 152:7 166:6 | 47:9 49:6 | 42:22 43:15 | 163:6 |
| 60:15 209:10 | 171:14 174:4 | 50:22 51:23 | 45:17,18 48:16 | project 38:9,18 |
| 241:17 | 211:7,7,24 | 64:18,19 75:24 | 49:22 76:2,14 | 40:6 42:15 |
| pride 42:9 50:15 | 225:20 261:25 | 81:1,1,7,13,13 | 76:24 78:7,14 | 46:15,15,18 |
| primarily 57:15 | 262:6 278:17 | 81:16,18 83:5 | 78:25 79:3 | 47:19 50:10 |
| 59:25 60:11 | 287:8 | 84:1,7 86:5,7 | 85:25 88:18,23 | 51:13 53:22 |
| 107:19 132:4,9 | privately-own... | 86:17 87:9 | 89:1 107:9 | 62:6,10,17 |
| 159:21 214:11 | 279:11,15 | 88:19 105:16 | 112:21,24 | 63:6,7,9,15,19 |
| primary 8:14 | privileged | 105:18,22 | 119:18 121:25 | 63:24 64:1,3,8 |
| 31:4 39:24 | 145:22 | 106:13,14,16 | 123:20 124:3 | 64:16 66:16 |
| 65:1 69:9 | probably 9:23 | 111:6,10 | 133:4,19 136:3 | 67:12 69:11,18 |
| 101:18 114:3 | 32:8 109:10 | 123:21 138:6 | 155:5 170:20 | 72:8,25 73:10 |
| 162:20,24 | 136:10 147:4 | 141:17 144:9 | 170:23,24 | 73:18,19 74:4 |
| 163:7,16,17 | 147:14 191:23 | 145:10 161:13 | 171:20 258:15 | 82:4 86:19 |
| 267:11,24 | 211:1 223:25 | 161:14 164:24 | 260:1,5 262:2 | 118:4 140:7 |
| principal 24:16 | 236:5 243:10 | 176:19 177:25 | 274:11 281:5,6 | 143:19 144:13 |

348

| 148:16 156:23 | 27:12 30:3 | 27:13,17,24 | protocol 19:24 | 287:23 |
| :---: | :---: | :---: | :---: | :---: |
| 158:1,14 | 31:25 48:21 | 40:6 41:19,22 | prototypes | providing 22:5 |
| 159:12 160:10 | 53:22,23 57:11 | 42:1 45:20 | 101:8 | 27:24 39:1 |
| 160:12 165:11 | 61:6 68:15,20 | 51:2 56:2,20 | proud 273:12 | 40:5,7 41:18 |
| 166:8 172:6 | 71:17,21 75:12 | 68:9 92:12 | prove 170:3 | 46:5 65:15 |
| 216:5 224:5 | 82:4 105:20,21 | 117:23 118:21 | proven 25:14 | 68:7,7 96:11 |
| 225:8 232:2 | 112:23 115:19 | 119:1 122:12 | proverbial | 122:6 134:11 |
| 252:11,11 | 117:4 166:21 | 139:21 153:6 | 183:6 | 149:8 152:6 |
| 258:5 259:2,19 | 166:25 167:4,7 | 154:19,23 | provide 12:20 | 159:4 201:18 |
| 260:15 280:23 | 167:9,16,21 | 155:2,20 | 23:25 24:17 | 244:1 262:16 |
| 281:1,25 282:1 | 168:4,12 | 165:17 166:14 | 25:14 29:24 | 279:23 280:4,4 |
| 283:6 290:21 | 171:14 174:7 | 169:6,10 | 34:23 35:13,23 | provision 39:17 |
| 290:22 | 174:16 175:14 | 171:13 172:8 | 39:25 40:11,16 | proximity 44:8 |
| project's 168:9 | 181:12,14 | 173:4,20 | 40:19 41:1,10 | 49:20 53:25 |
| projected 62:22 | 182:13,13,18 | 176:14 182:14 | 43:3 50:22 | 62:11 108:15 |
| 120:25 121:12 | 182:22,23 | 187:17,23 | 61:12 63:6,7 | pubic 67:12 |
| 122:11 281:14 | 183:6,15 | 189:3 191:21 | 63:20 64:1,22 | public 1:7 4:5 |
| 282:24 | 184:19 185:19 | 197:13,14 | 66:14 67:21 | 5:19 6:1,4 |
| projection | 187:18 201:22 | 198:10 203:7 | 76:17 77:22 | 17:18 18:19 |
| 290:20 | 203:25 204:11 | 203:20 205:14 | 86:19 91:12 | 19:7 20:9,12 |
| projections | 207:13 211:6 | 208:2 219:12 | 92:8,15 97:4 | 20:13,19 21:4 |
| 274:16 | 218:23 221:25 | 220:8 232:19 | 99:10 114:23 | 21:6,10,12,13 |
| projects 41:12 | 222:13 225:12 | 232:24 238:8 | 115:16 121:24 | 28:19 30:6 |
| 248:22 | 238:19 253:9 | 248:11,22 | 129:11 136:16 | 31:15 45:15 |
| promised 24:23 | 264:5,5,6 | 250:3 257:3 | 137:7,12,16 | 46:1 47:1 |
| promises 156:11 | 266:8 271:25 | 258:10 281:15 | 141:25 151:23 | 49:14,20 53:8 |
| prong 262:23 | 278:17,18 | proposing 47:15 | 154:13 160:1 | 58:6 59:21 |
| proper 6:13 | 280:9 | 124:14 157:10 | 162:13 245:6,9 | 60:8 64:17 |
| 43:3 50:10 | property's | 227:13 | 249:23 254:11 | 66:6,8,22 68:1 |
| 84:8 | 168:2 | prospect 16:17 | 255:6 262:5,17 | 74:12 75:4 |
| properly 199:12 | proposal 16:7 | 171:22 | 262:25 284:10 | 80:12 82:17 |
| properties | 19:3 21:2 28:2 | prospective | 284:21 289:24 | 83:11 86:5 |
| 18:18 27:6,8 | 28:4,14 117:17 | 251:16 | 290:6 | 111:10,16 |
| 48:21,23 49:23 | 119:15 120:22 | prosperous | provided 26:8 | 116:11,15 |
| 49:25 60:21 | 122:19 123:16 | 26:12 | 85:12 136:19 | 117:4,6,15 |
| 68:15 75:12 | 124:1 183:24 | protect 173:25 | 136:25 137:8 | 118:9,12 |
| 79:16 164:20 | 198:3 202:18 | 189:14 | 152:3 165:9 | 120:21 122:3,5 |
| 175:12 205:12 | proposals 21:16 | protected | 224:12 238:3 | 122:6 129:20 |
| 225:24 264:15 | 49:2,9,18 | 197:17 | 250:15 285:9 | 139:10 140:11 |
| 265:19 266:2 | 118:11 171:4 | Protection | 289:24 | 144:25 148:3 |
| 278:8 279:11 | 265:10 | 248:13 | provider 89:23 | 149:21 153:14 |
| 279:15,23 | propose 51:4 | protects 272:21 | 89:25 | 166:7,10 |
| 280:3,10,11,12 | 177:5 | protest 298:1 | providers 90:21 | 174:18 197:24 |
| 280:12 292:3 | proposed 17:2,8 | protesting | provides 41:14 | 218:4,6,11,12 |
| property 21:22 | 17:24 18:10 | 187:22 | 61:20 93:14 | 235:20 243:4 |

349

| 248:14 249:24 | 5:23,25 15:23 | quality 29:25 | 295:18 297:23 | 243:23 260:6 |
| :---: | :---: | :---: | :---: | :---: |
| 265:25 266:9 | 248:12 | 32:4,6 41:18 | 301:19 | 265:9 270:4 |
| 272:15 273:24 | pursued 264:7 | 69:12 146:25 | questioned | 275:21 276:3 |
| 289:21 295:3 | pursuing 65:13 | 149:4 151:13 | 117:18 | 276:23,25 |
| 299:23 304:21 | purview 78:18 | 164:20 165:6 | questioning | 277:20 286:22 |
| publically | 153:15 248:22 | 249:1 | 69:19 95:10 | 291:10 293:3 |
| 117:15 | 264:13 | quarter 102:20 | 170:24 | 303:3 |
| publicized 39:3 | push 9:3 133:9 | 143:24 | questionings | queues 119:8 |
| 40:9 | 143:6 172:15 | quarter-mile | 138:19 | 128:18 153:24 |
| publicly 38:25 | 229:6 252:19 | 240:3 | questions 10:6,7 | quick 132:18 |
| 83:3,4,5 | pushback | Quebec 153:5 | 10:15 12:9,10 | 144:16 157:24 |
| publish 92:1 | 257:16 | question 12:23 | 13:22 14:2,11 | 223:11 236:1 |
| PUD 119:4,6,9 | pushed 252:6 | 12:24 13:20 | 15:13 19:11,18 | 245:1 |
| 128:14,18 | put 11:16 78:5 | 21:3,13 22:17 | 19:20 20:1,2 | quickest 174:10 |
| 156:4,11 | 80:5 82:7 | 22:18 33:17 | 22:13,14,25 | quickly 35:7 |
| 180:25 181:1 | 85:23 92:25,25 | 72:16,24 78:4 | 28:22 29:9 | 40:11,15 45:23 |
| Pulling 273:16 | 116:3 123:3 | 80:4,13,23 | 33:11,15 34:11 | 93:15 136:2 |
| pulmonary | 133:4,16 | 81:5 82:4 84:3 | 48:1 53:16 | 247:7 |
| 221:20 | 136:24 157:12 | 84:20 85:18 | 65:14 69:21,25 | quiet 41:24 |
| purchase 27:8 | 157:15 159:8 | 87:13,17,19 | 70:2,4,7,14,19 | 258:21 |
| 48:23 203:11 | 177:8 182:25 | 88:18 89:12 | 74:10 75:16 | quite 10:2 75:2 |
| 209:15 280:5 | 195:17 201:2 | 101:22 102:10 | 80:10 83:16 | 89:13 158:19 |
| 281:9 | 204:5 215:3,4 | 107:15 109:1,3 | 84:11 86:9,12 | 166:19,22 |
| purchased | 217:20 221:13 | 115:8 125:19 | 87:15 91:4 | 218:23 219:23 |
| 175:5 203:5 | 229:4 235:17 | 126:3 130:5 | 98:24 109:10 | 234:10 239:24 |
| 208:15 209:15 | 254:8 255:19 | 131:9,10,12 | 109:12,23 | 246:2 252:24 |
| purpose 15:20 | 262:9,13 | 132:11,17,25 | 110:17 111:17 | 287:23 288:5 |
| 19:5 39:24 | 268:14 271:4 | 133:1 134:5,7 | 111:25 112:3 | quorum 116:11 |
| 40:10 60:14 | 275:24 288:8 | 138:17 144:12 | 113:21,23 | quote 166:2 |
| 69:13 78:21 | 296:1 303:16 | 156:21 157:24 | 114:8,11 124:6 | 168:18 |
| 119:16,24 | puts 189:18 | 182:10 186:4 | 127:7 130:4,13 | quoted 183:16 |
| 131:2 137:7 | putting 76:12 | 213:2 216:23 | 130:21 135:17 | quoting 248:8 |
| 138:4 165:23 | 97:25 114:3 | 217:21 218:22 | 139:3,14 141:9 | Qureshi 6:24 |
| 169:21 192:14 | 116:5 162:19 | 221:4 222:23 | 141:11,15 |  |
| 196:6 207:7,10 | 189:12 195:11 | 222:23 223:2 | 142:10 144:9 | R |
| 248:24 266:14 | 222:10 230:10 | 224:11 225:25 | 155:7 156:19 | R 1:23 4:1,4 |
| 294:3 299:7 | 253:12 261:21 | 226:2 227:22 | 159:5 161:3 | R.J 134:8 |
| purposeful |  | 228:10,16,17 | 206:4,6,11,15 | R80 8:12 |
| 59:12 | Q | 235:12 237:20 | 208:8,19 | RA 238:1,5,13 |
| purposefully | qualified 12:3 | 237:22 239:1 | 210:13 211:22 | 238:16 268:18 |
| 38:5 | 34:9 221:3 | 243:3 246:6 | 212:24,25 | RA-1 31:6 53:24 |
| purposes 5:23 | 253:14 | 256:1 258:23 | 214:13 223:8 | 65:7 119:2 |
| 39:2 133:12 | qualify 11:22 | 267:8 275:2 | 223:12,18,19 | 165:24 169:3 |
| 207:9 | 173:18 | 280:21 283:2,4 | 223:20,23 | 169:12,21 |
| pursuant 5:20 | qualifying 11:25 | 283:5 285:18 | 241:6 242:2 | 170:18 227:20 |


| 228:4 231:13 | 276:19 | 219:10 222:11 | rebuttals 246:5 | 8:25 11:21 |
| :---: | :---: | :---: | :---: | :---: |
| 269:10,22 | rates 92:4 | 224:10 226:22 | 246:16 | 12:5 17:23 |
| RA-1-1 173:11 | ratio 57:12 | 226:25 227:23 | rec 261:22 | 19:15 20:9 |
| 173:21 181:3,3 | 269:4 287:8 | 227:24 230:11 | recall 85:8 | 21:6 22:8 34:4 |
| 225:12 226:14 | rationale 87:2 | 230:22 231:8 | 136:2 157:23 | 34:8 47:13 |
| 227:7,12 | 189:12 268:11 | 231:17 234:9 | 174:1 206:25 | 67:24 69:6 |
| RA1 227:18 | rats 194:23 | 235:11 244:2 | 241:18 | 73:4 91:7,13 |
| RA10 8:18 | 201:5,9,11 | 245:15,21 | receipt 49:9 | 92:15,18 99:9 |
| rabbi 143:25 | 215:15 216:3 | 250:9 263:7 | receive 38:4 | 99:11,14,20 |
| 144:17 146:7 | 218:22 219:6 | 281:2 282:8,18 | 134:12 261:1 | 110:19 111:3 |
| 150:13 154:11 | 220:2,5,7,9,15 | 282:21 289:1 | received 17:21 | 114:8 115:15 |
| rabbit 150:5 | 226:23 | 292:11 | 49:18 56:25 | 127:15 134:16 |
| Rabi 143:23,23 | ravine 213:20 | rear 27:25 | 62:8 117:10 | 136:17 140:6 |
| rack 63:23 | RCW 165:7 | 120:11 219:21 | 219:25 220:2 | 143:1 155:18 |
| radius 102:21 | reach 93:20 | 269:14 | 269:25 | 155:24,25 |
| 240:3 | 153:11 155:13 | reason 107:18 | receives 248:9 | 160:12,25 |
| rail 62:10 | 169:18 175:11 | 125:19 171:12 | recess 114:20 | 169:22 170:14 |
| rained 147:3 | reached 50:15 | 184:6 231:7 | 172:11 223:15 | 171:1 174:12 |
| rainwater | 134:18 293:23 | 256:8 | recipe 189:24 | 175:24 176:6 |
| 184:17 | reaches 59:1 | reasonable 19:4 | recognize | 176:16 177:8 |
| raise 6:16 | reaching 168:20 | 22:20 48:15,18 | 230:11 | 179:3 189:5 |
| 118:20 | reaction 122:21 | 56:18 67:5 | Recognizing | 199:25 231:21 |
| raised 4:22 17:1 | read 16:9 72:24 | 92:20 112:24 | 30:15 | 245:22 247:22 |
| 45:21 46:2 | 73:2 202:10 | 113:3 169:17 | recommend | 262:14 266:25 |
| 47:11 87:5 | readily 26:10 | 170:13,15,23 | 118:15 131:21 | 277:1 285:1 |
| 119:20 120:21 | reading 174:25 | 171:24 173:15 | 132:2,8 | 288:6,24 |
| 161:3 174:23 | ready 8:6 53:12 | 173:21 179:11 | recommendat... | 289:11 290:7,8 |
| 191:22 216:18 | 172:13 247:12 | 179:15 186:5 | 157:15 | 293:13 295:7 |
| 242:21 250:21 | real 145:23 | 198:19 205:15 | recommendat... | 295:23 296:2 |
| raises 118:2 | 147:21 175:22 | 228:7 260:5 | 76:9 79:19 | 296:20 297:7 |
| ramp 195:19 | 184:8 199:2 | 262:12,24 | 116:23 151:1 | 297:10,11,14 |
| 216:20,21 | realization | 263:4 264:21 | 151:23 248:6,8 | 297:17 299:1,2 |
| $\boldsymbol{r a n} 261: 19,19$ | 122:21 | reasonably | 248:10 249:5,9 | 299:8,19 |
| range 40:23 | realize 42:11 | 119:18 | 249:12,15 | 300:14 303:17 |
| 76:13 89:2 | really 66:13 | reasoning | 262:3 286:13 | recorded 4:13 |
| 128:12 169:11 | 83:18,19 86:24 | 107:24 | recommended | records 82:16 |
| 170:18 179:14 | 87:17 94:15 | reasons 18:14 | 59:21 76:4 | 82:17 83:1 |
| ranged 17:16 | 95:11,14 96:22 | 39:5 125:3 | recommends | 138:9 |
| rapid 25:16 | 132:17 133:3 | 164:21 197:8 | 110:5 | recreational |
| rare 24:19 46:21 | 139:24 140:1 | 231:25 259:3 | reconciling | 27:21 |
| 93:21 263:24 | 149:17,17 | 268:9 297:25 | 91:25 | red 56:2 |
| rarely 31:24 | 157:6,20 | rebuttal 11:5,6 | reconsider | redesign 251:22 |
| Rashad 9:18 | 158:10 178:5 | 11:7 129:12 | 161:18 232:5 | 252:2 254:7 |
| 24:2 | 183:3 192:19 | 245:7,10,21,23 | record 5:11,16 | redesigned |
| rate 158:9 | 192:21 212:20 | 246:4,22 | 6:4,23 7:5 | 252:11 |


| redirect 275:20 | 56:15 66:25 | 169:8 196:4 | relevance 243:2 | remember |
| :---: | :---: | :---: | :---: | :---: |
| redirected | 67:10 | 211:10,12 | relevant 48:25 | 134:24 135:1 |
| 123:7 | refuelling 54:18 | regulations's | 161:18 163:13 | 147:2 247:18 |
| reduce 39:5 | refugee 191:25 | 40:3 | reliable 118:6 | 261:6 281:13 |
| 46:16 109:5,6 | 192:3,4 | regulatory | 122:18 | 287:4 |
| 118:8 257:10 | refuse 219:14 | 285:20 | reliance 53:3 | remind 138:4 |
| reduced 25:25 | regard 18:8 | rehousing 25:16 | relief 8:10,21 | 191:13 289:5 |
| 127:25 159:24 | 20:22,23 21:1 | 91:2 | 19:6 24:5 | removal 98:19 |
| reducing 46:8 | 67:22 69:5 | reinforce 38:8 | 30:21,22,25 | 188:7 256:21 |
| refer 11:11 | 74:2,4 79:3 | reinforces 43:20 | 31:3,5,9 32:23 | remove 105:14 |
| 172:2 | 80:24 81:1,2 | reiterate 62:15 | 33:1,3 34:17 | 125:4 267:19 |
| reference 97:22 | 81:19,22 | 63:5 173:5 | 46:7,23 47:19 | 267:23 |
| 97:24 130:5 | 161:25 278:17 | reject 162:15 | 47:20 48:10 | removed 105:4 |
| 210:5 211:9 | regarding 20:8 | 202:18 221:24 | 51:10 60:19 | 188:5 |
| 291:18 | 21:21 46:15 | rejected 171:4 | 64:23 65:5,6,9 | removing 43:14 |
| referenced 47:5 | 86:20 110:12 | relate 6:10,23 | 65:11 68:9,24 | rendering |
| 91:3,15,16 | 129:23 153:14 | 123:23 248:21 | 69:8,21 82:6 | 289:22 290:19 |
| 101:23 209:24 | 160:8 203:23 | related 13:16 | 82:13 83:6,20 | renderings |
| 213:10 | 221:11 231:1 | 29:13,25 39:15 | 83:23 104:16 | 61:10 99:10 |
| references | 232:17 254:7 | 75:21 92:19 | 104:22 112:8 | 100:23,24 |
| 221:10 | 291:19 | 94:23 117:9 | 155:3 162:14 | renewed 139:21 |
| referencing | regards 65:14 | 131:12 255:20 | 166:7,14,18,21 | Reno 18:12,22 |
| 107:1 261:9 | 67:24 98:16 | 255:20 274:23 | 171:7 186:22 | 18:22 21:5 |
| referrals 248:11 | 111:11 140:14 | 275:6 284:1 | 231:5 238:15 | renovating |
| referring 90:15 | 179:5 206:13 | 285:2 287:20 | 238:15 252:12 | 203:12 |
| 130:6 137:5 | 219:6 221:1 | relates 185:14 | 267:11,19 | reorganized |
| 211:14,16 | 222:20 248:8 | 252:21 272:20 | 268:19,23 | 59:9 |
| 265:15 | 254:6 256:13 | 275:4 281:24 | 270:4 277:10 | $\boldsymbol{r e p} 294: 6$ |
| refers 126:15 | 256:23 257:6 | relating 78:4,7 | 286:23 287:23 | repairing 90:24 |
| refine 51:15 | 258:23 268:23 | relation 170:17 | relocated 201:3 | repeat $265: 11$ |
| reflect 26:17 | 270:6,7 | 220:9 | relocating 68:16 | 283:1 303:12 |
| 52:4 155:19,25 | registered 17:20 | relationship | relocation 8:21 | repeated 135:13 |
| reflected 29:15 | 203:18 | 57:20 117:12 | rely 67:23 | 143:11,12 |
| reflects 165:1 | regular 129:25 | 133:12 239:13 | 120:18 299:20 | repeatedly |
| reform 25:18 | 151:12 295:3 | 253:24 | relying 114:1 | 116:24 125:21 |
| 36:4,16 38:17 | regularity 185:9 | relationships | 127:1 | 197:25 |
| 38:22 94:21 | regularly | 253:21 273:17 | remain 56:14 | rephrase 267:16 |
| reforms 25:21 | 151:20 185:5 | relax 123:11 | remaining | replace 16:1 |
| 95:8 | regulation 22:3 | 212:21 | 55:10 56:4 | 31:19 35:4 |
| refrain 4:14 | 169:14 267:18 | relaxation | 61:5 141:8 | 37:23 88:8 |
| refrigerator | regulations | 166:16 | remains 51:11 | 117:17 260:22 |
| 96:6 | 11:18 38:17,22 | relaxing 240:25 | remarks 3:3 | replaced 28:3 |
| refrigerators | 68:5 113:10 | release 49:1 | 159:15 303:19 | 151:1 |
| 96:23 | 123:11 161:24 | released 219:17 | remedy 94:11 | replacement |
| refueling 56:8 | 162:9 163:3,13 | 220:10 | 161:22 284:12 | 15:24 44:23 |


| 49:25 95:24 | 19:8 24:4 31:8 | 261:24 269:18 | reset 7:2 | resolution 97:23 |
| :---: | :---: | :---: | :---: | :---: |
| 151:23 171:17 | 31:13 34:17 | 283:25 | resettlement | 116:21 120:20 |
| replacing 16:3 | 51:14 68:12 | requirement | 191:25 192:3,4 | 126:15 127:17 |
| 36:3 42:2 91:1 | 69:20 84:23 | 35:18 39:14 | 192:7 | 128:1 155:15 |
| 117:2 159:17 | 111:7 116:13 | 67:19 101:1 | reside 35:5 | 155:19,23 |
| report 16:10 | 127:18 134:10 | 164:1 170:5,20 | residence 18:11 | 209:2 |
| 17:6 91:22 | 139:22 146:13 | 173:18 192:11 | 125:10 176:10 | resolve 29:10 |
| 92:2 110:4,8 | 153:19 163:9 | 251:6 284:14 | residences 61:5 | resolved 12:5 |
| 110:12,19,25 | 163:23 171:4 | 284:20,22 | resident 26:18 | 131:16 291:14 |
| 113:18 220:6 | 202:5 231:12 | requirements | 29:25 58:15 | resource 35:22 |
| 262:4 284:25 | 245:25 262:12 | 8:11,12,13,14 | 146:9 156:22 | 76:19 122:1 |
| 286:8,10,20 | 265:9 284:7 | 8:15,16 28:10 | resident's 31:17 | 265:1 |
| report's 65:14 | 288:14 299:17 | 33:4 38:24 | residential | resources 24:14 |
| reported 152:16 | 299:18 | 49:22 63:6,9,9 | 27:20 58:2,9 | 116:17 154:14 |
| reporter 4:13 | requested 5:13 | 63:15,19,25 | 73:12,16 | 201:19 263:25 |
| 5:2 | 30:25 31:1,2 | 64:25 67:7 | 112:19 120:5 | respect 30:5 |
| reports 152:19 | 47:20 85:4 | 68:6 77:25 | 125:12 133:8 | 234:9 |
| represent | 155:3,22 | 78:3 82:25 | 154:4 165:6,8 | respectful 39:9 |
| 123:22 144:1 | 166:15,22 | 83:23 96:15,22 | 188:2,7 193:10 | 78:25 |
| 159:11 | 167:6 173:8 | 101:13 109:5 | 194:18 225:2,9 | respectfully |
| representation | 198:6 200:7 | 110:8 163:23 | 234:18 239:24 | 84:5 228:4 |
| 30:16 | 225:14 269:2,4 | 166:17 221:10 | residentially-z... | 246:5 299:8 |
| representations | 269:5,10,12,13 | 223:5 238:9 | 193:1 | 303:15 |
| 160:24 | 269:15,16,19 | 252:15 253:17 | residents 16:12 | respite 107:20 |
| representative | 269:23,23,24 | 261:16 262:7 | 16:16,25 24:10 | respond $28: 22$ |
| 2:5 45:7 | 289:3 291:24 | 262:10 271:19 | 24:23 27:22 | 45:14,23 |
| 131:24 144:5 | 303:15 | 283:20 284:3 | 28:22 32:14,24 | 134:25 246:10 |
| 154:20 178:24 | requesting | 285:3 286:9,17 | 34:21 35:24 | 248:5 288:23 |
| 293:7,21 | 144:14 267:11 | requires 5:19 | 39:8 43:18 | 291:1 |
| 294:17,20 | requests 6:5 | 66:17 113:2 | 45:21 46:2 | responded 29:8 |
| representatives | 21:16 85:12 | 122:7 164:19 | 50:17 52:6 | 46:4 130:21 |
| 79:22 130:14 | 167:3 168:12 | 211:12,18 | 57:21 62:21,22 | 134:10 135:12 |
| 131:25 179:12 | require 40:2 | requiring 29:3 | 63:22 64:4 | 140:20 176:12 |
| 232:10 274:19 | 53:6 63:25 | 152:12 | 73:25 98:2 | 209:6 |
| 293:15,17,25 | 64:4 88:22 | requisite 5:6 | 117:18 118:18 | responders |
| represented | 97:3 113:1,10 | reschedule 6:25 | 133:13 144:2 | 189:14,19 |
| 44:25 45:3 | 120:3 152:8,21 | rescheduled 7:2 | 144:12 151:16 | Responds 97:21 |
| 79:23 144:5 | 208:10 233:22 | 7:6 | 155:1 198:20 | response 12:11 |
| representing | 235:7 249:8 | research 31:23 | 201:23,24 | 14:2 19:21 |
| 4:10 141:19 | required 50:9 | 38:2 151:24 | 205:6,11 231:5 | 23:1 27:23 |
| 229:18 238:17 | 52:12 64:19 | 152:1 | 232:11 253:22 | 28:17 33:16 |
| represents | 65:16 72:12 | reserve 298:10 | 253:24 255:13 | 46:10 75:3 |
| 92:13 | 111:8 114:3 | reserved 123:13 | 259:4,6,7 | 90:25 93:13,25 |
| reproduce 5:7 | 117:19 167:14 | reserving 102:5 | 269:18 276:12 | 109:14 112:2 |
| request 6:12 | 208:10 217:14 | 104:19 | residing 43:22 | 114:13 117:23 |


| 124:22 135:2 | retirement | 74:16 76:22,23 | 304:5,10,15,18 | 261:19 262:17 |
| :---: | :---: | :---: | :---: | :---: |
| 135:14 141:15 | 203:17 | 77:1,8 78:12 | rights 272:19 | rooms 43:5 44:4 |
| 163:11 172:8 | returned 30:13 | 81:9 84:2 | 274:4,8 | 96:11 108:12 |
| 176:24 198:1 | reveal 118:11 | 86:10 90:5 | rigorous 27:16 | 125:10,12,13 |
| 208:3 209:3 | revert 17:14 | 95:8 98:13 | ring 291:20 | 125:14 147:6 |
| 239:4 | 174:7 | 99:18 108:6 | rise 99:25 | 147:10 148:7 |
| responses 29:19 | review 64:18 | 114:10 115:22 | 182:20,20 | 261:25 262:6 |
| 29:19 49:8 | 69:20 72:25 | 116:6 128:19 | risk 25:7 175:16 | 284:17,21 |
| 124:22 201:15 | 86:17 139:13 | 129:1 141:6 | 215:4,6 274:14 | rotated 55:19 |
| 296:18 | 153:20 248:11 | 142:24 143:21 | River 18:12 | rotating 142:21 |
| responsibility | 265:10 299:23 | 148:21,22 | 21:5 176:10 | roughly 42:6 |
| 37:20 158:13 | 300:4,18 303:5 | 152:2 154:22 | road 18:12 21:5 | 49:13 |
| responsible | 303:18 | 155:20 156:15 | 101:24 176:10 | round 195:1 |
| 189:8 216:9 | reviewed 12:7 | 157:5,13 | 178:10 | 235:3 |
| 288:1 | 75:7 140:7,8 | 158:19 159:9 | roadmap 25:2 | route 122:25 |
| responsive 9:7 | 153:14 | 162:4 163:4,8 | roadways | 233:5 |
| 47:10 64:12 | reviewing 65:20 | 168:13 172:12 | 102:23 | routes 122:24 |
| 173:2 | 300:1 | 172:13,19 | roar 188:19 | 232:24 |
| rest 89:9 235:22 | revised 8:20,23 | 178:15 184:5 | roaring 185:3,5 | routines 152:8 |
| restating 80:5 | 28:4 46:12 | 189:2,3,22 | Rob 4:10 | RPP 240:15 |
| restaurant | revisions 30:8 | 193:11 194:17 | ROBERT 2:5 | ruin 133:15 |
| 234:20 | 30:11 74:14 | 195:15,18 | robust 25:15 | rule 166:8 181:3 |
| restore 28:6 | revisit 284:13 | 197:6 203:25 | 36:5 47:9 | rules 5:21 |
| restricted | revolving | 206:2 210:14 | 75:24 94:9 | 175:17 |
| 179:22 | 291:11 | 215:9 218:25 | Rock 165:8 | ruling 169:19 |
| restriction | RFP 105:22 | 223:16 224:9 | rodents 201:9 | run 17:4 123:8 |
| 163:20,21 | 174:14 175:13 | 226:16 228:15 | 204:24,25 | 160:6 191:17 |
| restrictions | 208:9,10,21 | 228:18,25 | 220:5,7,16 | 191:18 263:7 |
| 136:6 241:1 | RFP's 208:20 | 229:24 230:7 | role 6:2 30:15 | 263:14 275:20 |
| restroom 44:11 | rhythms 255:14 | 232:25 237:11 | 75:21 137:7 | 288:15 |
| 108:14 | ride 187:24 | 241:10 243:15 | 263:1,6 | running 215:9 |
| restrooms 44:11 | ridiculous | 243:20,24 | Roller 294:9 | 220:16 |
| result 29:2 59:8 | 234:21 | 246:16,18 | roof 58:14,16 | runoff 184:17 |
| 64:12 151:12 | rig 66:3 | 247:1,2 254:20 | 100:8,14 | 213:3,4 233:7 |
| 169:18 257:6 | right 4:2,9 5:3 | 256:21 257:2 | rooftop 134:3 | rushed 164:24 |
| 261:22 | 7:14,25 8:7 | 266:7,7 273:19 | room 1:23,24 | Russian 174:21 |
| resulted 122:4 | 9:3,22 10:15 | 275:25 276:12 | 4:4,16 41:8 | S |
| resulting 25:24 | 13:21 14:1 | 276:22 277:1,6 | 44:9 57:23 | $\frac{\text { S }}{}$ |
| results 25:20 | 17:5 21:22,25 | 277:17,20 | 58:1 59:23 | S 3:1 4:1 |
| 57:11 | 23:7,9 26:13 | 278:8,12,14 | 96:6,24 116:20 | sacrifice 145:21 |
| resumes 11:21 | 35:24 37:20 | 282:22 285:25 | 125:16 133:20 | 145:24 |
| retaining 54:14 | 41:23 42:12 | 287:7 288:13 | 133:20 147:7 | safe 31:19 35:20 |
| 55:7 56:3,7,22 | 56:1,19 57:18 | 291:9 293:1 | 147:20 148:9 | 35:23 38:6 |
| 68:23 99:25 | 58:5,20 60:1 | 297:16 298:10 | 148:10 149:9 | 50:14 53:13 |
| 252:24 | 71:2,23 73:2 | 303:25,25 | 156:4 167:12 | 145:8 284:10 |

354

| safely 35:5 | 301:13 | 185:6 | sections 223:3 | 60:19 64:23,24 |
| :---: | :---: | :---: | :---: | :---: |
| 147:9 190:11 | scale 26:4 41:19 | screen 58:16 | sector 166:6 | 65:6,9 68:10 |
| 190:13 | 41:22 42:5,6 | 100:5 134:1,1 | secure 49:12 | 68:24 94:10 |
| safety 29:7 30:4 | 43:5 77:8 90:5 | 216:1 | 52:1 130:13 | 104:16,22 |
| 37:13 40:11 | 154:3 165:7 | screenings 41:2 | 151:8 | 166:7 268:12 |
| 43:13,15,25 | 220:9 298:4 | scrutiny 180:21 | securely 35:5 | seeks 40:25 |
| 51:22 93:14 | scaled 160:15 | seamlessly 42:7 | security $43: 17$ | 145:8 |
| 94:14 95:14 | scaling 154:3 | search 48:21 | 43:20 44:14 | seen 37:2 127:14 |
| 117:15 129:20 | scattered 16:4 | 49:24 82:3 | 45:25 51:22 | 174:17 200:14 |
| 139:3 185:11 | schedule 23:5 | 106:9 113:1,5 | 88:24,24 | 201:2 208:23 |
| 188:1,10 191:1 | 47:12 52:19 | 113:11,11 | 117:14 130:15 | 233:17 244:13 |
| 215:1 242:23 | 134:19 135:6 | 123:19 126:4,6 | 130:25 152:9 | 290:25 |
| sailors 189:11 | 244:5,23 | 126:9,11,17,24 | 152:13 194:13 | select 89:23 |
| Saint 9:20 11:22 | scheduled 7:4 | 127:4 170:13 | 194:21 217:16 | selected 27:11 |
| 50:3 53:20 | 116:17 | 170:15 173:14 | see 10:17 14:6 | 27:16 29:5 |
| 69:13 | schedules 52:14 | 179:11 180:10 | 22:12 25:20 | 30:25 78:22 |
| sally 54:20 | 297:1 | 196:24,24 | 36:16 42:7 | 79:12 104:8 |
| 56:10 | scheme 58:19 | searched 26:24 | 47:8 54:14,21 | 164:10 174:20 |
| Samantha 115:5 | school 41:3 47:3 | searches 40:21 | 55:8,11,15 | 209:5 250:7 |
| San 192:5 | 68:1 120:23 | season 35:9 | 56:5,19 57:4 | selecting 167:25 |
| sandwiched | 121:15,18 | seat 14:16 | 58:19 60:1,21 | 168:15 |
| 32:10 | 122:2 131:24 | 142:18,18,19 | 61:4 85:24 | selection 30:16 |
| sane 216:10 | 139:24 145:16 | seats 142:8,20 | 89:18 105:6 | 75:11 79:6,11 |
| SARA 2:7 | 145:19 182:7 | second 1:24 | 107:2 108:15 | 79:14 81:2 |
| satisfied 113:15 | 191:23 197:6 | 27:19 117:6 | 108:15 125:11 | 83:17,18,24 |
| 235:13 | 232:7 235:22 | 121:2 128:20 | 142:12,20 | 84:7 138:6 |
| satisfy 28:9 | 272:16,24,24 | 160:4 161:5 | 148:23 183:3,7 | 159:13,21 |
| 49:21 | 273:4,7,11,12 | 163:7,17 | 183:7,8,9,12 | 161:6,11,14,22 |
| Savas 280:16 | 273:16,24,24 | 179:23 199:22 | 192:19,20 | 164:25 166:21 |
| saving 103:16 | 274:16 | 199:24 233:5 | 193:1,2 194:6 | 173:22 177:25 |
| saw 97:22 99:18 | school's 293:19 | 284:13 | 194:11 207:22 | 178:8 207:5,8 |
| 137:19 167:22 | schooling | secretary 2:6 | 210:4,11,20,23 | 222:20 249:25 |
| 204:4 220:10 | 272:21 | 4:23 5:5 6:18 | 210:24 211:1 | 261:14 |
| 224:22 288:15 | schools 47:1,4 | 6:20 7:12 8:7 | 214:18 216:8 | selections |
| saying 33:25 | 111:16 121:21 | 14:19,20 | 235:4 244:16 | 294:16,16 |
| 34:2 54:8 | 121:24 139:10 | 288:16 | 247:3 248:1 | self 8:23 162:21 |
| 79:25 83:10 | 139:15 140:11 | section 5:20 | 257:5 266:2,4 | 164:9 |
| 103:21 170:25 | 244:17,19 | 8:11,13,14,15 | 276:1 277:22 | selfish 181:25 |
| 176:7 181:16 | 274:12,20 | 8:22,24 48:13 | 292:12 296:3 | sell 203:16 |
| 193:17 200:5 | 295:13 | 60:12 110:16 | seeing 100:19 | selling 278:18 |
| 201:22 208:18 | scope 91:5 92:19 | 112:7,17,25 | 159:18 | send 145:12 |
| 282:6 | 138:4 268:20 | 113:12 163:5 | seek 30:20 32:23 | senior 45:6 |
| says 208:14 | scrapped | 163:24 168:22 | 46:23 173:25 | 203:13 |
| 248:9 254:25 | 171:15 | 169:19 259:21 | seeking 5:23 | sense 37:19 |
| 264:13 275:3 | screeching | 259:23 | 33:2 48:10 | 38:12 50:14 |

355

| 73:24 95:13 | 90:21 124:19 | 73:7 153:11 | 29:1 31:6,13 | 173:10 174:22 |
| :---: | :---: | :---: | :---: | :---: |
| 129:22 155:14 | 141:8 166:7 | 160:7 169:10 | 33:2,5 34:24 | 175:15 176:21 |
| 173:17 202:2 | 181:14 205:4 | 182:17,21 | 35:15,19,23 | 181:18 182:4,8 |
| 217:12 219:24 | 254:18 256:20 | 187:15 197:1 | 38:20 39:2,7 | 182:13 186:2 |
| 236:8 277:18 | 282:3 | 222:16 240:9 | 39:15,17,18,20 | 187:17 189:4 |
| 282:2 293:7 | service-enrich... | 259:12 269:9 | 39:20,21,23,25 | 191:21 195:8 |
| sensitivity 154:8 | 16:21 37:24 | 269:11 277:11 | 40:4,10,16 | 195:13 196:19 |
| sent 21:16 99:12 | services 8:9 9:12 | seven-eight | 41:18 43:8,9 | 197:3,14,18 |
| 138:10 | 9:14 13:2,5,11 | 103:15 | 45:5,20 48:9 | 198:10,15,20 |
| separate 89:21 | 13:16 24:15 | SFO 49:6 | 48:12,14 49:25 | 199:1,11,14,18 |
| 106:25,25 | 25:15,17 26:10 | 105:15 106:13 | 50:2 51:6,9 | 199:21 200:24 |
| 124:2 189:15 | 27:4,20 34:16 | 106:16 279:6 | 52:9,11 53:3 | 201:18 203:7 |
| 254:1 268:12 | 36:14 38:17,22 | shade 61:6,9 | 56:22 57:6,9 | 203:24 205:6,8 |
| 275:3 287:3,12 | 38:25 39:1,17 | 67:21 236:15 | 60:17,23 61:1 | 210:5 214:15 |
| 287:13 | 40:15,17,19,25 | shading 60:25 | 61:11,16,18 | 215:17 216:6 |
| separated 73:8 | 41:1,20 42:18 | shadow 61:5 | 65:7 68:25 | 217:8 218:24 |
| 73:21 | 48:6,20,25 | Shahid 6:24 | 69:2,5 72:7 | 219:3 226:8 |
| separately | 49:15 50:4 | shaking 277:2 | 73:14 76:13,24 | 230:13,22 |
| 268:8 | 51:20 67:1,7 | shape 165:12 | 78:10 82:14 | 231:14,23,23 |
| September 45:2 | 76:1,17 77:9 | share 26:17 | 84:23 91:8,18 | 235:1 238:3 |
| 132:15 136:13 | 77:22 89:3,22 | 28:21 30:22 | 92:9 94:11 | 244:16 254:25 |
| 174:11,13,18 | 90:2 92:22 | 45:13 52:5 | 95:5 110:7 | 259:24 261:23 |
| 208:9 | 93:6 94:10 | 148:4 154:10 | 112:8,10 117:1 | 261:24 262:7 |
| sequence 59:3 | 95:15 116:14 | 159:19 192:18 | 117:6,20 118:9 | 262:16 267:20 |
| serious 118:1 | 124:20 151:19 | 293:22 294:20 | 118:14,18 | 268:6 269:7 |
| 147:25 199:2 | 157:11 199:10 | 301:23,24,24 | 119:1 120:2,11 | 271:5 274:7 |
| 201:14 260:24 | 254:12,17 | shared 28:18 | 120:22,24 | 277:11 278:20 |
| seriously 149:14 | 260:17 261:2 | 29:8,13 34:19 | 121:20 122:4,7 | 281:15,21 |
| seriousness | 263:22 266:5 | 37:19 58:10 | 122:11 123:25 | 283:8,21 |
| 120:19 | 271:6,9 | 62:17 85:3 | 124:3 128:5 | 284:11,14,17 |
| serve 25:4 26:17 | serving 274:2,13 | 95:20 96:13 | 130:8,13 | 286:16 |
| 36:21 37:20 | SESSION 3:4 | 138:3,7,11 | 140:10 144:20 | shelter's 46:11 |
| 47:4 52:5 64:2 | set 13:17 32:7 | 189:23 262:18 | 145:8 151:4,5 | 118:17 |
| 75:23 77:19 | 58:3,9 104:7 | 284:18,18,21 | 151:7,7,20 | sheltered |
| 96:9 248:23 | 174:16 251:24 | sharing 37:11 | 152:2 153:6 | 151:15 |
| 265:2,3 | 254:18,20 | 86:4 108:24 | 159:22 161:10 | sheltering 16:20 |
| served 13:7 45:8 | 286:20 | 134:14 159:19 | 161:10,19 | shelters 13:14 |
| 153:11 156:12 | setback 68:2,7 | 189:17 199:20 | 162:2,7 163:18 | 13:17 15:22,22 |
| serves 96:25 | setting 41:24 | shaved 198:3 | 165:17,22 | 16:4,7,15,23 |
| 198:13 | 61:11,11 273:2 | sheet 11:11 | 167:10 168:11 | 17:4,11 19:10 |
| service 26:4 | settings 26:8 | shelter 15:24 | 169:4,6,8,10 | 26:1,5 35:5 |
| 36:7 38:20 | 261:21 | 16:2,13,14,18 | 169:15,25 | 36:11,14,21 |
| 41:13,24 57:21 | settled 103:3,4 | 24:6,11,24 | 170:3,12 | 37:25 42:3 |
| 58:1 64:1,7 | settler 169:19 | 25:22 26:5,7 | 171:12,13,21 | 49:23 51:25 |
| 66:9 89:23,25 | seven 17:8,10 | 27:18 28:9,15 | 172:25 173:4,7 | 52:23 53:14 |

356

| 74:877:14 | 142:3,5 180:9 | significance | 284:17,21 | 56:9,13,18,22 |
| :---: | :---: | :---: | :---: | :---: |
| 117:2 124:12 | 196:5 228:6,19 | 123:18 164:7 | 285:14 | 56:24,24 57:4 |
| 124:16,21 | 289:22 | 225:13 | single-family | 60:12,13,16 |
| 125:11 149:4 | showed 120:15 | significant 32:1 | 46:14 68:14,15 | 62:15 63:17 |
| 151:23 152:1,3 | shower 147:24 | 50:15 57:8 | 68:19 125:5 | 66:17,24 67:4 |
| 152:6,8,10,16 | showered | 66:10 119:21 | 154:4 165:18 | 67:8 68:9,13 |
| 159:17,20 | 147:23 | 121:19 123:9 | 166:3 183:14 | 68:17 69:8 |
| 171:5 174:3 | showers 148:3 | 123:10 126:19 | 196:20,23 | 71:1,2,7,12,13 |
| 186:16 230:11 | showing 54:2 | 126:25 168:24 | 224:18 225:5,7 | 71:14 75:11 |
| 232:6 262:1 | 55:14 120:16 | 172:6 253:2,5 | 227:8 230:23 | 78:10,22 79:4 |
| 268:22 291:20 | 170:20 | 253:7 | 256:25 289:17 | 79:7,10,11,18 |
| sheriff 24:8 | shown 66:23 | significantly | 290:4 | 81:2,20,23,23 |
| shift 44:21 | 99:23 192:13 | 175:10 188:7 | single-member | 81:24 82:1,12 |
| 62:16,25 | shows 165:20 | 248:25 283:20 | 229:19 | 83:17,18,24 |
| 130:11 140:18 | 289:23 | similar 31:1 | single-story | 84:7 85:4 89:1 |
| 259:11,14 | sic 84:25 111:8 | 79:2 81:17 | 58:25 | 89:21 97:6 |
| shifts 117:22 | sick 147:2 | 111:15,20 | single-wing | 98:9 99:5,8 |
| 131:6 259:10 | side 54:16 55:18 | 118:3 154:11 | 282:12 | 104:7 117:4,6 |
| shining 184:10 | 55:21,25 56:1 | 255:2,14 | sir 23:7 81:21 | 117:9 118:1,9 |
| 184:13 | 56:12,15 57:7 | 269:21 | 82:22 91:3 | 118:13,14,22 |
| shocked 204:4 | 57:8 58:20,21 | similarly 40:4 | 100:22 106:21 | 119:7 123:19 |
| shockingly | 59:25 60:1 | 120:13 | 290:16 | 126:21 129:2 |
| 245:16 | 68:22 100:3 | simple 15:20 | sirens 185:6 | 139:20 149:19 |
| short 110:4 | 120:14 125:6 | 41:11 | 213:10 256:14 | 153:20 154:19 |
| 114:20 156:1 | 144:23,23 | simply 28:3 37:5 | sisters 146:5 | 159:22 161:6,9 |
| 172:11 175:8 | 177:3 178:23 | 113:1 162:2 | sit 149:16 | 161:14,22 |
| short-term 8:18 | 179:18 182:23 | 164:21 166:12 | 154:21,25 | 162:1,5,13,16 |
| 31:20 34:17 | 183:15 210:4 | 167:23 169:4 | site 18:10,14,16 | 162:20 164:10 |
| 39:4,13 40:9 | 214:11 230:25 | 169:19 170:9 | 18:24 21:5,5,6 | 164:25 167:25 |
| 40:17 45:21 | 240:4 257:18 | 194:9 | 23:6 24:17 | 168:15 170:16 |
| 56:19 63:23 | 257:21,24,25 | simultaneous | 26:24 27:13,14 | 171:6,17,24 |
| 93:25 94:1 | 258:1 269:15 | 303:6 | 27:16,18 28:4 | 173:20,21 |
| 96:14 136:16 | 287:20 289:25 | simultaneously | 28:15,21 29:1 | 174:20,22 |
| 146:14 155:5 | side-by-side | 303:21 | 29:1,3 30:15 | 176:1 177:25 |
| shorter 53:2,7 | 55:24 | sincere 181:23 | 30:24,24,25 | 178:8 179:6,13 |
| 74:1 251:1 | sides 158:24 | single 18:24 | 31:11 32:9 | 179:17,21,25 |
| shortly 47:7 | 165:21 | 26:25 43:12 | 41:22 42:1 | 180:1,6 186:20 |
| 51:1 | sight 43:11 44:9 | 65:1,4 67:16 | 45:17,20 49:14 | 193:4,18 199:4 |
| shot 55:6,6,20 | 58:4 107:14 | 68:3,8 69:9 | 49:19 50:2,5 | 199:14,18 |
| shots 55:10 | 145:12 210:9 | 94:22 120:9 | 51:6 52:17 | 207:5,8,15,21 |
| shouting 204:22 | 287:5 | 127:21 159:25 | 54:2,3,11,13 | 209:5,9,10 |
| show 26:7 55:24 | sign 40:2 93:11 | 166:25 196:17 | 54:16,19,23,24 | 221:12,17,21 |
| 58:14 60:14,25 | 241:3 | 207:24 218:6 | 54:25 55:5,9 | 221:24 222:4,5 |
| 61:13 66:21 | signed 175:7 | 224:22 262:17 | 55:13,15,18,21 | 222:8,12,15,20 |
| 118:12 138:9 | 230:16 | 267:12,25 | 55:23,24 56:8 | 228:2 229:11 |


| 229:19 230:8 | 209:14,15 | 188:16 198:16 | 132:12 134:21 | 214:2 |
| :---: | :---: | :---: | :---: | :---: |
| 231:20 249:25 | 221:22 250:3 | 221:25 227:14 | 135:3 154:20 | sons 146:11 |
| 250:6,17,17 | 262:6 264:14 | 260:3 | 229:22 272:11 | 187:15 |
| 251:9 252:6,22 | 278:6 279:6 | sized 167:9 | smoke 204:21 | soon 85:20 92:1 |
| 253:3,7 255:10 | 280:5,18 | sketch 120:15 | smoking 204:20 | sooner 296:16 |
| 256:2,4,23 | siting 45:21 87:1 | 233:14 | smothered | sore 183:6 |
| 257:7,13,18 | 264:6 270:14 | sketches 182:24 | 148:18 | sorry 11:7 70:16 |
| 261:13 262:9 | sitting 5:2 20:20 | skill 24:13 | snacks 96:6 | 83:8 84:13 |
| 264:17 266:8 | 115:1 277:19 | skip 62:9 | SND 127:12 | 105:16,17 |
| 266:11,13 | situated 197:18 | sky 237:6,8,9 | social 38:20 | 115:4 150:16 |
| 267:5 269:11 | situation 36:24 | 267:4 | 40:22 89:1 | 156:17,17 |
| 270:5,10,12,20 | 123:3 167:5,20 | slated 231:15 | soft 61:24 | 157:4 172:16 |
| 270:21 271:12 | 190:8 197:6 | sleep 93:10 | softer 60:3 | 200:2 209:17 |
| 271:15 281:7 | 215:4 232:19 | 197:21 | soil 100:13 | 209:18,22 |
| 281:25 | 235:18 284:12 | sleeping 41:11 | sole 168:23 | 216:23 240:19 |
| sites 17:8,10,22 | 284:13 285:23 | 43:9 108:16 | 299:7 | 241:5,25 244:3 |
| 17:22,24 18:2 | situation's | slide 54:15,21 | solely 172:1 | 246:25 251:2 |
| 18:4,21,23 | 190:7 | 55:14 129:6 | 280:8 | 267:16 275:18 |
| 19:1,10 20:19 | situations 93:15 | slightest 204:9 | solicitation 49:1 | 276:9 277:5 |
| 21:2,8,16 | six 16:4 45:15 | slightly 17:16 | 49:6 105:17,21 | 283:1 285:17 |
| 22:21 27:3,11 | 46:18 49:18 | sliver 145:21 | 106:3 175:25 | 297:19 301:2 |
| 29:5,10 30:10 | 67:7 72:9,20 | slope 54:22 | 208:19 266:15 | 302:12 303:12 |
| 30:21,23 32:14 | 134:2 138:20 | 55:22 129:5 | 278:22,23 | sort 96:12 108:9 |
| 44:23 45:17 | 142:22 146:12 | slopes 99:5 | 279:1,2,5,6,20 | 108:21 133:14 |
| 49:4,5,7,10,15 | 158:16 182:17 | slots 132:1 | solicitations | 166:14 213:2 |
| 74:21 75:2,5,8 | 182:20 197:1 | slow 116:7 | 21:21,24 49:8 | 222:2 241:3 |
| 75:10 79:20 | 198:13 227:25 | 123:17 | 89:22 174:15 | 254:11 259:14 |
| 80:1 82:3,5,10 | 259:23 271:21 | small 16:21 | 174:17,18 | 261:4 272:12 |
| 82:10,24 89:7 | six-floor 77:6,7 | 36:25 71:16 | 279:14 | 282:1 |
| 89:8 96:10 | six-story 8:18 | 96:6 108:24 | solidarity 38:12 | sought 16:13 |
| 102:20,22 | 28:14 59:2 | 165:7 201:2 | solstice 61:4 | 19:6 49:13 |
| 103:7 106:22 | 60:23 72:12 | 227:16 | solution 26:24 | 65:12 268:19 |
| 106:22,23 | 82:7 183:21 | smaller 16:4 | 77:13 118:2 | 287:23 |
| 107:10 126:17 | 188:13,15 | 17:4 24:24 | 232:21 235:7 | sound 4:20 |
| 126:21 131:2 | 193:2,11 238:8 | 26:4,8 31:19 | 235:25 263:11 | 236:25 |
| 138:6 170:14 | 238:20 282:12 | 35:4 37:24 | 263:17,25 | sounds 101:15 |
| 170:16 171:3 | sixth-nine 57:13 | 41:19 42:5 | solutions 25:14 | 157:6 193:20 |
| 173:15 174:3 | sixth-story 71:9 | 53:13 88:20 | 51:5 87:8 | 283:16 |
| 174:19 175:1,4 | size 13:13 41:25 | 112:23 149:18 | solve 258:17 | sources 97:15 |
| 175:23 176:7 | 42:4,6 46:16 | 159:20 170:21 | somebody 93:6 | south 1:24 54:16 |
| 176:14,25 | 46:18 49:20 | 222:15 231:19 | 93:9 148:13 | 54:23,24,25 |
| 177:4 178:16 | 71:5 72:13,15 | 231:23 232:5 | someone's 287:9 | 55:17,21,22 |
| 179:15 180:10 | 112:23 122:1 | 238:3 260:3,7 | somewhat 55:18 | 56:17,23 57:2 |
| 191:4 205:14 | 169:7,10,13,20 | 271:2 | 55:20 224:19 | 57:8 58:8,22 |
| 208:15,25 | 170:17,21 | SMD 115:19,20 | son's 145:17 | 59:25 99:5 |

358

| 118:25 182:23 | 228:24 275:12 | 221:11 | 62:4,21,24,24 | 196:12,15,16 |
| :---: | :---: | :---: | :---: | :---: |
| 183:15 225:7,8 | 276:8 | specifications | 63:21 87:24 | 217:1,4,12 |
| 227:8 251:9 | SPEAKER | 174:16 | 88:18 89:1 | 218:1,8,10,14 |
| 253:2 256:24 | 33:19 87:13 | specifics $31: 12$ | 112:20 151:5 | 218:18 |
| 257:4,13,19 | 90:7 | specified 248:23 | 151:16 198:11 | start 9:23 11:19 |
| 258:2,3 289:22 | speaking 4:19 | speculation | 199:10 200:25 | 14:12 48:20 |
| 290:5,21 292:3 | 21:23 229:15 | 156:7 | 205:3 255:21 | 51:1 52:19,20 |
| southeast | 229:15,17,21 | speed 204:4 | 259:8,9,10,17 | 70:11,20 |
| 179:21 | 292:2 | spelled 138:2 | 291:6 | 181:16 186:13 |
| southeastern | speaks 19:12 | spend 198:20 | staffing 255:10 | 212:16 243:11 |
| 70:25 | 80:3 106:2 | spending 93:5 | stage 101:4 | 248:4 252:3 |
| southern 62:16 | 179:4 | spent 32:1 86:24 | stages 51:23 | 253:21 275:3 |
| 99:7 | special 5:9 8:10 | 192:2 195:21 | 82:11 | 298:1 |
| space 27:22 | 24:4 31:5,8,12 | 196:22 203:19 | staging 130:25 | started 27:5 |
| 37:11 40:17 | 44:6 51:2,9 | split 51:8 | stakeholder | 105:18,24 |
| 41:7 57:15,16 | 64:10,14 65:6 | spoke 45:10 | 45:1 293:8 | 158:20 242:13 |
| 58:7,8 59:21 | 68:24 69:4 | 98:7 104:10,25 | stakeholders | 280:7 |
| 64:1,7,17 | 110:6 111:5 | 124:9 130:15 | 16:11 24:10 | starting 25:20 |
| 95:18 101:8 | 112:8,10 | 156:3 216:17 | 34:21 45:9 | 269:1 283:23 |
| 102:14 111:10 | 116:12,17 | spoken 143:13 | 50:25 51:12 | starts 73:21 |
| 119:4 133:18 | 131:3 146:13 | 199:23 | 79:1 80:20 | 259:11 |
| 151:19,21 | 150:2 160:18 | sport 143:19 | 294:19 | state 19:9 34:10 |
| 152:7 158:5,7 | 163:4,9 169:5 | spots 102:19 | stand 76:9 | 41:3 48:17 |
| 198:16 219:21 | 169:12 170:1 | 147:4 | 247:12 272:4 | 80:3 84:13 |
| 240:9 271:12 | 170:12,18 | sprawling 73:22 | standard 65:21 | 113:19 115:15 |
| 287:7 | 173:9,19 180:7 | spread 87:21,25 | 66:19 77:17 | 229:3 |
| spaces 28:8 | 181:22 190:6 | 88:15 | 92:20 158:9 | stated 65:19 |
| 40:18 43:10 | 192:12 252:12 | spreading 16:23 | 170:18 211:18 | 72:11 80:6 |
| 58:5 60:8 63:7 | 254:22,23 | 38:10 | 254:22,24 | 112:12 116:24 |
| 63:11,14 73:8 | 295:4 | spring 61:2 | 263:5 | 117:14 126:16 |
| 102:6 117:18 | specialists 101:3 | 165:1 | standards 36:6 | 164:22 185:18 |
| 117:20 122:8 | specialize 96:16 | square 8:19 | 39:16,18 47:14 | 212:11 241:13 |
| 122:15,17 | specific 20:20 | 49:13 54:4,13 | 69:19 77:22 | 241:17 258:25 |
| 123:12 141:4,8 | 20:21 29:23 | 71:6,9,17 72:2 | 89:11 96:18 | 265:13 280:17 |
| 149:10 236:7 | 33:1 40:1 | 72:18 73:13 | 110:15 119:17 | 283:10 |
| 240:7 241:2 | 44:11 77:21 | 101:9,11,14 | 166:10 174:4 | statement 11:9 |
| spats 167:14 | 90:24 93:3 | 144:25 198:19 | 225:14 262:16 | 11:10 19:11,15 |
| speak 4:17 5:1 | 113:1 169:22 | 235:2 266:7 | standing 7:11 | 73:3 126:3 |
| 10:4,20 11:1,4 | 255:5 286:12 | 270:1 | 116:19 177:2 | 127:3 129:23 |
| 15:16 24:13 | specifically 5:13 | stable 40:12 | standish 46:8 | 159:23,24 |
| 33:8 54:7,9 | 21:8 37:8 | stacked 190:5 | standpoint 97:4 | 160:23 161:4 |
| 96:17 146:21 | 65:19 85:9 | stacks 251:14 | 263:21 | 161:16 162:22 |
| 150:11 153:8 | 102:3 137:2 | staff 2:8 28:7 | stands 111:4 | 164:2,12 |
| 177:20 178:5 | 152:1 197:4 | 40:22 44:15 | 179:5 | 165:19 172:3 |
| 199:25 203:1 | 207:8 209:2 | 48:5 57:25 | Stanton 196:11 | 174:13 215:17 |

359

| 249:24 256:8 | 162:1 | 182:21 188:14 | 196:17,20 | 50:11 65:1,4 |
| :---: | :---: | :---: | :---: | :---: |
| 272:5 289:10 | statutory | 195:15 197:2 | 199:8 202:24 | 69:9 114:3 |
| 290:18 297:20 | 171:23 | 197:16 198:7 | 203:3 207:14 | 117:12 162:20 |
| 301:24 | Stavropoulos | 227:25,25 | 207:22 213:25 | 162:24 248:16 |
| statements 11:7 | 202:21,22,23 | 251:3 271:21 | 214:21 215:9 | 260:7,7,12 |
| 121:20 175:21 | stay 23:20 93:23 | storm 98:11 | 216:1 224:20 | 267:11,12,14 |
| 245:12 248:1 | 94:12 96:14 | 123:8 233:7 | 225:8 227:11 | 267:17,24 |
| 297:21 299:4 | 121:21 142:9 | story 64:25 67:7 | 229:10 230:24 | 268:12 270:10 |
| states 13:6 | 142:14 145:5 | 67:17,17 | 231:1 234:2 | student 144:24 |
| 35:17 165:4 | 150:1 156:17 | 132:22 165:16 | 236:7 239:22 | students 145:19 |
| 248:21 | 160:12 273:3 | 192:22 223:17 | 240:4,8,12,12 | 232:13 |
| stating 4:17 | 274:7 | 236:8 270:4 | 259:13 271:1,2 | studies 60:25 |
| 111:21 199:17 | stayed 130:19 | straight 107:22 | 271:4,8,13 | study 58:7 62:7 |
| station 27:19 | 146:24 | stranger 144:19 | 291:20 | 63:14 64:11 |
| 28:1 51:6 56:9 | staying 91:20 | strategic 25:10 | streets 63:12 | 111:6 175:22 |
| 62:11 66:25,25 | 244:1 272:25 | 25:19 35:2 | strengthen 41:4 | 208:23 |
| 67:10 78:10 | 288:25 | 90:18 94:5,21 | stress 37:14 | stuff 142:15 |
| 79:11 81:19,22 | steadfast 51:11 | strategies 25:5 | stretch 239:23 | stumps 216:2 |
| 117:7 118:5,16 | step 28:23 | 35:3 90:24 | strict 37:12 | Stuvley 280:15 |
| 119:10 123:2 | 148:25 173:11 | 93:3 | stricter 255:17 | subject 24:12 |
| 123:12 128:21 | 232:4 286:14 | strategy 88:15 | strong 158:24 | 39:14 112:23 |
| 130:9 161:6,9 | steps 46:24 | stream 217:11 | 285:22 | 116:14 158:23 |
| 163:17 166:4 | stick 177:22 | streaming | strongly 110:5 | 170:22 202:25 |
| 167:10,15 | 179:8 183:5 | 197:21 217:2,6 | 118:14 144:13 | 260:4 |
| 170:16 171:16 | stiff 16:8 | street 1:22 4:5 | strove 123:21 | subjected 52:10 |
| 171:22 179:23 | stigma 39:6 | 18:12 42:12 | structure 8:14 | 188:11 |
| 181:13 188:4 | stole 187:12 | 53:24 54:24 | 18:3 42:16 | submission 49:9 |
| 188:21 189:17 | stones 50:15 | 55:11,16 56:17 | 61:25 100:6,12 | 52:20 118:23 |
| 190:6 191:2 | stop 152:10 | 59:2 60:15,18 | 118:2,7,21 | 126:16 127:2 |
| 199:15,19,20 | 241:3 275:4 | 63:3 91:9 | 140:24 145:3 | 127:14 172:8 |
| 203:6,10 | storage 36:2 | 111:23 117:20 | 158:3 163:7,16 | 289:19 291:1,2 |
| 204:25 207:23 | 57:16,17 59:22 | 120:6 123:13 | 163:17 168:1,1 | 292:20 301:3 |
| 210:25 213:11 | 63:20 | 128:12,20 | 171:20 182:16 | submissions |
| 233:17 234:3 | stores 18:20 | 143:17,24 | 189:16 198:17 | 298:17 |
| 256:10,11 | 225:16 | 147:14 153:6 | 204:14 205:10 | submit 5:4,15 |
| 267:21 | stories 8:16 31:4 | 154:18,22 | 207:19 208:2 | 170:6 247:24 |
| stationed | 33:4 46:18 | 172:24,24 | 233:20 238:8 | 289:11 293:13 |
| 187:19 | 60:20 68:10 | 173:12 181:12 | 240:16 241:6 | 295:21 302:14 |
| stations 54:19 | 72:9,20 119:8 | 182:3 187:25 | 251:1 252:19 | submittal |
| statue 208:14 | 119:9,22 | 188:2,4,8,13 | 257:3 268:6 | 302:20 |
| 284:24 | 128:21 129:1,2 | 188:15,16,17 | 282:11,12 | submittals 12:8 |
| status 10:8 11:6 | 148:2 153:22 | 189:2,3,7 | 283:15 | submitted 11:21 |
| 19:25 23:15 | 155:21 165:25 | 190:9,19,20,23 | structured | 12:4,16 19:12 |
| 242:5 | 166:11 181:5 | 192:25 193:2,6 | 145:5 | 30:12 47:12 |
| statutorily-m... | 182:17,18,20 | 193:7,10 196:2 | structures 31:4 | 59:5 79:19 |


| 82:21 171:1 | 221:18 240:24 | 87:8,9 94:15 | 105:10 109:10 | 144:1 |
| :---: | :---: | :---: | :---: | :---: |
| 175:25 245:12 | 303:13,14 | 94:19 95:22 | 114:16 115:24 | system 16:14 |
| 294:13 295:24 | suggestions | 97:15 110:6,15 | 115:24 126:8 | 25:18,21 28:17 |
| submitting | 17:21 20:9 | 117:1 119:21 | 126:20 127:20 | 36:16 52:11 |
| 110:14 | 50:19 80:1 | 119:22 127:24 | 131:17 133:16 | 76:17,22 77:3 |
| subparagraph | 246:14 | 128:5 141:25 | 141:16 157:9 | 88:9 90:25 |
| 163:6 | suggests 31:23 | 142:1,3,18 | 186:14 199:11 | 93:13 94:13 |
| subsequent 29:7 | 202:15 | 144:13 153:8 | 219:22 224:10 | 109:7 260:20 |
| 106:4 250:17 | suitability | 154:5 155:3 | 230:5,6 237:21 | 272:16 |
| subsequently | 278:11 | 158:17,17,18 | 240:21 250:2 | systematic |
| 17:20 | suitable 35:14 | 187:3 205:6 | 251:7,7 254:10 | 171:8 |
| substantial | 171:6 | 215:1 222:8 | 255:9 257:12 | systems 59:7,10 |
| 31:15 66:22 | suite 1:24 44:5 | 230:13 231:18 | 260:11 261:18 | 68:1 |
| 67:11 68:2 | Sullivan 234:1,2 | 254:15 286:15 | 262:15 263:6 |  |
| 202:5 245:22 | 234:6 236:23 | 286:23 295:25 | 268:25 272:17 | T |
| 289:21 | 237:1,5,7,9 | supported 35:6 | 275:22 288:11 | T 3:1,1 |
| substantially | summarize | 51:8 65:2,3 | 291:9 295:19 | table 4:25,25 |
| 119:15 137:1 | 170:10 | 102:2,4 155:16 | surface 256:13 | 5:2 110:22 |
| 192:14 196:5 | summary 64:23 | 238:16 | 256:18,22 | 156:16 157:1 |
| 207:2 | 205:24,25 | supporting 5:4 | surprising | 239:20 |
| subtitle 8:11,12 | 277:22,25 | supportive 39:8 | 237:3 | tactics 156:7 |
| 8:15,16 110:16 | summer 30:20 | 90:2 92:22 | surrounding | $\boldsymbol{\operatorname { t a g }} 251: 19$ |
| success 42:10 | 30:24 52:17,21 | 93:16 254:12 | 38:7 39:10 | tailored 26:9 |
| 125:22 146:4 | 61:3 211:4 | 254:17 | 42:8 50:11 | take 15:8 31:22 |
| successful 26:7 | 238:7 | supports 36:14 | 60:14 61:2,14 | 33:11 71:24 |
| 36:15 95:25 | sun 60:25 | 37:22 40:15 | 67:13 69:17 | 74:2 77:16 |
| sudden 280:22 | Superintendent | 41:2,20 89:3 | 128:7 149:21 | 104:21 109:23 |
| suffer 146:5 | 41:3 | 93:15 95:15 | 164:20 217:18 | 114:14 115:9 |
| 190:23 | Superior 161:21 | 118:13 123:24 | 255:15 271:25 | 115:11 121:5 |
| sufficient 42:2 | supervisors | 159:16 173:7 | survey 63:10 | 125:17 132:24 |
| 100:13 151:19 | 112:20 | 230:9 260:17 | sustainable 52:1 | 142:18 147:10 |
| 303:18 | supplemental | supposed | swallow 181:2 | 150:9 153:24 |
| sufficiently | 160:14 303:4 | 140:19 189:14 | swear 15:1 | 157:5 160:5 |
| 52:14 222:9 | supplemented | 215:25 231:4 | swearing 14:21 | 168:13 175:15 |
| suggest 132:1 | 290:8 | 292:16 | Sweeney 186:11 | 191:6 194:4,4 |
| 202:18 285:12 | support 10:20 | sure 12:7,19,22 | 187:12,14 | 203:22 206:7 |
| suggested 18:9 | 11:1 15:21 | 14:9 19:14 | 214:12 215:2,8 | 212:9 223:11 |
| 19:2 20:8 73:4 | 19:9 25:12,15 | 32:1,3 33:23 | switch 153:1 | 223:14 233:2 |
| 120:10 124:17 | 26:11,18 32:9 | 34:3,5,7 72:16 | 175:9 | 234:7 245:23 |
| 129:8 133:5 | 36:8 40:11 | 76:19 78:22 | swollen 147:3 | 246:7 247:3,13 |
| 167:12 202:17 | 41:4 45:20 | 86:3,21 87:18 | sworn 4:23 7:13 | 253:5 271:4 |
| 239:22 | 47:16 48:8 | 88:11 94:13 | 14:18,22 | 282:19 286:25 |
| suggesting | 52:5 59:14 | 97:8 98:6,25 | Symmetra 9:9 | taken 19:2 |
| 287:21 | 60:19 65:8 | 102:16,18 | 62:5 | 64:13 67:19 |
| suggestion | 69:21 77:9 | 104:13 105:1 | synagogue | 79:21 113:7 |


| 114:20 172:11 | tallest 128:15 | tell 20:20 21:7 | tennis 64:15 | 15:11 17:20 |
| :---: | :---: | :---: | :---: | :---: |
| 223:15 233:2 | tangible 31:18 | 91:11 104:8 | 65:10 101:24 | 34:22 48:7 |
| 256:17 | Tara 196:10,16 | 178:21 240:13 | 102:1,12 | 53:11 83:21 |
| takes 25:1 | 200:23 | tells 192:21 | 104:18 105:4 | 86:8 115:21 |
| 212:15 234:12 | tattoo 234:19 | Telly 18:18 | 105:11,14 | 132:12 150:25 |
| talk 33:9 53:21 | tax-paying | Temple 154:21 | 119:5 122:17 | 160:8 170:10 |
| 62:2,20 64:9 | 190:22 | temporal 35:11 | 123:5 160:19 | 179:18 185:12 |
| 85:1,6 87:14 | taxes 204:11 | temporarily | 181:15 183:22 | 202:25 293:1 |
| 119:19 125:22 | taxis 239:25 | 28:11 105:5 | 183:25 184:1,4 | testifying 15:20 |
| 125:24 136:8 | taxpayer 173:23 | 120:24 274:7 | 184:10,19 | 19:5 150:20 |
| 157:16 177:20 | 186:6 | 287:19 | 195:23 211:25 | testimony 5:3 |
| 177:24 195:4,6 | taxpayers 187:1 | temporary 8:21 | 212:6 232:17 | 7:10 10:4 12:8 |
| 200:20,22 | 204:10 | 28:13 31:9 | 232:22,24 | 14:11 15:8 |
| 235:20 252:20 | tea 147:12 | 39:3,15,18,20 | 239:7,18 298:7 | 19:23 20:7 |
| 268:21 291:8 | teachers 273:17 | 39:25 40:5,7 | tenor 196:2 | 22:5 23:25 |
| talked 75:5,7 | team 24:12 | 55:1,2 64:9,15 | tens 189:11 | 24:17 28:25 |
| 82:2 85:9 | 30:17 45:2,5 | 65:9 69:1 | term 39:17 | 47:25 66:10 |
| 87:21 97:14 | 45:12 46:1,25 | 96:10,19 | 285:11 | 74:11 76:11 |
| 106:12 126:4 | 47:9 50:9,12 | 101:23 102:12 | terminology | 77:25 79:8,24 |
| 135:7 213:1 | 50:15,16 52:16 | 102:14,25 | 286:3 | 80:2,17 82:3 |
| 224:13,14 | 53:4 78:8,21 | 103:1 104:9,10 | terms 62:19,19 | 82:25 84:17 |
| 231:22 238:4 | 78:21 81:15 | 104:13,15,17 | 62:24 63:4,13 | 86:16 91:3,17 |
| 250:4 258:16 | 85:9,20,22 | 104:21 105:10 | 63:24 64:14 | 94:6 101:16 |
| 266:16 277:9 | 86:2 98:17 | 110:12 111:5 | 70:3,8,10 71:5 | 103:12 104:6 |
| 279:7,19 287:4 | 131:20,22 | 111:11,22 | 83:23 96:15,17 | 106:11 109:19 |
| talking 20:25 | 132:13 135:16 | 122:4 123:13 | 169:10 177:17 | 114:23 115:17 |
| 86:25 87:23 | 136:12,15,20 | 129:9 140:14 | 198:6 234:17 | 128:7 130:7 |
| 136:13 148:10 | 136:22,24 | 140:15,17,23 | 235:21 245:20 | 138:17 139:10 |
| 193:5 194:13 | 137:5,9,13 | 141:6 152:10 | 255:21 260:19 | 141:25 143:3 |
| 194:14,14 | 138:3,12,14 | 184:1 195:13 | 260:21 287:5 | 150:8 154:1 |
| 195:11,21 | 139:11 140:4 | 195:14 203:24 | 288:24 292:3,6 | 157:8 158:1 |
| 208:1 221:5 | 232:9 242:7 | 212:3,7 232:20 | 292:10,15,22 | 159:4 165:3,16 |
| 232:9,10 | 244:7 246:22 | 239:18 273:2 | 294:17 296:3 | 170:8 171:1 |
| 238:24 259:18 | 251:21 274:20 | 298:7 299:7,10 | terra 58:21 60:1 | 172:4 173:13 |
| 261:13,14 | 274:24 293:16 | 301:20 | 60:9,11 135:25 | 178:22 179:8 |
| 270:14 | 293:25 294:20 | ten 13:2 42:23 | terrible 148:11 | 206:9 220:1 |
| talks 217:23 | teams 29:11,21 | 43:2 67:6 | test 126:18 | 221:5 224:13 |
| 223:4 | 45:1,11 51:19 | 72:11,21 73:8 | 260:1 264:8 | 227:23 242:4 |
| tall 57:13 | 52:13 78:5 | 73:20 75:17,19 | 289:19 | 244:1 250:3 |
| 120:12 125:6 | 86:25 104:6,7 | 77:7 92:13 | testified 5:14 | 253:10,19 |
| 166:1,3 182:17 | 138:2 292:6,18 | 95:10 107:7 | 66:23 87:6 | 254:7 255:3,6 |
| 182:18 183:7 | 292:24 293:2 | 109:6 125:17 | 209:19 210:25 | 256:9 259:22 |
| 236:21 270:15 | technical 39:1 | 133:9 134:19 | 214:14 217:1 | 261:9 279:14 |
| taller 155:8,12 | technically | 284:23 | 243:22 265:8 | 280:1,18 |
| 155:21 231:2 | 59:20 229:25 | tenants 220:6 | testify 4:21 14:7 | 281:20 289:16 |


| 292:21 298:25 | 242:3,4 243:15 | 149:17 150:11 | 234:22 235:6 | 169:15 |
| :---: | :---: | :---: | :---: | :---: |
| tests 186:21 | 243:18,24 | 184:17 200:19 | 235:10 236:3,4 | thousands 149:1 |
| Texas 234:15 | 245:3,4 248:3 | 200:20 219:15 | 237:14 239:7 | 189:11 |
| thank 9:22 | 250:22 254:4 | 226:24 227:4 | 239:15 240:5 | three 7:25 9:24 |
| 13:25 14:23 | 258:7 259:20 | 236:1,11 | 240:24 243:2,6 | 17:7,23 18:2 |
| 15:15,17 19:19 | 262:21 265:5 | 247:15,17,22 | 243:10,12 | 19:12 27:10,25 |
| 19:22 21:25 | 266:20 267:7 | 254:18 256:22 | 244:12 245:24 | 29:4 30:9 31:4 |
| 22:2,16,23 | 268:16 270:2 | 258:16 261:4 | 246:3,11 247:9 | 53:24 64:24 |
| 23:2,4,4,7,8,21 | 275:14,15,16 | 264:18,19 | 253:19 259:6 | 65:3 73:15 |
| 23:22 33:8,12 | 277:3 289:9 | 281:7 284:6 | 264:20 265:12 | 74:15 79:16 |
| 34:6,12,12 | 294:12,12 | 288:17 289:2 | 267:9 273:23 | 97:19 101:12 |
| 47:18,23 48:3 | 304:4,11,15 | 295:13,14 | 285:6,7 288:2 | 106:24 116:1 |
| 48:7 53:11,18 | thankful 148:17 | 297:13 | 288:14,24 | 128:14 135:24 |
| 53:19 54:9 | Thankfully | things/interests | 289:6 290:1,7 | 142:22 145:16 |
| 62:1 64:21 | 148:15 | 76:16 | 291:23 296:19 | 146:17,20 |
| 69:22 70:20 | thanks 33:20,21 | think 8:2,5 13:1 | 296:22 297:8 | 153:6 155:9 |
| 81:11 84:19 | 121:10 129:17 | 13:19 21:13 | 298:15,22 | 165:24 176:7 |
| 86:11 87:11 | 141:20 156:10 | 22:17 23:17 | 299:25 300:3,4 | 176:14,24 |
| 90:7,8,8,9 | 200:3 206:19 | 76:6 79:5 | 300:23 | 177:4 180:5 |
| 97:17 103:11 | 243:17,25 | 80:11,15 85:2 | thinking 106:18 | 188:14,22 |
| 103:11 110:18 | 297:16 | 87:17 89:18 | 195:3 235:10 | 191:5,12 195:8 |
| 111:24 113:20 | that'd 142:13 | 91:15 92:17 | 244:17 | 195:14 196:22 |
| 114:6,19 115:6 | 159:6 | 95:9,11 96:23 | thinks 187:5 | 197:7 198:2 |
| 121:8 124:3,5 | Thayer 191:9,19 | 97:22,25 | third 124:15 | 200:21 203:2 |
| 126:2 127:5,9 | 191:20 200:4 | 100:20 102:2 | 162:19 168:25 | 205:5 211:1 |
| 127:9 129:14 | 215:12,12,13 | 104:24 109:3 | 168:25 187:17 | 227:25 229:6 |
| 130:3,4 132:16 | 215:14,23 | 110:15 113:4,6 | 232:19 236:7 | 230:2,3 234:5 |
| 134:6,14,17 | 216:16,25 | 125:7 128:3,10 | thirty 222:6 | 237:4 238:22 |
| 143:21 144:8 | they'd 70:2 | 129:5,21 130:5 | thorough 126:9 | 238:25 251:3 |
| 146:6,7 150:3 | 295:14 | 131:9 134:23 | 126:11 205:17 | 264:22 265:21 |
| 150:4,13,17,24 | thing 26:14 | 136:10 139:16 | thoroughness | 268:22 278:19 |
| 152:22 154:16 | 126:7 180:12 | 140:1 141:25 | 84:6 | 279:3,5 281:15 |
| 156:14,15 | 183:9,12 | 143:19 148:19 | thought 9:25 | 281:21 283:8 |
| 157:2,3,7 | 195:20 200:22 | 153:22 155:10 | 76:6 106:14,18 | 293:17 295:25 |
| 160:4 181:5,10 | 234:9 236:14 | 156:2 165:20 | 106:25 132:9 | three-deck |
| 186:9 191:7,10 | 241:4 247:11 | 173:10 181:19 | 193:21 197:17 | 160:16 233:15 |
| 196:8,9,15,15 | things 37:19 | 181:25 182:9 | 281:2 289:5 | 298:5 |
| 200:8,9,11 | 93:8 96:7 97:7 | 184:22,25 | thoughtful | three-level 99:4 |
| 202:19 205:19 | 98:6 105:2 | 185:12 186:14 | 47:10 182:2 | 117:23 |
| 205:20 206:16 | 125:22 126:13 | 193:7 195:4 | thoughtfully | three-prong |
| 206:21 213:6 | 129:19 130:10 | 208:12 213:9 | 145:1 | 126:18 |
| 215:13 223:7 | 130:11 131:4 | 213:19 215:2 | thoughts 11:12 | three-story |
| 225:25 233:25 | 132:6 133:16 | 215:15 227:1 | 244:10 245:15 | 119:2 167:10 |
| 237:1,5,11,24 | 137:12 143:10 | 230:14,15 | 298:23 | 216:20 227:9 |
| 241:23,24 | 143:11,12 | 232:15 234:11 | thousand | 238:6 282:11 |


| thrive 37:22 | 296:23 300:18 | 185:25 198:8 | traced 167:6 | 68:20 87:7 |
| :---: | :---: | :---: | :---: | :---: |
| 41:25 | 302:3 303:18 | 216:9 218:3 | track 30:23 | 103:25 120:9 |
| throw 302:13 | 304:12 | 230:2 243:7 | 108:12 247:15 | 120:13,15 |
| THS's 39:13 | timeframe | tonight 93:10,23 | tradeoffs 263:16 | 188:24 194:23 |
| thumb 183:6 | 252:7 | tools 121:25 | traffic 12:3 | 204:23,25 |
| thunder 187:12 | timeframes | $\boldsymbol{\operatorname { t o p }} 54: 23$ 55:6 | 24:16 31:10 | 215:15 242:22 |
| Thursday | 261:16 | 58:16 61:3 | 62:19,20,23 | 256:19,20,24 |
| 134:25 135:3 | timeline 27:3 | 93:5 99:6 | 63:3 148:24 | 257:23 |
| tied 44:10 | 49:17 52:18 | 149:11 183:11 | 149:23 170:4 | trauma 37:7,12 |
| till 301:17 | 260:23 292:9 | 189:13 209:21 | 188:1,9 190:4 | 41:5 94:17 |
| time 6:8,16 10:5 | times 36:762:25 | 210:20,24 | 190:7,25 | 151:25 |
| 10:7 11:2,4,14 | 63:2,3 144:19 | 211:3 236:15 | 198:22,25 | trays 147:10 |
| 11:16 15:8 | 169:10 180:5 | 236:20 281:17 | 199:3 220:22 | treat 144:19 |
| 16:6 18:5 | 194:22 255:13 | topic 180:14 | 220:25 221:3 | treated 149:19 |
| 23:12 29:4 | timetable 243:8 | topo 209:19,23 | 255:2 258:4,5 | treatment 61:21 |
| 32:1,17 37:2,2 | timing 251:24 | 213:19 | 258:24 259:2 | tree 61:9 183:10 |
| 44:3 53:15 | 264:1,11 | topographical | 259:13 276:7 | 188:6 211:5 |
| 70:2 75:6 | 295:18 296:3 | 60:16 168:3,8 | 276:11 | treed 55:11 |
| 76:18 79:11,16 | 299:14 | topography | trail 24:22 | trees 67:20 |
| 86:8,24 91:23 | tired 185:15 | 55:14 67:2 | training 40:24 | 184:20 188:3 |
| 91:23 94:2,16 | tires 185:6 | 128:25 153:20 | tranquil 197:9 | 194:4,4,8,9 |
| 95:2,5,7,22 | titled 15:24 | 168:6 182:15 | transcriber | 210:16,18,22 |
| 102:25 111:22 | today 4:8 5:4 | 210:2,6 270:6 | 172:13 | 210:23 216:2 |
| 114:10 115:25 | 6:11,15,23 | total 42:10 | transcripts | 233:4 236:17 |
| 117:16 118:17 | 14:21 19:5,13 | 49:12,12 | 296:20 | tremendous |
| 121:5,7 122:12 | 24:4,12 27:14 | totally 175:20 | transfer 47:13 | 146:3 |
| 131:21 135:13 | 30:24 32:23 | 230:9 | 56:10 | tried 135:4 |
| 146:6 147:2,13 | 33:8 38:10 | touch 255:4 | transferred | trigger 131:11 |
| 148:20 152:25 | 42:7,15 46:23 | touched 261:16 | 147:18 222:5 | trip 259:18 |
| 157:5 158:20 | 48:7,10 53:11 | touchstone 56:5 | transience | trips 62:23 |
| 160:15 161:2 | 94:22 99:19 | tough 187:5 | 152:9 | truck 120:3 |
| 167:8 174:10 | 129:13 131:15 | touted 174:8 | transition 24:22 | 189:23 190:3 |
| 175:8 178:9 | 137:20 149:7 | tow 256:15 | 224:19 225:25 | 219:20,22 |
| 194:16 195:21 | 156:9 165:16 | tower 165:17 | translated 87:3 | truck's 64:4 |
| 198:11,21 | 172:5 181:20 | 230:22 | transport 54:20 | trucks 188:1,21 |
| 199:16 200:8 | 185:17 198:2 | town 18:18 | transportation | 188:22,25,25 |
| 212:16 217:5,9 | 200:7 202:15 | 91:11 182:9 | 9:10 18:20 | 189:1 199:7 |
| 217:10,14 | 258:6,16 261:4 | townhomes | 27:4 49:14,21 | 201:20 214:20 |
| 220:11 228:21 | 281:20 289:25 | 230:24 | 62:2,6,8 64:11 | 256:15 |
| 234:23 236:23 | 298:2 | townhouses | 111:3 112:4 | true 13:24 21:20 |
| 237:13,14,23 | today's 4:11 | 119:3 188:6 | 113:24 235:20 | 121:22,23 |
| 245:25 255:12 | 29:22 | 227:10 | 259:1 266:10 | 182:1 218:10 |
| 259:16 273:1 | told 14:25 | toxic 37:14 | 295:12 | 239:2,14 |
| 280:23 284:3 | 121:13 122:8 | 195:16 | trash 46:13 55:3 | 262:19 273:13 |
| 291:19 296:19 | 135:4 179:13 | toxins 216:12,24 | 57:6 68:11,16 | 296:21 |


| Trust 93:1 | turned 183:25 | 285:15,15,23 | unacceptable | 228:11 229:14 |
| :---: | :---: | :---: | :---: | :---: |
| try 23:6,20 54:7 | turning 161:22 | 287:3 291:6 | 150:1 198:4 | 230:12 235:24 |
| 54:9,12 59:17 | 265:7 | two-and-a-half | unanimous | 283:24 285:18 |
| 60:4 90:11,13 | turnover 152:12 | 109:18 | 30:11 | 285:19 287:24 |
| 106:5 109:16 | twelve 198:10 | two-bar 58:19 | unanimously | 290:13 297:10 |
| 137:9 142:6 | twelve-hour | two-different-... | 18:1 | 300:1 |
| 156:8 159:3 | 117:21 | 259:25 | unanticipated | understanding |
| 187:8 206:20 | twice 41:9 | two-foot 55:15 | 122:4 171:22 | 81:5 95:11 |
| 222:25 239:4 | 119:25 120:14 | two-scale | unattended | 132:3 139:11 |
| 239:11 246:17 | 197:16 | 165:20 | 108:11 | 140:22 209:9 |
| 246:17,18 | two 4:24 25:17 | two-story 119:3 | unavailable | 212:4 221:19 |
| 247:6 253:4 | 28:2,19 36:10 | 119:10 236:4 | 18:22 | 222:3 231:3 |
| 261:5 296:5 | 39:5 44:4 | two-wing 73:7 | unavoidable | 239:8,17 |
| 304:17 | 48:22 51:25 | 282:11 283:15 | 167:18 | 249:10 256:2 |
| trying 77:4 80:3 | 54:15,18,18 | type 31:24 60:3 | unbelievably | understood |
| 80:5 83:16 | 58:11,12 62:10 | 77:1 92:11,16 | 234:16 | 259:6 297:5 |
| 96:19 108:12 | 67:5 69:9 | 154:12 238:14 | unclear 144:25 | undetermined |
| 108:19 126:5,6 | 73:15 75:18 | 238:15 255:7 | uncontested | 233:3 |
| 126:10,12 | 93:4 94:7 | 258:10 262:10 | 277:18 | undue 189:18 |
| 134:21 157:5 | 101:12 105:24 | 291:12 292:10 | undeclared 11:3 | unequivocal |
| 158:25 162:10 | 114:3 115:11 | 295:13 | undergone | 144:21 |
| 186:16,17,23 | 116:15 117:12 | types 12:1 37:5 | 25:18 | unfairly 47:21 |
| 187:4 196:22 | 117:12 118:12 | 39:10 67:14 | underground | 52:10 |
| 217:22 227:3 | 120:20 124:22 | 73:17 92:11 | 98:1,10,11 | unfortunately |
| 228:10 229:14 | 129:23 131:25 | 120:2 225:2 | underlying 19:7 | 122:3 |
| 246:25 247:10 | 134:9,21,25 | 285:5 291:12 | underreported | unfounded |
| 253:8 254:11 | 135:3,7 142:21 | 292:15 | 152:20 | 16:19 |
| 265:2,3 270:15 | 143:2,4 146:11 | typical 58:2 | underreporting | unimaginable |
| 284:12 288:15 | 146:12 162:19 | 59:22 270:12 | 152:18 | 199:19 |
| 297:13 300:13 | 162:23 163:20 | typography | underskin 60:3 | unique 41:21 |
| 304:2 | 163:24 164:25 | 209:24,25 | understand | 67:20 168:11 |
| Tuesday 244:6 | $167: 11,23$ $171 \cdot 3175 \cdot 4$ |  | 13:12 53:1 | 252:22 270:6 |
| turbulence | 171:3 175:4 | $\frac{\mathrm{U}}{}$ | 72:16 74:7 | unit 53:2 180:18 |
| 42:25 | 180:3 187:15 | U-420.1 48:13 | 76:11 77:4 | 180:20 185:21 |
| turn 4:17,19 6:7 | 198:14 200:21 | U.S 39:22 | 78:8 79:24 | 281:14,21,25 |
| 10:9,16 18:16 | 208:14 209:14 | 187:14 | 80:10 91:6 | 282:7 |
| 23:24 33:9 | 229:2,5 232:5 | U202.1(j) 8:22 | 104:6,16 | United 13:6 |
| 80:16 84:9 | 232:23 236:1 | U420.1F4 170:2 | 108:19 129:24 | 35:17 |
| 109:24 110:20 | 236:10 251:3 | ultimate 128:1 | 141:2 153:13 | units 16:3,5 |
| 114:18 121:3 | 251:14 256:19 | 263:22 281:10 | 154:8 177:25 | 27:1,20 35:7 |
| 150:1 151:20 | 260:7,7,11,12 | 281:20 | 182:9 183:23 | 42:3 43:2,9 |
| 160:7 172:10 | 267:11,11,17 | ultimately 24:24 | 189:12,21 | 44:4 49:12 |
| 206:3,6 217:15 | 267:24 268:6 | umbrellas 39:21 | 192:12 208:2,5 | 58:9,10,11,12 |
| 228:18 249:22 | 268:12 269:4 | unable 135:5 | 211:25 212:13 | 66:14,15,18,18 |
| 272:9 | 282:17 284:6 | 151:16 204:17 | 226:21 227:3 | 67:6 72:7,11 |

365

| 72:21 73:8,20 | unused 151:10 | 212:6 226:7,8 | vantage 182:21 | varying 163:25 |
| :---: | :---: | :---: | :---: | :---: |
| 73:20 75:17,19 | unusual 117:5 | 226:20,25,25 | 183:1,4,13 | 164:1 |
| 76:23 77:1,8 | 274:1,9 | 227:1,19 | variance 24:5 | Vaughan |
| 88:7,14 92:13 | unwilling | 239:18 256:3 | 31:2,13 60:17 | 128:11 155:19 |
| 95:10 98:8,20 | 119:19 | 262:1 265:23 | 63:25 64:24 | 155:19 180:13 |
| 107:7 109:1,2 | updates 50:22 | 265:24,24 | 65:25 66:7,19 | 180:14,17,18 |
| 109:7 133:9 | upper 287:1 | 266:12 267:12 | 68:9 69:3,3,10 | 183:8 193:5 |
| 185:21 198:13 | upscale 32:10 | 278:11,19 | 69:10 110:8 | 201:4 220:3 |
| 198:14,15 | upwards 144:3 | 280:11 281:8 | 114:2,4 116:12 | 231:1 |
| 221:11 222:3,4 | 230:16 | 287:10 293:6 | 119:21,23 | vehement |
| 222:11 223:5 | urban 39:22 | 299:7,10 | 127:18,22,24 | 287:18 |
| 225:2,3,10 | 190:18 | 301:20 | 155:4,22 | vehicle 56:14 |
| 227:16,24 | urge 118:15 | use/normal | 162:20,21,23 | 62:22 276:19 |
| 228:11 254:23 | 144:14 151:2 | 120:5 | 162:25 163:1,2 | vehicles 46:3 |
| 262:8 284:23 | 233:10 | useful 52:25 | 163:3,10,14,21 | 54:18 55:3 |
| 285:4,7,14,15 | urged 209:3 | 290:8 302:1 | 163:22 164:8,9 | 102:7 111:13 |
| 285:15,22 | urgency 123:2 | uses 52:1 102:19 | 164:11,13,15 | 140:16,19,25 |
| 286:1 287:12 | use 16:1 $31: 9$ | 112:14 118:12 | 165:13 166:7 | 141:1,5 185:5 |
| universe 175:11 | 40:6 42:22 | 162:24 163:20 | 166:15,16,23 | 185:10 201:21 |
| 175:20 | 45:20 48:14 | 163:24 167:4,7 | 167:3,6 168:7 | 259:4,7 276:12 |
| unload 201:21 | 51:9 52:23 | 179:22 249:4 | 168:12,20 | verbal 299:12 |
| unloading 202:3 | 64:15 65:9,10 | 254:8 267:15 | 169:8 187:22 | verbatim |
| 256:16 | 65:25 66:8 | usually 263:11 | 193:8,9 196:7 | 126:15 |
| unmet 118:10 | 68:25 69:1,2,3 | utilities 98:10 | 198:5 202:4 | vermin 201:9 |
| unnecessary | 69:3,4,5,7,7,10 | 251:14 271:10 | 211:18 224:14 | 204:24 |
| 122:20 249:12 | 101:24 102:12 | 271:14 | 225:15 231:12 | version 17:3 |
| unplanned | 102:13,14,24 | utility 57:15 | 233:10 267:12 | versus 264:9 |
| 122:21 | 103:5 104:18 | 59:22 97:8 | 269:3,13,24 | 281:9,9 |
| unprecedented | 104:21 105:3 | utilize 267:3 | 289:19 | vertical 57:12 |
| 25:13 | 105:10 108:14 | utilized 272:2 | variances 5:9 | 58:22 251:13 |
| unpredictabili... | 111:5 112:8,11 |  | 8:13 65:2,3,25 | viable 49:2 |
| 37:10 | 117:6,20 | V | 144:14 146:14 | 261:3 |
| unsheltered | 118:10,13 | vacant 18:12 | 150:3 154:6 | vicinity $128: 13$ |
| 92:3,7 | 120:3,4,5 | 63:11 168:1 | 173:9 178:3 | 224:4 |
| unstated 169:14 | 123:5 130:8 | valid 74:6 | 181:21 192:12 | view 55:8 58:17 |
| unsubstantiat... | 140:19 148:3,8 | 133:19 | 195:25 200:6 | 61:12,12,14,16 |
| 171:10 | 162:15,19,20 | value 180:5 | 211:12 235:8 | 61:19,21 74:5 |
| unsuitability | 162:21,25,25 | valued 171:14 | varied 153:25 | 84:4 110:16 |
| 193:16 194:19 | 163:2,3,5,10 | 180:3 | variety 39:9 | 123:11 133:18 |
| 195:4,5 | 163:12,14,14 | values 26:17 | 93:8 | 134:3 |
| unsuitable | 163:15,17 | 31:25 52:5 | various 17:2 | viewpoint |
| 193:18,20 | 164:1,8,8,13 | 77:21 144:16 | 18:14,21 51:5 | 127:19 |
| untenable 36:25 | 165:3 169:5,8 | 145:2,6,10 | 70:5 277:10 | views 61:2 155:1 |
| unthinking | 169:12 178:9 | van 120:1 | vary 154:3 | vigorously |
| 181:25 | 183:22 204:17 | vans 41:9 64:6 | 163:23 255:17 | 173:8 |


| Village 37:3 | vulnerable | 178:9 181:16 | 92:11,12,12 | 146:1 187:20 |
| :---: | :---: | :---: | :---: | :---: |
| 151:6 182:3 | 26:18 52:6 | 186:13 191:13 | 116:25 117:2,3 | 249:1 |
| vines 61:23 | 53:14 144:20 | 192:22 195:17 | 118:9 123:20 | wasn't 195:3 |
| 100:4 | 192:7 | 196:25 200:20 | 139:15 143:18 | 202:15 208:17 |
| violence 93:7 | W | 229:11 230:7 | 144:1,3,5,6 | 279:4 |
| 152:17,19 | W | 230:12,13 | 146:2 150:22 | waste 195:16 |
| 204:21 | wag 282:21 | 231:18 232:4 | 154:25 156:23 | watch 191:17 |
| Virginia 35:21 | wailing 185:6 | 247:3 253:23 | 159:17,18,22 | 215:10 |
| virtually 60:17 | wait 93:11 | 255:4 267:13 | 161:10,19 | watched 141:1 |
| 273:24 | waiting 228:21 | 268:9 270:15 | 162:1,6 171:6 | watchful 44:13 |
| virtue 278:1 | waiving 117:19 | 272:4 276:8 | 171:9,14 173:6 | water 98:11,11 |
| visibility 210:19 | wake 108:16 | 283:3 285:19 | 174:22 188:22 | 123:8,8 124:23 |
| 211:5 | walk 65:18 85:5 | 287:7,9,9,25 | 191:5 203:1 | 124:24,24 |
| visible 61:15 | 96:3 147:14 | 295:23 298:10 | 205:5,9 230:11 | 213:3,3 233:7 |
| 211:25 212:1,2 | 148:7 257:9 | 299:9 300:18 | 238:5,21,22,25 | Watson 47:2 |
| visit 45:17 | walked 59:24 | 303:8,10 | 250:16,18 | 139:12 |
| visits 45:16 | 193:21 233:2 | wanted 26:23 | 264:7,22 | way 13:17 36:15 |
| visual 248:24 | walking 140:18 | 56:5 62:9 | 265:21 269:1,1 | 36:17 78:23 |
| vital 33:2 | walks 29:7 | 73:23 79:16 | 269:9,11,21 | 95:20 100:20 |
| 118:10 | wall 4:12 54:14 | 105:10 107:19 | 277:11 278:19 | 108:21 110:22 |
| vocal 156:6 | 55:7,9,19,21 | 108:25 118:8 | 279:3,5 281:15 | 120:17 125:24 |
| 230:14 | 56:3,7,12,15 | 120:18 121:6 | 281:21 283:7 | 129:11 130:9 |
| voice 45:3 145:6 | 56:22 61:24 | 125:3,18 126:1 | 293:7,17 | 130:23 165:12 |
| 145:7 162:4 | 68:23 99:7,22 | 129:18,22 | 295:25 | 173:22 210:13 |
| 173:4 207:11 | 100:1,4,5 | 135:24 136:4 | wards 16:22,25 | 212:14 215:8 |
| voiced 16:17 | 120:12 125:6 | 143:18 161:11 | 18:3 19:12,12 | 225:4 230:4 |
| 199:25 | 252:24,25 | 187:9 215:16 | 27:1,11 28:21 | 235:9 237:6 |
| voices 213:21 | 256:24 257:1,1 | 234:8 244:5,9 | 29:1 30:21 | 238:19 246:15 |
| 214:2 | 257:4 287:20 | 244:22 288:16 | 31:1,21 38:11 | 246:15 249:25 |
| volunteer 182:3 | walls 220:9,10 | wants 142:17 | 41:12 49:4 | 254:20 255:21 |
| 182:5 | want 7:4 8:3 | 223:24 | 74:13 77:11 | 255:24 259:10 |
| volunteers | 11:23 31:22 | ward 17:23,24 | 89:24 146:15 | 260:15 287:18 |
| 154:23 182:8 | 33:23 34:3,7 | 17:25 18:8 | 171:5 265:19 | 301:9 303:17 |
| vote 6:3 30:11 | 47:24 76:25 | 19:16 20:8,25 | 265:20 279:6 | ways 162:3 |
| 51:7,8 102:3,3 | 90:9 95:23 | 21:1 22:21 | wards' 125:11 | 170:8 204:14 |
| 127:15 144:15 | 101:10 108:13 | 23:6 24:7 | warm 41:15 | we'll 10:16,24 |
| 150:2 | 111:4 112:9 | 26:25 27:13,18 | 145:8 | 47:25 60:4 |
| voted 18:1 21:11 | 114:16 115:23 | 29:2 30:16,25 | warming 57:23 | 85:7 92:1 96:8 |
| 30:8 49:22 | 121:7 123:10 | 31:2,11 33:2,5 | 95:25 96:1,9 | 102:22 114:18 |
| 74:14 97:25 | 123:14 144:8 | 45:1,8,13 47:9 | 96:25 | 116:3 127:12 |
| 116:21 128:1,2 | 150:6,8 153:2 | 49:5,18 50:2,5 | warrant 161:23 | 142:20,21 |
| 128:4 155:8 | 154:5,10 | 50:17 52:17 | warranted | 206:8 243:11 |
| 174:23 204:5 | 158:24 159:14 | 74:16 78:9,10 | 162:17 | 243:13 248:1 |
| votes 155:12 | 160:5 172:14 | 82:10 85:3 | Washington | 283:13 293:22 |
| vu 246:21 | 173:5 177:8,24 | 86:24 89:8,11 | 1:25 144:4 | 304:20 |


| we're 4:3 7:15 | 302:16 304:8 | well-being | widened 176:1 | 202:25 |
| :---: | :---: | :---: | :---: | :---: |
| 7:17,23,24 8:5 | 304:16 | 37:16 193:24 | wider 111:14 | wishing 10:25 |
| 10:3,9,12,18 | we've 7:18 | well-lit 217:17 | 179:16 | withdrawal |
| 11:5,6 13:21 | 45:12 57:6,21 | well-rounded | wife 187:14 | 6:13 |
| 13:22 15:7 | 59:9 77:17,18 | 145:25 | 190:2 200:13 | witness 4:23,24 |
| 23:14 30:22 | 89:10 93:3 | went 23:16 | Wiggins 9:17 | 4:25 14:22 |
| 32:15 39:1 | 111:15 140:2 | 67:14 69:1 | Williams 35:21 | 15:9 172:15,17 |
| 45:18 54:2 | 174:12,17 | 72:9 75:24 | willing 53:12 | 181:6 186:10 |
| 55:25 60:2,19 | 178:6 180:16 | 86:5 103:15 | 125:15,24 | 191:8 196:10 |
| 70:5,18 76:19 | 195:20 198:1 | 104:11 130:20 | 145:4,21 | 202:20 |
| 83:6,18,19,22 | 200:14 208:23 | 132:21,22 | 301:11 | witnesses 10:5,8 |
| 87:22 88:11,11 | 222:14 246:8 | 147:7 178:8 | win-win 173:22 | 11:20 142:10 |
| 93:5 94:5,21 | 255:3 264:7,7 | 191:23 238:7 | window 164:25 | 156:20 160:8 |
| 95:7,9 96:19 | 264:24 268:15 | 262:13 266:15 | 197:21 210:4 | 170:10 172:4 |
| 98:13 102:15 | 269:2 298:24 | 266:17 288:8 | 217:3,6 | 172:10 191:11 |
| 102:19 103:1,6 | Weaver 193:17 | 295:8 | windows 41:14 | 206:5 223:13 |
| 103:9 104:16 | webcast 4:14 | weren't 277:13 | 100:19 157:14 | 223:18,20 |
| 104:20,22 | website 29:16 | 277:18 280:21 | 182:15 184:2 | 226:18 242:5 |
| 105:6,12 | 83:12 209:14 | west 55:7,21 | 184:11,13 | WITTE 212:13 |
| 109:23 110:6 | Wednesday 1:9 | 56:11,20 57:5 | 193:13 197:23 | Wittie 181:6,7 |
| 112:16 114:15 | 297:2 | 60:6,13 61:15 | wing 57:18,24 | 181:10,11 |
| 115:8,9,11 | week 46:25 | 61:21 119:6 | 58:25 133:8 | 209:18,18,22 |
| 134:6 136:13 | 105:9 120:14 | 165:9 252:23 | winged 250:24 | 210:3,10,17,22 |
| 138:24 141:21 | 135:1,6 139:12 | 252:25 257:1 | wings 73:15,21 | 211:8,14,20 |
| 142:6 143:2 | 160:17 232:10 | 257:18,25 | 73:25 75:19 | 212:4,20,22 |
| 158:25 170:24 | 233:13 240:9 | wet 147:4 | 167:11 250:25 | 213:5,7,12,15 |
| 177:23 181:17 | 296:24 | when's 301:5 | 251:3 285:15 | 214:5 223:25 |
| 184:12,15 | weekend 201:4 | White 2:4 4:9 | 285:23 287:3 | 224:7 |
| 185:18 186:18 | weekly 50:7 | 9:9,9 12:2 | 287:13 | Witty 165:3 |
| 194:2,3,12,13 | weeks 117:13 | 62:2,3,4 86:15 | winter 33:7 | woke 147:2 |
| 194:14 195:11 | 135:13 147:22 | 87:11 101:23 | 183:10 210:22 | woman 182:4,6 |
| 199:9 206:14 | weighed 29:14 | 102:9 131:12 | wipe $271: 5$ | 195:6 196:17 |
| 210:13 219:2,2 | 144:25 | 132:16 209:17 | Wisconsin | 216:17 |
| 223:17 231:17 | weight 161:13 | 209:18 244:3,4 | 18:10,25 27:14 | women 24:20 |
| 232:8,9 233:11 | 161:15 198:7 | 244:9,22 245:1 | 49:19 54:1 | 91:21 148:4,5 |
| 235:14 238:24 | weighty 253:23 | 245:3 258:22 | 62:12,12 75:11 | 182:4 |
| 245:19 247:6,8 | welcome 14:15 | 258:25 275:19 | 79:14 116:25 | won 32:11 |
| 247:10 256:22 | 136:9 159:11 | 276:2,3,6,10 | 119:7 128:16 | wonder 86:19 |
| 256:23 257:3 | 172:7 178:10 | 276:13,16,21 | 154:3,22 171:3 | 145:17 |
| 259:17 261:13 | 222:14 293:1 | 276:23,25 | 171:15 174:21 | wonderful |
| 261:14,25 | 299:4 | 277:3,3,5 | 180:1,6,16 | 154:9 182:2 |
| 262:11 265:2,3 | welcoming | who've 94:17 | 193:7,8 222:4 | 194:3 302:24 |
| 282:6 284:11 | 41:16 139:25 | 235:16 | 222:5,9 231:2 | wondering |
| 291:21 297:13 | well-attended | wide 125:6 | 281:16 | 233:19 238:12 |
| 300:23 302:14 | 45:15 | widely 138:7,11 | wish 5:3 14:7 | wood 60:3 84:24 |

368

| 240:24 | 192:3 242:7 | Y | 23:25 24:1,3 | 258:13 260:11 |
| :---: | :---: | :---: | :---: | :---: |
| Woodland | 272:14 | yard 57:8 125:7 | 33:13 36:19 | 261:18 262:22 |
| 203:4 | works 36:16 | 184:21 193:13 | 43:4 74:9,11 | 272:10,17 |
| word 113:11 | 78:1 94:13 | 269:14,15 | 74:17,22 75:1 | 283:19,22 |
| words 80:6 | 134:8 260:20 | 289:25 | 75:14 86:15,21 | 284:5,24 |
| 291:10 | 303:9 | yeah 34:10 | 87:12 101:16 | 285:17,25 |
| work 28:12 | world 189:9 | 70:18 133:1 | 104:5,13 106:3 | 286:7 291:18 |
| 29:21 37:5 | worse 190:7,11 | 177:13,16 | 187:15,24 | 292:25 293:1,4 |
| 40:22 51:14 | 199:3 | 186:12 208:7 | 189:20 195:18 | 294:5,14,23 |
| 56:6 65:13 | worth 141:19 | 224:7,7 236:24 | 219:15,15 | 299:16 300:10 |
| 70:25 71:5 | wouldn't 7:10 | 288:12 289:9 | 249:22 250:2 | Zeilinger's |
| 72:14,18 73:13 | 62:23 76:25 | 300:22,24 | 262:23 263:6 | 12:18 |
| 85:7,25 86:22 | 88:19 105:4 | 301:4 304:8 | 265:6 280:6,15 | zero 61:4 269:19 |
| 87:20 89:14,15 | 108:21 109:7 | year 15:25 | 280:17,20,25 | zone 31:6,15 |
| 90:13 102:22 | 115:14 133:9 | 25:11,23,25 | 281:17,23 | 53:24,25 65:7 |
| 103:23 104:15 | 142:8 164:12 | 91:24 92:2 | younger 36:22 | 69:14 111:14 |
| 107:9 110:21 | 208:22 231:25 | 93:1 95:4 | 101:17 | 118:22 154:2,4 |
| 111:7 127:10 | 259:4,5 275:23 | 117:1 121:18 | Yvonne 191:8 | 163:5,6 165:14 |
| 129:7 130:14 | 276:12 | 122:2 192:2 | 191:19 | 165:23,24 |
| 131:20 134:21 | wraparound | 234:14 260:14 | Yvonne's 220:1 | 166:12 169:3 |
| 135:5 140:9,18 | 27:20 40:19 | 260:15 273:4 |  | 169:12,13,20 |
| 158:8 191:4 | 67:6 92:22 | year-round | Z | 169:21 170:19 |
| 232:1 234:9 | wrapped 82:1 | 284:16 | Zeilinger 9:13 | 192:15 193:1 |
| 243:16 253:12 | wrapping 60:2 | years 13:3 17:12 | 9:14 11:24 | 201:17 224:15 |
| 259:10 263:20 | wrestling | 25:17 32:12 | 12:19,22 13:1 | 225:22 238:2,5 |
| 264:11 265:16 | 231:17 | 36:10,22 48:22 | 13:15 24:14 | 238:14,16 |
| 271:14 272:15 | writing 289:12 | 94:7 105:24 | 33:9,24 34:9 | 257:15 268:18 |
| 274:18 284:25 | written 5:3 | 145:15 146:18 | 34:13,15 58:9 | 269:7,10,22 |
| 287:11 294:2 | 29:19 172:4 | 146:19,21 | 69:1 75:15,20 | 289:20 |
| 299:14 300:7,8 | 204:7 245:12 | 151:11 153:11 | 76:15 77:10,15 | zoned 119:7 |
| workable | 246:16 247:23 | 156:4 173:1 | 78:12,20 79:5 | 173:20 188:13 |
| 263:17 264:1 | 248:1 | 174:5 180:19 | 79:13 80:11 | 222:16 225:12 |
| workaround | wrong 37:20 | 187:18 190:23 | 85:14 87:14 | 227:18 238:20 |
| 180:4 | 190:20 | 191:22,25 | 88:6 89:20 | 240:14 |
| worked 31:14 | wrote 176:5,23 | 192:2 195:8 | 90:11,17 91:10 | zones 101:2,12 |
| 32:19 48:24 | 193:17 199:16 | 196:22 197:7 | 91:14 92:24 | 101:14 107:20 |
| 88:15 272:1 | WTOP 60:18 | 200:14 203:4 | 94:1,4 95:3 | 107:24 268:18 |
| 293:10 | 128:23 183:11 | 203:13,18 | 96:5 97:2 | zoning 1:2,3 2:5 |
| workers 57:20 | 211:3 | 235:5 260:23 | 101:16 107:4,4 | 4:6,10 5:8,16 |
| 89:2 253:25 |  | 260:23 261:18 | 107:5,12 108:3 | 19:6 24:2 |
| working 13:3 | X | York 55:16 | 108:8,20 132:6 | 31:11 34:14 |
| 31:16 44:23 | X 282:7 | 146:25 147:15 | 134:23 137:21 | 38:17,19,21 |
| 87:791:24 | X1001.2 163:24 | you-all 103:24 | 137:24 144:7 | 39:2 40:3,8 |
| 94:6,22 104:8 | X104.1A 163:5 | 150:6 156:17 | 222:2 254:5,10 | 48:5,10 63:6,9 |
| 138:8 191:24 | X901.2 169:19 | young 9:18,18 | 255:5,9 258:8 | 68:2,5 69:6,18 |

369

| 82:6,13,25 | 124:22 167:22 | 1695:4 | 20 71:25 152:15 | 2020 252:6 |
| :---: | :---: | :---: | :---: | :---: |
| 83:6,6,19,23 | 171:5 | 16th 17:19 | 171:18 180:19 | 203J 110:16 |
| 84:8 112:21 | 1,000 101:14 | 74:14,19 | 233:20 269:15 | 206 73:3 166:2 |
| 113:10 114:2 | 1,075 25:22 | 17 20:17,17 26:1 | 304:17,20 | 20th 136:13 |
| 116:16 119:16 | 1,259 25:24 | 74:13 174:24 | 20-unit 89:16 | 299:22 |
| 119:24 120:22 | 1,600 144:1 | 297:4 | 200 156:23 | 21 185:16 |
| 123:15 124:2 | 1.2.10 165:7 | 171 95:7 | 187:23 190:12 | 21-141 15:23 |
| 128:15 143:9 | 1:43 1:8 | 17th 18:1 21:9 | 194:14,21 | 21-day 160:13 |
| 150:12,24 | 10 59:11,15 | 21:11,11 30:7 | 199:6 200:25 | $2101.1248: 13$ |
| 153:9 159:2 | 66:18 88:3 | 74:19 160:17 | 201:7,19 216:6 | 2103.1 248:20 |
| 161:24 162:9 | 132:23 185:19 | 300:6 301:15 | 219:13,13 | 21st 116:10 |
| 162:14 163:3 | 285:7,14,15,15 | 301:17 302:15 | 200,000 54:4,13 | 161:4 186:1 |
| 163:12 164:2,5 | 285:22 286:1 | 302:17 303:20 | 71:17 72:18 | 300:6,20,24 |
| 166:10 169:8 | 287:11 304:5 | $1854: 22$ 55:16 | 73:13 185:24 | 301:2,17 |
| 171:7 173:12 | 100 93:1 194:14 | 60:15 99:6 | 20001 1:25 | 302:12,14,19 |
| 177:23 180:21 | 270:1 | 122:11 191:14 | 2001 151:11 | 302:22 |
| 181:3,3 186:20 | 108 8:23 | 270:12 283:10 | 20016 143:17 | 220 1:24 |
| 187:22 188:12 | 10th 299:11,20 | 18.9 283:12 | 2014 49:2 106:1 | 22nd 296:23 |
| 189:1 190:24 | 303:4,17 | 180 218:24 | 174:14,18 | 297:2 300:25 |
| 192:9 196:4,6 | 11 59:8 125:16 | 1818 8:19 | 176:1 187:21 | 301:1,3,10 |
| 197:17 202:13 | 203:4 259:15 | 185 120:25 | 203:5 208:9 | 302:17 303:23 |
| 206:12 207:9 | 269:23 | 121:12 169:3,6 | 2015 25:8,21 | 23 63:6 |
| 211:10,11,21 | 12 5:5 17:19 | 173:19 198:9 | 49:3 106:4 | 24 36:21 44:14 |
| 218:13 221:23 | 162:23 187:18 | 200:24 231:15 | 279:8,8 | 49:17 240:9 |
| 225:14 226:14 | 12-hour 131:5 | 189 140:6 | 2016 15:24 | 283:14 |
| 226:15 227:7 | 12,000 49:13 | 19334 7:1 | 17:19 25:11,23 | 24-27:3 |
| 227:12 231:5 | 12.38 269:16 | 19385 7:1 | 26:2 27:9 | 24-hour 88:24 |
| 231:10,13 | 1233 168:22 | 1941 7:24 | 28:18 30:7,8 | 152:9 255:10 |
| 233:19 234:9 | 125 18:6 63:11 | 19410 7:23 | 30:11,13,14 | 24-page 159:23 |
| 234:15,16,21 | 13 162:23 | 19412 7:23,24 | 45:2 50:1,3 | 25 48:12,15 |
| 235:8 238:14 | 13th 27:9 29:3 | 19450 3:5 8:8 | 52:19 74:13 | 112:19 113:17 |
| 238:15,21,22 | 30:14 135:20 | 1978 168:22 | 152:15 190:2 | 170:19 198:11 |
| 240:18 243:5 | 139:6 164:3 | 1982 185:4 | 197:12 199:15 | 222:16 228:6 |
| 249:17 259:23 | 176:19 | 1st 1:9 4:5 | 207:1 209:1,16 | 231:14 246:17 |
| 263:5 267:18 | 14.25 269:14 |  | 209:16 | 246:18 247:5 |
| 272:25 277:10 | 142 95:5 | 2 | $20171: 97: 2,4,6$ | 254:23 259:24 |
| zoning's 231:6 | 15 17:12 155:21 | $2136: 20$ 137:2 | 25:11 26:2 | 275:20 |
| zooming 140:14 | 174:5 191:24 | 167:22 | 51:1 52:20,21 | 25-282:19 |
|  | 192:2 246:2 | 2-475(b)(13) | 116:11 136:19 | 26 99:8 |
| 0 | 275:25 288:8 | 5:25 | 2018 33:7 35:9 | 260 151:15 |
| 0.9 269:12 | 304:17,20 | 2-575(b)(4) 5:24 | 48:9 52:15 | 2619 18:10 |
| 03.2 8:14 | 150 144:3 | 2,700 94:9 | 2019 52:18,21 | 27:13 49:19 |
|  | 157 117:17 | 2.38 269:11 | 252:7 | 116:25 |
| $\frac{1}{155.692 .12}$ | 199:4 | $2.5171: 14$ 239:9 | 2019/2020 35:9 | 26th 300:21,24 |
| 1 55:6 92:12 | 15th 30:8 | 269:5 | 202 99:14 | 270 16:3 |


| 2700 36:10 | 3.0 269:5 | 362 55:16 | 420.1F6 170:20 | 29:2 59:6 |
| :---: | :---: | :---: | :---: | :---: |
| 27th 136:19 | 3.0.1 8:17 | 3700 229:9 | 4405 143:17 | 112:7,17 |
| 280 27:1 35:7 | 3.41 165:4 | 38 222:4 | 441 1:22 | 146:15 165:16 |
| 49:12 66:14 | 30 17:12 49:17 | 38-unit 222:8 | 4414th 4:5 | 169:3 283:13 |
| 88:7 90:16 | 109:4 122:15 | 3821 196:16,20 | 45 246:11 | 60 11:17 34:1 |
| 109:2 | 171:19 172:25 | 3831 234:2 | 248:13,20 | 98:3 103:6 |
| 2829 143:24 | 174:6 179:14 | 3847 181:11 | 46 41:22 76:14 | 121:13 159:8 |
| 154:22 | 185:19,21 | 388 168:21 | 49 8:19 25:24 | 224:2,3 |
| 28th 143:24 | 186:3 195:11 | 38th 143:17 | 49.5 269:9 | 60-foot 289:25 |
| 29 25:22 199:15 | 235:4,6 269:25 | 172:24,24 | 4th 1:22 | 600 91:19 |
| 29th 176:13 | 284:9 | 202:23 203:3 |  | 207:14 |
| 300:25 301:6,7 | 30-foot 120:3 | 207:14 | 5 | 600,000 185:21 |
| 301:8 | 30-month 27:3 | 39th 207:22 | 5 17:23 18:3 | 185:22,23 |
| 2D 117:21,22 | 30-percent | 229:9 239:22 | 19:12,16 23:6 | 281:22 |
| 130:25 140:24 | 282:23 283:4 | 240:4 | 27:11 29:2 | 63 57:10 |
| 141:2,8 | 30-unit 89:15 | 3C 22:10 116:10 | 146:15 150:22 | 64 269:13 |
|  | 30,000 49:13 | 116:24 117:5 | 165:19 167:3 | 67 269:23 |
| 3 | 31 227:9 | 123:21 153:7 | 236:8 290:18 | 69 46:17 59:16 |
| 3 17:24 18:3,8 | 3101 18:11 | 154:19 155:8 | 5,000 144:2 | 97:19 119:12 |
| 19:12 20:8 | 176:8 | 159:16 160:25 | 50 16:5 27:19 | 165:16 225:17 |
| 22:21 24:7 | 3124 202:23 | 165:25 | 36:13,20 41:22 | 69-foot 192:16 |
| 27:11,13,18 | 31st 30:11 | 3rd 116:15 | 66:15,18 72:7 | 6A 7:23 |
| 29:1 30:25 | 116:18 175:6 |  | 76:14,24,25 | 6th 30:12 176:6 |
| 31:2 33:2,5 | 3200 219:3 | 4 | 88:2,14 90:6 | 176:15,24 |
| 45:8,13 47:9 | 3212 172:24 | $43: 3$ 30:21 31:1 | 92:14,23 94:8 |  |
| 49:5,18 50:2,5 | 3215 200:12 | 41:12 59:19 | 103:6 167:10 | 7 |
| 50:17 52:17 | 3220 34:18 | 103:19,20 | 198:15 219:13 | 730:21 31:1 |
| 55:12 74:16 | 325 198:19 | 165:13 168:9 | 222:2,11 | 41:12 59:19 |
| 78:9,10 85:3 | 33 191:22 | 171:5 | 225:21 227:24 | 158:4 169:25 |
| 89:11 92:12 | 3300 219:4 | 4-inch 59:8 | 228:11 262:8 | 7,000 24:20 |
| 103:19,20 | 3304 187:16 | 4:30 304:9 | 269:3 288:4 | 91:20 |
| 104:3 116:25 | 3308 191:20 | 4:31 304:22 | 50-unit 33:5 | 70 95:18 122:16 |
| 117:3 118:9 | 3310 203:8 | 40 31:3 103:19 | 50percent | 230:16 |
| 123:20 139:15 | 3320 8:18 18:13 | 165:18,24 | 225:18 | 703.1 8:11 |
| 143:18 144:1,3 | 18:15,20 19:4 | 192:4 200:14 | 52 127:25 | 72 46:16 155:10 |
| 144:5,6 146:2 | 22:19 24:7 | 224:1,3 225:17 | 132:19 155:10 | 72-foot 59:5 |
| 146:15 154:25 | 27:15 48:11 | 235:5 269:10 | 55 155:10 | 119:12 192:16 |
| 156:23 159:18 | 50:1 53:22 | 269:14,22 | 57 141:4 | 193:11 |
| 159:22 161:10 | 3493:4 | 40-foot 238:6 | 58 132:25 | 72-plus 193:2 |
| 161:19 162:1,6 | 3409 154:18 | 40,000 72:1 | 59 269:3 | 79 203:18 |
| 168:2 171:6,9 | 344 55:17 | 405(b) 5:20 | 5th 7:2,6 | 7th 139:12 |
| 171:14 173:6 | 35-percent | 406 5:20 | 6 | 244:6,24 |
| 174:22 3's 45:1 | 282:19 | 4100 18:12 | 617:25 18:3 | 8 |
| 3,000 101:11 | $3626154: 18$ | 420.1(f) 8:13 | 19:13 27:11 | 830:21 31:1 |



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